

CS FOR SENATE BILL NO. 210(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-NINTH LEGISLATURE - SECOND SESSION

BY THE SENATE FINANCE COMMITTEE

Offered: 4/12/16

Referred: Today's Calendar

Sponsor(s): SENATE FINANCE COMMITTEE

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to the community revenue sharing program; and changing the name of**
2 **the community revenue sharing program to the community assistance program."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 *** Section 1.** AS 29.20.640(b) is amended to read:

5 (b) Compliance with the provisions of this section is a prerequisite to receipt
6 of community assistance [REVENUE SHARING] under AS 29.60.850 - 29.60.879. If
7 a municipality does not comply with this section, the department shall withhold the
8 allocations until the required reports are filed.

9 *** Sec. 2.** AS 29.45.020 is amended to read:

10 **Sec. 29.45.020. Taxpayer notice.** (a) If a municipality levies and collects
11 property taxes, the governing body shall provide the following notice:

12 "NOTICE TO TAXPAYER

13 For the current fiscal year the (city)(borough) has been allocated the
14 following amount of state aid for school and municipal purposes under

1	the applicable financial assistance Acts:	
2	PUBLIC SCHOOL FUNDING PROGRAM (AS 14.17)	\$
3	STATE AID FOR RETIREMENT OF SCHOOL	\$
4	CONSTRUCTION DEBT (AS 14.11.100)	
5	COMMUNITY <u>ASSISTANCE</u>	\$
6	[REVENUE SHARING]	
7	PROGRAM (AS 29.60.850 - 29.60.879)	
8	TOTAL AID	\$

9 The millage equivalent of this state aid, based on the dollar value of a
 10 mill in the municipality during the current assessment year and for the
 11 preceding assessment year, is:

	MILLAGE EQUIVALENT	
	PREVIOUS YEAR	THIS YEAR
12		
13		
14	PUBLIC SCHOOL FUNDINGMILLSMILLS
15	PROGRAM ASSISTANCE	
16	STATE AID FOR RETIREMENTMILLSMILLS
17	OF SCHOOL CONSTRUCTION	
18	DEBT	
19	COMMUNITY <u>ASSISTANCE</u>MILLSMILLS
20	[REVENUE SHARING]	
21	PROGRAM	
22	TOTAL MILLAGE EQUIVALENTMILLSMILLS"

23 Notice shall be provided by

24 (1) furnishing a copy of the notice with tax statements mailed for the
 25 fiscal year for which aid is received; or

26 (2) publishing in a newspaper of general circulation in the municipality
 27 a copy of the notice once each week for a period of three successive weeks, with
 28 publication to occur not later than 45 days after the final adoption of the municipality's
 29 budget.

30 (b) Compliance with the provisions of this section is a prerequisite to receipt
 31 of community assistance [REVENUE SHARING] under AS 29.60.850 - 29.60.879.

1 The department shall withhold annual allocations under those sections until municipal
2 officials demonstrate that the requirements of this section have been met.

3 * **Sec. 3.** AS 29.45.660(b) is amended to read:

4 (b) Compliance with the provisions of this section is a prerequisite to receipt
5 of community **assistance** [REVENUE SHARING] under AS 29.60.850 - 29.60.879.
6 The department shall withhold annual allocations under those sections until municipal
7 officials demonstrate that the requirements of this section have been met.

8 * **Sec. 4.** AS 29.60.810 is amended to read:

9 **Sec. 29.60.810. Grant applications.** A municipality or regional housing
10 authority that owns a harbor facility may submit to the Department of Transportation
11 and Public Facilities an application for a harbor facility grant to be used for
12 construction, expansion, major repair, or major maintenance of a harbor facility. The
13 application must include information about the project requested by the department.
14 For a proposed project to be eligible for a grant, the municipality or regional housing
15 authority must provide evidence acceptable to the department that the

16 (1) proposed project is a capital improvement project and not part of a
17 preventive maintenance program or regular custodial care program;

18 (2) municipality or regional housing authority will provide 50 percent
19 of the total project cost as matching funds for the state grant and that money received
20 by the municipality or regional housing authority from the state will not be used for
21 the matching funds except money received under

