First Regular Session Seventieth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 15-0367.01 Brita Darling x2241

SENATE BILL 15-129

SENATE SPONSORSHIP

Lundberg,

HOUSE SPONSORSHIP

(None),

Senate Committees

House Committees

Judiciary

101

102

A BILL FOR AN ACT

CONCERNING PRESERVING THE PARENT-CHILD RELATIONSHIP IN DOMESTIC RELATIONS ACTIONS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill amends provisions relating to best interests of a child in domestic relations actions and certain other actions in the juvenile code. With respect to such actions, the bill:

! Amends the legislative declaration to emphasize the fundamental liberty interest of both parents and children in maintaining the parent-child relationship;

- ! With respect to temporary orders hearings, if there has been a temporary or permanent protection order entered against one or both parties either prior to or in conjunction with the domestic relations action, requires the court to grant an expedited hearing at the request of either party for purposes of modifying provisions in the protection order relating to parenting time, communication, and access to a child. The court shall order substantially equal parenting time and access to the child unless it finds that such orders are clearly not in the child's best interest. The court shall also enter any orders necessary for the safety of the protected party relating to the restrained party's parenting time with the child.
- ! Changes the nature of an investigation by a court-appointed child and family investigator (CFI) from evaluation and recommendations to investigation and fact-finding. CFIs will conduct an objective investigation of issues as specifically directed by the court and will provide written factual findings to the court that are supported by credible evidence. A CFI's report will not make recommendations regarding the allocation of parental responsibilities but will provide the court with the factual findings the court deems necessary to make such determinations.
- ! Amends language in the legislative declaration regarding the allocation of parental rights and responsibilities relating to the best interests of the child. Also, the bill requires the court to allocate substantially equal parenting time unless the court finds that doing so would endanger a child's physical health or significantly impair the child's emotional development. In addition, the court shall award mutual decision-making responsibilities with respect to the child unless the court finds that such an order is clearly not in the child's best interest.
- ! For purposes of temporary orders in a domestic relations action, requires the court to award substantially equal parenting time to the parties unless the court finds that doing so would endanger a child's physical health or significantly impair the child's emotional development. In addition, the court shall order mutual decision-making responsibilities unless mutual decision-making is clearly not in the child's best interest.
- ! Changes the nature of an evaluation by a court-appointed parental responsibilities evaluator to an investigation by a mental health professional. The mental health investigation is limited to mental health diagnoses, assessments of

-2-

SB15-129

relevant addictions, or other mental health-related issues that are relevant to the court's allocation of parental responsibilities for the child. The investigator's report shall contain findings of fact but shall not contain conclusions or recommendations relating to the allocation of parental rights and responsibilities.

- ! Clarifies that the 2-year restriction on filing motions that request a substantial change in parenting time and that also change the party with whom the child resides the majority of the time do not apply to moderate changes to parenting time when the existing parenting time order awarded substantially equal parenting time to the parties; and
- ! Amends the provisions relating to modification of decision-making responsibility for a child from requiring the court to retain the prior decision-maker unless certain criteria are met to permitting the court to change the decision-maker after considering certain criteria, including whether an award of mutual decision-making responsibilities is now in the child's best interest.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **amend** 14-10-102 (2)

3 as follows:

1

6

7

8

9

10

11

12

13

14

4 **14-10-102. Purposes - rules of construction.** (2) Its underlying purposes are:

- (a) To promote the amicable settlement of disputes that have arisen between parties to a marriage;
- (b) To mitigate the potential harm to the spouses and their children caused by the process of legal dissolution of marriage; and
- (c) TO PROTECT THE FUNDAMENTAL LIBERTY INTEREST OF BOTH PARENTS AND CHILD TO THE PARENT-CHILD RELATIONSHIP; AND
- (c) (d) To make the law of legal dissolution of marriage more effective for dealing with the realities of matrimonial experience by making an irretrievable breakdown of the marriage relationship the sole

-3- SB15-129

basis for its dissolution.

1

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

2 **SECTION 2.** In Colorado Revised Statutes, **amend** 14-10-104.5 as follows:

14-10-104.5. Legislative declaration. The general assembly recognizes that it is in the best interests of the parties to a marriage in which a dissolution has been granted and in which there are children of the marriage for the parties to be able to resolve disputes that arise subsequent to the dissolution in an amicable and fair manner. The general assembly further recognizes that, in most cases, it is in the best interests of the children of the marriage to have a relationship with both parents and that, in most cases, it is the parents' right to have a relationship with their children. The general assembly emphasizes that one of the underlying purposes of this article is to mitigate the potential harm to the spouses and their children and the relationships between the parents and their children caused by the process of legal dissolution of marriage. The general assembly recognizes that when a marriage in which children are involved is dissolved both parties either agree to or are subject to orders which contain certain obligations and commitments. The general assembly declares that the honoring and enforcing of those obligations and commitments made by both parties is necessary to maintaining a relationship that is in the best interest of the children of the marriage. In recognition thereof the general assembly hereby declares that both parties should honor and fulfill all of the obligations and commitments made between the parties and ordered by the court PROTECTING AND PROMOTING THE PARENT-CHILD RELATIONSHIP OF BOTH PARENTS AND CHILD IS OF PARAMOUNT IMPORTANCE. OUTCOMES FOR CHILDREN ARE INHERENTLY BETTER WHEN A CHILD HAS UNFETTERED RELATIONSHIPS

