

General Assembly

January Session, 2025

## Committee Bill No. 985

LCO No. **4940** 

Referred to Committee on HUMAN SERVICES

Introduced by: (HS)

## AN ACT CONCERNING LEGISLATIVE APPROVAL FOR CHANGES TO THE HUSKY HEALTH PROGRAM REIMBURSEMENT AND CARE DELIVERY MODEL.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (Effective July 1, 2025) (a) The Commissioner of 2 Social Services shall submit any proposal to change the fee-for-service 3 Medicaid payment model to a managed care payment model to the joint 4 standing committees of the General Assembly having cognizance of 5 matters relating to human services and appropriations and the budgets 6 of state agencies for approval, denial or modification before 7 implementing such change or seeking any necessary federal approval to 8 implement such change. Not later than sixty days after the date of their 9 receipt of such proposal, said joint standing committees shall hold a 10 public hearing on the proposal. Not later than thirty days before such 11 hearing, said joint standing committees shall inform the commissioner, 12 in writing, of the date and time of such hearing and invite the 13 commissioner to testify on the reasons for such proposal, including, but 14 not limited to, (1) any costs or benefits to the state, (2) the expected 15 impact on care provided to Medicaid recipients, and (3) the expected 16 impact on Medicaid reimbursements to providers of such care. At the

17 conclusion of such hearing, said joint standing committees shall advise 18 the commissioner of their approval, denial or modifications, if any, of 19 the commissioner's proposal. If said joint standing committees advise 20 the commissioner of their denial, the commissioner shall not implement 21 the proposal or seek any necessary federal approval to implement the 22 proposal.

23 (b) If said joint standing committees do not concur, the committee 24 chairpersons shall appoint a committee of conference, which shall be 25 composed of three members from each joint standing committee. At 26 least one member appointed from each joint standing committee shall 27 be a member of the minority party. The report of the committee of 28 conference shall be made to each joint standing committee, which shall 29 vote to accept or reject the report. The report of the committee of 30 conference may not be amended. If one joint standing committee rejects 31 the report of the committee of conference, the proposal shall be deemed 32 denied. If said joint standing committees accept the report, the 33 committee having cognizance of matters relating to appropriations and 34 the budgets of state agencies shall advise the commissioner of their 35 approval, denial or modifications, if any, of the commissioner's 36 proposal. If said joint standing committees do not so advise the 37 commissioner during the thirty-day period, the proposal shall be 38 deemed denied.

39 (c) Any application for a federal waiver, waiver renewal or proposed 40 Medicaid state plan amendment submitted to the federal government 41 by the commissioner to implement a proposal under subsection (a) of 42 this section shall be in accordance with the approval or modifications, if 43 any, of the joint standing committees of the General Assembly having 44 cognizance of matters relating to human services and appropriations 45 and the budgets of state agencies.

(d) Thirty days prior to submission of such proposal to said joint
standing committees pursuant to subsection (a) of this section, the
Commissioner of Social Services shall post a notice that the

49 commissioner intends to seek approval for such proposal on the 50 Department of Social Services' Internet web site, along with a summary 51 of the provisions of such proposal and the manner in which individuals 52 may submit comments. The commissioner shall allow thirty days for 53 written comments on such proposal and shall include all written 54 comments with the submission of such proposal to said joint standing 55 committees.

(e) The commissioner shall include with any application for federal approval of such proposal: (1) Any written comments received pursuant to subsection (d) of this section; and (2) any additional written comments submitted to said joint standing committees at such proceedings. Said joint standing committees shall transmit any such materials to the commissioner for inclusion with any such application for federal approval.

