SENATE No. 525

The Commonwealth of Massachusetts

PRESENTED BY:

Jason M. Lewis

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to reduce single-use plastics from the environment.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
Jason M. Lewis	Fifth Middlesex	
Michael J. Barrett	Third Middlesex	1/30/2023
Joanne M. Comerford	Hampshire, Franklin and Worcester	3/6/2023

SENATE No. 525

By Mr. Lewis, a petition (accompanied by bill, Senate, No. 525) of Jason M. Lewis, Michael J. Barrett and Joanne M. Comerford for legislation to reduce single-use plastics from the environment. Environment and Natural Resources.

[SIMILAR MATTER FILED IN PREVIOUS SESSION SEE SENATE, NO. *579* OF 2021-2022.]

The Commonwealth of Massachusetts

In the One Hundred and Ninety-Third General Court (2023-2024)

An Act to reduce single-use plastics from the environment.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- SECTION 1. Prevent Plastic Grocery Bags from Entering the Environment
- 2 Title II of the General Laws is hereby amended by inserting after chapter 210 the
- 3 following chapter:
- 4 CHAPTER 21P: PLASTIC BAG REDUCTION
- 5 Section 1. As used in this chapter, the following words shall have the following meanings
- 6 unless the context clearly requires otherwise:
- 7 "Postconsumer recycled material", a material that would otherwise be destined for solid
- 8 waste disposal, having completed its intended end use and product life cycle. Postconsumer

recycled material does not include materials and byproducts generated from, and commonly reused within, an original manufacturing and fabrication process.

"Recycled paper bag", a paper bag that is (i) 100 per cent recyclable; (ii) contains a minimum of 40 per cent postconsumer recycled materials, provided, however, that an 8 pound or smaller recycled paper bag shall contain a minimum of 20 per cent postconsumer recycled material; and (iii) displays the words "Recyclable" and "made from 40% post-consumer recycled content" or other applicable amount in a visible manner on the outside of the bag.

"Reusable grocery bag", a sewn bag with stitched handles that is (i) specifically designed and manufactured for at least 175 uses; (ii) can carry 25 pounds over a distance of 300 feet; and (iii) is made of cloth or other machine-washable fabric other than polyethylene or polyvinyl chloride.

"Single-use carryout bag", a bag made of plastic, paper, or other material that is provided by a Retail establishment to a customer at the point of sale and that is not a recycled paper bag or a reusable grocery bag. A single-use carryout bag does not include the following: (i) a paper bag provided by a pharmacy to a customer purchasing a prescription medication; (ii) a non-handled bag used to protect items from damaging or contaminating other purchased items placed in a recycled paper bag, a reusable grocery bag; (iii) a bag provided to contain an unwrapped food item; or (iv) a non-handled bag that is designed to be placed over articles of clothing on a hanger.

"Retail establishment", a store or premises in which a person is engaged in the retail business of selling or providing merchandise, goods, groceries, prepared take-out food and beverages for consumption off-premises or the servicing of an item, directly to customers at such store or premises, including, but not limited to, grocery stores, department stores, pharmacies,

convenience stores, restaurants, coffee shops and seasonal and temporary businesses, including farmers markets and public markets; provided, however, that a "retail establishment" shall also include a food truck or other motor vehicle, mobile canteen, trailer, market pushcart or moveable roadside stand used by a person from which to engage in such business directly with customers and business establishments without a storefront, including, but not limited to, a business delivering prepared foods or other food items, web-based or catalog business or delivery services used by a retail establishment; provided further, that a "retail establishment" shall include a non-profit organization, charity or religious institution that has a retail establishment and holds itself out to the public as engaging in retail activities that are characteristic of similar type retail businesses, whether or not for profit when engaging in such activity.

- Section 2. (a) Eighteen months after the enactment of this law, a Retail establishment may only make available for purchase at the point of sale a reusable grocery bag.
- (b) For up to 180 days from the date of enactment, a Retail establishment may make available for purchase at the point of sale a single-use carryout bag, reusable grocery bag, or recycled paper bag.
- (c) 180 days after the enactment of this law, a Retail establishment may make available for purchase a recycled paper bag, for a charge of \$0.10. This shall end eighteen months after the enactment of this law.
- (d) 180 days after the enactment of this law, a Retail establishment may make available for purchase a reusable grocery bag, for a charge of no less than \$0.10.
- 51 (e) All moneys collected pursuant to this section shall be retained by the Retail establishment.

