

General Assembly

Raised Bill No. 6579

January Session, 2021

LCO No. 3552



Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT REVISING CERTAIN STATUTES CONCERNING VOTER REGISTRATION AND ELECTION ADMINISTRATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 9-16 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective from passage*):
- 3 The registrars of voters in each town shall give notice of the time and
- 4 place of each session for the admission of electors held pursuant to
- 5 section 9-17 by publication in a newspaper published or circulated in
- 6 such town, or on the town's Internet web site, not more than fifteen nor
- 7 less than five days before each such session. Nothing [herein] in this
- 8 section shall require that such publication be in the form of a legal
- 9 advertisement.
- Sec. 2. Section 9-17a of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective from passage*):
- 12 As used in sections [9-17, 9-19b,] 9-19c, 9-20, [9-23a, 9-24,] 9-31a [, 9-
- 13 31b] and 9-31l, as amended by this act, unless otherwise provided, the

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- 14 term "admitting official" means a town clerk, assistant town clerk,
- 15 registrar of voters, deputy registrar of voters or assistant registrar of
- 16 voters. [or the board for admission of electors.]

of electors of such town.]

- 17 Sec. 3. Section 9-31*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) (1) A person who is denied admission as an elector may appeal a
 decision of an admitting official of a town, other than a registrar of
 voters, concerning the right of such person to be or remain an elector.
 Any such appeal shall be made to the registrars of voters of such town.
 [, except that if the admitting official who made such decision is a
 registrar of voters, the appeal shall be made to the board for admission
 - (2) Notice of an appeal shall be in writing and delivered to the registrars. [or to the board for admission of electors. Within] Not later than seven days after receipt of a notice of appeal, the registrars [or the board, as the case may be,] shall give written notice of the time and place where such appeal will be heard to the appellant and to the admitting official whose decision is the subject of the appeal. Such appeal shall be heard [within] not later than twenty-one days after notice of the appeal is delivered to the registrars. [or the board. Neither a registrar whose decision is the subject of the appeal nor a registrar who is an appellant shall be a voting member of the board which hears the appeal.]
 - (3) The registrars [or the board] may receive sworn testimony and any other evidence relating to the qualifications of such person to be or remain an elector.
 - (4) [Within] Not later than seven days after hearing an appeal, the registrars [or the board] shall render a decision and shall send written notice of the decision to the appellant and the admitting official whose decision was the subject of the appeal.
 - (b) (1) The person whose right to be or remain an elector is in dispute may appeal the decision of the registrars [or the board for the admission

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of electors] under subsection (a) of this section to the State Elections Enforcement Commission. If an appeal is not made to the commission as provided in this subsection, the decision of the registrars [or the board] shall be final.

- (2) Any such appeal shall be in writing and filed with the State Elections Enforcement Commission at its principal offices not later than fourteen days [following] <u>after</u> the decision of the registrars. [or the board.] A copy of any such notice of appeal shall also be delivered within such time to the registrars [or the board] that rendered the decision under subsection (a) of this section.
- (3) The registrars [or the board] shall, not later than ten days after receipt of a copy of the notice of appeal, deliver the record of the hearing of the registrars [or board] under subsection (a) of this section to the commission.
- (4) The commission shall hear such appeal not later than twenty-one days after notice of appeal is filed with the commission. Such hearing shall be conducted in accordance with the provisions of sections 4-176e to 4-180a, inclusive, and section 4-181a. The commission may consider the record of the hearing delivered by the registrars [or the board] and may examine witnesses, documents and any other evidence that it determines may have a bearing on the proper determination of the issues brought on appeal. The commission's hearing shall be recorded.
- (5) The commission shall render its decision not later than sixty days after the close of its hearing, except that an extension of time may be granted by the commission upon application of any party that sets forth circumstances that the commission determines is appropriate to granting an extension of time. The commission may also initiate an extension of time for rendering its decision, after written notice to the parties, provided all of the parties before the commission give their prior written consent.
- (6) The decision of the commission shall determine the person's right to be or remain an elector. If any such decision is adverse to such

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individual's right, the commission shall order both registrars to remove the elector's name from the town's active and inactive registry list and any enrollment list. Any person whose name has been so removed may reapply for admission as an elector with the registrars of voters of the same town at any time. If such application is made within four years after the commission's decision, both registrars may approve such application only after they find that there has been a substantial change in the circumstances that provided the basis for the commission's decision and that the individual is eligible to be an elector. Registrars who approve an individual's application for admission within this time period without a substantial change in circumstances may be subject to a civil penalty imposed by the commission in accordance with subdivision (2) of subsection (a) of section 9-7b if the commission determines, following a written complaint filed with the commission pursuant to said section 9-7b, that the registrars' action was without good cause and constitutes a wilful violation of a prior order of the commission.

