

General Assembly

January Session, 2021

Committee Bill No. 183

LCO No. **4965**

Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT CONCERNING REMOTE MEETINGS UNDER THE FREEDOM OF INFORMATION ACT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective from passage*) (a) A public agency may hold 2 any meeting remotely by using a conference call, videoconference or 3 other technology, provided (1) the public has the ability to view or listen 4 to the meeting simultaneously with its occurrence, using telephone, 5 video or other technology, but excluding any portion of the meeting that 6 is an executive session; (2) any such meeting is recorded or transcribed, 7 excluding any portion of the meeting that is an executive session, and 8 such recording or transcript is posted on the agency's Internet web site 9 not later than seven days after the meeting, and made available in the 10 agency's office or regular place of business within a reasonable period 11 of time; (3) the notice and agenda for such meeting is posted on the 12 agency's Internet web site and includes information about what 13 technology will be used for the meeting and by what method the public 14 can access the meeting; (4) any materials relevant to matters on the 15 agenda, including, but not limited to, materials related to specific 16 applications, if applicable, are submitted to the agency a minimum of

17 twenty-four hours prior to the meeting and posted on the agency's 18 Internet web site for public inspection prior to, during and after the 19 meeting, and any exhibits to be submitted by members of the public are, 20 to the extent feasible, submitted to the agency a minimum of twenty-21 four hours prior to the meeting and posted on the agency's Internet web 22 site for public inspection prior to, during and after the meeting; and (5) 23 any person participating in any such meeting clearly states his or her 24 name and title, if applicable, each time before speaking.

(b) The provisions of this section shall not be construed to require the
posting of any record that is otherwise exempt from disclosure under
any provision of the general statutes.

28 Sec. 2. Section 1-225 of the general statutes is repealed and the 29 following is substituted in lieu thereof (*Effective from passage*):

30 (a) As used in this subsection, "open to the public" includes, but is not 31 limited to, a remote meeting held pursuant to section 1 of this act. The 32 meetings of all public agencies, except executive sessions, [as defined in 33 subdivision (6) of section 1-200,] shall be open to the public. The votes 34 of each member of any such public agency upon any issue before such 35 public agency shall be reduced to writing and made available for public 36 inspection within forty-eight hours and shall also be recorded in the 37 minutes of the session at which taken. Not later than seven days after 38 the date of the session to which such minutes refer, such minutes shall 39 be available for public inspection and posted on such public agency's 40 Internet web site, if available, except that no public agency of a political 41 subdivision of the state shall be required to post such minutes on an 42 Internet web site unless conducting a remote meeting pursuant to 43 section 1 of this act. Each public agency shall make, keep and maintain 44 a record of the proceedings of its meetings.

(b) Each such public agency of the state shall file not later than
January thirty-first of each year in the office of the Secretary of the State
the schedule of the regular meetings of such public agency for the
ensuing year and shall post such schedule on such public agency's

49 Internet web site, if available, except that such requirements shall not 50 apply to the General Assembly, either house thereof or to any committee 51 thereof. Any other provision of the Freedom of Information Act 52 notwithstanding, the General Assembly at the commencement of each 53 regular session in the odd-numbered years, shall adopt, as part of its joint rules, rules to provide notice to the public of its regular, special, 54 55 emergency or interim committee meetings. The chairperson or secretary 56 of any such public agency of any political subdivision of the state shall 57 file, not later than January thirty-first of each year, with the clerk of such 58 subdivision the schedule of regular meetings of such public agency for 59 the ensuing year, and no such meeting of any such public agency shall 60 be held sooner than thirty days after such schedule has been filed. The 61 chief executive officer of any multitown district or agency shall file, not 62 later than January thirty-first of each year, with the clerk of each 63 municipal member of such district or agency, the schedule of regular 64 meetings of such public agency for the ensuing year, and no such 65 meeting of any such public agency shall be held sooner than thirty days 66 after such schedule has been filed.

67 (c) The agenda of the regular meetings of every public agency, except 68 for the General Assembly, shall be available to the public and shall be 69 filed, not less than twenty-four hours before the meetings to which they 70 refer, (1) in such agency's regular office or place of business, and (2) in 71 the office of the Secretary of the State for any such public agency of the 72 state, in the office of the clerk of such subdivision for any public agency 73 of a political subdivision of the state or in the office of the clerk of each 74 municipal member of any multitown district or agency. For any such 75 public agency of the state, such agenda shall be posted on the public 76 agency's and the Secretary of the State's web sites. Any such agenda of 77 a remote meeting shall comply with the requirements of section 1 of this 78 <u>act.</u> Upon the affirmative vote of two-thirds of the members of a public 79 agency present and voting, any subsequent business not included in 80 such filed agendas may be considered and acted upon at such meetings.

