# Second Regular Session Sixty-eighth General Assembly STATE OF COLORADO

## REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House HOUSE BILL 12-1346

LLS NO. 12-0841.01 Michael Dohr x4347

**HOUSE SPONSORSHIP** 

Gardner B.,

King S.,

## SENATE SPONSORSHIP

House Committees Judiciary Senate Committees Judiciary

## A BILL FOR AN ACT

### 101 **CONCERNING SEX OFFENDER REGISTRATION.**

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Under current law, sex offenders must register based on their residence. The bill would create a registration system for offenders who lack a fixed residence. An offender who registers under "lacks a fixed residence", which the bill defines, must verify his or her registration with the registering agency every 3 months or every month, depending on the offender's registration requirements. Failure to do so is an unclassified misdemeanor. Law enforcement agencies that receive registrations that

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u> Capital letters indicate new material to be added to existing statute. Dashes through the words indicate deletions from existing statute. SENATE 2nd Reading Unam ended M ay 8, 2012



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include a lack of a fixed residence must report semi-annually the number of such registrations to the department of public safety for 2 years. The department of public safety must assess the effectiveness of the program after 2 years.

The bill clarifies the calculation for the timing of sex offender quarterly registration.

1 Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. In Colorado Revised Statutes, 16-22-102, amend 3 (5.7); and **add** (4.3) and (5.8) as follows: 4 16-22-102. Definitions. As used in this article, unless the context 5 otherwise requires: 6 (4.3) (a) "LACKS A FIXED RESIDENCE" MEANS THAT A PERSON DOES 7 NOT HAVE A LIVING SITUATION THAT MEETS THE DEFINITION OF 8 "RESIDENCE" PURSUANT TO SUBSECTION (5.7) OF THIS SECTION. "LACKS 9 A FIXED RESIDENCE" MAY INCLUDE, BUT NEED NOT BE LIMITED TO, 10 OUTDOOR SLEEPING LOCATIONS OR ANY PUBLIC OR PRIVATE LOCATIONS 11 NOT DESIGNED AS TRADITIONAL LIVING ACCOMMODATIONS. "LACKS A 12 FIXED RESIDENCE" MAY ALSO INCLUDE TEMPORARY PUBLIC OR PRIVATE 13 HOUSING OR TEMPORARY SHELTER FACILITIES, RESIDENTIAL TREATMENT 14 FACILITIES, OR ANY OTHER RESIDENTIAL PROGRAM OR FACILITY IF THE 15 PERSON REMAINS AT THE LOCATION FOR LESS THAN FOURTEEN DAYS. 16 (b) "LACKS A FIXED RESIDENCE" ALSO INCLUDES A PERSON WHO IS 17 **REGISTERED IN ANY JURISDICTION IF THE PERSON:** 18 (I) CEASES TO RESIDE AT AN ADDRESS IN THAT JURISDICTION; AND 19 (II) FAILS TO REGISTER: 20 (A) A CHANGE OF ADDRESS IN THE SAME JURISDICTION; OR 21 (B) IN A NEW JURISDICTION PURSUANT TO SECTION 16-22-108(4); 22 OR

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#### (C) PURSUANT TO SECTION 16-22-108 (3).

2 (5.7) "Residence" means a place or dwelling that is used, intended 3 to be used, or usually used for habitation by a person who is required to 4 register pursuant to section 16-22-103. "Residence" may include, but is 5 NEED not BE limited to, a temporary shelter or institution, IF THE PERSON 6 RESIDES AT THE TEMPORARY SHELTER OR INSTITUTION FOR FOURTEEN 7 CONSECUTIVE DAYS OR LONGER, if the owner of the shelter or institution 8 consents to the person utilizing the shelter or institution as his or her 9 registered address as required by section 16-22-106(4) or 16-22-107(4)10 (a), and if the residence of the person at the shelter or institution is 11 capable of verification CAN BE VERIFIED as required by section 16-22-109 12 (3.5). A person may establish multiple residences by residing in more than 13 one place or dwelling.

14 (5.8) "RESIDES" INCLUDES RESIDENCE AND LACKS A FIXED
15 RESIDENCE.

