

General Assembly

January Session, 2021

Substitute Bill No. 183

AN ACT CONCERNING REMOTE MEETINGS UNDER THE FREEDOM OF INFORMATION ACT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective from passage*) (a) A public agency may hold 2 any meeting remotely by using a conference call, videoconference or 3 other technology, provided (1) the public has the ability to view or listen 4 to the meeting simultaneously with its occurrence, using telephone, 5 video or other technology, but excluding any portion of the meeting that 6 is an executive session; (2) any such meeting is recorded or transcribed, 7 excluding any portion of the meeting that is an executive session, and 8 such recording or transcript is posted on the agency's Internet web site 9 not later than seven days after the meeting, and made available in the 10 agency's office or regular place of business within a reasonable period 11 of time; (3) the notice and agenda for such meeting is posted on the 12 agency's Internet web site and includes information about what 13 technology will be used for the meeting and by what method the public 14 can access the meeting; (4) any materials relevant to matters on the 15 agenda, including, but not limited to, materials related to specific 16 applications, if applicable, are submitted to the agency a minimum of 17 twenty-four hours prior to the meeting and posted on the agency's 18 Internet web site for public inspection prior to, during and after the 19 meeting, and any exhibits to be submitted by members of the public are,

to the extent feasible, submitted to the agency a minimum of twentyfour hours prior to the meeting and posted on the agency's Internet web site for public inspection prior to, during and after the meeting; and (5) any person participating in any such meeting clearly states his or her name and title, if applicable, each time before speaking, unless the presiding officer has already identified such person by calling his or her name.

- (b) The provisions of this section shall not be construed to require the
 posting of any record that is otherwise exempt from disclosure under
 any provision of the general statutes.
- 30 Sec. 2. Section 1-225 of the general statutes is repealed and the 31 following is substituted in lieu thereof (*Effective from passage*):

32 (a) As used in this subsection, "open to the public" includes, but is not 33 limited to, a remote meeting held pursuant to section 1 of this act. The 34 meetings of all public agencies, except executive sessions, [as defined in 35 subdivision (6) of section 1-200,] shall be open to the public. The votes 36 of each member of any such public agency upon any issue before such 37 public agency shall be reduced to writing and made available for public 38 inspection within forty-eight hours and shall also be recorded in the 39 minutes of the session at which taken. Not later than seven days after 40 the date of the session to which such minutes refer, such minutes shall 41 be available for public inspection and posted on such public agency's 42 Internet web site, if available, except that no public agency of a political 43 subdivision of the state shall be required to post such minutes on an 44 Internet web site unless conducting a remote meeting pursuant to 45 section 1 of this act. Each public agency shall make, keep and maintain 46 a record of the proceedings of its meetings.

(b) Each such public agency of the state shall file not later than
January thirty-first of each year in the office of the Secretary of the State
the schedule of the regular meetings of such public agency for the
ensuing year and shall post such schedule on such public agency's
Internet web site, if available, except that such requirements shall not

52 apply to the General Assembly, either house thereof or to any committee 53 thereof. Any other provision of the Freedom of Information Act 54 notwithstanding, the General Assembly at the commencement of each 55 regular session in the odd-numbered years, shall adopt, as part of its 56 joint rules, rules to provide notice to the public of its regular, special, 57 emergency or interim committee meetings. The chairperson or secretary 58 of any such public agency of any political subdivision of the state shall 59 file, not later than January thirty-first of each year, with the clerk of such 60 subdivision the schedule of regular meetings of such public agency for 61 the ensuing year, and no such meeting of any such public agency shall 62 be held sooner than thirty days after such schedule has been filed. The 63 chief executive officer of any multitown district or agency shall file, not 64 later than January thirty-first of each year, with the clerk of each 65 municipal member of such district or agency, the schedule of regular 66 meetings of such public agency for the ensuing year, and no such 67 meeting of any such public agency shall be held sooner than thirty days 68 after such schedule has been filed.

69 (c) The agenda of the regular meetings of every public agency, except 70 for the General Assembly, shall be available to the public and shall be 71 filed, not less than twenty-four hours before the meetings to which they 72 refer, (1) in such agency's regular office or place of business, and (2) in 73 the office of the Secretary of the State for any such public agency of the 74 state, in the office of the clerk of such subdivision for any public agency 75 of a political subdivision of the state or in the office of the clerk of each 76 municipal member of any multitown district or agency. For any such 77 public agency of the state, such agenda shall be posted on the public 78 agency's and the Secretary of the State's web sites. Any such agenda of 79 a remote meeting shall comply with the requirements of section 1 of this 80 <u>act.</u> Upon the affirmative vote of two-thirds of the members of a public 81 agency present and voting, any subsequent business not included in 82 such filed agendas may be considered and acted upon at such meetings.