-4- SB15-129

1	WITH BOTH PARENTS. THE GENERAL ASSEMBLY AFFIRMS THAT PARENTS
2	HAVE A FUNDAMENTAL LIBERTY INTEREST IN THE CARE AND CONTROL OF
3	THEIR CHILDREN AS DEFINED IN THE UNITED STATES CONSTITUTION AND
4	REAFFIRMED BY THE UNITED STATES SUPREME COURT. THE GENERAL
5	ASSEMBLY RECOGNIZES THAT DISSOLUTION OF MARRIAGE CONFLICT AND
6	LITIGATION CAN BE MINIMIZED BY REQUIRING THE STATE TO
7	DEMONSTRATE A COMPELLING INTEREST AND ENDANGERMENT TO THE
8	$\label{lem:child} \textbf{CHILD BEFORE THE PARENT-CHILD RELATIONSHIP MAY BE INFRINGED UPON.}$
9	THE GENERAL ASSEMBLY FINDS THAT LITIGATION OF ISSUES RELATING TO
10	CHILDREN ARE PRIMARILY HARMFUL TO CHILDREN AND FAMILIES AND
11	SHOULD BE MINIMIZED. THE GENERAL ASSEMBLY FURTHER FINDS THAT
12	COURTS HEARING DOMESTIC RELATIONS MATTERS SHOULD ALIGN THEIR
13	PROCESSES, PROCEDURES, AND RULINGS TO BE CONSISTENT WITH THE
14	FUNDAMENTAL LIBERTY INTEREST OF THE PARENT-CHILD RELATIONSHIP.
15	THE GENERAL ASSEMBLY ENCOURAGES PARENTS TO RESOLVE
16	DISAGREEMENTS WITH THE BEST INTERESTS OF THEIR CHILDREN IN MIND
17	AND TO DO SO WITHOUT INVOLVING THE COURTS, IF POSSIBLE. THEREFORE,
18	THE GENERAL ASSEMBLY DECLARES THAT BY TREATING PARENTS
19	EQUALLY, REQUIRING EVIDENCE-BASED RULING AND ADHERENCE TO
20	STANDARDS OF DUE PROCESS, AND FOCUSING ON IMPROVING THE
21	OUTCOMES FOR CHILDREN, DISSOLUTION OF MARRIAGE LITIGATION WILL
22	DROP SIGNIFICANTLY.
23	SECTION 3. In Colorado Revised Statutes, 14-10-108, add (3.5)
24	as follows:
25	14-10-108. Temporary orders in a dissolution case. (3.5) IF A
26	TEMPORARY OR PERMANENT PROTECTION ORDER PURSUANT TO THE
27	PROVISIONS OF PART 1 OF ARTICLE 14 OF TITLE 13, C.R.S., HAS BEEN

-5- SB15-129

1	ENTERED AGAINST ONE OR BOTH OF THE PARTIES TO THE ACTION FILED
2	PURSUANT TO THIS ARTICLE, EITHER PRIOR TO OR IN CONJUNCTION WITH
3	THE FILING OF THE ACTION UNDER THIS ARTICLE, EITHER PARTY MAY
4	REQUEST THAT THE COURT MODIFY THE PROVISIONS OF THE ORDER
5	CONSISTENT WITH THE PROVISIONS OF SECTION 14-10-124. UNLESS THE
6	COURT FINDS, AFTER A HEARING, THAT SUCH ORDERS WOULD ENDANGER
7	THE CHILD'S PHYSICAL HEALTH OR SIGNIFICANTLY IMPAIR THE CHILD'S
8	EMOTIONAL DEVELOPMENT, THE COURT SHALL ORDER SUBSTANTIALLY
9	EQUAL PARENTING TIME WITH ANY CHILD OVER WHOM THE COURT HAS
10	JURISDICTION AND ALLOW FOR NORMAL COMMUNICATIONS WITH THE
11	CHILD, ACCESS TO THE CHILD'S SCHOOL AND EXTRACURRICULAR
12	ACTIVITIES, AND ANY OTHER ORDERS RELATING TO THE RESTRAINED
13	PARTY'S RELATIONSHIP WITH THE CHILD. THE COURT SHALL MAKE ANY
14	ORDERS NECESSARY TO PRESERVE THE SAFETY OF THE PROTECTED PARTY
15	WHILE FACILITATING THE RESTRAINED PARTY'S PARENTING TIME AND
16	CONTACT WITH THE CHILD. IN ADDITION, IF THE SAFETY OF THE
17	PROTECTED PARTY WILL BE PRESERVED, THE COURT SHALL MODIFY A NO
18	CONTACT ORDER TO ALLOW EMAIL AND TEXT MESSAGING BETWEEN THE
19	PARTIES. UPON THE REQUEST OF EITHER PARTY, THE COURT SHALL ORDER
20	AN EXPEDITED HEARING CONCERNING MODIFICATION OF PROVISIONS OF A
21	TEMPORARY OR PERMANENT PROTECTION ORDER RELATING TO THE
22	ALLOCATION OF PARENTAL RIGHTS AND RESPONSIBILITIES AND
23	COMMUNICATION BETWEEN THE PARTIES.
24	SECTION 4. In Colorado Revised Statutes, 14-10-116.5, amend
25	(2) as follows:
26	14-10-116.5. Appointment in domestic relations cases - child
27	and family investigator - disclosure - background check. (2) A child

