

General Assembly

Substitute Bill No. 6558

January Session, 2021



AN ACT CONCERNING ISSUES RELATING TO THE PROVISION OF EARLY CHILDHOOD EDUCATION AND SERVICES IN CONNECTICUT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 19a-87b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):
- 3 (a) No person, group of persons, association, organization, 4 corporation, institution or agency, public or private, shall maintain a 5 family child care home, as [defined] described in section 19a-77, without 6 a license issued by the Commissioner of Early Childhood. Licensure 7 forms shall be obtained from the Office of Early Childhood. 8 Applications for licensure shall be made to the commissioner on forms 9 provided by the office and shall contain the information required by 10 regulations adopted under this section. The licensure and application 11 forms shall contain a notice that false statements made therein are 12 punishable in accordance with section 53a-157b. Applicants shall state, 13 in writing, that they are in compliance with the regulations adopted by 14 the commissioner pursuant to subsection (f) of this section. Before a 15 family child care home license is granted, the office shall make an 16 inquiry and investigation which shall include a visit and inspection of 17 the premises for which the license is requested. Any inspection 18 conducted by the office shall include an inspection for evident sources

of lead poisoning. The office shall provide for a chemical analysis of any paint chips found on such premises. Neither the commissioner nor the commissioner's designee shall require an annual inspection for homes seeking license renewal or for licensed homes, except that the commissioner or the commissioner's designee shall make an unannounced visit, inspection or investigation of each licensed family child care home at least once every year. A licensed family child care home shall not be subject to any conditions on the operation of such home by local officials, other than those imposed by the office pursuant to this subsection, if the home complies with all local codes and ordinances applicable to single and multifamily dwellings.

- (b) No person shall act as an assistant or substitute staff member to a person or entity maintaining a family child care home, as defined in section 19a-77, without an approval issued by the commissioner. Any person seeking to act as an assistant or substitute staff member in a family child care home shall submit an application for such approval to the office. Applications for approval shall: (1) Be made to the commissioner on forms provided by the office, (2) contain the information required by regulations adopted under this section, and (3) be accompanied by a fee of fifteen dollars. The approval application forms shall contain a notice that false statements made in such form are punishable in accordance with section 53a-157b.
- (c) The commissioner, within available appropriations, shall require each initial applicant or prospective employee of a family child care home in a position requiring the provision of care to a child, including an assistant or substitute staff member and each household member who is sixteen years of age or older, to submit to comprehensive background checks, including state and national criminal history records checks. The criminal history records checks required pursuant to this subsection shall be conducted in accordance with section 29-17a. The commissioner shall also request a check of the state child abuse registry established pursuant to section 17a-101k. The commissioner shall notify each licensee of the provisions of this subsection. For

- purposes of this subsection, "household member" means any person, other than the person who is licensed to conduct, operate or maintain a family child care home, who resides in the family child care home, such as the licensee's spouse or children, tenants and any other occupant.
- (d) An application for initial licensure pursuant to this section shall be accompanied by a fee of forty dollars and such license shall be issued for a term of four years. An application for renewal of a license issued pursuant to this section shall be accompanied by a fee of forty dollars and a certification from the licensee that any child enrolled in the family child care home has received age-appropriate immunizations in accordance with regulations adopted pursuant to subsection (f) of this section. A license issued pursuant to this section shall be renewed for a term of four years. In the case of an applicant submitting an application for renewal of a license that has expired, and who has ceased operations of a family child care home due to such expired license, the commissioner may renew such expired license within thirty days of the date of such expiration upon receipt of an application for renewal that is accompanied by such fee and such certification.
- (e) An application for initial staff approval or renewal of staff approval shall be accompanied by a fee of fifteen dollars. Such approvals shall be issued or renewed for a term of two years.
- (f) The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, to [assure] ensure that family child care homes, as [defined] described in section 19a-77, meet the health, educational and social needs of children utilizing such homes. Such regulations shall ensure that the family child care home is treated as a residence, and not an institutional facility. Such regulations shall specify that each child be protected as age-appropriate by adequate immunization against diphtheria, pertussis, tetanus, poliomyelitis, measles, mumps, rubella, hemophilus influenzae type B and any other vaccine required by the schedule of active immunization adopted pursuant to section 19a-7f. Such regulations shall provide appropriate exemptions for children for whom such immunization is medically contraindicated and for children

