

General Assembly

February Session, 2024

Substitute Bill No. 5485



AN ACT CONCERNING TRANSPORTATION INFRASTRUCTURE FOR ELECTRIC VEHICLES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (*Effective from passage*) (a) As used in this section, (1)
- 2 "electric distribution company" has the same meaning as provided in
- 3 section 16-1 of the general statutes; (2) "battery electric vehicle", "fuel cell
- 4 electric vehicle", "plug-in hybrid electric vehicle" and "range-extended
- 5 battery electric vehicle" have the same meanings as provided in section
- 6 16-19eee of the general statutes; (3) "electric vehicle charging station" has
- 7 the same meaning as provided in section 16-19f of the general statutes;
- 8 (4) "environmental justice community" has the same meaning as
- 9 provided in subsection (a) of section 22a-20a of the general statutes; (5)
- 10 "level two electric vehicle charging station" and "direct current fast
- 11 charging station" have the same meanings as provided in section 4b-77
- 12 of the general statutes; and (6) "housing authority" has the same
- meaning as provided in section 8-39 of the general statutes.
- 14 (b) There is established an Electric Vehicle Infrastructure
- 15 Coordinating Council, to assess and report on strategies and plans
- 16 necessary to ensure the affordable, equitable, accessible and reliable
- 17 integration of battery electric vehicles, fuel cell electric vehicles, plug-in
- 18 hybrid electric vehicles and range-extended battery electric vehicles into
- 19 the state's transportation network. The council shall be part of the
- 20 Department of Energy and Environmental Protection for administrative

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- 21 purposes only. The council shall consist of the following forty members:
- 22 (1) Four appointed by the speaker of the House of Representatives;
- 23 (2) Four appointed by the president pro tempore of the Senate;

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operations;

- 24 (3) Three appointed by the majority leader of the House of 25 Representatives, one of whom is recommended by the Connecticut 26 Equity and Environmental Justice Advisory Council, established by 27 Executive Order 21-3 of Governor Ned Lamont, one of whom is 28 recommended by a nonprofit association or organization representing 29 the interests of motor vehicle dealers in this state and one of whom 30 represents a business that utilizes heavy-duty motor vehicles for its
- 32 (4) Three appointed by the majority leader of the Senate, one of whom 33 represents an organization that advocates for the protection of the 34 environment, one of whom represents an organization that advocates 35 for electric municipal utilities and one of whom represents a 36 manufacturer of battery electric vehicles, fuel cell electric vehicles, plug-37 in hybrid electric vehicles or range-extended battery electric vehicles;
 - (5) Three appointed by the minority leader of the House of Representatives, one of whom is recommended by an organization representing the interests of large municipalities, one of whom represents an electric distribution company that has a service area of eighteen or more cities and towns and one of whom represents a professional organization of physicians in the state;
 - (6) Three appointed by the minority leader of the Senate, one of whom represents an electric distribution company that has a service area of not more than seventeen cities and towns, one of whom represents a manufacturer of electric vehicle charging stations and one of whom is recommended by an organization representing the interests of small municipalities;
- 50 (7) The chairpersons and ranking members of the joint standing

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- committees of the General Assembly having cognizance of matters relating to transportation, the environment and energy; and
- 53 (8) The Commissioners of Energy and Environmental Protection, 54 Transportation, Administrative Services, Consumer Protection and
- Transportation, Administrative Services, Consumer Protection and Public Health, or their designees, the Secretary of the Office of Policy
- and Management, or the secretary's designee, the chairperson of the
- 57 Public Utilities Regulatory Authority, or the chairperson's designee, and
- 58 the Consumer Counsel, or the counsel's designee.
- 59 (c) Any member of the council appointed under subdivisions (1) to
- 60 (6), inclusive, of subsection (b) of this section may be a member of the
- 61 General Assembly.
- 62 (d) All initial appointments to the council shall be made not later than
- 63 June 1, 2024, and shall terminate on May 31, 2026, regardless of when
- 64 the initial appointment was made. Any vacancy shall be filled by the
- appointing authority. Each appointed member shall serve for a term of
- 66 two years and may be reappointed or continue to serve until such
- 67 member's successor is appointed.
- 68 (e) The council shall have three chairpersons. Notwithstanding the
- 69 provisions of section 4-9a of the general statutes, the speaker of the
- 70 House of Representatives and the president pro tempore of the Senate
- shall select two chairpersons of the council from among the members of
- 72 the council. The Commissioner of Energy and Environmental Protection
- 73 shall serve as the third chairperson. The three chairpersons shall
- 74 schedule the first meeting of the council, which shall be held not later
- 75 than July 1, 2024.
- 76 (f) A majority of the membership of the council shall constitute a
- 77 quorum for the purpose of meeting to review and assess the draft Zero-
- 78 Emission Vehicle Roadmap submitted in accordance with the
- 79 provisions of subsection (j) of this section, or for any vote taken by the
- 80 council.
- 81 (g) The council shall:

