

General Assembly

Substitute Bill No. 6840

January Session, 2023



AN ACT EXPANDING MEMBERSHIP OF THE POLICE OFFICER STANDARDS AND TRAINING COUNCIL, REQUIRING GUIDELINES REGARDING BODY-WORN RECORDING EQUIPMENT AND REQUIRING A REPORT REGARDING CONDUCT THAT UNDERMINES PUBLIC CONFIDENCE IN LAW ENFORCEMENT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 7-294b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2024*):
- 3 (a) There shall be a Police Officer Standards and Training Council 4 which shall be within the Department of Emergency Services and 5 Public Protection. [Until December 31, 2020, the council shall consist of 6 the following members appointed by the Governor: (1) A chief 7 administrative officer of a town or city in Connecticut; (2) the chief 8 elected official or chief executive officer of a town or city in Connecticut with a population under twelve thousand which does not 10 have an organized police department; (3) a member of the faculty of The University of Connecticut; (4) eight members of the Connecticut 11 12 Police Chiefs Association who are holding office or employed as chief 13 of police or the highest ranking professional police officer of an 14 organized police department of a municipality within the state; (5) the 15 Chief State's Attorney; (6) a sworn municipal police officer whose rank 16 is sergeant or lower; and (7) five public members.

- 17 (b) [On and after January 1, 2021, the] The council shall consist of 18 the following members:
- 19 (1) The chief elected official or chief executive officer of a town or 20 city within the state with a population in excess of fifty thousand, 21 appointed by the Governor;
- 22 (2) The chief elected official or chief executive officer of a town or 23 city within the state with a population of fifty thousand or less, 24 appointed by the Governor;
 - (3) A member of the faculty of an institution of higher education in the state who has a background in criminal justice studies, appointed by the Governor;
- 28 (4) A member of the Connecticut Police Chiefs Association who is 29 holding office or employed as the chief of police, the deputy chief of 30 police or a senior ranking professional police officer of an organized 31 police department of a municipality within the state with a population 32 in excess of one hundred thousand, appointed by the Governor;
 - (5) A member of the Connecticut Police Chiefs Association who is holding office or employed as chief of police or the highest ranking professional police officer of an organized police department of a municipality within the state with a population in excess of sixty thousand but not exceeding one hundred thousand, appointed by the Governor;
- 39 (6) A member of the Connecticut Police Chiefs Association who is 40 holding office or employed as chief of police or the highest ranking professional police officer of an organized police department of a 42 municipality within the state with a population in excess of thirty-five 43 thousand but not exceeding sixty thousand, appointed by the 44 Governor;
- 45 (7) A sworn municipal police officer from a municipality within the 46 state with a population exceeding fifty thousand, appointed by the

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- 47 Governor;
- 48 (8) A sworn municipal police officer from a municipality within the
- 49 state with a population not exceeding fifty thousand, appointed by the
- 50 Governor;
- 51 (9) The commanding officer of the Connecticut State Police
- 52 Academy;
- 53 (10) A member of the public, who is a person with a physical
- 54 disability or an advocate on behalf of persons with physical
- 55 disabilities, appointed by the Governor;
- 56 (11) A victim of crime or the immediate family member of a
- 57 deceased victim of crime, appointed by the Governor;
- 58 (12) A medical professional, appointed by the Governor;
- 59 (13) The Chief State's Attorney;
- 60 (14) A member of the Connecticut Police Chiefs Association or the
- 61 person holding office or employed as chief of police or the highest
- 62 ranking professional police officer of an organized police department
- 63 within the state, appointed by the speaker of the House of
- 64 Representatives;
- 65 (15) A member of the Connecticut Police Chiefs Association or the
- 66 person holding office or employed as chief of police or the highest
- 67 ranking professional police officer of an organized police department
- within the state, appointed by the president pro tempore of the Senate;
- 69 (16) A member of the Connecticut Police Chiefs Association who is
- 70 holding office or employed as chief of police or the highest ranking
- 71 professional police officer of an organized police department of a
- 72 municipality within the state with a population not exceeding thirty-
- five thousand, appointed by the minority leader of the Senate;
- 74 (17) A member of the public who is a justice-impacted person,

