# First Regular Session Seventieth General Assembly STATE OF COLORADO

#### **ENGROSSED**

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 15-0494.02 Thomas Morris x4218

HOUSE BILL 15-1246

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## A BILL FOR AN ACT

- 101 CONCERNING THE AUTHORIZATION OF CROWDFUNDING OF
- 102 INTRASTATE SECURITIES.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://www.leg.state.co.us/billsummaries.</u>)

Current securities law restricts businesses' ability to raise capital through crowdfunding, which is the raising of money on-line through small contributions from a large number of investors. The bill enacts the "Colorado Crowdfunding Act" to facilitate crowdfunding by authorizing on-line intermediaries to match a Colorado investor with a Colorado business that wishes to sell securities (an "issuer") pursuant to a

HOUSE 2nd Reading Unamended March 16, 2015 simplified regulatory regime, including the following:

- During any 12-month period:
  - The aggregate amount sold to any single investor cannot exceed \$5,000 unless the investor is an "accredited investor" as defined by the federal securities and exchange commission; and
  - ! The sum of all consideration paid for an issuer's securities cannot exceed \$1 million unless the issuer submits audited financial statements to the securities commissioner, in which case the cap is \$2 million;
- ! Issuers must:

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- Inform investors, in plain, nontechnical language, that the securities have not been registered pursuant to federal or state securities law and that the securities are subject to limitations on resale, and the investor must acknowledge the risks associated with the purchase; and
- Provide a free quarterly report to investors that includes an analysis of the business operations and financial condition of the issuer and compensation to officers and directors, which report can simply be posted on the on-line intermediary's web site;
- ! On-line intermediaries cannot offer investment advice or handle investor funds or securities, and must:
  - ! Maintain records of securities transactions, which are subject to inspection by the division of securities; and
  - ! Be compensated only by a fixed amount for each offering, a variable amount based on the length of time that the securities are offered by the on-line intermediary, or a combination of the fixed and variable amounts.

Crowdfunding cannot begin until the securities commissioner adopts rules to implement the Act.

1 Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. In Colorado Revised Statutes, add 11-51-308.5 as

- 4 **11-51-308.5.** Crowdfunding intrastate offering of securities
- 5 on-line intermediaries rules fees short title legislative

<sup>3</sup> follows:

1 declaration. (1) Short title. THIS ACT SHALL BE KNOWN AND MAY BE 2 CITED AS THE "COLORADO CROWDFUNDING ACT". 3 (2) **Legislative declaration.** THE GENERAL ASSEMBLY HEREBY: 4 (a) FINDS THAT: 5 (I) START-UP COMPANIES PLAY A CRITICAL ROLE IN EXPANDING 6 ECONOMIC OPPORTUNITIES, CREATING NEW JOBS, AND GENERATING 7 **REVENUES: AND** 8 (II) LACK OF ACCESS TO CAPITAL IS AN OBSTACLE TO STARTING 9 AND EXPANDING SMALL BUSINESS, INHIBITS JOB GROWTH, AND HAS 10 NEGATIVELY AFFECTED THE STATE'S ECONOMY; 11 (b) DETERMINES THAT: 12 (I) THE COSTS AND COMPLEXITIES OF STATE SECURITIES 13 REGISTRATION CAN OUTWEIGH THE BENEFITS TO COLORADO BUSINESSES 14 SEEKING TO RAISE CAPITAL BY SMALL SECURITIES OFFERINGS; 15 (II) THE USE OF CROWDFUNDING, OR RAISING MONEY ON-LINE 16 THROUGH SMALL CONTRIBUTIONS FROM A LARGE NUMBER OF INVESTORS, 17 IS PRESENTLY RESTRICTED BY OUR STATE SECURITIES LAWS; AND 18 (III) CROWDFUNDING ALLOWS SMALL COMPANIES TO ACCESS THE 19 CAPITAL THEY NEED TO START OR EXPAND BUSINESSES; AND 20 (c) DECLARES THAT: 21 (I) IN COMPLIANCE WITH EXEMPTIONS FROM FEDERAL LAW, THE 22 EXEMPTION PROVIDED BY THIS SECTION APPLIES ONLY IF: 23 (A) THE INVESTOR IS A COLORADO RESIDENT OR IS AN ENTITY 24 FORMED PURSUANT TO COLORADO LAWS; 25 (B) THE ISSUER OF THE SECURITIES IS AN ENTITY FORMED 26 PURSUANT TO COLORADO LAWS AND DOING BUSINESS IN COLORADO; AND 27 (C) THE ISSUER INTENDS TO USE AND USES AT LEAST EIGHTY

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PERCENT OF THE PROCEEDS OF THE SALE OF SECURITIES IN COLORADO;
 AND

(II) CREATING A COLORADO CROWDFUNDING OPTION, WITH
LIMITATIONS TO PROTECT INVESTORS, WILL ENABLE COLORADO
BUSINESSES TO OBTAIN CAPITAL, DEMOCRATIZE VENTURE CAPITAL
FORMATION, AND FACILITATE INVESTMENT BY COLORADO RESIDENTS IN
COLORADO START-UPS, THEREBY PROMOTING THE FORMATION AND
GROWTH OF LOCAL COMPANIES AND THE ACCOMPANYING JOB CREATION.

