



General Assembly

January Session, 2019

**Raised Bill No. 1072**

LCO No. 5639



Referred to Committee on PLANNING AND DEVELOPMENT

Introduced by:  
(PD)

***AN ACT CONCERNING THE CONNECTICUT ADVISORY  
COMMISSION ON INTERGOVERNMENTAL RELATIONS.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 2-79a of the general statutes is repealed and the  
2 following is substituted in lieu thereof (*Effective July 1, 2019*):

3 (a) (1) There shall be a Connecticut Advisory Commission on  
4 Intergovernmental Relations. The purpose of the commission shall be  
5 to enhance coordination and cooperation between the state and local  
6 governments. [The]

7 (2) Before July 1, 2019, the commission shall consist of the president  
8 pro tempore of the Senate, the speaker of the House of  
9 Representatives, the minority leader of the Senate, the minority leader  
10 of the House of Representatives, the Secretary of the Office of Policy  
11 and Management, the Commissioners of Education, Energy and  
12 Environmental Protection, Economic and Community Development,  
13 or their designees, and sixteen additional members as follows: [(1)] (A)  
14 Six municipal officials appointed by the Governor, four of whom shall

15 be selected from a list of nominees submitted to him by the  
16 Connecticut Conference of Municipalities and two of whom shall be  
17 selected from a list submitted by the Council of Small Towns. Two of  
18 such six officials shall be from towns having populations of twenty  
19 thousand or less persons, two shall be from towns having populations  
20 of more than twenty thousand but less than sixty thousand persons  
21 and two shall be from towns having populations of sixty thousand or  
22 more persons; [(2)] (B) two local public education officials appointed  
23 by the Governor, one of whom shall be selected from a list of nominees  
24 submitted to him by the Connecticut Association of Boards of  
25 Education and one of whom shall be selected from a list submitted by  
26 the Connecticut Association of School Administrators; [(3)] (C) one  
27 representative of a regional council of governments appointed by the  
28 Governor from a list of nominees submitted to him by the Regional  
29 Planning Association of Connecticut; [(4)] (D) five persons who do not  
30 hold elected or appointed office in state or local government, one of  
31 whom shall be appointed by the Governor, one of whom shall be  
32 appointed by the president pro tempore of the Senate, one of whom  
33 shall be appointed by the speaker of the House of Representatives, one  
34 of whom shall be appointed by the minority leader of the Senate and  
35 one of whom shall be appointed by the minority leader of the House of  
36 Representatives; [(5)] (E) one representative of the Connecticut  
37 Conference of Municipalities appointed by said conference; and [(6)]  
38 (E) one representative of the Council of Small Towns appointed by said  
39 council. [Each]

40 (3) On and after July 1, 2019, the commission shall consist of the  
41 chairpersons and ranking members of the joint standing committee of  
42 the General Assembly having cognizance of matters relating to  
43 planning and development, or their designees, the Secretary of the  
44 Office of Policy and Management and seventeen additional members  
45 as follows: (A) Six municipal officials appointed by the Governor, four  
46 of whom shall be selected from a list of nominees submitted to the  
47 Governor by the Connecticut Conference of Municipalities and two of  
48 whom shall be selected from a list submitted by the Council of Small

49 Towns. Two of such six officials shall be from towns having  
50 populations of twenty thousand or less persons, two shall be from  
51 towns having populations of more than twenty thousand but less than  
52 sixty thousand persons and two shall be from towns having  
53 populations of sixty thousand or more persons; (B) two local public  
54 education officials appointed by the Governor, one of whom shall be  
55 selected from a list of nominees submitted to the Governor by the  
56 Connecticut Association of Boards of Education and one of whom shall  
57 be selected from a list submitted by the Connecticut Association of  
58 School Administrators; (C) one representative of a regional council of  
59 governments appointed by the Governor from a list of nominees  
60 submitted to the Governor by the Regional Planning Association of  
61 Connecticut; (D) one representative of organized labor appointed by  
62 the Governor from a list of nominees submitted to the Governor by the  
63 Connecticut AFL-CIO; (E) five persons who do not hold elected or  
64 appointed office in state or local government, one of whom shall be  
65 appointed by the Governor, one of whom shall be appointed by the  
66 president pro tempore of the Senate, one of whom shall be appointed  
67 by the speaker of the House of Representatives, one of whom shall be  
68 appointed by the minority leader of the Senate and one of whom shall  
69 be appointed by the minority leader of the House of Representatives;  
70 (F) one representative of the Connecticut Conference of Municipalities  
71 appointed by said conference; and (G) one representative of the  
72 Council of Small Towns appointed by said council.