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Sec. 4. Section 9-358 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Any person who, upon oath or affirmation, legally administered, wilfully and corruptly testifies or affirms, before any registrar of voters, any moderator of any election, primary or referendum [, any board for admission of electors] or the State Elections Enforcement Commission, falsely, to any material fact concerning the identity, age, residence or other qualifications of any person whose right to be registered or admitted as an elector or to vote at any election, primary or referendum is being passed upon and decided, shall be guilty of a class D felony and shall be disfranchised.

Sec. 5. Section 9-362 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

The decision [of the board for admission of electors or] of the registrars or of a moderator, as to a person's right to be admitted to the

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elector's oath, to registration or to cast his vote, shall, in no case, be a bar to a criminal prosecution for procuring himself to be made an elector or to be registered or for voting, without the qualifications required by law.

- Sec. 6. Subsections (a) and (b) of section 9-35 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) The registrars, [on the Tuesday of the fifth week] before each regular election, shall [be in session for the purpose of completing] complete a correct list of all electors who will be entitled to vote at such election. Such registry list shall consist of an active registry list and an inactive registry list. [Such session shall be held during such hours between nine o'clock a.m. and five o'clock p.m. as the registrars find necessary to complete the list. Notice of such session shall be given at least five days before the session by publication in a newspaper having a circulation in such municipality, if any, and by posting on the signpost therein, if any, or at some other exterior place near the office of the town clerk. Such publication shall not be required to be in the form of a legal advertisement.]
 - (b) [At such session and on] On any day except on the day of an election or primary, the registrars shall remove from the list the name of each elector who has died, who has been disfranchised or who has confirmed in writing that the elector has moved out of the municipality, except electors entitled to remain on such list under the provisions of this chapter. An elector shall be deemed to have confirmed in writing that the elector has moved out of the municipality if (1) the elector has submitted a change of address form for purposes of a state motor vehicle operator's license, unless the elector states on the form that the change of address is not for voter registration purposes, (2) the elector has submitted a change of address form to a voter registration agency, as defined in section 9-23n, and such agency has provided such change of address to the registrars of voters, or (3) the registrars of voters have received a cancellation of previous registration from any other election official indicating that such elector has registered as an elector outside

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142 such municipality.

Sec. 7. Section 9-35a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Immediately after the [close of the session or immediately after the] sending of notice of intended removal provided for in section 9-35, <u>as amended by this act</u>, the registrars of voters shall post at the town hall or municipal building in the municipality in which they serve, in a place readily accessible to the public, a list of the names of the electors whose names were removed from the registry list [at such session] or will be removed on the date specified in section 9-35, <u>as amended by this act</u>, together with the address of each such elector as it appeared on the registry list at the time the name was so removed. Together with such list, and as a part thereof, such registrars shall also cause to be posted a statement that complete information as to such removal and as to the privileges and remedies of those whose names were removed from the registry list is available from such registrars, specifying when and where such registrars are available for such purpose and, in the case of registrars of voters having office hours, specifying such office hours.

- Sec. 8. Section 9-39 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - [The] For the purposes of section 9-234, the registrars of voters of each municipality shall print copies of the final registry list for distribution [in such municipality and] in all the voting districts located [therein] within such municipality. The registrars shall, upon request, produce for any candidate for election the final registry list for each voting district for which such person is a candidate and shall maintain such list, either on paper or in electronic format, for a period of two years.
- Sec. 9. Section 9-172b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) In each municipality or political subdivision in which a special election or referendum is to be held, the registrars of voters shall prepare

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an updated list of the names and addresses of those persons who acquired voting privileges after the completion of the revised registry list and prior to the day of such special election or referendum. In each such municipality or political subdivision, not later than the day before such special election or referendum, such registrars of voters shall cause to be completed [and printed] such list arranged as provided in section 9-35, as amended by this act, and certified by them to be correct, and shall [retain] print a sufficient number of copies to be used by them at such special election or referendum for the [purpose of checking the names of those who vote] <u>purposes of section 9-234</u>, provided the names of any persons who acquired such voting privileges within thirty days before such special election or referendum may be inserted in writing on such printed list. [in writing.]