-6-

SB15-129

and family investigator appointed by the court may be an attorney, a mental health professional, or any other individual with appropriate training, qualifications, and an independent perspective acceptable to the court. The child and family investigator for the court shall investigate report, and make recommendations CONDUCT AN OBJECTIVE INVESTIGATION OF SPECIFIC MATTERS OR ISSUES OF MERIT as specifically directed by the court in the appointment order taking into consideration the relevant factors for determining the best interests of the child as specified in section 14-10-124. The child and family investigator shall make independent and informed recommendations to the court, in the form of a written report filed with the court, unless otherwise ordered by the court. While the child and family investigator shall consider the wishes of the child, the child and family investigator need not adopt such wishes in making his or her recommendations to the court unless they serve the child's interests as described in section 14-10-124. The child's best wishes, if expressed, shall be disclosed in the child and family investigator's written report AND SHALL PROVIDE WRITTEN FACTUAL FINDINGS TO THE COURT THAT ARE SUPPORTED BY CREDIBLE EVIDENCE CONCERNING THE MATTERS OR ISSUES INVESTIGATED. DUE TO THE INVESTIGATIVE NATURE OF THE APPOINTMENT, THE CHILD AND FAMILY INVESTIGATOR'S REPORT SHALL NOT INCLUDE CONCLUSIONS OR RECOMMENDATIONS TO THE COURT CONCERNING THE ALLOCATION OF PARENTAL RESPONSIBILITIES. The child and family investigator SHALL KEEP DIGITAL RECORDINGS OF ALL CONVERSATIONS AND INTERVIEWS RELEVANT TO THE INVESTIGATION, AND may be called to testify as a witness regarding his or her recommendations FACTUAL FINDINGS. The child and family investigator shall comply with applicable provisions set

-7-

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

SB15-129

1	forth in chief justice directives, and any other practice or ethical standards
2	established by rule, statute, or licensing board that regulates the child and
3	family investigator.
4	SECTION 5. In Colorado Revised Statutes, amend 14-10-123.4
5	(1) (a) as follows:
6	14-10-123.4. Rights of children in matters relating to parental
7	responsibilities. (1) The general assembly hereby declares that children
8	have certain rights in the determination of matters relating to parental
9	responsibilities, including:
10	(a) The right to have such determinations based upon the best
11	interests of the child IN A MANNER THAT PROTECTS THE FUNDAMENTAL
12	LIBERTY INTERESTS OF BOTH PARENTS AND CHILD TO THE PARENT-CHILD
13	RELATIONSHIP;
14	SECTION 6. In Colorado Revised Statutes, amend 14-10-124
15	(1), (1.5) (a) introductory portion, (1.5) (b) introductory portion, and
16	(1.7); and repeal (1.5) (a) (VII) as follows:
17	14-10-124. Best interests of child. (1) Legislative declaration.
18	While co-parenting is not appropriate in all circumstances following
19	dissolution of marriage or legal separation, the general assembly finds and
20	declares that, in most circumstances, it is in the best interest of all parties
21	to encourage frequent and continuing contact between each parent and the
22	minor children of the marriage after the parents have separated or
23	dissolved their marriage. In order to effectuate this goal when
24	appropriate, the general assembly urges parents to share the rights and
25	responsibilities of child-rearing and to encourage the love, affection, and
26	contact between the children and the parents THE GENERAL ASSEMBLY
27	EINDS AND DECLARES THAT OUTCOMES FOR CHILDREN FOLLOWING