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- 82 (1) Provide direction on the scope of the draft Zero-Emission Vehicle 83 Roadmap described in subsection (j) of this section;
- (2) Hold informational meetings to solicit input from stakeholders on the benefits and impacts of the integration of battery electric vehicles, fuel cell electric vehicles, plug-in hybrid electric vehicles and rangeextended battery electric vehicles into the state's transportation network;
 - (3) Recommend modifications related to the draft Zero-Emission Vehicle Roadmap submitted pursuant to subsection (j) of this section and each draft update to the Zero-Emission Vehicle Roadmap submitted pursuant to subsection (l) of this section;

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- (4) Hold public hearings, including one hearing after November 15, 2024, but prior to January 8, 2025, regarding the draft Zero-Emission Vehicle Roadmap submitted pursuant to subsection (j) of this section, and not less than one hearing on each draft update to the Zero-Emission Vehicle Roadmap submitted pursuant to subsection (l) of this section; and
 - (5) Obtain from any executive department, board, commission or other agency of the state such assistance and data as necessary and available to carry out the purposes of this section, within available resources and subject to the limitations of any pending adjudicatory proceeding before any such agency.
 - (h) The members of the council shall serve without compensation.
 - (i) The council shall meet at least once every two months, or at such other times as deemed necessary by the chairpersons or a majority of the council, and shall provide the opportunity for public comment at each such meeting.
- (j) Not later than November 15, 2024, the Commissioners of Energy and Environmental Protection and Transportation and the chairperson of the Public Utilities Regulatory Authority, in coordination with the

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- 112 Commissioners of Administrative Services, Consumer Protection and
- Public Health, the Secretary of the Office of Policy and Management and
- the Consumer Counsel, shall submit a draft Zero-Emission Vehicle
- 115 Roadmap to the council. Such draft roadmap shall:
- 116 (1) Analyze the benefits and costs associated with the usage of light,
- 117 medium and heavy-duty zero-emission vehicles, including, but not
- limited to, the impacts to public health, air quality and consumers and
- the attainment of the greenhouse gas emission reductions required by
- section 22a-200a of the general statutes;
- 121 (2) Identify the number of battery electric vehicles, fuel cell electric
- vehicles, plug-in hybrid electric vehicles and range-extended battery
- 123 electric vehicles registered in the state;
- 124 (3) Estimate the number of battery electric vehicles, fuel cell electric
- vehicles, plug-in hybrid electric vehicles and range-extended battery
- electric vehicles to be sold and registered in the state for the year of the
- 127 report and the next ten succeeding years based, in part, on the
- attainment of the emission reductions required by section 22a-200a of
- the general statutes;
- 130 (4) Estimate the number and type of electric vehicle charging stations
- 131 needed to support the estimated number of battery electric vehicles, fuel
- 132 cell electric vehicles, plug-in hybrid electric vehicles and range-
- 133 extended battery electric vehicles in public and private sector settings,
- including, but not limited to, transit facilities and parking facilities at
- 135 commercial and industrial properties and one-family, two-family or
- 136 multifamily residential dwellings;
- 137 (5) Make recommendations concerning how to assist any
- governmental unit or the private sector in installing electric vehicle
- charging stations and the associated charging infrastructure, equipment
- and technology, including within proximity of on-street parking;
- 141 (6) Identify strategies, including non-ratepayer-funded strategies, to
- ensure the installation of electric vehicle charging stations in urban,

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suburban and rural areas, including, but not limited to, low-income and moderate-income communities;