Sec. 2. Subsection (a) of section 17a-460c of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective July 1*,
2025):

66 (a) The center, when authorized by the commissioner, may enter into 67 provider agreements and other contractual arrangements with the 68 Medicaid <u>fee-for-service program</u> and Medicare managed care plans, 69 governmental health plans, health maintenance organizations, health 70 insurance plans, employer and union health plans, preferred provider 71 organizations, physician-hospital organizations, managed care plans, 72 networks and other similar arrangements or plans offered by insurers, 73 third-party payers or other entities offering health care plans to their 74 members or employees and their dependents.

Sec. 3. Section 17b-28 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):

(a) There is established a Council on Medical Assistance Program
Oversight which shall advise the Commissioner of Social Services on the
planning and implementation of the health care delivery system for the

HUSKY Health program. The council shall monitor planning and implementation of matters related to Medicaid care management initiatives including, but not limited to, (1) eligibility standards, (2) benefits, (3) access, (4) quality assurance, (5) outcome measures, and (6) the issuance of any request for proposal by the Department of Social Services for utilization of an administrative services organization in connection with such initiatives.

87 [(b) On or before June 30, 2011, the council shall be composed of the 88 chairpersons and ranking members of the joint standing committees of 89 the General Assembly having cognizance of matters relating to human 90 services, public health and appropriations and the budgets of state 91 agencies, or their designees; two members of the General Assembly, one 92 to be appointed by the president pro tempore of the Senate and one to 93 be appointed by the speaker of the House of Representatives; the 94 director of the Commission on Aging, or a designee; the director of the 95 Commission on Children, or a designee; a representative of each 96 organization that has been selected by the state to provide managed care 97 and a representative of a primary care case management provider, to be appointed by the president pro tempore of the Senate; two 98 99 representatives of the insurance industry, to be appointed by the 100 speaker of the House of Representatives; two advocates for persons 101 receiving Medicaid, one to be appointed by the majority leader of the 102 Senate and one to be appointed by the minority leader of the Senate; one 103 advocate for persons with substance use disorders, to be appointed by 104 the majority leader of the House of Representatives; one advocate for 105 persons with psychiatric disabilities, to be appointed by the minority 106 leader of the House of Representatives; two advocates for the 107 Department of Children and Families foster families, one to be 108 appointed by the president pro tempore of the Senate and one to be 109 appointed by the speaker of the House of Representatives; two members 110 of the public who are currently recipients of Medicaid, one to be 111 appointed by the majority leader of the House of Representatives and one to be appointed by the minority leader of the House of 112 113 Representatives; two representatives of the Department of Social

114 Services, to be appointed by the Commissioner of Social Services; two 115 representatives of the Department of Public Health, to be appointed by 116 the Commissioner of Public Health; two representatives of the 117 Department of Mental Health and Addiction Services, to be appointed 118 by the Commissioner of Mental Health and Addiction Services; two 119 representatives of the Department of Children and Families, to be 120 appointed by the Commissioner of Children and Families; two 121 representatives of the Office of Policy and Management, to be appointed by the Secretary of the Office of Policy and Management; and one 122 123 representative of the office of the State Comptroller, to be appointed by 124 the State Comptroller.

125 (c) On and after October 31, 2017, the]

126 (b) The council shall be composed of the following members:

(1) The chairpersons and ranking members of the joint standing
committees of the General Assembly having cognizance of matters
relating to aging, human services, public health and appropriations and
the budgets of state agencies, or their designees;

(2) Five appointed by the speaker of the House of Representatives,
one of whom shall be a member of the General Assembly, one of whom
shall be a community provider of adult Medicaid health services, one of
whom shall be a recipient of Medicaid benefits for the aged, blind and
disabled or an advocate for such a recipient, one of whom shall be a
representative of the state's federally qualified health clinics and one of
whom shall be a member of the Connecticut Hospital Association;

(3) Five appointed by the president pro tempore of the Senate, one of
whom shall be a member of the General Assembly, one of whom shall
be a representative of the home health care industry, one of whom shall
be a primary care medical home provider, one of whom shall be an
advocate for Department of Children and Families foster families and
one of whom shall be a representative of the business community with
experience in cost efficiency management;

