

General Assembly

January Session, 2025

Raised Bill No. 6991

LCO No. **5033**

Referred to Committee on BANKING

Introduced by: (BA)

AN ACT CONCERNING DEFINITIONS APPLICABLE TO THE MONEY TRANSMISSION STATUTES AND SOLICITATIONS AND ADVERTISEMENTS BY MONEY TRANSMISSION LICENSEES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 36a-596 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2025*):
- As used in sections 36a-595 to 36a-614, inclusive, unless the context otherwise requires:
- 5 (1) "Advertise" or "advertising" has the same meaning as provided in 6 section 36a-485.
- 7 (2) "Authorized delegate" means a person designated by a person
 8 licensed pursuant to sections 36a-595 to 36a-612, inclusive, to provide
 9 money transmission services on behalf of such licensed person.

(3) "Control" means (A) the power to vote, directly or indirectly, at
least twenty-five per cent of the outstanding voting shares or voting
interests of a licensee or person in control of a licensee, (B) the power to

13 elect or appoint a majority of key individuals or executive officers, 14 managers, directors, trustees or other persons exercising managerial 15 authority of a person in control of a licensee, or (C) the power to exercise, 16 directly or indirectly, a controlling influence over the management or 17 policies of a licensee or person in control of a licensee. For purposes of 18 this subdivision, (i) a person is presumed to exercise a controlling 19 influence when the person holds the power to vote, directly or 20 indirectly, at least ten per cent of the outstanding voting shares or voting 21 interests of a licensee or person in control of a licensee, (ii) a person 22 presumed to exercise a controlling influence can rebut such 23 presumption if the person is a passive investor, and (iii) to determine 24 the percentage of control, a person's interest shall be aggregated with 25 the interest of any other immediate family member, including the 26 person's spouse, parent, child, sibling, mother-in-law, father-in-law, 27 son-in-law, daughter-in-law, brother-in-law, sister-in-law and any other 28 person who shares the person's home.

(4) "Control person" means any individual in control of a licensee or
applicant, any individual who seeks to acquire control of a licensee or a
key individual.

(5) "Digital wallet" means any electronic or digital functionality that
 (A) stores account or payment credentials for a consumer, including, but
 not limited to, in encrypted or tokenized form, and (B) transmits, routes
 or otherwise processes such stored account or payment credentials to
 facilitate a consumer payment transaction.

[(5)] (6) "Electronic payment instrument" (A) means a card or other tangible object (i) for the transmission of money or monetary value or payment of money, (ii) which contains a microprocessor chip, magnetic stripe or other means for the storage of information, (iii) that is prefunded, and (iv) for which the value is decremented upon each use, and (B) does not include a card or other tangible object that is redeemable by the issuer in the issuer's goods or services. [(6)] (7) "Existing customer" means a consumer who (A) is engaging in a transaction at a virtual currency kiosk in the state, (B) has performed not fewer than three virtual currency transactions with the owner or operator of such virtual currency kiosk, and (C) has been registered as a customer of such owner or operator for more than seventy-two hours.

[(7)] (8) "Holder" means a person, other than a purchaser, who is either in possession of a payment instrument and is the named payee thereon or in possession of a payment instrument issued or endorsed to such person or bearer or in blank. "Holder" does not include any person who is in possession of a lost, stolen or forged payment instrument.

54 **[(8)]** (9) "Key individual" means any individual ultimately 55 responsible for establishing or directing policies and procedures of the 56 licensee, including, but not limited to, an executive officer, manager, 57 director or trustee.

58 [(9)] (10) "Licensee" means any person licensed or required to be 59 licensed pursuant to sections 36a-595 to 36a-612, inclusive.

[(10)] (<u>11)</u> "Main office" has the same meaning as provided in section
36a-485.

62 [(11)] (<u>12)</u> "Monetary value" means a medium of exchange, whether 63 or not redeemable in money.

64 [(12)] (13) "Money transmission" means engaging, directly or as an 65 intermediary on behalf of another person, in the business of issuing or 66 selling payment instruments or stored value, receiving money or 67 monetary value for current or future transmission or the business of 68 transmitting money or monetary value within the United States or to 69 locations outside the United States by any and all means including, but 70 not limited to, payment instrument, wire, facsimile, electronic transfer, 71 [or] virtual currency kiosk or digital wallet, including, but not limited 72 to, a digital wallet utilized in connection with a consumer payment 73 mobile application.