SECTION 2. In Colorado Revised Statutes, 16-22-106, amend
(1) (a) and (4) as follows:

18 16-22-106. **Duties - probation department - community** 19 corrections administrator - court personnel - jail personnel - notice. 20 (1) (a) If a person who is required to register pursuant to section 21 16-22-103 is sentenced to probation, the probation department, as soon 22 as possible following sentencing, shall provide notice, as described in 23 section 16-22-105, to the person of the HIS OR HER duty to register in 24 accordance with the provisions of this article with the local law 25 enforcement agency of each jurisdiction in which the person resides, AND 26 THE NOTICE SHALL INCLUDE THE REQUIREMENTS FOR A PERSON WHO 27 REGISTERS AS "LACKS A FIXED RESIDENCE". The person shall be required to sign the notice as confirmation of receipt and to provide the person's
date of birth and the address or addresses at which the person resides OR
A STATEMENT THAT THE PERSON LACKS A FIXED RESIDENCE. Beginning on
May 27, 2004, the court shall specify on the judgment of conviction the
duty to register as required in section 16-22-108, including but not limited
to the duty to confirm registration if sentenced on or after January 1,
2005, and to reregister.

8 (4) For any person who is required to register pursuant to section 9 16-22-103, who is not committed to the department of human services, 10 and who is not sentenced to probation, community corrections, county 11 jail, or the department of corrections, the judge or magistrate who has 12 jurisdiction over the person shall, at sentencing, provide notice, as 13 described in section 16-22-105, to the person of the duty to register in 14 accordance with the provisions of this article with the local law 15 enforcement agency of each jurisdiction in which the person resides, AND 16 THE NOTICE SHALL INCLUDE THE REQUIREMENTS FOR A PERSON WHO 17 REGISTERS AS "LACKS A FIXED RESIDENCE". The person shall be required 18 to sign the notice as confirmation of receipt and to provide the person's 19 date of birth and the address or addresses at which the person resides OR 20 A STATEMENT THAT THE PERSON LACKS A FIXED RESIDENCE.

21 SECTION 3. In Colorado Revised Statutes, 16-22-107, amend
22 (2) as follows:

16-22-107. Duties - department of corrections - department of
 human services - confirmation of registration - notice - address
 verification. (2) At least ten business days prior to the release or
 discharge of any person who has been sentenced to the department of
 corrections and is required to register pursuant to section 16-22-103, the

1 department of corrections shall provide notice, as described in section 2 16-22-105, to the person of the duty to register in accordance with the 3 provisions of this article with the local law enforcement agency of each 4 jurisdiction in which the person resides, AND THE NOTICE SHALL INCLUDE 5 THE REQUIREMENTS FOR A PERSON WHO REGISTERS AS "LACKS A FIXED 6 RESIDENCE". The person shall be required to sign the notice as 7 confirmation of receipt and to provide the person's date of birth and the 8 address at which the person intends to reside upon release or discharge OR 9 A STATEMENT THAT THE PERSON LACKS A FIXED RESIDENCE.

SECTION 4. In Colorado Revised Statutes, 16-22-108, amend
(1) (a), (1) (d) (I), (3) introductory portion, and (3) (f); and add (3) (h)
and (3) (i) as follows:

13 16-22-108. Registration - procedure - frequency - place -14 change of address - fee. (1) (a) (I) Each person who is required to 15 register pursuant to section 16-22-103 shall register with the local law 16 enforcement agency in each jurisdiction in which the person resides. A 17 LOCAL LAW ENFORCEMENT AGENCY SHALL ACCEPT THE REGISTRATION OF 18 A PERSON WHO LACKS A FIXED RESIDENCE; EXCEPT THAT THE LAW 19 ENFORCEMENT AGENCY IS NOT REQUIRED TO ACCEPT THE PERSON'S 20 REGISTRATION IF IT INCLUDES A RESIDENCE OR LOCATION THAT WOULD 21 VIOLATE STATE LAW OR LOCAL ORDINANCE. IF THE RESIDENCE OR 22 LOCATION WITH WHICH THE PERSON ATTEMPTS TO REGISTER CONSTITUTES 23 SUCH A VIOLATION, THE LAW ENFORCEMENT AGENCY SHALL SO ADVISE 24 THE PERSON AND GIVE THE PERSON AN OPPORTUNITY TO SECURE AN 25 ALTERNATE LOCATION WITHIN FIVE DAYS.

