# First Regular Session Seventieth General Assembly STATE OF COLORADO

# **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 15-0375.01 Esther van Mourik x4215

**HOUSE BILL 15-1132** 

### **HOUSE SPONSORSHIP**

Coram and Becker K.,

## SENATE SPONSORSHIP

(None),

### **House Committees**

### **Senate Committees**

Transportation & Energy Finance Appropriations

101

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# A BILL FOR AN ACT CONCERNING A TAX CREDIT FOR RESIDENT INDIVIDUALS MAKING QUALIFIED IMPROVEMENTS TO INCREASE THEIR HOME ENERGY EFFICIENCY, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

# **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://www.leg.state.co.us/billsummaries">http://www.leg.state.co.us/billsummaries</a>.)

The bill creates a residential energy reduction income tax credit for the income tax years commencing on or after January 1, 2015, but prior to January 1, 2020, for any resident individual who makes qualified improvements to their home that result in improved energy efficiency, measured in millions of British thermal units (MMBTU). In order to claim the credit, a resident individual must seek a credit certificate from the Colorado energy office (office) and must also obtain a pre-improvement residential energy efficiency audit from a certified home energy rater. After the improvements are made, a post-improvement inspection must be conducted that establishes the net residential energy reduction as compared to the pre-improvement residential energy efficiency audit. For a qualified residence, the tax credit is equal to:

- ! \$1,000 for a residential energy reduction of 30 or more but less than 45 MMBTU;
- ! \$1,500 for a residential energy reduction of 45 or more but less than 60 MMBTU; or
- ! \$2,000 for a residential energy reduction of 60 or more MMBTU.

The bill also specifies that the office has the authority to reduce the amount of the tax credit by an amount less than or equal to any available residential energy efficiency utility rebates or other such incentives available through the office, and requires the office to post guidelines on its web site to explain how this reduction will occur.

The bill also allows the office to reduce a tax credit, after an accounting of the cost of the qualified improvements, if the costs are not sufficient to justify a full tax credit, notwithstanding the MMBTU residential energy reduction for the qualified residence. The bill requires the office to post guidelines on its web site to explain how a tax credit could be reduced dependent on the cost of the qualified improvements.

The tax credit is nonrefundable, but it is allowed to be carried forward as an offset to future tax liability for a period of 5 years.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** 39-22-538 as

3 follows:

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39-22-538. Residential energy reduction tax credit - legislative

5 **declaration - definitions - repeal.** (1) The General assembly

6 DECLARES THAT THE PURPOSE OF THE TAX EXPENDITURE IN THIS SECTION

7 IS TO ENCOURAGE HOMEOWNERS TO INCREASE THEIR HOME ENERGY

8 EFFICIENCY BECAUSE HOME HEATING AND ELECTRICITY COSTS ARE A

9 SIGNIFICANT HOUSEHOLD EXPENSE WITH A GREATER IMPACT ON RESIDENTS

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1	LIVING IN LESS EFFICIENT HOMES.
2	(2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
3	REQUIRES:
4	(a) "British thermal units" or "BTU" is a standard unit of
5	MEASUREMENT FOR ENERGY CONSUMPTION AND DENOTES BOTH THE
6	AMOUNT OF HEAT ENERGY IN FUELS AND THE ABILITY OF APPLIANCES AND
7	AIR CONDITIONING SYSTEMS TO PRODUCE HEATING AND COOLING.
8	(b) "CERTIFIED HOME ENERGY RATER" MEANS AN INDIVIDUAL OR
9	COMPANY WHO MEETS COLORADO ENERGY OFFICE CERTIFICATION
10	GUIDELINES AND WHO INSPECTS AND EVALUATES HOME ENERGY FEATURES
11	AND RECOMMENDS QUALIFIED IMPROVEMENTS FOR A QUALIFIED
12	RESIDENCE.
13	(c) "COLORADO ENERGY OFFICE" OR "OFFICE" MEANS THE
14	COLORADO ENERGY OFFICE CREATED IN SECTION 24-38.5-102, C.R.S.
15	(d) "CREDIT CERTIFICATE" MEANS A STATEMENT ISSUED BY THE
16	COLORADO ENERGY OFFICE CERTIFYING THAT A GIVEN RESIDENT
17	INDIVIDUAL QUALIFIES FOR THE CREDIT AUTHORIZED IN THIS SECTION AND
18	SPECIFYING THE AMOUNT OF THE CREDIT ALLOWED.
19	(e) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.
20	(f) "MMBTU" MEANS ONE MILLION BTU.
21	(g) "QUALIFIED IMPROVEMENT" MEANS ENERGY EFFICIENCY
22	IMPROVEMENTS TO A QUALIFIED RESIDENCE IN ACCORDANCE WITH
23	RECOMMENDATIONS MADE BY A CERTIFIED HOME ENERGY RATER.
24	QUALIFIED IMPROVEMENTS INCLUDE SPACE CONDITIONING,
25	IMPROVEMENTS TO HOT WATER HEATING, WINDOW REPLACEMENTS, AIR
26	SEALING, INSULATION MEASURES, AND OTHER MEASURES AS IDENTIFIED
27	IN THE OFFICE'S GUIDELINES. QUALIFIED IMPROVEMENTS DO NOT INCLUDE