(4) Three appointed by the majority leader of the House of
Representatives, one of whom shall be an advocate for persons with
substance abuse disabilities, one of whom shall be a Medicaid dental
provider and one of whom shall be a representative of the for-profit
nursing home industry;

(5) Three appointed by the majority leader of the Senate, one of whom
shall be a representative of school-based health centers, one of whom
shall be a recipient of benefits under the HUSKY Health program and
one of whom shall be a physician who serves Medicaid clients;

(6) Three appointed by the minority leader of the House of
Representatives, one of whom shall be an advocate for persons with
disabilities, one of whom shall be a dually eligible Medicaid-Medicare
beneficiary or an advocate for such a beneficiary and one of whom shall
be a representative of the not-for-profit nursing home industry;

(7) Three appointed by the minority leader of the Senate, one of
whom shall be a low-income adult recipient of Medicaid benefits or an
advocate for such a recipient, one of whom shall be a representative of
hospitals and one of whom shall be a representative of the business
community with experience in cost efficiency management;

164 (8) The executive director of the Commission on Women, Children,165 Seniors, Equity and Opportunity, or the executive director's designee;

(9) A member of the Commission on Women, Children, Seniors,
Equity and Opportunity, designated by the executive director of said
commission;

169 (10) A representative of the Long-Term Care Advisory Council;

(11) The Commissioners of Social Services, Children and Families,
Public Health, Developmental Services, Aging and Disability Services
and Mental Health and Addiction Services, or their designees, who shall
be ex-officio nonvoting members;

174 (12) The Comptroller, or the Comptroller's designee, who shall be an175 ex-officio nonvoting member;

(13) The Secretary of the Office of Policy and Management, or thesecretary's designee, who shall be an ex-officio nonvoting member; and

(14) One representative of an administrative services organization
which contracts with the Department of Social Services in the
administration of the Medicaid program, who shall be a nonvoting
member.

[(d)] (c) The council shall choose a chairperson from among its
members. The Joint Committee on Legislative Management shall
provide administrative support to such chairperson.

185 [(e)] (d) The council shall monitor and make recommendations 186 concerning: (1) An enrollment process that ensures access for the 187 HUSKY Health program and effective outreach and client education for 188 said program; (2) available services comparable to those already in the 189 Medicaid state plan, including those guaranteed under the federal Early 190 and Periodic Screening, Diagnostic and Treatment Services Program 191 under 42 USC 1396d; (3) the sufficiency of accessible adult and child 192 primary care providers, specialty providers and hospitals in Medicaid 193 provider networks; (4) the sufficiency of provider rates to maintain the 194 Medicaid network of providers and service access; (5) funding and 195 agency personnel resources to guarantee timely access to services and 196 effective management of the Medicaid program; (6) participation in care 197 management programs including, but not limited to, medical home and 198 health home models by existing community Medicaid providers; (7) the 199 linguistic and cultural competency of providers and other program 200 facilitators and data on the provision of Medicaid linguistic translation 201 services; (8) program quality, including outcome measures and 202 continuous quality improvement initiatives that may include provider 203 quality performance incentives and performance targets for 204 administrative services organizations; (9) timely, accessible and 205 effective client grievance procedures; (10) coordination of the Medicaid

206 care management programs with state and federal health care reforms; 207 (11) eligibility levels for inclusion in the programs; (12) enrollee cost-208 sharing provisions; (13) a benefit package for the HUSKY Health 209 program; (14) coordination of coverage continuity among Medicaid 210 programs and integration of care, including, but not limited to, 211 behavioral health, dental and pharmacy care provided through 212 programs administered by the Department of Social Services; and (15) 213 the need for program quality studies within the areas identified in this 214 section and the department's application for available grant funds for 215 such studies. The chairperson of the council shall ensure that sufficient 216 members of the council participate in the review of any contract entered 217 into by the Department of Social Services and an administrative services 218 organization.

