## Second Regular Session Seventy-second General Assembly STATE OF COLORADO

# REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House HOUSE BILL 20-1424

LLS NO. 20-1320.02 Jerry Barry x4341

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## A BILL FOR AN ACT

#### 101 CONCERNING SOCIAL EQUITY LICENSEES IN REGULATED MARIJUANA.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

In the "Colorado Marijuana Code", the bill changes the term "accelerator licensee" to "social equity licensee" and alters the qualifications. A social equity licensee may participate in the accelerator program on the premises of a retail marijuana licensee whereby the social equity licensee receives assistance from an experienced retail marijuana licensee. The bill expands the accelerator program to include a retail marijuana store licensee. A retail marijuana licensee participating in the accelerator program and a social equity licensee may be entitled to





incentives from the department of revenue or the office of economic development and international trade.

1 Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. In Colorado Revised Statutes, 44-10-103, amend 3 (1), (2), and (4); **repeal** (3); and **add** (4.5) and (68.5) as follows: 4 44-10-103. Definitions. As used in this article 10, unless the 5 context otherwise requires: 6 "Accelerator cultivator" means a person SOCIAL EQUITY (1)7 LICENSEE qualified for an accelerator license, licensed to cultivate TO 8 PARTICIPATE IN THE ACCELERATOR PROGRAM ESTABLISHED PURSUANT TO 9 THIS ARTICLE 10 AND AUTHORIZED PURSUANT TO RULE TO EXERCISE THE 10 PRIVILEGES OF A RETAIL MARIJUANA CULTIVATION FACILITY on the 11 premises of a AN ACCELERATOR-ENDORSED retail marijuana cultivation 12 facility licensee. and distribute retail marijuana to retail marijuana 13 products manufacturers and retail marijuana stores. (2) "Accelerator-endorsed licensee" means a retail marijuana 14 15 cultivation facility licensee, or retail marijuana products manufacturer 16 licensee, OR RETAIL MARIJUANA STORE who has, pursuant to rule, been 17 endorsed to host and offer technical and capital support to an accelerator 18 licensee operating on its premises A SOCIAL EQUITY LICENSEE PURSUANT 19 TO THE REQUIREMENTS OF THE ACCELERATOR PROGRAM ESTABLISHED 20 PURSUANT TO THIS ARTICLE 10. 21 (3) "Accelerator licensee" means a person who has resided in a 22 census tract designated by the office of economic development and 23 international trade as an opportunity zone for five of the ten years prior 24 to application and has not been the beneficial owner of a license issued 25 pursuant to this article 10.

1 (4) "Accelerator manufacturer" means a person SOCIAL EQUITY 2 LICENSEE qualified for an accelerator license, licensed to manufacture and 3 distribute retail marijuana concentrates and retail marijuana products TO 4 PARTICIPATE IN THE ACCELERATOR PROGRAM ESTABLISHED PURSUANT TO 5 This article 10 and authorized pursuant to rule to exercise the 6 PRIVILEGES OF A RETAIL MARIJUANA PRODUCTS MANUFACTURER on the 7 premises of an accelerator-endorsed RETAIL MARIJUANA PRODUCTS 8 manufacturing licensee.

9 (4.5) "ACCELERATOR STORE" MEANS A SOCIAL EQUITY LICENSEE 10 QUALIFIED TO PARTICIPATE IN THE ACCELERATOR PROGRAM ESTABLISHED 11 PURSUANT TO THIS ARTICLE 10 AND AUTHORIZED PURSUANT TO RULE TO 12 EXERCISE THE PRIVILEGES OF A RETAIL MARIJUANA STORE ON THE 13 PREMISES OF AN ACCELERATOR-ENDORSED RETAIL MARIJUANA STORE 14 LICENSEE.

15 (68.5) "SOCIAL EQUITY LICENSEE" MEANS A NATURAL PERSON WHO
16 MEETS THE CRITERIA ESTABLISHED PURSUANT TO SECTION 44-10-308 (4).
17 A PERSON QUALIFIED AS A SOCIAL EQUITY LICENSEE MAY PARTICIPATE IN
18 THE ACCELERATOR PROGRAM ESTABLISHED PURSUANT TO THIS ARTICLE 10
19 OR MAY HOLD A REGULATED MARIJUANA BUSINESS LICENSE OR PERMIT
20 ISSUED PURSUANT TO THIS ARTICLE 10.