whose parents or guardian objects to such immunization on religious grounds and require that any such objection be accompanied by a statement from such parents or guardian that such immunization would be contrary to the religious beliefs of such child or the parents or guardian of such child, which statement shall be acknowledged, in accordance with the provisions of sections 1-32, 1-34 and 1-35, by (1) a judge of a court of record or a family support magistrate, (2) a clerk or deputy clerk of a court having a seal, (3) a town clerk, (4) a notary public, (5) a justice of the peace, or (6) an attorney admitted to the bar of this state. Such regulations shall also specify conditions under which family child care home providers may administer tests to monitor glucose levels in a child with diagnosed diabetes mellitus, and administer medicinal preparations, including controlled drugs specified in the regulations by the commissioner, to a child receiving child care services at a family child care home pursuant to a written order of a physician licensed to practice medicine in this or another state, an advanced practice registered nurse licensed to prescribe in accordance with section 20-94a or a physician assistant licensed to prescribe in accordance with section 20-12d, and the written authorization of a parent or guardian of such child. Such regulations shall specify appropriate standards for extended care and intermittent short-term overnight care. The commissioner shall inform each licensee, by way of a plain language summary provided not later than sixty days after the regulation's effective date, of any new or changed regulations adopted under this subsection with which a licensee must comply.

(g) Upon the declaration by the Governor of a civil preparedness emergency pursuant to section 28-9 or a public health emergency pursuant to section 19a-131a, the commissioner may waive the provisions of any regulation adopted pursuant to this section if the commissioner determines that such waiver would not endanger the life, safety or health of any child. The commissioner shall prescribe the duration of such waiver, provided such waiver shall not extend beyond the duration of the declared emergency. The commissioner shall establish the criteria by which a waiver request shall be made and the

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- conditions for which a waiver will be granted or denied. The provisions of section 19a-84 shall not apply to a denial of a waiver request under this subsection.
- (h) Any family child care home may provide child care services to homeless children and youths, as defined in 42 USC 11434a, as amended from time to time, for a period not to exceed ninety days without complying with any provision in regulations adopted pursuant to this section relating to immunization and physical examination requirements. Any family child care home that provides child care services to homeless children and youths at such home under this subsection shall maintain a record on file of all homeless children and youths who have attended such home for a period of two years after such homeless children or youths are no longer receiving child care services at such home.
- (i) Any family child care home may provide child care services to a foster child for a period not to exceed forty-five days without complying with any provision in regulations adopted pursuant to this section relating to immunization and physical examination requirements. Any family child care home that provides child care services to a foster child at such home under this subsection shall maintain a record on file of such foster child for a period of two years after such foster child is no longer receiving child care services at such home. For purposes of this subsection, "foster child" means a child who is in the care and custody of the Commissioner of Children and Families and placed in a foster home licensed pursuant to section 17a-114, foster home approved by a child-placing agency licensed pursuant to section 17a-149, facility licensed pursuant to section 17a-145 or with a relative or fictive kin caregiver pursuant to section 17a-114.
- (j) For the fiscal years ending June 30, 2022, to June 30, 2026, inclusive, the Commissioner of Early Childhood may issue a license to maintain a family child care home in New Britain, New Haven, Bridgeport, Stamford, Hartford or Waterbury in accordance with the provisions of this chapter to a person or group of persons who have partnered with

152 an association, organization, corporation, institution or agency, public or private, to provide child care services in a space provided by such 153 association, organization, corporation, institution or agency, provided 154 155 such space has been approved by the commissioner and is not in a 156 private family home. The commissioner shall not approve more than 157 one facility in each such city to be used for licenses issued under this 158 subsection. An application for a license under this subsection shall include a copy of the current fire marshal certificate of compliance with 159 160 the Fire Safety Code, and written verification of compliance with the 161 State Building Code, local zoning and building requirements and local 162 health ordinances. The commissioner may require an applicant for a license under this subsection to comply with additional conditions 163 relating to the health and safety of the children who will be served in 164 such facility. The commissioner may waive any requirement that does 165 166 not apply to such facility. Any license issued under this subsection shall 167 expire on June 30, 2026, except that the commissioner may suspend or revoke any such license at any time in accordance with the provisions 168 169 of section 19a-87e.

Sec. 2. (*Effective July 1, 2021*) (a) There is established a task force to analyze and make recommendations on issues relating to early childhood workforce development needs in the state.

(b) The task force shall examine the following: (1) How to encourage equity-based practices in early childhood education preparation and professional development; (2) ways to address inequity in access to employment opportunities and compensation in the early childhood workforce; (3) the feasibility of creating a new co-authored license that would offer multiple levels of flexibility to address the range of ages, settings and roles in the early childhood field, including a professional continuum for assistants, lead teachers, generalists and specialists, such as early intervention, mental health, integrated special education and rehabilitation therapies; and (4) workforce demands in the state related to the need for early childhood educators providing child care services for infants and toddlers and children up to ages six, seven or eight.

