

General Assembly

January Session, 2023

Raised Bill No. 1242

LCO No. **6619**

Referred to Committee on FINANCE, REVENUE AND BONDING

Introduced by: (FIN)

AN ACT CONCERNING WASTE MANAGEMENT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (*Effective October 1, 2023*) (a) For the purposes of this
 section:

(1) "Break-even point" means the minimum number of reuses after
which a covered material designed for reuse is environmentally
preferable to a comparable covered material intended for discard after
a single use;

7 (2) "Commissioner" means the Commissioner of Energy and8 Environmental Protection;

9 (3) "Covered materials" means packaging, packaging-like products 10 and paper materials. "Covered materials" does not include any material 11 that could become unsafe or unsanitary to recycle by virtue of the 12 anticipated use of the material or design of the material, as provided for 13 in the stewardship plan approved pursuant to this section; 14 (4) "Department" means the Department of Energy and15 Environmental Protection;

16 (5) "Packaging" means any container or material used for the 17 containment, protection, handling, delivery or presentation of goods 18 that are intended for the consumer market, including through an 19 Internet transaction. "Packaging" does not include: (A) Any container or 20 material used for the multivear protection or storage of a product; (B) 21 any beverage container subject to the provisions of section 22a-243 of 22 the general statutes; (C) any container for architectural paint, as defined 23 in section 22a-904 of the general statutes, that is recycled through a paint 24 stewardship program that is in operation and that has been approved 25 by the department pursuant to section 22a-904a of the general statutes; 26 or (D) any other containers or materials collected through any other 27 stewardship program;

28 (6) "Packaging-like products" means the following products that are 29 intended for the consumer market, including through an Internet 30 transaction, that are not packaging and are ordinarily discarded after a 31 single use or short-term use, whether or not they could be reused: (A) 32 Food containers, including, but not limited to, take-out food containers, 33 (B) foil and wraps, (C) bags, (D) boxes, (E) straws and items used to stir 34 beverages, (F) utensils, plates, bowls and cups, (G) party supplies, and 35 (H) objects purchased by or supplied to consumers expressly for the 36 purpose of protecting, containing or transporting commodities or 37 products;

(7) "Packaging stewardship program" or "program" means a program
implemented under this section by a responsible party or stewardship
organization;

(8) "Paper materials" means paper that is not packaging and that is
printed with text or graphics or intended to be printed with text or
graphics as a medium for communicating information, including, but
not limited to: (A) Newsprint and inserts; (B) magazines and catalogs;
(C) paper used for copying, writing or other general use; (D) telephone

directories; (E) flyers; (F) brochures; and (G) booklets. "Paper materials"
does not include bound reference, literary or textbooks;

(9) "Stewardship plan" or "plan" means a plan described in subsection
(e) of this section that describes the manner in which a packaging
stewardship program will be administered and operated;

51 (10) "Post-consumer recycled material" means a material or product 52 that was made or manufactured from materials that have completed 53 their intended end use and product life cycle, from households or by 54 commercial, industrial or institutional facilities and that have been 55 separated from the solid waste stream for the purposes of collection and 56 recycling;

(11) "Post-consumer recycled content" means the amount of postconsumer recyclable material used in the manufacture or production of
a new product. "Post-consumer recycled content" does not include
preconsumer or post-industrial secondary material, including, but not
limited to, by-products or materials generated from, and commonly
used within, an original manufacturing and fabrication process;

(12) "Reasonable rate" means the funding rate calculated and 63 64 dispersed by a responsible party or stewardship organization using a 65 formula approved by the Commissioner of Energy and Environmental 66 Protection and that may vary for: (A) Any municipality that elects to 67 collect, transport, process and market covered materials through its own 68 municipal crew or fleet, (B) any municipality that elects to provide for 69 collection, transportation, processing and marketing of covered 70 materials through a contract with a service provider, or (C) a service 71 provider that collects, transports, processes and markets covered 72 materials through a subscription. "Reasonable rate" for a municipality 73 includes consideration of (i) the cost to collect, transport, process and 74 market covered materials, (ii) the cost to collect and transport covered 75 materials, container rental and fund staff at a transfer station, and (iii) population density of the municipality; 76

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(13) "Recycling" means the transforming or remanufacturing of a

78 covered material or a covered material's components and by-products 79 into usable or marketable materials in lieu of virgin materials. "Recycling" does not include landfill disposal, incineration, energy 80 81 recovery or energy generation by means of combustion, or final 82 conversion to a fuel, of a covered material or covered material's components and by-products. "Recycling" for plastics includes a 83 84 feedstock that is converted to a raw material that is used for the 85 manufacture of new products;

86 (14) "Recycled" means: (A) For sorted glass, that such material does 87 not require further processing before entering a glass furnace or before 88 use in the production of filtration media, abrasive materials, glass fiber 89 insulation or construction materials; (B) for sorted metal, that such 90 material does not require further processing before entering a smelter 91 or furnace; (C) for sorted paper, that such material does not require 92 further processing before entering a pulping operation; and (D) for 93 sorted plastic, that such material does not require further processing 94 before entering a pelletization, extrusion or molding operation or, in the 95 case of plastic flakes, that such material does not require further 96 processing before use in a final product;

97 (15) "Responsible party" means any person that is determined to be
98 the responsible party for a covered material, as described in subsection
99 (b) of this section;

(16) "Retailer" means any person who sells or offers for sale a product
to a consumer, including sales made through an Internet transaction to
be delivered to a consumer in this state;

(17) "Reuse" or "reusable" means, with respect to a covered material, that the covered material (A) is capable of being refilled or reused for its original purpose and the responsible party or a designated third party for that covered material provides a program for the consumer to refill the covered material; or (B) the responsible party or a designated third party for that covered material provides a program where the covered material is collected and refilled or reused by the responsible party or another responsible party, provided such program meets or exceeds any
recovery, recycling and reuse performance goals established pursuant
to this section and such covered materials are designed to be reused and
refilled within the material's life cycle to the break-even point with a
comparable discarded covered material; and

(18) "Stewardship organization" means a nonprofit organization,
association or entity that assumes the responsibilities, obligations and
liabilities under this section of multiple responsible parties for covered
materials.

(b) The responsible party for a covered material shall be determinedas follows:

121 (1) For covered materials sold, offered for sale or distributed at a 122 physical retail location in the state: (A) The responsible party is the 123 person who manufactures the covered material or good sold in covered 124 material if the covered material or good is sold under the manufacturer's 125 own brand or is sold in covered materials that lack identification of a 126 brand; (B) if the covered material or good is manufactured by a person 127 other than the brand owner, the responsible party is the person that is 128 the licensee of a brand or trademark under which the covered material 129 or good is used in a commercial enterprise, sold, offered for sale or 130 distributed in or into this state, whether or not the trademark is 131 registered in this state; and (C) if there is no person described in subparagraph (A) or (B) of this subdivision within the United States, the 132 133 responsible party is the person that imports the covered material or 134 good into the United States for use in a commercial enterprise that sells, 135 offers for sale or distributes the covered material or good into this state.

(2) For covered materials sold or distributed in or into this state via remote sale or distribution: (A) The responsible party for a covered material used to directly protect or contain a good, whether or not the good is a covered material, is the same as the responsible party for purposes of subdivision (1) of this subsection, and (B) the responsible party for the covered material used to ship a good to a consumer, whether or not the good is a covered material, is the person that offers
the good for sale or distribution if there is not otherwise an identified
brand that appears on the covered material.

145 (c) On or before January 1, 2025, any responsible party or stewardship 146 organization authorized to operate and administer a program on its 147 behalf that intends to submit a stewardship plan pursuant to subsection 148 (e) of this section shall register with the Commissioner of Energy and Environmental Protection, provided any responsible party or 149 150 stewardship organization operating on behalf of responsible parties 151 may submit a registration for approval to the commissioner in 152 accordance with this subsection after January 1, 2025. A responsible 153 party shall only participate in one stewardship organization for each of 154 such party's type of covered material. Such registration shall be on a 155 form prescribed by the commissioner and shall: (1) Identify each 156 responsible party that intends to authorize the stewardship 157 organization to operate and administer a program on its behalf, (2) 158 provide the name, address and contact information of any person 159 responsible for ensuring the responsible party or stewardship 160 organization and the responsible parties that have authorized the 161 stewardship organization to operate a program on such parties' behalf 162 comply with the requirements of this section, and (3) describe a scope of 163 work for a study conducted by a third party that the responsible party 164 or stewardship organization intends to fund to assess recycling and 165 covered materials management needs in the state. Such scope of work 166 may build on the plan developed pursuant to section 22a-228 of the 167 general statutes to assess (A) the current rates of recycling for each 168 covered material with regard to the performance goals described in this 169 section, to the extent available, (B) current funding needs affecting 170 recycling access and availability in the state, (C) the capacity, costs and 171 needs associated with the collection, transportation and processing of 172 covered materials in the state, (D) the net cost of end-of-life management 173 of discarded covered materials, including the cost of collection, 174 transportation and processing of recyclables and municipal solid waste 175 incinerated or landfilled inside or outside the state, (E) the availability

176 of opportunities in the recycling and reuse systems for minority and 177 women-owned businesses, (F) barriers affecting recycling access and 178 availability in the state, (G) barriers to the marketability of recyclable 179 materials generated in the state, (H) opportunities for the creation of 180 packaging reuse and refill programs in the state, and (I) consumer 181 education needs in the state with respect to recycling and reducing 182 contamination in collected covered materials. The commissioner shall 183 make a determination whether to approve the scope of work required 184 by subdivision (3) of this subsection. In the event that the commissioner 185 disapproves such scope of work because it does not meet the 186 requirements of said subdivision, the commissioner shall notify, in 187 writing, the responsible party or stewardship organization of the 188 reasons for disapproval. The responsible party or stewardship 189 organization shall revise and resubmit the scope of work to the 190 commissioner not later than thirty days after receipt of notice of the 191 commissioner's disapproval notice. Not later than thirty days after 192 receipt of the revised scope of work, the commissioner shall review and 193 approve or disapprove the revised scope of work, and provide a notice 194 of determination to the responsible party or stewardship organization. 195 The responsible party or stewardship organization may resubmit a 196 revised scope of work to the commissioner for approval on not more 197 than one occasion. If the responsible party or stewardship organization 198 fails to submit a scope of work that is acceptable to the commissioner 199 because it does not meet the requirements of subdivision (3) of this 200 subsection, the commissioner shall modify a submitted scope of work to 201 make it conform to the requirements of said subdivision and approve it. 202 In deciding whether to approve any such scope of work, the 203 commissioner may consider prior registrations submitted by any 204 responsible party or stewardship organization. After the commissioner 205 approves a scope of work for a study, the responsible party or 206 stewardship organization shall cause such study to be conducted.