9 (3) **Exemption.** IF AN OFFER OR SALE OF A SECURITY BY AN ISSUER 10 MADE AFTER THE SECURITIES COMMISSIONER INITIALLY PROMULGATES 11 RULES TO IMPLEMENT THIS SECTION IS CONDUCTED IN ACCORDANCE WITH 12 ALL THE FOLLOWING REQUIREMENTS AND THOSE CONTAINED IN THE RULES 13 PROMULGATED PURSUANT TO SUBSECTION (4) OF THIS SECTION, THE 14 TRANSACTION IS EXEMPT FROM SECTION 11-51-301:

(a) The issuer of the security must be a business entity
ORGANIZED PURSUANT TO THE LAWS OF COLORADO AND AUTHORIZED TO
DO BUSINESS IN COLORADO AND MEET ALL OF THE FOLLOWING
REQUIREMENTS:

19 (I) THE SECURITIES MUST MEET THE REQUIREMENTS OF THE 20 FEDERAL EXEMPTION FOR INTRASTATE OFFERINGS IN SECTION 3 (a) (11) OF 21 THE FEDERAL "SECURITIES ACT OF 1933", 15 U.S.C. SEC. 77c (a) (11), AND 22 THE SECURITIES AND EXCHANGE COMMISSION'S RULE 147 ADOPTED 23 PURSUANT TO SAID ACT, 17 CFR 230.147, FOR AN INTRASTATE OFFERING 24 BEING CONDUCTED IN COLORADO. PRIOR TO ANY SALE PURSUANT TO THIS 25 EXEMPTION, THE ISSUER SHALL OBTAIN DOCUMENTARY EVIDENCE FROM 26 EACH PROSPECTIVE PURCHASER THAT PROVIDES THE SELLER WITH A 27 REASONABLE BASIS TO BELIEVE THAT THE PURCHASER MEETS THE

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REQUIREMENTS OF SUBSECTION (d) OF THE SECURITIES AND EXCHANGE
 COMMISSION'S RULE 147, 17 CFR 230.147 (d).

(II) THE SUM OF ALL CASH AND OTHER CONSIDERATION TO BE
RECEIVED FOR ALL SALES OF THE SECURITY PURSUANT TO THE EXEMPTION
PROVIDED BY THIS SECTION MUST NOT EXCEED ONE MILLION DOLLARS
DURING ANY TWELVE-MONTH PERIOD; EXCEPT THAT, IF BEFORE OFFERING
AND SELLING THE SECURITIES, THE ISSUER SUBMITS AUDITED FINANCIAL
STATEMENTS REGARDING THE ISSUER TO THE SECURITIES COMMISSIONER,
THE SUM MUST NOT EXCEED TWO MILLION DOLLARS.

(III) THE AGGREGATE AMOUNT SOLD TO ANY PURCHASER DURING
THE TWELVE-MONTH PERIOD PRECEDING THE DATE OF THE SALE MUST NOT
EXCEED FIVE THOUSAND DOLLARS UNLESS THE PURCHASER IS AN
ACCREDITED INVESTOR AS DEFINED BY THE SECURITIES AND EXCHANGE
COMMISSION'S RULE 501 OF REGULATION D, 17 CFR 230.501.

(IV) UNLESS WAIVED OR MODIFIED BY WRITTEN CONSENT BY THE
SECURITIES COMMISSIONER, NOT LESS THAN TEN DAYS BEFORE THE
COMMENCEMENT OF AN OFFERING OF SECURITIES PURSUANT TO THE
EXEMPTION PROVIDED BY THIS SECTION, THE ISSUER MUST DO ALL THE
FOLLOWING:

20 (A) MAKE A NOTICE FILING WITH THE SECURITIES COMMISSIONER
21 ON A FORM PRESCRIBED BY THE SECURITIES COMMISSIONER, INCLUDING A
22 CONSENT TO SERVICE OF PROCESS IN SUCH FORM AS THE SECURITIES
23 COMMISSIONER MAY REQUIRE;