21 SECTION 2. In Colorado Revised Statutes, 44-10-104, amend
22 (2)(a) as follows:

44-10-104. Applicability - medical marijuana - retail
marijuana. (2) (a) A person applying for licensure pursuant to this
article 10 must complete forms as provided by the state licensing
authority and must pay the application fee and the licensing fee, which
must be credited to the marijuana cash fund established pursuant to

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1 section 44-10-801. The state licensing authority shall forward, within 2 seven days, one-half of the retail marijuana business license application 3 fee to the local jurisdiction unless the APPLICATION IS FOR AN 4 ACCELERATOR CULTIVATOR, ACCELERATOR MANUFACTURER, OR 5 ACCELERATOR STORE LICENSE OR UNLESS THE local jurisdiction has prohibited the operation of retail marijuana businesses pursuant to section 6 16 (5)(f) of article XVIII of the state constitution. If the license is denied, 7 8 the state licensing authority shall refund the licensing fee to the applicant. 9 SECTION 3. In Colorado Revised Statutes, 44-10-203, amend 10 (1)(i), (1)(j), and (2)(aa); and add (1)(k) as follows:

44-10-203. State licensing authority - rules. (1) Permissive
 rule-making. Rules promulgated pursuant to section 44-10-202 (1)(c)
 may include but need not be limited to the following subjects:

14 Marijuana research and development licenses, including (i) 15 application requirements; renewal requirements, including whether 16 additional research projects may be added or considered; conditions for 17 license revocation; security measures to ensure marijuana is not diverted 18 to purposes other than research or diverted outside of the regulated 19 marijuana market; the amount of plants, useable marijuana, marijuana 20 concentrates, or marijuana products a licensee may have on its premises; 21 licensee reporting requirements; the conditions under which marijuana 22 possessed by medical marijuana licensees may be donated to marijuana 23 research and development licensees or transferred to a nonmetric-based research facility; provisions to prevent contamination; requirements for 24 25 destruction or transfer of marijuana after the research is concluded; and 26 any additional requirements; and

27

(j) Such other matters as are necessary for the fair, impartial,

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stringent, and comprehensive administration of this article 10. A
 DEFINITION FOR "DISPROPORTIONATE IMPACTED AREA" TO THE EXTENT
 RELEVANT STATE OF COLORADO DATA EXISTS, IS AVAILABLE, AND IS USED
 FOR THE PURPOSE OF DETERMINING ELIGIBILITY FOR A SOCIAL EQUITY
 LICENSEE; AND

6 (k) SUCH OTHER MATTERS AS ARE NECESSARY FOR THE FAIR,
7 IMPARTIAL, STRINGENT, AND COMPREHENSIVE ADMINISTRATION OF THIS
8 ARTICLE 10.

9 (2) **Mandatory rule-making.** Rules promulgated pursuant to 10 section 44-10-202 (1)(c) must include but need not be limited to the 11 following subjects:

12 (aa) The implementation of an accelerator program including but 13 not limited to rules to establish severed liability REQUIREMENTS for 14 SOCIAL EQUITY licensees operating on the same physical LICENSED 15 premises OR ON SEPARATE PREMISES POSSESSED BY AN 16 ACCELERATOR-ENDORSED LICENSEE. THE STATE LICENSING AUTHORITY'S 17 RULES ESTABLISHING AN ACCELERATOR PROGRAM MAY INCLUDE 18 REQUIREMENTS FOR severed custodianship of regulated MARIJUANA 19 products, protections of the intellectual property of the accelerator A 20 SOCIAL EQUITY licensee, incentives for ACCELERATOR ENDORSED 21 licensees, endorsed as accelerators, and additional requirements if a 22 person applying for an accelerator endorsement has less than two years' 23 experience operating a licensed facility under this title 10 PURSUANT TO 24 THIS ARTICLE 10. AN ACCELERATOR ENDORSED LICENSEE IS NOT REQUIRED 25 TO EXERCISE THE PRIVILEGES OF ITS LICENSE ON THE PREMISES WHERE A 26 SOCIAL EQUITY LICENSEE OPERATES. THE STATE LICENSING AUTHORITY'S 27 IMPLEMENTATION OF AN ACCELERATOR PROGRAM IS EXTENDED FROM

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1 JULY 1, 2020, TO JANUARY 1, 2021.

