HOUSE BILL NO. 34

IN THE LEGISLATURE OF THE STATE OF ALASKA THIRTY-THIRD LEGISLATURE - FIRST SESSION

BY REPRESENTATIVE RAUSCHER

Introduced: 1/13/23 Referred: Prefiled

A BILL

FOR AN ACT ENTITLED

- 1 "An Act relating to the selection and retention of court of appeals and district court
- 2 judges and magistrates; relating to the qualifications of supreme court justices, superior
- 3 court judges, district court judges, and magistrates; relating to the duties of the judicial
- 4 council; relating to the duties of the Commission on Judicial Conduct; and repealing
- 5 Rule 19.1, Alaska Rules of Administration."

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

- 7 * **Section 1.** AS 15.15.030(10) is amended to read:
- 8 (10) A nonpartisan ballot shall be designed for each judicial district in 9 which a justice or judge is seeking retention in office. The ballot shall be divided into 10 <u>two</u> [FOUR] parts. Each part must bear a heading indicating the court to which the 11 candidate is seeking approval, and provision shall be made for marking each question
- "Yes" or "No." Within each part, the question of whether the justice or judge shall be
- approved or rejected shall be set out in substantially the following manner:

(A) "Shall be retained as justice of the supreme court

2	for 10 years?"; or
3	(B) ["SHALL BE RETAINED AS JUDGE OF THE
4	COURT OF APPEALS FOR EIGHT YEARS?";
5	(C)] "Shall be retained as judge of the superior court
6	for six years?"[; OR
7	(D) "SHALL BE RETAINED AS JUDGE OF THE
8	DISTRICT COURT FOR FOUR YEARS?"]
9	* Sec. 2. AS 15.35.135 is amended to read:
10	Sec. 15.35.135. Withdrawal of candidacy; removal of name from general
11	election ballot. (a) Notice of withdrawal of candidacy for retention at a general
12	election for a supreme court justice or [, JUDGE OF THE COURT OF APPEALS,]
13	superior court judge [, OR DISTRICT COURT JUDGE] must be in writing over the
14	signature of the candidate.
15	(b) When a supreme court justice or superior court judge is a candidate
16	for retention at a general election, the [THE] name of the [A] candidate [FOR
17	RETENTION FOR SUPREME COURT JUSTICE, JUDGE OF THE COURT OF
18	APPEALS, SUPERIOR COURT JUDGE, OR DISTRICT COURT JUDGE] must
19	appear on the general election ballot unless notice under (a) of this section of
20	withdrawal of candidacy is received by the director at least 64 days before the date of
21	the general election.
22	* Sec. 3. AS 15.58.050 is amended to read:
23	Sec. 15.58.050. Information and recommendations on judicial officers. Not
24	[NO] later than August 7 of the year in which the state general election will be held,
25	the judicial council shall file with the lieutenant governor a statement including
26	information about each supreme court justice and [, COURT OF APPEALS JUDGE,]
27	superior court judge [, AND DISTRICT COURT JUDGE] who will be subject to a
28	retention election. The statement shall reflect the evaluation of each justice or judge
29	conducted by the judicial council according to law and shall contain a brief statement
30	describing each public reprimand, public censure, or suspension received by the judge
31	under AS 22.30.011(d) during the period covered in the evaluation. A statement may