(f) The department of environmental protection shall promulgate regulations with regard to the enforcement of this chapter. The department of environmental protection shall establish a small business exemption process by which a Retail establishment may elect to be exempt from the provisions of subsections (b) through (d) of this section. A Retail establishment electing for said exemption must provide to the department a self-audit attesting that they meet the following criteria:

- (i) the owner of the Retail establishment has 3 or fewer store locations under the same ownership; and
- (ii) each Retail establishment has less than 4,000 square feet of retail selling space; and
 (iii) each Retail establishment has 15 or fewer employees employed at the store location;
 and either
- 64 (iv) the Retail establishment is not a food establishment as defined by 105 CMR 65 590.001(C); or
 - (v) the Retail establishment provided to consumers at the point of sale less than 15,000 carry-out bags or checkout bags in total during the previous calendar year.
 - Section 3. Any municipality with an existing ordinance, rule, regulation, or by-law banning or regulating single-use carryout bags, recycled paper bags, or reusable grocery bags in the commonwealth shall be null and void 180 days after the enactment of this law. The exclusive authority in regulating the labeling, distribution, sale, storage, transportation, use, and disposal of single-use carryout bags, recycled paper bags, and reusable grocery bags in the commonwealth shall be determined by this chapter.

The General Laws are hereby amended by inserting after chapter 21P the following chapter:

Chapter 21Q.

Section 1. Definitions. As used in this chapter, the following words shall have the following meanings unless the context clearly requires otherwise:

"Disposable Food Service Ware" shall mean single-use or disposable products for heating, storing, packaging, serving, consuming, or transporting prepared or ready-to-consume food or beverages including, but not limited to, bowls, plates, trays, cartons, cups, lids, hinged or lidded containers, spoons, forks and knives. This includes any containers used by food establishments to heat, cook, or store food or beverages prior to serving, regardless of whether such containers are used to serve such food or beverages. Disposable Food Service Ware also includes any such implements sold by Retail Establishments to consumers for personal use.

"Foam Polystyrene" shall mean polystyrene in the form of a foam or expanded material, processed by any number of techniques including, but not limited to, fusion of polymer spheres (expandable bead polystyrene), injection molding, foam molding, and extrusion-blow molding (extruded foam polystyrene).

"Food Establishment" shall mean any operation that serves, vends or otherwise provides food or other products to third-parties for consumption and/or use on or off the premises, whether or not a fee is charged, but not including the service of food within a home or other private setting. Any facility requiring a food permit in accordance with the Massachusetts State

Food Code, 105 CMR 590.000, et seq. and/or regulations of the Board of Health shall be considered a "food establishment" for purposes of this bylaw.

"Health Agent" shall mean the Health Agent for the city or town of the facility, or his/her designee.

"Packing Material" shall mean material used to hold, cushion, or protect items packed in a container for shipping transport or storage.

"Prepared Food" shall mean food or beverages, which are serviced, packaged, cooked, chopped, sliced, mixed, brewed, frozen, squeezed, or otherwise prepared (collectively "prepared") for individual customers or consumers. Prepared Food does not include raw eggs or raw, butchered meats, fish, seafood, and/or poultry.

"Polystyrene" shall mean a synthetic polymer produced by polymerization of styrene monomer. Polystyrene includes both "Foam Polystyrene" and "Solid Polystyrene" as defined in this Bylaw. The International Resin Identification Code assigned to polystyrene materials is "6". Polystyrene items may be identified by a "6" or "PS," either alone or in combination with other letters. The regulations and prohibitions relating to polystyrene in this law are intended to apply regardless of the presence or absence of an International Resin Identification Code or other identifying marks on the item.

"Retail Establishment" shall mean a store or premises engaged in the retail business of selling or providing merchandise, goods, groceries, prepared take-out food and beverages for consumption off-premises or the serving of an item directly to customers at such store or premises, including, but not limited to, grocery stores, department stores, pharmacies, convenience stores, restaurants, coffee shops and seasonal and temporary businesses, including

farmers markets and public markets; provided, however, that a "retail establishment" shall also include a food truck or other motor vehicle, mobile canteen, trailer, market pushcart or moveable roadside stand used by a person from which to engage in such business directly with customers and business establishments without a storefront, including, but not limited to, a business delivering prepared foods or other food items, web-based or catalog business or delivery services used by a retail establishment; provided further, that a "retail establishment" shall include a non-profit organization, charity or religious institution that has a retail establishment and holds itself out to the public as engaging in retail activities that are characteristic of similar type commercial retail businesses, whether or not for profit when engaging in such activity.

"Solid Polystyrene" shall mean polystyrene, including clear (oriented) polystyrene, produced in a rigid form with minimal incorporation of air or other gas. Solid polystyrene is also referred to as 'rigid polystyrene'.