26 (II) Each such person WHO IS REQUIRED TO REGISTER PURSUANT
 27 TO SECTION 16-22-103 shall initially register or, if sentenced on or after

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1 January 1, 2005, confirm his or her initial registration within five business 2 days after release from incarceration for commission of the offense 3 requiring registration or within five business days after receiving notice 4 of the duty to register, if the person was not incarcerated. Such THE 5 person shall register with the local law enforcement agency during 6 business hours by completing a standardized registration form provided 7 to such THE person by the local law enforcement agency and paying the 8 registration fee imposed by the local law enforcement agency as provided 9 in subsection (7) of this section. The CBI shall provide standardized 10 registration forms to the local law enforcement agencies pursuant to 11 section 16-22-109.

12 (d) (I) Any person who is a sexually violent predator and any 13 person who is convicted as an adult of any of the offenses specified in 14 subparagraph (II) of this paragraph (d) has a duty to register for the 15 remainder of his or her natural life; except that, if the person receives a 16 deferred judgment and sentence for one of the offenses specified in 17 subparagraph (II) of this paragraph (d), the person may petition the court 18 for discontinuation of the duty to register as provided in section 19 16-22-113 (1) (d). In addition to registering as required in paragraph (a) 20 of this subsection (1), such THE person shall reregister ninety days after 21 the date he or she was released from incarceration for commission of the 22 offense requiring registration, or ninety days after the date he or she 23 received notice of the duty to register, if the person was not incarcerated, 24 and every ninety days thereafter until such person's birthday. Such person 25 shall reregister on his or her birthday and shall reregister every ninety 26 days thereafter. If a person's birthday or other reregistration day falls on 27 a Saturday, Sunday, or holiday, the person shall reregister on the first

1 business day following his or her birthday or other reregistration day. 2 Such WITHIN FIVE BUSINESS DAYS BEFORE OR AFTER THE DATE THAT IS 3 THREE MONTHS AFTER THE DATE ON WHICH THE PERSON WAS RELEASED 4 FROM INCARCERATION FOR COMMISSION OF THE OFFENSE REQUIRING 5 REGISTRATION OR, IF THE PERSON WAS NOT INCARCERATED, AFTER THE 6 DATE ON WHICH HE OR SHE RECEIVED NOTICE OF THE DUTY TO REGISTER. 7 THE PERSON SHALL REGISTER WITHIN FIVE BUSINESS DAYS BEFORE OR 8 AFTER THAT DATE EVERY THREE MONTHS THEREAFTER UNTIL THE 9 PERSON'S BIRTHDAY. THE PERSON SHALL REREGISTER WITHIN FIVE 10 BUSINESS DAYS BEFORE OR AFTER HIS OR HER NEXT BIRTHDAY AND SHALL 11 REREGISTER WITHIN FIVE BUSINESS DAYS BEFORE OR AFTER THAT DATE 12 EVERY THREE MONTHS THEREAFTER. THE person shall reregister pursuant 13 to this paragraph (d) with the local law enforcement agency of each 14 jurisdiction in which the person resides OR IN ANY JURISDICTION IF THE 15 PERSON LACKS A FIXED RESIDENCE on the reregistration date, in the 16 manner provided in paragraph (a) of this subsection (1). 17 (3) Any person who is required to register pursuant to section

18 16-22-103 shall be required to register within five business days before
19 or after each time such THE person:

20 (f) Becomes a volunteer or changes the volunteer work location,
21 if volunteering at an institution of postsecondary education; or

22 (h) CEASES TO LACK A FIXED RESIDENCE AND ESTABLISHES A23 RESIDENCE; OR

24 (i) CEASES TO RESIDE AT AN ADDRESS AND LACKS A FIXED25 RESIDENCE.