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I	not exceed 600 words.
2	* Sec. 4. AS 15.58.060(a) is amended to read:
3	(a) Each general election candidate shall pay to the lieutenant governor at the
4	time of filing material under this chapter the following:
5	(1) President or Vice-President of the United States, United States
6	senator, United States representative, governor, lieutenant governor, and supreme
7	court justice, [AND COURT OF APPEALS JUDGE,] \$300 each;
8	(2) superior court judge [AND DISTRICT COURT JUDGE], \$150
9	[EACH];
10	(3) state senator and state representative, \$100 each.
11	* Sec. 5. AS 22.05.070 is amended to read:
12	Sec. 22.05.070. Qualifications of justices. A justice of the supreme court shall
13	be a citizen of the United States and of the state, a resident of the state for five years
14	immediately preceding appointment, have been engaged for not less than eight years
15	immediately preceding appointment in the active practice of law, have been
16	previously confirmed by the legislature to serve as a court of appeals judge or a
17	district court judge, have served as a court of appeals judge or district court
18	<u>iudge in the state</u> , and, at the time of appointment, be licensed to practice law in the
19	state. The active practice of law includes
20	(1) sitting as a judge in a state or territorial court;
21	(2) being actually engaged in advising and representing clients in
22	matters of law;
23	(3) rendering legal services to an agency, branch, or department of a
24	civil government within the United States or a state or territory of the United States, in
25	an elective, appointive, or employed capacity;
26	(4) serving as a professor, associate professor, or assistant professor in
27	a law school accredited by the American Bar Association.
28	* Sec. 6. AS 22.05.100 is amended to read:
29	Sec. 22.05.100. Approval or rejection. Each supreme court justice is subject
30	to approval or rejection as provided in AS 15 (Alaska Election Code). The judicial
3 1	council shall conduct an evaluation of each justice before the retention election and

shall provide to the public information about that justice and may provide a recommendation regarding retention or rejection. The information and any recommendation shall be made public at least 60 days before the retention election. The judicial council shall also provide the information and any recommendation to the office of the lieutenant governor in time for publication in the election pamphlet under AS 15.58.050. If a majority of those voting on the question rejects the candidacy, the rejected justice may not be appointed to fill any vacancy in the supreme court, court of appeals, superior court, [OR] district courts, or magistrate position of the state for a period of four years thereafter.

* **Sec. 7.** AS 22.07.060 is amended to read:

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Sec. 22.07.060. Approval or rejection. If the legislature rejects a judge who is subject to retention in office by the legislature under (b) of this section [EACH JUDGE OF THE COURT OF APPEALS IS SUBJECT TO APPROVAL OR REJECTION AS PROVIDED IN AS 15 (ALASKA ELECTION CODE). THE JUDICIAL COUNCIL SHALL CONDUCT AN EVALUATION OF EACH JUDGE BEFORE THE RETENTION ELECTION AND SHALL PROVIDE INFORMATION ABOUT THE JUDGE AND MAY PROVIDE A TO THE PUBLIC RECOMMENDATION REGARDING RETENTION OR REJECTION. THE INFORMATION AND ANY RECOMMENDATION SHALL BE MADE PUBLIC AT LEAST 60 DAYS BEFORE THE ELECTION. THE JUDICIAL COUNCIL SHALL ALSO **PROVIDE** THE **INFORMATION** AND ANY RECOMMENDATION TO THE OFFICE OF THE LIEUTENANT GOVERNOR IN TIME FOR PUBLICATION IN THE ELECTION PAMPHLET AS REQUIRED BY AS 15.58.050. IF A MAJORITY OF THOSE VOTING ON THE QUESTION REJECTS THE CANDIDACY OF A JUDGE, the rejected judge may not for a period of four years thereafter be appointed to fill a vacancy in the supreme court, the court of appeals, the superior court, [OR] the district court, or a magistrate position of the state.

* Sec. 8. AS 22.07.060 is amended by adding a new subsection to read:

(b) Each judge of the court of appeals shall be subject to approval or rejection by a majority of the members of the legislature in joint session at the first legislative session held more than two years after the judge's appointment. If approved, the judge shall thereafter be subject to approval or rejection in a like manner every second year. Failure of the legislature to act to approve or reject a judge during the regular session in which the judge is subject to retention by the legislature is tantamount to rejection on the day the regular session adjourns. Each judge of the court of appeals seeking retention in office by the legislature shall file with the senate secretary and the chief clerk of the house of representatives a declaration of candidacy for retention not later than August 1 before the legislative session at which approval or rejection is requisite.

* **Sec. 9.** AS 22.07.070 is amended to read:

Sec. 22.07.070. Vacancies. (a) The governor shall fill a vacancy or appoint a successor to fill an impending vacancy in the office of judge of the court of appeals within 45 days after the office becomes vacant [RECEIVING NOMINATIONS FROM THE JUDICIAL COUNCIL,] by appointing for each actual or impending vacancy, one person who is qualified under AS 22.07.040. An appointment made under this subsection is subject to confirmation by a majority of the members of the legislature in joint session [OF TWO OR MORE PERSONS NOMINATED BY THE COUNCIL FOR EACH ACTUAL OR IMPENDING VACANCY]. An appointment to fill an impending vacancy becomes effective upon the later of confirmation by the legislature or the actual occurrence of the vacancy.