(B) PAY THE FEE ESTABLISHED BY THE SECURITIES COMMISSIONER;
(C) PROVIDE THE SECURITIES COMMISSIONER WITH A COPY OF THE
DISCLOSURE DOCUMENT TO BE PROVIDED TO PROSPECTIVE PURCHASERS
PURSUANT TO SUBPARAGRAPH (X) OF THIS PARAGRAPH (a);

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1 (D) PROVIDE THE SECURITIES COMMISSIONER WITH A COPY OF AN 2 ESCROW AGREEMENT WITH A BANK, REGULATED TRUST COMPANY OR 3 CORPORATE FIDUCIARY, SAVINGS BANK, SAVINGS AND LOAN ASSOCIATION, 4 OR CREDIT UNION AUTHORIZED TO DO BUSINESS IN COLORADO IN WHICH 5 THE ISSUER WILL DEPOSIT THE PURCHASER'S FUNDS OR CAUSE THE 6 PURCHASER'S FUNDS TO BE DEPOSITED AND THAT THE ISSUER MAY ACCESS 7 ONLY AS PROVIDED IN SUB-SUBPARAGRAPH (F) OF THIS SUBPARAGRAPH 8 (IV). THE BANK, REGULATED TRUST COMPANY OR CORPORATE FIDUCIARY, 9 SAVINGS BANK, SAVINGS AND LOAN ASSOCIATION, OR CREDIT UNION IN 10 WHICH THE PURCHASER FUNDS ARE DEPOSITED SHALL ACT ONLY AT THE 11 DIRECTION OF THE PARTY ESTABLISHING THE ESCROW AGREEMENT AND 12 DOES NOT HAVE ANY DUTY OR LIABILITY, CONTRACTUAL OR OTHERWISE, 13 TO ANY PURCHASER OR OTHER PERSON. A PURCHASER MAY CANCEL THE 14 PURCHASER'S COMMITMENT TO INVEST IF THE MINIMUM AMOUNT 15 ESTABLISHED PURSUANT TO SUB-SUBPARAGRAPH (F) OF THIS 16 SUBPARAGRAPH (IV) IS NOT RAISED BEFORE THE TIME STATED IN THE 17 ESCROW AGREEMENT.

18 (E) MAINTAIN ALL RECORDS WITH RESPECT TO ANY OFFERING
19 CONDUCTED PURSUANT TO THE EXEMPTION PROVIDED BY THIS SECTION AS
20 THE SECURITIES COMMISSIONER MAY BY RULE REQUIRE; AND

(F) ESTABLISH BOTH A MINIMUM AND A MAXIMUM OFFERING
AMOUNT, AND DEPOSIT ALL FUNDS RAISED FROM PURCHASERS PURSUANT
TO THE EXEMPTION PROVIDED BY THIS SECTION INTO AN ESCROW ACCOUNT
ESTABLISHED PURSUANT TO SUB-SUBPARAGRAPH (D) OF THIS
SUBPARAGRAPH (IV). THE MINIMUM ESTABLISHED MUST BE NOT LESS
THAN ONE-HALF OF THE MAXIMUM OFFERING AMOUNT. THE MAXIMUM
AMOUNT MUST NOT EXCEED THE LIMITATIONS SET FORTH IN

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SUBPARAGRAPH (II) OF THIS PARAGRAPH (a). THE ISSUER SHALL NOT
 ACCESS THE ESCROW FUNDS UNTIL THE AGGREGATE FUNDS RAISED FROM
 ALL PURCHASERS EQUALS OR EXCEEDS THE MINIMUM AMOUNT. THE
 ISSUER SHALL USE ALL FUNDS IN ACCORDANCE WITH REPRESENTATIONS
 MADE TO PURCHASERS.

6 (V) THE ISSUER MUST NOT BE, EITHER BEFORE OR AS A RESULT OF 7 THE OFFERING, AN INVESTMENT COMPANY, AS DEFINED IN SECTION 3 OF 8 THE FEDERAL "INVESTMENT COMPANY ACT OF 1940", 15 U.S.C. SEC. 9 80a-3, AN ENTITY THAT WOULD BE AN INVESTMENT COMPANY BUT FOR 10 THE EXCLUSIONS PROVIDED IN SECTION 3 (c) OF THE FEDERAL 11 "INVESTMENT COMPANY ACT OF 1940", 15 U.S.C. SEC. 80a-3 (c), OR 12 SUBJECT TO THE REPORTING REQUIREMENTS OF SECTION 13 OR 15 (d) OF 13 THE FEDERAL "SECURITIES EXCHANGE ACT OF 1934", 15 U.S.C. SEC. 78m 14 OR 780 (d).

