

General Assembly Raised Bill No. 5417

February Session, 2022

LCO No. 3065



Referred to Committee on JUDICIARY

Introduced by: (JUD)

## AN ACT CONCERNING JUVENILE JUSTICE AND SERVICES AND FIREARMS BACKGROUND CHECKS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsections (a) to (e), inclusive, of section 46b-133 of the
- 2 2022 supplement to the general statutes are repealed and the following
- 3 is substituted in lieu thereof (*Effective October 1, 2022*):
- 4 (a) Nothing in this part shall be construed as preventing the arrest of
- 5 a child, with or without a warrant, as may be provided by law, or as
- 6 preventing the issuance of warrants by judges in the manner provided
- 7 by section 54-2a, except that no child shall be taken into custody on such
- 8 process except on apprehension in the act, or on speedy information, or
- 9 in other cases when the use of such process appears imperative.
- 10 Whenever a child is arrested and charged with a delinquent act, such
- 11 child (1) shall be brought before a judge of the Superior Court no later
- 12 than the fifth business day after such arrest, unless required sooner
- 13 pursuant to subsection (e) of this section, (2) shall be immediately
- 14 assessed for and provided any services such assessment deems
- 15 appropriate, and (3) may be required to submit to the taking of his

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photograph, physical description and fingerprints. Notwithstanding the provisions of section 46b-124, the name, photograph and custody status of any child arrested for the commission of a capital felony under the provisions of section 53a-54b in effect prior to April 25, 2012, or class A felony may be disclosed to the public.

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(b) Whenever a child is brought before a judge of the Superior Court, which court shall be the court that has jurisdiction over juvenile matters where the child resides if the residence of such child can be determined, such judge shall immediately have the case proceeded upon as a juvenile matter. Such judge may admit the child to bail or release the child in the custody of the child's parent or parents, the child's guardian or some other suitable person to appear before the Superior Court when ordered. If detention becomes necessary, such detention shall be in the manner prescribed by this chapter, provided the child shall be placed in the least restrictive environment possible in a manner consistent with public safety.

(c) (1) Upon the arrest of any child by an officer, such officer may [(1)] (A) release the child to the custody of the child's parent or parents, guardian or some other suitable person or agency, [(2)] (B) at the discretion of the officer, release the child to the child's own custody, or [(3)] (C) seek a court order to detain the child in a juvenile residential center. No child may be placed in a juvenile residential center unless a judge of the Superior Court determines, based on the available facts, that [(A)] (i) there is probable cause to believe that the child has committed the acts alleged, [(B)] (ii) there is no appropriate less restrictive alternative available, and [(C)] (iii) there is [(i)] (I) probable cause to believe that the level of risk that the child poses to public safety if released to the community prior to the court hearing or disposition cannot be managed in a less restrictive setting, [(ii)] (II) a need to hold the child in order to ensure the child's appearance before the court or compliance with court process, as demonstrated by the child's previous failure to respond to the court process, or [(iii)] (III) a need to hold the child for another jurisdiction. No child shall be held in any juvenile residential center unless an order to detain is issued by a judge of the

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Superior Court.

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(2) A judge of the Superior Court may order any child who is released into the custody of his or her parent or guardian or some other suitable person or agency after being charged with a second or subsequent delinquency offense involving a motor vehicle, as defined in section 46b-133j, or property theft, to be electronically monitored by using a global positioning system device until such child's case is disposed of. Any failure by the child to adhere to the judge's order concerning electronic monitoring shall result in immediate detention of such child.

(d) When a child is arrested for the commission of a delinquent act and the child is not placed in a juvenile residential center or referred to a diversionary program, an officer shall serve a written complaint and summons on the child and the child's parent, guardian or some other suitable person or agency. If such child is released to the child's own custody, the officer shall make reasonable efforts to notify, and to provide a copy of a written complaint and summons to, the parent or guardian or some other suitable person or agency prior to the court date on the summons. If any person so summoned wilfully fails to appear in court at the time and place so specified, the court may issue a warrant for the child's arrest or a capias to assure the appearance in court of such parent, guardian or other person. If a child wilfully fails to appear in response to such a summons, the court may order such child taken into custody and such child may be charged with the delinquent act of wilful failure to appear under section 46b-120. The court may punish for contempt, as provided in section 46b-121, any parent, guardian or other person so summoned who wilfully fails to appear in court at the time and place so specified.

