LEGISLATURE OF NEBRASKA

ONE HUNDRED SEVENTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 132

Introduced by DeBoer, 10; Brandt, 32; Dorn, 30; Hilkemann, 4; McCollister, 20; McKinney, 11; Stinner, 48; Walz, 15; Wishart, 27.

Read first time January 07, 2021

Committee:

- 1 A BILL FOR AN ACT relating to school finance; to create the School
- 2 Financing Review Commission; to provide powers and duties; and to
- 3 declare an emergency.
- 4 Be it enacted by the people of the State of Nebraska,

1 Section 1. (1) The School Financing Review Commission is created.

- 2 The commission shall consist of sixteen members, including:
- 3 (a) The Commissioner of Education or his or her designee;
- 4 (b) One representative of the Governor appointed by the Governor;
- 5 (c) One representative of postsecondary education with expertise in
- 6 <u>school finance;</u>
- 7 (d) One member of the Educational Service Unit Coordinating Council;
- 8 <u>(e) One school board member and one school administrator each</u>
- 9 representing a school district with not more than one thousand two
- 10 hundred students;
- 11 <u>(f) One school board member and one school administrator each</u>
- 12 <u>representing a school district with more than one thousand two hundred</u>
- 13 <u>students but not more than ten thousand students;</u>
- 14 (g) One school board member and one school administrator each
- 15 representing a school district with more than ten thousand students;
- 16 (h) Six members from the state at large, two from each congressional
- 17 district, who reside in school districts of varied sizes and with varying
- 18 percentages of limited English proficiency students and poverty students.
- 19 At least one of the members appointed pursuant to this subdivision shall
- 20 have experience teaching in a public school as a certificated teacher, at
- 21 least one shall have experience in business, and at least one shall have
- 22 experience in an agriculture-related business.
- 23 (2) The members described in subdivisions (1)(c) through (h) of this
- 24 section shall be appointed by the Governor to serve through December 31,
- 25 2030. To the extent possible, the membership of the commission shall be
- 26 <u>diverse in terms of race, gender, and other demographic factors.</u>
- 27 <u>Vacancies shall be filled by the Governor for the remainder of the term.</u>
- 28 The Commissioner of Education or his or her designee shall be the
- 29 chairperson of the commission, and the commission shall elect a vice-
- 30 chairperson from among its members. Members of the commission shall not
- 31 receive any compensation for their services but shall be reimbursed for

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expenses incurred as a member of the commission as provided in sections 1

- 2 81-1174 to 81-1177.
- 3 (3) The staff of the State Department of Education may assist as
- needed and requested by the chairperson of the commission in accordance 4
- with guidelines developed by the commission. The commission may also 5
- obtain assistance from the State Department of Education and the 6
- 7 Department of Revenue in acquiring the data needed to carry out its
- 8 duties.
- 9 (4) For administrative purposes, the commission shall be housed
- 10 within the State Department of Education.
- Sec. 2. (1) The School Financing Review Commission shall conduct an 11
- indepth review of the financing of the public elementary and secondary 12
- schools. As a part of such indepth review, the commission shall: 13
- (a) Examine methods of financing public elementary and secondary 14
- 15 schools, including methods used in other states, which would provide
- equitable educational opportunities across the state and offer 16
- 17 alternatives to heavy reliance on property tax;
- (b) Examine the option of using a measure of income as a component 18
- in the financing of public elementary and secondary schools; 19
- (c) Examine the option of using sales tax as a component in the 20
- financing of public elementary and secondary schools, including, but not 21
- 22 limited to, an examination of the experience of any other states with
- such option; 23
- 24 (d) Examine financing issues as they relate to the quality and
- 25 performance of public elementary and secondary schools;
- (e) Examine options for funding public prekindergarten services; 26
- 27 (f) Examine options for funding college-readiness and career-
- readiness programs, including, but not limited to, programs of 28
- excellence, dual-enrollment courses, and career academies; 29
- 30 (q) Examine the costs and resources necessary to meet the diverse
- and growing needs of students across the state, including, but not 31

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1 limited to, the needs of poverty students and limited English proficiency

- 2 students;
- 3 (h) Examine methods used by other states to fund public elementary
- 4 and secondary school infrastructure needs;
- 5 (i) Examine other issues related to public elementary and secondary
- 6 school finance as necessary and as determined by the chairperson;
- 7 <u>(j) Prepare a report on the progress of the work of the commission</u>
- 8 and submit it electronically to the Legislature on or before December 31,
- 9 2021; and
- 10 (k) Prepare a preliminary report and present it to the Legislative
- 11 Council in November 2022. A final report with recommendations on
- 12 <u>maintaining adequate and equitable funding for public schools in light of</u>
- 13 <u>information gathered through the review shall be presented to the</u>
- 14 Governor, the State Board of Education, and electronically to the
- 15 Legislature by December 1, 2022.
- 16 (2) On and after December 1, 2022, to assure that every Nebraskan is
- 17 educated for success, the School Financing Review Commission shall:
- 18 <u>(a) Review the mission of providing Nebraskans the opportunity to</u>
- 19 acquire the necessary skills and knowledge to be productive individuals;
- 20 <u>(b) Review, make recommendations on, and report on progress toward</u>
- 21 achieving any goals established by the Legislature and the State
- 22 Department of Education related to such mission. The committee may
- 23 solicit comments, concerns, and case studies from all sizes of schools in
- 24 Nebraska and develop best practices for implementing and achieving such
- 25 goals; and
- 26 (c) Review the implementation of the Tax Equity and Educational
- 27 <u>Opportunities Support Act and the implementation of any recommendations</u>
- 28 contained in reports issued under subsection (1) of this section.
- 29 (3) On or before July 1 of each even-numbered year beginning in 2024
- 30 and ending in 2030, the School Financing Review Commission shall report
- 31 to the Governor, to the State Board of Education, and electronically to

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- 1 <u>the Legislature on the adequacy of school funding sources.</u>
- 2 Sec. 3. Since an emergency exists, this act takes effect when
- 3 passed and approved according to law.