(b) The office of a judge of the court of appeals becomes vacant 90 days after the <u>judge is rejected by the legislature</u> [ELECTION AT WHICH THE JUDGE IS REJECTED BY A MAJORITY OF THOSE VOTING ON THE QUESTION OR FOR WHICH THE JUDGE FAILS TO FILE A DECLARATION OF CANDIDACY. UPON THE OCCURRENCE OF (1) AN ACTUAL VACANCY; (2) THE CERTIFICATION OF REJECTION FOLLOWING AN ELECTION; OR (3) THE ELECTION FOLLOWING FAILURE OF A JUDGE TO FILE A DECLARATION OF CANDIDACY, THE JUDICIAL COUNCIL SHALL MEET WITHIN 90 DAYS AND SUBMIT TO THE GOVERNOR THE NAMES OF TWO OR MORE PERSONS QUALIFIED FOR THE JUDICIAL OFFICE; HOWEVER, THE 90-DAY PERIOD MAY BE EXTENDED BY THE JUDICIAL COUNCIL WITH THE CONCURRENCE OF THE SUPREME COURT. IN THE EVENT OF AN

IMPENDING VACANCY OTHER THAN BY REASON OF REJECTION OR FAILURE TO FILE A DECLARATION OF CANDIDACY, THE JUDICIAL COUNCIL MAY MEET AT ANY TIME WITHIN THE 90-DAY PERIOD IMMEDIATELY PRECEDING THE EFFECTIVE DATE OF THE VACANCY AND SUBMIT TO THE GOVERNOR THE NAMES OF TWO OR MORE PERSONS QUALIFIED FOR THE JUDICIAL OFFICE].

* **Sec. 10.** AS 22.10.090 is amended to read:

Sec. 22.10.090. Qualifications of judges. A judge of the superior court shall be a citizen of the United States and of the state, a resident of the state for five years immediately preceding appointment, have been engaged for not less than five years immediately preceding appointment in the active practice of law, <a href="https://parestate.new.org/have-been-previously-confirmed-by-the-legislature-to-serve-as-a-court-of-appeals-judge-or-a-district-court-judge-have-served-as-a-court-of-appeals-judge-or-district-court-judge-in-the-state, and, at the time of appointment, be licensed to practice law in the state. The active practice of law shall be as defined for justices of the supreme court in AS 22.05.070.

* **Sec. 11.** AS 22.10.150 is amended to read:

Sec. 22.10.150. Approval or rejection. Each superior court judge is subject to approval or rejection as provided in AS 15 (Alaska Election Code). The judicial council shall conduct an evaluation of each judge before the retention election and shall provide to the public information about the judge and may provide a recommendation regarding retention or rejection. The information and any recommendation shall be made public at least 60 days before the retention election. The information shall include the judge's consideration of victims when imposing sentence on persons convicted of felony offenses where the offenses involve victims. The judicial council shall also provide the information and any recommendation to the office of the lieutenant governor in time for publication in the election pamphlet under AS 15.58.050. If a majority of those voting on the question rejects the candidacy of a judge, the rejected judge may not for a period of four years thereafter be appointed to fill any vacancy in the supreme court, court of appeals, superior court, [OR] district courts, or magistrate position of the state.