Section 2. Regulated Conduct

- a. One year after passage of this Act, no Food Establishment in the Commonwealth of Massachusetts may use, sell, offer for sale, or otherwise distribute disposable food service ware made from foam polystyrene or solid polystyrene.
- b. One year after passage of this Act, no Retail Establishment in the Commonwealth of Massachusetts may sell, offer for sale, or otherwise distribute: 1. disposable food service ware made from foam polystyrene or solid polystyrene 2. meat trays, fish trays, seafood trays, vegetable trays, or egg cartons made in whole or in any part with foam polystyrene or solid polystyrene 3. distributing packing materials, including packing peanuts and shipping boxes made in whole or in any part with foam polystyrene that is not wholly encapsulated within a

more durable material. 4. coolers, ice chests, or similar containers; pool or beach toys; and dock floats, mooring buoys, or anchor or navigation markers, which are made in whole or in any part with foam polystyrene that is not wholly encapsulated within a more durable material.

c. For the purposes of Section 2(b)(3), 'distributing packing material' does not include: 1.

Re-using packing materials for shipping, transport, or storage within the same distribution system, where the packing materials are not sent to a customer or end user. 2. Receiving shipments within the Commonwealth that include polystyrene foam used as a packing material, provided that the goods were not packaged or repackaged within the Commonwealth of Massachusetts.

Section 3. Exemption

a) Nothing in this chapter shall prohibit individuals from using disposable food service ware or other items made of polystyrene purchased outside the Commonwealth of Massachusetts for personal use. b) Prepared food packaged outside the Commonwealth of Massachusetts is exempt from the provisions of this chapter, provided that it is sold or otherwise provided to the consumer in the same disposable food service ware in which it was originally packaged, and that the prepared food has not been altered or repackaged. c) The Commonwealth of Massachusetts Department of Environmental Protection or the Board of Health of the city or town in which the food or retail establishment is located may exempt a food establishment or retail establishment from any provision of this chapter for a period of up to six months upon written application by the owner or operator of that establishment. No exemption will be granted unless the Department of Environmental Protection or the Board of Health finds that (1) strict enforcement of the provision for which the exemption is sought would cause undue hardship; or (2) the food

establishment or retail establishment requires additional time in order to draw down an existing inventory of a specific item regulated by this chapter. For purposes of this chapter, "undue hardship" shall mean a situation unique to a food establishment or retail establishment in which there are no reasonable alternatives to the use of materials prohibited by this chapter, and that compliance with this chapter would create significant economic hardship for the Establishment.

Section 4. Enforcement

Health Agents of the cities and towns of the Commonwealth of Massachusetts shall also have the authority to enforce this chapter. This chapter may be enforced through any lawful means in law or in equity, including but not limited to, noncriminal disposition pursuant to G.L. c. 40 § 21D and Article VI of the General Bylaws. The town or city may enforce this chapter or enjoin violations thereof through any lawful process or combination of processes, and the election of one remedy by the town or city shall not preclude enforcement through any other lawful means.

Violations of this chapter are punishable by a fine of up to \$300 per violation. Each successive day of noncompliance will count as a separate violation.

If non-criminal disposition is elected, then any Food or Retail Establishment that violates any provision of this chapter shall be subject to the following penalties: (i) first offense: written warning;(ii) second offense: \$50 penalty, and (iii) third and each subsequent offense: \$300 penalty

Section 5. Regulations

181	The Board of Health may adopt and amend rules and regulations to effectuate the
182	purposes of this chapter.
183	Section 6. Interaction with Other Laws
184	In the case of a conflict between the requirements of this chapter and any other federal,
185	state or local law concerning the materials regulated herein, the more stringent requirements shall
186	apply.
187	Section 7. Severability
188	If any provision of this chapter is declared invalid or unenforceable the other provisions
189	shall not be affected thereby.
190	SECTION 3. Reduce Plastic Straws in the Environment
191	The General Laws are hereby amended by inserting after chapter 21Q the following
192	chapter:
193	Chapter 21R.
194	Section 1. Definitions. As used in this chapter, the following words shall have the
195	following meanings unless the context clearly requires otherwise:
196	"Disability" shall mean a physical, intellectual, or sensory impairment that substantially
197	limits one or more major life activities.
198	"Disposable plastic straw, stirrer, or splash stick" shall mean a drinking straw, stirrer, or
199	splash stick made predominantly from synthetic polymers and that is not a reusable straw, stirrer,
200	or splash stick. A disposable plastic straw, stirrer, or splash stick shall also include items made in

whole or in part from synthetic polymers that are otherwise classified as 'compostable', 'biodegradable', 'oxodegradable', or 'marine degradable'.

"Food Establishment" shall mean any operation that serves, vends or otherwise provides food or other products to third-parties for consumption and/or use on or off the premises, whether or not a fee is charged, but not including the service of food within a home or other private setting. Any facility requiring a food permit in accordance with the Massachusetts State Food Code, 105 CMR 590.000, et seq. and/or regulations of the Board of Health shall be considered a "food establishment" for purposes of this bylaw.