- (b) In the case of a special election or referendum, no person admitted as an elector on the day of [the] <u>such</u> special election or referendum shall be entitled to vote in [that] <u>such special</u> election <u>or referendum</u>.
- Sec. 10. Subsection (d) of section 9-192a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- (d) The advisory committee shall also [(1)] develop a training program in election procedures for poll workers. [, and (2) develop an election law and procedures training program and guide for registrars, deputy registrars and assistant registrars. The training program developed under subdivision (2) of this subsection shall provide for training to be conducted by trained registrars or former registrars hired for such purpose by the Secretary of the State.] The committee shall submit such training [programs and training guide] <u>program</u> to the Secretary of the State, who shall approve or modify [the programs and guide] <u>such program</u>.
- Sec. 11. Subdivision (3) of subsection (a) of section 9-192a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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- 205 (3) Once certified, pursuant to subdivision (1) of this subsection, each 206 registrar shall participate each year in not less than eight hours of 207 training [, not including any training described under subdivision (2) of 208 subsection (d) of this section, in order to maintain such certification. 209 Such training shall be as prescribed by the Secretary of the State and 210 shall be conducted by said Secretary or a third party approved by said 211 Secretary to conduct such training. Any registrar who fails to satisfy 212 such annual training requirement shall be directed by the Secretary of 213 the State to take remedial measures prescribed by said Secretary.
- Sec. 12. Subsection (b) of section 9-249 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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- (b) The election officials of such voting districts shall attend the elections training program developed under [subdivision (1) of] subsection (d) of section 9-192a, as amended by this act, and any other meeting or meetings as are called for the purpose of receiving such instructions concerning their duties as are necessary for the proper conduct of the election.
- Sec. 13. Section 9-233 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - Prior to each election, the registrars of voters of each town shall appoint, for each voting tabulator to be used at such election, at least one and not more than two electors of [such town as a voting tabulator tender] the state to be voting tabulator tenders, unless the registrars of voters have established two shifts for election officials under the provisions of section 9-258a, in which case the registrars shall appoint at least one and not more than two <u>such</u> electors to be voting tabulator tenders, for each voting tabulator, for each shift.
- Sec. 14. Section 9-232n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- Immediately after the close of the polls, the moderator shall seal the

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provisional ballot depository envelope and deliver such envelope to the registrars of voters of the town. The registrars of voters shall forthwith verify the information contained with each provisional ballot. If the registrars of voters determine that the applicant is eligible to vote, they shall note their decision on the outer envelope of the ballot and open and count the provisional ballot in accordance with the provisions of sections 9-232i to 9-232o, inclusive, and procedures prescribed by the Secretary of the State. If the registrars of voters are unable to determine that the applicant is eligible to vote or determine that the applicant is not eligible to vote, the [applicant's] applicant's provisional ballot sealed envelope shall be marked "rejected", along with the reason for such rejection, and signed by the registrars of voters. The registrars of voters shall verify and count all provisional ballots in their town not later than six days after the election or primary. The registrars of voters shall forthwith prepare and sign in duplicate a report showing the number of provisional ballots received from electors, the number rejected and the number counted, and showing the additional votes counted for each candidate for federal office on the provisional ballots. The registrars of voters shall file one report with the town clerk and shall seal one in the depository envelope with the provisional ballots and file such depository envelope with the town clerk. The depository envelope shall be preserved by the town clerk for the period of time required to preserve counted absentee ballots for federal elections. The head moderator shall forthwith electronically file with the Secretary, and deliver to the town clerk, a corrected return for federal offices [with the town clerk and the Secretary] showing (1) the final votes after any recanvass, pursuant to sections 9-311 to 9-311b, inclusive, as amended by this act, the votes on provisional ballots and the totals, and (2) the number of provisional ballots received from electors, the number rejected and the number counted, as reported by the registrars of voters.