-8- SB15-129

DISSOLUTION OF MARRIAGE OR LEGAL SEPARATION ARE SIGNIFICANTLY BETTER WHEN A CHILD'S RELATIONSHIP WITH BOTH PARENTS CAN DEVELOP AND GROW UNHINDERED. RESEARCH DEMONSTRATING THAT CHILDREN NEED, WANT, AND LOVE BOTH PARENTS OVERWHELMINGLY SUPPORTS THE CONCLUSION THAT THE INTERESTS OF CHILDREN ARE BEST SERVED BY SPENDING SUBSTANTIALLY EQUAL TIME WITH EACH PARENT. TREATING PARENTS EQUALLY IN THE ALLOCATION OF PARENTAL RIGHTS AND RESPONSIBILITIES IS OF PARAMOUNT IMPORTANCE TO REDUCING DISSOLUTION OF MARRIAGE CONFLICT AND AVOIDING HARMFUL LITIGATION. PARENTS HAVE A FUNDAMENTAL LIBERTY INTEREST IN MAINTAINING THE PARENT-CHILD RELATIONSHIP, AND COURTS SHOULD REQUIRE COMPELLING EVIDENCE BEFORE DIVERGING FROM A SUBSTANTIALLY EQUAL ALLOCATION OF PARENTAL RIGHTS AND RESPONSIBILITIES.

(1.5) Allocation of parental responsibilities. The court shall determine the allocation of parental responsibilities, including parenting time and decision-making responsibilities, in accordance with the best interests of the child giving paramount consideration to the child's safety and the physical, mental, and emotional conditions and needs of the child as follows:

(a) **Determination of parenting time.** The court, upon the motion of either party or upon its own motion, may make provisions for parenting time that the court finds are in the child's best interests. THE COURT SHALL ENTER AN ORDER FOR PARENTING TIME THAT AWARDS SUBSTANTIALLY EQUAL PARENTING TIME TO EACH PARTY unless the court finds, after a hearing, that SUBSTANTIALLY EQUAL parenting time by WITH ONE OF the party PARTIES would endanger the child's physical health or significantly

-9- SB15-129

impair the child's emotional development. In addition to a finding IF THE
COURT FINDS, AFTER A HEARING, that parenting time would endanger the
child's physical health or significantly impair the child's emotional
development, in any order imposing or continuing a parenting time
restriction, the court shall enumerate the specific factual findings
supporting the restriction and may enumerate the conditions that the
restricted party could fulfill in order to seek modification in the parenting
plan. When a claim of child abuse or neglect, domestic violence, or
sexual assault where there is also a claim that the child was conceived as
a result of the sexual assault has been made to the court, or the court has
reason to believe that a party has committed child abuse or neglect,
domestic violence, or sexual assault where there is also a claim that the
child was conceived as a result of the sexual assault, prior to determining
parenting time, the court shall follow the provisions of subsection (4) of
this section. In determining the best interests of the child for purposes of
parenting time, the court shall consider all relevant factors, including
THAT PROTECTING AND FOSTERING THE PARENT-CHILD RELATIONSHIP IS OF
PARAMOUNT IMPORTANCE TO ACHIEVING THE BEST OUTCOMES FOR THE
CHILD, AND THE IMPORTANCE OF THE PARENT-CHILD RELATIONSHIP
OUTWEIGHS MOST OTHER CONSIDERATIONS, INCLUDING THE SUBJECTIVE
VIEW OF A PARENT. IN CIRCUMSTANCES WHERE SUBSTANTIALLY EQUAL
PARENTING TIME IS NOT IN THE CHILD'S BEST INTERESTS, THE COURT SHALL
CONSIDER ALL RELEVANT FACTORS, INCLUDING:
(VII) Whather the next nettern of involvement of the nextice with

(VII) Whether the past pattern of involvement of the parties with the child reflects a system of values, time commitment, and mutual support;

(b) Allocation of decision-making responsibility. The court,

-10- SB15-129

upon the motion of either party or its own motion, shall allocate the decision-making responsibilities between the parties based upon the best interests of the child, RECOGNIZING THAT, IN MOST CASES, MUTUAL DECISION-MAKING RESPONSIBILITY RESULTS IN THE BEST OUTCOMES FOR THE CHILD, AND SHALL ORDER MUTUAL DECISION-MAKING RESPONSIBILITY UNLESS CREDIBLE EVIDENCE SUPPORTS THE COURT'S FINDING THAT MUTUAL DECISION-MAKING RESPONSIBILITY WITH RESPECT TO ONE OR MORE ISSUES IS CLEARLY NOT IN THE CHILD'S BEST INTEREST. In determining decision-making responsibility, the court may allocate the decision-making responsibility with respect to each issue affecting the child mutually between both parties or individually to one or the other party or any combination thereof. When a claim of child abuse or neglect or domestic violence has been made to the court, or the court has reason to believe that a party has committed child abuse or neglect, domestic violence, or sexual assault where there is also a claim that the child in question was conceived as a result of the sexual assault, prior to allocating decision-making responsibility, the court shall follow the provisions of subsection (4) of this section. In determining the best interests of the child for purposes of allocating decision-making responsibilities, the court shall consider, in addition to the factors set forth in paragraph (a) of this subsection (1.5), all relevant factors including: (1.7) Pursuant to section 14-10-123.4, children have the right to have the determination of matters relating to parental responsibilities

