

**Second Regular Session  
Seventy-fourth General Assembly  
STATE OF COLORADO**

**REENGROSSED**

*This Version Includes All Amendments  
Adopted in the House of Introduction*

LLS NO. 24-0196.02 Megan McCall x4215

**HOUSE BILL 24-1231**

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Health & Human Services  
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**A BILL FOR AN ACT**

101       **CONCERNING STATE FUNDING FOR FOUR PROJECTS RELATED TO**  
102               **HEALTH SCIENCES EDUCATION PROGRAMS FOR MEDICAL**  
103               **PROFESSIONS BEING UNDERTAKEN BY STATE INSTITUTIONS OF**  
104               **HIGHER EDUCATION, AND, IN CONNECTION THEREWITH,**  
105               **AUTHORIZING THE STATE TO ISSUE FINANCED PURCHASE OF AN**  
106               **ASSET OR CERTIFICATE OF PARTICIPATION AGREEMENTS TO**  
107               **FINANCE A PORTION OF CAPITAL COSTS ASSOCIATED WITH**  
108               **CONSTRUCTION OF FACILITIES FOR THE UNIVERSITY OF**  
109               **NORTHERN COLORADO'S COLLEGE OF OSTEOPATHIC MEDICINE,**  
110               **METROPOLITAN STATE UNIVERSITY OF DENVER'S HEALTH**  
111               **INSTITUTE TOWER, COLORADO STATE UNIVERSITY'S**  
112               **VETERINARY HEALTH EDUCATION CAMPUS, AND EXPANSION AND**  
113               **RENOVATION OF TRINIDAD STATE COLLEGE'S VALLEY CAMPUS**

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.*  
*Dashes through the words or numbers indicate deletions from existing law.*

HOUSE  
3rd Reading Unamended  
April 17, 2024

HOUSE  
Amended 2nd Reading  
April 15, 2024

101           MAIN BUILDING, ■ PROVIDING FUNDING FOR ESCROW MONEY  
102           THAT IS REQUIRED FOR ACCREDITATION OF THE UNIVERSITY OF  
103           NORTHERN COLORADO'S COLLEGE OF OSTEOPATHIC MEDICINE  
104           BY TRANSFERRING MONEY FROM THE GENERAL FUND FOR  
105           ULTIMATE DEPOSIT TO AN ESCROW ACCOUNT AND REDUCING  
106           THE STATE RESERVE BY THE SAME AMOUNT FOR THE PERIOD  
107           DURING WHICH THE MONEY IS HELD IN ESCROW, AND MAKING  
108           AN APPROPRIATION.

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### Bill Summary

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill requires the state treasurer, on behalf of the state, to execute, no later than October 31, 2024, financed purchase of an asset or certificate of participation agreements (financing agreements) to finance capital costs related to the construction of facilities for 4 state institutions of higher education. The financing agreements are to be issued in the aggregate principal amount of \$246,936,092 plus reasonable and necessary administrative, monitoring, and closing costs and interest, including capitalized interest. The anticipated annual state-funded payments for the principal and interest components due under the financing agreements must not exceed \$17,500,000 with principal amortization not occurring before July 1, 2027.

The proceeds from the financing agreements will be used for the following 4 capital projects:

- Construction of facilities for the university of northern Colorado's college of osteopathic medicine;
- Construction of a health institute tower by metropolitan state university of Denver;
- Construction of a veterinary health education complex by Colorado state university; and
- Renovation of Trinidad state college's valley campus main building to move nursing and allied health programs into the building, address deferred maintenance issues, and create an assembly room that will serve both the college and the community and a one-stop student services center to support career and technical education and allied health

students.

The bill also provides for a general fund transfer of \$41,250,000 to the university of northern Colorado for deposit into an escrow account to be held in escrow in accordance with the requirements of the accrediting body of the college of osteopathic medicine.

If the money in escrow, including interest, is released to the university of northern Colorado upon graduation of the first cohort from the college of osteopathic medicine, then the university shall provide notice of the release of escrow to the joint budget committee of the general assembly, to the state treasurer, and to the office of state planning and budgeting. Additionally, for the state fiscal year in which the escrow money is released, the amount that is to be paid to the university pursuant to its fee-for-service contract for that state fiscal year is reduced by the lesser of an amount equal to the amount of the escrow money or an amount equal to the amount of a portion of the escrow money that reduces the amount to be paid pursuant to the fee-for-service agreement to zero. If the amount of the escrow money exceeds the amount due under such fee-for-service contract, then the amount the university of northern Colorado would otherwise receive from the college opportunity fund is reduced by an amount equal to the excess. If, after both reductions, there remains excess escrow money, then in the next state fiscal year the amount that is to be paid to the university of northern Colorado pursuant to its fee-for-service contract for that state fiscal year is reduced by an amount equal to the amount of the remaining escrow money. The university of northern Colorado must use the escrow money, or a portion of it, as applicable, for each applicable reduction as an offset for the reduction.