(d) (1) Not later than one hundred eighty days after a responsible
party or stewardship organization registers with the Commissioner of
Energy and Environmental Protection, the responsible party or

210 stewardship organization shall establish and nominate members to an 211 advisory committee to advise and provide comment to the responsible 212 party or stewardship organization regarding any plan prior to approval, 213 and any substantive changes to a program prior to submission in 214 accordance with the provisions of this section. Such advisory committee 215 shall meet not less than once a year or more frequently as needed, and 216 shall review any plans, revisions to a plan or substantive changes to a 217 plan prior to submission of such plan, revisions or changes to the 218 commissioner in accordance with the provisions of this section. The 219 advisory committee shall assume the responsibilities assigned to it 220 under this section for any and all subsequent responsible parties or 221 stewardship organizations.

222 (2) Any such advisory committee shall include, at a minimum (A) the 223 Commissioner of Energy and Environmental Protection, or the 224 commissioner's designee, (B) a representative from a municipal 225 association or municipal government, (C) a representative of a regional 226 or municipal waste management program, (D) an individual with 227 expertise in the development of recycling markets, (E) a representative 228 of a materials recycling facility located in the state, (F) a representative 229 of waste haulers or a regional waste management and recycling 230 organization, (G) a representative of a state-wide retail association, (H) 231 a representative of a nonprofit environmental advocacy organization, (I) 232 a representative of a community-based organization or an organization 233 representing equity and underrepresented stakeholders, (J) а 234 representative of a nonprofit organization dedicated to litter cleanup, 235 (K) an individual with expertise in environmental and human health, 236 (L) a representative of a manufacturer of packaging, (M) a 237 representative of a material supplier, and (N) a representative of 238 responsible parties.

(3) The Commissioner of Energy and Environmental Protection shall
approve all nominations to any such advisory committee and may add
new members to such advisory committee at the commissioner's
discretion. The commissioner may not approve an advisory committee
member to fulfill more than one of the membership categories provided

for in subdivision (2) of this subsection.

245 (e) On or before January 1, 2026, a responsible party or a stewardship 246 organization authorized to operate and administer a program on behalf 247 of responsible parties shall submit a stewardship plan for the 248 establishment of a packaging stewardship program described in this 249 subsection to the Commissioner of Energy and Environmental 250 Protection for approval. Any such packaging stewardship program 251 shall: (1) Minimize public sector involvement in the management of 252 covered materials, (2) to the greatest extent technologically feasible and 253 economically practical, manage covered materials in accordance with 254 the sustainable materials management priority provided for in 255 subsection (b) of section 22a-228 of the general statutes, (3) minimize 256 greenhouse gas emissions from the life cycles of covered materials and 257 from program operation, (4) negotiate and execute agreements to 258 collect, transport and process covered materials using environmentally 259 sound management practices, (5) provide for convenient and accessible 260 state-wide collection of covered materials that shall be at least as convenient as the collection methods used as of the effective date of this 261 262 section, (6) ensure meaningful and continuous improvement of the 263 program, (7) develop and equitably assign to responsible parties a fee 264 sufficient to cover the costs of operating and administering the program 265 consistent with the requirements of this section, (8) provide technical 266 assistance to municipalities, regional associations, waste and recycling 267 collectors, transporters and processors and any other entity that 268 participates in the packaging stewardship program, as needed to 269 achieve compliance with the performance goals described in this 270 section, (9) provide for investment in existing and future reuse 271 programs, recycling infrastructure and end-market development in the 272 state, as needed to achieve compliance with the performance goals 273 described in this section, (10) provide consistent and ongoing outreach, 274 education and communication to consumers throughout the state 275 regarding participation in the program, and (11) for covered materials, 276 ensure compliance with sections 22a-255h to 22a-255m, inclusive, of the 277 general statutes and ensure continuous and meaningful reduced

278 toxicity of covered materials.

279 (f) Any stewardship plan submitted pursuant to this section shall be 280 submitted on a form prescribed by the Commissioner of Energy and 281 Environmental Protection and shall: (1) Identify each responsible party 282 that authorized the stewardship organization to operate and administer 283 the program on the party's behalf and the brands and types of covered 284 materials of the responsible parties participating in the stewardship 285 organization, (2) provide the name, address and contact information of 286 each person responsible for ensuring the stewardship organization and 287 the responsible parties that have authorized the stewardship 288 organization to operate such program on their behalf in compliance 289 with the provisions of this section, (3) include the results from the study 290 conducted pursuant to subsection (c) of this section, (4) describe how 291 the program will fund the net costs associated with the collection, 292 transportation, processing and marketing of covered materials, 293 including payments to public and private entities at a reasonable rate, 294 (5) propose state-wide performance goals, and a justification for each 295 goal, for each type of covered material sold in the state to be achieved 296 not later than five years after the implementation date of the program. 297 Such performance goals shall be technologically feasible and 298 economically practical and shall include (A) a minimum reduction rate 299 measured as the total reduction in the amount of each type of covered 300 material, (B) a minimum reuse rate measured as the total amount of each 301 type of covered material exempted from the program through transition 302 to a reuse program, (C) a minimum recovery rate measured as the total 303 amount of each type of covered material divided by the tons of such 304 type of covered material recovered through collection, (D) a minimum 305 recycling rate measured as the total amount of each type of covered 306 material divided by the tons of such type of covered material managed 307 through recycling, (E) a minimum post-consumer recycled content rate 308 measured as the percentage of total tons of each type of covered material 309 manufactured using post-consumer recycled content over a year, and 310 (F) a minimum contamination rate for recycling collection measured as 311 the percentage of total covered materials collected divided by the

312 amount of covered materials disposed after collection, (6) describe the 313 general process for state-wide, year-round convenient and accessible 314 collection and transportation of covered materials, including collection 315 from residences, multifamily apartment buildings, public spaces and 316 transfer stations and other residential recycling collection locations. 317 Such collection shall be at least as convenient as the system utilized as 318 of the effective date of this section and shall be provided at no cost to 319 residences and multifamily apartment buildings from which covered 320 materials are collected. Accessible collection of covered materials shall 321 include arrangement for the diverse physical and language needs of a 322 certain population, (7) describe how collected covered materials will be 323 processed, including the names of contracted facilities and end markets. 324 For any covered material that will be marketed for use through a 325 method other than mechanical recycling, the plan shall describe: (A) 326 How the proposed method will affect the ability of the material to be 327 recycled into feedstock for the manufacture of new products, (B) how 328 the proposed method will affect the types and amounts of plastic 329 recycled for food and pharmaceutical-grade applications, (C) any 330 applicable air, water and waste permitting compliance requirements, 331 and (D) an analysis of the environmental impacts for the proposed 332 method compared to the environmental impacts of mechanical 333 recycling, incineration and landfill disposal as solid waste, (8) describe 334 how the program will provide technical assistance to municipalities, 335 regional associations, waste and recycling collectors, transporters and 336 processors and other entities that participate in the stewardship 337 program, (9) describe how the program will abate covered materials 338 litter in the state. Such program shall not include payments for litter 339 cleanup, but may include, but not be limited to, grants to nonprofits for 340 litter collection programs in the state, sponsorships and serving as 341 advisors to such nonprofits and litter prevention, reduction and 342 education programs, (10) describe how the program intends to provide 343 consistent and ongoing outreach, education and communication to 344 consumers throughout the state regarding participation in the program. 345 To the greatest extent feasible, the program shall ensure that any 346 educational materials developed for the program have consistent 347 branding and are consistent with RecycleCT Foundation educational 348 messaging and materials, and that educational materials are developed 349 to have applicability to all residents of the state, including, but not 350 limited to, residents with varying methods of collection of covered 351 materials, residents with multilingual needs, residents who live in 352 single-family or multifamily housing and residents who are 353 underserved by traditional methods of communication, (11) describe 354 how the program intends to provide for investment in existing and future reuse programs, recycling infrastructure and end-market 355 356 development in the state, (12) include a description of a closure plan that 357 shall ensure that in the event the stewardship organization ceases to 358 exist or the commissioner suspends or revokes approval of an 359 implemented plan, the funds held by the stewardship organization will 360 (A) remain within a separate fund until the commissioner renews 361 approval of a plan, or (B) be transferred to a successor stewardship 362 organization, (13) if more than one responsible party or stewardship 363 organization registers with the commissioner to carry out the 364 requirements of this section, describe how each responsible party or 365 stewardship organization that submits a plan for approval intends to 366 collaborate with other responsible parties or product stewardship 367 organizations in the state, (14) describe how the responsible party or 368 stewardship organization intends to address the program needs 369 assessed through the approved study conducted pursuant to subsection 370 (c) of this section, and (15) include any other information required by 371 the commissioner.