2 SECTION 4. In Colorado Revised Statutes, 44-10-307, amend
3 (1)(g)(I) as follows:

4 44-10-307. Persons prohibited as licensees - definition. (1) A
5 license provided by this article 10 shall not be issued to or held by:

6 (g) (I) A person who was convicted of a felony in the three years
7 immediately preceding his or her application date or who is currently
8 subject to a sentence for a felony conviction; except for an accelerator
9 license A PERSON APPLYING TO BE A SOCIAL EQUITY LICENSEE, a marijuana
10 conviction is SHALL not BE the sole basis for license denial; or

SECTION 5. In Colorado Revised Statutes, 44-10-308, add (4)
and (5) as follows:

13 44-10-308. Business and owner requirements - legislative 14 declaration - definition. (4) EFFECTIVE JANUARY 1, 2021, A PERSON 15 WHO QUALIFIES AS A SOCIAL EQUITY LICENSEE MAY APPLY FOR ANY 16 REGULATED MARIJUANA BUSINESS LICENSE OR PERMIT, INCLUDING BUT 17 NOT LIMITED TO ACCELERATOR STORE, ACCELERATOR CULTIVATOR, AND 18 ACCELERATOR MANUFACTURER LICENSES, ISSUED PURSUANT TO THIS 19 ARTICLE 10. A PERSON QUALIFIES AS A SOCIAL EQUITY LICENSEE IF SUCH 20 PERSON MEETS THE FOLLOWING CRITERIA, IN ADDITION TO ANY CRITERIA 21 ESTABLISHED BY RULE OF THE STATE LICENSING AUTHORITY:

22

(a) IS A COLORADO RESIDENT;

(b) HAS NOT BEEN THE BENEFICIAL OWNER OF A LICENSE SUBJECT
TO DISCIPLINARY OR LEGAL ACTION FROM THE STATE RESULTING IN THE
REVOCATION OF A LICENSE ISSUED PURSUANT TO THIS ARTICLE 10;

26 (c) HAS DEMONSTRATED AT LEAST ONE OF THE FOLLOWING:

27 (I) THE APPLICANT HAS RESIDED FOR AT LEAST FIFTEEN YEARS

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BETWEEN THE YEARS 1980 AND 2010 IN A CENSUS TRACT DESIGNATED BY
 THE OFFICE OF ECONOMIC DEVELOPMENT AND INTERNATIONAL TRADE AS
 AN OPPORTUNITY ZONE OR DESIGNATED AS A DISPROPORTIONATE
 IMPACTED AREA AS DEFINED BY RULE PURSUANT TO SECTION 44-10-203
 (1)(j);

6 (II) THE APPLICANT OR THE APPLICANT'S PARENT, LEGAL
7 GUARDIAN, SIBLING, SPOUSE, CHILD, OR MINOR IN THEIR GUARDIANSHIP
8 WAS ARRESTED FOR A MARIJUANA OFFENSE, CONVICTED OF A MARIJUANA
9 OFFENSE, OR WAS SUBJECT TO CIVIL ASSET FORFEITURE RELATED TO A
10 MARIJUANA INVESTIGATION; OR

(III) THE APPLICANT'S HOUSEHOLD INCOME IN THE YEAR PRIOR TO
 APPLICATION DID NOT EXCEED AN AMOUNT DETERMINED BY RULE OF THE
 STATE LICENSING AUTHORITY; AND

14 (d) THE SOCIAL EQUITY LICENSEE, OR COLLECTIVELY ONE OR MORE
15 SOCIAL EQUITY LICENSEES, HOLDS AT LEAST FIFTY-ONE PERCENT OF THE
16 BENEFICIAL OWNERSHIP OF THE REGULATED MARIJUANA BUSINESS
17 LICENSE.

