# Second Regular Session Seventy-first General Assembly STATE OF COLORADO

### **INTRODUCED**

LLS NO. 18-0651.01 Julie Pelegrin x2700

**HOUSE BILL 18-1197** 

#### **HOUSE SPONSORSHIP**

Young,

### SENATE SPONSORSHIP

(None),

## **House Committees**

#### **Senate Committees**

Education

#### A BILL FOR AN ACT

101	CONCERNING APPLYING MULTIPLE MEASURES OF STUDENT SUCCESS IN
102	EVALUATING PERFORMANCE WITHIN THE ELEMENTARY AND
103	SECONDARY PUBLIC EDUCATION SYSTEM.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill authorizes a school district, board of cooperative services, or charter school (local education provider) or group of local education providers to create local, student-centered pilot accountability systems (pilot accountability system) for measuring the performance of the public school systems operated by the participating local education providers. A

pilot accountability system must be designed to assess student learning, professional culture, and resource allocation within a participating local education provider. The bill describes the minimum requirements for a pilot accountability system proposal, including the manner in which the participating local education providers will determine whether the pilot accountability system is successful. A local education provider that participates in a pilot accountability system must continue to comply with the accountability and accreditation statutes.

A local education provider or group of local education providers may receive a grant to operate the pilot accountability system by submitting the proposal to the department of education (department), agreeing to allow the department to monitor implementation of the pilot accountability system, and agreeing to submit to the department its evaluations of the success of the pilot accountability system. Subject to available appropriations, the participating local education provider or group of local education providers will receive an annual grant so long as they comply with the monitoring and reporting requirements. For each year in which the department distributes a grant, the department must prepare a report of the implementation of the pilot accountability systems; submit it to the governor, the state board of education, and the education committees of the general assembly; and post it on the department website.

The authorization for the pilot accountability system grants repeals in 5 years.

Under existing law, at least 50% of a teacher's or principal's performance evaluation must be based on student growth measures. The bill amends the percentage requirement to at least 20% but not more than 50%. The school district, in collaboration with the licensed educators employed by the school district, will determine the specific percentage.

1 Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** 22-7-1006.7 as

3 follows:

4 22-7-1006.7. Student-centered pilot accountability systems -

5 **grant program - report - legislative declaration - repeal.** (1) (a) THE

6 GENERAL ASSEMBLY FINDS THAT:

7 (I) THE FUNDAMENTAL PURPOSE OF THE PUBLIC SCHOOL

8 ACCOUNTABILITY SYSTEM MUST BE TO ENSURE THE BEST POSSIBLE

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1	EDUCATION FOR EVERY INDIVIDUAL STUDENT, AND EVERY ASPECT OF THE
2	ACCOUNTABILITY SYSTEM MUST FOCUS ON IMPROVING EACH STUDENT'S
3	ACADEMIC ACHIEVEMENT;
4	(II) THE EXISTING ACCOUNTABILITY SYSTEM'S OVER-RELIANCE ON
5	A SMALL NUMBER OF STANDARDIZED, STATEWIDE ASSESSMENTS IS TOO
6	LIMITED TO PROVIDE A COMPLETE, ACCURATE PICTURE OF EACH STUDENT'S
7	LEVEL OF ACADEMIC ACHIEVEMENT; AND
8	(III) THE EXISTING ACCOUNTABILITY SYSTEM, RATHER THAN
9	FOCUSING ON STUDENT ACHIEVEMENT, IDENTIFYING THE NEEDS OF
10	INDIVIDUAL STUDENTS, AND CLOSING ACHIEVEMENT GAPS AMONG
11	STUDENTS, ACTUALLY FOCUSES ON EVALUATING THE EFFORTS OF LOCAL
12	EDUCATION PROVIDERS IN A MANNER THAT IS MORE LIKELY TO RESULT IN
13	PUNITIVE MEASURES THAN IN CREATING A POSITIVE CULTURE OF
14	CONTINUOUS IMPROVEMENT.
15	(b) THE GENERAL ASSEMBLY FINDS, THEREFORE, THAT IT IS
16	APPROPRIATE TO PROVIDE GRANTS TO ENCOURAGE LOCAL EDUCATION
17	PROVIDERS TO DESIGN AND PILOT LOCAL, STUDENT-CENTERED
18	ACCOUNTABILITY SYSTEMS THAT FOCUS ON MEASURING AND IMPROVING
19	STUDENT ACADEMIC ACHIEVEMENT BY USING MULTIPLE INPUTS FOR
20	MEASURING STUDENT SUCCESS WHILE ALSO EVALUATING THE QUALITY OF,
21	AND IDENTIFYING WAYS TO IMPROVE, THE SYSTEM SUPPORTS FOR STUDENT
22	SUCCESS.
23	(c) THE GENERAL ASSEMBLY FURTHER DECLARES THAT, FOR
24	PURPOSES OF SECTION 17 OF ARTICLE IX OF THE STATE CONSTITUTION,
25	STUDENT-CENTERED ACCOUNTABILITY SYSTEMS ARE AN IMPORTANT
26	ELEMENT IN IMPLEMENTING ACCOUNTABLE EDUCATION REFORM AND
27	ACCOUNTABLE PROGRAMS TO MEET STATE ACADEMIC STANDARDS AND

