

General Assembly

Raised Bill No. 1387

January Session, 2025

LCO No. 5364



Referred to Committee on JUDICIARY

Introduced by: (JUD)

## AN ACT CONCERNING THE PRESCRIBED DUTIES OF THE EXECUTIVE DIRECTOR OF THE CRIMINAL JUSTICE INFORMATION SYSTEM GOVERNING BOARD AND THE INFORMATION TECHNOLOGY SYSTEM MAINTAINED BY SAID BOARD.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 54-142q of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2025):
- 3 (a) As used in this section, (1) "governing board" means the Criminal
- 4 Justice Information System Governing Board established in this section,
- 5 (2) "offender-based tracking system" means an information system that
- 6 enables, as determined by the governing board and subject to this
- 7 chapter, criminal justice agencies, as defined in subsection (b) of section
- 8 54-142g, the Division of Public Defender Services and the Office of the
- 9 Federal Public Defender to share criminal history record information, as
- defined in subsection (a) of section 54-142g, and to access electronically
- 11 maintained offender and case data involving felonies, misdemeanors,
- violations, motor vehicle violations, motor vehicle offenses for which a
- sentence to a term of imprisonment may be imposed, and infractions,
- 14 and (3) "criminal justice information systems" means the information

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systems designed and implemented pursuant to section 54-142s, as amended by this act.

- 17 (b) There shall be a Criminal Justice Information System Governing 18 Board which shall be within the Department of Emergency Services and 19 Public Protection for administrative purposes only and shall oversee 20 criminal justice information systems.
- 21 (c) The governing board shall be composed of the Chief Court 22 Administrator, the Commissioner of Emergency Services and Public 23 Protection, the Secretary of the Office of Policy and Management, the 24 Commissioner of Correction, the chairperson of the Board of Pardons 25 and Paroles, the Chief State's Attorney, the Chief Public Defender, the 26 Commissioner of Administrative Services, the Victim Advocate, the 27 Commissioner of Motor Vehicles, the chairpersons and ranking 28 members of the joint standing committee of the General Assembly on 29 judiciary and the president of the Connecticut Police Chiefs Association. 30 The Chief Court Administrator and a person appointed by the Governor 31 from among the membership shall serve as cochairpersons. Each 32 member of the governing board may appoint a designee who shall have 33 the same powers as such member.
  - (d) The governing board shall meet at least once during each calendar quarter and at such other times as the chairperson deems necessary. A majority of the members shall constitute a quorum for the transaction of business.

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(e) The governing board shall hire an executive director [of the board who shall not be a member of the board and who shall serve at the pleasure of the board. The executive director shall be qualified by education, training or experience to oversee the design and implementation of a comprehensive, state-wide information technology system for the sharing of criminal justice information as provided in section 54-142s. The Department of Emergency Services and Public Protection shall provide office space and such staff, supplies and

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- services as necessary for the executive director to properly carry out his
- or her duties under this subsection.] of the Criminal Justice Information
- 48 System Governing Board, who shall serve at the pleasure of the board
- and not be a member of the board. The executive director shall:
- 50 (1) Act on behalf of the board, implementing its policies, directives
- and decisions, and not undertake actions independent of the board's
- 52 <u>direction;</u>
- 53 (2) Have the authority to implement the policies, directives and rules
- of the governing board, as well as any additional responsibilities as
- 55 prescribed by the board;
- 56 (3) Be qualified by education, training or experience to oversee the
- 57 design, implementation and administration of a comprehensive, state-
- 58 wide information technology system for the sharing of criminal justice
- information pursuant to section 54-142s, as amended by this act;
- 60 (4) Foster interagency collaboration and coordination among the
- criminal justice agencies represented on the governing board to ensure
- 62 the efficient operation and integration of criminal justice information
- 63 systems;
- 64 (5) Balance centralized oversight with the autonomy and operational
- 65 needs of individual agencies while ensuring compliance with
- 66 established policies and standards;
- 67 (6) Facilitate the development and implementation of interoperability
- 68 and data security standards to support the seamless exchange of
- 69 information between criminal justice agencies; and
- 70 (7) Appoint a designee, when authorized by statute, to serve on
- 71 commissions, foundations or committees requiring participation by the
- 72 executive director and authorize such designee to vote on behalf of the
- 73 executive director during meetings of such commissions, foundations or
- 74 committees.

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(f) The executive director may employ staff as deemed necessary, including, but not limited to, temporary consultants, to carry out the duties and responsibilities of the position. The governing board shall establish prescribed duties and determine the priorities for the executive director and associated staff. The Department of Emergency Services and Public Protection shall provide office space and such staff, supplies and services as necessary for the executive director to properly carry out his or her duties under this section.

[(f)] (g) The governing board shall develop plans, maintain policies and provide direction for the efficient operation and integration of criminal justice information systems, whether such systems service a single agency or multiple agencies. The governing board shall establish standards and procedures for use by agencies to assure the interoperability of such systems, authorized access to such systems and the security of such systems.

[(g)] (h) In addition to the requirements of subsection [(f)] (g) of this section, the duties and responsibilities of the governing board shall be to: (1) Oversee the operations and administration of criminal justice information systems; (2) establish such permanent and ad hoc committees as it deems necessary, with appointments to such committees not restricted to criminal justice agencies; (3) recommend any legislation necessary for implementation, operation and maintenance of criminal justice information systems; (4) establish and implement policies and procedures to meet the system-wide objectives, including the provision of appropriate controls for data access and security; and (5) perform all necessary functions to facilitate the coordination and integration of criminal justice information systems.