22 (A) AS 29.60.850 - 29.60.879 (community **assistance**
23 [REVENUE SHARING] program);

24 (B) AS 29.60.450, AS 43.75.130, and 43.75.137 (shared
25 fisheries business taxes);

26 (C) AS 43.52.200 - 43.52.295 (excise tax on overnight
27 accommodations on commercial passenger vessels); and

28 (D) a transfer agreement between the state and a municipality
29 **for** [PURSUANT TO] a sale under AS 35.10.120;

30 (3) municipality or regional housing authority has secured and will
31 maintain adequate property loss insurance for the replacement cost of the harbor

1 facility or has an adequate program of insurance;

2 (4) municipality or regional housing authority has a preventive
3 maintenance plan for the harbor facility and will be adequately adhering to the
4 preventive maintenance plan after completion of the proposed project.

5 * **Sec. 5.** AS 29.60.850(a) is amended to read:

6 (a) The community **assistance** [REVENUE SHARING] fund is established in
7 the general fund for the purpose of making community **assistance** [REVENUE
8 SHARING] payments to municipalities, reserves, and communities for any public
9 purpose. The fund consists of appropriations. Income earned on money in the fund
10 may be appropriated to the fund. Money in the fund does not lapse.

11 * **Sec. 6.** AS 29.60.850(b) is amended to read:

12 (b) Each fiscal year, the legislature may appropriate to the community
13 **assistance** [REVENUE SHARING] fund money received by the state during the
14 previous calendar year under AS 43.20.030(c). The amount may not exceed **the**
15 **greater of**

16 (1) **\$30,000,000** [\$60,000,000]; or

17 (2) the amount that, when added to the fund balance on June 30 of the
18 previous fiscal year, equals **\$90,000,000** [\$180,000,000].

19 * **Sec. 7.** AS 29.60.850(c) is amended to read:

20 (c) The balance in the community **assistance** [REVENUE SHARING] fund
21 shall be determined on June 30 of each year. If the fund balance is at least **\$15,000,000**
22 [\$60,000,000], without further appropriation, the department shall distribute one-third
23 of that amount as community **assistance** [REVENUE SHARING] payments for the
24 immediately following fiscal year. Otherwise, no payments may be made.

25 * **Sec. 8.** AS 29.60.855 is amended to read:

26 **Sec. 29.60.855. Basic community assistance [REVENUE SHARING]**
27 **payments.** (a) The [DEPARTMENT SHALL CALCULATE THE] basic amount
28 used for determining the basic community **assistance** [REVENUE SHARING]
29 payment for a fiscal year [BY APPLYING THE FOLLOWING FORMULA: THE
30 AMOUNT AVAILABLE FOR PAYMENTS FOR THAT FISCAL YEAR UNDER
31 AS 29.60.850(c), MINUS 60,000,000, DIVIDED BY 60,000,000, PLUS ONE,

1 MULTIPLIED BY 384,000. HOWEVER, IF THE AMOUNT CALCULATED IS
 2 LESS THAN \$220,000, THE BASIC AMOUNT FOR THAT FISCAL YEAR] is
 3 \$384,000 [\$220,000]. However, if the amount available for payments for that
 4 fiscal year under AS 29.60.850(c) is less than the amount necessary to make the
 5 payments under (b) of this section, the department shall reduce the basic amount
 6 pro rata.

7 (b) Except as provided in (c) of this section, the basic community assistance
 8 [REVENUE SHARING] payment for a fiscal year equals, for each

9 (1) unified municipality, the sum of the amounts calculated under (2)
 10 and (3) of this subsection, rounded to the nearest dollar [\$1,000];

11 (2) borough, the basic amount, rounded to the nearest dollar [\$1,000];

12 (3) city and eligible reserve, one-fourth of the basic amount, rounded
 13 to the nearest dollar [\$100];

14 (4) eligible community in the unorganized borough, one-twelfth of the
 15 basic amount, rounded to the nearest dollar [\$100];

16 (5) eligible community in a unified municipality or borough, one-
 17 nineteenth of the basic amount, rounded to the nearest dollar [\$100].