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CHANGES TO	) I IGHTING	OR THE REPI	ACEMENT OF	APPI IANCES
CHANGED IC	<i>,</i> LIOILLING			ALLEIANCED.

- (h) "QUALIFIED RESIDENCE" MEANS A RESIDENCE IN COLORADO WHERE HEATING SYSTEMS ARE NOT JOINTLY UTILIZED BY OTHER UNITS; EXCEPT THAT, IF THE QUALIFIED RESIDENCE OWNED BY A RESIDENT INDIVIDUAL IS SOLD TO ANOTHER RESIDENT INDIVIDUAL AFTER CREDIT CERTIFICATES HAVE BEEN ISSUED FOR THAT QUALIFIED RESIDENCE TO THE FIRST RESIDENT INDIVIDUAL OWNER, THE OFFICE MAY DETERMINE THAT SUCH RESIDENCE IS NOT QUALIFIED IF A PREVIOUS OWNER OF THE QUALIFIED RESIDENCE HAD ALREADY RECEIVED THE MAXIMUM CREDIT CERTIFICATES TOTALING TWO THOUSAND DOLLARS.
  - (3) (a) FOR INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY 1, 2016, BUT PRIOR TO JANUARY 1, 2019, THERE MAY, AT THE DISCRETION OF THE COLORADO ENERGY OFFICE, BE ALLOWED TO ANY RESIDENT INDIVIDUAL WHO OWNS A QUALIFIED RESIDENCE A RESIDENTIAL ENERGY REDUCTION TAX CREDIT AGAINST THE TAXES DUE UNDER THIS ARTICLE IN THE AMOUNT DETERMINED BY THE OFFICE PURSUANT TO PARAGRAPH (b) OF THIS SUBSECTION (3).
  - (b) THE COLORADO ENERGY OFFICE HAS THE EXCLUSIVE AUTHORITY TO APPROVE ANY RESIDENTIAL ENERGY REDUCTION TAX CREDITS ALLOWED PURSUANT TO PARAGRAPH (a) OF THIS SUBSECTION (3) AND TO ISSUE THE NECESSARY CREDIT CERTIFICATE TO THE RESIDENT INDIVIDUAL. IN ORDER TO RECEIVE A CREDIT CERTIFICATE FROM THE COLORADO ENERGY OFFICE, A RESIDENT INDIVIDUAL MUST FIRST OBTAIN A PRE-IMPROVEMENT RESIDENTIAL ENERGY EFFICIENCY ASSESSMENT FROM A CERTIFIED HOME ENERGY RATER. EXCEPT AS PROVIDED IN PARAGRAPH (c) OF THIS SUBSECTION (3), THE AMOUNT OF THE TAX CREDIT IS DETERMINED AFTER A POST-IMPROVEMENT INSPECTION THAT