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Sec. 15. Subsection (c) of section 9-311 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(c) (1) The votes shall be announced and recorded in the manner

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prescribed in section 9-309 on return forms provided by the registrars of voters and appended thereto shall be a statement signed by the moderator indicating the time and place of the recanvass and the names, addresses, titles and party affiliations of the recanvass officials. The write-in ballots shall be replaced in a properly secured sealed package. Upon the completion of such recanvass, any tabulator used in such recanvass shall be locked and sealed, the keys thereof shall immediately be returned to such registrars of voters and such tabulator shall remain so locked until the expiration of fourteen days after such election or for such longer period as is ordered by a court of competent jurisdiction. The absentee ballots shall be replaced in their wrappers and be resealed by the moderator in the presence of the recanvass officials. Upon the completion of such recanvass, such moderator and at least two of the recanvass officials of different political parties shall forthwith prepare and sign such return forms which shall contain a written statement giving the result of such recanvass for each tabulator and each package of absentee ballots whose returns were so recanvassed, setting forth whether or not the original canvass was correctly made and stating whether or not the discrepancy still remains unaccounted for. Such return forms containing such statement shall forthwith be filed by the moderator in the office of such clerk. If such recanvass reveals that the original canvass of returns was not correctly made, such return forms containing such statement so filed with the clerk shall constitute a corrected return. In the case of a state election, a recanvass return shall be made in duplicate on a form prescribed and provided by the Secretary of the State, and the moderator shall electronically file with the Secretary, and deliver to the town clerk one copy [with the Secretary of the State and one copy with the town clerk] each of such recanvass return not later than ten days after the election. Such recanvass return shall be substituted for the original return and shall have the same force and effect as an original return.

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(2) Notwithstanding the provisions of subdivision (1) of this subsection, for the state election in 2020, each copy of the recanvass return required under said subdivision to be filed by the moderator with

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the Secretary of the State and the town clerk shall be so filed not later than twelve days after the election.

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Sec. 16. Section 9-314 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) As used in this subsection, "moderator" means the moderator of each state election in each town not divided into voting districts and the head moderator in each town divided into voting districts. The moderator shall make a preliminary list of the votes given for each of the following officers: Presidential electors, Governor, Lieutenant Governor, Secretary of the State, Treasurer, Comptroller, Attorney General, United States senator, representative in Congress, state senator, judge of probate, state representative and registrars of voters when said officers are to be chosen, as reported solely by the tabulator, as provided in section 9-309, in the moderator's town and shall immediately transmit such preliminary list to the Secretary of the State by electronic means as prescribed by the Secretary not later than midnight on election day. Once the preliminary list has been transmitted to the Secretary, [of the State,] the moderator shall make a duplicate list of the votes given in the moderator's town for each of the following officers: Presidential electors, Governor, Lieutenant Governor, Secretary of the State, Treasurer, Comptroller, Attorney General, United States senator, representative in Congress, state senator, judge of probate, state representative and registrars of voters when said officers are to be chosen. Such duplicate list shall indicate the total number of names on the official check list of such town and the total number of names checked as having voted. The moderator shall transmit such duplicate list to the Secretary [of the State] by electronic means as prescribed by the Secretary [of the State] not later than forty-eight hours after the close of the polls on election day. The moderator shall also seal and deliver one of such duplicate lists to the [Secretary of the State] town clerk not later than the third day after the election. Any such moderator who fails to so transmit [or] to the Secretary, and deliver to the town clerk, such duplicate list [to the Secretary of the State] by the time required shall pay a late filing fee of fifty dollars. [The moderator shall also deliver one

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of such duplicate lists to the clerk of such town.] The Secretary of the State shall enter the returns in tabular form in books kept by the Secretary for that purpose and present a printed report of the same, with the name of, and the total number of votes received by, each of the candidates for said offices, to the General Assembly at its next session.