15 (VI) THE ISSUER SHALL INFORM ALL PROSPECTIVE PURCHASERS OF 16 SECURITIES OFFERED PURSUANT TO THE EXEMPTION PROVIDED BY THIS 17 SECTION, IN PLAIN, NONTECHNICAL LANGUAGE USING WORDS WITH 18 COMMON AND EVERYDAY MEANING THAT ARE UNDERSTANDABLE TO THE 19 AVERAGE READER, THAT THE SECURITIES HAVE NOT BEEN REGISTERED 20 PURSUANT TO FEDERAL OR STATE SECURITIES LAW AND THAT THE 21 SECURITIES ARE SUBJECT TO LIMITATIONS ON RESALE. THE ISSUER SHALL 22 DISPLAY THE FOLLOWING LEGEND CONSPICUOUSLY ON THE COVER PAGE 23 OF THE DISCLOSURE DOCUMENT REQUIRED BY SUBPARAGRAPH (X) OF THIS 24 PARAGRAPH (a):

25 THESE SECURITIES HAVE NOT BEEN REGISTERED
26 WITH, APPROVED BY, OR RECOMMENDED BY
27 ANY FEDERAL OR STATE AGENCY. IN MAKING AN

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1 INVESTMENT DECISION, PURCHASERS MUST RELY 2 ON THEIR OWN EXAMINATION OF THE ISSUER 3 AND THE TERMS OF THE OFFERING, INCLUDING 4 THE MERITS AND RISKS INVOLVED. THESE 5 SECURITIES HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES 6 COMMISSION OR DIVISION OR OTHER 7 8 **REGULATORY AUTHORITY. FURTHERMORE. THE** 9 FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE 10 ADEQUACY OF THIS DOCUMENT. ANY 11 12 REPRESENTATION TO THE CONTRARY IS A 13 CRIMINAL OFFENSE. THESE SECURITIES ARE SUBJECT TO RESTRICTIONS 14 O N 15 TRANSFERABILITY AND RESALE AND MAY NOT BE TRANSFERRED OR RESOLD EXCEPT AS 16 PERMITTED BY SUBSECTION (e) OF SECURITIES 17 18 AND EXCHANGE COMMISSION RULE 147, 17 CFR 19 230.147 (e), AS PROMULGATED PURSUANT TO THE 20 FEDERAL "SECURITIES ACT OF 1933", AS 21 AMENDED. AND THE APPLICABLE STATE 22 SECURITIES LAWS, PURSUANT TO REGISTRATION 23 OR EXEMPTION THEREFROM. INVESTORS SHOULD BE AWARE THAT THEY WILL BE 24 25 REQUIRED TO BEAR THE FINANCIAL RISKS OF 26 THIS INVESTMENT FOR AN INDEFINITE PERIOD OF 27 TIME.

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(VII) THE ISSUER SHALL REQUIRE EACH PURCHASER TO CERTIFY IN
 WRITING OR ELECTRONICALLY AS FOLLOWS:

3 I UNDERSTAND AND ACKNOWLEDGE THAT I AM INVESTING 4 IN A HIGH-RISK, SPECULATIVE BUSINESS VENTURE. I MAY 5 LOSE ALL OF MY INVESTMENT, OR UNDER SOME 6 CIRCUMSTANCES MORE THAN MY INVESTMENT, AND I CAN 7 AFFORD THIS LOSS. THIS OFFERING HAS NOT BEEN REVIEWED 8 OR APPROVED BY ANY STATE OR FEDERAL SECURITIES 9 COMMISSION OR DIVISION OR OTHER REGULATORY 10 AUTHORITY AND NO SUCH PERSON OR AUTHORITY HAS 11 CONFIRMED THE ACCURACY OR DETERMINED THE 12 ADEQUACY OF ANY DISCLOSURE MADE TO ME RELATING TO 13 THIS OFFERING. THE SECURITIES I AM ACQUIRING IN THIS 14 OFFERING CANNOT BE READILY SOLD, ARE ILLIQUID, THERE 15 IS NO READY MARKET FOR THE SALE OF SUCH SECURITIES, IT 16 MAY BE DIFFICULT OR IMPOSSIBLE FOR ME TO SELL OR 17 OTHERWISE DISPOSE OF THIS INVESTMENT, AND, 18 ACCORDINGLY, I MAY BE REQUIRED TO HOLD THIS 19 INVESTMENT INDEFINITELY. I MAY BE SUBJECT TO TAX ON 20 MY SHARE OF THE TAXABLE INCOME AND LOSSES OF THE 21 COMPANY, WHETHER OR NOT I HAVE SOLD OR OTHERWISE 22 DISPOSED OF MY INVESTMENT OR RECEIVED ANY DIVIDENDS 23 OR OTHER DISTRIBUTIONS FROM THE COMPANY.