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1	ESTABLISHES THE NET RESIDENTIAL ENERGY REDUCTION AS COMPARED TO
2	THE PRE-IMPROVEMENT RESIDENTIAL ENERGY EFFICIENCY ASSESSMENT
3	AND EQUALS:
4	(I) One thousand dollars for an annualized net
5	RESIDENTIAL ENERGY REDUCTION OF THIRTY OR MORE BUT LESS THAN
6	FORTY-FIVE MMBTU FOR EACH QUALIFIED RESIDENCE;
7	(II) ONE THOUSAND FIVE HUNDRED DOLLARS FOR AN ANNUALIZED
8	NET RESIDENTIAL ENERGY REDUCTION OF FORTY-FIVE OR MORE BUT LESS
9	THAN SIXTY MMBTU FOR EACH QUALIFIED RESIDENCE; OR
10	(III) Two thousand dollars for an annualized net
11	RESIDENTIAL ENERGY REDUCTION OF SIXTY OR MORE MMBTU FOR EACH
12	QUALIFIED RESIDENCE.
13	(c) (I) A RESIDENT INDIVIDUAL MAY SEEK A CREDIT CERTIFICATE
14	FOR QUALIFIED IMPROVEMENTS TO A QUALIFIED RESIDENCE IN EACH TAX
15	YEAR THE TAX CREDIT IS AVAILABLE; EXCEPT THAT A RESIDENT
16	INDIVIDUAL IS NOT ENTITLED TO MULTIPLE CREDIT CERTIFICATES THAT
17	TOGETHER TOTAL MORE THAN TWO THOUSAND DOLLARS FOR EACH
18	QUALIFIED RESIDENCE.
19	(II) AT THE TIME OF ISSUING THE CREDIT CERTIFICATE, THE OFFICE
20	HAS THE AUTHORITY TO REDUCE THE AMOUNT OF THE TAX CREDIT BY AN
21	AMOUNT LESS THAN OR EQUAL TO ANY AVAILABLE RESIDENTIAL ENERGY
22	EFFICIENCY UTILITY REBATES OR OTHER SUCH INCENTIVES AVAILABLE
23	THROUGH THE OFFICE. NO LATER THAN OCTOBER 1, 2016, AND EACH
24	OCTOBER 1 THEREAFTER THROUGH OCTOBER 1, 2018, THE OFFICE SHALL
25	ESTABLISH GUIDELINES THAT ARE POSTED ON ITS WEB SITE EXPLAINING
26	HOW A TAX CREDIT WILL ACCOUNT FOR ANY AVAILABLE RESIDENTIAL
27	ENERGY EFFICIENCY UTILITY REBATES OR OTHER SUCH INCENTIVES

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1	AVAILABLE	<b>THROUGH</b>	THE OFFICE
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2	(III) AT THE TIME OF ISSUING THE CREDIT CERTIFICATE, THE OFFICE
3	HAS THE AUTHORITY TO REDUCE THE AMOUNT OF THE TAX CREDIT AFTER
4	AN ACCOUNTING FOR THE COST OF THE QUALIFIED IMPROVEMENTS. IF THE
5	OFFICE DETERMINES AFTER AN ACCOUNTING OF THE COST OF THE
6	QUALIFIED IMPROVEMENTS THAT SUCH COSTS ARE NOT SUFFICIENT TO
7	JUSTIFY A FULL TAX CREDIT, NOTWITHSTANDING THE MMBTU
8	RESIDENTIAL ENERGY REDUCTION FOR THE QUALIFIED RESIDENCE, THE
9	OFFICE MAY REDUCE THE AMOUNT OF THE TAX CREDIT. NO LATER THAN
10	OCTOBER 1, 2016, AND EACH OCTOBER 1 THEREAFTER THROUGH
11	OCTOBER 1, 2018, THE OFFICE SHALL ESTABLISH GUIDELINES THAT ARE
12	POSTED ON ITS WEB SITE EXPLAINING HOW A TAX CREDIT COULD BE
13	REDUCED DEPENDENT ON THE COST OF THE QUALIFIED IMPROVEMENTS.
14	(d) TO CLAIM THE RESIDENTIAL ENERGY REDUCTION TAX CREDIT
15	THE RESIDENT INDIVIDUAL SHALL ATTACH A COPY OF THE CREDIT
16	CERTIFICATE TO HIS OR HER TAX RETURN. NO TAX CREDIT IS ALLOWED
17	UNDER THIS SECTION UNLESS THE TAXPAYER PROVIDES THE COPY OF THE
18	CREDIT CERTIFICATE.
19	(4) (a) THE COLORADO ENERGY OFFICE SHALL ESTABLISH IN
20	GUIDELINES POSTED ON ITS WEB SITE HOW A RESIDENT INDIVIDUAL MAY
21	OBTAIN A PRE-IMPROVEMENT RESIDENTIAL ENERGY EFFICIENCY

(b) THE COLORADO ENERGY OFFICE SHALL ESTABLISH CERTIFICATION REQUIREMENTS FOR CERTIFIED HOME ENERGY RATERS IN GUIDELINES POSTED ON ITS WEB SITE.

