

## General Assembly

## **Amendment**

February Session, 2024

LCO No. 5320



Offered by: SEN. KELLY, 21st Dist.

To: Subst. House Bill No. 5150

File No. 199

Cal. No. 414

(As Amended by House Amendment Schedule "A")

## "AN ACT CONCERNING CANNABIS AND HEMP REGULATION."

- 1 Strike section 4 in its entirety and substitute the following in lieu
- 2 thereof:
- 3 "Sec. 4. Section 21a-420 of the 2024 supplement to the general statutes
- 4 is repealed and the following is substituted in lieu thereof (Effective July
- 5 1, 2024):
- 6 As used in RERACA, unless the context otherwise requires:
- 7 (1) "Responsible and Equitable Regulation of Adult-Use Cannabis
- 8 Act" or "RERACA" means this section, sections 2-56j, 7-294kk, 7-294ll,
- 9 12-330ll to 12-330nn, inclusive, 14-227p, 21a-278b, 21a-278c, 21a-279c,
- 10 21a-279d, 21a-420a to 21a-420j, inclusive, 21a-420l to 21a-421r, inclusive,
- 11 21a-421aa to 21a-421ff, inclusive, 21a-421aaa to 21a-421hhh, inclusive,
- 12 21a-422 to 21a-422c, inclusive, 21a-422e to 21a-422g, inclusive, 21a-422j
- 13 to 21a-422s, inclusive, 22-61n, as amended by this act, 23-4b, 47a-9a, 53-

14 247a, 53a-213a, 53a-213b, 54-33p, 54-56q, 54-56r, 54-125k and 54-142u,

- 15 sections 23, 60, 63 to 65, inclusive, 124, 144 and 165 of public act 21-1 of
- the June special session, and the amendments in public act 21-1 of the
- 17 June special session to sections 7-148, 10-221, 12-30a, 12-35b, 12-412, 12-
- 18 650, 12-704d, 14-44k, 14-111e, 14-227a to 14-227c, inclusive, 14-227j, 15-
- 19 140q, 15-140r, 18-100h, 19a-342, 19a-342a, 21a-267, 21a-277, 21a-279, 21a-
- 20 279a, 21a-408 to 21a-408f, inclusive, as amended by this act, 21a-408h to
- 21 21a-408p, inclusive, 21a-408r to 21a-408v, inclusive, 30-89a, 31-40q, 32-
- 22 39, 46b-120, 51-164n, 53-394, 53a-39c, 54-1m, 54-33g, 54-41b, 54-56e, 54-
- 23 56g, 54-56i, 54-56k, 54-56n, 54-63d, 54-66a and 54-142e, [and] section 20
- of public act 23-79 and sections 3 and 5 of this act;
- 25 (2) "Backer" means any individual with a direct or indirect financial
- 26 interest in a cannabis establishment. "Backer" does not include an
- 27 individual with an investment interest in a cannabis establishment if (A)
- 28 the interest held by such individual and such individual's spouse,
- 29 parent or child, in the aggregate, does not exceed five per cent of the
- 30 total ownership or interest rights in such cannabis establishment, and
- 31 (B) such individual does not participate directly or indirectly in the
- 32 control, management or operation of the cannabis establishment;
- 33 (3) "Cannabis" means marijuana, as defined in section 21a-240, as
- 34 <u>amended by this act;</u>
- 35 (4) "Cannabis establishment" means a producer, dispensary facility,
- 36 cultivator, micro-cultivator, retailer, hybrid retailer, food and beverage
- 37 manufacturer, product manufacturer, product packager, delivery
- 38 service or transporter;
- 39 (5) "Cannabis flower" means the flower, including abnormal and
- 40 immature flowers, of a plant of the genus cannabis that has been
- 41 harvested, dried, cured, chopped or ground, and prior to any processing
- 42 whereby the flower material is transformed into a cannabis product.
- 43 "Cannabis flower" does not include (A) the leaves or stem of such plant,
- or (B) hemp, as defined in section 22-61l, as amended by this act;
- 45 (6) "Cannabis testing laboratory" means a laboratory that (A) is