1	* Sec. 12. AS 22.15.160 is amended to read:
2	Sec. 22.15.160. Qualifications of district judges and magistrates. (a) A
3	district judge shall be a citizen of the United States [AND OF THE STATE], at least
4	21 years of age, [A RESIDENT OF THE STATE FOR AT LEAST FIVE YEARS
5	IMMEDIATELY PRECEDING APPOINTMENT,] and
6	(1) have been engaged in the active practice of law for not less than
7	three years immediately preceding appointment and at the time of appointment, be
8	licensed to practice law in any state [THE STATE OF ALASKA]; or
9	(2) have served for at least four [SEVEN] years as a magistrate in the
10	state. [THE SUPREME COURT MAY PRESCRIBE ADDITIONAL
11	QUALIFICATIONS.]
12	(b) A magistrate shall be a citizen of the United States and [OF THE STATE,]
13	at least 21 years of age [, AND A RESIDENT OF THE STATE FOR AT LEAST SIX
14	MONTHS IMMEDIATELY PRECEDING APPOINTMENT. THE SUPREME
15	COURT MAY PRESCRIBE ADDITIONAL QUALIFICATIONS].
16	* Sec. 13. AS 22.15.170(a) is amended to read:
17	(a) The governor shall fill a vacancy or appoint a successor to fill ar
18	impending vacancy in an office of district judge or in a magistrate position within 45
19	days after the office or position becomes vacant [RECEIVING NOMINATIONS
20	FROM THE JUDICIAL COUNCIL] by appointing, for each actual or impending
21	vacancy, one person who is qualified under AS 22.15.160. An appointment made
22	under this section is subject to confirmation by a majority of the members of the
23	legislature in joint session. An [OF TWO OR MORE PERSONS NOMINATED BY
24	THE COUNCIL FOR EACH ACTUAL OR IMPENDING VACANCY. THE
25	appointment to fill an impending vacancy becomes effective upon the later of
26	confirmation by the legislature or the actual occurrence of the vacancy.
27	* Sec. 14. AS 22.15.170(e) is amended to read:
28	(e) The office of a district court judge or magistrate becomes vacant 90 days
29	after [THE ELECTION AT WHICH] the judge or magistrate is rejected by the
30	legislature [A MAJORITY OF THOSE VOTING ON THE QUESTION OR FOR

WHICH THE JUDGE FAILS TO FILE A DECLARATION OF CANDIDACY.

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UPON THE OCCURRENCE OF (1) AN ACTUAL VACANCY; (2) THE CERTIFICATION OF REJECTION FOLLOWING AN ELECTION; OR (3) THE ELECTION FOLLOWING FAILURE OF A JUDGE TO FILE A DECLARATION OF CANDIDACY, THE JUDICIAL COUNCIL SHALL MEET WITHIN 90 DAYS AND SUBMIT TO THE GOVERNOR THE NAMES OF TWO OR MORE PERSONS QUALIFIED FOR THE JUDICIAL OFFICE; EXCEPT THAT THIS 90-DAY PERIOD MAY BE EXTENDED BY THE COUNCIL WITH THE CONCURRENCE OF THE SUPREME COURT. IN THE EVENT OF AN IMPENDING VACANCY OTHER THAN BY REASON OF REJECTION OR FAILURE TO FILE A DECLARATION OF CANDIDACY, THE COUNCIL MAY MEET AT ANY TIME WITHIN THE 90-DAY PERIOD IMMEDIATELY PRECEDING THE EFFECTIVE DATE OF THE VACANCY AND SUBMIT TO THE GOVERNOR THE NAMES OF TWO OR MORE PERSONS QUALIFIED FOR THE JUDICIAL OFFICE].

* **Sec. 15.** AS 22.15.195 is amended to read:

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Sec. 22.15.195. Approval or rejection. If the legislature rejects a judge or magistrate who is subject to retention by the legislature under (b) of this section [EACH DISTRICT COURT JUDGE IS SUBJECT TO APPROVAL OR REJECTION AS PROVIDED IN AS 15 (ALASKA ELECTION CODE). THE JUDICIAL COUNCIL SHALL CONDUCT AN EVALUATION OF EACH JUDGE BEFORE THE RETENTION ELECTION AND SHALL PROVIDE TO THE PUBLIC INFORMATION ABOUT THE JUDGE AND MAY PROVIDE A RECOMMENDATION REGARDING RETENTION OR REJECTION. THE INFORMATION AND THE RECOMMENDATION SHALL BE MADE PUBLIC AT LEAST 60 DAYS BEFORE THE ELECTION. THE JUDICIAL COUNCIL SHALL **ALSO PROVIDE** THE **INFORMATION AND** ANY RECOMMENDATION TO THE OFFICE OF THE LIEUTENANT GOVERNOR IN TIME FOR PUBLICATION IN THE ELECTION PAMPHLET UNDER AS 15.58.050. IF A MAJORITY OF THOSE VOTING ON THE QUESTION REJECTS THE CANDIDACY OF A JUDGEI, the rejected judge or magistrate may not for a period of four years thereafter be appointed to fill any vacancy in the

1	supreme court, the court of appeals, the superior court, the [OR] district court, or a
2	magistrate position [COURTS] of the state.