If the escrow money is released for failure of the college of osteopathic medicine to complete accreditation, then the university of northern Colorado shall provide a report of this to the joint budget committee of the general assembly, to the state treasurer, and to the office of state planning and budgeting. For the period that the escrow money is held in escrow, the amount of unrestricted general fund year-end balances that must be retained as a reserve is reduced by \$41,250,000.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1. Legislative declaration.** (1) The general assembly  
3 finds and declares that:

4           (a) The state is facing a physician shortage, and a rapidly growing  
5 population and an aging physician workforce have created a current and

1 future demonstrated need for more physicians to serve Colorado  
2 communities;

3 (b) The physician shortage is felt most acutely in rural and other  
4 underserved communities;

5 (c) With an increasing disparity between the demand for and  
6 supply of physicians, there is an urgent need for medical education  
7 programs to begin work now to train providers;

8 (d) This is particularly critical because physician training can take  
9 up to a decade, meaning a physician shortage in 2034 is a problem that  
10 needs to be addressed today;

11 (e) To address this critical issue, the University of Northern  
12 Colorado is establishing an osteopathic medical college and plans to  
13 enroll 150 graduate-level medical students in a four-year medical degree  
14 program every year;

15 (f) The osteopathic medical profession has a long tradition of  
16 providing care where patients lack doctors; and

17 (g) Opening the College of Osteopathic Medicine requires capital  
18 investment for construction of a building and a temporary cash reserve as  
19 required by the University of Northern Colorado's accrediting body.

20 (2) The general assembly further finds and declares that:

21 (a) A statement for the Committee on Health, Education, Labor  
22 and Pensions of the United States Senate made by the American Hospital  
23 Association on February 16, 2023, stated that there is "a historic  
24 workforce crisis complete with real-time short-term staffing shortages and  
25 a daunting long-range picture of an unfulfilled talent pipeline in  
26 healthcare". This is especially true in Colorado, where workforce  
27 shortages are at an all-time high and the state is projected to need an

1 estimated 10,000 more nurses by 2026.

2 (b) Metropolitan State University of Denver is prepared to meet  
3 this urgent demand by growing its allied health programs by 25%,  
4 enrolling nearly 7,000 students by 2030 who will go on to deliver care in  
5 critical areas, such as mental and behavioral health, nursing, social work,  
6 and speech, language, and hearing sciences;

7 (c) As such, Metropolitan State University of Denver has  
8 identified an opportunity to address the urgent labor market needs by  
9 creating interdisciplinary learning spaces for aspiring health-care  
10 professionals, allowing for growth of the university's programs that serve  
11 this sector;

12 (d) To accomplish this, Metropolitan State University of Denver's  
13 Health Institute will begin construction of a new facility, the Health  
14 Institute Tower, that will grow the health-care workforce through  
15 innovation, increased instructional and training capacity, and expansion  
16 of programs in high-need health-care-related areas;

17 (e) In addition, the Health Institute Tower will advance and retain  
18 Colorado's health-care workers through interdisciplinary training,  
19 education, and industry partnerships, all while delivering health and  
20 wellness services to surrounding communities; and

21 (f) The Health Institute Tower will enable average enrollment  
22 growth of 25% across all 10 healthcare-focused academic departments at  
23 the university, which disciplines are all experiencing greater demand and  
24 will be positioned to grow enrollment due to additional square footage for  
25 instruction and training and greater efficiencies provided by the Health  
26 Institute Tower.

27 (3) The general assembly further finds and declares that:

1 (a) Colorado State University has led innovations in veterinary  
2 education, animal care, biomedical discovery, and public health and now  
3 must adapt its delivery of education and modernize its facilities through  
4 a new veterinary health education complex;

5 (b) The veterinary health education complex will be a  
6 one-of-a-kind complex with educational, clinical, and research capacity  
7 serving society's evolving relationship with animals as companions,  
8 livestock, and wildlife;

9 (c) Colorado State University's current veterinary education  
10 facilities are outdated and not large enough to meet the increasing needs  
11 of students and the state;

12 (d) The veterinary health education complex will address the  
13 shortage of veterinarians and those who can care for animals with new  
14 facilities for integrated education, clinical practice, and applicable  
15 research in one location; will provide upgraded technology and facilities  
16 to educate, retain, and graduate veterinarians; and will allow for best  
17 practices in health education to be realized by employing experiential  
18 learning strategies with state-of-the-art laboratories, simulation skill labs,  
19 active learning classrooms, and clinical experiences; and

20 (e) The project will allow Colorado State University to increase  
21 veterinary student enrollment by potentially 20%, with the incoming  
22 first-year class helping to alleviate the severe workforce shortage in the  
23 field of veterinary medicine.