(g) Nothing in this section shall preclude additional responsible
parties or stewardship organizations authorized to operate and
administer a program on behalf of responsible parties from submitting
plans for approval to the commissioner in accordance with this section
after January 1, 2025, provided a responsible party shall authorize only
one stewardship organization per type of covered material.

(h) Any stewardship organization, authorized by a responsible party
to operate and administer a program on its behalf, shall establish a fee
structure that covers, but does not exceed, the costs of (1) developing the

plan described in subsection (f) of this section, (2) operating and 381 382 administering the program described in subsection (e) of this section, 383 and (3) maintaining a financial reserve sufficient to operate the program 384 over a multiyear period of time in a fiscally prudent and responsible 385 manner. Such stewardship organization may update the fee schedule no 386 more than annually as needed, or as directed by the Commissioner of 387 Energy and Environmental Protection if the commissioner determines 388 that the modulations are insufficient to incentivize program or covered 389 materials redesign. Such fee schedule shall: (A) Reflect a responsible 390 party's share of covered materials sold in the state, (B) provide for a flat-391 fee option to be assessed on a tiered basis such that any responsible 392 party other than a responsible party that is exempt and that generates 393 less than fifteen tons of covered materials in a calendar year, is required 394 to pay not more than five hundred dollars per ton of covered materials 395 to the stewardship organization pursuant to this subsection, regardless 396 of the type of covered material, and (C) for responsible parties that are 397 not exempt, reflect the cost to collect, process and market the type of 398 covered material sold in the state by a responsible party. Such fee 399 structure shall include, but not be limited to, modulations to payments 400 in a manner that incentivizes, through increased or reduced fees, the 401 following: (i) The use of covered materials that have a longer life span, 402 (ii) the use of post-consumer recycled content in covered materials, (iii) 403 increased recyclability of covered materials, (iv) lower toxicity in 404 covered materials, (v) a reduction in the amount of covered materials 405 used, (vi) a reduction in the amount of a responsible party's covered 406 materials in litter, (vii) labeling of covered materials in such a way that 407 reduces consumer confusion, (viii) the use of covered materials that are 408 recycled in a country listed as a member of the Organization for 409 Economic Cooperation and Development, (ix) the use of covered 410 materials that do not disrupt recycling processes, and (x) the use of 411 covered materials that have lower associated greenhouse gas emissions.

(i) Nothing in this section shall prohibit a stewardship organization
from establishing and requiring by private agreement or contract the
payment of other fees associated with a covered material's supply chain

415 by third parties that are not responsible parties.

416 (j) Not later than one hundred eighty days after submission of a plan 417 pursuant to this section, the Commissioner of Energy and 418 Environmental Protection shall make a determination whether to 419 approve such plan. Prior to making such determination, the 420 commissioner shall post the plan on the Department of Energy and 421 Environmental Protection's Internet web site and accept public 422 comments on the plan. In the event that the commissioner disapproves 423 the plan because it does not meet the requirements of this section, the 424 commissioner shall describe the reasons for the disapproval in a notice 425 of determination that the commissioner shall provide to the responsible 426 party or stewardship organization, as applicable. The responsible party 427 or stewardship organization, as applicable, shall revise and resubmit the 428 plan to the commissioner not later than sixty days after receipt of notice 429 of the commissioner's disapproval notice. Not later than forty-five days 430 after receipt of the revised plan, the commissioner shall review and 431 approve or disapprove the revised plan and notify, in writing, the 432 responsible party or stewardship organization whether the revised plan 433 was approved or disapproved, and if disapproved, indicate the reasons 434 for disapproval. The responsible party or stewardship organization may 435 resubmit a revised plan to the commissioner for approval on not more 436 than two occasions. If the responsible party or stewardship organization 437 fails to submit a plan that is acceptable to the commissioner because it 438 does not meet the requirements of this section, the commissioner shall 439 modify a submitted plan to make it conform to the requirements of this 440 section and approve it. Not later than one hundred eighty days after the 441 approval of a plan pursuant to this section, the responsible party or 442 stewardship organization, as applicable, shall implement the approved 443 plan for a packaging stewardship program. In deciding whether to 444 approve any such plan, the commissioner may consider any of the 445 following: (1) The extent to which the advice and comments provided 446 by the advisory committee to the stewardship organization regarding the plan and the process by which the stewardship organization intends 447 448 to include advice and comments regarding future program expansions

449 and improvements and the operation of the program were included in 450 the plan, (2) the ambition and achievability of performance goals in such 451 plan subdivision, including: (A) The specificity of material types, and 452 (B) the performance goals set in other jurisdictions, (3) the timeliness 453 and effectiveness of the plan to achieve the requirements of this section, 454 (4) whether the funding mechanism described in the plan by the 455 stewardship organization is reasonable and adequate to fund the costs 456 of such program in accordance with the provisions of this section, and 457 (5) the extent to which the plan adequately promotes the sustainable 458 materials management priority set forth in subsection (b) of section 22a-459 228 of the general statutes and moves covered materials higher up the 460 sustainable materials management prioritization.

461 (k) Each responsible party or stewardship organization, as 462 applicable, shall submit any proposed substantive changes to a program 463 to the Commissioner of Energy and Environmental Protection for 464 approval and present said substantive changes to the applicable 465 advisory committee for comment. For the purposes of this subsection, "substantive change" means: (1) A change in the processing facilities to 466 467 be used for covered materials collected pursuant to the program, or (2) 468 a material change to the system for collecting, transporting or 469 processing covered materials.

(1) Not later than three years after the implementation date of a
program, each responsible party or stewardship organization, as
applicable, shall submit updated performance goals to the
Commissioner of Energy and Environmental Protection that are based
on the experience of the program during the first three years of the
program.

(m) Each responsible party or stewardship organization, as
applicable, shall notify the Commissioner of Energy and Environmental
Protection of other material changes to such program on an ongoing
basis, without resubmission of the plan to the commissioner for
approval. Such changes shall include, but not be limited to, any change
in the composition, officers or contact information of such responsible

482 party or stewardship organization, as applicable.

483 (n) On and after the implementation date of a stewardship program 484 pursuant to this section, a responsible party's covered materials may not 485 be sold in the state unless the covered materials are managed under an 486 approved stewardship plan and the responsible party has submitted all 487 required information and fees to any applicable stewardship 488 organization that is authorized to operate and administer a program on 489 such party's behalf. Any new covered materials sold at retail or sold or 490 distributed through remote sale after the implementation date of a 491 stewardship program pursuant to this section shall be reported to the 492 Commissioner of Energy and Environmental Protection by such 493 stewardship organization. No retailer or distributor shall be found to be 494 in violation of the provisions of this subsection if, on the date the 495 covered material was ordered from the responsible party or its agent, 496 the responsible party was listed on the Department of Energy and 497 Environmental Protection's Internet web site in accordance with the 498 provisions of this section.

499 (o) Not later than October fifteenth of each year, each responsible 500 party or stewardship organization authorized to operate and administer 501 a stewardship program pursuant to this section shall submit an annual 502 report to the Commissioner of Energy and Environmental Protection on 503 a form prescribed by the commissioner. The commissioner shall post 504 such annual report on the Department of Energy and Environmental 505 Protection's Internet web site. Such report shall include: (1) A list of 506 responsible parties and the brands and types of covered materials of the 507 responsible parties participating in any such stewardship organization, 508 (2) the tonnage, by type, of covered materials sold in the state by 509 responsible parties during the prior year, (3) progress made toward 510 achieving the performance goals and an evaluation of the effectiveness 511 of methods and processes used to achieve such performance goals of the 512 program, (4) a description of how such stewardship organization 513 intends to improve the program in line with performance goals, if such 514 evaluation demonstrates the program is not achieving the approved 515 performance goals, (5) the tonnage, by type, of covered materials

516 managed through: (A) Recycling, (B) disposal, and (C) any other 517 method, (6) a description of how the processes, methods and end-518 markets used to manage each type of covered material promoted the 519 sustainable materials management priority in subsection (b) of section 520 22a-228 of the general statutes, including for covered material that was 521 not managed through recycling, (7) a description of the efforts taken by 522 or on behalf of responsible parties or the stewardship organization, as 523 applicable, to minimize environmental and human health impacts 524 throughout the program operation and covered material life cycle and 525 to increase reusability or recyclability at the end of the material's life 526 cycle, (8) identification of covered materials that could be designed to 527 be refillable or reusable, (9) a detailed description of any strategic 528 investment in reuse and recycling infrastructure and end-market 529 development in the state, (10) the fee schedule developed by the 530 responsible party or stewardship organization, as applicable, for the 531 prior year, and a description of how the fees incentivized collection, 532 processing or redesign of covered materials pursuant to the 533 modulations described in this section, (11) the estimated fee schedule 534 for the next year, including the expected fee rate changes based on shifts 535 in material value, (12) a description of covered material litter abatement 536 efforts taken by, on behalf of, or funded by, the responsible party or 537 stewardship organization, as applicable, (13) a description of the 538 outreach, education and communication efforts taken by, on behalf of, 539 or funded by, the responsible party or stewardship organization, as 540 applicable, (14) recommendations for changes to the program, and (15) 541 any other information requested by the commissioner.