* Sec. 16. AS 22.15.195 is amended by adding a new subsection to read:

(b) Each district court judge and magistrate shall be subject to approval or rejection by a majority of the members of the legislature in joint session at the first legislative session held more than two years after the judge's or magistrate's appointment. If approved, the judge or magistrate shall thereafter be subject to approval or rejection in a like manner every second year. Failure of the legislature to act to approve or reject a judge or magistrate during the regular session in which the judge or magistrate is subject to retention by the legislature is tantamount to rejection on the day the regular session adjourns. Each district court judge or magistrate seeking retention in office by the legislature shall file with the senate secretary and the chief clerk of the house of representatives a declaration of candidacy for retention not later than August 1 before the legislative session at which approval or rejection is requisite.

* **Sec. 17.** AS 22.15.205 is amended to read:

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Sec. 22.15.205. Impeachment. A district judge or magistrate is subject to impeachment by the legislature for malfeasance or misfeasance in the performance of official duties. Impeachment must originate in the senate and must be approved by two-thirds vote of its members. The motion for impeachment must list fully the basis for the proceeding. Trial on impeachment shall be conducted by the house of representatives. A supreme court justice designated by the court shall preside at the trial. Concurrence of two-thirds of the members of the house is required for a judgment of impeachment. The judgment may not extend beyond removal from office, but does not prevent proceedings in the courts on the same or related charges.

* **Sec. 18.** AS 22.30.011(a) is amended to read:

- The commission shall on its own motion or on receipt of a written complaint inquire into an allegation that a judge or magistrate
- (1) has been convicted of a crime punishable as a felony under state or federal law or convicted of a crime that involves moral turpitude under state or federal law:
 - (2) suffers from a disability that seriously interferes with the

1	performance of [JUDICIAL] duties and that is or may become permanent;
2	(3) within a period of not more than six years before the filing of the
3	complaint or before the beginning of the commission's inquiry based on its own
4	motion, committed an act or acts that constitute
5	(A) wilful misconduct in office;
6	(B) wilful and persistent failure to perform the [JUDICIAL]
7	duties of the judge or magistrate;
8	(C) conduct prejudicial to the administration of justice;
9	(D) conduct that brings the judicial office or magistrate's
10	office into disrepute; or
11	(E) conduct in violation of the code of judicial conduct; or
12	(4) is habitually intemperate.
13	* Sec. 19. AS 22.30.011(b) is amended to read:
14	(b) After preliminary informal consideration of an allegation, the commission
15	may exonerate the judge or magistrate, informally and privately admonish the judge
16	or magistrate, or recommend counseling. Upon a finding of probable cause, the
17	commission shall hold a formal hearing on the allegation. A hearing under this
18	subsection is public. Proceedings and records pertaining to proceedings that occur
19	before the commission holds a public hearing on an allegation are confidential, subject
20	to the provisions of AS 22.30.060(b).
21	* Sec. 20. AS 22.30.011(c) is amended to read:
22	(c) A judge or magistrate appearing before the commission at the hearing is
23	entitled to counsel, may present evidence, and may cross-examine witnesses.
24	* Sec. 21. AS 22.30.011(d) is amended to read:
25	(d) The commission shall, after a hearing held under (b) of this section,
26	(1) exonerate the judge or magistrate of the charges; or
27	(2) refer the matter to the supreme court with a recommendation that
28	the judge or magistrate be reprimanded, suspended, removed [,] or retired from
29	office ₂ or publicly or privately censured by the supreme court.
30	* Sec. 22. AS 22.30.011(g) is amended to read:
31	(g) If the commission exonerates a judge or magistrate, a copy of the

