

General Assembly

January Session, 2025

Raised Bill No. 7125

LCO No. **5574**

Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT CONCERNING REFERENDA ON REVISIONS TO MUNICIPAL CHARTERS AND HOME RULE ORDINANCES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (*Effective July 1, 2025*) (a) Whenever by law it is provided that a proposed charter amendment or home rule ordinance amendment may be submitted to a vote of the electors of a municipality pursuant to section 7-191 of the general statutes, as amended by this act, or to any special act, charter or ordinance, the provisions of this section shall apply in addition to all other applicable provisions of chapter 152 of the general statutes.

8 (b) (1) The designation of a proposed charter amendment or home 9 rule ordinance amendment on the ballot, or of each item within such 10 amendment that is separately presented on the ballot in accordance with 11 the provisions of subdivision (2) of this subsection, shall be "Shall (here 12 insert the question, in a form requiring a "Yes" or "No" response, 13 followed by a question mark)" and, unless such question as presented 14 adequately explains the proposed change or changes, shall include a 15 precise and fair explanation of such proposed change or changes that 16 shall not advocate either the approval or disapproval of such 17 amendment. Such question and any such explanation shall be presented 18 on the ballot using simple, precise, clear, unambiguous and plain 19 language.

(2) Whenever a proposed charter amendment or home rule ordinance
amendment contains any of the following items, each such item shall be
separately presented on the ballot so as to be approved or disapproved,
as the case may be, individually by the electors of the municipality:

24 (A) Any change in the manner by which the legislative or governing25 body of the municipality is elected;

(B) Any change in whether officials of the municipality are elected or
appointed, or in the terms of office of such officials, with specific
reference to each office affected by any such change, provided the same
such change being proposed across multiple offices may be presented
as a single item;

31 (C) Any change that imposes, repeals or alters a residency 32 requirement for the head of any municipal department, with specific 33 reference to each position affected by any such change, provided the 34 same such change being proposed across multiple positions may be 35 presented as a single item;

36 (D) The creation or elimination of any municipal board or 37 commission, with specific reference to each such board or commission, 38 and a description of the scope of authority for any such board or 39 commission being so created; and

40 (E) Any change regarding the provision of public notice for public41 hearings that relate to the municipal budget process.

42 (c) Any municipality may provide for the preparation, printing and 43 dissemination of concise summaries of arguments in favor of, and arguments opposed to, a proposed charter amendment or home rule
ordinance amendment, which summaries shall otherwise comply with
the provisions of subsection (c) of section 9-369b of the general statutes,
as amended by this act.

48 Sec. 2. Subsection (f) of section 7-191 of the general statutes is repealed 49 and the following is substituted in lieu thereof (*Effective July 1, 2025*):

50 (f) The proposed charter, charter amendments or home rule 51 ordinance amendments shall be prepared for the ballot by the 52 appointing authority and may be submitted in the form of one or several 53 questions in accordance with the provisions of section 1 of this act; and, 54 if approved by a majority of the electors of the municipality voting 55 thereon at a regular election or if approved by a majority which number 56 equals at least fifteen per cent of the electors of the municipality as 57 determined by the last-completed active registry list of such 58 municipality at a special election, such proposed charter, charter 59 amendments or home rule ordinance amendments shall become 60 effective thirty days after such approval unless an effective date or dates 61 are specified therein, in which event the date or dates specified shall 62 prevail. For the purposes of any complaint brought under section 9-371b 63 by any person claiming to have been aggrieved by any ruling of any 64 election official in connection with a referendum held on a charter 65 amendment or home rule ordinance amendment, "election official" 66 includes the appointing authority preparing such amendment for the 67 ballot pursuant to this subsection and "ruling" includes such 68 preparation.

