# First Regular Session Seventy-first General Assembly STATE OF COLORADO

### **ENGROSSED**

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 17-0942.01 Kristen Forrestal x4217

**SENATE BILL 17-214** 

#### SENATE SPONSORSHIP

Smallwood and Garcia,

## HOUSE SPONSORSHIP

Exum and Pettersen, Esgar, Pabon

**Senate Committees**Business, Labor, & Technology

**House Committees** 

### A BILL FOR AN ACT

101 CONCERNING THE CREATION OF THE VOLUNTARY FIREFIGHTER
102 CANCER BENEFITS PROGRAM.

# **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill allows an employer to participate in a voluntary firefighter cancer benefits program, as a multiple employer health trust to provide benefits to firefighters by paying contributions into the established trust. The bill requires the trust to provide benefits to each firefighter based on the cancer diagnosis and award level.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add part 4 to article
3	5 of title 29 as follows:
4	PART 4
5	VOLUNTARY FIREFIGHTER CANCER
6	BENEFITS PROGRAM
7	29-5-401. Legislative declaration. (1) HOUSE BILL 07-1008
8	ENACTED IN 2007, ESTABLISHED A REBUTTABLE PRESUMPTION IN THE
9	STATE WORKERS' COMPENSATION SYSTEM THAT CERTAIN TYPES OF
10	CANCER, WHEN CONTRACTED BY FIREFIGHTERS, ARE OCCUPATIONAL
11	DISEASES CAUSED BY EMPLOYMENT AS A FIREFIGHTER.
12	(2) NINE YEARS OF EXPERIENCE HAS SHOWN THAT THE
13	REBUTTABLE PRESUMPTION ESTABLISHED BY HOUSE BILL 07-1008 HAS
14	PRODUCED NO DEMONSTRABLE BENEFIT TO FIREFIGHTERS BUT HAS LED TO
15	SIGNIFICANTLY GREATER COSTS TO EMPLOYERS OF FIREFIGHTERS.
16	(3) THE PURPOSE OF THIS PART 4 IS TO PROVIDE SUPPLEMENTAL
17	INCOME AND REIMBURSEMENT FOR OUT-OF-POCKET COSTS NOT
18	OTHERWISE PAID FOR BY INSURANCE COVERAGE TO FIREFIGHTERS WHO
19	CONTRACT COVERED CANCERS AND TO REDUCE THE COST OF WORKERS
20	COMPENSATION INSURANCE FOR EMPLOYERS OF FIREFIGHTERS. THIS PART
21	4 IS NOT A REPLACEMENT FOR WORKERS' COMPENSATION COVERAGE OR
22	ANY OTHER KIND OF MEDICAL INSURANCE.
23	(4) This part 4 does not eliminate or curtail the obligation
24	OF AN EMPLOYER OF FIREFIGHTERS TO PARTICIPATE IN THE STATE
25	WORKERS' COMPENSATION SYSTEM, NOR DOES IT ELIMINATE OR CURTAIL
26	THE RIGHT OF A FIREFIGHTER TO PURSUE BENEFITS UNDER THE STATE