- 145 (7) Recommend strategies for ensuring electric vehicle charging 146 stations are maintained in full and continuous working order;
- 147 (8) Report on the adequacy of electric transmission and generation 148 supply and storage infrastructure to serve the electric vehicle charging 149 needed to support the number of battery electric vehicles, fuel cell 150 electric vehicles, plug-in hybrid electric vehicles and range-extended 151 battery electric vehicles estimated pursuant to subdivision (2) of this 152 subsection;
 - (9) (A) Identify the cost trends associated with the purchase of a new battery electric vehicle, plug-in hybrid electric vehicle, fuel cell electric vehicle or range-extended battery electric vehicle using the manufacturer's suggested retail price, (B) identify and evaluate the cost impact of applicable existing and future state and federal incentives, and (C) identify the cost trends for the purchase of a new or used motor vehicle operated by an internal combustion engine as applicable state and federal motor vehicle emission laws become effective;
 - (10) Using information from the preceding calendar year, (A) identify trends regarding the adoption and distribution of battery electric vehicles, fuel cell electric vehicles and plug-in hybrid electric vehicles in the state using information from the Connecticut Hydrogen and Electric Automobile Purchase Rebate program established pursuant to section 22a-202 of the general statutes, as amended by this act, and (B) include information regarding the availability and equitable distribution of rebates and vouchers issued by the Commissioner of Energy and Environmental Protection under said program among residents of differing socioeconomic status;
 - (11) Include any other assessments or information that promote the utilization of battery electric vehicles, plug-in hybrid electric vehicles, fuel cell electric vehicles or range-extended battery electric vehicles in the state;

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(12) Provide information describing the implementation of the National Electric Vehicle Infrastructure Formula Program pursuant to the Infrastructure Investment and Jobs Act, P.L. 117-58, as amended from time to time, and the status and results of such program;

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- (13) Determine the impact of electrification on bus service in the state by identifying (A) the purchase and operating costs for battery electric buses, (B) the level of funding needed for the deployment of battery electric buses, (C) the service territory of battery electric buses currently in operation, and (D) battery electric bus service in low-income and moderate-income communities;
- (14) (A) Summarize each electric distribution company's progress toward meeting state-wide deployment targets established by the Public Utilities Regulatory Authority for direct current fast charging stations and level two electric vehicle charging stations, (B) identify the percentage of direct current fast charging stations and level two electric vehicle charging stations installed in environmental justice communities and for housing owned or managed by a housing authority, (C) describe the methodology that electric distribution companies use to track how electric vehicle charging infrastructure facilitates the deployment of battery electric vehicles, plug-in hybrid electric vehicles, fuel cell electric vehicles and range-extended battery electric vehicles throughout the state, (D) provide aggregated results of the charging programs managed by the electric distribution companies that are designed to integrate and optimize electric vehicle charging onto the electric distribution system, and (E) identify the available electric vehicle tariff offerings by customer class, charger type and service territory; and
- (15) Address other topics or include other information as requested by the Electric Vehicle Infrastructure Coordinating Council.
- (k) Not later than January 8, 2025, the Commissioner of Energy and Environmental Protection shall submit, in accordance with the provisions of section 11-4a of the general statutes, the final Zero-Emission Vehicle Roadmap to the joint standing committees of the

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- 207 General Assembly having cognizance of matters relating to
- transportation, the environment and energy. Such final roadmap shall
- 209 include the information specified in subdivisions (1) to (15), inclusive,
- of subsection (j) of this section. The commissioner shall publish such
- 211 final roadmap on the Internet web site of the Department of Energy and
- 212 Environmental Protection.
- 213 (1) Not later than November 15, 2025, and annually thereafter, the
- 214 Commissioners of Energy and Environmental Protection and
- 215 Transportation and the chairperson of the Public Utilities Regulatory
- 216 Authority, in coordination with the Commissioners of Administrative
- 217 Services, Consumer Protection and Public Health, the Secretary of the
- 218 Office of Policy and Management and the Consumer Counsel, shall
- 219 submit a draft update to the Zero-Emission Vehicle Roadmap to the
- 220 Electric Vehicle Infrastructure Coordinating Council.
- 221 (m) Not later than January 1, 2026, and annually thereafter, the
- 222 Commissioner of Energy and Environmental Protection shall submit, in
- accordance with the provisions of section 11-4a of the general statutes,
- 224 the most recent final update to the Zero-Emission Vehicle Roadmap to
- 225 the joint standing committees of the General Assembly having
- 226 cognizance of matters relating to transportation, the environment and
- 227 energy. The commissioner shall publish each such final update to the
- 228 roadmap on the Internet web site of the Department of Energy and
- 229 Environmental Protection.
- 230 (n) Nothing in this section shall be construed to require the adoption
- 231 of zero-emission vehicle standards.
- Sec. 2. Subsections (d) to (g), inclusive, of section 22a-202 of the 2024
- 233 supplement to the general statutes are repealed and the following is
- 234 substituted in lieu thereof (*Effective from passage*):
- 235 (d) On and after July 1, 2022, the Commissioner of Energy and
- 236 Environmental Protection shall establish and administer a program to
- provide rebates or vouchers to residents, municipalities, businesses,
- 238 nonprofit organizations and tribal entities located in this state when