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

have the determination of matters relating to parental responsibilities based upon the best interests of the child. In contested hearings on final orders regarding the allocation of parental responsibilities, the court shall make findings on the record concerning the factors the court considered AND THE SPECIFIC EVIDENCE SUPPORTING THOSE FACTORS and the reasons

-11- SB15-129

1	why the allocation of parental responsibilities is in the best interests of the
2	child.
3	SECTION 7. In Colorado Revised Statutes, amend 14-10-125 (1)
4	as follows:
5	14-10-125. Temporary orders. (1) A party to a proceeding
6	concerning the allocation of parental responsibilities may move for a
7	temporary order. The court may allocate temporary parental
8	responsibilities, including temporary parenting time and temporary
9	decision-making responsibility, after a hearing. THE COURT SHALL ENTER
10	AN ORDER FOR SUBSTANTIALLY EQUAL PARENTING TIME UNLESS THE
11	COURT MAKES FINDINGS, SUPPORTED BY CREDIBLE EVIDENCE, THAT SUCH
12	ORDER WOULD ENDANGER THE CHILD'S PHYSICAL HEALTH OR
13	SIGNIFICANTLY IMPAIR THE CHILD'S EMOTIONAL DEVELOPMENT. THE
14	COURT SHALL ALSO ORDER MUTUAL DECISION-MAKING RESPONSIBILITIES
15	FOR THE CHILD UNLESS CREDIBLE EVIDENCE SUPPORTS THE COURT'S
16	FINDING THAT MUTUAL DECISION-MAKING RESPONSIBILITY WITH RESPECT
17	TO ONE OR MORE ISSUES IS CLEARLY NOT IN THE CHILD'S BEST INTEREST.
18	SECTION 8. In Colorado Revised Statutes, 14-10-126, amend
19	(1) as follows:
20	14-10-126. Interviews. (1) The court may interview the child in
21	chambers to ascertain the child's wishes as to the allocation of parental
22	responsibilities. The court may permit counsel to be present at the
23	interview. The court shall cause a record AN AUDIO RECORDING of the
24	interview to be made, and it shall be made part of the record in the case.
25	SECTION 9. In Colorado Revised Statutes, amend 14-10-127 as
26	follows:
27	14-10-127. Investigation by mental health professional -

-12- SB15-129

findings - disclosure. (1) (a) (I) In all proceedings concerning the allocation of parental responsibilities with respect to a child, the court may, upon motion of either party or upon its own motion, order any county or district social services department or a licensed mental health professional qualified pursuant to subsection (4) of this section to perform an evaluation INVESTIGATION and file a written report FINDINGS OF FACT concerning the disputed MENTAL HEALTH DIAGNOSES, ASSESSMENTS OF RELEVANT ADDICTIONS, OR OTHER MENTAL HEALTH-RELATED issues relating THAT ARE RELEVANT to the allocation of parental responsibilities for the child, unless such motion by either party is made for the purpose of delaying the proceedings. THE INVESTIGATOR'S WRITTEN FINDINGS OF FACT MUST NOT CONTAIN CONCLUSIONS OR RECOMMENDATIONS THAT ARE PROPERLY MADE BY THE COURT, INCLUDING CONCLUSIONS OR RECOMMENDATIONS RELATING TO THE ALLOCATION OF PARENTAL RIGHTS AND RESPONSIBILITIES BETWEEN THE PARTIES. Any court or social services department personnel appointed by the court to do such evaluation shall be qualified pursuant to subsection (4) of this section. When a mental health professional performs the evaluation, The court shall appoint or approve the selection of the mental health professional. Within seven days after the appointment, the evaluator INVESTIGATOR shall comply with the disclosure provisions of subsection (1.2) of this section. The court shall, at the time of the appointment of the evaluator INVESTIGATOR, order one or more of the parties to deposit a reasonable sum with the court to pay the cost of the evaluation INVESTIGATION. The court may order the reasonable charge for such evaluation INVESTIGATION and report to be assessed as costs between the parties at the time the evaluation investigation is completed.