18 (c) The basic community assistance [REVENUE SHARING] payment
 19 amount for a succeeding municipality formed when two or more municipalities merge,
 20 consolidate, or unify after January 1, 2002, equals the sum of the amounts each of the
 21 former municipalities would receive under (b) of this section calculated as if the
 22 merger, consolidation, or unification had not occurred.

23 * **Sec. 9.** AS 29.60.860(a) is amended to read:

24 (a) Subject to (b) of this section, if the amount available for distribution under
 25 AS 29.60.850(c) exceeds the amount needed to fully fund all the basic community
 26 assistance [REVENUE SHARING] payments, the balance shall be distributed on a
 27 per capita basis to municipalities, to reserves, and to communities in the unorganized
 28 borough.

29 * **Sec. 10.** AS 29.60.860(b) is amended to read:

30 (b) The per capita amount distributed to each community in the unorganized
 31 borough may not, when added to the basic community assistance [REVENUE

1 SHARING] payment for that community, exceed the basic amount calculated under
 2 AS 29.60.855(b)(3). If the per capita distribution for a community in the unorganized
 3 borough, when added to the basic community assistance [REVENUE SHARING]
 4 payment for that community, would exceed the basic amount calculated under
 5 AS 29.60.855(b)(3), the excess amount shall be distributed on a per capita basis to
 6 other communities in the unorganized borough.

7 * **Sec. 11.** AS 29.60.865 is amended to read:

8 **Sec. 29.60.865. Eligibility requirements for reserves and communities.** (a)

9 The department, with advice from the Department of Law, shall determine whether
 10 there is in each community or reserve an incorporated nonprofit entity or a Native
 11 village council that will agree to receive and spend the community assistance
 12 [REVENUE SHARING] payment. If there is more than one qualified entity in a
 13 reserve or community in the unorganized borough, the department shall pay the money
 14 to the entity that the department finds most qualified to receive and spend the money
 15 on behalf of the reserve or community. The department may not make a community
 16 assistance [REVENUE SHARING] payment to a Native village council unless the
 17 council waives immunity from suit for claims arising out of activities of the council
 18 related to the payment. A waiver of immunity from suit under this section must be on
 19 a form provided by the Department of Law. If there is no qualified incorporated
 20 nonprofit entity or Native village council in a reserve or community that is willing to
 21 receive the community assistance [REVENUE SHARING] payment and use the
 22 payment on behalf of that reserve or community, the payment for that reserve or
 23 community may not be paid. Neither this section nor any action taken under it enlarges
 24 or diminishes the governmental authority or jurisdiction of a Native village council.

25 (b) The department may make a community assistance [REVENUE
 26 SHARING] payment on behalf of a community in a borough or unified municipality
 27 only to the municipality for payment by the municipality to an incorporated nonprofit
 28 entity or Native village council that has been approved by the assembly and meets the
 29 requirements of (a) of this section. The department shall have written evidence of the
 30 assembly approval. If there is more than one qualified entity in a community in a
 31 borough or unified municipality, one of the entities may receive the entire payment, or

1 the payment may be shared between two or more of the qualified entities, as
2 determined by the assembly.

3 (c) A community in a borough or unified municipality is eligible for a
4 community assistance [REVENUE SHARING] payment only if at least three of the
5 following services are generally available to all residents of the community and each
6 of the three services, in any combination, are provided by one or more qualifying
7 incorporated nonprofit entities or a Native village council or are substantially paid for
8 by the residents of the community through taxes, charges, or assessments levied or
9 authorized by the borough or unified municipality:

- 10 (1) fire protection;
- 11 (2) emergency medical;
- 12 (3) water and sewer;
- 13 (4) solid waste management;
- 14 (5) public road or ice road maintenance;
- 15 (6) public health;
- 16 (7) search and rescue.

17 * **Sec. 12.** AS 29.71.040(h)(2) is amended to read:

18 (2) "state money" includes state reimbursement to municipalities for
19 school or related construction, foundation funding for education, municipal assistance,
20 community assistance, revenue sharing, and state funds for capital projects.