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MAY THEREFORE RECEIVE FUNDING FROM THE STATE EDUCATION FUND
CREATED IN SECTION 17 (4) OF ARTICLE IX OF THE STATE CONSTITUTION.
(2) A LOCAL EDUCATION PROVIDER OR GROUP OF LOCAL
EDUCATION PROVIDERS MAY SUBMIT TO THE DEPARTMENT OF EDUCATION
A PROPOSAL FOR PILOTING A LOCAL, STUDENT-CENTERED
ACCOUNTABILITY SYSTEM, REFERRED TO IN THIS SECTION AS A "PILOT
ACCOUNTABILITY SYSTEM". THE GOAL OF EACH PILOT ACCOUNTABILITY
SYSTEM MUST BE TO FAIRLY AND ACCURATELY EVALUATE STUDENT
SUCCESS USING MULTIPLE MEASURES TO DEVELOP A MORE
COMPREHENSIVE UNDERSTANDING OF EACH STUDENT'S PROGRESS, TO
EVALUATE THE CAPACITY OF THE PUBLIC SCHOOL SYSTEMS OPERATED BY
THE LOCAL EDUCATION PROVIDER OR GROUP OF LOCAL EDUCATION
PROVIDERS TO SUPPORT STUDENT SUCCESS, AND TO USE THE RESULTS
OBTAINED FROM MEASURING PERFORMANCE TO ESTABLISH A CYCLE OF
CONTINUOUS IMPROVEMENT. A PILOT ACCOUNTABILITY SYSTEM MUST BE
DESIGNED TO ASSESS:
(a) STUDENT LEARNING, TAKING INTO ACCOUNT ACADEMIC
ACHIEVEMENT AND GROWTH AS WELL AS STUDENT ATTITUDE AND
DISPOSITION. IN EVALUATING STUDENT LEARNING, A LOCAL EDUCATION
PROVIDER OR GROUP OF LOCAL EDUCATION PROVIDERS MAY CHOOSE TO
CONSIDER CREATION AND ATTAINMENT OF STUDENT LEARNING
OBJECTIVES AND LOCAL ASSESSMENTS.
(b) THE PROFESSIONAL CULTURE WITHIN THE LOCAL EDUCATION
PROVIDER, WHICH MAY INCLUDE EVALUATIONS OF CURRICULUM AND
INSTRUCTION, PROFESSIONAL LEARNING, SCHOOL LEADERSHIP, AND THE
LEARNING CLIMATE; AND