- 75 appointed by the majority leader of the House of Representatives;
- 76 (18) A member of the public who is a justice-impacted person, 77 appointed by the majority leader of the Senate; [and]
- 78 (19) A member of the public who is a person with a mental 79 disability or an advocate on behalf of persons with mental disabilities, 80 appointed by the minority leader of the House of Representatives;
- 81 (20) A sworn police officer who is not in a command position within 82 such officer's law enforcement unit, appointed by the Senate 83 chairperson of the joint standing committee of the General Assembly 84 having cognizance of matters relating to public safety and security; 85 and
- (21) A sworn police officer who is not in a command position within
 such officer's law enforcement unit, appointed by the House
 chairperson of the joint standing committee of the General Assembly
 having cognizance of matters relating to public safety and security.
 - (c) The Commissioner of Emergency Services and Public Protection and the Federal Bureau of Investigation special agent-in-charge in Connecticut or their designees shall be voting ex-officio members of the council. Any member who fails to attend three consecutive meetings or who fails to attend fifty per cent of all meetings held during any calendar year shall be deemed to have resigned from the council. Any nonpublic member of the council shall immediately, upon the termination of such member's holding the office or employment that qualified such member for appointment, cease to be a member of the council. Any vacancy shall be filled by the appointing authority. A member appointed to fill a vacancy shall be appointed for the unexpired term of the member whom such member is to succeed in the same manner as the original appointment. The Governor shall appoint a chairperson and the council shall appoint a vice-chairperson and a secretary from among the members.
 - (d) Membership on the council shall not constitute holding a public

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- office. No member of the council shall be disqualified from holding any public office or employment by reason of his appointment to or membership on the council nor shall any member forfeit any such office or employment by reason of his appointment to the council, notwithstanding the provisions of any general statute, special act or local law, ordinance or charter.
- Sec. 2. Section 29-6d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):
- 114 (a) For purposes of this section and section 7-277b:
- 115 (1) "Law enforcement unit" has the same meaning as provided in section 7-294a;
- 117 (2) "Police officer" means a sworn member of a law enforcement unit 118 or any member of a law enforcement unit who performs police duties;
- 119 (3) "Body-worn recording equipment" means an electronic 120 recording device that is capable of recording audio and video;
- 121 (4) "Dashboard camera" means a dashboard camera with a remote recorder, as defined in section 7-277b;
- 123 (5) "Digital data storage device or service" means a device or service 124 that retains the data from the recordings made by body-worn 125 recording equipment using computer data storage; and
 - (6) "Police patrol vehicle" means any state or local police vehicle other than an administrative vehicle in which an occupant is wearing body-worn camera equipment, a bicycle, a motor scooter, an all-terrain vehicle, an electric personal assistive mobility device, as defined in subsection (a) of section 14-289h, or an animal control vehicle.
- (b) The Commissioner of Emergency Services and Public Protection
 and the Police Officer Standards and Training Council shall jointly
 evaluate and approve the minimal technical specifications of body-

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- 134 worn recording equipment that shall be worn by police officers 135 pursuant to this section, dashboard cameras that shall be used in each 136 police patrol vehicle and digital data storage devices or services that shall be used by a law enforcement unit to retain the data from the 137 138 recordings made by such equipment. The commissioner and council 139 shall make such minimal technical specifications available to each law 140 enforcement unit in a manner determined by the commissioner and 141 council. The commissioner and council may revise the minimal 142 technical specifications when the commissioner and council determine 143 that revisions to such specifications are necessary.
 - (c) (1) Each police officer shall use body-worn recording equipment while interacting with the public in such sworn member's law enforcement capacity, except (A) as provided in subsection (g) of this section, [or] (B) in the case of a municipal police department, in accordance with the department's policy adopted by the department and based on guidelines maintained pursuant to subsection (j) of this section, concerning the use of body-worn recording equipment, or (C) in accordance with guidelines adopted pursuant to subsection (k) of this section.
 - (2) Each police officer shall wear body-worn recording equipment on such officer's outer-most garment and shall position such equipment above the midline of such officer's torso when using such equipment.
 - (3) Body-worn recording equipment used pursuant to this section shall conform to the minimal technical specifications approved pursuant to subsection (b) of this section, except that a police officer may use body-worn recording equipment that does not conform to the minimal technical specifications approved pursuant to subsection (b) of this section, if such equipment was purchased prior to January 1, 2016, by the law enforcement unit employing such officer.
 - (4) Each law enforcement unit shall require usage of a dashboard camera in each police patrol vehicle used by any police officer