-2- 214

1	WORKERS' COMPENSATION SYSTEM. RATHER, IT PROVIDES A PRACTICAL
2	ALTERNATIVE FOR FIREFIGHTERS TO PURSUE IN DEALING WITH THE COSTS
3	AND BURDENS OF COVERED CANCERS WITHOUT BEING FORCED TO RELY ON
4	RECOVERING COMPENSATION UNDER THE REBUTTABLE PRESUMPTION
5	CREATED BY HOUSE BILL 07-1008.
6	29-5-402. Definitions. AS USED IN THIS PART 4, UNLESS THE
7	CONTEXT OTHERWISE REQUIRES:
8	(1) "CANCER" MEANS CANCER THAT ORIGINATES AS A CANCER OF
9	THE BRAIN, SKIN, DIGESTIVE SYSTEM, HEMATOLOGICAL SYSTEM, OR
10	GENITOURINARY SYSTEM OR AS DEFINED BY THE TRUST.
11	(2) "COVERED INDIVIDUAL" MEANS A FIREFIGHTER, PART-TIME
12	FIREFIGHTER, OR VOLUNTEER FIREFIGHTER WHO MEETS THE COVERAGE
13	REQUIREMENTS IN SECTION $\underline{29-5-403}$ (12).
14	(3) "EMPLOYER" MEANS A MUNICIPALITY, SPECIAL DISTRICT, FIRE
15	AUTHORITY, OR COUNTY IMPROVEMENT DISTRICT THAT EMPLOYS ONE OR
16	MORE FIREFIGHTERS, PART-TIME FIREFIGHTERS, OR VOLUNTEER
17	FIREFIGHTERS. "EMPLOYER" DOES NOT INCLUDE A POWER AUTHORITY
18	CREATED PURSUANT TO SECTION 29-1-204 OR A MUNICIPALLY OWNED
19	UTILITY.
20	(4) "FIREFIGHTER" MEANS A FULL-TIME, ACTIVE EMPLOYEE OF AN
21	EMPLOYER WHO REGULARLY WORKS AT LEAST ONE THOUSAND SIX
22	HUNDRED HOURS IN ANY CALENDAR YEAR AND WHOSE DUTIES ARE
23	DIRECTLY INVOLVED WITH THE PROVISION OF FIRE PROTECTION SERVICES,
24	AND WHO IS NOT A VOLUNTEER FIREFIGHTER.
25	(5) "PART-TIME FIREFIGHTER" MEANS AN ACTIVE EMPLOYEE OF AN
26	EMPLOYER WHO REGULARLY WORKS LESS THAN ONE THOUSAND SIX
27	HUNDRED HOURS IN ANY CALENDAR YEAR, WHOSE DUTIES ARE DIRECTLY

-3-

2	IS NOT A VOLUNTEER FIREFIGHTER.
3	(6) "Trust" means a multiple employer health trust
4	DESCRIBED IN SECTION 10-3-903.5 (7)(b)(I), ESTABLISHED FOR THE
5	PURPOSES OF THIS PART 4.
6	(7) "VOLUNTEER FIREFIGHTER" MEANS A VOLUNTEER FIREFIGHTER
7	AS DEFINED IN SECTION 31-30-1102, INCLUDING A PERSON MEETING THIS
8	DEFINITION WHO PROVIDES VOLUNTEER SERVICES TO A FIRE AUTHORITY
9	CREATED BY AN INTERGOVERNMENTAL AGREEMENT PROVIDING FIRE
10	PROTECTION.
11	29-5-403. Required benefits - conditions of receiving benefits.
12	(1) AN EMPLOYER MAY PARTICIPATE IN THE VOLUNTARY FIREFIGHTER
13	CANCER BENEFITS PROGRAM BY PAYING CONTRIBUTIONS INTO A MULTIPLE
14	EMPLOYER HEALTH TRUST AS SET FORTH IN SECTION 10-3-903.5 (7)(b)(I),
15	ESTABLISHED FOR THE PURPOSES OF THIS PART 4. THE CONTRIBUTION
16	LEVELS AND AWARD LEVEL DEFINITIONS WILL BE SET BY THE TRUST.
17	(2) FOR AN EMPLOYER CHOOSING TO PARTICIPATE IN THE
18	VOLUNTARY FIREFIGHTER CANCER BENEFITS PROGRAM, THE TRUST SHALL
19	PROVIDE THE MINIMUM BENEFITS SPECIFIED IN SUBSECTION (3) OF THIS
20	SECTION TO COVERED INDIVIDUALS DIAGNOSED WITH CANCER, BASED ON
21	THE AWARD LEVEL OF THE CANCER AT THE TIME OF DIAGNOSIS, AFTER THE
22	EMPLOYER BECOMES A PARTICIPANT.
23	(3) AWARD LEVELS WILL BE ESTABLISHED BY THE TRUST BASED ON
24	THE CATEGORY AND STAGE OF THE CANCER AS FOLLOWS:
25	(a) Award level zero, one hundred dollars up to two
26	THOUSAND DOLLARS;
27	(b) AWARD LEVEL ONE, FOUR THOUSAND DOLLARS, WHICH SHALL