(c) RESOURCE ALLOCATION, WHICH MAY INCLUDE EVALUATIONS

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1	OF THE EXISTENCE AND USE OF FINANCIAL RESOURCES, FACILITIES, AND
2	COMMUNITY RESOURCES.
3	(3) A PROPOSAL FOR A PILOT ACCOUNTABILITY SYSTEM, AT A
4	MINIMUM, MUST:
5	(a) EXPLAIN THE MEASURES THAT THE LOCAL EDUCATION
6	PROVIDER OR GROUP OF LOCAL EDUCATION PROVIDERS WILL USE TO
7	MEASURE STUDENT LEARNING, THE PROFESSIONAL CULTURE, AND
8	RESOURCE ALLOCATION;
9	(b) Describe the procedure for reviewing each local
10	EDUCATION PROVIDER'S PERFORMANCE, WHICH REVIEWS MUST OCCUR AT
11	LEAST ANNUALLY AND MAY INCLUDE ON-SITE REVIEWS BY OTHER
12	PARTICIPATING LOCAL EDUCATION PROVIDERS AND THE DEPARTMENT OF
13	EDUCATION;
14	(c) DESCRIBE THE EXPECTATIONS FOR PROVIDING FEEDBACK AND
15	ANALYSIS CONCERNING A LOCAL EDUCATION PROVIDER'S PERFORMANCE,
16	WHICH MUST INCLUDE REGULAR COMMUNICATIONS WITH THE LOCAL
17	SCHOOL BOARD OF EACH PARTICIPATING SCHOOL DISTRICT AND THE
18	GOVERNING BOARD OF EACH PARTICIPATING DISTRICT CHARTER SCHOOL
19	AND INSTITUTE CHARTER SCHOOL;
20	$(d)\ \ DESCRIBE\ THE\ MANNER\ IN\ WHICH\ EACH\ PARTICIPATING\ LOCAL$
21	EDUCATION PROVIDER IS EXPECTED TO APPLY THE FEEDBACK RECEIVED TO
22	IMPROVE PERFORMANCE AND STUDENT ACHIEVEMENT;
23	(e) DESCRIBE THE MANNER IN WHICH THE FEEDBACK AND THE
24	RESPONSE TO THE FEEDBACK WILL BE COMMUNICATED TO THE PARENTS OF
25	STUDENTS ENROLLED IN THE LOCAL EDUCATION PROVIDER, THE
26	COMMUNITY SURROUNDING THE LOCAL EDUCATION PROVIDER, THE
27	DEDARTMENT OF EDUCATION AND THE STATE BOARD: AND

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1	(1) DESCRIBE THE MANNER IN WHICH THE PARTICIPATING LOCAL
2	EDUCATION PROVIDERS WILL DETERMINE WHETHER THE PILOT
3	ACCOUNTABILITY SYSTEM IS ACCURATELY MEASURING STUDENT SUCCESS
4	AND WHETHER IT RESULTS IN CONTINUOUS IMPROVEMENT WITHIN THE
5	PUBLIC SCHOOL SYSTEMS OF THE PARTICIPATING LOCAL EDUCATION
6	PROVIDERS.
7	(4) IN CREATING A PILOT ACCOUNTABILITY SYSTEM, A LOCAL
8	EDUCATION PROVIDER OR GROUP OF LOCAL EDUCATION PROVIDERS SHALL,
9	AT A MINIMUM, WORK WITH THE EDUCATION PROFESSIONALS EMPLOYED
10	BY EACH PARTICIPATING LOCAL EDUCATION PROVIDER, INCLUDING THE
11	COLLECTIVE BARGAINING UNITS, IF ANY, FOR EMPLOYEES OF THE LOCAL
12	EDUCATION PROVIDERS; THE PARENTS OF STUDENTS ENROLLED IN EACH
13	PARTICIPATING LOCAL EDUCATION PROVIDER; AND REPRESENTATIVES OF
14	BUSINESSES IN THE COMMUNITY SURROUNDING EACH PARTICIPATING
15	LOCAL EDUCATION PROVIDER.
16	(5) A LOCAL EDUCATION PROVIDER OR GROUP OF LOCAL
17	EDUCATION PROVIDERS THAT CHOOSES TO IMPLEMENT A PILOT
18	ACCOUNTABILITY SYSTEM MUST CONTINUE TO COMPLY WITH THE
19	REQUIREMENTS OF THIS PART $10$ and article $11$ of this title $22$ and
20	THE RULES IMPLEMENTING THIS PART $10\mathrm{AND}$ article $11\mathrm{OF}$ this title $22\mathrm{CM}$
21	DURING THE TIME THAT IT IMPLEMENTS THE PILOT ACCOUNTABILITY
22	SYSTEM.
23	(6) TO OBTAIN A GRANT FOR IMPLEMENTING A PILOT
24	ACCOUNTABILITY SYSTEM, A LOCAL EDUCATION PROVIDER OR GROUP OF
25	LOCAL EDUCATION PROVIDERS MUST:
26	(a) SUBMIT THE PROPOSAL FOR THE PILOT ACCOUNTABILITY
27	SYSTEM TO THE DEPARTMENT OF EDUCATION IN ACCORDANCE WITH RULES