(e) When a child is arrested for the commission of a delinquent act and is placed in a juvenile residential center pursuant to subsection (c) of this section, such child may be detained pending a hearing which shall be held on the business day next following the child's arrest. No child may be detained after such hearing unless the court determines, based on the available facts, that (1) there is probable cause to believe

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that the child has committed the acts alleged, (2) there is no less restrictive alternative available, and (3) through the use of the detention risk screening instrument developed pursuant to section 46b-133g, that there is (A) probable cause to believe that the level of risk the child poses to public safety if released to the community prior to the court hearing or disposition cannot be managed in a less restrictive setting, (B) a need to hold the child in order to ensure the child's appearance before the court or compliance with court process, as demonstrated by the child's previous failure to respond to the court process [;], or (C) a need to hold the child for another jurisdiction. Such probable cause may be shown by sworn affidavit in lieu of testimony. No child shall be released from a juvenile residential center who is alleged to have committed a serious juvenile offense except by order of a judge of the Superior Court. The court may, in its discretion, consider as an alternative to detention a suspended detention order with graduated sanctions to be imposed based on the detention risk screening for such child, using the instrument developed pursuant to section 46b-133g. Any child confined in a community correctional center or lockup shall be held in an area separate and apart from any adult detainee, except in the case of a nursing infant, and no child shall at any time be held in solitary confinement. [or] No such child may be held for a period that exceeds six hours, except in a case where an arresting police officer of a child is in the process of seeking a detention order for such child about whom the officer has a good faith belief that the child poses a risk to public safety. When a female child is held in custody, she shall, as far as possible, be in the charge of a woman attendant.

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- Sec. 2. Section 46b-133d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):
- (a) For the purposes of this section, "special juvenile probation" means a period of probation imposed by the superior court for juvenile matters upon a child in a proceeding designated as a serious <u>homicide</u> <u>or</u> sexual offender prosecution during which the child is supervised by a juvenile probation officer prior to such child attaining eighteen years of age and by an adult probation officer after such child attains eighteen

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- (b) Whenever a child is referred for the commission of any crime of murder, manslaughter in the first degree, or a sexual nature, and such case is not transferred to the regular criminal docket pursuant to section 46b-127, the prosecutorial official may request the court to designate the proceeding as a serious sexual offender prosecution.
- (c) If a prosecutorial official requests that a proceeding be designated as a serious homicide or sexual offender prosecution, the court shall hold a hearing not later than thirty days after the filing of such request unless good cause is shown by the prosecutorial official or by the child as to why the hearing should not be held within such period. If good cause is shown, the hearing shall be held not later than ninety days after the filing of such request. The court shall decide whether to designate the proceeding as a serious homicide or sexual offender prosecution not later than thirty days after the completion of such hearing. The court shall grant the request to designate the proceeding as a serious <u>homicide</u> or sexual offender prosecution if the court finds probable cause to believe the child has committed the felony act charged and the prosecutorial official shows by a preponderance of the evidence that such designation will serve the best interest of the child and public safety. The decision to designate the proceeding as a serious <u>homicide</u> or sexual offender prosecution shall not be a final judgment for purposes of appeal.
- (d) A proceeding designated as a serious <u>homicide or</u> sexual offender prosecution pursuant to subsection (c) of this section shall be held before the court without a jury provided the child has waived the right to a trial by jury. If a child is convicted of or pleads guilty or nolo contendere to a charge in a proceeding that has been designated as a serious <u>homicide or</u> sexual offender prosecution, the court shall: (1) Sentence the child in accordance with section 46b-140, <u>provided in the case of a conviction or guilty plea in a proceeding that has been designated as a serious homicide or sexual offender prosecution, such sentence may be extended for a period not to exceed sixty months, (2) sentence the child</u>

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to a period of special juvenile probation of at least five years, to commence upon the release of the child from the institution, agency or program in whose care the child had been placed, and (3) sentence the child in accordance with section 53a-28 with the execution of such sentence stayed on the condition that the child not violate the conditions of the sentence imposed pursuant to subdivisions (1) and (2) of this subsection or commit a subsequent crime.