INVOLVED WITH THE PROVISION OF FIRE PROTECTION SERVICES, AND WHO

1

-4- 214

1	BE PAID IN ADDITION TO THE AMOUNTS PAID FOR AN AWARD LEVEL TWO
2	OR HIGHER DIAGNOSIS;
3	(c) AWARD LEVEL TWO, FIVE THOUSAND DOLLARS;
4	(d) AWARD LEVEL THREE, FIFTEEN THOUSAND DOLLARS;
5	(e) AWARD LEVEL FOUR, TWENTY-TWO THOUSAND FIVE HUNDRED
6	DOLLARS;
7	(f) AWARD LEVEL FIVE, TWENTY-EIGHT THOUSAND ONE HUNDRED
8	TWENTY-FIVE DOLLARS;
9	(g) AWARD LEVEL SIX, THIRTY-SEVEN THOUSAND FIVE HUNDRED
10	DOLLARS;
11	(h) AWARD LEVEL SEVEN, SIXTY-FIVE THOUSAND SIX HUNDRED
12	TWENTY-FIVE DOLLARS;
13	(i) AWARD LEVEL EIGHT, EIGHTY-FOUR THOUSAND THREE
14	HUNDRED SEVENTY-FIVE DOLLARS;
15	(j) Award Level Nine, one hundred sixty-eight thousand
16	SEVEN HUNDRED FIFTY DOLLARS; OR
17	(k) AWARD LEVEL TEN, TWO HUNDRED TWENTY-FIVE THOUSAND
18	DOLLARS.
19	(4) IN ADDITION TO AN AWARD PURSUANT TO SUBSECTION (3) OF
20	THIS SECTION:
21	(a) A PAYMENT IS MADE TO THE COVERED INDIVIDUAL FOR THE
22	ACTUAL COST, UP TO TWENTY-FIVE THOUSAND DOLLARS, FOR
23	REHABILITATIVE OR VOCATIONAL TRAINING EMPLOYMENT SERVICES AND
24	EDUCATIONAL TRAINING RELATING TO THE CANCER DIAGNOSIS;
25	(b) A PAYMENT IS MADE TO THE COVERED INDIVIDUAL OF UP TO
26	TEN THOUSAND DOLLARS IF A COVERED INDIVIDUAL INCURS COSMETIC
2.7	DISFIGUREMENT COSTS RESULTING FROM CANCER

-5- 214

1	(5) IF THE CANCER IS DIAGNOSED AS TERMINAL CANCER, THE
2	COVERED INDIVIDUAL WILL RECEIVE A LUMP-SUM PAYMENT OF
3	TWENTY-FIVE THOUSAND DOLLARS AS AN ACCELERATED PAYMENT
4	TOWARD THE BENEFITS DUE IN SUBSECTION (3) OF THIS SECTION.
5	(6) The covered individual is entitled to additional
6	AWARDS IF THE CANCER INCREASES IN AWARD LEVEL, BUT THE AMOUNT
7	OF ANY AWARD PAID EARLIER FOR THE SAME CANCER WILL BE
8	SUBTRACTED FROM THE NEW AWARD.
9	(7) If a covered individual dies while owed benefits
10	PURSUANT TO THIS SECTION, THE BENEFITS WILL BE PAID TO THE
11	SURVIVING SPOUSE OR DOMESTIC PARTNER, IF ANY, AT THE TIME OF
12	DEATH, AND IF THERE IS NO SURVIVING SPOUSE OR DOMESTIC PARTNER,
13	ANY SURVIVING CHILDREN EQUALLY. IF THERE IS NO SURVIVING SPOUSE,
14	DOMESTIC PARTNER, OR CHILD, THE OBLIGATION OF THE TRUST TO PAY
15	BENEFITS WILL CEASE.
16	(8) IF A COVERED INDIVIDUAL RETURNS TO THE SAME POSITION OF
17	EMPLOYMENT AFTER A CANCER DIAGNOSIS, THE COVERED INDIVIDUAL IS
18	ENTITLED TO THE BENEFITS IN THIS SECTION FOR ANY SUBSEQUENT NEW
19	TYPE OF COVERED CANCER DIAGNOSIS.
20	(9) THE MAXIMUM AMOUNT THAT MAY BE PAID TO A COVERED
21	INDIVIDUAL FOR EACH CANCER DIAGNOSIS IS TWO HUNDRED FORTY-NINE
22	THOUSAND DOLLARS.
23	(10) Unless the offset provisions of section 8-42-103 (1)(h)
24	HAVE ALREADY BEEN TAKEN, THE BENEFITS PAID PURSUANT TO THIS
25	SECTION MUST BE OFFSET BY ANY PAYMENTS MADE UNDER THE
26	"Workers' Compensation Act of Colorado", articles 40 to 47 of
27	TITLE 8, REGARDLESS OF WHEN THE PAYMENTS ARE MADE. THE TRUST