[(f)] (e) The Commissioner of Social Services may, in consultation with an educational institution, apply for any available funding, including federal funding, to support Medicaid care management programs.

[(g)] (f) The Commissioner of Social Services shall provide monthly reports to the council on the matters described in subsection [(e)] (d) of this section, including, but not limited to, policy changes and proposed regulations that affect Medicaid health services. The commissioner shall also provide the council with quarterly financial reports for each covered Medicaid population which reports shall include a breakdown of sums expended for each covered population.

[(h)] (g) The council shall biannually report on its activities and progress to the General Assembly.

[(i)] (h) There is established, within the Council on Medical Assistance Program Oversight, a standing subcommittee to study and make recommendations to the council on children and adults who have complex health care needs. The subcommittee shall consist of council members appointed by the chairpersons of the council and other individuals who shall serve for terms prescribed by the cochairpersons

238 to advise the council on specific needs of children and adults with 239 complex health care needs. For the purposes of completing the reports 240 required pursuant to subparagraphs (A) and (B) of this subsection, such 241 individuals shall include, but need not be limited to: (1) The Child 242 Advocate, or the Child Advocate's designee; (2) a family or child 243 advocate; (3) the executive director of the Council on Developmental 244 Disabilities, or the executive director's designee; (4) the executive 245 director of the Connecticut Association of Public School 246 Superintendents, or the executive director's designee; (5) an expert in 247 the diagnosis, evaluation, education and treatment of children and 248 young adults with developmental disabilities; and (6) the Healthcare 249 Advocate, or the Healthcare Advocate's designee. The subcommittee 250 shall submit the following reports, in accordance with section 11-4a to 251 the council, the Governor and the joint standing committees of the 252 General Assembly having cognizance of matters relating to children, 253 human services and public health regarding the efficacy of support 254 systems for children and young adults, not older than twenty-one years 255 of age, with developmental disabilities and with or without co-256 occurring mental health conditions:

257 (A) Not later than July 1, 2017, recommendations including, but not 258 limited to: (i) Metrics for evaluating the quality of state-funded services 259 to such children and young adults that can be utilized by state agencies 260 that fund such services; (ii) statutory changes needed to promote 261 effective service delivery for such children and young adults and their 262 families; and (iii) any other changes needed to address gaps in services 263 identified by the subcommittee or council with respect to such children, 264 young adults and their families; and

(B) Not later than January 1, 2018, an assessment of: (i) Early intervention services available to such children and young adults in this state; (ii) the system of community-based services for such children and young adults; (iii) the treatment provided by congregate care settings that are operated privately or by the state and provide residential supports and services to such children and young adults and how the

271 quality of care is measured; and (iv) how the state Department of Education, local boards of education, the Department of Children and 272 273 Families, the Department of Developmental Services and other 274 appropriate agencies can work collaboratively to improve educational, 275 developmental, medical and behavioral health outcomes for such 276 children and young adults and reduce the number at risk of entering 277 institutional care. As used in this subsection, "developmental disability" 278 means a severe, chronic disability of an individual, as defined in 42 USC 279 15002, as amended from time to time.

Sec. 4. Section 17b-28h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2025*):

282 The Commissioner of Social Services may, to the extent permitted by 283 federal law, amend the Medicaid state plan to establish a pilot program 284 that serves not more than five hundred persons served by Oak Hill - The 285 Connecticut Institute for the Blind, Inc. who are eligible for Medicare 286 and who voluntarily agree to participate in the program. Such program 287 shall be designed to demonstrate the feasibility and cost effectiveness of 288 delivering comprehensive health insurance coverage [in a managed care 289 setting] to such persons. The commissioner may include medical 290 assistance services in the program not covered on October 5, 2009, in the 291 state medical assistance program or other modifications to the state 292 medical assistance program to encourage voluntary participation in the 293 pilot program.