24 (4) The general assembly further finds and declares that:

25 (a) Trinidad state college's valley campus has origins back to  
26 1936, serves approximately 500 career and technical students annually,  
27 and had its last major renovation to a portion of the campus' main

1 building over 23 years ago;

2 (b) The provision of allied health certificate and degree programs  
3 is critical to serving the health-care needs of Alamosa, Colorado, and its  
4 surrounding communities, which face shortages in critical health-care  
5 personnel;

6 (c) The renovation of the campus' main building will add a  
7 two-story addition to the building that will allow for critical allied health  
8 programs including those for nursing, emergency medical technicians,  
9 dental assisting, and medical assisting to move into the main building  
10 from the program's current condition-challenged space and significantly  
11 support student success initiatives and regional workforce needs;

12 (d) The campus services over 130 allied health students annually,  
13 and the renovation project will expand capacity of the allied health  
14 programs offered at the campus by as much as 50% in nursing, nursing  
15 aide, emergency medical technician, medical assisting, and dental  
16 assisting programs; and

17 (e) The renovation project will also address much needed deferred  
18 maintenance issues of the campus' main building, will create an assembly  
19 space to serve both the college and community, and will allow critical  
20 student services, including services that assist students from  
21 disadvantaged backgrounds, to move to a more student-accessible  
22 location in the building, thereby providing better access to these services  
23 for allied health program students and the student body as a whole.

24 (5) The general assembly further finds and declares that financing  
25 the capital construction needs of the University of Northern Colorado's  
26 College of Osteopathic Medicine, the Metropolitan State University of  
27 Denver's Health Institute Tower, Colorado State University's veterinary

1 health and education complex, and Trinidad State College's valley  
2 campus main building renovation will, in part, come from the state  
3 through execution of one or more financed purchase of an asset or  
4 certificate of participation agreements, which, while each project is  
5 separate, may be executed in connection with each other.

6 **SECTION 2.** In Colorado Revised Statutes, **add** 24-36-124 as  
7 follows:

8 **24-36-124. Financed purchase of an asset or certificate of**  
9 **participation agreements - fund capital costs related projects at four**  
10 **institutions of higher education - definitions. (1) AS USED IN THIS**

11 SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES:

12 (a) "AGREEMENT" MEANS ONE OR MORE FINANCED PURCHASE OF  
13 AN ASSET OR CERTIFICATE OF PARTICIPATION AGREEMENTS EXECUTED AS  
14 REQUIRED BY SUBSECTION (2)(a) OF THIS SECTION.

15 (b) "APPLICABLE BOARD" MEANS EITHER:

16 (I) THE BOARD OF TRUSTEES FOR THE UNIVERSITY OF NORTHERN  
17 COLORADO ESTABLISHED PURSUANT TO SECTION 23-40-104 (1)(a);

18 (II) THE BOARD OF TRUSTEES FOR METROPOLITAN STATE  
19 UNIVERSITY OF DENVER ESTABLISHED PURSUANT TO SECTION 23-54-102  
20 (1)(a);

21 (III) THE BOARD OF GOVERNORS OF THE COLORADO STATE  
22 UNIVERSITY SYSTEM ESTABLISHED PURSUANT TO SECTION 23-30-101  
23 (1)(a); OR

24 (IV) THE STATE BOARD FOR COMMUNITY COLLEGES AND  
25 OCCUPATIONAL EDUCATION CREATED IN SECTION 23-60-104 (1)(b).

26 (2) (a) NOTWITHSTANDING THE PROVISIONS OF SECTIONS  
27 24-82-102 (1)(b) AND 24-82-801, AND PURSUANT TO SECTION 24-36-121,



1 NO LATER THAN **DECEMBER 31, 2024**, THE STATE, ACTING BY AND  
2 THROUGH THE STATE TREASURER, SHALL EXECUTE AN AGREEMENT FOR  
3 THE PURPOSES DESCRIBED IN SUBSECTION (4) OF THIS SECTION, THE TOTAL  
4 AMOUNT OF THE PRINCIPAL OF WHICH AGREEMENT SHALL NOT EXCEED  
5 TWO HUNDRED FORTY-SIX MILLION NINE HUNDRED THIRTY-SIX THOUSAND  
6 NINETY-TWO DOLLARS, PLUS REASONABLE AND NECESSARY  
7 ADMINISTRATIVE, MONITORING, AND CLOSING COSTS AND INTEREST,  
8 INCLUDING CAPITALIZED INTEREST.

9 (b) THE ANTICIPATED ANNUAL STATE-FUNDED PAYMENTS FOR THE  
10 PRINCIPAL AND INTEREST COMPONENTS OF THE AMOUNT PAYABLE UNDER  
11 AN AGREEMENT ENTERED INTO PURSUANT TO SUBSECTION (2)(a) OF THIS  
12 SECTION SHALL NOT EXCEED SEVENTEEN MILLION FIVE HUNDRED  
13 THOUSAND DOLLARS, WITH PRINCIPAL AMORTIZATION NOT OCCURRING  
14 BEFORE JULY 1, 2027.

15 (c) THE STATE, ACTING BY AND THROUGH THE STATE TREASURER,  
16 AT THE STATE TREASURER'S SOLE DISCRETION, MAY ENTER INTO AN  
17 AGREEMENT AUTHORIZED BY SUBSECTION (2)(a) OF THIS SECTION WITH  
18 ANY FOR-PROFIT OR NONPROFIT CORPORATION, TRUST, OR COMMERCIAL  
19 BANK ACTING AS A TRUSTEE AS THE LESSOR.