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- (c) The task force shall make recommendations concerning: (1) Legislation for educator preparation requirements in the early childhood field; (2) the creation of a new early childhood teacher license or credential jointly issued by the Office of Early Childhood and the Department of Education; (3) the development of a unifying framework for early childhood educator preparation, in accordance with the National Association for the Education of Young Children and the Council for Exceptional Children - Division of Early Childhood, in order to offer definition of levels for competencies and compensation, such as (A) professional development and alternative routes for aides or classroom assistants, (B) associate degree preparation and alternative routes for assistant teachers, (C) bachelor's degree preparation or postbaccalaureate work for head teachers, (D) bachelor's degree preparation, post-baccalaureate work or graduate degree attainment for specialists, and (E) alignment with competencies to address adult learners, experience in the field, as well as capacity in languages, community context and cultural norms; (4) methods to increase compensation related to competency and degree attainment that will work across all sectors of the early care and education sector including subsidized and parent fee supported programs; and (5) workforce development and the creation of job opportunities in early childhood.
 - (d) The task force shall consist of the following members:
- (1) Two appointed by the speaker of the House of Representatives, one of whom is a professor of early childhood education at a public institution of higher education in the state and one of whom is a representative of a school readiness program, as defined in section 10-16p of the general statutes, or a state-funded child care center pursuant to section 8-210 of the general statutes, as amended by this act;
- (2) Two appointed by the president pro tempore of the Senate, one of whom is a faculty member from a community college and one of whom is a representative of a private child care provider that is not receiving state financial assistance under section 8-210 of the general statutes, as amended by this act, or 10-16p of the general statutes;

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- 218 (3) One appointed by the majority leader of the House of 219 Representatives who is a representative from the Capitol Region 220 Education Council;
- 221 (4) One appointed by the majority leader of the Senate who is an 222 operator of a family child care home or a representative of an 223 organization that represents or supports the interests of family child 224 care homes;
- 225 (5) One appointed by the minority leader of the House of 226 Representatives who is a representative from the Connecticut Early 227 Childhood Alliance;
- 228 (6) One appointed by the minority leader of the Senate who is a 229 representative from a state or national early childhood accrediting 230 organization;
- 231 (7) The Commissioner of Early Childhood, or the commissioner's 232 designee;
- 233 (8) The Commissioner of Education, or the commissioner's designee;
- (9) The cochairs of the Connecticut Consortium for the Advancement
 of Early Childhood Educators; and
- 236 (10) The executive director of the State Education Resource Center, or 237 the executive director's designee.
- (e) Any member of the task force appointed under subdivision (3),
- 239 (4), (5) or (6) of subsection (d) of this section may be a member of the
- 240 General Assembly.
- (f) All initial appointments to the task force shall be made not later than thirty days after the effective date of this section. Any vacancy shall be filled by the appointing authority.
- 244 (g) The appointments of the speaker of the House of Representatives 245 and the president pro tempore of the Senate shall serve as the

- chairpersons of the task force. Such chairpersons shall schedule the first meeting of the task force, which shall be held not later than sixty days after the effective date of this section.
 - (h) The administrative staff of the joint standing committee of the General Assembly having cognizance of matters relating to education shall serve as administrative staff of the task force.
 - (i) Not later than January 1, 2023, the task force shall submit a report on its findings and recommendations to the joint standing committee of the General Assembly having cognizance of matters relating to education, in accordance with the provisions of section 11-4a of the general statutes. The task force shall terminate on the date that it submits such report or January 1, 2023, whichever is later.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2021	19a-87b
Sec. 2	July 1, 2021	New section

Statement of Legislative Commissioners:

In Section 1(j), "the cities of" was deleted for proper form, and "in a space within a facility, other than a private family home and that has been approved by the commissioner, that has been provided by such association, organization, corporation, institution or agency" was replaced with "in a space provided by such association, organization, corporation, institution or agency, provided such space has been approved by the commissioner and is not in a private family home" for clarity; in Section 2(b)(2), "flexibly" was replaced with "flexibility" for accuracy; in Section 2(b)(3) "interventionist" was replaced with "intervention" for accuracy; in Section 2(b)(4) "to age six or age eight" was replaced with "and children up to ages six, seven or eight" for clarity; and in Section 2(e) "(1), (2)," was deleted for proper form.

ED Joint Favorable Subst. C/R APP

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