-6- 214

1	MAY DETERMINE HOW AND WHEN THE OFFSETS ARE IMPLEMENTED.
2	(11) The benefits in this section are reduced by
3	TWENTY-FIVE PERCENT IF A COVERED INDIVIDUAL USED A TOBACCO
4	PRODUCT WITHIN THE FIVE YEARS IMMEDIATELY PRECEDING THE CANCER
5	DIAGNOSIS.
6	(12) (a) In order for a covered individual to be eligible for
7	THE BENEFITS IN THIS SECTION, PRIOR TO THE DIAGNOSIS OF CANCER AND
8	NO MORE THAN FIVE YEARS FOR A FIREFIGHTER OR NO MORE THAN TEN
9	YEARS FOR A VOLUNTEER FIREFIGHTER OR PART-TIME FIREFIGHTER AFTER
10	THE FIREFIGHTER, VOLUNTEER FIREFIGHTER, OR PART-TIME FIREFIGHTER
11	BECAME EMPLOYED BY AN EMPLOYER, THE FIREFIGHTER, VOLUNTEER
12	FIREFIGHTER, OR PART-TIME FIREFIGHTER MUST HAVE HAD A MEDICAL
13	EXAMINATION THAT WOULD REASONABLY HAVE FOUND AN ILLNESS OR
14	INJURY THAT COULD HAVE CAUSED THE CANCER AND NO ILLNESS OR
15	INJURY WAS FOUND.
16	(b) In addition to subsection (12)(a) of this section, in
17	ORDER FOR A COVERED INDIVIDUAL TO BE ELIGIBLE FOR THE BENEFITS IN
18	THIS SECTION, THE FOLLOWING CONDITIONS MUST BE MET:
19	(I) THE FIREFIGHTER:
20	(A) HAS AT LEAST FIVE YEARS OF CONTINUOUS, FULL-TIME
21	EMPLOYMENT WITH AN EMPLOYER; AND
22	(B) IS DIAGNOSED WITH CANCER WITHIN TEN YEARS AFTER
23	CEASING EMPLOYMENT AS A FIREFIGHTER; OR
24	(II) THE VOLUNTEER FIREFIGHTER:
25	(A) HAS AT LEAST TEN YEARS OF ACTIVE SERVICE, AS USED IN
26	SECTION 31-30-1122, AND HAS MAINTAINED A MINIMUM TRAINING
27	PARTICIPATION IN THE FIRE DEPARTMENT OF THIRTY-SIX HOURS EACH

-7- 214

1	YEAR; AND
2	(B) IS DIAGNOSED WITH CANCER WITHIN TEN YEARS AFTER
3	CEASING EMPLOYMENT AS A VOLUNTEER FIREFIGHTER; OR
4	(III) THE PART-TIME FIREFIGHTER:
5	(A) HAS AT LEAST TEN YEARS OF ACTIVE SERVICE; AND
6	(B) IS DIAGNOSED WITH CANCER WITHIN TEN YEARS AFTER
7	CEASING EMPLOYMENT AS A PART-TIME FIREFIGHTER.
8	(c) The trust shall develop a formula to allow the
9	COMBINING OF VOLUNTEER, PART-TIME, AND FULL-TIME FIREFIGHTER
10	SERVICE TO ESTABLISH ELIGIBILITY.
11	(d) THE CLAIM FOR BENEFITS MUST BE FILED NO LATER THAN TWO
12	YEARS AFTER THE DIAGNOSIS OF THE CANCER. THE CLAIM FOR EACH TYPE
13	OF CANCER NEEDS TO BE FILED ONLY ONCE TO ALLOW THE TRUST TO
14	INCREASE THE AWARD LEVEL PURSUANT TO SUBSECTION (3) OF THIS
15	SECTION.
16	(13) FOR THE PURPOSE OF EMPLOYER POLICIES AND BENEFITS,
17	A CANCER DIAGNOSIS IS TREATED AS AN ON-THE-JOB INJURY OR ILLNESS.
18	This subsection (13) does not affect any determination as to
19	WHETHER THE CANCER IS COVERED UNDER THE "WORKERS'
20	Compensation Act of Colorado", articles 40 to 47 of title 8.
21	<b>29-5-404. Authority of the trust - rules.</b> (1) IN ADDITION TO ANY
22	AUTHORITY GIVEN TO THE TRUST, THE TRUST HAS THE AUTHORITY TO:
23	(a) Create a program description to further define or
24	MODIFY, BUT NOT DECREASE, THE BENEFITS OF THIS PART 4;
25	(b) Modify the contribution rates, benefit levels,
26	INCLUDING THE MAXIMUM AMOUNT, CONSISTENT WITH SUBSECTION $(1)(a)$
27	OF THIS SECTION, AND STRUCTURE OF THE BENEFITS BASED ON ACTUARIAL