542 (p) Two years after the implementation of a stewardship program 543 pursuant to this section and every two years thereafter, or upon the 544 request of the Commissioner of Energy and Environmental Protection 545 but not more frequently than once per year, each responsible party or 546 stewardship organization, as applicable, authorized to operate and 547 administer a stewardship program pursuant to this section shall cause 548 an audit of the program to be conducted by an independent auditor. 549 Such audit shall review the accuracy of the responsible party or

stewardship organization's data concerning the program and provide 550 551 any other information requested by the commissioner, consistent with 552 the requirements of this section. Such audit shall be paid for by the 553 responsible party or stewardship organization, as applicable. The 554 responsible party or stewardship organization, as applicable, shall 555 maintain all records relating to any such: (1) Audit, (2) annual report 556 prepared or submitted pursuant to this section, and (3) such 557 stewardship program for not less than three years.

558 (q) The Commissioner of Energy and Environmental Protection may 559 require a plan to be reviewed or revised at any time if the commissioner 560 (1) has reason to believe the performance goals set pursuant to this 561 section are not being met or followed by a responsible party or 562 stewardship organization, as appliable, (2) has reason to believe the 563 performance goals set pursuant to this section are insufficient to drive 564 increased improvement in the stewardship program, or (3) determines 565 a change in circumstances warrants revision of the plan. The 566 commissioner may rescind approval of a stewardship plan at any time.

(r) A responsible party is exempt from the requirements of this
section if the responsible party: (1) Would otherwise be considered a
responsible party but is responsible for less than one ton of covered
materials per year in the state, (2) has a gross annual revenue of less than
two million dollars, or (3) is a municipality.

572 (s) If a responsible party can demonstrate to the satisfaction of the 573 applicable stewardship organization that a type of covered material sold 574 in the state by such responsible party achieved an eighty-five per cent 575 or greater recycling rate in the state during the prior calendar year, the 576 stewardship organization may reduce the fees owed by the responsible 577 party under this section to an amount that represents no more than the 578 costs associated with the collection and transportation for recycling in 579 the state of that type of covered material. Any reduced fees owed by a 580 responsible party pursuant to this subsection shall remain subject to the 581 adjustments described in this section.

582 (t) The Commissioner of Energy and Environmental Protection shall 583 exempt a covered material from the fee payment established in this 584 section if a responsible party can demonstrate to the commissioner that 585 said covered material is managed through a viable reuse program. In 586 order to obtain such exemption, the responsible party shall provide the 587 commissioner, on a form prescribed by the commissioner, with 588 information that demonstrates (1) such viability, necessity and 589 environmental benefit, and (2) how the responsible party intends to 590 recover and recycle reusable covered material at the end of the 591 material's life. The responsible party shall report to the commissioner 592 any substantive changes to such reuse program. The commissioner may 593 rescind an exemption issued pursuant to this subsection if the approved 594 reuse program no longer conforms to the information submitted by the 595 responsible party pursuant to this subsection.

596 (u) The Commissioner of Energy and Environmental Protection shall 597 not require the disclosure of any information that the commissioner 598 finds to be confidential information. For purposes of this subsection, 599 "confidential information" means any information that if made public 600 would divulge competitive business information, methods or processes 601 entitled to protection as trade secrets of such responsible party or 602 stewardship organization or information that would reasonably hinder 603 the responsible party or stewardship organization's competitive 604 advantage in the marketplace.

605 (v) Not later than three years after the approval of any stewardship 606 plan pursuant to this section, the Commissioner of Energy and 607 Environmental Protection shall submit a report, in accordance with the 608 provisions of section 11-4a of the general statutes, to the joint standing 609 committee of the General Assembly having cognizance of matters 610 relating to the environment that describes the results of the applicable 611 packaging stewardship program and that recommends modifications to 612 improve the functioning and efficiency of any such program, as 613 necessary.

614 (w) Not later than the implementation date of any stewardship

program authorized pursuant to this section, the Department of Energy
and Environmental Protection shall list the names of participating
responsible parties and the brands covered by such stewardship
program on the department's Internet web site.

619 (x) The Department of Energy and Environmental Protection shall maintain online public records of registered stewardship organizations, 620 621 stewardship plans and plan amendments approved pursuant to this 622 section, annual reports submitted by the responsible party or 623 stewardship organization, as applicable, to the department, annual 624 reports by the department to the General Assembly and any other 625 information the department determines relevant to the provisions of 626 this section.

627 (y) Each responsible party or stewardship organization authorized to 628 operate and administer a stewardship program approved pursuant to 629 this section shall maintain a public Internet web site that shall, at a 630 minimum, provide the following information: (1) Each responsible 631 party that has authorized a stewardship organization to operate and 632 administer the stewardship program on its behalf and the brands and 633 types of covered materials of the responsible parties participating in 634 such packaging stewardship organization, and (2) all applicable plans 635 approved pursuant to this section, annual reports and audit results.

636 (z) Each responsible party, retailer or stewardship organization, 637 including a responsible party's, retailer's or stewardship organization's 638 officers, members, employees and agents that organize a packaging 639 stewardship program pursuant to this section shall be immune from 640 liability for the responsible party's, retailer's or stewardship 641 organization's conduct under state laws relating to antitrust, restraint of 642 trade, unfair trade practices and any other regulation of trade or 643 commerce only to the extent necessary to plan and implement the 644 responsible party's, retailer's or stewardship organization's stewardship 645 program in accordance with the provisions of this section.

646 (aa) Not later than July 1, 2024, the Commissioner of Energy and

647 Protection shall Environmental establish reasonable for fees 648 administering the program described in this section. All fees charged 649 shall be based on factors relative to the costs of administering such 650 program and shall fully cover but not exceed expenses incurred by the 651 commissioner for the implementation of such program, including 652 administrative fees associated with sections 22a-255h to 22a-255m, 653 inclusive, of the general statutes.

654 (bb) For covered materials collected, transported, processed or 655 marketed by a municipality directly or through a municipal contract 656 with a private service provider or where a municipality directly or 657 through a municipal contract with a service provider provides for 658 collection, transportation, processing or marketing of covered materials 659 from public spaces or operates a transfer station, the municipality may 660 elect to: (1) Continue provision of service without reimbursement, (2) 661 continue provision of service for a reimbursement at a reasonable rate 662 from a responsible party or stewardship organization authorized to operate and administer a program pursuant to this section, or (3) if a 663 municipality does not elect to provide service, a responsible party or 664 665 stewardship organization authorized to operate and administer a 666 stewardship program pursuant to this section shall be responsible for 667 contracting with a private service provider for services and shall be 668 responsible for calculating and dispersing funding at a reasonable rate 669 for collection, transportation, processing and marketing by said private 670 service provider.

671 (cc) In the event that another state implements a stewardship 672 program for covered materials, or similar materials, a stewardship 673 organization authorized pursuant to this section may collaborate across 674 states to conserve efforts and resources used in carrying out a packaging 675 stewardship program, provided such collaboration is consistent with 676 the requirements of this section.

(dd) Packaging stewardship program costs shall not include covered
materials collected and managed through a municipal solid waste
disposal program but shall include materials collected and disposed

from a facility processing covered materials for recycling. Any
stewardship organization may establish standards for collection,
processing and marketing of covered materials, whether pursuant to a
contract or agreement with a municipality or service provider.

684 (ee) Any person who violates any provision of this section shall be 685 assessed a civil penalty not to exceed twenty-five thousand dollars, to 686 be fixed by the Superior Court, for each offense. Each violation shall be 687 a separate and distinct offense and, in the case of a continuing violation, 688 each day's continuance of such violation shall be deemed to be a 689 separate and distinct offense. The Attorney General, upon request of the 690 Commissioner of Energy and Environmental Protection, shall institute 691 a civil action in the superior court for the judicial district of Hartford to 692 recover such penalty.

693 (ff) Whenever, in the judgment of the Commissioner of Energy and 694 Environmental Protection, any person has engaged in or is about to 695 engage in any act, practice or omission that constitutes, or will 696 constitute, a violation of any provision of this section, the Attorney 697 General may, at the request of the commissioner, bring an action in the 698 superior court for the judicial district of Hartford to enjoin such act, 699 practice or omission and to seek an order of appropriate remedial 700 measures. Upon a showing by the commissioner that such person has 701 engaged in or is about to engage in such act, practice or omission, the 702 court may issue an order mandating compliance with the provisions of 703 this section, a permanent or temporary injunction, a restraining order or 704 other order, as appropriate.

(gg) If two or more persons are responsible for a violation of the
provisions of this section, such persons shall be jointly and severally
liable under this section.

(hh) Any action brought by the Attorney General pursuant to this
section shall have precedence in the order of trial as provided in section
52-191 of the general statutes.