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239 such residents, municipalities, businesses, organizations or tribal 240 entities purchase or lease a new or used battery electric vehicle, plug-in 241 hybrid electric vehicle or fuel cell electric vehicle. The commissioner, in 242 consultation with the advisory board, shall establish and revise, as 243 necessary, appropriate rebate levels, voucher amounts and maximum 244 income eligibility for such rebates or vouchers. The program shall have 245 a goal of distributing, by January 1, 2030, at least forty per cent of the funds used for any such rebates or vouchers to a United State census 246 247 block group, as determined in accordance with the most recent United 248 States census, for which thirty per cent or more of the population 249 consists of persons who have an income below two hundred per cent of 250 the federal poverty level. The commissioner shall prioritize the granting 251 of rebates or vouchers to residents of environmental justice 252 communities, [residents having] who have household incomes at or 253 below three hundred per cent of the federal poverty level [and residents] 254 or who participate in state and federal assistance programs, including, 255 but not limited to, the state-administered federal Supplemental 256 Nutrition Assistance Program, state-administered federal Low Income 257 Home Energy Assistance Program, a Head Start program established 258 pursuant to section 10-16n or assistance provided by Operation Fuel, 259 Incorporated. Any such rebate or voucher awarded to a resident of an 260 environmental justice community shall be in an amount [up to one 261 hundred] not less than two hundred per cent more than the standard 262 rebate level or voucher amount. An eligible municipality, business, 263 nonprofit organization or tribal entity may receive not more than ten 264 rebates or vouchers a year, within available funds, and not more than a 265 total of twenty rebates or vouchers, except the commissioner may issue 266 additional rebates or vouchers to an eligible business or nonprofit 267 organization that operates a fleet of motor vehicles exclusively in an 268 environmental justice community. On and after July 1, 2022, and until 269 June 30, 2027, inclusive, a battery electric vehicle, plug-in hybrid electric 270 vehicle or fuel cell electric vehicle that is eligible for a rebate or voucher 271 under the program shall have a base manufacturer's suggested retail 272 price of not more than fifty thousand dollars.

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(e) As a part of the Connecticut Hydrogen and Electric Automobile Purchase Rebate program, the Commissioner of Energy and Environmental Protection shall also establish and administer a program to provide rebates or vouchers to residents of the state who purchase an electric bicycle. The commissioner, in consultation with the advisory board, shall establish and revise, as necessary, maximum income eligibility for such rebates or vouchers. Any such rebate or voucher amount shall be in an amount not less than five hundred dollars. The rebate or voucher program shall be designed to maximize the air quality benefits associated with the deployment of electric bicycles and prioritize providing vouchers to residents of environmental justice communities, [residents having] who have household incomes at or below three hundred per cent of the federal poverty level [, and residents] or who participate in state and federal assistance programs, including, but not limited to, the state-administered federal Supplemental Nutrition Assistance Program, state-administered federal Low Income Home Energy Assistance Program, a Head Start program established pursuant to section 10-16 or assistance provided by Operation Fuel, Incorporated. On and after July 1, 2022, and until June 30, 2027, inclusive, an electric bicycle that is eligible for a rebate or voucher under the program shall have a base manufacturer's suggested retail price of not more than three thousand dollars. Not less than sixty days prior to distributing any rebate or voucher pursuant to this subsection, the commissioner shall conduct an outreach and marketing campaign pursuant to subsection (g) of this section.

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(f) The Commissioner of Energy and Environmental Protection shall evaluate the Connecticut Hydrogen and Electric Automobile Purchase Rebate program on an annual basis. Not later than June 20, 2024, and annually thereafter, the commissioner shall submit a report to the joint standing committees of the General Assembly having cognizance of matters relating to the environment and transportation regarding the status and effectiveness of such program. Such report shall include information on program participation and the environmental benefits accruing to environmental justice communities and communities

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overburdened by air pollution.