(VIII) THE ISSUER MUST OBTAIN FROM EACH PURCHASER OF A
SECURITY OFFERED PURSUANT TO THE EXEMPTION PROVIDED BY THIS
SECTION EVIDENCE THAT THE PURCHASER IS A RESIDENT OF COLORADO
OR, IF THE PURCHASER IS AN ENTITY, IS ORGANIZED PURSUANT TO THE

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1 LAWS OF COLORADO AND, IF APPLICABLE, IS AN ACCREDITED INVESTOR.

2 (IX) ALL PAYMENTS FOR PURCHASE OF SECURITIES OFFERED 3 PURSUANT TO THE EXEMPTION PROVIDED BY THIS SECTION MUST BE 4 DIRECTED TO AND HELD BY THE FINANCIAL INSTITUTION SPECIFIED IN 5 SUB-SUBPARAGRAPH (D) OF SUBPARAGRAPH (IV) OF THIS PARAGRAPH (a). 6 THE SECURITIES COMMISSIONER MAY REQUEST FROM THE FINANCIAL 7 INSTITUTION INFORMATION NECESSARY TO ENSURE COMPLIANCE WITH 8 THIS SECTION. THIS INFORMATION IS NOT A PUBLIC RECORD AND IS NOT 9 AVAILABLE FOR PUBLIC INSPECTION.

10 (X) THE ISSUER OF SECURITIES OFFERED PURSUANT TO THE
 11 EXEMPTION PROVIDED BY THIS SECTION MUST PROVIDE A DISCLOSURE
 12 DOCUMENT TO EACH PROSPECTIVE PURCHASER AT THE TIME THE OFFER OF
 13 SECURITIES IS MADE TO THE PROSPECTIVE PURCHASER THAT CONTAINS THE
 14 INFORMATION THAT THE SECURITIES COMMISSIONER REQUIRES BY RULE.

(XI) ALL SALES PURSUANT TO AN OFFERING OR SINGLE PLAN OF
FINANCING PURSUANT TO THE EXEMPTION PROVIDED BY THIS SECTION
MUST MEET ALL OF THE TERMS AND CONDITIONS OF THIS SECTION. THE
EXEMPTION PROVIDED BY THIS SECTION SHALL NOT BE USED IN
CONJUNCTION WITH ANY OTHER EXEMPTION PURSUANT TO SECTION
11-51-307, 11-51-308, OR 11-51-309 DURING THE IMMEDIATELY
PRECEDING TWELVE-MONTH PERIOD.

(XII) THE EXEMPTION PROVIDED BY THIS SECTION IS NOT
AVAILABLE IF AN ISSUER OR A PERSON AFFILIATED WITH THE ISSUER OR
OFFERING IS SUBJECT TO DISQUALIFICATION ESTABLISHED BY THE
SECURITIES COMMISSIONER BY RULE OR CONTAINED IN THE SECURITIES
AND EXCHANGE COMMISSION'S RULE 506 (d) ADOPTED PURSUANT TO THE
FEDERAL "SECURITIES ACT OF 1933", 17 CFR 230.506 (d).

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1 (XIII) AN ISSUER OF A SECURITY PURSUANT TO THIS SECTION 2 SHALL PROVIDE, FREE OF CHARGE, A QUARTERLY REPORT TO THE ISSUER'S 3 OWNERS. AN ISSUER MAY SATISFY THE REPORTING REQUIREMENT OF THIS 4 SUBPARAGRAPH (XIII) BY MAKING THE INFORMATION AVAILABLE ON A 5 WEB SITE OPERATED BY AN ON-LINE INTERMEDIARY IF THE INFORMATION 6 IS MADE AVAILABLE WITHIN FORTY-FIVE DAYS AFTER THE END OF EACH 7 FISCAL QUARTER AND REMAINS AVAILABLE UNTIL THE SUCCEEDING 8 QUARTERLY REPORT IS ISSUED. AN ISSUER SHALL FILE EACH QUARTERLY 9 REPORT REQUIRED PURSUANT TO THIS SUBPARAGRAPH (XIII) WITH THE 10 DIVISION AND, IF THE QUARTERLY REPORT IS MADE AVAILABLE ON A WEB 11 SITE OPERATED BY AN ON-LINE INTERMEDIARY, THE ISSUER SHALL ALSO 12 PROVIDE A WRITTEN COPY OF THE REPORT TO ANY OWNER UPON REQUEST. 13 THE REPORT MUST CONTAIN ALL THE FOLLOWING:

14 (A) COMPENSATION RECEIVED BY EACH DIRECTOR AND EXECUTIVE
15 OFFICER, INCLUDING CASH COMPENSATION EARNED SINCE THE PREVIOUS
16 REPORT AND ON AN ANNUAL BASIS AND ANY BONUSES, STOCK OPTIONS,
17 OTHER RIGHTS TO RECEIVE SECURITIES OF THE ISSUER OR ANY AFFILIATE
18 OF THE ISSUER, OR OTHER COMPENSATION RECEIVED; AND

(B) AN ANALYSIS BY MANAGEMENT OF THE ISSUER OF THE
 BUSINESS OPERATIONS AND FINANCIAL CONDITION OF THE ISSUER.

21 (XIV) THE ISSUER MAY DISTRIBUTE A NOTICE WITHIN COLORADO
22 THAT IS LIMITED TO A STATEMENT THAT THE ISSUER IS CONDUCTING AN
23 OFFERING AND THAT INCLUDES:

24 (A) THE NAME OF THE ON-LINE INTERMEDIARY, SALES
25 REPRESENTATIVE, OR LICENSED BROKER-DEALER THROUGH WHICH THE
26 OFFERING IS BEING CONDUCTED; AND

27 (B) A LINK DIRECTING THE POTENTIAL INVESTOR TO THE ON-LINE

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1 INTERMEDIARY'S OR BROKER-DEALER'S WEB SITE.

2 (b) AN ISSUER MAY MAKE AN OFFERING PURSUANT TO THE
3 EXEMPTION PROVIDED BY THIS SECTION THROUGH:

4 (I) A BROKER-DEALER THAT IS LICENSED PURSUANT TO PART 4 OF
5 THIS ARTICLE WITH ITS PRINCIPAL PLACE OF BUSINESS IN COLORADO;

6 (II) A SALES REPRESENTATIVE THAT IS LICENSED PURSUANT TO
7 PART 4 OF THIS ARTICLE; OR

8 (III) AN ON-LINE INTERMEDIARY THAT MEETS THE REQUIREMENTS
9 OF PARAGRAPH (c) OF THIS SUBSECTION (3).

10 (c) (I) BEFORE ACTING AS AN ON-LINE INTERMEDIARY FOR AN
11 OFFERING PURSUANT TO THE EXEMPTION PROVIDED BY THIS SECTION, THE
12 ON-LINE INTERMEDIARY MUST FILE A STATEMENT WITH THE SECURITIES
13 COMMISSIONER, ACCOMPANIED BY THE FILING FEE ESTABLISHED BY THE
14 SECURITIES COMMISSIONER, THAT INCLUDES ALL THE FOLLOWING:

15 (A) THAT THE ON-LINE INTERMEDIARY CONSENTS TO SERVICE OF
16 PROCESS IN COLORADO PURSUANT TO SECTION 11-51-706;

17 (B) THAT THE ON-LINE INTERMEDIARY WILL PROVIDE
18 INFORMATION WITH RESPECT TO THE OFFER OF SECURITIES IN COLORADO
19 ONLY PURSUANT TO THE EXEMPTION PROVIDED BY THIS SECTION;

20 (C) THE IDENTITY AND LOCATION OF, AND CONTACT INFORMATION
21 FOR, THE ON-LINE INTERMEDIARY, INCLUDING THE NAMES AND PHYSICAL
22 ADDRESSES OF THE OFFICERS, DIRECTORS, MANAGERS, PARTNERS, AND
23 OTHER PERSONS WHO CONTROL THE BUSINESS DECISIONS OF THE ON-LINE
24 INTERMEDIARY;

(D) A STATEMENT THAT SETS FORTH ANY CHANGES TO THE
INFORMATION CONTAINED IN THE ORIGINAL OR ANY SUBSEQUENTLY FILED
STATEMENT REQUIRED BY THIS SUBPARAGRAPH (I); AND

(E) NOTICE OF ITS INTENTION TO ACT AS ON-LINE INTERMEDIARY
 FOR AN OFFERING, WHICH STATEMENT MUST BE ON SUCH FORM AS THE
 SECURITIES COMMISSIONER REQUIRES.