711 (ii) Upon the effective date of a covered material's stewardship

712 program, the state intends to occupy the field of regulation for such 713 covered material's stewardship program consistent with the provisions 714 of this section. A local government may not adopt an ordinance 715 establishing, requiring the establishment of or otherwise regulating 716 stewardship programs for covered materials and, from the effective date 717 of such program, any ordinance or regulation that violates the 718 provisions of this subsection shall be void and has no force or effect.

(jj) Nothing in this section shall be construed to impact an entity's
eligibility for any state or local incentive or assistance program to which
such entity is otherwise eligible.

(kk) The Department of Energy and Environmental Protection may
opt in to a regional or national collaborative, in lieu of the requirements
in this section, if the regional or national program addresses the same or
similar covered materials and purpose of this section.

726 (ll) At such time as an enforceable federal covered materials 727 stewardship program is implemented, not later than one hundred 728 eighty days after the effective date of such federal program, the 729 Department of Energy and Environmental Protection shall determine 730 the applicability of such federal program with the requirements of this 731 section and may adopt participation in such federal program, in lieu of 732 the requirements of this section if the federal program addresses the 733 same or similar covered materials and purpose of this section.

(mm) No registered stewardship organization shall create any
unreasonable barrier for participation by responsible parties in such
stewardship organization.

(nn) Nothing in this section shall be construed to prohibit a person
who is not a responsible party from voluntarily participating in a
stewardship organization provided such person complies with all
requirements of this section.

(oo) The Department of Energy and Environmental Protection maysuspend or revoke a responsible party or stewardship organization's

approved plan if the department determines that (1) a violation or 744 repeated violations of this section occurred, or (2) such a violation had 745 a material impact on the implementation and administration of the 746 responsible party's or stewardship organization's plan. 747 Sec. 2. (NEW) (Effective October 1, 2023) (a) For purposes of this 748 section: 749 (1)"Department" the Department of Energy means and 750 **Environmental Protection**; 751 (2) "Commissioner" means the Commissioner of Energy and 752 **Environmental Protection;** 753 (3) "Beverage" means any potable liquid for human consumption, 754 unless used, designed or otherwise intended for use as infant formula, 755 medical food, medical beverage, food for special dietary use or as 756 fortified oral nutritional supplements; 757 (4) "Food for special dietary use" has the same meaning as provided 758 in 21 USC Section 105.3; 759 (5) "Medical food" and "infant formula" have the same meanings as 760 provided in the federal Food, Drug, and Cosmetic Act, 21 USC 21 761 Section 301 et seq.; 762 (6) "Plastic" means a manufactured or synthetic material made from 763 linking monomers through a chemical reaction to create a polymer chain 764 that can be molded or extruded at high heat into various solid forms; 765 (7) "Plastic beverage container" means any individual, sealable, 766 separate bottle, can, jar, carton or other container that is made of plastic 767 and intended to contain a beverage of not more than two gallons in capacity. "Plastic beverage container" does not include any refillable 768 769 beverage container, including any container that is sufficiently durable 770 for multiple rotations of such container's original or similar purpose and 771 that is intended to function in a system of reuse;

743

(8) "Post-consumer recyclable material" means a material or product
generated by households or by commercial, industrial or institutional
facilities in the role of an end-user of the material or product that can no
longer be used for its intended purpose or that was returned from the
distribution chain and has been separated from the solid waste stream
for the purpose of collection and recycling;

(9) "Post-consumer recycled content" means the amount of postconsumer recyclable material used in the manufacture or production of
a new product. "Post-consumer recycled content" does not include
preconsumer or post-industrial secondary waste material, including,
but not be limited to, materials and by-products generated from and
commonly used within an original manufacturing and fabrication
process;

785 (10) "Producer" means any person responsible for compliance with 786 minimum post-consumer recycled content requirements for a plastic 787 beverage container, including: (A) Any owner or licensee of a brand or 788 trademark for a plastic beverage container that is sold under such 789 owner's or licensee's owned or licensed brand or trademark regardless 790 of whether such trademark is registered in this state; (B) the 791 manufacturer of a plastic beverage container that lacks identification of 792 a brand at the point of sale or the person who manufactures such plastic 793 beverage container; and (C) if there is no other person described in this 794 subsection over whom the state can constitutionally exercise 795 jurisdiction, the person who imports or distributes the plastic beverage 796 container in or into the state;

797 (11) "Manufacturer" means any person that produces or generates a 798 plastic beverage container. "Manufacturer" does not include: (A) Any 799 government agency, municipality or other political subdivision of the 800 state, (B) any organization registered under Section 501(c)(3) or 501(c)(4)801 of the Internal Revenue Code, or (C) any producer that annually sells, 802 offers for sale, distributes or imports into the country for sale in this state 803 (i) less than one ton of plastic beverage containers each year, or (ii) 804 plastic beverage containers that, in aggregate, generate less than one

805 million dollars each year in sales in the state; and

806 (12) "Person" has the same meaning as provided in section 22a-2 of807 the general statutes.

(b) On and after July 1, 2025, any plastic beverage container offered
for sale or distributed in this state shall contain not less than fifteen per
cent post-consumer recycled content.

(c) On and after July 1, 2028, any plastic beverage container offered
for sale or distributed in this state shall contain not less than twenty-five
per cent post-consumer recycled content.

(d) On and after July 1, 2033, any plastic beverage container offered
for sale or distributed in this state shall contain not less than fifty per
cent post-consumer recycled content.

817 (e) On or before February 1, 2027, the commissioner, in accordance 818 with section 11-4a of the general statutes, shall submit to the joint 819 standing committee of the General Assembly having cognizance of 820 matters relating to the environment a report reviewing the minimum 821 post-consumer recycled content requirements of this section. Such 822 report shall include, but need not be limited to: (1) A determination of 823 whether the requirements of this section are achievable; (2) any 824 recommendations on whether the percentages contained in this section 825 require adjustment; and (3) any recommendations for the expansion of 826 post-consumer recycled content requirements to other packaging or 827 product categories and the attendant percentage requirements 828 recommended for each packaging or product category.

(f) Each producer shall achieve compliance with the post-consumer
recycled content requirements in this section based upon the portion of
such content, by weight, on average for each plastic beverage container.
The calculation of such average may be based on a producer's entire
plastic beverage container product line or by the separate product lines,
provided all of the producer's products are accounted for in such
calculation and all individual products with post-consumer recycled

content that are used in such calculation are sold in this state. Each
producer may include in such calculation the weight and material
content of liners, bladders, caps, lids, labels and any other packaging
component provided the inclusion of any such component included in
any annual report required by this section.

841 (g) On or before July 1, 2025, and annually thereafter, each producer 842 that offers for sale, sells, or distributes plastic beverage containers in or 843 into the state shall register with the commissioner, individually, or 844 through a third-party representative that registers with the 845 commissioner on behalf of a group of producers, in a form and manner 846 prescribed by the commissioner. Each producer or representative shall 847 remit an annual registration fee in an amount to be determined by the 848 commissioner. Such fee shall be scaled to reflect the market share of any 849 such producer or representative, adequate to cover the department's 850 cost to implement, administer, monitor and enforce the provisions of 851 this section and used exclusively for such purposes. The commissioner 852 may modify the amount of such annual registration fee, as necessary, to 853 reflect updated implementation costs. The registration information 854 submitted to the commissioner pursuant to this section shall include: (1) 855 A list of the producers of plastic beverage containers and the brand 856 names of the plastic beverage containers represented in the registration 857 submittal; (2) the average percentage of post-consumer recycled content 858 for plastic beverage containers sold into the state during the previous 859 twelve-month period; and (3) proof of a third party's certification of 860 compliance with the post-consumer recycled content requirements for 861 plastic beverage containers, as described in subsection (h) of this section.

862 (h) Beginning July 1, 2026, and annually thereafter, each producer 863 shall provide third-party certification of the minimum post-consumer 864 recycled content of all plastic beverage containers offered for sale in the 865 state, in writing, to the commissioner. Such certification shall be specific 866 to items sold into this state by such producer. If the commissioner 867 determines a certification is acceptable, such certification shall be approved by the commissioner and published on the department's 868 869 Internet web site. An authorized representative of the producer shall

870 sign the certification. Each producer shall submit such certification, in 871 the form and manner determined by the commissioner, under penalty 872 of perjury. Such certification shall include the amount, in pounds, of 873 plastic, and the amount, in pounds, of post-consumer recycled material 874 used by the producer for any products subject to the requirements of 875 this section, and any other information as the commissioner deems 876 necessary.

(i) A producer may seek from the commissioner a waiver from the
requirements of this section. In seeking any such waiver, the producer
shall set forth the specific basis upon which the waiver is claimed,
indicate any applicable timeframe for such waiver request and submit
such proof as the commissioner determines to be necessary.

882 (j) The commissioner may participate in the establishment and 883 implementation of a multistate clearinghouse to assist in carrying out 884 the requirements of this section. Any such clearinghouse shall assist in 885 coordinating reviews of producer registrations, waiver requests and 886 certifications, recommend acceptable third-party certifications and 887 implement state reporting activities and any other related functions 888 pursuant to this section. Notwithstanding the requirements of 889 subsection (g) of this section, if the commissioner determines to 890 participate in such a clearinghouse, such participation may provide 891 producers the ability to register on a centralized portal offered by such 892 clearinghouse in lieu of a state-specific portal provided such registration 893 requirement shall not otherwise be affected by the use of any such 894 centralized portal.