(5) A PERSON WHO MEETS THE CRITERIA IN THIS SECTION FOR A
SOCIAL EQUITY LICENSEE, PURSUANT TO RULE AND AGENCY DISCRETION,
MAY BE ELIGIBLE FOR INCENTIVES AVAILABLE THROUGH THE DEPARTMENT
OF REVENUE OR OFFICE OF ECONOMIC DEVELOPMENT AND INTERNATIONAL
TRADE, INCLUDING BUT NOT LIMITED TO A REDUCTION IN APPLICATION OR
LICENSE FEES.

 24
 SECTION 6. In Colorado Revised Statutes, 44-10-401, amend

 25
 (2)(b)(VII), (2)(b)(VIII), (2)(b)(IX), (2)(b)(X), and (6); and add

 26
 (2)(b)(XI) as follows:

27 **44-10-401.** Classes of licenses. (2) (b) The following are retail

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1 marijuana licenses:

2 (VII) Retail marijuana Accelerator cultivator license; 3 (VIII) Retail marijuana Accelerator manufacturer license; 4 (IX) Marijuana hospitality business license; and 5 (X) Retail marijuana hospitality and sales business license; AND 6 (XI) ACCELERATOR STORE LICENSE. 7 (6) For a person applying for an accelerator license TO BE A 8 SOCIAL EQUITY LICENSEE, the state licensing authority shall not deny an 9 application on the sole basis of the prior marijuana conviction of the 10 applicant and at its discretion may waive other requirements. 11 **SECTION 7.** In Colorado Revised Statutes, 44-10-601, add (14), 12 (15), and (16) as follows: 13 44-10-601. Retail marijuana store license - rules - definitions. 14 (14) AN ACCELERATOR STORE LICENSEE MAY OPERATE ON THE PREMISES 15 OF A RETAIL MARIJUANA STORE LICENSEE IF BEFORE EACH ACCELERATOR 16 STORE LICENSEE OPERATES, THE RETAIL MARIJUANA STORE LICENSEE HAS 17 ITS PREMISES ENDORSED PURSUANT TO RULE AND EACH ACCELERATOR 18 STORE LICENSEE IS APPROVED TO OPERATE ON THAT PREMISES. 19 (15) A RETAIL MARIJUANA STORE LICENSEE THAT HOSTS AN 20 ACCELERATOR STORE LICENSEE MAY, PURSUANT TO RULE, PROVIDE

21 TECHNICAL AND COMPLIANCE ASSISTANCE TO AN ACCELERATOR STORE
22 LICENSEE OPERATING ON ITS PREMISES. A RETAIL MARIJUANA STORE
23 LICENSEE THAT HOSTS AN ACCELERATOR STORE LICENSEE MAY, PURSUANT
24 TO RULE, PROVIDE CAPITAL ASSISTANCE TO AN ACCELERATOR STORE
25 LICENSEE OPERATING ON ITS PREMISES.

26 (16) A RETAIL MARIJUANA STORE, PURSUANT TO RULE AND THE
27 STATE LICENSING AUTHORITY DISCRETION, MAY BE ELIGIBLE FOR

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INCENTIVES AVAILABLE THROUGH THE DEPARTMENT OF REVENUE OR THE
 OFFICE OF ECONOMIC DEVELOPMENT AND INTERNATIONAL TRADE,
 INCLUDING BUT NOT LIMITED TO A REDUCTION IN APPLICATION OR LICENSE
 FEES.

5 SECTION 8. In Colorado Revised Statutes, 44-10-602, amend
6 (9), (10), and (11) as follows:

44-10-602. Retail marijuana cultivation facility license - rules
definitions. (9) An accelerator cultivator licensee may operate on the
premises of a retail marijuana cultivation facility licensee if before each
accelerator CULTIVATOR licensee operates, the retail marijuana cultivation
facility licensee has its premises endorsed pursuant to rule and each
accelerator CULTIVATOR licensee is licensed APPROVED to operate on that
premises.

(10) A retail marijuana cultivation facility licensee that hosts an
accelerator CULTIVATOR licensee may, pursuant to rule, provide technical
and compliance assistance to an accelerator CULTIVATOR licensee
operating on its premises. A retail marijuana products manufacturer
licensee that hosts an accelerator CULTIVATOR licensee may, pursuant to
rule, provide capital assistance to an accelerator CULTIVATOR licensee
operating on its premises.