"Health Agent" shall mean the Health Agent for the city or town of the facility or his/her designee.

"Medical Condition" shall mean any illness, disease, or injury that requires medical treatment.

"Reusable straw, stirrer, or splash stick" shall mean a drinking straw, stirrer, or splash stick that is manufactured from durable materials, and is designed to be adequately and repeatedly cleaned and sanitized for reuse.

"Retail Establishment" shall mean a store or premises engaged in the retail business of selling or providing merchandise, goods, groceries, prepared take-out food and beverages for consumption off-premises or the serving of an item, directly to customers at such store or premises, including, but not limited to, grocery stores, department stores, clothing stores, pharmacies, convenience stores, restaurants, coffee shops and seasonal and temporary businesses, including farmers markets and public markets; provided, however, that a "retail establishment" shall also include a food truck or other motor vehicle, mobile canteen, trailer,

market pushcart or moveable roadside stand used by a person from which to engage in such business directly with customers and business establishments without a storefront, including, but not limited to, a business delivering prepared foods or other food items, web-based or catalog business or delivery services used by a retail establishment; provided further, that a "retail establishment" shall include a non-profit organization, charity or religious institution that has a retail establishment and holds itself out to the public as engaging in retail activities that are characteristic of similar type commercial retail businesses, whether or not for profit when engaging in such activity.

Section 2. Regulated Conduct

- a. One year after passage of this Act, no food establishment in the Commonwealth of Massachusetts may provide a disposable plastic straw, stirrer, or splash stick, as such term is defined in this chapter, to a customer.
- b. One year after passage of this Act, no food establishment in the Commonwealth of Massachusetts may provide a disposable straw, stirrer, or splash stick that is not a reusable straw, stirrer, or splash stick to a customer, except upon that customer's specific request for such items or if the item is selected by a customer from a self-service dispenser.
- c. One year after passage of this Act, retail establishments in the Commonwealth of Massachusetts are prohibited from selling or distributing disposable plastic straws, stirrers, or splash sticks to customers unless equivalent non-plastic or reusable straws, stirrers, or splash sticks are available for sale and are clearly labeled such that any customer can easily distinguish among the disposable plastic, disposable non-plastic, and reusable items.

Section 3. Exemptions

a. Nothing in this bylaw shall prohibit individuals from bringing and using their own personal straws, stirrers, or splash sticks of any type for personal use in a food establishment. b. Food establishments may provide a disposable plastic straw, stirrer, or splash stick, upon request, to a person in need due to a disability or medical condition. c. The Department of Environmental Protections or the Board of Health or health agent of the city or town in which the establishment is located may exempt a food establishment or retail establishment from any provision of this chapter for a period of up to six months upon written application by the owner or operator of that establishment. No exemption will be granted unless the Department or the Board of Health or health agent finds that the establishment requires additional time in order to draw down an existing inventory of a specific item regulated by this chapter.

Section 4. Enforcement

Health Agents shall have the authority to enforce this bylaw. This bylaw may be enforced through any lawful means in law or in equity, including but not limited to, noncriminal disposition pursuant to G.L. c. 40 § 21D and Article VI of the General Bylaws. The city or town may enforce this chapter or enjoin violations thereof through any lawful process or combination of processes, and the election of one remedy by the city or town shall not preclude enforcement through any other lawful means.

Violations of this bylaw are punishable by a fine of up to \$300 per violation. Each successive day of noncompliance will count as a separate violation.

If non-criminal disposition is elected, then any Food Establishment or Retail

Establishment that violates any provision of this bylaw shall be subject to the following

266 penalties: (i) first offense: written warning, (ii) second offense: \$50 penalty, and (iii) third and 267 each subsequent offense: \$300 penalty. 268 Section 5. Regulations 269 The Board of Health may adopt and amend rules and regulations to effectuate the 270 purposes of this chapter. 271 Section 6. Interaction with Other Laws 272 In the case of a conflict between the requirements of this chapter and any other federal, 273 state or local law concerning the materials regulated herein, the more stringent requirements shall 274 apply. 275 Section 7. Severability 276 If any provision of this chapter is declared invalid or unenforceable the other provisions 277 shall not be affected thereby. 278 SECTION 4. To Prevent the Release of Helium Balloons into the Environment 279 Chapter 131 of the General Laws, as appearing in the 2016 official edition, is hereby 280 amended by adding the following new section: 281 Section 119. The sale, distribution and release of any type of balloon, including, but not 282 limited to, plastic or latex, filled with any type of lighter than air gas, both for public or private 283 use, is hereby prohibited. Whoever violates any provision of this section shall be punished by a 284 fine of not more than one hundred dollars.