81 (d) Notice of each special meeting of every public agency, except for

82 the General Assembly, either house thereof or any committee thereof, 83 shall be posted not less than twenty-four hours before the meeting to 84 which such notice refers on the public agency's Internet web site, if 85 available, and given not less than twenty-four hours prior to the time of 86 such meeting by filing a notice of the time and place thereof in the office 87 of the Secretary of the State for any such public agency of the state, in 88 the office of the clerk of such subdivision for any public agency of a 89 political subdivision of the state and in the office of the clerk of each 90 municipal member for any multitown district or agency. The secretary 91 or clerk shall cause any notice received under this section to be posted 92 in his office. Such notice shall be given not less than twenty-four hours 93 prior to the time of the special meeting; provided, in case of emergency, 94 except for the General Assembly, either house thereof or any committee 95 thereof, any such special meeting may be held without complying with 96 the foregoing requirement for the filing of notice but a copy of the 97 minutes of every such emergency special meeting adequately setting 98 forth the nature of the emergency and the proceedings occurring at such 99 meeting shall be filed with the Secretary of the State, the clerk of such 100 political subdivision, or the clerk of each municipal member of such 101 multitown district or agency, as the case may be, not later than seventy-102 two hours following the holding of such meeting. The notice shall specify the time and place of the special meeting and the business to be 103 transacted, and if to be held remotely, shall comply with the 104 105 requirements of section 1 of this act. No other business shall be 106 considered at such meetings by such public agency. In addition, such 107 written notice shall be delivered to the usual place of abode of each member of the public agency or by electronic means at an address 108 109 designated by such member, so that the same is received prior to such 110 special meeting. The requirement of delivery of such written notice may 111 be dispensed with as to any member who at or prior to the time the 112 meeting convenes files with the clerk or secretary of the public agency a 113 written waiver of delivery of such notice. Such waiver may be given [by 114 telegram] electronically. The requirement of delivery of such written 115 notice may also be dispensed with as to any member who is actually

116 present at the meeting at the time it convenes. Nothing in this section

shall be construed to prohibit any agency from adopting more stringentnotice requirements.

(e) No member of the public shall be required, as a condition to
attendance at a meeting of any such body, to register the member's
name, or furnish other information, or complete a questionnaire or
otherwise fulfill any condition precedent to the member's attendance.

(f) A public agency may hold an executive session [, as defined in
subdivision (6) of section 1-200,] upon an affirmative vote of two-thirds
of the members of such body present and voting, taken at a public
meeting <u>or a remote meeting held pursuant to section 1 of this act</u> and
stating the reasons for such executive session. [, as defined in section 1200.]

(g) In determining the time within which or by when a notice, agenda,
record of votes or minutes of a special meeting or an emergency special
meeting are required to be filed under this section, Saturdays, Sundays,
legal holidays and any day on which the office of the agency, the
Secretary of the State or the clerk of the applicable political subdivision
or the clerk of each municipal member of any multitown district or
agency, as the case may be, is closed, shall be excluded.

Sec. 3. Section 1-226 of the general statutes is repealed and thefollowing is substituted in lieu thereof (*Effective from passage*):

138 (a) At any meeting of a public agency which is open to the public, 139 pursuant to the provisions of section 1-225, as amended by this act, 140 proceedings of such public agency may be recorded, photographed, 141 broadcast or recorded for broadcast, subject to such rules as such public 142 agency may have prescribed prior to such meeting, by any person or by 143 any newspaper, radio broadcasting company or television broadcasting 144 company, provided any remote meeting shall be available for viewing and recorded in accordance with section 1 of this act. Any recording, 145 146 radio, television or photographic equipment may be so located within

147 the meeting room as to permit the recording, broadcasting either by 148 radio, or by television, or by both, or the photographing of the 149 proceedings of such public agency. The photographer or broadcaster 150 and its personnel, or the person recording the proceedings, shall be 151 required to handle the photographing, broadcast or recording as 152 inconspicuously as possible and in such manner as not to disturb the 153 proceedings of the public agency. As used [herein] in this section, the 154 term [television shall include] "television" includes the transmission of 155 visual and audible signals by cable.