20 (d) THE AGREEMENT MUST PROVIDE THAT ALL OF THE  
21 OBLIGATIONS OF THE STATE UNDER THE AGREEMENT ARE SUBJECT TO THE  
22 ACTION OF THE GENERAL ASSEMBLY IN ANNUALLY MAKING MONEY  
23 AVAILABLE FOR ALL PAYMENTS THEREUNDER. PAYMENTS UNDER THE  
24 AGREEMENT MUST BE MADE SUBJECT TO ANNUAL APPROPRIATION BY THE  
25 GENERAL ASSEMBLY, AS APPLICABLE, FROM THE GENERAL FUND OR FROM  
26 ANY OTHER LEGALLY AVAILABLE SOURCE OF MONEY.

27 (e) THE AGREEMENT MUST ALSO PROVIDE THAT THE OBLIGATIONS

1 OF THE STATE DO NOT CREATE STATE DEBT WITHIN THE MEANING OF ANY  
2 PROVISION OF THE STATE CONSTITUTION OR STATE LAW CONCERNING OR  
3 LIMITING THE CREATION OF STATE DEBT AND ARE NOT A MULTIPLE  
4 FISCAL-YEAR DIRECT OR INDIRECT DEBT OR OTHER FINANCIAL OBLIGATION  
5 OF THE STATE WITHIN THE MEANING OF SECTION 20 (4) OF ARTICLE X OF  
6 THE STATE CONSTITUTION. IF THE STATE DOES NOT RENEW THE  
7 AGREEMENT, THE SOLE SECURITY AVAILABLE TO THE LESSOR IS THE  
8 PROPERTY THAT IS THE SUBJECT OF THE NONRENEWED AGREEMENT.

9 (f) (I) THE AGREEMENT MAY CONTAIN SUCH TERMS, PROVISIONS,  
10 AND CONDITIONS AS THE STATE TREASURER, ACTING ON BEHALF OF THE  
11 STATE, DEEMS APPROPRIATE, INCLUDING ALL OPTIONAL TERMS; EXCEPT  
12 THAT THE AGREEMENT MUST SPECIFICALLY AUTHORIZE THE STATE OR THE  
13 APPLICABLE BOARD TO RECEIVE FEE TITLE TO ALL REAL AND PERSONAL  
14 PROPERTY THAT IS THE SUBJECT OF THE AGREEMENT ON OR BEFORE THE  
15 EXPIRATION OF THE TERMS OF THE AGREEMENT.

16 (II) THE STATE TREASURER, ACTING ON BEHALF OF THE STATE, HAS  
17 THE AUTHORITY TO DETERMINE WHAT COLLATERAL TO USE FOR THE  
18 AGREEMENT AS THE STATE TREASURER DEEMS APPROPRIATE.

19 (g) THE AGREEMENT MAY PROVIDE FOR THE ISSUANCE,  
20 DISTRIBUTION, AND SALE OF INSTRUMENTS EVIDENCING RIGHTS TO  
21 RECEIVE RENTALS AND OTHER PAYMENTS MADE AND TO BE MADE UNDER  
22 THE AGREEMENT. THE INSTRUMENTS MAY BE ISSUED, DISTRIBUTED, OR  
23 SOLD ONLY BY THE LESSOR OR ANY PERSON DESIGNATED BY THE LESSOR  
24 AND NOT BY THE STATE. THE INSTRUMENTS DO NOT CREATE A  
25 RELATIONSHIP BETWEEN THE PURCHASERS OF THE INSTRUMENTS AND THE  
26 STATE OR CREATE ANY OBLIGATION ON THE PART OF THE STATE TO THE  
27 PURCHASERS. THE INSTRUMENTS ARE NOT A NOTE, BOND, OR ANY OTHER

1 EVIDENCE OF STATE DEBT WITHIN THE MEANING OF ANY PROVISION OF THE  
2 STATE CONSTITUTION OR STATE LAW CONCERNING OR LIMITING THE  
3 CREATION OF STATE DEBT AND ARE NOT A MULTIPLE FISCAL-YEAR DIRECT  
4 OR INDIRECT DEBT OR OTHER FINANCIAL OBLIGATION OF THE STATE  
5 WITHIN THE MEANING OF SECTION 20 (4) OF ARTICLE X OF THE STATE  
6 CONSTITUTION.

7 (h) INTEREST PAID UNDER AN AGREEMENT AUTHORIZED PURSUANT  
8 TO SUBSECTION (2)(a) OF THIS SECTION, INCLUDING INTEREST  
9 REPRESENTED BY THE INSTRUMENTS, IS EXEMPT FROM COLORADO INCOME  
10 TAX.