69 Sec. 3. Section 9-369 of the general statutes is repealed and the 70 following is substituted in lieu thereof (*Effective July 1, 2025*):

Whenever at any regular or special state or municipal election any vote for approval or disapproval of any constitutional amendment or any question or proposal is taken pursuant to the Constitution, the general statutes or any special act, unless otherwise provided, such

75 election shall be warned and held, the vote on such amendment, 76 question or proposal cast and canvassed and the result determined and 77 certified as nearly as may be in accordance with the provisions 78 governing the election of officers in the state or in such municipality. 79 The warning for such election shall state that a purpose of such election 80 is to vote for the approval or disapproval of such amendment, question 81 or proposal and shall state the section of the Constitution or of the 82 general statutes or the special act under authority of which such vote is 83 taken. The vote on such amendment, question or proposal shall be taken 84 by a "Yes" and "No" vote on the voting tabulator. [, and the] Except as 85 provided in section 1 of this act for a proposed charter amendment or 86 home rule ordinance amendment, the designation of such constitutional 87 amendment, or of such question or proposal, on the ballot shall be "Shall (here insert the question or proposal, followed by a question mark)". 88 89 Such ballot shall be provided for use in accordance with the provisions 90 of section 9-250. The municipal clerk shall number on the ballot the 91 questions to be voted upon according to the order in which they will 92 appear thereon, provided amendments to the Constitution shall be 93 numbered by the Secretary of the State in numerical order based upon 94 the dates on which resolutions proposing such amendments were 95 passed, precedence being given to the earliest passed unless otherwise 96 provided by the resolutions proposing such amendments. Each elector shall vote "Yes" if in favor of the amendment, question or proposal or 97 "No" if not in favor thereof. If, upon the official determination of the 98 99 result of such vote, it appears that a majority of all the votes so cast are 100 in approval of such amendment, question or proposal, such 101 amendment, question or proposal shall, unless otherwise provided, take 102 effect forthwith.

103 Sec. 4. Subsection (b) of section 9-369a of the general statutes is 104 repealed and the following is substituted in lieu thereof (*Effective July 1*, 105 2025):

(b) When the clerk of the municipality determines that the necessaryaction has been taken for submission of the question, [he] <u>the clerk</u> shall,

108 at least forty-five days prior to the election, file in the office of the 109 Secretary of the State a statement setting forth the designation of the 110 question as it is to appear on the ballot at the election, the date upon 111 which the submitting action was taken and the reference to the law 112 under which the action was taken. [Such] Except as provided in section 113 <u>1 of this act for a proposed charter amendment or home rule ordinance</u> 114 amendment, such designation shall be in the form of a question, as 115 provided in section 9-369, as amended by this act. Whenever it is 116 specifically provided in the general statutes that any such question may 117 be approved for such submission within the period of forty-five days 118 prior to such an election, and action is taken to submit a question within 119 such period, the clerk of the municipality shall file the statement 120 required by this subsection with the Secretary of the State immediately 121 upon the taking of such action.

Sec. 5. Subsection (c) of section 9-369b of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective July 1*,
2025):

125 (c) [Any] Except as provided in section 1 of this act for a proposed 126 charter amendment or home rule ordinance amendment, any municipality may provide, by ordinance, for the preparation, printing 127 128 and dissemination of concise summaries of arguments in favor of, and 129 arguments opposed to, local proposals or questions approved for 130 submission to the electors of a municipality at a referendum for which 131 explanatory texts are prepared under subsection (a) of this section. Any 132 such ordinance shall provide for the establishment or designation of a 133 committee to prepare such summaries, in accordance with procedures 134 set forth in said ordinance. The members of said committee shall be 135 representatives of various viewpoints concerning such local proposals 136 or questions. The committee shall provide an opportunity for public 137 comment on such summaries to the extent practicable. Such summaries 138 shall be approved by vote of the legislative body of the municipality, or 139 any other municipal body designated by the ordinance, and shall be 140 posted and distributed in the same manner as explanatory texts under

- 141 subsection (a) of this section. Each summary shall contain language
- 142 clearly stating that the printing of the summary does not constitute an
- 143 endorsement by or represent the official position of the municipality.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2025	New section
Sec. 2	July 1, 2025	7-191(f)
Sec. 3	July 1, 2025	9-369
Sec. 4	July 1, 2025	9-369a(b)
Sec. 5	July 1, 2025	9-369b(c)

Statement of Purpose:

To establish certain minimum requirements for presenting charter or home rule ordinance amendment ballot questions to voters.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]