[(13)] (14) "New customer" means a consumer who (A) is engaging in a transaction at a virtual currency kiosk in the state, (B) has performed fewer than three virtual currency transactions with the owner or operator of such virtual currency kiosk, and (C) has been registered as a customer of such owner or operator for less than seventy-two hours.

79 [(14)] (15) "Outstanding" means (A) in the case of a payment 80 instrument or stored value, that (i) such instrument or value is sold or 81 issued in the United States, (ii) a report of such instrument or value has 82 been received by a licensee from its authorized delegates, and (iii) such 83 instrument or value has not yet been paid by the issuer, and (B) for all 84 other money transmissions, the value reported to the licensee for which 85 the licensee or any authorized delegate has received money or its 86 equivalent value from the customer for transmission, but has not yet 87 completed the money transmission by delivering the money or 88 monetary value to the person designated by the customer.

89 [(15)] (16) "Passive investor" means a person that (A) does not have 90 the power to elect a majority of key individuals or executive officers, 91 managers, directors, trustees or other persons exercising managerial 92 authority of a person in control of a licensee, (B) is not employed by and 93 does not have any managerial duties of the licensee or person in control 94 of a licensee, (C) does not have the power to exercise, directly or 95 indirectly, a controlling influence over the management or policies of a 96 licensee or person in control of a licensee, and (D) attests to 97 subparagraphs (A), (B) and (C) of this subdivision in the form and 98 manner prescribed by the commissioner.

99 [(16)] (<u>17</u>) "Payment instrument" means a check, draft, money order, 100 travelers check or electronic payment instrument that evidences either 101 an obligation for the transmission of money or monetary value or 102 payment of money, or the purchase or the deposit of funds for the 103 purchase of such check, draft, money order, travelers check or electronic 104 payment instrument.

105 [(17)] (18) "Permissible investment" means (A) (i) cash in United 106 States currency, including, but not limited to, demand deposits, savings 107 deposits and funds in demand deposit and savings deposit accounts 108 held for the benefit of a licensee's customers in an insured depository 109 institution, and (ii) cash equivalents, including, but not limited to, (I) 110 automated clearing house items in transit to a licensee or payee, (II) 111 international wires in transit to a payee, (III) cash in transit via armored 112 car, (IV) cash in smart safes, (V) cash in locations owned by licensees, 113 (VI) transmission receivables that are funded by debit cards or credit 114 cards and owed by any bank, and (VII) money market mutual funds 115 rated "AAA" or the equivalent by S & P Global, Incorporated, in the "S 116 & P Global Ratings" or by any other rating service recognized by the 117 commissioner, (B) time deposits, as defined in section 36a-2, or other 118 debt instruments of a bank, (C) bills of exchange or bankers acceptances 119 which are eligible for purchase by member banks of the Federal Reserve 120 System, (D) commercial paper of prime quality, (E) interest-bearing 121 bills, notes, bonds, debentures or other obligations issued or guaranteed 122 by (i) the United States or any of its agencies or instrumentalities, or (ii) 123 any state, or any agency, instrumentality, political subdivision, school 124 district or legally constituted authority of any state if such investment is 125 of prime quality, (F) interest-bearing bills or notes, or bonds, debentures 126 or preferred stocks, traded on any national securities exchange or on a 127 national over-the-counter market, if such debt or equity investments are 128 of prime quality, (G) receivables due from authorized delegates 129 consisting of the proceeds of the sale of payment instruments which are 130 not past due or doubtful of collection, (H) gold, and (I) any other 131 investments approved by the commissioner. Notwithstanding the 132 provisions of this subdivision, if the commissioner at any time finds that 133 an investment of a licensee is unsatisfactory for investment purposes, 134 the investment shall not qualify as a permissible investment.

[(18)] (19) "Prime quality" of an investment means that it is within the
top four rating categories in any rating service recognized by the
commissioner unless the commissioner determines for any licensee that

only those investments in the top three rating categories qualify asprime quality.