11 (i) THE STATE, ACTING BY AND THROUGH THE STATE  
12 TREASURER AND THE APPLICABLE BOARD, IS AUTHORIZED TO ENTER INTO  
13 ANCILLARY AGREEMENTS AND INSTRUMENTS THAT ARE NECESSARY OR  
14 APPROPRIATE IN CONNECTION WITH AN AGREEMENT, INCLUDING BUT NOT  
15 LIMITED TO DEEDS, GROUND LEASES, SUB-LEASES, EASEMENTS, OR OTHER  
16 INSTRUMENTS RELATED TO THE REAL PROPERTY ON WHICH THE FACILITIES  
17 ARE LOCATED.

18 (j) THE PROVISIONS OF SECTION 24-30-202 (5)(b) DO NOT APPLY  
19 TO AN AGREEMENT OR TO ANY ANCILLARY AGREEMENT OR INSTRUMENT  
20 ENTERED INTO PURSUANT TO THIS SUBSECTION (2). THE STATE  
21 CONTROLLER OR THEIR DESIGNEE SHALL WAIVE ANY PROVISION OF THE  
22 FISCAL RULES PROMULGATED PURSUANT TO SECTIONS 24-30-202 (1) AND  
23 (13) THAT THE STATE CONTROLLER FINDS INCOMPATIBLE OR INAPPLICABLE  
24 WITH RESPECT TO AN AGREEMENT OR AN ANCILLARY AGREEMENT OR  
25 INSTRUMENT.

26 (3) (a) BEFORE EXECUTING THE AGREEMENT, IN ORDER TO  
27 PROTECT AGAINST FUTURE INTEREST RATE INCREASES, THE STATE, ACTING

1 BY AND THROUGH THE STATE TREASURER AND AT THE DISCRETION OF THE  
2 STATE TREASURER, MAY ENTER INTO AN INTEREST RATE EXCHANGE  
3 AGREEMENT PURSUANT TO ARTICLE 59.3 OF TITLE 11. SUCH INTEREST  
4 RATE EXCHANGE AGREEMENT IS A PROPOSED PUBLIC SECURITY FOR THE  
5 PURPOSES OF ARTICLE 59.3 OF TITLE 11. ANY PAYMENTS MADE BY THE  
6 STATE UNDER AN INTEREST RATE EXCHANGE AGREEMENT ENTERED INTO  
7 PURSUANT TO THIS SUBSECTION (3) MUST BE MADE SOLELY FROM MONEY  
8 AVAILABLE TO THE STATE TREASURER FROM THE EXECUTION OF THE  
9 AGREEMENT ENTERED INTO PURSUANT TO SUBSECTION (2) OF THIS  
10 SECTION OR FROM MONEY DESCRIBED IN SUBSECTION (2)(d) OF THIS  
11 SECTION.

12 (b) AN INTEREST RATE EXCHANGE AGREEMENT ENTERED INTO  
13 PURSUANT TO THIS SUBSECTION (3) MUST ALSO PROVIDE THAT THE  
14 OBLIGATIONS OF THE STATE DO NOT CREATE STATE DEBT WITHIN THE  
15 MEANING OF ANY PROVISION OF THE STATE CONSTITUTION OR STATE LAW  
16 CONCERNING OR LIMITING THE CREATION OF STATE DEBT OR ANY  
17 MULTIPLE FISCAL-YEAR DIRECT OR INDIRECT DEBT OR OTHER FINANCIAL  
18 OBLIGATION OF THE STATE WITHIN THE MEANING OF SECTION 20 (4) OF  
19 ARTICLE X OF THE STATE CONSTITUTION.

20 (c) ANY MONEY RECEIVED BY THE STATE UNDER AN INTEREST  
21 RATE EXCHANGE AGREEMENT ENTERED INTO PURSUANT TO THIS  
22 SUBSECTION (3) MUST BE USED TO MAKE PAYMENTS ON AN AGREEMENT  
23 ENTERED INTO PURSUANT TO SUBSECTION (2) OF THIS SECTION OR TO PAY  
24 THE COSTS RELATED TO THE PURPOSES SET FORTH IN SUBSECTION (4) OF  
25 THIS SECTION FOR WHICH AN AGREEMENT WAS EXECUTED.

26 (4) THE PROCEEDS OF AN AGREEMENT ENTERED INTO PURSUANT  
27 TO SUBSECTION (2)(a) OF THIS SECTION MUST BE USED TO FUND CAPITAL

1 CONSTRUCTION COSTS RELATED TO THE CONSTRUCTION OF THE  
2 FOLLOWING FACILITIES FOR THE FOLLOWING INSTITUTIONS OF HIGHER  
3 EDUCATION:

4 (a) UNIVERSITY OF NORTHERN COLORADO'S COLLEGE OF  
5 OSTEOPATHIC MEDICINE;

6 (b) METROPOLITAN STATE UNIVERSITY OF DENVER'S HEALTH  
7 INSTITUTE TOWER THAT WILL INCREASE HEALTH-CARE-RELATED  
8 INSTRUCTIONAL AND TRAINING CAPACITY AND EXPAND PROGRAMS IN  
9 HIGH-NEED AREAS RELATED TO HEALTH CARE;