895 Sec. 3. (NEW) (Effective July 1, 2023) The Commissioner of Energy and 896 Environmental Protection, on behalf of one or more municipalities, 897 municipal authorities or regional solid waste authorities, may issue a 898 request for proposals from providers of existing or proposed solid waste 899 materials management services, including, but not limited to, reuse, 900 recycling and composting, such as anerobic digestion, waste conversion, 901 energy and fuel recovery. From such proposals, the commissioner may 902 select one or more providers of existing or proposed solid waste

903 materials management services and, acting on behalf of and with the 904 consent of one or more municipalities, municipal solid waste authorities 905 or regional solid waste authorities, may enter into an agreement for the 906 management of solid waste from such municipalities or authorities at a 907 facility of such existing or proposed solid waste materials management 908 services. In selecting such proposal, the commissioner may consider all 909 relevant information, including, but not limited to the following factors: 910 (1) Consistency of such proposal with the state's solid waste 911 management plan; (2) the available capacity at an existing or proposed 912 facility; (3) the fee to be charged for the management of such solid waste; 913 (4) where any proposed facility is or will be located; and (5) the 914 likelihood that a proposed facility will be authorized and constructed. 915 Any agreement entered into pursuant to this section for the 916 management of solid waste at a proposed facility shall be contingent on 917 such facility receiving all required state and municipal permits and 918 authorizations and commencing operation by a date specified in such 919 agreement.

Sec. 4. Subsection (f) of section 22a-220 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective from passage*):

923 (f) (1) On and after January 1, 1991, each municipality shall, consistent 924 with the requirements of section 22a-241b, make provisions for the 925 separation, collection, processing and marketing of items generated within its boundaries as solid waste and designated for recycling by the 926 927 commissioner pursuant to subsection (a) of section 22a-241b. It shall be 928 the goal to recycle twenty-five per cent of the solid waste generated in 929 each municipality provided it shall be the goal to reduce the weight of 930 such waste by January 1, 2000, by an additional fifteen per cent by 931 source reduction as determined by reference to the state-wide solid 932 waste management plan established in 1991, or by recycling such 933 additional percentage of waste generated, or both. The provisions of this 934 subsection shall not be construed to require municipalities to enforce 935 reduction in the quantity of solid waste. On or before January 1, 1991, 936 each municipality shall: [(1)] (A) Adopt an ordinance or other

937 enforceable legal instrument setting forth measures to assure the 938 compliance of persons within its boundaries with the requirements of 939 subsection (c) of section 22a-241b and to assure compliance of collectors 940 with the requirements of subsection (a) of section 22a-220c, and [(2)] (B) 941 provide the Commissioner of Energy and Environmental Protection 942 with the name, address and telephone number of a person to receive 943 information and respond to questions regarding recycling from the 944 department on behalf of the municipality. The municipality shall notify 945 the commissioner within thirty days of its designation of a new 946 representative to undertake such responsibilities. A municipality may by ordinance or other enforceable legal instrument provide for and 947 948 require the separation and recycling of other items in addition to those 949 designated pursuant to subsection (a) of section 22a-241b.

950 (2) A municipality may, by the adoption of a municipal ordinance or 951 other enforceable legal instrument to which the municipality is a party, 952 identify recyclable solid wastes not described in subdivision (1) of this 953 subsection, including, but not limited to, food scraps, food processing 954 residues, yard waste and other suitable recyclable organic material for 955 diversion to recycling facilities designed for the processing and 956 beneficial use of such wastes. For the purposes of this section and section 22a-220a, as amended by this act, "food scraps" or "food 957 processing residues" does not include unused food that is suitable for 958 959 sale or donation for human or animal consumption.

Sec. 5. Section 22a-220 of the general statutes is amended by addingsubsection (k) as follows (*Effective October 1, 2023*):

962 (NEW) (k) On or before October 1, 2028, each municipality shall make 963 provisions for the separation and collection of food scraps. Each 964 municipality shall require any collector required to register annually 965 pursuant to section 22a-220a, as amended by this act, to separately 966 collect and transport such source separated food scraps to a facility 967 authorized to process food scraps in a manner that promotes a beneficial 968 use. Sec. 6. Subsection (a) of section 22a-220a of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective from passage*):

972 (a) The legislative body of a municipality may designate the area 973 where solid waste generated within its boundaries by residential, 974 business, commercial or other establishments shall be disposed. The 975 disposal of such solid waste at any other area is prohibited, except that 976 a municipality may approve, in writing, disposal at another area, either 977 within or outside the boundaries of such municipality, prior to disposal. 978 A municipality may refuse to approve disposal at another area if such 979 disposal would adversely affect its solid waste disposal program. The 980 legislative body of a municipality may also designate where the 981 following items generated within its boundaries from residential 982 properties shall be taken for processing or sale: (1) Cardboard, (2) glass, 983 food and beverage containers, (3) leaves, (4) metal food and beverage 984 containers, (5) newspapers, (6) storage batteries, (7) waste oil, [and] (8) 985 plastic food and beverage containers, (9) food scraps, and (10) food 986 processing residues. The processing or sale of such items at any other 987 area shall be prohibited, except that a municipality may approve, in 988 writing, processing or sale elsewhere, either within or outside the 989 boundaries of such municipality, prior to processing or sale. A 990 municipality may refuse to approve processing or sale elsewhere if such 991 processing or sale would adversely affect its recycling program. For 992 purposes of sections 22a-208e, 22a-208f, 22a-220, as amended by this act, 993 this section, sections 22a-220c, 22a-241b, 22a-241e, and subsection (c) of 994 section 22a-241g, residential property means real estate containing one 995 or more dwelling units but shall not include hospitals, motels or hotels.

Sec. 7. Subdivision (3) of subsection (a) of section 22a-226e of the
general statutes is repealed and the following is substituted in lieu
thereof (*Effective from passage*):

999 (3) On and after January 1, 2022, each commercial food wholesaler or
1000 distributor, industrial food manufacturer or processor, supermarket,
1001 resort or conference center that is located not more than twenty miles

1002 either an authorized source-separated organic material from 1003 composting facility, authorized transfer station or other collection 1004 location authorized to receive source-separated organic materials, and 1005 that generates an average projected volume of not less than twenty-six 1006 tons per year of source-separated organic materials, shall: (A) Separate 1007 such source-separated organic materials from other solid waste; and (B) 1008 ensure that such source-separated organic materials are recycled at any 1009 authorized source-separated organic material composting facility that 1010 has available capacity and that will accept such source-separated 1011 organic material. On and after January 1, 2025, the requirements of this subdivision shall additionally apply to each institution. For the 1012 1013 purposes of this section "institution" means any establishment engaged 1014 in providing hospitality, entertainment or rehabilitation and health care 1015 services, and any hospital, educational facility or correctional facility.

1016 Sec. 8. Section 22a-232 of the general statutes is repealed and the 1017 following is substituted in lieu thereof (*Effective July 1, 2023*):

1018 (a) (1) There shall be paid to the Commissioner of Revenue Services 1019 by the owner of any resources recovery facility [one dollar per ton of 1020 solid waste processed at the facility beginning on the date of 1021 commencement of commercial operation of the facility for calendar 1022 quarters commencing on or after October 1, 1987, until September 30, 1023 2003. For calendar guarters commencing on and after October 1, 2003, 1024 the owner of any resources recovery facility shall pay to the 1025 Commissioner of Revenue Services one dollar and fifty cents] or waste 1026 conversion facility three dollars per ton of solid waste processed at such 1027 facility.

(2) There shall be paid to the Commissioner of Revenue Services by
 the owner of any transfer station or volume reduction plant, a fee of five
 dollars per ton of solid waste processed at such facility, provided such
 solid waste is not recycled or transferred to any resources recovery
 facility. The provisions of this subdivision shall not apply to any transfer
 station or volume reduction plant that is owned by a municipality or
 any volume reduction plant that is a resources recovery facility, waste

1035 <u>conversion facility or recycling facility.</u>

1036 (b) Each owner of a [resources recovery] facility subject to the 1037 assessment as provided by this section shall submit a return quarterly 1038 to the Commissioner of Revenue Services, applicable with respect to the 1039 calendar quarter beginning October 1, [1987] 2023, and each calendar 1040 quarter thereafter, on or before the last day of the month immediately 1041 following the end of each such calendar quarter, on a form prescribed 1042 by the commissioner, together with payment of the quarterly 1043 assessment determined and payable in accordance with the provisions 1044 of subsection (a) of this section.

1045 (c) Whenever such assessment is not paid when due, a penalty of ten 1046 per cent of the amount due or fifty dollars, whichever is greater, shall be 1047 imposed, and such assessment shall bear interest at the rate of one per 1048 cent per month or fraction thereof until the same is paid. The 1049 Commissioner of Revenue Services shall cause copies of a form 1050 prescribed for submitting returns as required under this section to be 1051 distributed throughout the state. Failure to receive such form shall not 1052 be construed to relieve anyone subject to assessment under this section 1053 from the obligations of submitting a return, together with payment of 1054 such assessment within the time required.

(d) Any person or municipality liable for the service fee for solid
waste delivered to a facility whose owner is subject to [the] <u>an</u>
assessment imposed by subsection (a) of this section shall reimburse the
owner for any assessment paid for the solid waste delivered by such
person or municipality. [The] <u>Such an</u> assessment shall be a debt from
the person or municipality responsible for paying such service fee to the
owner.