[(h)] (i) A member of the governing board, a member of a permanent or an ad hoc committee established by the governing board, and any person operating and administering the criminal justice information system shall be deemed to be "state officers and employees" for the purposes of chapter 53 and section 5-141d.

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[(i)] (j) Information that may be accessed by the Division of Public Defender Services or the Office of the Federal Public Defender pursuant to subsection (a) of this section shall be limited to: (1) Conviction information, as defined in subsection (c) of section 54-142g, (2) information that is otherwise available to the public, and (3) information, including nonconviction information, concerning a client whom the division has been appointed by the court to represent and is representing at the time of the request for access to such information.

- 115 Sec. 2. Section 54-142s of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2025*):
  - (a) The Criminal Justice Information System Governing Board shall design and implement a comprehensive, state-wide information technology system to facilitate the immediate, seamless and comprehensive sharing of information between all state agencies, departments, boards and commissions having any cognizance over matters relating to law enforcement and criminal justice, and organized local police departments and law enforcement officials.
    - (b) Such information technology system shall include, without limitation, a central tracking and information database, a central electronic document repository and centralized analytical tools, as provided in subsections (c) to (e), inclusive, of this section, all of which shall be developed with state-of-the-art technology, as provided in subsection (f) of this section, and such other components or elements as are determined to be appropriate or necessary by the board after development of a plan for the design and implementation of such system.
  - (c) Such information technology system shall include a central, integrated criminal justice tracking and information database that provides:
    - (1) Complete biographical information and vital statistics for all offenders and former offenders still living; [and]

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- 138 (2) Tracking information for all offenders in the criminal justice 139 system, from investigation through incarceration and release, and 140 seamless integration with any electronic monitoring systems, global 141 positioning systems and any offender registries; and
- (3) Any other relevant information collected, managed or maintained
  by an entity having cognizance over matters relating to law enforcement
  and criminal justice.
- 145 (d) Such information technology system shall include a central, 146 integrated electronic repository of criminal justice records and 147 documents that provides:
- 148 (1) Access to all state and local police reports, presentence 149 investigations and reports, psychological and medical reports, criminal 150 records, incarceration and parole records, and court records and 151 transcripts, whether such records and documents normally exist in 152 electronic or hard copy form; and
- 153 (2) Access to scanning and processing facilities to ensure that such 154 records and documents are integrated into the system and updated 155 immediately.
- 156 (e) Such information technology system shall include centralized 157 analytical tools, bundled together in a custom-designed enterprise 158 system that includes:
- 159 (1) Analytical tools that empower and enhance criminal case 160 assessment, sentencing and plea agreement analysis and pardon, parole, 161 probation and release decisions;
- 162 (2) Analytical tools that empower and enhance forecasting 163 concerning recidivism and future offenses for each individual offender; 164 and
- 165 (3) Collaborative functionality that enables seamless cross-166 department communication, information exchange, central note-taking

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- and comment capabilities for each offender.
- (f) Such information technology system shall be developed with state-of-the-art relational database technology and other appropriate software applications and hardware, and shall be:
- 171 (1) Completely accessible by any authorized criminal justice official 172 through the Internet;
- 173 (2) Completely integrated with the state police, organized local police 174 departments, law enforcement agencies and such other agencies and 175 organizations as the governing board deems necessary and appropriate, 176 and their information systems and database applications;
- 177 (3) Indexed and cross-referenced by offender name, residence, 178 community, criminal offense and any other data points necessary for the 179 effective administration of the state's criminal justice system;
- 180 (4) Fully text searchable for all records;

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- 181 (5) Secure and protected by high-level security and controls;
- (6) Accessible to the public subject to appropriate privacy protectionsand controls; and
- (7) Monitored and administered by the Criminal Justice Information Systems Governing Board, with the assistance of the Department of Administrative Services, provided major software and hardware needs may be provided and serviced by private, third-party vendors.
  - (g) Any third-party vendor or contractor of criminal justice-related record management systems, assisting in the design and implementation of the state-wide information technology system pursuant to this section, that requires access to criminal history record information maintained on the state's criminal justice information technology system shall, prior to being allowed to access such information, obtain written approval from the Criminal Justice

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Information System Governing Board to access such information in the manner prescribed by said board. Any contract, subcontract or amendment to a contract or subcontract entered into by the Criminal Justice Information System Governing Board and a third-party vendor or contractor concerning criminal justice-related record management systems shall include specifications established by said board that ensure that all policies, procedures, processes and control systems, including hardware, software and protocols that are provided by the third-party vendor or contractor are compatible with, and support, the state's criminal justice information technology system.

(h) Not later than January first, annually, the Criminal Justice Information System Governing Board shall report, in accordance with section 11-4a, to the joint standing committees of the General Assembly having cognizance of matters relating to the judiciary and appropriations and the budgets of state agencies concerning the status of the design and implementation of such information technology system. In conjunction with the report, the board shall also make a presentation to said committees during the ensuing regular session concerning the status of the design and implementation of such information technology system and a specific itemization of the additional resources, if any, that are needed to achieve such design and implementation.

| This act shall take effect as follows and shall amend the following |                 |         |
|---|-----------------|---------|
| sections:   |                 |         |
|   |                 |         |
| Section 1   | October 1, 2025 | 54-142q |
| Sec. 2  | October 1, 2025 | 54-142s |

## Statement of Purpose:

To: (1) Specify the duties of the executive director of the Criminal Justice Information System Governing Board, and (2) clarify that the criminal justice information technology system should not be restricted to sharing only offender-based data.

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[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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