10 (c) COLORADO STATE UNIVERSITY'S VETERINARY HEALTH AND  
11 EDUCATION COMPLEX; AND

12 (d) TRINIDAD STATE COLLEGE'S VALLEY CAMPUS MAIN BUILDING  
13 RENOVATION THAT WILL INCREASE CAPACITY TO PROVIDE ALLIED HEALTH  
14 CERTIFICATE AND DEGREE PROGRAMS, ADDRESS DEFERRED MAINTENANCE,  
15 CREATE AN ASSEMBLY SPACE TO SERVE THE COLLEGE AND COMMUNITY,  
16 AND ALLOW CRITICAL STUDENT SERVICES TO MOVE TO A MORE  
17 STUDENT-ACCESSIBLE LOCATION WITHIN THE BUILDING.

18 **SECTION 3.** In Colorado Revised Statutes, 24-75-201.1, **amend**  
19 (1)(d)(XXIII) as follows:

20 **24-75-201.1. Restriction on state appropriations - legislative**  
21 **declaration - definitions.** (1) (d) For each fiscal year, unrestricted  
22 general fund year-end balances must be retained as a reserve in the  
23 following amounts:

24 (XXIII) (A) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION  
25 (1)(d)(XXIII)(B) OF THIS SECTION, for the fiscal year 2022-23, and each  
26 fiscal year thereafter, fifteen percent of the amount appropriated for  
27 expenditure from the general fund for that fiscal year.

1 (B) FOR THE FISCAL YEAR 2023-24 AND EACH FISCAL YEAR  
2 THEREAFTER UNTIL THE ESCROW MONEY IS RELEASED AS SET FORTH IN  
3 SECTION 23-40-107, FIFTEEN PERCENT OF THE AMOUNT APPROPRIATED FOR  
4 EXPENDITURE FROM THE GENERAL FUND FOR THAT FISCAL YEAR REDUCED  
5 BY FORTY-ONE MILLION TWO HUNDRED FIFTY THOUSAND DOLLARS. AS  
6 USED IN THIS SUBSECTION (1)(d)(XXIII)(B), "ESCROW MONEY" HAS THE  
7 SAME MEANING AS SET FORTH IN SECTION 23-40-107 (1)(c).

8 SECTION 4. In Colorado Revised Statutes, add 23-40-107 as  
9 follows:

10 23-40-107. Escrow requirement for accreditation of college of  
11 osteopathic medicine - cash fund - offset to appropriation - legislative  
12 declaration - report - definitions - repeal. (1) THE GENERAL ASSEMBLY  
13 FINDS AND DECLARES THAT:

14 (a) THE ACCREDITATION BODY FOR THE COLLEGE OF OSTEOPATHIC  
15 MEDICINE OF THE UNIVERSITY OF NORTHERN COLORADO REQUIRES THAT  
16 THE UNIVERSITY DEPOSIT MONEY INTO AN ESCROW ACCOUNT TO BE HELD  
17 AND RELEASED ONLY UPON EITHER THE:

18 (I) FAILURE OF THE COLLEGE TO COMPLETE ACCREDITATION; OR

19 (II) GRADUATION OF THE FIRST COHORT FROM THE COLLEGE;

20 (b) MONEY FOR THE ESCROW IS FROM A TRANSFER OF GENERAL  
21 FUND MONEY TO THE UNIVERSITY IN THE AMOUNT REQUIRED BY THE  
22 ACCREDITATION BODY;

23 (c) IN CONNECTION WITH THE TRANSFER OF MONEY FROM THE  
24 GENERAL FUND TO SATISFY THE ACCREDITATION BODY'S ESCROW  
25 REQUIREMENTS, THERE IS A TEMPORARY REDUCTION IN THE STATE'S CASH  
26 RESERVE SET FORTH IN SECTION 24-75-201.1, WHICH IS A STRATEGIC  
27 INVESTMENT OF A SMALL PORTION OF THE REQUIRED STATUTORY RESERVE

1 IN THE GENERAL FUND TO REDUCE COSTS OF THE UNIVERSITY REQUIRED  
2 FOR ACCREDITATION OF THE COLLEGE WHILE ENSURING THAT THE STATE  
3 MAXIMIZES THE BENEFIT OF THE HISTORIC AND IMPORTANT LEVELS  
4 MAINTAINED AS RESERVES IN THE GENERAL FUND;

5 (d) DURING THE PERIOD THAT THE MONEY IS HELD IN ESCROW, THE  
6 TRANSACTION OF GENERAL FUND MONEY IS A NON-EXCHANGE  
7 TRANSACTION WITH A LONG-TERM TIME COMPONENT WHICH CONSTITUTES  
8 DEFERRED OUTFLOW OF RESOURCES BY THE STATE AND DEFERRED INFLOW  
9 OF RESOURCES BY THE UNIVERSITY, THE PRINCIPAL OF WHICH IS NOT  
10 RECOGNIZED AS REVENUE OR EXPENSE UNTIL RECOGNITION OF THE MONEY  
11 WHEN IT IS RELEASED FROM ESCROW;