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- 166 employed by such unit in accordance with the unit's policy adopted by 167 the unit and based on guidelines maintained pursuant to subsection (j) 168 of this section, concerning dashboard cameras.
 - (d) Except as required by state or federal law, no person employed by a law enforcement unit shall edit, erase, copy, share or otherwise alter or distribute in any manner any recording made by body-worn recording equipment or a dashboard camera or the data from such recording.
 - (e) A police officer may review a recording from his or her bodyworn recording equipment or a dashboard camera in order to assist such officer with the preparation of a report or otherwise in the performance of his or her duties.
- 178 (f) (1) If a police officer is giving a formal statement about the use of 179 force or if a police officer is the subject of a disciplinary investigation in 180 which a recording from body-worn recording equipment or a dashboard camera is being considered as part of a review of an 182 incident, the officer shall have the right to review (A) such recording in 183 the presence of the officer's attorney or labor representative, and (B) 184 recordings from other body-worn recording equipment capturing the officer's image or voice during the incident. Not later than forty-eight 186 hours following an officer's review of a recording under subparagraph 187 (A) of this subdivision, or if the officer does not review the recording, 188 not later than ninety-six hours following the initiation of such 189 disciplinary investigation, whichever is earlier, such recording shall be 190 disclosed, upon request, to the public, subject to the provisions of subsection (g) of this section.
 - (2) If a request is made for public disclosure of a recording from body-worn recording equipment or a dashboard camera of an incident about which (A) a police officer has not been asked to give a formal statement about the alleged use of force, or (B) a disciplinary investigation has not been initiated, any police officer whose image or voice is captured on the recording shall have the right to review such

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recording in the presence of the officer's attorney or labor representative. Not later than forty-eight hours following an officer's review of a recording under this subdivision, or if the officer does not review the recording, not later than ninety-six hours following the request for disclosure, whichever is earlier, such recording shall be disclosed to the public, subject to the provisions of subsection (g) of this section.

(g) (1) Except as otherwise provided by any agreement between a law enforcement unit and the federal government, no police officer shall use body-worn recording equipment or a dashboard camera, if applicable, to intentionally record (A) a communication with other law enforcement unit personnel, except that which may be recorded as the officer performs his or her duties, (B) an encounter with an undercover officer or informant or an officer performing detective work described in guidelines developed pursuant to subsection (j) of this section, (C) when an officer is on break or is otherwise engaged in a personal activity, (D) a person undergoing a medical or psychological evaluation, procedure or treatment, (E) any person other than a suspect to a crime if an officer is wearing such equipment in a hospital or other medical facility setting, or (F) in a mental health facility, unless responding to a call involving a suspect to a crime who is thought to be present in the facility.

(2) No record created using body-worn recording equipment or a dashboard camera of (A) an occurrence or situation described in subparagraphs (A) to (F), inclusive, of subdivision (1) of this subsection, (B) a scene of an incident that involves (i) a victim of domestic or sexual abuse, (ii) a victim of homicide or suicide, or (iii) a deceased victim of an accident, if disclosure could reasonably be expected to constitute an unwarranted invasion of personal privacy in the case of any such victim described in this subparagraph, or (C) a minor, shall be subject to disclosure under the Freedom of Information Act, as defined in section 1-200, and any such record shall be confidential, except that a record of a minor shall be disclosed if (i) the

minor and the parent or guardian of such minor consent to the disclosure of such record, (ii) a police officer is the subject of an allegation of misconduct made by such minor or the parent or guardian of such minor, and the person representing such officer in an investigation of such alleged misconduct requests disclosure of such record for the sole purpose of preparing a defense to such allegation, or (iii) a person is charged with a crime and defense counsel for such person requests disclosure of such record for the sole purpose of assisting in such person's defense and the discovery of such record as evidence is otherwise discoverable.