4 (II) AN ON-LINE INTERMEDIARY SHALL MAINTAIN RECORDS OF ALL 5 OFFERS OF SECURITIES EFFECTED THROUGH ITS WEB SITE AND SHALL 6 PROVIDE READY ACCESS TO THE RECORDS TO THE DIVISION, UPON 7 REQUEST. THE RECORDS OF AN ON-LINE INTERMEDIARY REQUIRED 8 PURSUANT TO THIS SUBPARAGRAPH (II) ARE SUBJECT TO THE REASONABLE 9 PERIODIC, SPECIAL, OR OTHER EXAMINATION OR INSPECTION BY A 10 REPRESENTATIVE OF THE SECURITIES COMMISSIONER, IN OR OUTSIDE 11 COLORADO, AS THE SECURITIES COMMISSIONER CONSIDERS NECESSARY OR 12 APPROPRIATE IN THE PUBLIC INTEREST AND FOR THE PROTECTION OF 13 PURCHASERS. AN EXAMINATION OR INSPECTION MAY BE MADE AT ANY 14 TIME AND WITHOUT PRIOR NOTICE. THE SECURITIES COMMISSIONER MAY 15 COPY, AND REMOVE FOR EXAMINATION OR INSPECTION COPIES OF, ALL 16 RECORDS THAT THE SECURITIES COMMISSIONER REASONABLY CONSIDERS 17 NECESSARY OR APPROPRIATE TO CONDUCT THE EXAMINATION OR 18 INSPECTION. THE SECURITIES COMMISSIONER MAY ASSESS A REASONABLE 19 CHARGE FOR CONDUCTING AN EXAMINATION OR INSPECTION PURSUANT TO 20 THIS SUBPARAGRAPH (II). THE SECURITIES COMMISSIONER MAY BY RULE 21 **REOUIRE AN ON-LINE INTERMEDIARY TO:** 

22 (A) FILE WITH THE SECURITIES COMMISSIONER SPECIFIED23 FINANCIAL AND OTHER INFORMATION;

24 (B) MAKE AND MAINTAIN SPECIFIED RECORDS AND TO PRESERVE
25 SUCH RECORDS FOR FIVE YEARS OR SUCH OTHER PERIOD AS MAY BE
26 SPECIFIED BY RULE; AND

27 (C) ESTABLISH WRITTEN SUPERVISORY PROCEDURES AND A

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SYSTEM FOR APPLYING SUCH PROCEDURES THAT IS REASONABLY
 EXPECTED TO PREVENT AND DETECT VIOLATIONS OF THIS ARTICLE.

(III) AN ON-LINE INTERMEDIARY SHALL:

4 (A) LIMIT ITS OFFER OF SECURITIES PURSUANT TO THE EXEMPTION
5 PROVIDED BY THIS SECTION TO ONLY COLORADO RESIDENTS AS THAT
6 TERM IS DEFINED IN SUBSECTION (d) OF THE SECURITIES AND EXCHANGE
7 COMMISSION'S RULE 147, 17 CFR 230.147 (d);

8 (B) NOT HOLD A FINANCIAL INTEREST IN ANY ISSUER OR BE 9 AFFILIATED WITH OR UNDER COMMON CONTROL WITH AN ISSUER WHOSE 10 SECURITIES APPEAR ON ANY WEB SITE MAINTAINED FOR THE OFFER OF 11 SECURITIES BY THE ON-LINE INTERMEDIARY; AND

12 (C) NOT BE AN OWNER OF ANY ISSUER OFFERING SECURITIES
13 PURSUANT TO THE EXEMPTION PROVIDED BY THIS SECTION.

(IV) AN ON-LINE INTERMEDIARY SHALL NOT BE COMPENSATED
BASED ON THE AMOUNT OF SECURITIES SOLD. THE FEE THAT AN ON-LINE
INTERMEDIARY MAY CHARGE AN ISSUER FOR AN OFFERING OF SECURITIES
PURSUANT TO THE EXEMPTION PROVIDED BY THIS SECTION MUST BE
EITHER:

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(A) A FIXED AMOUNT FOR EACH OFFERING;

20 (B) A VARIABLE AMOUNT BASED ON THE LENGTH OF TIME THAT
 21 THE SECURITIES ARE OFFERED BY THE ON-LINE INTERMEDIARY; OR

22 (C) A COMBINATION OF THE FIXED AND VARIABLE AMOUNTS.

23 (V) AN ON-LINE INTERMEDIARY SHALL NOT IDENTIFY, PROMOTE,
24 OR OTHERWISE REFER TO ANY INDIVIDUAL SECURITY OFFERED BY IT IN ANY
25 ADVERTISING FOR OR ON BEHALF OF THE ON-LINE INTERMEDIARY.

26 (VI) AN ON-LINE INTERMEDIARY SHALL NOT ENGAGE IN ANY
27 OTHER ACTIVITIES THAT THE SECURITIES COMMISSIONER, BY RULE,

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1 DETERMINES ARE PROHIBITED BY THE ON-LINE INTERMEDIARY.