- (g) The Commissioner of Energy and Environmental Protection shall conduct outreach programs and implement a marketing campaign for the promotion of the Connecticut Hydrogen and Electric Automobile Purchase Rebate program. Such marketing campaign shall target environmental justice communities, be conducted in languages in addition to English and involve community-based organizations that serve environmental justice communities.
- Sec. 3. (Effective July 1, 2024) (a) For the purposes described in subsection (b) of this section, the State Bond Commission shall have the power from time to time to authorize the issuance of bonds of the state in one or more series and in principal amounts not exceeding in the aggregate ten million dollars.
 - (b) The proceeds of the sale of such bonds, to the extent of the amount stated in subsection (a) of this section, shall be used by the Department of Energy and Environmental Protection for the purpose of (1) providing grants to municipal electric utilities for the installation of electric vehicle charging infrastructure located in environmental justice communities, as defined in subsection (a) of section 22a-20a of the general statutes, within the service area of such utility, (2) providing incentives and rebates for electric vehicles and hybrid electric vehicles, as those terms are defined in section 16-19eee of the general statutes, and for the installation of electric vehicle charging infrastructure, and (3) providing incentives for the installation of electric vehicle charging infrastructure in public rights-of-way.
 - (c) All provisions of section 3-20 of the general statutes, or the exercise of any right or power granted thereby, that are not inconsistent with the provisions of this section are hereby adopted and shall apply to all bonds authorized by the State Bond Commission pursuant to this section. Temporary notes in anticipation of the money to be derived from the sale of any such bonds so authorized may be issued in accordance with section 3-20 of the general statutes and from time to

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time renewed. Such bonds shall mature at such time or times not exceeding twenty years from their respective dates as may be provided in or pursuant to the resolution or resolutions of the State Bond Commission authorizing such bonds. None of such bonds shall be authorized except upon a finding by the State Bond Commission that there has been filed with it a request for such authorization that is signed by or on behalf of the Secretary of the Office of Policy and Management and states such terms and conditions as said commission, in its discretion, may require. Such bonds issued pursuant to this section shall be general obligations of the state and the full faith and credit of the state of Connecticut are pledged for the payment of the principal of and interest on such bonds as the same become due, and accordingly and as part of the contract of the state with the holders of such bonds, appropriation of all amounts necessary for punctual payment of such principal and interest is hereby made, and the State Treasurer shall pay such principal and interest as the same become due.

- Sec. 4. (NEW) (*Effective from passage*) (a) For the purposes of this section, "electric distribution company" has the same meaning as provided in section 16-1 of the general statutes and "level 2 charger" has the same meaning as "AC Level 2" in 23 CFR 680.104, as amended from time to time.
- (b) Notwithstanding any provision of title 16 or 16a of the general statutes, an electric distribution company shall charge a customer for the provision of electricity to such customer's separately metered level 2 charger at the same rate that such company charges residential customers, provided such charger is (1) available for residential use, and (2) located in either a (A) multifamily residential building, or (B) multiuse building if residential use constitutes fifty per cent or more of the metered energy for such building.
- Sec. 5. (*Effective from passage*) The Commissioner of Transportation shall study and make recommendations concerning the feasibility of expanding mobility options in rural communities. Such study and recommendations shall take into consideration (1) the cost of operation

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and maintenance, including new or additional transit services, (2) the size and availability of currently utilized vehicles and compatibility with rural operations, (3) the viability of operating sustained transit services to any such rural communities, including the availability of operators and maintenance capacity, and (4) best practices from other rural communities in the country. Not later than July 1, 2026, the commissioner shall submit the results of such study and the commissioner's recommendations, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to transportation.

| This act shall take effect as follows and shall amend the following sections: | | |
|---|--------------|-------------------|
| Section 1 | from passage | New section |
| Sec. 2 | from passage | 22a-202(d) to (g) |
| Sec. 3 | July 1, 2024 | New section |
| Sec. 4 | from passage | New section |
| Sec. 5 | from passage | New section |

Statement of Legislative Commissioners:

In Section 1(d), "June 1, 2026" was changed to "May 31, 2026" for consistency with standard drafting conventions; in Section 1(e), "a" was changed to "the third" for clarity; in Section 1(g), "roadmap" was changed to "Zero-Emission Vehicle Roadmap" for consistency; in Section 1(j)(1) "greenhouse gas" was added for consistency; in Section 1(j)(5), ", any public agency" was deleted to eliminate redundancy; in Section 1(j)(12), "pursuant to the Infrastructure Investment and Jobs Act, P.L. 117-58, as amended from time to time," was inserted for clarity; in Section 1(m), "most recent" was inserted for accuracy; in Section 4(a), a reference to "AC Level 2" was added for accuracy; and in Section 5(1) and (3), "transit" was added for clarity.

TRA Joint Favorable Subst. -LCO

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