(11) A retail marijuana cultivation facility licensee that hosts an
accelerator CULTIVATOR licensee, pursuant to rule and agency THE STATE
LICENSING AUTHORITY discretion, may be eligible for reduction in license
fees or other incentives available through the department of revenue or
the office of economic development and international trade, INCLUDING
BUT NOT LIMITED TO A REDUCTION IN APPLICATION OR LICENSE FEES.

27 SECTION 9. In Colorado Revised Statutes, 44-10-603, amend

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1 (2)(c), (13), and (14) as follows:

2 44-10-603. Retail marijuana products manufacturer license -3 rules - definition. (2) Retail marijuana products must be prepared on a 4 licensed premises that is used exclusively for the manufacture and 5 preparation of retail marijuana or retail marijuana products and using 6 equipment that is used exclusively for the manufacture and preparation 7 of retail marijuana products; except that, if permitted by the local 8 jurisdiction and subject to rules of the state licensing authority, a retail 9 marijuana products manufacturer licensee may share the same premises 10 as a:

(c) Accelerator manufacturer licensee if the retail marijuana
 products manufacturer has its premises endorsed pursuant to rule before
 each accelerator manufacturer licensee operates and each accelerator
 MANUFACTURER licensee is licensed APPROVED to operate on that
 premises.

(13) A retail marijuana products manufacturer licensee that hosts
 an accelerator manufacturer licensee may, pursuant to rule, provide
 technical and compliance assistance to an accelerator MANUFACTURER
 licensee operating on its premises. A retail marijuana products
 manufacturer licensee that hosts an accelerator MANUFACTURER licensee
 may, pursuant to rule, provide capital assistance to an accelerator
 MANUFACTURER licensee operating on its premises.

(14) A retail marijuana products manufacturer licensee, pursuant
 to rule and agency THE STATE LICENSING AUTHORITY discretion, may be
 eligible for reduction in license fees and for grants INCENTIVES through
 THE DEPARTMENT OF REVENUE OR the office of economic development
 and international trade, INCLUDING BUT NOT LIMITED TO A REDUCTION IN

1

APPLICATION OR LICENSE FEES.

2 SECTION 10. In Colorado Revised Statutes, amend 44-10-607
3 as follows:

4 44-10-607. Retail marijuana accelerator cultivator license. 5 (1) A retail marijuana accelerator cultivator license may be issued to a 6 person SOCIAL EQUITY LICENSEE to operate a cultivation operation on the 7 site of a retail marijuana cultivation facility with an accelerator 8 endorsement EXERCISE THE PRIVILEGES OF A RETAIL MARIJUANA 9 CULTIVATION FACILITY LICENSEE ON THE PREMISES OF AN 10 ACCELERATOR-ENDORSED RETAIL MARIJUANA CULTIVATION FACILITY. The 11 retail marijuana accelerator cultivator may receive technical assistance 12 and financial support from the retail marijuana cultivation facility 13 licensee with an accelerator endorsement

(2) The state licensing authority shall begin accepting applications
for retail marijuana accelerator cultivator licenses on <del>July 1, 2020</del>
JANUARY 1, 2021.

SECTION 11. In Colorado Revised Statutes, amend 44-10-608
as follows:

19 44-10-608. Retail marijuana accelerator manufacturer license. 20 (1) A retail marijuana accelerator manufacturer license may be issued to 21 a person SOCIAL EQUITY LICENSEE to operate a retail marijuana products 22 manufacturing operation on the site of a retail marijuana products 23 manufacturing facility with an accelerator endorsement EXERCISE THE 24 PRIVILEGES OF A RETAIL MARIJUANA PRODUCTS MANUFACTURER LICENSEE 25 ON THE PREMISES OF AN ACCELERATOR-ENDORSED RETAIL MARIJUANA 26 PRODUCTS MANUFACTURER. The retail marijuana accelerator 27 manufacturer may receive technical assistance and financial support from the retail marijuana products manufacturer with an accelerator
 endorsement.

3 (2) The state licensing authority shall begin accepting applications
4 for retail marijuana accelerator manufacturer licenses on <del>July 1, 2020</del>
5 JANUARY 1, 2021.