2 (VII) AN ON-LINE INTERMEDIARY AND A DIRECTOR, EXECUTIVE 3 OFFICER, GENERAL PARTNER, MANAGING MEMBER, OR OTHER PERSON WITH 4 MANAGEMENT AUTHORITY OVER THE ON-LINE INTERMEDIARY, MUST NOT 5 HAVE BEEN SUBJECT TO ANY CONVICTION, ORDER, JUDGMENT, DECREE, OR 6 OTHER ACTION THAT WOULD DISQUALIFY AN ISSUER FROM CLAIMING AN 7 EXEMPTION PURSUANT TO RULE 506 (a) TO (d) ADOPTED BY THE 8 SECURITIES EXCHANGE COMMISSION PURSUANT TO THE FEDERAL 9 "SECURITIES ACT OF 1933", 17 CFR 230.506 (a) TO (d).

10 (4) Rules. The securities commissioner may adopt rules to:
11 (a) Implement or enforce this section or provide
12 EXCEPTIONS OR WAIVERS TO THE REQUIREMENTS OF THIS SECTION; OR

(b) CONFORM OR ADD TO THE REQUIREMENTS OF THIS SECTION TO
ACCOMMODATE THE REQUIREMENTS OF FEDERAL LAW APPLICABLE TO THE
OFFER OR SALE OF A SECURITY BY AN ISSUER UNDER THIS SECTION.

16 SECTION 2. In Colorado Revised Statutes, 11-51-201, add
17 (11.5) as follows:

18 **11-51-201. Definitions.** As used in this article, unless the context
19 otherwise requires:

20 (11.5) "ON-LINE INTERMEDIARY" MEANS A PERSON:

(a) ACTING PURSUANT TO SECTION 11-51-308.5 AS AN
INTERMEDIARY IN A TRANSACTION INVOLVING THE OFFER THROUGH A WEB
SITE OF SECURITIES FOR THE ACCOUNT OF AN ISSUER; AND

24 (b) WHO DOES NOT:

25 (I) OFFER INVESTMENT ADVICE OR RECOMMENDATIONS;

26 (II) SOLICIT PURCHASES, SALES, OR OFFERS TO BUY THE SECURITIES

27 OFFERED OR DISPLAYED ON ITS WEB SITE;

(III) COMPENSATE EMPLOYEES, AGENTS, OR OTHER PERSONS FOR
 SUCH SOLICITATION OR BASED ON THE SALE OF SECURITIES DISPLAYED OR
 REFERENCED ON ITS WEB SITE;

4 (IV) HOLD, MANAGE, POSSESS, OR OTHERWISE HANDLE
5 PURCHASER FUNDS OR SECURITIES;

6 (V) ACT AS AN EXCHANGE OR LISTING OR QUOTATION SERVICE FOR
7 THE OFFER OR SALE OF SECURITIES BY THIRD PARTIES; OR

8 (VI) ENGAGE IN SUCH OTHER ACTIVITIES AS THE SECURITIES
9 COMMISSIONER, BY RULE, DETERMINES IS INAPPROPRIATE.

10 SECTION 3. In Colorado Revised Statutes, 11-51-402, amend 11 (1) introductory portion, (1) (a) (V), and (1) (b); and add (1) (c) as 12 follows:

13 11-51-402. Exempt broker-dealers, sales representatives 14 sanctions - exempt investment advisers and investment adviser
 15 representatives. (1) The following broker-dealers are exempt from the
 16 license requirement of SECTION 11-51-401 (1):

(a) A broker-dealer who is registered as a broker-dealer under the
federal "Securities Exchange Act of 1934" and has no place of business
in this state if the business transacted in this state as a broker-dealer is
exclusively with the following:

(V) During any twelve consecutive months, not more than five
persons in this state, excluding persons described in subparagraphs (I) to
(IV) of this paragraph (a); and

(b) Other broker-dealers the securities commissioner by rule ororder exempts; AND

26 (c) AN ON-LINE INTERMEDIARY OPERATING PURSUANT TO SECTION
27 11-51-308.5.

Act subject to petition - effective date -1 SECTION 4. 2 **applicability.** (1) This act takes effect at 12:01 a.m. on the day following 3 the expiration of the ninety-day period after final adjournment of the 4 general assembly (August 5, 2015, if adjournment sine die is on May 6, 2015); except that, if a referendum petition is filed pursuant to section 1 5 6 (3) of article V of the state constitution against this act or an item, section, 7 or part of this act within such period, then the act, item, section, or part 8 will not take effect unless approved by the people at the general election 9 to be held in November 2016 and, in such case, will take effect on the 10 date of the official declaration of the vote thereon by the governor. 11 (2) This act applies to conduct occurring on or after the applicable

12 effective date of this act.