21 * **Sec. 13.** AS 36.10.090(b) is amended to read:

22 (b) A local government or school district covered by the provisions of this
23 chapter that is found to be in violation of these provisions may be required to forfeit
24 all or part of the state aid made available for the project in which the violation occurs
25 and in addition may be denied up to 12 months of state community assistance
26 [REVENUE SHARING] or public school funding. A state department or agency head
27 found to be in violation of this chapter may be required to forfeit the position of
28 department or agency head.

29 * **Sec. 14.** AS 36.10.125(c) is amended to read:

30 (c) In an action brought under (b) of this section, the court may, in its
31 discretion, order denial of state community assistance, revenue sharing, or public

1 school funding, forfeiture of office or position, or injunctive or other relief. If the court
 2 finds for the plaintiff in an action brought under (b) of this section, it may award the
 3 plaintiff an amount equal to the actual costs and attorney fees incurred by the plaintiff.

4 * **Sec. 15.** AS 36.15.050(h)(3) is amended to read:

5 (3) "state money" includes state reimbursement to school districts for
 6 school or related construction, foundation funding for education, municipal assistance,
 7 **community assistance**, revenue sharing, and state funds for capital projects.

8 * **Sec. 16.** AS 44.33.020(a) is amended to read:

9 (a) The Department of Commerce, Community, and Economic Development
 10 shall

11 (1) advise and assist local governments;

12 (2) advise the governor and other commissioners on the delivery of
 13 government services to rural areas, including services relating to public safety, justice,
 14 economic development, natural resource management, education, and public health;

15 (3) make recommendations to the governor and other commissioners
 16 about policy changes that would affect rural governments and rural affairs;

17 (4) serve as staff for the Local Boundary Commission;

18 (5) conduct studies and carry out experimental and pilot projects for
 19 the purpose of developing solutions to community and regional problems;

20 (6) promote cooperative solutions to problems affecting more than one
 21 community or region, including joint service agreements, regional compacts, and other
 22 forms of cooperation;

23 (7) serve as a clearinghouse for information useful in solution of
 24 community and regional problems, and channel to the appropriate authority requests
 25 for information and services;

26 (8) advise and assist community and regional governments on matters
 27 of finance, including but not limited to bond marketing and procurement of federal
 28 funds;

29 (9) prepare suggested guidelines relating to the content of notice of
 30 bond sale advertisements, prospectuses, and other bonding matters issued by local
 31 governments;

1 (10) administer state funds appropriated for the benefit of unorganized
2 regions within the state, allowing for maximum participation by local advisory
3 councils and similar bodies;

4 (11) as assigned through a delegation by the governor, administer and
5 implement the state's role in the federal community development quota program
6 established under 16 U.S.C. 1855(i) or a successor federal program; the department
7 may adopt regulations under a delegation from the governor to implement duties under
8 this paragraph;

9 (12) carry out those administrative functions in the unorganized
10 borough that the legislature may prescribe;

11 (13) study existing and proposed laws and state activities that affect
12 community and regional affairs and submit to the governor recommended changes in
13 those laws and activities;

14 (14) coordinate activities of the state that affect community and
15 regional affairs;

16 (15) assist in the development of new communities and serve as the
17 agent of the state for purposes of participation in federal programs relating to new
18 communities;

19 (16) supervise planning, management, and other activities required for
20 local eligibility for financial aid under those federal and state programs that provide
21 assistance to community and regional governments;

22 (17) advise and assist municipalities on procedures of assessment,
23 valuation, and taxation, and notify municipalities of major errors in those procedures;

24 (18) apply for, receive, and use funds from federal and other sources,
25 public or private, for use in carrying out the powers and duties of the department;

26 (19) request and utilize the resources of other agencies of state
27 government in carrying out the purposes of this chapter to the extent the [SUCH]
28 utilization is more efficient than maintaining departmental staff, reimbursing the other
29 agencies when appropriate;

30 (20) administer state and, as appropriate, federal programs for revenue
31 sharing, community assistance, grants, and other forms of financial assistance to

1 community and regional governments;

2 (21) administer the state programs relating to commerce or community
3 development, enforce the laws relating to these programs, and adopt regulations under
4 these laws;

5 (22) register corporations;

6 (23) collect corporation franchise taxes;