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1	PROMULGATED BY THE STATE BOARD PURSUANT TO THE STATE
2	Administrative Procedure Act", article 4 of title 24;
3	(b) AGREE TO ALLOW THE DEPARTMENT OF EDUCATION TO
4	MONITOR THE IMPLEMENTATION OF THE PILOT ACCOUNTABILITY SYSTEM,
5	INCLUDING SUBMITTING DATA TO THE DEPARTMENT UPON REQUEST
6	CONCERNING THE MEASURES OF STUDENT PERFORMANCE, PROFESSIONAL
7	CULTURE, AND RESOURCE ALLOCATION AND CONCERNING MEASURES
8	IMPLEMENTED IN RESPONSE TO FEEDBACK RECEIVED; AND
9	(c) AGREE TO SUBMIT, AT LEAST ANNUALLY, EVALUATIONS OF THE
10	SUCCESS OF THE PILOT ACCOUNTABILITY SYSTEM, MEASURED AS
11	DESCRIBED IN SUBSECTION (3)(f) OF THIS SECTION.
12	(7) (a) Subject to available appropriations, the
13	DEPARTMENT OF EDUCATION SHALL DISTRIBUTE TO EACH LOCAL
14	EDUCATION PROVIDER OR GROUP OF LOCAL EDUCATION PROVIDERS THAT
15	COMPLIES WITH SUBSECTION (6) OF THIS SECTION AN ANNUAL GRANT OF
16	UP TO FIFTY THOUSAND DOLLARS FOR EACH LOCAL EDUCATION PROVIDER
17	THAT IMPLEMENTS A PILOT ACCOUNTABILITY SYSTEM ON AN INDIVIDUAL
18	BASIS OR UP TO ONE HUNDRED THOUSAND DOLLARS FOR EACH GROUP OF
19	LOCAL EDUCATION PROVIDERS THAT IMPLEMENTS A PILOT
20	ACCOUNTABILITY SYSTEM. IN ANY YEAR IN WHICH THE GENERAL
21	ASSEMBLY DOES NOT APPROPRIATE A SUFFICIENT AMOUNT TO FULLY FUND
22	THE GRANTS DESCRIBED IN THIS SUBSECTION (7)(a), THE DEPARTMENT
23	SHALL REDUCE THE AMOUNT OF EACH GRANT BY THE SAME PERCENTAGE
24	THAT THE DEFICIT BEARS TO THE AMOUNT REQUIRED TO FULLY FUND THE
25	GRANTS.
26	(b) BEFORE DISTRIBUTING A GRANT IN A BUDGET YEAR TO A LOCAL
27	EDUCATION PROVIDER OR GROUP OF LOCAL EDUCATION PROVIDERS, THE

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1 DEPARTMENT OF EDUCATION SHALL CONFIRM THAT THE LOCAL EDUCATION 2 PROVIDER OR GROUP OF LOCAL EDUCATION PROVIDERS IS IN COMPLIANCE 3 WITH THE REQUIREMENTS SPECIFIED IN SUBSECTION (6) OF THIS SECTION 4 BY FULLY COOPERATING WITH THE DEPARTMENT IN MONITORING 5 IMPLEMENTATION OF THE PILOT ACCOUNTABILITY SYSTEM, AND IS 6 SUBMITTING ANNUAL EVALUATIONS OF THE SUCCESS OF THE PILOT 7 ACCOUNTABILITY SYSTEM. THE DEPARTMENT SHALL NOT DISTRIBUTE A 8 GRANT TO A LOCAL EDUCATION PROVIDER OR GROUP OF LOCAL EDUCATION 9 PROVIDERS THAT IS NOT IN COMPLIANCE, AS DETERMINED BY THE STATE 10 BOARD. 11

