

COUNCIL OF THE DISTRICT OF COLUMBIA THE JOHN A. WILSON BUILDING 1350 PENNSYLVANIA AVENUE, NW WASHINGTON, DC 20004

Charles Allen
Councilmember, Ward 6
Chairperson
Committee on Transportation and the Environment

Committee Member Business and Economic Development Health The Judiciary & Public Safety

March 25, 2024

Nyasha Smith, Secretary Council of the District of Columbia 1350 Pennsylvania Avenue, NW Washington, D.C. 20004

Dear Secretary Smith:

Today, along with Councilmembers Kenyan R. McDuffie, Brianne K. Nadeau, Brooke Pinto, and Robert C. White, Jr., I am introducing the *"Chronic Absenteeism and Truancy Reduction Amendment Act of 2024"*. Please find enclosed a signed copy of the legislation.

The persistently high chronic absenteeism and truancy rates in the District's schools demand an immediate and coordinated response. As way of background, a student is deemed chronically absent when they miss 10% or more of the school year, regardless of whether the absence was excused or unexcused. A student is deemed truant when they accrue more than 10 unexcused absences.

For School Year 2022-2023, data released by the Office of the State Superintendent of Education shows that two in five students in the District were chronically absent. When looking at high school, those figures tell a sobering story: three in five high school students were chronically absent from school last year. More troubling is that almost half of high school students were deemed truant, with 11 high schools having truancy rates above 70%.

Missing out on school means that students run the risk of falling behind on meeting educational or achievement milestones, as well as the social supports and skills needed once a student graduates from high school, like entering the workforce or college. There is a litany of reasons for why students miss class, ranging from arriving late due to taking a sibling to another campus, lack of reliable public transit, trouble in the home, or violence in their neighborhood. Students need to be in school, and our schools need to be resourced to do the difficult work of providing students with a safe and welcome learning environment.

This legislation proposes that:

- Schools with a chronic absenteeism rate above 20% should be designated as priority areas for the Safe Passages Safe Blocks program by School Year 2027-2028. Unsafe commutes or neighborhood violence are often reasons why a student isn't in school. The Safe Passages program includes highly visible, trained adults along routes in the morning and the afternoon, as well as conflict resolution, mediation services, and community relationship-building to keep students safe and improve student attendance. However, it doesn't reach all the schools that need it.
- A new additional funding category be added to school budgets specifically to address chronic absenteeism. Currently, the Uniform Per Student Funding Formula, the metric used to calculate school budgets, does not provide funding for schools based on chronic absenteeism. The data bears out these schools, which have historically seen underinvestment, have the highest levels of chronic absenteeism. This makes sense, as these schools are often serving a higher percentage of children coming from unstable situations outside of school walls that demand a more substantive response than most schools need to provide.
- Schools must meet and intervene with a student after accruing five unexcused absences in a marking period. This intervention must take place before referring the student to the Child and Family Services Agency or the Office of the Attorney General. Regulations currently require the School Support Team intervene with a student after five unexcused absences in one marking period. However, not every student gets an intervention meeting before being referred to CFSA or OAG. Setting the intervention point as a requirement before referral would make this existing intervention more effective. This must be paired with additional resources to ensure these interventions are happening.
- School principals be given the authority to choose how to use additional at-risk or chronically absent funding allocated to the school. Currently, there is no transparency over how at-risk funding is used or how additional dollars for chronic absenteeism would be spent. These additional dollars are supplemental and should not be used to cover core costs. Principals know their schools and their students best and should be given the authority to allocate how these additional dollars are spent.
- The Department of Human Services and the student's school to submit status reports to each other on a student's participation in a diversion program and attendance in school. This requirement is meant to ensure everyone involved with the child can understand what's happening. Right now, referrals to DHS feel like they go into a black hole that make it harder to ensure these interventions are happening.

• The Office of Neighborhood Safety and Engagement expand its Leadership Academy program to the top five high schools and corresponding feeder middle schools where the rate of chronic absenteeism is highest. The ONSE Leadership Academy pairs students struggling with attendance, behavior, and schoolwork challenges with professionals and mentors who help them through those with case management. As Chair of the Committee on the Judiciary and Public Safety, I doubled the Leadership Academy at DC schools, but it is still only at three high schools and their corresponding feeder middle schools.

Please feel free to reach out to me or my Legislative Director, Antonio Nunes, with any questions or for additional information.

Sincerely,

Councilmember Charles Allen, Ward 6

Chairperson, Committee on Transportation & the Environment

Chair, Metropolitan Washington Council of Governments

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To amend the Office of the Deputy Mayor for Public Safety and Justice Establishment Act of 2011 to require that schools be designated as priority areas for the Safe Passages Safe Blocks program according to a specified timetable and chronic absenteeism rate; to amend the Neighborhood Engagement Achieves Results Amendment Act of 2016 to require the Office of Neighborhood Safety and Engagement to provide Leadership Academy services to the top 5 high schools and corresponding feeder middle school where the rate of chronic absenteeism is highest; to amend Article II of An Act To provide for compulsory school attendance, for the taking of a school census in the District of Columbia, and for other purposes, to require that an educational institution meet and intervene with a minor student prior to referring the minor student to the Child and Family Services Agency or the Office of the Attorney General, to require the Department of Human Services and the minor student's educational institution to submit status reports to each other on a minor student's participation in a diversion program and attendance in school; to amend the Uniform Per Student Funding Formula for Public Schools and Public Charter Schools and Tax Conformity Clarification Amendment Act of 1998 to create a new additional funding category for students who are chronically absent; and to amend the Schools First in Budgeting Amendment Act of 2022 to permit the principal of a school to allocate how additional at-risk or chronically absent funding allocated to the school shall be spent.

BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this

act may be cited as the "Chronic Absenteeism and Truancy Reduction Amendment Act of 2024".

45	Sec. 2. Section 3023(a) of the Office of the Deputy Mayor for Public Safety and Justice
46	Establishment Act of 2011, effective September 14, 2011 (D.C. Law 19-21; D.C. Official Code §
47	1-301.192(a)), is amended to read as follows:
48	"(a)(1) The Deputy Mayor for Public Safety and Justice ("Deputy Mayor") shall have
49	grant-making authority for the purpose of providing grants to support the Safe Passage Safe Blocks
50	program, which provides a presence and safe passage for students and families as they travel to
51	and from school.
52	"(2)(A) The Deputy Mayor shall, in coordination with the Deputy Mayor for
53	Education and the Office of the State Superintendent of Education, designate as priority areas the
54	schools where the rate of chronic absenteeism, as defined in section 1(1A) of Article I of An Act
55	To provide for compulsory school attendance, for the taking of a school census in the District of
56	Columbia, and for other purposes, approved February 4, 1925 (43 Stat. 806; D.C. Official Code §
57	38-201(1A)), is:
58	"(i) For School Year 2024-2025, above 50%;
59	"(ii) For School Year 2025-2026, above 40%;
60	"(iii) For School Year 2026-2027, above 30%; and
61	"(iv) For School Year 2027-2028, above 20%.
62	"(B) Nothing in this paragraph shall preclude the Deputy Mayor, in
63	coordination with the Deputy Mayor for Education and the Office of the State Superintendent of
64	Education, from designating other areas across the District as priority areas based on other
65	criteria "

66	Sec. 3. The Neighborhood Engagement Achieves Results Amendment Act of 2016,
67	effective June 30, 2016 (D.C. Law 21-125; D.C. Official Code § 7-2411 et seq.), is amended as
68	follows:
69	(a) Section 102 (D.C. Official Code § 7-2411) is amended as follows:
70	(1) Subsection (a) is amended as follows:
71	(A) Paragraph (3) is amended by striking the phrase "; and" and inserting a
72	semicolon in its place.
73	(B) Paragraph (4) is amended by striking the period and inserting the phrase
74	"; and" in its place.
75	(C) A new paragraph (5) is added to read as follows:
76	"(5) The Leadership Academy, which shall serve students at participating schools
77	to promote positive outcomes for youth by fostering relationships with caring adults, engaging
78	youth in experiences that promote growth and personal learning, and creating environments where
79	youth feel safe and cared for.".
80	(2) Subsection (b) is amended as follows:
81	(A) Paragraph (6) is amended by striking the phrase "; and" and inserting a
82	semicolon in its place.
83	(B) Paragraph (7) is amended by striking the period and inserting the phrase
84	"; and" in its place.
85	(C) A new paragraph (8) is added to read as follows:
86	"(8) Collaborating with District agencies to administer the Leadership Academy
87	and identifying schools pursuant to section 103c of the Neighborhood Engagement Achieves

88 Results Amendment Act of 2016, effective June 30, 2016 (D.C. Law 21-125; D.C. Official Code 89 § 7-2411 et seq.).". 90 (b) A new section 103c is added to read as follows: 91 "Sec. 103c. Leadership Academy services. 92 "ONSE shall, in coordination with the Deputy Mayor for Education, Office of the State 93 Superintendent of Education, and the District of Columbia Public Schools, offer Leadership 94 Academy services to the five high schools with the highest rates of chronic absenteeism, as defined 95 in section 1(1A) of Article I of An Act To provide for compulsory school attendance, for the taking 96 of a school census in the District of Columbia, and for other purposes, approved February 4, 1925 97 (43 Stat. 806; D.C. Official Code § 38-201(1A)), and their corresponding feeder middle school.". 98 Sec. 4. Act II of An Act To provide for compulsory school attendance, for the taking of a 99 school census in the District of Columbia, and for other purposes, approved February 4, 1925 (43 100 Stat. 806; D.C. Official Code § 38-201 et seq.), is amended as follows: 101 (a) Section 7(c) (D.C. Official Code § 38-208(c)) is amended by adding a new paragraph 102 (3) to read as follows: 103 "(3) The educational institution, after five unexcused absences in a marking period, 104 and prior to referring the minor student according to the requirements set forth in paragraph (1) of 105 this subsection, shall: 106 "(A) Meet and intervene with the student; and 107 "(B) Develop an action plan and strategies that are school-based or 108 community-based to enhance the minor student's attendance.". 109 (b) Section 8 (D.C. Official Code § 38-209) is amended to read as follows:

"Sec. 8. Reporting requirements.