12 (e) IF THE MONEY, INCLUDING ANY EARNED INTEREST, IS RELEASED  
13 FROM ESCROW UPON THE GRADUATION OF THE FIRST COHORT FROM THE  
14 COLLEGE, THE UNIVERSITY INTENDS TO RETAIN THE MONEY AND THE  
15 GENERAL ASSEMBLY INTENDS TO REDUCE ALL OR A PORTION OF THE TOTAL  
16 STATE APPROPRIATION TO THE UNIVERSITY FOR THE FISCAL YEAR IN WHICH  
17 THE MONEY IS RELEASED FROM ESCROW, AND FOR SUBSEQUENT FISCAL  
18 YEARS AS NEEDED, BY AN EQUIVALENT AMOUNT; AND

19 (f) THE RETENTION BY THE UNIVERSITY OF NORTHERN COLORADO  
20 OF THE MONEY RELEASED FROM ESCROW IS NOT INTENDED TO AFFECT OR  
21 IN ANY WAY MODIFY OR OTHERWISE IMPACT THE HIGHER EDUCATION  
22 FUNDING ALLOCATION MODEL ESTABLISHED IN ARTICLE 18 OF THIS TITLE  
23 23.

24 (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE  
25 REQUIRES:

26 (a) "COLLEGE" MEANS THE COLLEGE OF OSTEOPATHIC MEDICINE  
27 OF THE UNIVERSITY.

1 (b) "ESCROW ACCOUNT" MEANS THE ACCOUNT ESTABLISHED AND  
2 GOVERNED BY AN ESCROW AGREEMENT THAT IS ENTERED INTO BETWEEN  
3 AN ESCROW AGENT, THE ACCREDITING BODY FOR THE COLLEGE, AND THE  
4 UNIVERSITY TO RECEIVE AND HOLD THE ESCROW MONEY.

5 (c) "ESCROW MONEY" MEANS THE MONEY THAT IS DEPOSITED AND  
6 HELD IN THE ESCROW ACCOUNT AND RELEASED TO THE UNIVERSITY UPON  
7 EITHER THE FAILURE OF THE COLLEGE TO COMPLETE ACCREDITATION OR  
8 THE GRADUATION OF THE FIRST COHORT FROM THE COLLEGE, INCLUDING  
9 ANY EARNED INTEREST OR INVESTMENT INCOME.

10 (d) "FUND" MEANS THE COLLEGE OF OSTEOPATHIC MEDICINE  
11 ESCROW MONEY CASH FUND CREATED IN SUBSECTION (3)(a) OF THIS  
12 SECTION.

13 (e) "UNIVERSITY" MEANS THE UNIVERSITY OF NORTHERN  
14 COLORADO.

15 (3) (a) THE COLLEGE OF OSTEOPATHIC MEDICINE ESCROW MONEY  
16 CASH FUND IS CREATED IN THE STATE TREASURY. THE FUND CONSISTS OF  
17 MONEY TRANSFERRED TO THE FUND PURSUANT TO SUBSECTION (3)(b) OF  
18 THIS SECTION.

19 (b) ON OR BEFORE JUNE 30, 2024, THE STATE TREASURER SHALL  
20 TRANSFER FORTY-ONE MILLION TWO HUNDRED FIFTY THOUSAND DOLLARS  
21 FROM THE GENERAL FUND TO THE FUND.

22 (c) MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO THE  
23 UNIVERSITY FOR THE PURPOSE OF THE UNIVERSITY DEPOSITING THE MONEY  
24 INTO THE ESCROW ACCOUNT TO SATISFY NECESSARY COSTS IN  
25 ACCORDANCE WITH THE ACCREDITING BODY OF THE COLLEGE'S RULES AND  
26 REGULATIONS FOR OPERATING RESERVE AND ESCROW RESERVE  
27 REQUIREMENTS.



1 (d) THIS SUBSECTION (3) IS REPEALED, EFFECTIVE DECEMBER 31,  
2 2025.

3 (4) IF THE ESCROW MONEY IS RELEASED TO THE UNIVERSITY DUE  
4 TO FAILURE OF THE COLLEGE TO COMPLETE ACCREDITATION, THE  
5 UNIVERSITY SHALL PROVIDE A REPORT TO THE JOINT BUDGET COMMITTEE  
6 OF THE GENERAL ASSEMBLY, THE STATE TREASURER, AND THE OFFICE OF  
7 STATE PLANNING AND BUDGETING WITHIN TEN DAYS OF THE RELEASE OF  
8 THE ESCROW MONEY THAT SETS FORTH THE CIRCUMSTANCES FOR THE  
9 RELEASE OF THE ESCROW MONEY AND INFORMATION CONCERNING THE USE  
10 OF THE ESCROW MONEY BY THE UNIVERSITY AS REQUIRED BY THE  
11 ACCREDITATION BODY TO PAY OPERATING AND TEACH OUT COSTS OF  
12 STUDENTS OF THE COLLEGE.