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(8) FOR EACH YEAR THAT A LOCAL EDUCATION PROVIDER OR GROUP OF LOCAL EDUCATION PROVIDERS RECEIVES A GRANT PURSUANT TO THIS SECTION, THE DEPARTMENT OF EDUCATION, WITH THE ASSISTANCE OF THE PARTICIPATING LOCAL EDUCATION PROVIDERS, SHALL PREPARE A SUMMARY REPORT OF THE IMPLEMENTATION OF THE PILOT ACCOUNTABILITY SYSTEMS, INCLUDING AT A MINIMUM, AN EVALUATION OF THE SUCCESS OF EACH PILOT ACCOUNTABILITY SYSTEM IN FAIRLY AND ACCURATELY EVALUATING STUDENT SUCCESS, EVALUATING THE CAPACITY OF THE PUBLIC SCHOOL SYSTEMS OPERATED BY THE PARTICIPATING LOCAL EDUCATION PROVIDERS TO SUPPORT STUDENT SUCCESS. AND ESTABLISHING A CYCLE OF CONTINUOUS IMPROVEMENT WITHIN THE PUBLIC SCHOOL SYSTEMS OF EACH OF THE PARTICIPATING LOCAL EDUCATION PROVIDERS. THE DEPARTMENT SHALL PROVIDE A COPY OF THE REPORT TO THE STATE BOARD, THE GOVERNOR'S OFFICE, AND THE EDUCATION COMMITTEES OF THE SENATE AND HOUSE OF REPRESENTATIVES, OR ANY SUCCESSOR COMMITTEES. THE DEPARTMENT SHALL ALSO POST A COPY OF THE REPORT ON ITS WEBSITE FOR PUBLIC

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1	ACCESS. NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), THE
2	DEPARTMENT SHALL PREPARE AND SUBMIT THE REPORT ANNUALLY.
3	(9) This section is repealed, effective September 1, 2023.
4	SECTION 2. In Colorado Revised Statutes, 22-9-105.5, amend
5	(2)(c) introductory portion, (2)(c)(I), (3) introductory portion, and (3)(a)
6	as follows:
7	22-9-105.5. State council for educator effectiveness - legislative
8	declaration - membership - duties - recommendations - rules.
9	(2) (c) The purpose of the council shall be IS the same as that of the
10	governor's council for educator effectiveness established by executive
11	order, and shall be IS to consider options and make recommendations to
12	the state board and the general assembly that seek to ensure that all
13	licensed personnel are:
14	(I) Evaluated using multiple fair, transparent, timely, rigorous, and
15	valid methods, at least TWENTY PERCENT BUT NOT MORE THAN fifty
16	percent of which evaluation, AS DECIDED BY EACH SCHOOL DISTRICT IN
17	COLLABORATION WITH THE LICENSED EDUCATORS EMPLOYED BY THE
18	${\tt SCHOOLDISTRICT}, is determined by the academic growth of their students;$
19	(3) The council shall have HAS the following duties:
20	(a) On or before March 1, 2011, to provide the state board with
21	recommendations that will ensure that every teacher is evaluated using
22	multiple fair, transparent, timely, rigorous, and valid methods. The
23	recommendations developed pursuant to this paragraph (a) shall
24	SUBSECTION (3)(a) MUST require that at least TWENTY PERCENT BUT NOT
25	MORE THAN fifty percent of the evaluation, AS DECIDED BY EACH SCHOOL
26	DISTRICT IN COLLABORATION WITH THE LICENSED EDUCATORS EMPLOYED
27	BY THE SCHOOL DISTRICT, is determined by the academic growth of the