6 SECTION 12. In Colorado Revised Statutes, add 44-10-611 as
7 follows:

8 44-10-611. Retail marijuana accelerator store license. (1) A 9 RETAIL MARIJUANA ACCELERATOR STORE LICENSE MAY BE ISSUED TO A 10 SOCIAL EQUITY LICENSEE TO EXERCISE THE PRIVILEGES OF A RETAIL 11 MARIJUANA STORE LICENSEE ON THE PREMISES OF AN 12 ACCELERATOR-ENDORSED RETAIL MARIJUANA STORE. THE RETAIL 13 MARIJUANA ACCELERATOR STORE MAY RECEIVE TECHNICAL ASSISTANCE 14 AND FINANCIAL SUPPORT FROM THE RETAIL MARIJUANA STORE WITH AN 15 ACCELERATOR ENDORSEMENT.

16 (2) THE STATE LICENSING AUTHORITY SHALL BEGIN ACCEPTING
17 APPLICATIONS FOR RETAIL MARIJUANA ACCELERATOR STORE LICENSES ON
18 JANUARY 1, 2021.

19 <u>SECTION 13.</u> In Colorado Revised Statutes, amend 16-17-102
 20 <u>as follows:</u>

21 <u>16-17-102. Application - character certificate. (1) After a</u> 22 conviction, all applications for commutation of sentence or pardon for 23 crimes committed shall MUST be accompanied by a certificate of the 24 respective superintendent of the correctional facility, showing the conduct 25 of an applicant during his or her THE APPLICANT'S confinement in the 26 correctional facility, together with such evidences of former good 27 character as the applicant may be IS able to produce. Before the governor

1	approves such application, it shall MUST be first submitted to the present
2	district attorney of the district in which the applicant was convicted and
3	to the judge who sentenced and the attorney who prosecuted at the trial
4	of the applicant, if available, for such comment as they may deem proper
5	concerning the merits of the application, so as to provide the governor
6	with information upon which to base his or her THE GOVERNOR'S action.
7	The governor shall make reasonable efforts to locate the judge who
8	sentenced and the attorney who prosecuted at the trial of the applicant and
9	shall afford them a reasonable time, not less than fourteen days, to
10	comment on such applications. The requirements of this section shall be
11	ARE deemed to have been met if the persons to whom the application is
12	submitted for comment do not comment within fourteen days after their
13	receipt of the application or within such other reasonable time in excess
14	of fourteen days as specified by the governor, or if the sentencing judge
15	or prosecuting attorney cannot be located, are incapacitated, or are
16	otherwise unavailable for comment despite the good-faith efforts of the
17	governor to obtain their comments. Good character previous to
18	conviction, good conduct during confinement in the correctional facility,
19	the statements of the sentencing judge and the district attorneys, if any,
20	and any other material concerning the merits of the application shall MUST
21	be given such weight as to the governor may seem SEEMS just and proper
22	TO THE GOVERNOR, in view of the circumstances of each particular case,
23	a WITH due regard being had to FOR the reformation of the accused. The
24	governor shall have HAS sole discretion in evaluating said comments and
25	in soliciting other comments he or she THE GOVERNOR deems appropriate.
26	(2) NOTWITHSTANDING THE PROVISIONS OF SUBSECTION (1) OF
27	THIS SECTION, THE GOVERNOR MAY GRANT PARDONS TO A CLASS OF

1	DEFENDANTS WHO WERE CONVICTED OF THE POSSESSION OF UP TO TWO
2	OUNCES OF MARIJUANA WITHOUT AN APPLICATION AND WITHOUT SEEKING
3	THE COMMENT OF THE DISTRICT ATTORNEYS AND JUDGES FOR THOSE
4	<u>CASES.</u>
5	SECTION 14. Act subject to petition - effective date. This act
6	takes effect at 12:01 a.m. on the day following the expiration of the
7	ninety-day period after final adjournment of the general assembly; except
8	that, if a referendum petition is filed pursuant to section 1 (3) of article V
9	of the state constitution against this act or an item, section, or part of this
10	act within such period, then the act, item, section, or part will not take
11	effect unless approved by the people at the general election to be held in
12	November 2022 and, in such case, will take effect on the date of the
13	official declaration of the vote thereon by the governor.