73 (4) Before July 1, 2019, each member of the commission appointed  
74 pursuant to [subdivisions (1) to (6)] subparagraphs (A) to (F),  
75 inclusive, of subdivision (2) of this subsection shall serve for a term of  
76 two years. On and after July 1, 2019, each member of the commission  
77 appointed pursuant to subparagraphs (A) to (G), inclusive, of  
78 subdivision (3) of this subsection shall serve for a term of two years  
79 and may serve until a successor is appointed and has qualified. All  
80 other members shall serve for terms which are coterminous with their  
81 terms of office. The Governor shall appoint a chairperson and a vice-  
82 chairperson from among the commission members. Members of the

83 General Assembly may serve as gubernatorial appointees to the  
84 commission. Members of the commission shall not be compensated for  
85 their services but shall be reimbursed for necessary expenses incurred  
86 in the performance of their duties.

87 (b) The commission shall: (1) Serve as a forum for consultation  
88 among state and local government officials; (2) conduct research on  
89 intergovernmental issues, including, but not limited to, the sharing  
90 and consolidation of government services as well as the direct and  
91 indirect impacts of changes in the provision of services at different  
92 levels of government; (3) encourage and coordinate studies of  
93 intergovernmental issues by universities, research and consulting  
94 organizations and others; and (4) [initiate policy development and  
95 make] develop models for sustainable, recurring savings and revenue  
96 growth while initiating policy development and making  
97 recommendations for consideration by all levels and branches of  
98 government. The commission shall issue, from time to time, public  
99 reports of its findings and recommendations. [and] Before July 1, 2019,  
100 the commission shall issue, annually, a public report on its activities.  
101 On and after July 1, 2019, the commission shall issue, annually, a  
102 public report on its activities and a work plan, as described in  
103 subsection (c) of this section, for the next year. On and after July 1,  
104 2020, such public report shall describe the status of all items in the  
105 prior year's work plan, including statistics to measure progress made,  
106 if any, from the prior year.

107 (c) In developing any work plan to be issued on and after July 1,  
108 2019, the commission, in consultation with other commissions  
109 established to address consolidation and sharing of government  
110 services, shall, on or before October 15, 2019, and every six months  
111 thereafter until October 15, 2021, consider, analyze and make specific  
112 recommendations to the secretary for the accomplishment of, all  
113 aspects of sharing government services among state, regional and local  
114 bodies, which aspects may include, but not be limited to:

115 (1) Standardization and alignment of various regions;

116 (2) Consolidation of government services, including, but not limited  
117 to, joint purchasing, for a municipality and its respective local or  
118 regional school district, as applicable;

119 (3) Consolidation and sharing of government services, including,  
120 but not limited to, joint purchasing, among municipalities;

121 (4) Types of government services that may be provided in a more  
122 efficient, high-quality or cost-effective manner by another level of  
123 government or by regional councils of governments, regional  
124 educational service centers or other similar regional bodies;

125 (5) Standardization of government services, including, but not  
126 limited to, the issuance of permits, across state, regional and local  
127 bodies;

128 (6) Standardization, enhancement or streamlining of reporting by  
129 and among state, regional and local bodies;

130 (7) Standardization, enhancement or streamlining of collection and  
131 sharing of data;

132 (8) Opportunities for the use of e-government solutions to deliver  
133 government services and conduct government programs;

134 (9) Alternative sources of revenue for municipal governments,  
135 regional councils of governments and regional educational service  
136 centers;

137 (10) Regional revenue sharing;

138 (11) Coalition bargaining and other changes to relations between  
139 municipalities and municipal employees;

140 (12) Reduction of long-term liabilities of municipalities; and

141 (13) Sequencing of and timeliness for planning and implementation  
142 of aspects described in this subsection.