- (h) No police officer shall use body-worn recording equipment prior to being trained in accordance with section 7-294s in the use of such equipment and in the retention of data created by such equipment. A law enforcement unit shall ensure that each police officer such unit employs receives such training at least annually and is trained on the proper care and maintenance of such equipment.
- (i) If a police officer is aware that any body-worn recording equipment or dashboard camera is lost, damaged or malfunctioning, such officer shall inform such officer's supervisor in writing as soon as is practicable. Upon receiving such information, the supervisor shall ensure that the body-worn recording equipment or dashboard camera is inspected and repaired or replaced, as necessary. Each police officer shall inspect and test body-worn recording equipment prior to each shift to verify proper functioning, and shall notify such officer's supervisor of any problems with such equipment.
- (j) The Commissioner of Emergency Services and Public Protection and the Police Officer Standards and Training Council shall jointly maintain guidelines pertaining to the use of body-worn recording equipment and dashboard cameras, including the type of detective work an officer might engage in that should not be recorded, retention of data created by such equipment and dashboard cameras and methods for safe and secure storage of such data. The guidelines shall not require a law enforcement unit to store such data for a period

264 longer than one year, except in the case where the unit knows the data 265 is pertinent to any ongoing civil, criminal or administrative matter. 266 Each law enforcement unit and any police officer and any other 267 employee of such unit who may have access to such data shall adhere 268 to such guidelines. The commissioner and council may update and 269 reissue such guidelines, as the commissioner and council determine 270 necessary. The commissioner and council shall, upon issuance of such 271 guidelines or any update to such guidelines, submit such guidelines in 272 accordance with the provisions of section 11-4a to the joint standing 273 committees of the General Assembly having cognizance of matters 274 relating to the judiciary and public safety and security.

- (k) Not later than October 1, 2023, the Commissioner of Emergency Services and Public Protection and the Police Officer Standards and Training Council shall jointly adopt guidelines regarding the exigent circumstances under which a police officer may interact with the public without using body-worn recording equipment, such as when an officer responds to an incident while off duty or when body-worn recording equipment is not available to the officer. The commissioner and council may update and reissue such guidelines, as the commissioner and council determine necessary. The commissioner and council shall, upon issuance of such guidelines or any update to such guidelines, submit such guidelines in accordance with the provisions of section 11-4a to the joint standing committees of the General Assembly having cognizance of matters relating to the judiciary and public safety and security.
- Sec. 3. (*Effective from passage*) Not later than January 1 2024, the Department of Emergency Services and Public Protection and Police Officer Standards and Training Council shall report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to public safety and security, on:
- 295 (1) Whether the council has cancelled or revoked the certification of 296 a police officer for conduct that undermines public confidence in law

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- enforcement pursuant to subparagraph (I) of subdivision (2) of subsection (d) of section 7-294d of the general statutes and an explanation of the circumstances related to each such cancellation or revocation;
 - (2) Whether the council has considered but declined to cancel or revoke a police officer's certification for such conduct and the circumstances related to each such instance;
 - (3) Whether the provisions of subparagraph (I) of subdivision (2) of subsection (d) of section 7-294d of the general statutes and guidance issued pursuant to subsection (g) of said section, provide sufficient guidelines to police officers and law enforcement units regarding the types of conduct that undermine public confidence in law enforcement, and the disciplinary actions that should be taken in response to different types of such conduct; and
 - (4) Any recommendations for revisions to subparagraph (I) of subdivision (2) of subsection (d) of section 7-294d of the general statutes or guidance issued pursuant to subsection (g) of said section.

This act shall take effect as follows and shall amend the following sections:		
Section 1	January 1, 2024	7-294b
Sec. 2	July 1, 2023	29-6d
Sec. 3	from passage	New section

Statement of Legislative Commissioners:

Section 1 was rewritten and the effective date changed for consistency with standard drafting conventions; in Section 2, the effective date was changed to "July 1, 2023" for internal consistency; and in Section 2(j) and (k), "public safety" was changed to "public safety and security" for consistency with standard drafting conventions.

PS Joint Favorable Subst.

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