-13-

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

SB15-129

(I.3) In determining whether to order an evaluation INVESTIGATION pursuant to this section, in addition to any other considerations the court deems relevant, the court shall consider:

- (A) Whether an investigation by a child and family investigator pursuant to section 14-10-116.5 would be sufficient or appropriate given the scope or nature of the disputed issues; relating to the allocation of parental responsibilities for the child;
- (B) Whether an evaluation INVESTIGATION pursuant to this section is necessary to assist the court in determining RELEVANT MENTAL HEALTH ISSUES RELATING TO the best interests of the child; and
- (C) Whether involving the child in an evaluation INVESTIGATION pursuant to this section is in the best interests of the child.
- (I.5) A party may request a supplemental evaluation INVESTIGATION to the evaluation INVESTIGATION ordered pursuant to subparagraph (I) of this paragraph (a). The court shall appoint another mental health professional to perform the supplemental evaluation INVESTIGATION at the initial expense of the moving party. The person appointed to perform the supplemental evaluation INVESTIGATION shall comply with the disclosure provisions of subsection (1.2) of this section. The court shall not order a supplemental evaluation INVESTIGATION if it determines that any of the following applies, based on motion and supporting affidavits:
 - (A) Such motion is interposed for purposes of delay;
- (B) A party objects, and the party who objects or the child has a physical or mental condition that would make it harmful for such party or the child to participate in the A supplemental evaluation MENTAL HEALTH INVESTIGATION;

-14- SB15-129

(C) The purpose of such motion is to harass or oppress the other party;

- (D) The moving party has failed or refused to cooperate with the first evaluation INVESTIGATION;
- (E) The weight of the evidence other than the evaluation concerning the allocation of parental responsibilities or parenting time INVESTIGATION by the mental health professional demonstrates that a second evaluation INVESTIGATION would not be of benefit to the court; in determining the allocation of parental responsibilities and parenting time; or
- (F) In addition to the evaluation INVESTIGATION ordered pursuant to subparagraph (I) of this paragraph (a), there has been an investigation and report prepared by a child and family investigator pursuant to section 14-10-116.5, and the court finds that a supplemental evaluation concerning parental responsibilities MENTAL HEALTH EVALUATION will not serve the best interests of the child.
- (II) Each party and the child shall cooperate in the supplemental evaluation INVESTIGATION. If the court finds that the supplemental evaluation INVESTIGATION was necessary and materially assisted the court, the court may order the costs of such supplemental evaluation INVESTIGATION to be assessed as costs between the parties. Except as otherwise provided in this section, such report shall be considered THE INVESTIGATOR'S WRITTEN FINDINGS OF FACT ARE confidential and shall not be available for public inspection unless by order of court. The cost of each probation department or department of human services evaluation INVESTIGATION shall be based on an ability to pay and shall be assessed as part of the costs of the action or proceeding, and, upon receipt of such

-15- SB15-129

sum by the clerk of court, it shall be transmitted to the department or agency performing the evaluation INVESTIGATION.

- (b) The person signing a report or evaluation SUBMITTING THE WRITTEN FINDINGS OF FACT and supervising its preparation shall be a licensed mental health professional. The mental health professional may have associates or persons working under him or her who are unlicensed.
- (1.2) (a) Within seven days after his or her appointment, the evaluator INVESTIGATOR shall disclose to each party, attorneys of record, and the court any familial, financial, or social relationship that the evaluator INVESTIGATOR has or has had with the child, either party, the attorneys of record, or the judicial officer and, if a relationship exists, the nature of the relationship.
- (b) Based on the disclosure required pursuant to paragraph (a) of this subsection (1.2), the court may, in its discretion, terminate the appointment and appoint a different evaluator INVESTIGATOR in the proceedings. A party has seven days from the date of the disclosure to object to the appointment based upon information contained in the disclosure. If a party objects to the appointment, the court shall appoint a different person or confirm the appointment within seven days after the date of the party's objection. If no party timely objects to the appointment, then the appointment is deemed confirmed.
- (2) In preparing the report WRITTEN FINDINGS OF FACT concerning a child, the evaluator INVESTIGATOR may consult any person who may have RELEVANT information about the child. and the child's potential parenting arrangements. Upon order of the court, the evaluator INVESTIGATOR may refer the child to other professional personnel for diagnosis. The evaluator INVESTIGATOR may consult with and obtain

-16- SB15-129

information from medical, mental health, educational, or other expert persons who have served the child in the past without obtaining the consent of the parent or the person allocated parental responsibilities for the child; but the child's consent must be obtained if the child has reached the age of fifteen years unless the court finds that the child lacks mental capacity to consent. If the requirements of subsections (3) to (7) of this section are fulfilled, the evaluator's INVESTIGATOR'S report may be received in evidence at the hearing.