-8-

1	RECOMMENDATIONS AND WITH INPUT FROM A COMMITTEE OF THE TRUST
2	CONSISTING OF REPRESENTATIVES FROM LABOR, MANAGEMENT,
3	VOLUNTEER, AND TRUST ADMINISTRATION; AND
4	(c) ADOPT RULES AND PROCEDURES FOR THE ADMINISTRATION OF
5	THE TRUST.
6	29-5-405. Exclusion from coverage. AN EMPLOYER WHO
7	PARTICIPATES IN THE VOLUNTARY FIREFIGHTER CANCER BENEFITS
8	PROGRAM CREATED IN THIS PART 4 IS NOT SUBJECT TO SECTION 8-41-209
9	(1)  AND  (2)  UNLESS THE EMPLOYER ENDS PARTICIPATION IN THE PROGRAM.
10	SECTION 2. In Colorado Revised Statutes, 8-41-209, add (4) as
11	follows:
12	8-41-209. Coverage for occupational diseases contracted by
13	firefighters. (4) AN EMPLOYER WHO PARTICIPATES IN THE VOLUNTARY
14	FIREFIGHTER CANCER BENEFITS PROGRAM CREATED IN PART 4 OF ARTICLE
15	5 of title 29 is not subject to this section unless the employer
16	ENDS PARTICIPATION IN THAT PROGRAM.
17	SECTION 3. In Colorado Revised Statutes, 8-42-103, add (1)(h)
18	as follows:
19	8-42-103. Disability indemnity payable as wages - period of
20	disability. (1) If the injury or occupational disease causes disability, a
21	disability indemnity shall be payable as wages pursuant to section
22	8-42-105 (2)(a) subject to the following limitations:
23	(h) Unless the offset provisions of section 29-5-403 (10)
24	HAVE ALREADY BEEN TAKEN, IN CASES WHERE IT IS DETERMINED THAT A
25	FIREFIGHTER HAS RECEIVED AN AWARD OF BENEFITS FOR A CANCER
26	DIAGNOSIS PURSUANT TO SECTION 29-5-403 (3)(b) TO (3)(k), THE
27	AGGREGATE BENEFITS PAYABLE FOR TEMPORARY TOTAL DISABILITY.

-9- 214

1	TEMPORARY PARTIAL DISABILITY, PERMANENT PARTIAL DISABILITY, AND
2	PERMANENT TOTAL DISABILITY SHALL BE REDUCED, BUT NOT BELOW ZERO,
3	BY AN AMOUNT EQUAL TO THE TOTAL AMOUNT OF SUCH CANCER
4	DIAGNOSIS BENEFITS. IN CASES WHERE IT IS DETERMINED THAT A COVERED
5	INDIVIDUAL HAS RECEIVED COSMETIC DISFIGUREMENT BENEFITS
6	PURSUANT TO SECTION 29-5-403 (4)(b), BENEFITS FOR DISFIGUREMENT
7	PAYABLE PURSUANT TO SECTION 8-42-108 SHALL BE REDUCED, BUT NOT
8	BELOW ZERO, BY AN AMOUNT EQUAL TO SUCH COSMETIC DISFIGUREMENT
9	BENEFITS.
10	SECTION 4. In Colorado Revised Statutes, 10-3-903.5, amend
11	(7)(b)(I) as follows:
12	10-3-903.5. Jurisdiction over providers of health care benefits.
13	(7) (b) A multiple employer health trust is any trust that is:
14	(I) Sponsored, maintained, and funded by one or more entities of
15	state government or political subdivisions of the state organized pursuant
16	to state law and is for the benefit of the entity's employees, including a
17	multiple employer health trust established for the purposes of part 3 PART
18	3 OR 4 of article 5 of title 29; C.R.S.; or
	2 on 1 of anti-2, circles, of
19	SECTION 5. Safety clause. The general assembly hereby finds,
19 20	

-10-