26 SECTION 5. In Colorado Revised Statutes, 16-22-109, amend
27 (3.5); and add (1) (a.9) as follows:

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### 16-22-109. Registration forms - local law enforcement agencies

2 - duties. (1) The director of the CBI shall prescribe standardized forms 3 to be used to comply with this article, and the CBI shall provide copies of 4 the standardized forms to the courts, probation departments, community 5 corrections programs, the department of corrections, the department of 6 human services, and local law enforcement agencies. The standardized 7 forms may be provided in electronic form. The standardized forms shall 8 be used to register persons pursuant to this article and to enable persons 9 to cancel registration, as necessary. The standardized forms shall provide 10 that the persons required to register pursuant to section 16-22-103 11 disclose such information as is required on the standardized forms. The 12 information required on the standardized forms shall include, but need not 13 be limited to:

14 (a.9) IF A PERSON LACKS A FIXED RESIDENCE, ANY PUBLIC OR
15 PRIVATE LOCATIONS WHERE THE PERSON MAY BE FOUND OR HABITUALLY
16 SLEEPS, WHICH INFORMATION MAY INCLUDE, BUT NEED NOT BE LIMITED
17 TO, CROSS-STREETS, INTERSECTIONS, DIRECTIONS TO OR IDENTIFIABLE
18 LANDMARKS OF THE LOCATIONS, OR ANY OTHER INFORMATION NECESSARY
19 TO ACCURATELY IDENTIFY THE LOCATIONS.

(3.5) (a) The local law enforcement agency with which a person
registers pursuant to this article shall, as soon as possible following the
registrant's first registration with the local law enforcement agency and
at least annually thereafter, verify the residential address reported by the
registrant on the standardized form; except that, if the registrant is a
sexually violent predator, the local law enforcement agency shall verify
the registrant's residential address quarterly.

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(b) IF A PERSON REGISTERS AS "LACKS A FIXED RESIDENCE",

VERIFICATION OF THE LOCATION OR LOCATIONS REPORTED BY THE PERSON
 SHALL BE ACCOMPLISHED BY THE SELF-VERIFICATION ENHANCED
 REPORTING PROCESS AS DESCRIBED IN PARAGRAPH (c) OF THIS SUBSECTION
 (3.5). A LOCAL LAW ENFORCEMENT AGENCY SHALL NOT BE REQUIRED TO
 VERIFY THE PHYSICAL LOCATION OF A PERSON WHO IS REQUIRED TO
 COMPLY WITH THE SELF-VERIFICATION ENHANCED REPORTING PROCESS.

7 (c) (I) IN ADDITION TO ANY OTHER REOUIREMENTS PURSUANT TO 8 THIS ARTICLE, A PERSON WHO IS SUBJECT TO ANNUAL REGISTRATION AND 9 WHO LACKS A FIXED RESIDENCE SHALL, AT LEAST EVERY THREE MONTHS, 10 REPORT TO THE LOCAL LAW ENFORCEMENT AGENCY IN WHOSE 11 JURISDICTION OR JURISDICTIONS THE PERSON IS REGISTERED FOR THE 12 SELF-VERIFICATION ENHANCEMENT REPORTING OF THE LOCATION OR 13 LOCATIONS WHERE THE PERSON REMAINS WITHOUT A FIXED RESIDENCE. 14 THE SELF-VERIFICATION PROCESS SHALL BE ACCOMPLISHED CONSISTENT 15 WITH ANY TIME SCHEDULE ESTABLISHED BY THE LOCAL JURISDICTION, 16 WHICH MAY INCLUDE A TIME SCHEDULE THAT IS WITHIN FIVE BUSINESS 17 DAYS BEFORE OR AFTER THE PERSON'S BIRTHDAY. THE PERSON SHALL BE 18 REQUIRED TO VERIFY HIS OR HER LOCATION OR LOCATIONS AND VERIFY 19 ANY AND ALL INFORMATION REQUIRED TO BE REPORTED PURSUANT TO 20 THIS SECTION.