- (3) The evaluator INVESTIGATOR shall mail the report WRITTEN FINDINGS OF FACT to the court and to counsel and to any party not represented by counsel at least twenty-one days prior to the hearing. The evaluator INVESTIGATOR shall make available to counsel and to any party not represented by counsel his or her file of underlying data and reports, complete texts of diagnostic reports made to the evaluator INVESTIGATOR pursuant to the provisions of subsections (2), (5), and (6) of this section, and the names and addresses of all persons whom the evaluator INVESTIGATOR has consulted. Any party to the proceeding may call the evaluator INVESTIGATOR and any person with whom the evaluator INVESTIGATOR has consulted for cross-examination. No party may waive his or her right of cross-examination prior to the hearing.
- (4) A person shall not be allowed to testify regarding a parental responsibilities or parenting time evaluation MENTAL HEALTH INVESTIGATION that the person has performed pursuant to this section unless the court finds that the person is qualified as competent, by training and experience, in the areas of:
- (a) The effects of divorce and remarriage on children, adults, and families;

-17- SB15-129

1	(b) Appropriate parenting techniques;
2	(c) Child development, including cognitive, personality,
3	emotional, and psychological development;
4	(d) Child and adult psychopathology;
5	(e) Applicable clinical assessment techniques; and
6	(f) Applicable legal and ethical requirements of parental
7	responsibilities evaluation A MENTAL HEALTH INVESTIGATION.
8	(5) If evaluation INVESTIGATION is indicated in an area which is
9	beyond the training or experience of the evaluator INVESTIGATOR, the
10	evaluator INVESTIGATOR shall consult with a mental health professional
11	qualified by training or experience in that area. Such areas may include,
12	but are not limited to, domestic violence, child abuse, alcohol or
13	substance abuse, or psychological testing.
14	(6) (a) A mental health professional may make specific
15	recommendations when the mental health professional has interviewed
16	and assessed all parties to the dispute, assessed the quality of the
17	relationship, or the potential for establishing a quality relationship,
18	between the child and each of the parties, and had access to pertinent
19	information from outside sources.
20	(b) A mental health professional may make recommendations
21	even though all parties and the child have not been evaluated by the same
22	mental health professional in the following circumstances if the mental
23	health professional states with particularity in his or her opinion the
24	limitations of his or her findings and recommendations:
25	(I) Any of the parties reside outside Colorado and it would not be
26	feasible for all parties and the child to be evaluated by the same mental
27	health professional; or

-18- SB15-129

1	(II) One party refuses or is unable to cooperate with the
2	court-ordered evaluation; or
3	(III) The mental health professional is a member of a team of
4	professionals that performed the evaluation and is presenting
5	recommendations of the team that has interviewed and assessed all parties
6	to the dispute.
7	(7) (a) A Written report of the evaluation shall FINDINGS OF FACT
8	MUST be provided to the court and to the parties pursuant to subsection
9	(3) of this section.
10	(b) The report of the evaluation shall WRITTEN FINDINGS OF FACT
11	MUST include, but need not be limited to, the following ADDITIONAL
12	information:
13	(I) A description of the procedures employed during the
14	evaluation INVESTIGATION;
17	evaluation investigation,
15	(II) A report of the data collected; AND
	,
15	(II) A report of the data collected; AND
15 16	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting
15 16 17	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting recommendations were reached from the data collected, with specific
15 16 17 18	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting recommendations were reached from the data collected, with specific reference to criteria listed in section 14-10-124 (1.5), and, if applicable,
15 16 17 18 19	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting recommendations were reached from the data collected, with specific reference to criteria listed in section 14-10-124 (1.5), and, if applicable, to the criteria listed in section 14-10-131, and their relationship to the
15 16 17 18 19 20	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting recommendations were reached from the data collected, with specific reference to criteria listed in section 14-10-124 (1.5), and, if applicable, to the criteria listed in section 14-10-131, and their relationship to the results of the evaluation;
15 16 17 18 19 20 21	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting recommendations were reached from the data collected, with specific reference to criteria listed in section 14-10-124 (1.5), and, if applicable, to the criteria listed in section 14-10-131, and their relationship to the results of the evaluation; (IV) Recommendations concerning the allocation of parental
15 16 17 18 19 20 21 22	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting recommendations were reached from the data collected, with specific reference to criteria listed in section 14-10-124 (1.5), and, if applicable, to the criteria listed in section 14-10-131, and their relationship to the results of the evaluation; (IV) Recommendations concerning the allocation of parental responsibilities for the child, including decision-making responsibility,
15 16 17 18 19 20 21 22 23	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting recommendations were reached from the data collected, with specific reference to criteria listed in section 14-10-124 (1.5), and, if applicable, to the criteria listed in section 14-10-131, and their relationship to the results of the evaluation; (IV) Recommendations concerning the allocation of parental responsibilities for the child, including decision-making responsibility, parenting time, and other considerations; and
15 16 17 18 19 20 21 22 23 24	(II) A report of the data collected; AND (III) A conclusion that explains how the resulting recommendations were reached from the data collected, with specific reference to criteria listed in section 14-10-124 (1.5), and, if applicable, to the criteria listed in section 14-10-131, and their relationship to the results of the evaluation; (IV) Recommendations concerning the allocation of parental responsibilities for the child, including decision-making responsibility, parenting time, and other considerations; and (V) (III) An explanation of any limitations in the evaluations or