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(b) As used in this subsection, "moderator" means the moderator of each municipal election in each town not divided into voting districts, and the head moderator in each town divided into voting districts. The moderator shall make a preliminary list of the votes given for each municipal office elected at such municipal election, as reported solely by the tabulator, as provided in section 9-309, in the moderator's town and shall immediately transmit such preliminary list to the Secretary of the State by electronic means as prescribed by the Secretary not later than midnight on election day. Once the preliminary list has been transmitted to the Secretary, [of the State,] the moderator shall make a duplicate list of the votes given in the moderator's town for each municipal office elected at such municipal election. Such duplicate list shall indicate the total number of names on the official check list of such town and the total number of names checked as having voted and shall be on a form prescribed by the Secretary. [of the State.] The moderator shall transmit such duplicate list to the Secretary [of the State] by electronic means as prescribed by the Secretary [of the State] not later than forty-eight hours after the close of the polls on election day. The moderator shall also seal and deliver one of such duplicate lists to the [Secretary of the State] town clerk not later than the third day after the election. Any such moderator who fails to so transmit [or] to the Secretary, and deliver to the town clerk, such duplicate list [to the Secretary of the State] by the time required shall pay a late filing fee of fifty dollars. [The moderator shall also deliver one of such duplicate lists to the clerk of such town.]

(c) Notwithstanding the provisions of subsections (a) and (b) of this section, for the state election in 2020, (1) the duplicate list required under said subsections to be transmitted by electronic means to the Secretary by such moderator shall be so transmitted not later than ninety-six

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- 372 hours after the close of the polls on election day, and (2) the duplicate
- 373 list required under said subsections to be sealed and delivered to the
- 374 Secretary shall be so delivered not later than the fifth day after the
- 375 election.
- Sec. 17. Subsection (a) of section 9-322a of the general statutes is
- 377 repealed and the following is substituted in lieu thereof (*Effective from*
- 378 passage):

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return.

- 379 (a) (1) Not later than forty-eight hours following each regular 380 election, the registrars of voters shall provide the results of the votes cast at such election to the town clerk. Not later than nine o'clock a.m. on the 381 382 third day following each regular election, the head moderator, registrars 383 of voters and town clerk for each town divided into voting districts shall 384 meet to identify any error in the returns. Not later than one o'clock p.m. 385 on the third day following each regular election, the head moderator 386 shall (1) correct any error identified, [and] (2) electronically file an 387 amended return with the Secretary of the State, and (3) deliver to the 388 town clerk and the registrars of voters each a duplicate of such amended
 - (2) Notwithstanding the provisions of subdivision (1) of this subsection, for the state election in 2020, (A) the results of the votes cast at the election required under said subdivision to be provided to the town clerk by the registrars of voters shall be so provided not later than ninety-six hours following the election, (B) the meeting to identify any error in the returns required under said subdivision among the head moderator, registrars of voters and town clerk for each town divided into voting districts shall occur not later than nine o'clock a.m. on the fifth day following the election, and (C) any identified error required under said subdivision to be corrected, and any amended return required under said subdivision to be filed with the Secretary of the State, the town clerk and the registrars of voters, by the head moderator shall be so corrected or filed, as applicable, not later than one o'clock p.m. on the fifth day following the election.

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Sec. 18. Subsection (b) of section 9-1 and sections 9-15a and 9-192b of the general statutes are repealed. (*Effective from passage*)

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	9-16
Sec. 2	from passage	9-17a
Sec. 3	from passage	9-31 <i>l</i>
Sec. 4	from passage	9-358
Sec. 5	from passage	9-362
Sec. 6	from passage	9-35(a) and (b)
Sec. 7	from passage	9-35a
Sec. 8	from passage	9-39
Sec. 9	from passage	9-172b
Sec. 10	from passage	9-192a(d)
Sec. 11	from passage	9-192a(a)(3)
Sec. 12	from passage	9-249(b)
Sec. 13	from passage	9-233
Sec. 14	from passage	9-232n
Sec. 15	from passage	9-311(c)
Sec. 16	from passage	9-314
Sec. 17	from passage	9-322a(a)
Sec. 18	from passage	Repealer section

Statement of Purpose:

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To revise or repeal certain election administration laws concerning (1) admission of electors and maintenance of registry lists, (2) training of certain election officials, (3) residential status of tabulator tenders, and (4) delivery of election returns to the Secretary of the State, town clerks and registrars of voters.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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