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teacher's students and that each teacher is provided with an opportunity
to improve his or her effectiveness through a teacher development plan
that links his or her evaluation and performance standards to professional
development opportunities. The quality standards for teachers shall MUST
include measures of student longitudinal academic growth that are
consistent with the measures set forth in section 22-11-204 (2) and may
include interim assessment results or evidence of student work, provided
that all are rigorous and comparable across classrooms and aligned with
state model content standards and performance standards developed
pursuant to article 7 of this title TITLE 22. For the purposes of quality
standards, expectations of student academic growth shall MUST take into
consideration diverse factors, including but not limited to special
education, student mobility, and classrooms with a student population in
which ninety-five percent meet the definition of high-risk student as
defined in section 22-7-604.5 (1.5). The quality standards for teachers
shall MUST be clear and relevant to the teacher's roles and responsibilities
and shall have the goal of improving student academic growth. The
council shall include in its recommendations a definition of effectiveness
and its relation to quality standards. The definition of effectiveness shall
MUST include, but need not be limited to, criteria that will be used to
differentiate between performance standards. The defined performance
standards shall MUST include, but need not be limited to, "highly
effective", "effective", and "ineffective". The council shall consider
whether additional performance standards should be established.
SECTION 3. In Colorado Revised Statutes, 22-9-106, amend (1)
introductory portion, (1)(e)(II), and (7) introductory portion as follows:

22-9-106. Local boards of education - duties - performance

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evaluation system - compliance - rules. (1) All school districts and boards of cooperative services that employ licensed personnel, as defined in section 22-9-103 (1.5), shall adopt a written system to evaluate the employment performance of school district and board of cooperative services licensed personnel, including all teachers, principals, and administrators, with the exception of licensed personnel employed by a board of cooperative services for a period of six weeks or less. In developing the licensed personnel performance evaluation system and any amendments thereto, the local board and board of cooperative services shall comply with the provisions of subsection (1.5) of this section and shall consult with administrators, principals, and teachers employed within the district or participating districts in a board of cooperative services, parents, and the school district licensed personnel performance evaluation council or the board of cooperative services personnel performance evaluation council created pursuant to section 22-9-107. The performance evaluation system shall MUST address all of the performance standards established by rule of the state board and adopted by the general assembly pursuant to section 22-9-105.5, and shall MUST contain, but need not be limited to, the following information:

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(e) (II) The standards set by the local board for effective performance for licensed personnel and the criteria to be used to determine whether the performance of each licensed person meets such standards and other criteria for evaluation for each licensed personnel position evaluated. One of the standards for measuring teacher effectiveness shall MUST be directly related to classroom instruction and shall require that at least TWENTY PERCENT BUT NOT MORE THAN fifty percent of the evaluation, AS DECIDED BY THE SCHOOL DISTRICT IN

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COLLABORATION WITH THE LICENSED EDUCATORS EMPLOYED BY THE
SCHOOL DISTRICT, is determined by the academic growth of the teacher's
students. The district accountability committee shall provide input and
recommendations concerning the assessment tools used to measure
student academic growth as it relates to teacher evaluations. The
standards shall MUST include multiple measures of student performance
in conjunction with student growth expectations. For the purposes of
measuring effectiveness, expectations of student academic growth shall
MUST take into consideration diverse factors, including but not limited to
special education, student mobility, and classrooms with a student
population in which ninety-five percent meet the definition of high-risk
student as defined in section 22-7-604.5 (1.5). The performance
evaluation system shall MUST also ensure that the standards and criteria
are available in writing to all licensed personnel and are communicated
and discussed by the person being evaluated and the evaluator prior to
and during the course of the evaluation. This subparagraph (H) shall take
SUBSECTION (1)(e)(II) TAKES effect at such time as the performance
evaluation system based on quality standards established pursuant to this
section and the rules promulgated by the state board pursuant to section
22-9-105.5 has completed the initial phase of implementation and has
been implemented statewide. The commissioner shall provide notice of
such implementation to the revisor of statutes on or before July 1, 2014,
and each July 1 thereafter until statewide implementation occurs.

(7) Every principal shall MUST be evaluated using multiple fair, transparent, timely, rigorous, and valid methods. The recommendations developed pursuant to this subsection (7) shall MUST require that at least TWENTY PERCENT BUT NOT MORE THAN fifty percent of the evaluation, AS

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- 1 DECIDED BY THE SCHOOL DISTRICT IN COLLABORATION WITH THE
- 2 LICENSED EDUCATORS EMPLOYED BY THE SCHOOL DISTRICT, is determined
- 3 by the academic growth of the students enrolled in the principal's school.
- For principals, the quality standards shall MUST include, but need not be
- 5 limited to:
- 6 **SECTION 4. Safety clause.** The general assembly hereby finds,
- determines, and declares that this act is necessary for the immediate
- 8 preservation of the public peace, health, and safety.

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