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(e) Whenever [it appears] there is probable cause to believe that a child who has been sentenced pursuant to subsection (d) of this section has violated the conditions of the sentence imposed pursuant to subdivision (2) of said subsection or has committed a subsequent crime, the court may [, without notice, order that the child be immediately] issue a warrant for the arrest of the child for a violation of the conditions of the sentence imposed pursuant to subsection (d) of this section and may order that the child be taken into custody in accordance with the provisions of sections 46b-125 and 53a-32. If such violation of probation or subsequent crime occurs prior to the person attaining eighteen years of age, the matter shall be handled by the superior court for juvenile matters. If such violation of probation or subsequent crime occurs after the person has attained eighteen years of age, the matter shall be handled by the regular criminal docket of the Superior Court. Whenever such matter is handled by the superior court for juvenile matters, the court shall notify the child and such child's parent or guardian and the attorney of record, if any, in writing of the reasons alleged to exist for the lifting of the stay of execution of the sentence imposed pursuant to subdivision (3) of subsection (d) of this section. If the child challenges such reasons, the court shall hold a hearing at which the child shall be entitled to be heard and be represented by counsel. After such hearing, if the court finds that (1) the child has violated the conditions of the sentence imposed pursuant to subdivision (2) of subsection (d) of this section, [or] (2) committed a subsequent crime, or (3) the best interest of the child and the community cannot be served by continued supervision by the juvenile court or in the community, it shall order the child to serve a sentence not to exceed that imposed pursuant to subdivision (3) of

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subsection (d) of this section unless it determines there are mitigating circumstances that justify continuing the stay of execution and specifically states such mitigating circumstances in writing for the record. The child shall receive credit against any sentence imposed pursuant to subdivision (3) of subsection (d) of this section for time served in a juvenile facility pursuant to the sentence imposed pursuant to subdivision (1) of said subsection.

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- (f) When a proceeding has been designated <u>as</u> a serious <u>homicide or</u> sexual offender prosecution pursuant to subsection (c) of this section and the child does not waive the right to a trial by jury, the court shall transfer the case from the docket for juvenile matters to the regular criminal docket of the Superior Court. Upon transfer, such child shall stand trial and be sentenced, if convicted, as if such child were eighteen years of age, subject to the provisions of section 54-91g, except that no such child shall be placed in a correctional facility but shall be maintained in a facility for children and youths until such child attains eighteen years of age or until such child is sentenced, whichever occurs first. Such child shall receive credit against any sentence imposed for time served in a juvenile facility prior to the effectuation of the transfer. A child who has been transferred may enter a guilty plea to a lesser offense if the court finds that such plea is made knowingly and voluntarily. Any child transferred to the regular criminal docket who pleads guilty to a lesser offense shall not resume such child's status as a juvenile regarding such offense. If the action is dismissed or nolled or if such child is found not guilty of the charge for which such child was transferred, the child shall resume such child's status as a juvenile until such child attains eighteen years of age.
- Sec. 3. Subsection (c) of section 29-33 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2022):
  - (c) No person, firm or corporation shall sell, deliver or otherwise transfer any pistol or revolver except upon written application on a form prescribed and furnished by the Commissioner of Emergency Services

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and Public Protection. Such person, firm or corporation shall ensure that all questions on the application are answered properly prior to releasing the pistol or revolver and shall retain the application, which shall be attached to the federal sale or transfer document, for at least twenty years or until such vendor goes out of business. Such application shall be available for inspection during normal business hours by law enforcement officials. No sale, delivery or other transfer of any pistol or revolver shall be made unless the person making the purchase or to whom the same is delivered or transferred is personally known to the person selling such pistol or revolver or making delivery or transfer thereof or provides evidence of his identity in the form of a motor vehicle operator's license, identity card issued pursuant to section 1-1h or valid passport. No sale, delivery or other transfer of any pistol or revolver shall be made until the person, firm or corporation making such transfer obtains an authorization number from the Commissioner of Emergency Services and Public Protection. Said commissioner shall perform the national instant criminal background check and make a reasonable effort to determine whether there is any reason that would prohibit such applicant from possessing a pistol or revolver as provided in section 53a-217c. If the commissioner determines the existence of such a reason, the commissioner shall (1) deny the sale and no pistol or revolver shall be sold, delivered or otherwise transferred by such person, firm or corporation to such applicant, and (2) inform the chief of police of the town in which the applicant resides, or, where there is no chief of police, the warden of the borough or the first selectman of the town, as the case may be, that there exists a reason that would prohibit such applicant from possessing a pistol or revolver.