(d) Notice of each special meeting of every public agency, except forthe General Assembly, either house thereof or any committee thereof,

shall be posted not less than twenty-four hours before the meeting to 85 86 which such notice refers on the public agency's Internet web site, if 87 available, and given not less than twenty-four hours prior to the time of such meeting by filing a notice of the time and place thereof in the office 88 89 of the Secretary of the State for any such public agency of the state, in 90 the office of the clerk of such subdivision for any public agency of a political subdivision of the state and in the office of the clerk of each 91 92 municipal member for any multitown district or agency. The secretary 93 or clerk shall cause any notice received under this section to be posted 94 in his office. Such notice shall be given not less than twenty-four hours 95 prior to the time of the special meeting; provided, in case of emergency, 96 except for the General Assembly, either house thereof or any committee 97 thereof, any such special meeting may be held without complying with 98 the foregoing requirement for the filing of notice but a copy of the 99 minutes of every such emergency special meeting adequately setting forth the nature of the emergency and the proceedings occurring at such 100 101 meeting shall be filed with the Secretary of the State, the clerk of such 102 political subdivision, or the clerk of each municipal member of such 103 multitown district or agency, as the case may be, not later than seventy-104 two hours following the holding of such meeting. The notice shall 105 specify the time and place of the special meeting and the business to be 106 transacted, and if to be held remotely, shall comply with the requirements of section 1 of this act. No other business shall be 107 108 considered at such meetings by such public agency. In addition, such 109 written notice shall be delivered to the usual place of abode of each 110 member of the public agency or by electronic means at an address designated by such member, so that the same is received prior to such 111 112 special meeting. The requirement of delivery of such written notice may 113 be dispensed with as to any member who at or prior to the time the 114 meeting convenes files with the clerk or secretary of the public agency a 115 written waiver of delivery of such notice. Such waiver may be given [by 116 telegram] electronically. The requirement of delivery of such written 117 notice may also be dispensed with as to any member who is actually 118 present at the meeting at the time it convenes. Nothing in this section 119 shall be construed to prohibit any agency from adopting more stringent 120 notice requirements.

(e) No member of the public shall be required, as a condition to
attendance at a meeting of any such body, to register the member's
name, or furnish other information, or complete a questionnaire or
otherwise fulfill any condition precedent to the member's attendance.

(f) A public agency may hold an executive session [, as defined in
subdivision (6) of section 1-200,] upon an affirmative vote of two-thirds
of the members of such body present and voting, taken at a public
meeting <u>or a remote meeting held pursuant to section 1 of this act</u> and
stating the reasons for such executive session. [, as defined in section 1200.]

(g) In determining the time within which or by when a notice, agenda,
record of votes or minutes of a special meeting or an emergency special
meeting are required to be filed under this section, Saturdays, Sundays,
legal holidays and any day on which the office of the agency, the
Secretary of the State or the clerk of the applicable political subdivision
or the clerk of each municipal member of any multitown district or
agency, as the case may be, is closed, shall be excluded.

Sec. 3. Section 1-226 of the general statutes is repealed and thefollowing is substituted in lieu thereof (*Effective from passage*):

140 (a) At any meeting of a public agency which is open to the public, 141 pursuant to the provisions of section 1-225, as amended by this act, 142 proceedings of such public agency may be recorded, photographed, 143 broadcast or recorded for broadcast, subject to such rules as such public 144 agency may have prescribed prior to such meeting, by any person or by 145 any newspaper, radio broadcasting company or television broadcasting 146 company, provided any remote meeting shall be available for viewing 147 and recorded in accordance with section 1 of this act. Any recording, 148 radio, television or photographic equipment may be so located within 149 the meeting room as to permit the recording, broadcasting either by radio, or by television, or by both, or the photographing of the 150

151 proceedings of such public agency. The photographer or broadcaster 152 and its personnel, or the person recording the proceedings, shall be 153 required to handle the photographing, broadcast or recording as 154 inconspicuously as possible and in such manner as not to disturb the 155 proceedings of the public agency. As used [herein] <u>in this section</u>, the 156 term [television shall include] <u>"television" includes</u> the transmission of 157 visual and audible signals by cable.