285	The provisions of this section shall not apply to (i) balloons released by or on behalf of
286	any agency of the commonwealth or the United States for scientific or meteorological purposes
287	or (ii) hot air balloons that are recovered after launch.
288	SECTION 5. To Prevent the Release of Nips into the Environment
289	One year after passage of this Act, the sale of alcoholic beverages in containers less than
290	or equal to 100 milliliters is prohibited within the Commonwealth of Massachusetts.
291	SECTION 6. To Prevent the Release of Wipes Containing Plastic into the Environment
292	Section 1. For purposes of this section, the following definition shall apply:
293	"Plastic Wipe", a nonwoven disposable product manufactured and sold in this state or
294	brought into the state for sale that is constructed from plastic resin (including, but not limited to
295	polyester and polypropylene) nonwoven sheets, including moist toilet tissue or cloth, that is
296	designed, marketed to or commonly used by the general public for personal hygiene or cleaning
297	purposes, including, but not limited to, diaper wipes, toilet wipes, household cleaning wipes,
298	personal care wipes and facial wipes.
299	Section 2. No retailer shall sell or distribute plastic wet wipes other than those used for
300	medical applications.
301	Section 3. This law shall not affect prescription products.
302	SECTION 7. To Prevent the Release of Hotel Toiletry Bottles into the Environment
303	Section 1. (a) For purposes of this section, the following definitions shall apply:

304 (1) "Hosted rental" means a house, apartment, or other livable space where the person providing sleeping accommodations is a permanent resident who lives on the premises.

- (2) "Lodging establishment" means an establishment that contains one or more sleeping room accommodations that are rented or otherwise provided to the public, including, but not limited to, a hotel, motel, resort, bed and breakfast inn, or vacation rental. "Lodging establishment" does not include a hospital, nursing home, residential retirement community, prison, jail, homeless shelter, boarding school, worker housing, long-term rental, or hosted rental.
- (3) "Personal care product" means a product intended to be applied to or used on the human body in the shower, bath, or any part thereof and shall include only shampoo, hair conditioner, and bath soap.
- (4) "Plastic" means any synthetic material made from organic polymers, such as polyethylene, polyvinyl chloride (PVC), or nylon, that can be molded into shape while soft and then set into a rigid or slightly elastic form. "Plastic" includes all materials identified with resin codes 1 to 7, inclusive.
- (5) "Small plastic bottle" means a plastic bottle or container with less than a 6-ounce capacity that is intended to be nonreusable by the end user.
- (b) Commencing January 1, 2024, for lodging establishments with more than 50 rooms, and January 1, 2025, for lodging establishments with 50 rooms or less, a lodging establishment shall not provide a small plastic bottle containing a personal care product to a person staying in a sleeping room accommodation, in any space within the sleeping room accommodation, or within bathrooms shared by the public or guests.

(c) A lodging establishment is encouraged to use bulk dispensers of personal care products to reduce plastic waste and lower operating costs, mindful of the health and safety of a person.

- (d) A lodging establishment may provide personal care products in small plastic bottles to a person at no cost, upon request, at a place other than a sleeping room accommodation, a space within the sleeping room accommodation, or within bathrooms shared by the public or guests.
- (e) A local agency with authority to inspect sleeping accommodations in a lodging establishment may issue a citation for a violation of subdivision (b). Upon a first violation, the local Board of Health shall issue a written warning, which shall recite the violation and advise that subsequent violations may result in citations. Upon a second or subsequent violation, the local agency may impose a penalty of five hundred dollars (\$500) for each day the lodging establishment is in violation, but not to exceed two thousand dollars (\$2,000) annually.
- (f) A lodging establishment in violation of subdivision (b) is liable for a civil penalty of five hundred dollars (\$500) for the first violation and two thousand dollars (\$2,000) for a second or subsequent violation.
- (g) (1) On and after January 1, 2024, a city, county, or city and county shall not pass or enforce an ordinance, resolution, regulation, or rule relating to personal care products in plastic bottles provided at lodging establishments, except as provided in paragraph (2).
- Section 2. A city, county, or city and county that, before January 1, 2024, passed an ordinance, resolution, regulation, or rule relating to personal care products in plastic bottles provided at lodging establishments may enforce that ordinance, resolution, regulation, or rule, if it is at least as stringent as, and not in conflict with, this section.