-19- SB15-129

1	infilled to supplemental evaluations investigations and related medical
2	and mental health information, that are submitted to the court pursuant to
3	this section shall be deemed ARE confidential without the necessity of
4	filing a motion to seal or otherwise limit access to the court file under the
5	Colorado rules of civil procedure. An evaluation INVESTIGATION or report
6	that is deemed confidential under this subsection (8) shall not be made
7	available for public inspection without an order of the court authorizing
8	public inspection.
9	SECTION 10. In Colorado Revised Statutes, amend 14-10-129
10	(1.5); and add (2) (b.5) as follows:
11	14-10-129. Modification of parenting time. (1.5) If a motion for
12	a substantial modification of parenting time which also changes the party
13	with whom the child resides a majority of the time has been filed, whether
14	or not it has been granted, no subsequent motion may be filed within two
15	years after disposition of the prior motion unless the court decides, on the
16	basis of affidavits, that the child's present environment may endanger the
17	child's physical health or significantly impair the child's emotional
18	development or that the party with whom the child resides a majority of
19	the time is intending to relocate with the child to a residence that
20	substantially changes the geographical ties between the child and the
21	other party. The restriction on modification of parenting time
22	WITHIN TWO YEARS AFTER DISPOSITION OF A PRIOR MOTION DOES NOT
23	APPLY TO MODERATE MODIFICATIONS TO A PARENTING PLAN THAT
24	CHANGES THE PARTY WITH WHOM THE CHILD RESIDES A MAJORITY OF THE
25	TIME WHERE THE EXISTING PARENTING PLAN AWARDED THE PARTIES
26	SUBSTANTIALLY EQUAL PARENTING TIME.

(2) The court shall not modify a prior order concerning parenting

27

-20- SB15-129

party with whom the child resides a majority of the time unless it finds, upon the basis of facts that have arisen since the prior decree or that were unknown to the court at the time of the prior decree, that a change has occurred in the circumstances of the child or the party with whom the child resides the majority of the time and that the modification is necessary to serve the best interests of the child. In applying these standards, the court shall retain the parenting time schedule established in the prior decree unless:

- (b.5) THE EXISTING PARENTING PLAN AWARDED THE PARTIES SUBSTANTIALLY EQUAL PARENTING TIME AND THE CHANGE IN PARENTING TIME REQUESTED IS NOT SUBSTANTIAL; OR
- **SECTION 11.** In Colorado Revised Statutes, 14-10-131, **amend** (2) as follows:
 - **14-10-131. Modification of custody or decision-making responsibility.** (2) The court shall not modify a custody decree or a decree allocating decision-making responsibility unless it finds, upon the basis of facts that have arisen since the prior decree or that were unknown to the court at the time of the prior decree, that a change has occurred in the circumstances of the child, ANY PARTY, or the child's custodian or party to whom decision-making responsibility was allocated and that the modification is necessary to WOULD serve the best interests of the child. In applying these standards, the court shall retain the allocation of decision-making responsibility established by the prior decree unless CONSIDER:
 - (a) WHETHER the parties agree to the modification;
 - (b) WHETHER the child has been integrated into the family of the

-21- SB15-129

petitioner with the consent of the other party and such situation warrants a modification of the allocation of decision-making responsibilities;

- (b.5) WHETHER there has been a modification in the parenting time order pursuant to section 14-10-129, that warrants a modification of the allocation of decision-making responsibilities;
- (b.7) WHETHER a party has consistently consented to the other party making individual decisions for the child which decisions the party was to make individually or the parties were to make mutually; or
- (b.9) WHETHER FOSTERING THE PARENT-CHILD RELATIONSHIP THROUGH AN AWARD OF MUTUAL DECISION-MAKING RESPONSIBILITY WITH RESPECT TO ONE OR MORE ISSUES IS NOW IN THE CHILD'S BEST INTEREST; OR
- (c) WHETHER the retention of the allocation of decision-making responsibility would endanger the child's physical health or significantly impairs the child's emotional development and the harm likely to be caused by a change of environment is outweighed by the advantage of a change to the child.

SECTION 12. Act subject to petition - effective date. This act takes effect September 1, 2015; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within the ninety-day period after final adjournment of the general assembly, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2016 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

-22- SB15-129