143        [(c)] (d) On or before [October 1, 2019] the second Wednesday after  
144 the convening of the regular session of the General Assembly in 2020,  
145 and every four years thereafter on such second Wednesday, the  
146 commission shall submit to the General Assembly a report which lists  
147 each existing state mandate, as defined in subsection (a) of section 2-  
148 32b, and which (1) categorizes each mandate as constitutional,  
149 statutory or executive, [(2) provides the date of original enactment or  
150 issuance along with a brief description of the history of the mandate,  
151 and (3) analyzes the costs incurred by] and (2) describes the potential  
152 impacts on local governments [in] implementing the mandate. In each  
153 report the commission may also make recommendations on state  
154 mandates for consideration by the commission. On and after October  
155 1, 1996, the report shall be submitted to the joint standing committee of  
156 the General Assembly having cognizance of matters relating to  
157 appropriations and budgets of state agencies, to any other joint  
158 standing committee of the General Assembly having cognizance and,  
159 upon request, to any member of the General Assembly. A summary of  
160 the report shall be submitted to each member of the General Assembly  
161 if the summary is two pages or less and a notification of the report  
162 shall be submitted to each member if the summary is more than two  
163 pages. Submission shall be by mailing the report, summary or  
164 notification to the legislative address of each member of the  
165 committees or the General Assembly, as applicable. The provisions of  
166 this subsection shall not be construed to prevent the commission from  
167 making more frequent recommendations on state mandates.

168        [(d)] (e) Commencing on or before [the second Wednesday after the  
169 convening of the 1997 regular session of the General Assembly]  
170 January 15, 1997, and every year thereafter except a year in which a  
171 report is filed pursuant to subsection [(c)] (d) of this section, the  
172 commission shall submit to the General Assembly a supplement to the  
173 report required in [said subsection (c)] subsection (d) of this section  
174 identifying any new mandates adopted and any mandates changed in  
175 the previous year.

176        [(e)] (f) The Office of Policy and Management shall provide such

177 staff as is necessary for the performance of the functions and duties of  
178 the Connecticut Advisory Commission on Intergovernmental  
179 Relations. Such persons may be exempt from the classified service.

180 Sec. 2. Section 2-32c of the general statutes is repealed and the  
181 following is substituted in lieu thereof (*Effective July 1, 2019*):

182 On and after [January 1, 2019] July 1, 2019, the Connecticut  
183 Advisory Commission on Intergovernmental Relations, established  
184 pursuant to section 2-79a, as amended by this act, shall, not more than  
185 ninety days after adjournment of any regular or special session of the  
186 General Assembly or [September first] November fifteenth  
187 immediately following adjournment of a regular session, whichever is  
188 [sooner] later, submit to the speaker of the House of Representatives,  
189 the president pro tempore of the Senate, the majority leader of the  
190 House of Representatives, the majority leader of the Senate, the  
191 minority leader of the House of Representatives, [and] the minority  
192 leader of the Senate and the chief elected official of each municipality a  
193 report [which] that lists each state mandate enacted during said  
194 regular or special session of the General Assembly. [Within five days  
195 of] Not later than five days after receipt of the report, the speaker and  
196 the president pro tempore shall [submit the report to the Secretary of  
197 the Office of Policy and Management and] refer each state mandate to  
198 the joint standing committee or select committee of the General  
199 Assembly having cognizance of the subject matter of the mandate.  
200 [The secretary shall provide notice of the report to the chief elected  
201 official of each municipality.]

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|---|---------------------|-------|
| This act shall take effect as follows and shall amend the following sections: |                     |       |
| Section 1   | <i>July 1, 2019</i> | 2-79a |
| Sec. 2  | <i>July 1, 2019</i> | 2-32c |

**Statement of Purpose:**

To (1) modify the membership of the Connecticut Advisory Commission on Intergovernmental Relations, (2) require the

commission to annually issue a public report on its activities and develop a work plan, (3) require the commission to consider, analyze and make recommendations to the Secretary of the Office of Policy and Management regarding shared government services, and (4) revise the date by which the commission shall report to the General Assembly of state mandates on municipalities during the prior legislative session, and also require the commission to make such report to municipal chief elected officials.

*[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]*