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111	"(a) By July 15 of each year, beginning in 2014, the Office of the Attorney General shall		
112	submit to the Mayor and the Secretary to the Council a truancy status report on the preceding		
113	school year, which shall include the number of:		
114	"(1) Referrals it received from each educational institution;		
115	"(2) Cases it filed pursuant to this act, and the outcome of each;		
116	"(3) Child-in-need of supervision cases filed pursuant to this act, and the outcome		
117	of each; and		
118	"(4) Students who were enrolled in a court diversion program, or other diversion		
119	program pursuant to this act.		
120	"(b) On the first day of each month, the Department of Human Services shall provide a		
121	status report detailing the progress of a minor student enrolled in a diversion program administered		
122	by the agency to the educational institution where the minor student is enrolled.		
123	"(c) On the first day of each month, the educational institution where the minor student is		
124	enrolled shall provide a report detailing the minor student's attendance in school to the diversion		
125	program where the minor student is enrolled.".		
126	Sec. 5. The Uniform Per Student Funding Formula for Public Schools and Public Charter		
127	Schools and Tax Conformity Clarification Amendment Act of 1998, effective March 26, 1999		
128	(D.C. Law 12-207; D.C. Official Code § 38-2901 et seq.), is amended as follows:		
129	(a) Section 102 (D.C. Official Code § 38-2901) is amended by adding a new paragraph		
130	(2D) to read as follows:		
131	"(2D) "Chronically absent" means a student who misses more than 10% of school		
132	days, including excused and unexcused absences, pursuant to section 1(1A) of Article I of An Act		
133	To provide for compulsory school attendance, for the taking of a school census in the District of		

- Columbia, and for other purposes, approved February 4, 1925 (43 Stat. 806; D.C. Official Code § 38-201(1A)).".
 - (b) Section 106(c) (D.C. Official Code § 38-2905(c)) is amended as follows:

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- 137 (1) Subsection (a-1) is amended by striking the phrase "as at-risk" and inserting the 138 phrase "as at-risk or chronically absent" in its place.
- 139 (2) The General Education Add-ons tabular array is amended by adding a new row 140 at the bottom of the tabular array to read as follows:

"Chronically	Additional funding for students who are 0.1 \$1,305	
absent	chronically absent	

- (c) Section 106a (D.C. Official Code § 38-2905.01) is amended as follows:
- (1) Subsection (a) is amended by striking the phrase "as at-risk" and inserting the phrase "as at-risk or chronically absent" in its place.
- (2) Subsection (c) is amended by striking the phrase "at-risk students" and inserting the phrase "at-risk or chronically absent students" in its place.
- Sec. 6. Section 105(c) of the Schools First in Budgeting Amendment Act of 2022, effective March 10, 2023 (D.C. Law 24-300; D.C. Official Code § 38-2851.04(c)), is amended to read as follows:
- "(c)(1) Funds provided to schools pursuant to section 106a of the Uniform Per Student Funding Formula for Public Schools and Public Charter Schools and Tax Conformity Clarification Amendment Act of 1998, effective March 26, 1999 (D.C. Law 12-207; D.C. Official Code § 38-2905.01), shall be available to the principal to use at the principal's discretion, in consultation with the school's local advisory school team, for the purpose of improving student achievement and attendance among at-risk or chronically absent students.

- "(2) After consultation with the school's local school advisory team, a principal shall submit to the Chancellor and make publicly available a written at-risk funds spending plan delineating how funds allocated pursuant to section 106a of the Uniform Per Student Funding Formula for Public Schools and Public Charter Schools and Tax Conformity Clarification Amendment Act of 1998, effective March 26, 1999 (D.C. Law 12-207; D.C. Official Code § 38-2905.01), will be used and explaining how the uses identified by the principal and local school advisory team will prove student achievement and attendance among at-risk or chronically students.
- "(3) The Chancellor may review and amend a school's at-risk funds spending plan; provided, that if the Chancellor amends a school's at-risk funds spending plan, the Chancellor shall provide to the principal and make publicly available a written justification for the amendment, including how the amendment will improve student achievement and attendance among at-risk or chronically absent students.
- "(4) By February 1 of each year, the Chancellor shall make available to the public and submit to the Council committee with jurisdiction over DCPS the final at-risk funds spending plan of each school for the following fiscal year.".
 - Sec. 7. Fiscal impact statement.
- The Council adopts the fiscal impact statement of the Budget Director as the fiscal impact statement required by section 4a of the General Legislative Procedures Act of 1975, approved October 16, 2006 (120 Stat. 2038; D.C. Official Code § 1-301.47a).
 - Sec. 8. Effective date.

This act shall take effect following approval by the Mayor (or in the event of veto by the Mayor, action by the Council to override the veto), a 30-day period of congressional review as

- provided in section 602(c)(1) of the District of Columbia Home Rule Act, approved December 24,
- 179 1973 (87 Stat. 788; D.C. Official Code §1-206.02(c)(1)), and publication in the District of
- 180 Columbia Register.