348	SECTION 8. To Prevent the Release of Plastic Water Bottles Into the Environment
349	Section 1. (a) For purposes of this section, the following definitions shall apply:
350	"Single-serve plastic container" means a container with a volume of 1 litter or less made
351	in whole or in part of plastic resin codes 1 through 6 (excluding the label or cap).
352	"Bottled Water" means non-sparkling, unflavored drinking water.
353	Section 2. Restrictions
354	No retailer shall sell or distribute any bottled water in a single-serve plastic container
355	other than nutritive drinks, tea, coffee, or unflavored carbonated water.
356	Section 3. Exclusions
357	Sales or distribution of drinking water in plastic bottles occurring subsequent to a
358	declaration by a duly authorized Town, state or Federal official of an emergency affecting the
359	availability and/or quality of drinking water to residents of the Town shall be exempt from this
360	bylaw until seven days after the declaration has ended.
361	Section 4. Effective Date
362	The provisions of this law shall take effect one year after passage of this Act.
363	SECTION 9. To Prevent the Release of Black Plastic into the Environment
364	The General Laws are hereby amended by inserting after chapter 21R the following
365	chapter:
366	Chapter 21S.

Section 1. Definitions. As used in this chapter, the following words shall have the following meanings unless the context clearly requires otherwise:

"Disposable Food Service Ware" shall mean single-use or disposable products for heating, storing, packaging, serving, consuming, or transporting prepared or ready-to-consume food or beverages including, but not limited to, bowls, plates, trays, cartons, cups, lids, hinged or lidded containers, spoons, forks and knives. This includes any containers used by food establishments to heat, cook, or store food or beverages prior to serving, regardless of whether such containers are used to serve such food or beverages. Disposable Food Service Ware also includes any such implements sold by Retail Establishments to consumers for personal use.

"Black Plastic" shall mean any plastic with any plastic resin codes #1-#7.

"Food Establishment" shall mean any operation that serves, vends or otherwise provides food or other products to third-parties for consumption and/or use on or off the premises, whether or not a fee is charged, but not including the service of food within a home or other private setting. Any facility requiring a food permit in accordance with the Massachusetts State Food Code, 105 CMR 590.000, et seq. and/or regulations of the Board of Health shall be considered a "food establishment" for purposes of this bylaw.

"Health Agent" shall mean the Health Agent for the city or town of the facility or his/her designee.

"Prepared Food" shall mean food or beverages, which are serviced, packaged, cooked, chopped, sliced, mixed, brewed, frozen, squeezed, or otherwise prepared (collectively "prepared") for individual customers or consumers. Prepared Food does not include raw eggs or raw, butchered meats, fish, seafood, and/or poultry.

"Retail Establishment" shall mean a store or premises engaged in the retail business of selling or providing merchandise, goods, groceries, prepared take-out food and beverages for consumption off-premises or the serving of an item directly to customers at such store or premises, including, but not limited to, grocery stores, department stores, pharmacies, convenience stores, restaurants, coffee shops and seasonal and temporary businesses, including farmers markets and public markets; provided, however, that a "retail establishment" shall also include a food truck or other motor vehicle, mobile canteen, trailer, market pushcart or moveable roadside stand used by a person from which to engage in such business directly with customers and business establishments without a storefront, including, but not limited to, a business delivering prepared foods or other food items, web-based or catalog business or delivery services used by a retail establishment; provided further, that a "retail establishment" shall include a non-profit organization, charity or religious institution that has a retail establishment and holds itself out to the public as engaging in retail activities that are characteristic of similar type commercial retail businesses, whether or not for profit when engaging in such activity.

Section 2. Regulated Conduct

- a. One year after passage of this Act, no Food Establishment in the Commonwealth of Massachusetts may use, sell, offer for sale, or otherwise distribute disposable food service ware made from black plastic.
- b. One year after passage of this Act, no Retail Establishment in the Commonwealth of Massachusetts may sell, offer for sale, or otherwise distribute: 1. disposable food service ware made from black plastic. 2. meat trays, fish trays, seafood trays, vegetable trays, or egg cartons made in whole or in any part with black plastic.

Section 3. Exemption

411

412

413

414

415

416

417

418

419

420

421

422

423

424

425

426

427

428

429

430

431

432

a) Nothing in this chapter shall prohibit individuals from using disposable food service ware or other items made of black plastic purchased outside the Commonwealth of Massachusetts for personal use. b) Prepared food packaged outside the Commonwealth of Massachusetts is exempt from the provisions of this chapter, provided that it is sold or otherwise provided to the consumer in the same disposable food service ware in which it was originally packaged, and that the prepared food has not been altered or repackaged. c) The Commonwealth of Massachusetts Department of Environmental Protection or the Board of Health of the city or town in which the food or retail establishment is located may exempt a food establishment or retail establishment from any provision of this chapter for a period of up to six months upon written application by the owner or operator of that establishment. No exemption will be granted unless the Department of Environmental Protection or the Board of Health finds that (1) strict enforcement of the provision for which the exemption is sought would cause undue hardship; or (2) the food establishment or retail establishment requires additional time in order to draw down an existing inventory of a specific item regulated by this chapter. For purposes of this chapter, "undue hardship" shall mean a situation unique to a food establishment or retail establishment in which there are no reasonable alternatives to the use of materials prohibited by this chapter, and that compliance with this chapter would create significant economic hardship for the Establishment.