1	proceedings and report of the commission may be made public on the request of the
2	judge <u>or magistrate</u> .
3	* Sec. 23. AS 22.30.011(h) is amended to read:
4	(h) If a supreme court justice or superior court judge has been publicly
5	reprimanded, suspended, or publicly censured under this section and the <u>iustice or</u>
6	judge has filed a declaration of candidacy for retention in office, the commission shall
7	report to the judicial council for inclusion in the statement filed by the judicial council
8	under AS 15.58.050 each public reprimand, suspension, or public censure received by
9	the <u>justice or</u> judge
10	(1) since appointment; or
11	(2) if the justice or judge has been retained by election, since the last
12	retention election of the <u>justice or</u> judge.
13	* Sec. 24. AS 22.30.070 is amended to read:
14	Sec. 22.30.070. Disqualification, suspension, removal, retirement, and
15	censure of judges and magistrates. (a) A judge or magistrate is disqualified from
16	acting as a judge or magistrate, without loss of salary, while there is pending
17	(1) an indictment or an information charging the judge or magistrate
18	in the United States with a crime punishable as a felony under state [ALASKA] or
19	federal law; [,] or
20	(2) a recommendation to the supreme court by the commission for the
21	removal or retirement of the judge or magistrate.
22	(b) On recommendation of the commission, the supreme court may reprimand,
23	publicly or privately censure, or suspend a judge or magistrate from office without
24	salary when in the United States the judge or magistrate pleads guilty or no contest or
25	is found guilty of a crime punishable as a felony under state or federal law or of a
26	crime that involves moral turpitude under state or federal law. If the conviction is
27	reversed, suspension terminates, and the judge or magistrate shall be paid the judge's
28	or magistrate's salary for the period of suspension. If the judge or magistrate is
29	suspended and the conviction becomes final, the supreme court shall remove the judge
30	or magistrate from office.
31	(c) On recommendation of the commission, the supreme court may (1) retire a

judge <u>or magistrate</u> for disability that seriously interferes with the performance of duties and that is or may become permanent, and (2) reprimand, publicly or privately censure, or remove a judge <u>or magistrate</u> for action, occurring not more than six years before the [COMMENCEMENT OF THE JUDGE'S] current term <u>of the judge</u> <u>or magistrate begins, that</u> [WHICH] constitutes wilful misconduct in the office, wilful and persistent failure to perform duties, habitual intemperance, conduct prejudicial to the administration of justice, or conduct that brings the judicial office <u>or magistrate's office</u> into disrepute. The effective date of retirement under (1) of this subsection is the first day of the month coinciding with or after the date that the supreme court files written notice with the commissioner of administration that the judge <u>or magistrate</u> was retired for disability. A duplicate copy of the notice shall be filed with the judicial council.

- (d) A judge <u>or magistrate</u> retired by the supreme court shall be considered to have retired voluntarily. A judge <u>or magistrate</u> removed by the supreme court is ineligible for judicial office <u>or for a magistrate position</u> for a period of three years.
- (e) A supreme court justice who has participated in proceedings involving a judge or justice of any court <u>or a magistrate</u> may not participate in an appeal involving that judge, [OR] justice, <u>or magistrate</u> in that particular matter.
- * Sec. 25. AS 15.35.053, 15.35.055, 15.35.057, 15.35.059, 15.35.100, 15.35.110, 15.35.120,
 15.35.130; AS 22.15.170(c), and 22.15.170(d) are repealed.
- * Sec. 26. The uncodified law of the State of Alaska is amended by adding a new section to read:
- 23 REPEAL OF COURT RULE. Rule 19.1, Alaska Rules of Administration, is repealed.
- * Sec. 27. The uncodified law of the State of Alaska is amended by adding a new section to read:

APPLICABILITY. The qualifications for supreme court justices under AS 22.05.070, as amended by sec. 5 of this Act, superior court judges under AS 22.10.090, as amended by sec. 10 of this Act, and district judges and magistrates under AS 22.15.160, as amended by sec. 12 of this Act, apply to supreme court justices, superior court judges, district judges, and magistrates appointed on or after the effective date of this Act.