(II) IN ADDITION TO ANY OTHER REQUIREMENTS PURSUANT TO THIS
ARTICLE, A PERSON WHO IS SUBJECT TO QUARTERLY REGISTRATION OR
REGISTRATION EVERY THREE MONTHS AND WHO LACKS A FIXED RESIDENCE
SHALL, AT LEAST EVERY MONTH, REPORT TO EACH LOCAL LAW
ENFORCEMENT AGENCY IN WHOSE JURISDICTION THE PERSON IS
REGISTERED FOR THE SELF-VERIFICATION ENHANCED REPORTING OF THE
LOCATION OR LOCATIONS WHERE THE PERSON REMAINS WITHOUT A FIXED

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RESIDENCE. THE SELF-VERIFICATION PROCESS SHALL BE ACCOMPLISHED
 CONSISTENT WITH ANY TIME SCHEDULE ESTABLISHED BY THE LOCAL
 JURISDICTION, WHICH MAY INCLUDE A TIME SCHEDULE THAT IS WITHIN
 FIVE BUSINESS DAYS BEFORE OR AFTER THE PERSON'S BIRTHDAY. THE
 PERSON SHALL BE REQUIRED TO VERIFY HIS OR HER LOCATION OR
 LOCATIONS AND VERIFY ANY AND ALL INFORMATION REQUIRED TO BE
 REPORTED PURSUANT TO SECTION 16-22-109.

8 (III) A PERSON REQUIRED TO REGISTER PURSUANT TO THIS ARTICLE 9 WHO LACKS A FIXED RESIDENCE AND WHO FAILS TO COMPLY WITH THE 10 PROVISIONS OF SUBPARAGRAPHS (I) AND (II) OF THIS PARAGRAPH (c) IS 11 SUBJECT TO PROSECUTION FOR THE CRIME OF FAILURE TO VERIFY 12 LOCATION AS DEFINED IN SECTION 18-3-412.6, C.R.S.

13 (d) BEGINNING ON JULY 1, 2012, AND ENDING JANUARY 1, 2015, 14 THE COLORADO BUREAU OF INVESTIGATION AND EACH LOCAL LAW 15 ENFORCEMENT AGENCY, SUBJECT TO AVAILABLE RESOURCES, SHALL REPORT EVERY SIX MONTHS TO THE DEPARTMENT OF PUBLIC SAFETY THE 16 17 NUMBER OF PERSONS WHO REGISTERED WITHOUT A FIXED RESIDENCE. THE 18 DEPARTMENT MAY REQUIRE ADDITIONAL INFORMATION TO BE REPORTED. 19 31, 2015, THE DEPARTMENT SHALL ASSESS THE BY MARCH 20 EFFECTIVENESS OF THE REGISTRATION FOR OFFENDERS WHO LACK A FIXED 21 RESIDENCE.

SECTION 6. In Colorado Revised Statutes, add 18-3-412.6 as
follows:

18-3-412.6. Failure to verify location as a sex offender. (1) A
PERSON WHO IS REQUIRED TO REGISTER PURSUANT TO ARTICLE 22 OF TITLE
16, C.R.S., AND WHO LACKS A FIXED RESIDENCE, AS DEFINED IN THAT
ARTICLE, AND WHO FAILS TO COMPLY WITH THE PROVISIONS OF SECTION

16-22-109 (3.5) (c) (I) OR 16-22-109 (3.5) (c) (II), C.R.S., COMMITS THE
 OFFENSE OF FAILURE TO VERIFY LOCATION AS A SEX OFFENDER.

3 (2) (a) IN A PROSECUTION FOR A VIOLATION OF THIS SECTION, IT IS
4 AN AFFIRMATIVE DEFENSE THAT:

5 (I) UNCONTROLLABLE CIRCUMSTANCES PREVENTED THE PERSON
6 FROM COMPLYING; AND

7 (II) THE PERSON DID NOT CONTRIBUTE TO THE CREATION OF THE
8 CIRCUMSTANCES IN RECKLESS DISREGARD OF THE REQUIREMENT TO
9 COMPLY; AND

10 (III) THE PERSON COMPLIED AS SOON AS THE CIRCUMSTANCES11 CEASED TO EXIST.