Section 4. Enforcement

Health Agents of the cities and towns of the Commonwealth of Massachusetts shall also have the authority to enforce this chapter. This chapter may be enforced through any lawful

433	means in law or in equity, including but not limited to, noncriminal disposition pursuant to G.L.
434	c. 40 § 21D and Article VI of the General Bylaws. The town or city may enforce this chapter or
435	enjoin violations thereof through any lawful process or combination of processes, and the
436	election of one remedy by the town or city shall not preclude enforcement through any other
437	lawful means.
438	Violations of this chapter are punishable by a fine of up to \$300 per violation. Each
439	successive day of noncompliance will count as a separate violation.
440	If non-criminal disposition is elected, then any Food or Retail Establishment that violates
441	any provision of this chapter shall be subject to the following penalties:
442	First Offense: written warning
443	Second Offense: \$50 penalty
444	Third and each subsequent offense: \$300 penalty
445	Section 5. Regulations
446	The Board of Health may adopt and amend rules and regulations to effectuate the
447	purposes of this chapter.
448	Section 6. Interaction with Other Laws
449	In the case of a conflict between the requirements of this chapter and any other federal,
450	state or local law concerning the materials regulated herein, the more stringent requirements shall
451	apply.

Section 7. Severability

453	If any provision of this chapter is declared invalid or unenforceable the other provisions
454	shall not be affected thereby.
455	SECTION 10. To Support Our Restaurants
456	Section 1. For purposes of this chapter, the following terms have the following
457	definitions:
458	(a) "Disposable", means designed to be discarded after a single or limited number of uses
459	and not designed or manufactured for long-term multiple reuse.
460	(b) "Food service ware accessories", include food service ware such as straws, stirrers,
461	cup spill plugs, cup sleeves, condiments and condiment packets, utensils (including chopsticks),
462	cocktail sticks/picks, toothpicks, napkins, and other similar accessory or accompanying food
463	service ware used as part of food or beverage service or packaging. Detachable lids for beverage
464	cups and food containers are not considered a food service ware accessory.
465	(c) "Food facility", means an operation that stores, prepares, packages, serves, vends, or
466	otherwise provides food to the public for human consumption.
467	(d) "Takeout food", means prepared food requiring no further preparation, which is
468	purchased to be consumed off a prepared food facility's premises. Takeout food includes
469	prepared food delivered by a food facility or by a third-party takeout food delivery service.
470	(e) "Takeout food delivery service", is a service that delivers takeout food from a food
471	facility to a customer for consumption off the premises. This service can be provided directly by
472	the food facility or by a third party.

473

Section 2.

- 474 (a) No food facility shall provide any disposable food service ware accessories except: 475 1. Upon request by the consumer; 476 2. Upon acceptance by the consumer after being offered by the food facility; or 477 3. At a self-serve area and/or a dispenser. 478 (b) Food facilities shall only distribute disposable food service ware if they charge the 479 customer what that food ware cost the food facility, or a dollar, whichever is greater. 480 (c) Takeout food delivery services that utilize digital ordering/point of sale platforms, 481 including but not limited to the internet and smartphones, shall only offer disposable food service 482 ware accessories by providing clear options for customers to affirmatively request these items 483 separate from orders for food and beverages. The default option on the digital ordering/point of 484 sale platforms shall be that no disposable food service ware accessories are requested. Each 485 individual disposable food service ware accessory (e.g., each fork, knife, condiment packet, 486 napkin, etc.) provided with prepared food must be specifically requested by the customer in order 487 for a food facility to provide it. 488 (d) Takeout food delivery services shall only distribute disposable food service ware if 489 they charge the customer what that food ware cost the food facility, or a dollar, whichever is 490 greater.
- SECTION 11. The General Laws are hereby amended by inserting after chapter 210 the following chapter:
- 493 CHAPTER 21P.