46 located in this state, (B) is licensed by the department to analyze

- 47 cannabis, and (C) meets the licensure requirements established in
- 48 section 21a-408r and the regulations adopted pursuant to subsection (d)
- 49 of section 21a-408r;
- 50 (7) "Cannabis testing laboratory employee" means an individual who
- 51 is (A) employed at a cannabis testing laboratory, and (B) registered
- 52 pursuant to section 21a-408r and the regulations adopted pursuant to
- 53 subsection (d) of section 21a-408r;
- 54 (8) "Cannabis trim" means all parts, including abnormal or immature
- parts, of a plant of the genus cannabis, other than cannabis flower, that
- 56 have been harvested, dried and cured, and prior to any processing,
- 57 excluding chopping or grinding, whereby the plant material is
- transformed into a cannabis product. "Cannabis trim" does not include
- 59 hemp, as defined in section 22-61*l*, as amended by this act;
- 60 (9) "Cannabis product" means cannabis, intended for use or
- 61 consumption, that is in the form of (A) a cannabis concentrate, or (B) a
- 62 product that contains cannabis and at least one other cannabis or
- 63 noncannabis ingredient or component, excluding cannabis flower;
- 64 (10) "Cannabis concentrate" means any form of concentration,
- 65 including, but not limited to, extracts, oils, tinctures, shatter and waxes,
- 66 that is extracted from cannabis;
- 67 (11) "Cannabis-type substances" have the same meaning as
- 68 "marijuana", as defined in section 21a-240, as amended by this act;
- 69 (12) "Commissioner" means the Commissioner of Consumer
- 70 Protection and includes any designee of the commissioner;
- 71 (13) "Consumer" means an individual who is twenty-one years of age
- 72 or older;
- 73 (14) "Control" means the power to direct, or cause the direction of, the
- 74 management and policies of a cannabis establishment, regardless of
- 75 whether such power is possessed directly or indirectly;

76 (15) "Cultivation" has the same meaning as provided in section 21a-77 408, as amended by this act;

- (16) "Cultivator" means a person that is licensed to engage in the cultivation, growing and propagation of the cannabis plant at an establishment with not less than fifteen thousand square feet of grow space;
- (17) "Delivery service" means a person that is licensed to deliver cannabis from (A) micro-cultivators, retailers and hybrid retailers to consumers and research program subjects, and (B) hybrid retailers and dispensary facilities to qualifying patients, caregivers and research program subjects, as defined in section 21a-408, as amended by this act, or to hospices or other inpatient care facilities licensed by the Department of Public Health pursuant to chapter 368v that have a protocol for the handling and distribution of cannabis that has been approved by the department, or a combination thereof;
  - (18) "Department" means the Department of Consumer Protection;
- (19) "Dispensary facility" means a place of business where cannabis may be dispensed, sold or distributed in accordance with chapter 420f and any regulations adopted pursuant to said chapter, to qualifying patients and caregivers, and to which the department has issued a dispensary facility license pursuant to chapter 420f and any regulations adopted pursuant to said chapter;
- (20) "Disproportionately impacted area" means (A) for the period beginning July 1, 2021, and ending July 31, 2023, a United States census tract in the state that has, as determined by the Social Equity Council under subdivision (1) of subsection (i) of section 21a-420d, as amended by this act, (i) a historical conviction rate for drug-related offenses greater than one-tenth, or (ii) an unemployment rate greater than ten per cent, and (B) on and after August 1, 2023, a United States census tract in this state that has been identified by the Social Equity Council pursuant to subdivision (2) of subsection (i) of section 21a-420d;

(21) "Disqualifying conviction" means a conviction within the last ten years which has not been the subject of an absolute pardon under the provisions of section 54-130a, or an equivalent pardon process under the laws of another state or the federal government, for an offense under (A) section 53a-276, 53a-277 or 53a-278, [;] (B) section 53a-291, 53a-292 or 53a-293, [;] (C) section 53a-215, [;] (D) section 53a-138 or 53a-139, [;] (E) section 53a-142a, [;] (F) sections 53a-147 to 53a-162, inclusive, [;] (G) sections 53a-125c to 53a-125f, inclusive, [;] (H) section 53a-129b, 53a-129c or 53a-129d, [;] (I) subsection (b) of section 12-737, [;] (J) section 53a-48 or 53a-49, if the offense which is attempted or is an object of the conspiracy is an offense under the statutes listed in subparagraphs (A) to (I), inclusive, of this subdivision, [;] or (K) the law of any other state or of the federal government, if the offense on which such conviction is based is defined by elements that substantially include the elements of an offense under the statutes listed in subparagraphs (A) to (J), inclusive, of this subdivision;