158 (b) Any such public agency may adopt rules governing such 159 recording, photography or the use of such broadcasting equipment for 160 radio and television stations but, (1) in the absence of the adoption of such rules and regulations by such public agency prior to the meeting, 161 162 such recording, photography or the use of such radio and television 163 equipment shall be permitted as provided in subsection (a) of this 164 section, and (2) any such rules and regulations concerning remote meetings shall comply with the requirements of section 1 of this act. 165

166 (c) Whenever there is a violation or the probability of a violation of 167 subsections (a) and (b) of this section the superior court, or a judge thereof, for the judicial district in which such meeting is taking place 168 169 shall, upon application made by affidavit that such violation is taking 170 place or that there is reasonable probability that such violation will take 171 place, issue a temporary injunction against any such violation without 172 notice to the adverse party to show cause why such injunction should 173 not be granted and without the plaintiff's giving bond. Any person or 174 public agency so enjoined may immediately appear and be heard by the 175 court or judge granting such injunction with regard to dissolving or 176 modifying the same and, after hearing the parties and upon a 177 determination that such meeting should not be open to the public, said court or judge may dissolve or modify the injunction. Any action taken 178 179 by a judge upon any such application shall be immediately certified to 180 the court to which such proceedings are returnable.

181 Sec. 4. Section 1-228 of the general statutes is repealed and the 182 following is substituted in lieu thereof (*Effective from passage*): 183 The public agency may adjourn any regular or special meeting to a 184 time and place specified in the order of adjournment. Less than a 185 quorum may so adjourn from time to time. If all members are absent 186 from any regular meeting the clerk or the secretary of such body may 187 declare the meeting adjourned to a stated time and place and shall cause 188 a written notice of the adjournment to be given in the same manner as 189 provided in section 1-225, as amended by this act, for special meetings, 190 unless such notice is waived as provided for special meetings, or as 191 provided in section 1 of this act, for remote meetings. A copy of the order 192 or notice of adjournment shall be conspicuously posted on or near the 193 door of the place where the regular or special meeting was held, or in a 194 conspicuous place on the Internet web site of the public agency, within 195 twenty-four hours after the time of the adjournment. When an order of adjournment of any meeting fails to state the hour at which the 196 197 adjourned meeting is to be held, it shall be held at the hour specified for 198 regular meetings, by ordinance, resolution, by law or other rule.

199 Sec. 5. Section 1-200 of the general statutes is repealed and the 200 following is substituted in lieu thereof (*Effective from passage*):

As used in this chapter <u>and section 1 of this act</u>, the following words and phrases shall have the following meanings, except where such terms are used in a context which clearly indicates the contrary:

204 (1) "Public agency" or "agency" means:

205 (A) Any executive, administrative or legislative office of the state or 206 any political subdivision of the state and any state or town agency, any 207 department, institution, bureau, board, commission, authority or official 208 of the state or of any city, town, borough, municipal corporation, school 209 district, regional district or other district or other political subdivision of 210 the state, including any committee of, or created by, any such office, 211 subdivision, agency, department, institution, bureau, board, 212 commission, authority or official, and also includes any judicial office, 213 official, or body or committee thereof but only with respect to its or their 214 administrative functions, and for purposes of this subparagraph,

215 "judicial office" includes, but is not limited to, the Division of Public216 Defender Services;

(B) Any person to the extent such person is deemed to be thefunctional equivalent of a public agency pursuant to law; or

219 (C) Any "implementing agency", as defined in section 32-222.

220 (2) "Meeting" means any hearing or other proceeding of a public agency, any convening or assembly of a quorum of a multimember 221 222 public agency, and any communication by or to a quorum of a 223 multimember public agency, whether in person or by means of 224 electronic equipment, to discuss or act upon a matter over which the 225 public agency has supervision, control, jurisdiction or advisory power. 226 "Meeting" does not include: Any meeting of a personnel search 227 committee for executive level employment candidates; any chance 228 meeting, or a social meeting neither planned nor intended for the 229 purpose of discussing matters relating to official business; strategy or 230 negotiations with respect to collective bargaining; a caucus of members 231 of a single political party notwithstanding that such members also 232 constitute a quorum of a public agency; an administrative or staff 233 meeting of a single-member public agency; and communication limited 234 to notice of meetings of any public agency or the agendas thereof. A 235 quorum of the members of a public agency who are present at any event 236 which has been noticed and conducted as a meeting of another public 237 agency under the provisions of the Freedom of Information Act shall not 238 be deemed to be holding a meeting of the public agency of which they 239 are members as a result of their presence at such event.