13 (5) (a) WITHIN TEN DAYS OF RECEIPT OF NOTICE FROM THE  
14 ACCREDITATION BODY THAT THE ESCROW MONEY WILL BE RELEASED TO  
15 THE UNIVERSITY IN ACCORDANCE WITH THE REQUIREMENTS AND  
16 CONDITIONS OF ACCREDITATION BEING MET FOR THE GRADUATION OF THE  
17 FIRST COHORT OF THE COLLEGE, THE UNIVERSITY SHALL PROVIDE NOTICE  
18 OF THE SAME TO THE JOINT BUDGET COMMITTEE OF THE GENERAL  
19 ASSEMBLY, THE STATE TREASURER, AND THE OFFICE OF STATE PLANNING  
20 AND BUDGETING.

21 (b) FOR THE STATE FISCAL YEAR IN WHICH THE ESCROW MONEY  
22 WILL BE RELEASED TO THE UNIVERSITY FOR THE REASON SET FORTH IN  
23 SUBSECTION (5)(a) OF THIS SECTION, THE AMOUNT TO BE PAID TO THE  
24 UNIVERSITY PURSUANT TO THE FEE-FOR-SERVICE AGREEMENT  
25 NEGOTIATED PURSUANT TO SECTION 23-18-303.5 FOR THAT STATE FISCAL  
26 YEAR IS REDUCED BY THE LESSER OF THE AMOUNT OF THE ESCROW MONEY  
27 OR THE AMOUNT OF A PORTION OF THE ESCROW MONEY THAT REDUCES THE

1 AMOUNT TO BE PAID PURSUANT TO THE FEE-FOR-SERVICE AGREEMENT TO  
2 ZERO, AND THE UNIVERSITY SHALL USE THE ESCROW MONEY, OR A  
3 PORTION OF IT, AS APPLICABLE, TO OFFSET THE REDUCTION.

4 (c) IF THERE IS ESCROW MONEY REMAINING AFTER THE OFFSET  
5 REQUIRED BY SUBSECTION (5)(b) OF THIS SECTION IS MADE, THEN MONEY  
6 THAT THE UNIVERSITY WOULD OTHERWISE RECEIVE FROM THE COLLEGE  
7 OPPORTUNITY FUND IS REDUCED BY THE LESSER OF THE AMOUNT OF THE  
8 REMAINING ESCROW MONEY OR THE AMOUNT OF A PORTION OF THE  
9 REMAINING ESCROW MONEY THAT REDUCES THE MONEY THE UNIVERSITY  
10 WOULD OTHERWISE RECEIVE FROM THE COLLEGE OPPORTUNITY FUND TO  
11 ZERO, AND THE UNIVERSITY SHALL USE THE REMAINING ESCROW MONEY,  
12 OR A PORTION OF IT, AS APPLICABLE, TO OFFSET THE REDUCTION.

13 (d) IF, AFTER THE OFFSETS REQUIRED BY SUBSECTIONS (5)(b) AND  
14 (5)(c) OF THIS SECTION, THERE REMAINS ANY EXCESS ESCROW MONEY,  
15 THEN IN THE NEXT STATE FISCAL YEAR, THE AMOUNT TO BE PAID TO THE  
16 UNIVERSITY PURSUANT TO THE FEE-FOR-SERVICE AGREEMENT  
17 NEGOTIATED PURSUANT TO SECTION 23-18-303.5 FOR THAT STATE FISCAL  
18 YEAR IS REDUCED BY THE AMOUNT OF ANY EXCESS ESCROW MONEY AND  
19 THE UNIVERSITY SHALL USE THE REMAINING ESCROW MONEY TO OFFSET  
20 THE REDUCTION.

21 **SECTION 5. Capital construction appropriation.** For the  
22 2024-25 state fiscal year, the general assembly anticipates that the  
23 department of higher education will receive \$246,936,092 in cash funds  
24 from the proceeds of the financed purchase of asset or certificate of  
25 participation agreements executed pursuant to section 24-36-124, C.R.S.  
26 This figure is subject to the "(I)" notation as defined in the annual general  
27 appropriation act for the same fiscal year. To implement this act, the

1 department is anticipated to use this amount as follows:

2 (a) \$127,542,028 for construction of the college of osteopathic  
3 medicine at the university of northern Colorado;

4 (b) \$50,000,000 for construction of the health institute tower at  
5 Metropolitan university of Denver;

6 (c) \$50,000,000 for construction of the veterinary health education  
7 complex at Colorado state university; and

8 (d) \$19,394,064 for renovation of the valley campus main building  
9 at Trinidad state college.

10 **SECTION 6. Safety clause.** The general assembly finds,  
11 determines, and declares that this act is necessary for the immediate  
12 preservation of the public peace, health, or safety or for appropriations for  
13 the support and maintenance of the departments of the state and state  
14 institutions.