(e) The provisions of sections 12-548 to 12-554, inclusive, and section
12-555a shall apply to the provisions of this section in the same manner
and with the same force and effect as if the language of said sections 12548 to 12-554, inclusive, and section 12-555a had been incorporated in
full in this section, except that to the extent that any such provision is

1067 inconsistent with a provision in this section and except that the term1068 "tax" shall be read as "solid waste assessment".

(f) Two million eight hundred thousand dollars of the proceeds from
the assessments imposed pursuant to subsection (a) of this section shall
be deposited by the Commissioner of Revenue Services into the General
Fund and any remaining funds from such assessments shall be
deposited by the commissioner into the sustainable materials
management account established in section 16-244bb, as amended by
this act.

Sec. 9. Subsection (a) of section 22a-241*l* of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) For the purposes of this section, ["customer" means a business
and] "collector" means any person offering <u>collection services for</u> solid
waste or designated recyclable [item collection services] <u>items and</u>
"designated recyclable items" means any items designated for recycling
or to be recycled pursuant to: (1) Subsection (a) of section 22a-241b, (2)
section 22a-208v or 22a-256a, or (3) a municipal ordinance or other
enforceable legal instrument to which a municipality is a party.

Sec. 10. (NEW) (*Effective July 1, 2023*) (a) There is established the Connecticut Waste Authority. The Connecticut Waste Authority shall constitute a successor authority to the Materials Innovation and Recycling Authority in accordance with the provisions of sections 4-38d, 4-38e and 4-39 of the general statutes.

1091 (b) Wherever the words "Materials Innovation and Recycling 1092 Authority" are used in any public or special act of 2023 or in the 1093 following sections of the general statutes, the words "Connecticut Waste 1094 Authority" shall be substituted in lieu thereof: 1-79, 1-120, 1-124, 1-125, 1095 3-24d, 3-24f, 7-329a, 12-412, 12-459, 16-1, 16-245, 16-245b, 22a-208a, 22a-1096 208v, 22a-209h, 22a-219b, 22a-220, as amended by this act, 22a-241, 22a-1097 260, 22a-263a, 22a-263b, 22a-268a, 22a-268b, 22a-268g, 22a-270a, 22a-1098 272a, 22a-282, 22a-283, 22a-284, 32-1e and 32-658.

(c) The Legislative Commissioners' Office shall, in codifying the
provisions of this section, make such conforming, technical,
grammatical and punctuation changes as are necessary to carry out the
purposes of this section.

1103 Sec. 11. (NEW) (Effective July 1, 2023) (a) In addition to the purposes, 1104 powers and responsibilities vested in the Connecticut Waste Authority 1105 pursuant to chapter 446e of the general statutes, the Connecticut Waste 1106 Authority shall: (1) Identify the immediate environmental needs and 1107 knowledge necessary for future redevelopment of the authority's 1108 properties located at 300 Maxim Road in Hartford and 100 Reserve Road 1109 in Hartford, (2) continue to operate the authority's transfer stations until 1110 acceptable alternatives, operated by entities other than the authority, 1111 become available, as determined by the Commissioner of Energy and 1112 Environmental Protection, and (3) wind down the authority's 1113 operations and activities in an orderly and responsible manner, that 1114 may include, but is not limited to, the marketing and sale of the 1115 authority's surplus real and personal property.

(b) Not later than January 1, 2024, the authority shall submit a report,
in accordance with the provisions of section 11-4a of the general statutes
to the Secretary of the Office of Policy and Management and the joint
standing committees of the General Assembly having cognizance of
matters relating to the environment and planning and development.
Such report shall include a plan and timeline for the activities set forth
in subdivisions (1) to (3), inclusive, of subsection (a) of this section.

(c) The authority and any other state agency may enter into one or
more memoranda of understanding that will facilitate the authority's
purposes, powers and responsibilities under chapter 446e of the general
statutes and subsection (a) of this section, provided any such
memorandum of understanding shall terminate as of June 30, 2025.

Sec. 12. (NEW) (*Effective from passage*) (a) Notwithstanding any
provision of the general statutes, the provisions of sections 10 to 17,
inclusive, of this act shall not be construed to modify the liability of any

person who: (1) Established a resources recovery facility, (2) created a
condition or who is maintaining any such facility or condition that may
reasonably be expected to create a source of pollution to the waters of
the state, or (3) is the certifying party to the transfer of such a facility.

1135 (b) Notwithstanding the requirements of sections 22a-134a to 22a-1136 134e, inclusive, 22a-134h and 22a-134i of the general statutes, any 1137 conveyance of real property or business operations authorized or 1138 required by the provisions of sections 10 to 17, inclusive, of this act, from 1139 the Materials Innovation and Recycling Authority to the Connecticut 1140 Waste Authority, or from the Connecticut Waste Authority to the 1141 Department of Administrative Services shall not constitute the transfer 1142 of an establishment for purposes of chapter 445 of the general statutes.

(c) (1) Notwithstanding the requirements of section 22a-60 of the
general statutes, upon transfer of ownership or oversight of a permitted
facility owned or operated by the Materials Innovation and Recycling
Authority to the Connecticut Waste Authority any permits or licenses
held by the Materials Innovation and Recycling Authority shall be
deemed to be transferred to the Connecticut Waste Authority and shall
continue in full force and effect.

(2) Notwithstanding the requirements of section 22a-60 of the general
statutes, upon transfer of ownership or oversight of a permitted facility
owner or operated by the Connecticut Waste Authority to the
Department of Administrative Services, any permits or licenses held by
the Connecticut Waste Authority shall be deemed to be transferred to
the Department of Administrative Services and shall continue in full
force and effect.

Sec. 13. (NEW) (*Effective from passage*) The funds possessed by the Materials Innovation and Recycling Authority, established pursuant to section 22a-260a of the general statutes, shall not constitute surplus revenues and shall be deemed necessary to provide support for the authority's properties systems and facilities, including any environmental remediation of such properties, systems and facilities. Such funds shall not be distributed or redistributed to the users of the authority's services. Users of the authority's services shall be liable for the environmental remediation costs of the authority's properties, systems and facilities if, and to the extent, any funds were distributed or redistributed by the authority to such users on or after January 1, 2023.

1168 Sec. 14. (Effective July 1, 2023) Notwithstanding any provision of the 1169 general statutes, the sum of two million dollars shall be transferred from 1170 the resources of the Connecticut Waste Authority and shall be deposited 1171 into a nonlapsing account of the General Fund established by the 1172 Secretary of the Office of Policy and Management. Moneys in the 1173 account shall be allocated in such amounts and at such times as 1174 determined by the Secretary of the Office of Policy and Management to 1175 fund activities related to the provisions of sections 10 to 17, inclusive, of 1176 this act.

1177 Sec. 15. Section 22a-261 of the general statutes is repealed and the 1178 following is substituted in lieu thereof (*Effective July 1, 2023*):

(a) There is hereby established and created a body politic and
corporate, constituting a public instrumentality and political
subdivision of the state of Connecticut established and created for the
performance of an essential public and governmental function, to be
known as the [Materials Innovation and Recycling] <u>Connecticut Waste</u>
Authority. The authority shall not be construed to be a department,
institution or agency of the state.

1186 (b) On and after [June 1, 2002] July 1, 2023, the terms of the board of 1187 the Materials Innovation and Recycling Authority shall terminate and the powers of the [authority] Connecticut Waste Authority shall be 1188 vested in and exercised by a board of directors, which shall consist of 1189 1190 eleven directors as follows: [Three appointed by the Governor, one of 1191 whom is a municipal official of a municipality having a population of 1192 fifty thousand or less and one of whom has extensive, high-level 1193 experience in the energy field; two appointed by the president pro 1194 tempore of the Senate, one of whom is a municipal official of a

1195 municipality having a population of more than fifty thousand and one 1196 of whom has extensive high-level experience in public or corporate 1197 finance or business or industry; two appointed by the speaker of the House of Representatives, one of whom is a municipal official of a 1198 1199 municipality having a population of more than fifty thousand and one 1200 of whom has extensive high-level experience in public or corporate 1201 finance or business or industry; two appointed by the minority leader 1202 of the Senate, one of whom is a municipal official of a municipality 1203 having a population of fifty thousand or less and one of whom has 1204 extensive high-level experience in public or corporate finance or 1205 business or industry; two appointed by the minority leader of the House of Representatives, one of whom is a municipal official of a municipality 1206 1207 having a population of fifty thousand or less and one of whom has 1208 extensive, high-level experience in the environmental field. No director 1209 may be a member of the General Assembly. The appointed directors 1210 shall serve for terms of four years each, provided, of the directors first appointed for terms beginning on June 1, 2002, (1) two of the directors 1211 1212 appointed by the Governor, one of the directors appointed by the 1213 president pro tempore of the Senate, one of the directors appointed by 1214 the speaker of the House of Representatives, one of the directors 1215 appointed by the minority leader of the Senate and one of the directors 1216 appointed by the minority leader of the House of Representatives shall 1217 serve an initial term of two years and one month, and (2) the other 1218 appointed directors shall serve an initial term of four years and one 1219 month. The appointment of each director for a term beginning on or 1220 after June 1, 2004, shall be made with the advice and consent of both 1221 houses of the General Assembly. The Governor shall designate one of 1222 the directors to serve as chairperson of the board, with the advice and 1223 consent of both houses of the General Assembly. The chairperson of the 1224 board shall serve at the pleasure of the Governor. Any appointed 1225 director who fails to attend three consecutive meetings of the board or 1226 who fails to attend fifty per cent of all meetings of the board held during 1227 any calendar year shall be deemed to have resigned from the board. Any 1228 vacancy occurring other than by expiration of term shall be filled in the 1229 same manner as the original appointment for the balance of the