Sec. 5. Subsection (b) of section 17b-90 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2025):

(b) No person shall, except for purposes directly connected with the administration of programs of the Department of Social Services and in accordance with the regulations of the commissioner, solicit, disclose, receive or make use of, or authorize, knowingly permit, participate in or acquiesce in the use of, any list of the names of, or any information concerning, persons applying for or receiving assistance from the

Department of Social Services or persons participating in a program 303 304 administered by said department, directly or indirectly derived from 305 the records, papers, files or communications of the state or its 306 subdivisions or agencies, or acquired in the course of the performance 307 of official duties. The Commissioner of Social Services shall disclose (1) 308 to any authorized representative of the Labor Commissioner such 309 directly related to unemployment compensation, information 310 administered pursuant to chapter 567 or information necessary for 311 implementation of sections 17b-112l, 17b-688b, 17b-688c and 17b-688h 312 and section 122 of public act 97-2 of the June 18 special session, (2) to 313 any authorized representative of the Commissioner of Mental Health 314 and Addiction Services any information necessary for the 315 implementation and operation of the basic needs supplement program, 316 (3) to any authorized representative of the Commissioner of 317 Administrative Services or the Commissioner of Emergency Services 318 and Public Protection such information as the Commissioner of Social 319 Services determines is directly related to and necessary for the 320 Department of Administrative Services or the Department of 321 Emergency Services and Public Protection for purposes of performing 322 their functions of collecting social services recoveries and overpayments 323 or amounts due as support in social services cases, investigating social 324 services fraud or locating absent parents of public assistance recipients, 325 (4) to any authorized representative of the Commissioner of Children 326 and Families necessary information concerning a child or the immediate 327 family of a child receiving services from the Department of Social 328 Services, including safety net services, if (A) the Commissioner of 329 Children and Families or the Commissioner of Social Services has 330 determined that imminent danger to such child's health, safety or 331 welfare exists to target the services of the family services programs 332 administered by the Department of Children and Families, or (B) the 333 Commissioner of Children and Families requires access to the federal 334 Parent Locator Service established pursuant to 42 USC 653 in order to 335 identify a parent or putative parent of a child, (5) to a town official or 336 other contractor or authorized representative of the Labor

337 Commissioner such information concerning an applicant for or a 338 recipient of assistance under state-administered general assistance 339 deemed necessary by the Commissioner of Social Services and the Labor 340 Commissioner to carry out their respective responsibilities to serve such 341 persons under the programs administered by the Labor Department 342 that are designed to serve applicants for or recipients of state-343 administered general assistance, (6) to any authorized representative of 344 the Commissioner of Mental Health and Addiction Services for the 345 purposes of the behavioral health [managed care] program established 346 by section 17a-453, (7) to any authorized representative of the 347 Commissioner of Early Childhood to carry out his or her respective 348 responsibilities under the two-generational academic achievement and 349 workforce readiness initiative established pursuant to section 17b-112l 350 and programs that regulate child care services or youth camps, (8) to a 351 health insurance provider, in IV-D support cases, as defined in 352 subdivision (13) of subsection (b) of section 46b-231, information 353 concerning a child and the custodial parent of such child that is 354 necessary to enroll such child in a health insurance plan available 355 through such provider when the noncustodial parent of such child is 356 under court order to provide health insurance coverage but is unable to 357 provide such information, provided the Commissioner of Social Services determines, after providing prior notice of the disclosure to 358 such custodial parent and an opportunity for such parent to object, that 359 360 such disclosure is in the best interests of the child, (9) to any authorized 361 representative of the Department of Correction, in IV-D support cases, 362 as defined in subdivision (13) of subsection (b) of section 46b-231, 363 information concerning noncustodial parents that is necessary to identify inmates or parolees with IV-D support cases who may benefit 364 365 from Department of Correction educational, training, skill building, 366 work or rehabilitation programming that will significantly increase an 367 inmate's or parolee's ability to fulfill such inmate's support obligation, 368 (10) to any authorized representative of the Judicial Branch, in IV-D 369 support cases, as defined in subdivision (13) of subsection (b) of section 370 46b-231, information concerning noncustodial parents that is necessary