156 (b) Any such public agency may adopt rules governing such 157 recording, photography or the use of such broadcasting equipment for radio and television stations but, (1) in the absence of the adoption of 158 159 such rules and regulations by such public agency prior to the meeting, 160 such recording, photography or the use of such radio and television 161 equipment shall be permitted as provided in subsection (a) of this 162 section, and (2) any such rules and regulations concerning remote 163 meetings shall comply with the requirements of section 1 of this act.

164 (c) Whenever there is a violation or the probability of a violation of 165 subsections (a) and (b) of this section the superior court, or a judge 166 thereof, for the judicial district in which such meeting is taking place 167 shall, upon application made by affidavit that such violation is taking 168 place or that there is reasonable probability that such violation will take 169 place, issue a temporary injunction against any such violation without notice to the adverse party to show cause why such injunction should 170 171 not be granted and without the plaintiff's giving bond. Any person or 172 public agency so enjoined may immediately appear and be heard by the 173 court or judge granting such injunction with regard to dissolving or 174 modifying the same and, after hearing the parties and upon a 175 determination that such meeting should not be open to the public, said 176 court or judge may dissolve or modify the injunction. Any action taken 177 by a judge upon any such application shall be immediately certified to 178 the court to which such proceedings are returnable.

179 Sec. 4. Section 1-228 of the general statutes is repealed and the 180 following is substituted in lieu thereof (*Effective from passage*):

181 The public agency may adjourn any regular or special meeting to a 182 time and place specified in the order of adjournment. Less than a 183 quorum may so adjourn from time to time. If all members are absent 184 from any regular meeting the clerk or the secretary of such body may 185 declare the meeting adjourned to a stated time and place and shall cause 186 a written notice of the adjournment to be given in the same manner as 187 provided in section 1-225, as amended by this act, for special meetings, 188 unless such notice is waived as provided for special meetings or as 189 provided in section 1 of this act, for remote meetings. A copy of the order or notice of adjournment shall be conspicuously posted on or near the 190 191 door of the place where the regular or special meeting was held, or in a 192 conspicuous place on the Internet web site of the public agency, within 193 twenty-four hours after the time of the adjournment. When an order of 194 adjournment of any meeting fails to state the hour at which the 195 adjourned meeting is to be held, it shall be held at the hour specified for 196 regular meetings, by ordinance, resolution, by law or other rule.

197 Sec. 5. Section 1-200 of the general statutes is repealed and the 198 following is substituted in lieu thereof (*Effective from passage*):

As used in this chapter <u>and section 1 of this act</u>, the following words and phrases shall have the following meanings, except where such terms are used in a context which clearly indicates the contrary:

202 (1) "Public agency" or "agency" means:

203 (A) Any executive, administrative or legislative office of the state or 204 any political subdivision of the state and any state or town agency, any 205 department, institution, bureau, board, commission, authority or official 206 of the state or of any city, town, borough, municipal corporation, school 207 district, regional district or other district or other political subdivision of 208 the state, including any committee of, or created by, any such office, bureau, 209 subdivision, agency, department, institution, board,

commission, authority or official, and also includes any judicial office,
official, or body or committee thereof but only with respect to its or their
administrative functions, and for purposes of this subparagraph,
"judicial office" includes, but is not limited to, the Division of Public
Defender Services;

(B) Any person to the extent such person is deemed to be thefunctional equivalent of a public agency pursuant to law; or

217 (C) Any "implementing agency", as defined in section 32-222.

218 (2) "Meeting" means any hearing or other proceeding of a public 219 agency, any convening or assembly of a quorum of a multimember 220 public agency, and any communication by or to a quorum of a 221 multimember public agency, whether in person or by means of 222 electronic equipment, to discuss or act upon a matter over which the 223 public agency has supervision, control, jurisdiction or advisory power. "Meeting" does not include: Any meeting of a personnel search 224 225 committee for executive level employment candidates; any chance 226 meeting, or a social meeting neither planned nor intended for the 227 purpose of discussing matters relating to official business; strategy or 228 negotiations with respect to collective bargaining; a caucus of members 229 of a single political party notwithstanding that such members also 230 constitute a quorum of a public agency; an administrative or staff 231 meeting of a single-member public agency; and communication limited 232 to notice of meetings of any public agency or the agendas thereof. A 233 quorum of the members of a public agency who are present at any event 234 which has been noticed and conducted as a meeting of another public 235 agency under the provisions of the Freedom of Information Act shall not 236 be deemed to be holding a meeting of the public agency of which they 237 are members as a result of their presence at such event.