1230 unexpired term. As used in this subsection, "municipal official" means 1231 the first selectman, mayor, city or town manager or chief financial officer 1232 of a municipality, or a municipal employee with extensive public works 1233 or waste management and recycling experience that has entered into a 1234 solid waste disposal services contract with the authority and pledged 1235 the municipality's full faith and credit for the payment of obligations 1236 under such contract.] (1) The Governor, or the Governor's designee, (2) 1237 the Secretary of the Office of Policy and Management, or the secretary's 1238 designee, (3) the Commissioner of the Department of Administrative 1239 Services, or the commissioner's designee, (4) the Commissioner of the Department of Energy and Environmental Protection, or the 1240 1241 commissioner's designee, (5) the Commissioner of Economic and 1242 Community Development, or the commissioner's designee, (6) the 1243 Commissioner of Public Health, or the commissioner's designee, (7) one 1244 appointed by the president pro tempore of the Senate, (8) one appointed 1245 by the speaker of the House of Representatives, (9) one appointed by the minority leader of the Senate, (10) one appointed by the minority leader 1246 1247 of the House of Representatives, and (11) one appointed by the mayor of Hartford. 1248

(c) The <u>Governor, or the Governor's designee, shall serve as the</u>
chairperson <u>and</u> shall, with the approval of the <u>other</u> directors, appoint
a president of the authority who shall be an employee of the authority
and <u>be</u> paid a salary prescribed by the directors. The president shall
supervise the administrative affairs and technical activities of the
authority in accordance with the directives of the board.

(d) Each <u>appointed</u> director shall be entitled to reimbursement for
such director's actual and necessary expenses incurred during the
performance of such director's official duties.

(e) [Directors] <u>Appointed directors</u> may engage in private
employment, or in a profession or business, subject to any applicable
laws, rules and regulations of the state or federal government regarding
official ethics or conflict of interest.

1262 (f) Six directors of the authority shall constitute a quorum for the 1263 transaction of any business or the exercise of any power of the authority. 1264 [, provided, two directors from municipal government shall be present 1265 in order for a quorum to be in attendance.] For the transaction of any 1266 business or the exercise of any power of the authority, and except as 1267 otherwise provided in this chapter, the authority may act by a majority 1268 of the directors present at any meeting at which a quorum is in 1269 attendance. [If the legislative body of a municipality that is the site of a 1270 facility passes a resolution requesting the Governor to appoint a 1271 resident of such municipality to be an ad hoc member, the Governor 1272 shall make such appointment upon the next vacancy for the ad hoc 1273 members representing such facility. The Governor shall appoint, with 1274 the advice and consent of the General Assembly, ad hoc members to 1275 represent each facility operated by the authority provided at least one-1276 half of such members shall be chief elected officials of municipalities, or 1277 their designees. Each such facility shall be represented by two such 1278 members. The ad hoc members shall be electors from a municipality or 1279 municipalities in the area to be served by the facility and shall vote only 1280 on matters concerning such facility. The terms of the ad hoc members 1281 shall be four years.]

[(g) The board may delegate to three or more directors such board powers and duties as it may deem necessary and proper in conformity with the provisions of this chapter and its bylaws. At least one of such directors shall be a municipal official, as defined in subsection (b) of this section, and at least one of such directors shall not be a state employee.]

1287 [(h)] (g) Appointed directors may not designate a representative to 1288 perform in their absence their respective duties under this chapter.

[(i) As used in this section, "director" includes such persons so
designated, as provided in this section, and such designation shall be
deemed temporary only and shall not affect any applicable civil service
or retirement rights of any person so designated.]

1293 [(j)] (h) The appointing authority for any director may remove such

1294 director for inefficiency, neglect of duty or misconduct in office after 1295 giving the director a copy of the charges against the director and an 1296 opportunity to be heard, in person or by counsel, in the director's 1297 defense, upon not less than ten days' notice. If any director shall be so 1298 removed, the appointing authority for such director shall file in the 1299 office of the Secretary of the State a complete statement of charges made 1300 against such director and the appointing authority's findings on such 1301 statement of charges, together with a complete record of the 1302 proceedings.

[(k)] (i) The authority shall [continue as long as it has bonds or other
obligations outstanding and until its existence is terminated by law]
terminate on July 1, 2025. Upon the termination of the existence of the
authority, all its rights and properties shall pass to and be vested in the
state of Connecticut in accordance with the provisions of section 17 of
this act.

1309 [(1)] (i) The directors, members and officers of the authority and any 1310 person executing the bonds or notes of the authority shall not be liable 1311 personally on such bonds or notes or be subject to any personal liability 1312 or accountability by reason of the issuance thereof, nor shall any 1313 director, member or officer of the authority be personally liable for 1314 damage or injury, not wanton or wilful, caused in the performance of 1315 such person's duties and within the scope of such person's employment 1316 or appointment as such director, member or officer.

[(m) Notwithstanding any other provision of the general statutes, it shall not constitute a conflict of interest for a trustee, director, partner or officer of any person, firm or corporation, or any individual having a financial interest in a person, firm or corporation, to serve as a director of the authority, provided such trustee, director, partner, officer or individual shall abstain from deliberation, action or vote by the authority in specific respect to such person, firm or corporation.]

1324 Sec. 16. Subsection (b) of section 22a-262 of the general statutes is 1325 repealed and the following is substituted in lieu thereof (*Effective July 1*, 1326 2023):

(b) [These] <u>The purposes of this section and subsection (a) of section</u>
<u>11 of this act</u> shall be considered to be operating responsibilities of the
authority, in accordance with the state-wide solid waste management
plan, and are to be considered in all respects public purposes.

Sec. 17. (NEW) (*Effective July 1, 2025*) The Department of Administrative Services shall constitute a successor agency to the Connecticut Waste Authority in accordance with the provisions of subsections (a) to (d), inclusive, and subsection (f) of section 4-38d and section 4-38e of the general statutes.

Sec. 18. Subsections (a) and (b) of section 16-244bb of the general
statutes are repealed and the following is substituted in lieu thereof
(*Effective from passage*):

1339 (a) There is established an account to be known as the sustainable 1340 materials management account which shall be a separate, nonlapsing 1341 account within the General Fund. The account shall contain moneys 1342 collected by the alternative compliance payment for Class II renewable 1343 portfolio standards pursuant to subsection (h) of section 16-244c and 1344 subsection (k) of section 16-245 and moneys deposited pursuant to 1345 subsection (f) of section 22a-232, as amended by this act. The 1346 Commissioner of Energy and Environmental Protection shall expend 1347 moneys from the account for the purposes of the program established 1348 under this section provided the commissioner may also pledge such 1349 moneys for revenue bonds the proceeds of which shall be used to 1350 support waste infrastructure projects described in this section.

1351 (b) On and after January 1, 2023, the Commissioner of Energy and 1352 Environmental Protection shall establish and administer a sustainable 1353 materials management program to support solid waste reduction in the 1354 state through the provision of funding from the sustainable materials 1355 management account for purposes, including, but not limited to, grants, 1356 revolving loans, technical assistance, consulting services and waste 1357 characterization studies, programs projects to support and

implemented by entities, including, but not limited to, municipalities, 1358 1359 nonprofits and regional waste authorities. Funding from such program may be used to support the development of infrastructure necessary for 1360 the management of solid waste materials at upgraded, expanded or 1361 1362 proposed facilities selected pursuant to section 3 of this act. Such 1363 programs and projects shall promote affordable, sustainable and self-1364 sufficient management of waste within the state by reducing solid waste 1365 generation or diverting solid waste from disposal, consistent with the 1366 state-wide solid waste management plan established pursuant to 1367 section 22a-228.

Sec. 19. Section 22a-265a of the general statutes is repealed. (*EffectiveJuly 1, 2023*)

Sec. 20. Sections 22a-260 to 22a-284, inclusive, of the general statutes
and sections 10 and 11 of this act are repealed. (*Effective July 1, 2025*)

This act shall take effect as follows and shall amend the following			
sections:			
Section 1	October 1, 2023	New section	
Sec. 2	October 1, 2023	New section	
Sec. 3	July 1, 2023	New section	
Sec. 4	from passage	22a-220(f)	
Sec. 5	October 1, 2023	22a-220(k)	
Sec. 6	from passage	22a-220a(a)	
Sec. 7	from passage	22a-226e(a)(3)	
Sec. 8	July 1, 2023	22a-232	
Sec. 9	from passage	22a-2411(a)	
Sec. 10	July 1, 2023	New section	
Sec. 11	July 1, 2023	New section	
Sec. 12	from passage	New section	
Sec. 13	from passage	New section	
Sec. 14	July 1, 2023	New section	
Sec. 15	July 1, 2023	22a-261	
Sec. 16	July 1, 2023	22a-262(b)	
Sec. 17	July 1, 2025	New section	
Sec. 18	from passage	16-244bb(a) and (b)	
Sec. 19	July 1, 2023	Repealer section	

Sec. 20	July 1, 2025	Repealer section

Statement of Purpose:

To (1) authorize a packaging stewardship program, (2) establish minimum recycled content requirements for certain beverage containers, (3) establish a Connecticut Waste Authority, and (4) authorize implementation of various waste management revisions and payments.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]