371 to: (A) Identify noncustodial parents with IV-D support cases who may 372 benefit from educational, training, skill building, work or rehabilitation 373 programming that will significantly increase such parent's ability to 374 fulfill such parent's support obligation, (B) assist in the administration 375 of the Title IV-D child support program, or (C) assist in the identification 376 of cases involving family violence, (11) to any authorized representative 377 of the State Treasurer, in IV-D support cases, as defined in subdivision 378 (13) of subsection (b) of section 46b-231, information that is necessary to 379 identify child support obligors who owe overdue child support prior to 380 the Treasurer's payment of such obligors' claim for any property 381 unclaimed or presumed abandoned under part III of chapter 32, (12) to 382 any authorized representative of the Secretary of the Office of Policy and 383 Management any information necessary for the implementation and 384 operation of the renters rebate program established by section 12-170d, 385 or (13) to any authorized representative of the Department of Aging and 386 Disability Services, or to an area agency on aging contracting with said 387 department to provide services under the elderly nutrition program, 388 information on persons enrolled in the supplemental nutrition 389 assistance program who have requested or been recommended to 390 receive elderly nutrition program services. No such representative shall 391 disclose any information obtained pursuant to this section, except as 392 specified in this section. Any applicant for assistance provided through 393 the Department of Social Services shall be notified that, if and when such 394 applicant receives benefits, the department will be providing law 395 enforcement officials with the address of such applicant upon the 396 request of any such official pursuant to section 17b-16a.

Sec. 6. Section 17b-265c of the general statutes is repealed and the
following is substituted in lieu thereof (*Effective July 1, 2025*):

The Commissioner of Social Services, to the extent permitted by federal law, shall amend the Medicaid state plan to establish a pilot program serving not more than five hundred elderly or disabled state medical assistance recipients who are also eligible for Medicare and who voluntarily opt to participate in the program. Such program shall demonstrate the feasibility and cost effectiveness of delivering
comprehensive health insurance coverage [in a managed care setting] to
such recipients. The commissioner may include medical assistance
services in the pilot program not presently covered in the state medical
assistance program or other modifications to the state medical assistance
program to encourage voluntary participation in the pilot program.

410 Sec. 7. Section 17b-10a of the general statutes is repealed and the 411 following is substituted in lieu thereof (*Effective July 1, 2025*):

412 The Commissioner of Social Services, pursuant to section 17b-10, may 413 implement policies and procedures necessary to administer [section 414 17b-197, subsection (d) of section 17b-266, section] sections 17b-197, 17b-415 280a and subsection (a) of section 17b-295, while in the process of 416 adopting such policies and procedures as regulation, provided the 417 commissioner prints notice of intent to adopt regulations on the 418 department's Internet web site and the eRegulations System not later 419 than twenty days after the date of implementation. Policies and 420 procedures implemented pursuant to this section shall be valid until the 421 time final regulations are adopted.

422 Sec. 8. Sections 17b-28b and 17b-266 of the general statutes are 423 repealed. (*Effective July 1, 2025*)

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2025	New section
Sec. 2	July 1, 2025	17a-460c(a)
Sec. 3	July 1, 2025	17b-28
Sec. 4	July 1, 2025	17b-28h
Sec. 5	July 1, 2025	17b-90(b)
Sec. 6	July 1, 2025	17b-265c
Sec. 7	July 1, 2025	17b-10a
Sec. 8	July 1, 2025	Repealer section

## Statement of Purpose:

To require legislative approval for changes to the HUSKY Health program reimbursement and care delivery model.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

Co-Sponsors: SEN. LOONEY, 11th Dist.

<u>S.B. 985</u>