12 (b) IN ORDER TO ASSERT THE AFFIRMATIVE DEFENSE PURSUANT TO 13 THIS SUBSECTION (2), THE DEFENDANT SHALL PROVIDE NOTICE TO THE 14 PROSECUTING ATTORNEY AS SOON AS PRACTICABLE, BUT NOT LATER THAN 15 THIRTY DAYS PRIOR TO TRIAL, OF HIS OR HER NOTICE OF INTENT TO RELY 16 UPON THE AFFIRMATIVE DEFENSE. THE NOTICE SHALL INCLUDE A 17 DESCRIPTION OF THE UNCONTROLLABLE CIRCUMSTANCE OR 18 CIRCUMSTANCES AND THE DATES THAT THE UNCONTROLLABLE 19 CIRCUMSTANCES BEGAN AND CEASED TO EXIST IN ADDITION TO THE NAMES 20 AND ADDRESSES OF ANY WITNESSES THE DEFENDANT PLANS TO CALL TO 21 SUPPORT THE AFFIRMATIVE DEFENSE. THE PROSECUTING ATTORNEY SHALL 22 ADVISE THE DEFENDANT OF THE NAMES AND ADDRESSES OF ANY 23 ADDITIONAL WITNESSES WHO MAY BE CALLED TO REFUTE THE 24 AFFIRMATIVE DEFENSE AS SOON AS PRACTICABLE AFTER THEIR NAMES 25 BECOME KNOWN. UPON THE REQUEST OF THE PROSECUTION, THE COURT 26 SHALL FIRST RULE AS A MATTER OF LAW WHETHER THE CLAIMED FACTS 27 AND CIRCUMSTANCES WOULD, IF ESTABLISHED, CONSTITUTE SUFFICIENT

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1 EVIDENCE TO SUPPORT SUBMISSION TO THE JURY.

2 (3) FAILURE TO VERIFY LOCATION AS A SEX OFFENDER IS AN
3 UNCLASSIFIED MISDEMEANOR PUNISHABLE BY A SENTENCE OF UP TO
4 THIRTY DAYS IN THE COUNTY JAIL; EXCEPT THAT A THIRD OR SUBSEQUENT
5 VIOLATION OF THIS SECTION IS AN UNCLASSIFIED MISDEMEANOR
6 PUNISHABLE BY UP TO ONE YEAR IN THE COUNTY JAIL.

(4) FAILURE TO VERIFY LOCATION AS A SEX OFFENDER IS NOT A
SEXUAL OFFENSE SUBJECT TO THE PROVISIONS OF SECTIONS 16-11.7-104
AND 16-11.7-105, C.R.S., AND, NOTWITHSTANDING ANY OTHER PROVISION
OF LAW TO THE CONTRARY, OFFENDERS CONVICTED OF A VIOLATION OF
THIS SECTION ARE NOT ELIGIBLE FOR PROBATION PURSUANT TO PART 2 OF
ARTICLE 1.3 OF THIS TITLE.

13 SECTION 7. In Colorado Revised Statutes, 16-11-102, amend
14 (1) (b) as follows:

15 16-11-102. Presentence or probation investigation. 16 (1) (b) Each presentence report prepared regarding a sex offender, as 17 defined in section 16-11.7-102 (2), with respect to any offense committed 18 on or after January 1, 1996, shall contain the results of an evaluation and 19 identification conducted pursuant to article 11.7 of this title; EXCEPT 20 THAT, IF THE OFFENSE IS A MISDEMEANOR PURSUANT TO THE PROVISIONS 21 OF SECTION 18-3-412.6, C.R.S., AN EVALUATION AND IDENTIFICATION 22 CONDUCTED PURSUANT TO ARTICLE 11.7 OF THIS TITLE SHALL NOT BE 23 ORDERED BY THE COURT. In addition, the presentence report shall include, 24 when appropriate as provided in section 18-3-414.5, C.R.S., the results of 25 the risk assessment screening instrument developed pursuant to section 26 16-11.7-103 (4) (d). Notwithstanding the provisions of subsection (4) of this section, a presentence report shall be prepared for each person 27

convicted as a sex offender, and the court may not dispense with the 1 2 presentence evaluation, risk assessment, and report unless such a report 3 has been completed within the last six months and there has been no 4 material change that would affect the report in the past six months. 5 **SECTION 8. Effective date - applicability.** This act takes effect 6 July 1, 2012, and applies to offenses committed on or after said date. **SECTION 9.** Safety clause. The general assembly hereby finds, 7 8 determines, and declares that this act is necessary for the immediate 9 preservation of the public peace, health, and safety.