(3) "Caucus" means (A) a convening or assembly of the enrolled
members of a single political party who are members of a public agency
within the state or a political subdivision, or (B) the members of a
multimember public agency, which members constitute a majority of

242 the membership of the agency, or the other members of the agency who 243 constitute a minority of the membership of the agency, who register 244 their intention to be considered a majority caucus or minority caucus, as 245 the case may be, for the purposes of the Freedom of Information Act, 246 provided (i) the registration is made with the office of the Secretary of 247 the State for any such public agency of the state, in the office of the clerk 248 of a political subdivision of the state for any public agency of a political 249 subdivision of the state, or in the office of the clerk of each municipal 250 member of any multitown district or agency, (ii) no member is 251 registered in more than one caucus at any one time, (iii) no such 252 member's registration is rescinded during the member's remaining term 253 of office, and (iv) a member may remain a registered member of the 254 majority caucus or minority caucus regardless of whether the member 255 changes his or her party affiliation under chapter 143.

(4) "Person" means natural person, partnership, corporation, limitedliability company, association or society.

(5) "Public records or files" means any recorded data or information
relating to the conduct of the public's business prepared, owned, used,
received or retained by a public agency, or to which a public agency is
entitled to receive a copy by law or contract under section 1-218,
whether such data or information be handwritten, typed, tape-recorded,
printed, photostated, photographed or recorded by any other method.

264 (6) "Executive sessions" means a meeting of a public agency at which 265 the public is excluded for one or more of the following purposes: (A) 266 Discussion concerning the appointment, employment, performance, 267 evaluation, health or dismissal of a public officer or employee, provided 268 that such individual may require that discussion be held at an open 269 meeting; (B) strategy and negotiations with respect to pending claims or 270 pending litigation to which the public agency or a member thereof, 271 because of the member's conduct as a member of such agency, is a party 272 until such litigation or claim has been finally adjudicated or otherwise 273 settled; (C) matters concerning security strategy or the deployment of

274 security personnel, or devices affecting public security; (D) discussion 275 of the selection of a site or the lease, sale or purchase of real estate by the 276 state or a political subdivision of the state when publicity regarding such 277 site, lease, sale, purchase or construction would adversely impact the 278 price of such site, lease, sale, purchase or construction until such time as 279 all of the property has been acquired or all proceedings or transactions 280 concerning same have been terminated or abandoned; and (E) 281 discussion of any matter which would result in the disclosure of public 282 records or the information contained therein described in subsection (b) 283 of section 1-210.

(7) "Personnel search committee" means a body appointed by a public
agency, whose sole purpose is to recommend to the appointing agency
a candidate or candidates for an executive-level employment position.
Members of a "personnel search committee" shall not be considered in
determining whether there is a quorum of the appointing or any other
public agency.

(8) "Pending claim" means a written notice to an agency which sets
forth a demand for legal relief or which asserts a legal right stating the
intention to institute an action in an appropriate forum if such relief or
right is not granted.

(9) "Pending litigation" means (A) a written notice to an agency which
sets forth a demand for legal relief or which asserts a legal right stating
the intention to institute an action before a court if such relief or right is
not granted by the agency; (B) the service of a complaint against an
agency returnable to a court which seeks to enforce or implement legal
relief or a legal right; or (C) the agency's consideration of action to
enforce or implement legal relief or a legal right.

301 (10) "Freedom of Information Act" means this chapter.

302 (11) "Governmental function" means the administration or
303 management of a program of a public agency, which program has been
304 authorized by law to be administered or managed by a person, where

305 (A) the person receives funding from the public agency for 306 administering or managing the program, (B) the public agency is 307 involved in or regulates to a significant extent such person's 308 administration or management of the program, whether or not such 309 involvement or regulation is direct, pervasive, continuous or day-to-310 day, and (C) the person participates in the formulation of governmental 311 policies or decisions in connection with the administration or 312 management of the program and such policies or decisions bind the 313 public agency. "Governmental function" shall not include the mere 314 provision of goods or services to a public agency without the delegated 315 responsibility to administer or manage a program of a public agency.

This act sha sections:	all take effect as follow	vs and shall amend the following
Section 1	from passage	New section
Sec. 2	from passage	1-225
Sec. 3	from passage	1-226
Sec. 4	from passage	1-228
Sec. 5	from passage	1-200

Statement of Purpose:

To permit public agencies to conduct remote meetings under the Freedom of Information Act.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

Co-Sponsors:	SEN. HASKELL, 26th Dist.; REP. ALLIE-BRENNAN, 2nd Dist.	
1	REP. HUGHES, 135th Dist.	

<u>S.B. 183</u>