7 (24) enforce state laws regulating public utilities and other public
8 service enterprises, banking and securities, insurance, and other businesses and
9 enterprises touched with a public interest;

10 (25) make veterans' loans;

11 (26) furnish the budgeting, clerical, and administrative services for
12 regulatory agencies and professional and occupational licensing boards not otherwise
13 provided for;

14 (27) conduct studies, enter into contracts and agreements, and make
15 surveys relating to the economic development of the state and, when appropriate,
16 assemble, analyze, and disseminate the findings obtained;

17 (28) provide factual information and technical assistance for potential
18 industrial and commercial investors;

19 (29) receive gifts, grants, and other aid that facilitate the powers and
20 duties of the department from agencies and instrumentalities of the United States or
21 other public or private sources;

22 (30) establish and activate programs to achieve balanced economic
23 development in the state and advise the governor on economic development policy
24 matters;

25 (31) formulate a continuing program for basic economic development
26 and for the necessary promotion, planning, and research that will advance the
27 economic development of the state;

28 (32) cooperate with private, governmental, and other public institutions
29 and agencies in the execution of economic development programs;

30 (33) review the programs and annual reports of other departments and
31 agencies as they are related to economic development and prepare an annual report on

1 the economic growth of the state;

2 (34) administer the economic development programs of the state;

3 (35) perform all other duties and powers necessary or proper in
4 relation to economic development and planning for the state;

5 (36) request tourism-related businesses in the state to provide data
6 regarding occupancy levels, traffic flow and gross receipts and to participate in visitor
7 surveys conducted by the department; data collected under this paragraph that
8 discloses the particulars of an individual business is not a matter of public record and
9 shall be kept confidential; however, this restriction does not prevent the department
10 from using the data to formulate tourism economic impact information including
11 expenditure patterns, tax receipts and fees, employment and income attributable to
12 tourism, and other information considered relevant to the planning, evaluation, and
13 policy direction of tourism in the state;

14 (37) provide administrative and budgetary services to the Real Estate
15 Commission under AS 08.88 as requested by the commission;

16 (38) sell at cost, to the extent possible, publications and promotional
17 materials developed by the department;

18 (39) as delegated by the governor, administer under 16 U.S.C. 1856
19 the internal waters foreign processing permit procedures and collect related fees;

20 (40) administer state laws relating to the issuance of business licenses;

21 (41) comply with AS 15.07.055 to serve as a voter registration agency
22 to the extent required by state and federal law, including 42 U.S.C. 1973gg (National
23 Voter Registration Act of 1993);

24 (42) [REPEALED

25 (43)] carry out other functions and duties, consistent with law,
26 necessary or appropriate to accomplish the purpose of this chapter;

27 (43) [(44)] administer the Alaska BIDCO assistance program under
28 AS 37.17.500 - 37.17.690 and adopt regulations to carry out the provisions of those
29 statutes;

30 (44) [(45)] supply necessary clerical and administrative services for the
31 Alcoholic Beverage Control Board and the Marijuana Control Board.

1 * **Sec. 17.** AS 46.07.080(2) is amended to read:

2 (2) "village" means

3 (A) a second class city;

4 (B) a first class city with a population of less than 1,000;

5 (C) a home rule municipality with a population of less than
6 1,000;

7 (D) the Annette Island Reserve established by 25 U.S.C. 495
8 for the Metlakatla Indian Community;

9 (E) a community with a population between 25 and 1,000 that
10 is represented by

11 (i) a council organized under 25 U.S.C. 476 (sec. 16 of
12 the Indian Reorganization Act);

13 (ii) a traditional village council recognized by the
14 United States as eligible for federal aid to Indians; or

15 (iii) an incorporated nonprofit entity or Native village
16 council that the Department of Commerce, Community, and Economic
17 Development, with advice from the Department of Law, has
18 determined is eligible to receive and spend a community **assistance**
19 [REVENUE SHARING] payment under AS 29.60.865, if the
20 incorporated nonprofit entity or Native village council agrees to act as a
21 village governing body for the purposes of this chapter and provides for
22 the ongoing maintenance of a project funded under this chapter.