[(19)] (20) "Purchaser" means a person who buys or has bought a
payment instrument or who has given money or monetary value for
current or future transmission.

[(20)] (21) "Receipt" means a paper record, electronic record or other
written confirmation of a money transmission transaction.

[(21)] (22) "Stored value" means monetary value, including, but not limited to, a claim against the issuer of monetary value, that is evidenced by an electronic <u>or digital</u> record. For the purposes of this subdivision, "electronic <u>or digital</u> record" means information that is stored in an electronic medium and is retrievable in perceivable form.

[(22)] (23) "Travelers check" means a payment instrument for the payment of money that contains a provision for a specimen signature of the purchaser to be completed at the time of a purchase of the instrument and a provision for a countersignature of the purchaser to be completed at the time of negotiation.

[(23)] (24) "Unique identifier" has the same meaning as provided in
section 36a-485.

157 [(24)] (25) "Virtual currency" means any type of digital unit that is 158 used as a medium of exchange or a form of digitally stored value or that 159 is incorporated into payment system technology. Virtual currency shall 160 be construed to include digital units of exchange that (A) have a 161 centralized repository or administrator, (B) are decentralized and have 162 no centralized repository or administrator, or (C) may be created or 163 obtained by computing or manufacturing effort. Virtual currency shall 164 not be construed to include digital units that are used (i) solely within 165 online gaming platforms with no market or application outside such 166 gaming platforms, or (ii) exclusively as part of a consumer affinity or 167 rewards program, and can be applied solely as payment for purchases

168 with the issuer or other designated merchants, but cannot be converted169 into or redeemed for fiat currency.

[(25)] (26) "Virtual currency address" means an alphanumeric
identifier representing a destination for a virtual currency transfer that
is associated with a virtual currency wallet.

173 [(26)] (27) "Virtual currency kiosk" means an electronic terminal 174 acting as a mechanical agent of the owner or operator to enable the 175 owner or operator to facilitate the exchange of virtual currency for fiat 176 currency or other virtual currency, including, but not limited to, by (A) 177 connecting directly to a separate virtual currency exchanger that 178 performs the actual virtual currency transmission, or (B) drawing upon 179 the virtual currency in the possession of the owner or operator of the 180 electronic terminal.

181 [(27)] (<u>28)</u> "Virtual currency wallet" means a software application or 182 other mechanism providing a means for holding, storing and 183 transferring virtual currency.

Sec. 2. Subsection (c) of section 36a-611 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October*1, 2025):

187 (c) (1) The unique identifier of any person licensed under section 36a-188 600 shall be clearly shown on all solicitations and advertisements, 189 including any business card used to solicit money transmission business 190 and Internet web site, and any other documents as established by rule, 191 regulation or order of the commissioner, and shall be clearly stated in 192 all audio solicitations and advertisements. The solicitations or 193 advertisements of any person licensed under section 36a-600 (A) shall 194 not include any statement that such person is endorsed in any way by 195 this state, except that such solicitations and advertisements may include 196 a statement that such person is licensed in this state; (B) shall not include 197 any statement or claim that is deceptive, false or misleading; (C) shall 198 not include any statement or claim that funds deposited with such 199 person are eligible for Federal Deposit Insurance Corporation 200 protections; [(C)] (D) shall otherwise conform to the requirements of 201 sections 36a-595 to 36a-612, inclusive, any regulations issued thereunder 202 and any other applicable law; and [(D)] (E) shall be retained for two 203 years from the date of use of such solicitation or advertising.

204 (2) Notwithstanding the provisions of subdivision (1) of this 205 subsection, an advertisement or solicitation on a third-party Internet 206 web site need not include the unique identifier of a person licensed 207 under section 36a-600, provided such advertisement or solicitation 208 contains a link to a solicitation, advertisement or Internet web site that 209 clearly shows the unique identifier of such person.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2025	36a-596
Sec. 2	October 1, 2025	36a-611(c)

Statement of Purpose:

To (1) define "digital wallet" and redefine "money transmission" and "stored value" for the purposes of the money transmission statutes, and (2) provide that no solicitation or advertisement by a money transmission licensee shall include any statement or claim that funds deposited with such licensee are eligible for Federal Deposit Insurance Corporation protections.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]