ASSESSMENT. THE GUIDELINES MUST INCLUDE A LIST OF AVAILABLE

CERTIFIED HOME ENERGY RATERS IN VARIOUS REGIONS OF THE STATE.

27 (c) POST-IMPROVEMENT INSPECTIONS MUST BE CONDUCTED BY A

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3	(5) If the amount of the credit allowed in this section
4	EXCEEDS THE AMOUNT OF INCOME TAXES OTHERWISE DUE ON THE
5	RESIDENT INDIVIDUAL'S INCOME IN THE INCOME TAX YEAR FOR WHICH THE
6	CREDIT IS BEING CLAIMED, THE AMOUNT OF THE CREDIT NOT USED AS AN
7	OFFSET AGAINST INCOME TAXES IN THE CURRENT INCOME TAX YEAR MAY
8	BE CARRIED FORWARD AND USED AS A CREDIT AGAINST SUBSEQUENT
9	YEARS' INCOME TAX LIABILITY FOR A PERIOD NOT TO EXCEED FIVE YEARS
10	AND MUST BE APPLIED FIRST TO THE EARLIEST INCOME TAX YEARS
11	POSSIBLE. ANY CREDIT REMAINING AFTER THE FIVE YEAR PERIOD MAY NOT
12	BE REFUNDED OR CREDITED TO THE TAXPAYER.
13	(6) No later than November 1, 2015, and no later than
14	NOVEMBER 1 OF EACH YEAR THEREAFTER THROUGH NOVEMBER 1, 2018,
15	THE COLORADO ENERGY OFFICE SHALL PROVIDE THE DEPARTMENT WITH
16	AN ELECTRONIC REPORT OF THE TAXPAYERS RECEIVING A CREDIT
17	CERTIFICATE AS ALLOWED IN THIS SECTION FOR THE PRECEDING CALENDAR
18	YEAR THAT INCLUDES THE FOLLOWING INFORMATION:
19	(a) THE TAXPAYER'S NAME;
20	(b) THE TAXPAYER'S SOCIAL SECURITY NUMBER; AND
21	(c) THE AMOUNT OF THE CREDIT ALLOWED IN THIS SECTION.
22	(7) IN REVIEWING THE PLANNED AND ACTUAL ENERGY SAVINGS
23	ACHIEVEMENT OF A PUBLIC UTILITY UNDER THE DEMAND-SIDE
24	MANAGEMENT PROGRAMS SET FORTH IN SECTIONS 40-3.2-103 AND
25	40-3.2-104, C.R.S., THE PUBLIC UTILITIES COMMISSION SHALL NOT
26	PENALIZE THE ENERGY SAVINGS ACHIEVEMENT OF A PUBLIC UTILITY
27	BECAUSE PARTICIPANTS IN SUCH PROGRAMS ALSO QUALIFY FOR INCOME

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CERTIFIED HOME ENERGY RATER.

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1	TAX CREDITS UNDER THIS SECTION.
2	(8) This section is repealed, effective December 31, 2024.
3	<b>SECTION 2.</b> Appropriation. (1) For the 2015-16 state fisca
4	year, \$38,188 is appropriated to the office of the governor for use by the
5	Colorado energy office. This appropriation is from the general fund and
6	is based on an assumption that the office will require an additional 0.5
7	FTE. To implement this act, the office may use this appropriation for
8	program administration.
9	(2) For the 2015-16 state fiscal year, \$26,640 is appropriated to
10	the department of revenue. This appropriation is from the general fund
11	To implement this act, the department may use this appropriation as
12	follows:
13	(a) \$25,440 for CITA annual maintenance and support; and
14	(b) \$1,200 for the purchase of document management services
15	from the department of personnel.
16	(3) For the 2015-16 state fiscal year, \$1,200 is appropriated to the
17	department of personnel. This appropriation is from reappropriated funds
18	received from the department of revenue under paragraph (b) or
19	subsection (2) of this section. To implement this act, the department of
20	personnel may use this appropriation for operating expense related to the
21	provision of document management services for the department of
22	revenue.
23	<b>SECTION 3.</b> Safety clause. The general assembly hereby finds
24	determines, and declares that this act is necessary for the immediate
25	preservation of the public peace, health, and safety.

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