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- Sec. 4. Subsection (d) of section 29-37a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2022):
  - (d) No person, firm or corporation may sell, deliver or otherwise transfer, at retail, any long gun to any person unless such person makes application on a form prescribed and furnished by the Commissioner of Emergency Services and Public Protection, which shall be attached by

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the transferor to the federal sale or transfer document and filed and retained by the transferor for at least twenty years or until such transferor goes out of business. Such application shall be available for inspection during normal business hours by law enforcement officials. No such sale, delivery or other transfer of any long gun shall be made until the person, firm or corporation making such sale, delivery or transfer has ensured that such application has been completed properly and has obtained an authorization number from the Commissioner of Emergency Services and Public Protection for such sale, delivery or transfer. The Department of Emergency Services and Public Protection shall make every effort, including performing the national instant criminal background check, to determine if the applicant is eligible to receive such long gun. If it is determined that the applicant is ineligible to receive such long gun, the Commissioner of Emergency Services and Public Protection shall immediately notify the (1) person, firm or corporation to whom such application was made and no such long gun shall be sold, delivered or otherwise transferred to such applicant by such person, firm or corporation, and (2) chief of police of the town in which the applicant resides, or, where there is no chief of police, the warden of the borough or the first selectman of the town, as the case may be, that the applicant is not eligible to receive a long gun. When any long gun is delivered in connection with any sale or purchase, such long gun shall be enclosed in a package, the paper or wrapping of which shall be securely fastened, and no such long gun when delivered on any sale or purchase shall be loaded or contain any gunpowder or other explosive or any bullet, ball or shell. Upon the sale, delivery or other transfer of the long gun, the transferee shall sign in triplicate a receipt for such long gun, which shall contain the name, address and date and place of birth of such transferee, the date of such sale, delivery or transfer and the caliber, make, model and manufacturer's number and a general description thereof. Not later than twenty-four hours after such sale, delivery or transfer, the transferor shall send by first class mail or electronically transfer one receipt to the Commissioner of Emergency Services and Public Protection and one receipt to the chief of police or, where there is no chief of police, the warden of the borough or the first

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selectman, of the town in which the transferee resides, and shall retain one receipt, together with the original application, for at least five years.

Sec. 5. (*Effective July 1, 2022*) The sum of one million two hundred fifty thousand dollars is appropriated to the Judicial Department from the General Fund, for the fiscal year ending June 30, 2023, for Juvenile Justice Outreach Services for the purpose of expanding REGIONS.

Sec. 6. (*Effective July 1*, 2022) The sum of seven hundred fifty thousand dollars is appropriated to the Judicial Department from the General Fund, for the fiscal year ending June 30, 2023, for Juvenile Alternative Incarceration.

Sec. 7. (*Effective July 1, 2022*) The sum of one million dollars is appropriated to the Department of Emergency Services and Public Protection from the General Fund, for the fiscal year ending June 30, 2023, for regional crime reduction strategies.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	October 1, 2022	46b-133(a) to (e)
Sec. 2	October 1, 2022	46b-133d
Sec. 3	October 1, 2022	29-33(c)
Sec. 4	October 1, 2022	29-37a(d)
Sec. 5	July 1, 2022	New section
Sec. 6	July 1, 2022	New section
Sec. 7	July 1, 2022	New section

## Statement of Purpose:

To (1) provide for (A) more immediate arraignment and services for juvenile offenders, (B) electronic monitoring in certain circumstances, (C) expansion of provisions imposing upon a child special juvenile probation in the case of murder or first degree manslaughter, and (D) expansion of programs serving juveniles and reducing crime, and (2) require the Commissioner of Emergency Services and Public Protection to inform the Chief of Police or other appropriate official of the town in which a firearms permit applicant resides if such applicant fails a background check.

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[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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