(3) "Caucus" means (A) a convening or assembly of the enrolled
members of a single political party who are members of a public agency
within the state or a political subdivision, or (B) the members of a
multimember public agency, which members constitute a majority of
the membership of the agency, or the other members of the agency who
constitute a minority of the membership of the agency, who register
their intention to be considered a majority caucus or minority caucus, as

247 the case may be, for the purposes of the Freedom of Information Act, 248 provided (i) the registration is made with the office of the Secretary of 249 the State for any such public agency of the state, in the office of the clerk 250 of a political subdivision of the state for any public agency of a political 251 subdivision of the state, or in the office of the clerk of each municipal 252 member of any multitown district or agency, (ii) no member is 253 registered in more than one caucus at any one time, (iii) no such 254 member's registration is rescinded during the member's remaining term 255 of office, and (iv) a member may remain a registered member of the 256 majority caucus or minority caucus regardless of whether the member 257 changes his or her party affiliation under chapter 143.

(4) "Person" means natural person, partnership, corporation, limitedliability company, association or society.

(5) "Public records or files" means any recorded data or information
relating to the conduct of the public's business prepared, owned, used,
received or retained by a public agency, or to which a public agency is
entitled to receive a copy by law or contract under section 1-218,
whether such data or information be handwritten, typed, tape-recorded,
printed, photostated, photographed or recorded by any other method.

266 (6) "Executive sessions" means a meeting of a public agency at which 267 the public is excluded for one or more of the following purposes: (A) 268 Discussion concerning the appointment, employment, performance, 269 evaluation, health or dismissal of a public officer or employee, provided 270 that such individual may require that discussion be held at an open 271 meeting; (B) strategy and negotiations with respect to pending claims or 272 pending litigation to which the public agency or a member thereof, 273 because of the member's conduct as a member of such agency, is a party 274 until such litigation or claim has been finally adjudicated or otherwise 275 settled; (C) matters concerning security strategy or the deployment of 276 security personnel, or devices affecting public security; (D) discussion 277 of the selection of a site or the lease, sale or purchase of real estate by the 278 state or a political subdivision of the state when publicity regarding such 279 site, lease, sale, purchase or construction would adversely impact the price of such site, lease, sale, purchase or construction until such time as all of the property has been acquired or all proceedings or transactions concerning same have been terminated or abandoned; and (E) discussion of any matter which would result in the disclosure of public records or the information contained therein described in subsection (b) of section 1-210.

(7) "Personnel search committee" means a body appointed by a public
agency, whose sole purpose is to recommend to the appointing agency
a candidate or candidates for an executive-level employment position.
Members of a "personnel search committee" shall not be considered in
determining whether there is a quorum of the appointing or any other
public agency.

(8) "Pending claim" means a written notice to an agency which sets
forth a demand for legal relief or which asserts a legal right stating the
intention to institute an action in an appropriate forum if such relief or
right is not granted.

(9) "Pending litigation" means (A) a written notice to an agency which
sets forth a demand for legal relief or which asserts a legal right stating
the intention to institute an action before a court if such relief or right is
not granted by the agency; (B) the service of a complaint against an
agency returnable to a court which seeks to enforce or implement legal
relief or a legal right; or (C) the agency's consideration of action to
enforce or implement legal relief or a legal right.

303 (10) "Freedom of Information Act" means this chapter.

(11) "Governmental function" means the administration or
management of a program of a public agency, which program has been
authorized by law to be administered or managed by a person, where
(A) the person receives funding from the public agency for
administering or managing the program, (B) the public agency is
involved in or regulates to a significant extent such person's
administration or management of the program, whether or not such

involvement or regulation is direct, pervasive, continuous or day-today, and (C) the person participates in the formulation of governmental policies or decisions in connection with the administration or management of the program and such policies or decisions bind the public agency. "Governmental function" shall not include the mere provision of goods or services to a public agency without the delegated responsibility to administer or manage a program of a public agency.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	New section
Sec. 2	from passage	1-225
Sec. 3	from passage	1-226
Sec. 4	from passage	1-228
Sec. 5	from passage	1-200

GAE Joint Favorable Subst.