IMPROVED PLASTIC BOTTLES AND INCREASED RECYCLING

Section 1. Definitions. As used in this chapter, the following words shall have the following meanings unless the context clearly requires otherwise:

- (a) "Beverage", any of the following products prepared for immediate consumption and sold in a single-use container: beer and malt beverages; wine distilled spirit coolers; carbonated water and soda; noncarbonated water; carbonated soft drinks; noncarbonated soft drinks and 'soft' drinks; non-carbonated fruit drinks that contain any percentage of fruit juice and vegetable juice; coffee and tea drinks; carbonated fruit drinks; vegetable and fruit juice, sports drinks, fermented non-alcoholic drinks;
- (b) "Beverage cap", a cap on any plastic beverage container that is made wholly or in large part from plastic;
- (c) "Plastic beverage container", an individual, separate bottle, can, jar, carton, or other receptacle, however denominated, in which one liter or less of a beverage is sold, and that is constructed of plastic. "Beverage container" does not include a cup or other similar container open or loosely sealed receptacle;
- (d) "The Department" means the Department of Environmental Protection for the Commonwealth of Massachusetts;
- (e) "Plastic", an organic or petroleum derivative synthetic or a semisynthetic organic solid that is moldable, and to which additives or other substances may have been added, with the exception of natural polymers that have not been chemically modified;

- (f) "Product manufacturer" means any person, partnership, association, corporation or any other entity that, through its own action or through contract or control, is primarily responsible for causing a product to be produced that is held inside of a rigid plastic packaging container and sold or offered for sale in Massachusetts.
- i. The Department shall consider the following factors in identifying a product manufacturer: (1) the ownership of the brand name of the product in the beverage container; (2) primary control or influence over the design of the product in the beverage container; (3) primary control or influence over the design specifications of the beverage container;
- ii. Any entity that has a legally recognized corporate relationship (i.e. parent/subsidiary or affiliate relationship) with a product manufacturer shall be allowed to assume the responsibilities of the product manufacturer as they relate to the requirements of this Act.
- (h) "Retailer" means a person who sells a beverage in a beverage container to a consumer;
- (i) "Single use", means intended for disposal after one use and used for serving or transporting a prepared, ready-to-consume product, and is not intended for multiple trips or rotations by being returned to the producer for refill or reused for the same purpose for which it was conceived.

Section 2. Prohibition

(a) On and after January 1, 2024, a retailer shall not sell or offer for sale, in the state, a single-use beverage container with a beverage cap, unless the container meets one of the following conditions: (i) the beverage cap is tethered to the container in a manner that prevents

the separation of the cap from the container when the cap is removed from the container; (ii) The beverage cap includes an opening from which the beverage can be consumed while the cap is screwed onto or otherwise contiguously affixed to the container;

- (b) Metal caps or lids with plastic seals shall not be considered to be made from plastic.

 Glass and metal beverage containers that have caps and lids made from plastic shall not be included in this act;
- SECTION 12. Requirements for the Removal of Toxic Substances in Beverage Containers, Food Ware, and Food Ware Accessories
 - (1) Definitions:

- (a) "Beverage container", means a prepackaged container designed to hold a beverage that is made of any material, including glass, plastic, and metal, cartons, pouches, and aseptic packaging.
- (b) "Food ware accessories", include food serviceware such as straws, stirrers, cup spill plugs, cup sleeves, condiments and condiment packets, utensils (including chopsticks), cocktail sticks/picks, toothpicks, napkins, and other similar accessory or accompanying food service ware used as part of food or beverage service or packaging.
- (c) "Food ware". means any single use or reusable containers that food is served in or sold in.
- (d) "Food packaging" means any packaging that comes into direct contact with food that will eventually be consumed by human beings or animals.

(2) Beginning two years after adoption of this bill, no person or entity may sell, offer for sale, or distributed into the state any beverage container, food ware accessories, food ware, or food packaging containing the following toxic substances:

- (a) Ortho-phthalates, (b) Bisphenols, (c) Per- and polyfluoroalkyl substances (PFAS), (d) Lead and lead compounds, (e) Hexavalent chromium and compounds, (f) Cadmium and cadmium compounds, (g) Mercury and mercury compounds, (h) Benzophenone and its derivatives, (i) Halogenated flame retardants, (j) Perchlorate, (k) Formaldehyde, (l) Toluene, (m) Antimony and compounds, and (n) UV 328 (2-(2H-benzotriazol-2-yl)-4,6-di-tert-pentylphenol).
- (3) Beginning two years after the Start Date, no person or entity shall sell, offer for sale, or distributed for use in this state any Beverage Container containing (a) polyvinyl chloride, (b) polystyrene, or (c) polycarbonate.
- (4) Beginning three years after the start date, and every three years thereafter, the Department of Environmental Protection shall designate at least ten additional toxic substances or families of toxic substances that may no longer be used in Beverage Containers unless the Department of Environmental Protection determines there are not ten toxic substances of families of toxic substances that are required to be banned from use in beverage containers.
- (5) Any producer that violates this section shall be subject to a fine for each violation not to exceed fifty thousand dollars per violation. For the purposes of this section, each product line that is sold, offered for sale, or distributed to consumers, via retail commerce, in the state, including through an internet transaction violation shall be considered a violation.
- SECTION 13. The provisions of this bill shall take effect one year after passage unless otherwise specified.