- (22) "Dispensary technician" means an individual who has had an active pharmacy technician or dispensary technician registration in this state within the past five years, is affiliated with a dispensary facility or hybrid retailer and is registered with the department in accordance with chapter 420f and any regulations adopted pursuant to said chapter;
- (23) "Edible cannabis product" means a cannabis product intended for humans to eat or drink;
- (24) "Employee" means any person who is not a backer, but is a member of the board of a company with an ownership interest in a cannabis establishment, and any person employed by a cannabis establishment or who otherwise has access to such establishment or the vehicles used to transport cannabis, including, but not limited to, an independent contractor who has routine access to the premises of such establishment or to the cannabis handled by such establishment;
- 137 (25) "Equity" and "equitable" means efforts, regulations, policies, 138 programs, standards, processes and any other functions of government

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or principles of law and governance intended to [:] (A) [Identify] identify and remedy past and present patterns of discrimination and disparities of race, ethnicity, gender and sexual orientation, [;] (B) ensure that such patterns of discrimination and disparities, whether intentional or unintentional, are neither reinforced nor perpetuated, [;] and (C) prevent the emergence and persistence of foreseeable future patterns of discrimination or disparities of race, ethnicity, gender and sexual orientation;

- (26) "Equity joint venture" means a business entity that is controlled, and at least fifty per cent owned, by an individual or individuals, or such applicant is an individual, who meets the criteria of subparagraphs (A) and (B) of subdivision [(50)] (51) of this section;
- (27) "Extract" means the preparation, compounding, conversion or processing of cannabis, either directly or indirectly by extraction or independently by means of chemical synthesis, or by a combination of extraction and chemical synthesis to produce a cannabis concentrate;
- (28) "Financial interest" means any right to, ownership, an investment or a compensation arrangement with another person, directly, through business, investment or family. "Financial interest" does not include ownership of investment securities in a publicly-held corporation that is traded on a national exchange or over-the-counter market, provided the investment securities held by such person and such person's spouse, parent or child, in the aggregate, do not exceed one-half of one per cent of the total number of shares issued by the corporation;
- (29) "Food and beverage manufacturer" means a person that is licensed to own and operate a place of business that acquires cannabis and creates food and beverages;
- (30) "Grow space" means the portion of a premises owned and controlled by a producer, cultivator or micro-cultivator that is utilized for the cultivation, growing or propagation of the cannabis plant, and contains cannabis plants in an active stage of growth, measured starting from the outermost wall of the room containing cannabis plants and

continuing around the outside of the room. "Grow space" does not include space used to cure, process, store harvested cannabis or manufacture cannabis once the cannabis has been harvested;

- (31) "Historical conviction count for drug-related offenses" means, for a given area, the number of convictions of residents of such area (A) for violations of sections 21a-267, 21a-277, 21a-278, 21a-279 and 21a-279a, and (B) who were arrested for such violations between January 1, 1982, and December 31, 2020, inclusive, where such arrest was recorded in databases maintained by the Department of Emergency Services and Public Protection;
- 181 (32) "Historical conviction rate for drug-related offenses" means, for 182 a given area, the historical conviction count for drug-related offenses 183 divided by the population of such area, as determined by the five-year 184 estimates of the most recent American Community Survey conducted 185 by the United States Census Bureau;
- 186 (33) "Hybrid retailer" means a person that is licensed to purchase cannabis and sell cannabis and medical marijuana products;
- 188 (34) "Infused beverage" has the same meaning as provided in section 189 26 of this act;
  - [(34)] (35) "Key employee" means an employee with the following management position or an equivalent title within a cannabis establishment: (A) President or chief officer, who is the top ranking individual at the cannabis establishment and is responsible for all staff and overall direction of business operations; (B) financial manager, who is the individual who reports to the president or chief officer and who is responsible for oversight of the financial operations of the cannabis establishment, which financial operations include one or more of the following: (i) Revenue and expense management; (ii) distributions; (iii) tax compliance; (iv) budget development; and (v) budget management and implementation; or (C) compliance manager, who is the individual who reports to the president or chief officer and who is generally responsible for ensuring the cannabis establishment complies with all

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laws, regulations and requirements related to the operation of the cannabis establishment;

- [(35)] (36) "Labor peace agreement" means an agreement between a cannabis establishment and a bona fide labor organization under section 21a-421d pursuant to which the owners and management of the cannabis establishment agree not to lock out employees and that prohibits the bona fide labor organization from engaging in picketing, work stoppages or boycotts against the cannabis establishment;
- [(36)] (37) "Manufacture" means to add or incorporate cannabis into other products or ingredients or create a cannabis product;
- [(37)] (38) "Medical marijuana product" means cannabis that may be exclusively sold to qualifying patients and caregivers by dispensary facilities and hybrid retailers and which are designated by the commissioner as reserved for sale to qualifying patients and caregivers and published on the department's Internet web site;
  - [(38)] (39) "Micro-cultivator" means a person licensed to engage in the cultivation, growing and propagation of the cannabis plant at an establishment containing not less than two thousand square feet and not more than ten thousand square feet of grow space, prior to any expansion authorized by the commissioner;
- [(39)] (40) "Municipality" means any town, city or borough, consolidated town and city or consolidated town and borough;
- [(40)] (41) "Paraphernalia" means drug paraphernalia, as defined in section 21a-240, as amended by this act;
- [(41)] (42) "Person" means an individual, partnership, limited liability company, society, association, joint stock company, corporation, estate, receiver, trustee, assignee, referee or any other legal entity and any other person acting in a fiduciary or representative capacity, whether appointed by a court or otherwise, and any combination thereof;
- [(42)] (43) "Producer" means a person that is licensed as a producer

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233 pursuant to section 21a-408i and any regulations adopted pursuant to 234 said section; 235 [(43)] (44) "Product manufacturer" means a person that is licensed to 236 obtain cannabis, extract and manufacture products; 237 [(44)] (45) "Product packager" means a person that is licensed to 238 package and label cannabis; 239 [(45)] (46) "Qualifying patient" has the same meaning as provided in 240 section 21a-408, as amended by this act; 241 [(46)] (47) "Research program" has the same meaning as provided in 242 section 21a-408, as amended by this act; 243 [(47)] (48) "Retailer" means a person, excluding a dispensary facility 244 and hybrid retailer, that is licensed to purchase cannabis from 245 producers, cultivators, micro-cultivators, product manufacturers and 246 food and beverage manufacturers and to sell cannabis to consumers and 247 research programs; 248 [(48)] (49) "Sale" or "sell" has the same meaning as provided in section 249 21a-240, as amended by this act; 250 [(49)] (50) "Social Equity Council" or "council" means the council 251 established under section 21a-420d, as amended by this act; 252 [(50)] (51) "Social equity applicant" means a person that has applied 253 for a license for a cannabis establishment, where such applicant is 254 controlled, and at least sixty-five per cent owned, by an individual or 255 individuals, or such applicant is an individual, who: 256 (A) Had an average household income of less than three hundred per 257 cent of the state median household income over the three tax years 258 immediately preceding such individual's application; and

(B) (i) Was a resident of a disproportionately impacted area for not

less than five of the ten years immediately preceding the date of such

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- 261 application; or
- 262 (ii) Was a resident of a disproportionately impacted area for not less 263 than nine years prior to attaining the age of eighteen;
- [(51)] (52) "THC" has the same meaning as provided in section 21a-
- 265 240, as amended by this act;
- [(52)] (53) "Third-party lottery operator" means a person, or a
- 267 constituent unit of the state system of higher education, that conducts
- lotteries pursuant to section 21a-420g, as amended by this act, identifies
- 269 the cannabis establishment license applications for consideration
- without performing any review of the applications that are identified
- 271 for consideration, and that has no direct or indirect oversight of or
- 272 investment in a cannabis establishment or a cannabis establishment
- 273 applicant;
- [(53)] (54) "Transfer" means to transfer, change, give or otherwise
- 275 dispose of control over or interest in;
- [(54)] (55) "Transport" means to physically move from one place to
- 277 another;
- [(55)] (56) "Transporter" means a person licensed to transport
- 279 cannabis between cannabis establishments, cannabis testing
- 280 laboratories and research programs; and
- [(56)] (57) "Unemployment rate" means, in a given area, the number
- of people sixteen years of age or older who are in the civilian labor force
- and unemployed divided by the number of people sixteen years of age
- 284 or older who are in the civilian labor force."
- Strike sections 6, 29 and 35 in their entirety and renumber the
- 286 remaining sections and internal references accordingly