

MURIEL BOWSER MAYOR

May 13, 2024

The Honorable Phil Mendelson Chairman Council of the District of Columbia 1350 Pennsylvania Avenue, N.W. Suite 504 Washington, DC 20001

Dear Chairman Mendelson:

Enclosed for consideration and adoption by the Council of the District of Columbia is a proposed resolution entitled "American Association of Colleges and Universities, Revenue Bonds Project Approval Resolution of 2024," the "Resolution".

The Resolution authorizes the issuance, sale, and delivery of tax-exempt revenue bonds, notes, or other obligations in an aggregate principal amount not to exceed \$12,000,000. These bonds will be used for the financing, refinancing, or reimbursing of costs incurred by the American Association of Colleges and Universities for the projects located at 1816 and 1818 R Street NW, in Ward 2.

In accordance with Section 490 of the Home Rule Act, we have determined that the bonds, when, as, and if issued, shall be without recourse to the District. The bonds shall not be general obligations of the District; shall not be a pledge of or involve the full faith and credit or the taxing power of the District; shall not constitute a debt of the District; and shall not constitute a lending of public credit for private undertakings as prohibited in section 602 (a) (2) of the Home Rule Act. The bonds shall not give rise to any pecuniary liability of the District and the District shall have no obligation with respect to the purchase of the bonds.

I urge the Council to take prompt and favorable action on the measure.

Sincerely,

vidilci E. Howsei

Enclosures

Chairman Phil Mendelson at the request of the Mayor

A PROPOSED RESOLUTION

IN THE COUNCIL OF THE DISTRICT OF COLUMBIA

To authorize and provide for the issuance, sale, and delivery in an aggregate principal amount not to exceed \$12 million of District of Columbia revenue bonds in one or more series and to authorize and provide for the loan of the proceeds of such bonds to assist American Association of Colleges and Universities, in the financing, refinancing, or reimbursing of costs associated with an authorized project pursuant to section 490 of the District of Columbia Home Rule Act.

RESOLVED, BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this

- resolution may be cited as the "American Association of Colleges and Universities, Revenue Bonds
- Project Approval Resolution of 2024".
- Sec. 2. Definitions.
 - For the purpose of this resolution, the term:
- (1) "Authorized Delegate" means the Mayor or the Deputy Mayor for Planning and
- Economic Development, or any officer or employee of the Executive Office of the Mayor to whom
- the Mayor has delegated or to whom the foregoing individuals have subdelegated any of the
 - Mayor's functions under this resolution pursuant to section 422(6) of the Home Rule Act.
 - (2) "Bond Counsel" means a firm or firms of attorneys designated as bond counsel
 - from time to time by the Mayor.

(3) "Bonds" means the District of Columbia revenue bonds, notes, or other
obligations (including refunding bonds, notes, and other obligations), in one or more series,
authorized to be issued pursuant to this resolution.

- (4) "Borrower" means the owner of the assets financed, refinanced, or reimbursed with proceeds from the Bonds, which shall be American Association of Colleges and Universities, a nonprofit corporation organized and existing under the laws of the District of Columbia, qualified to do business in the District of Columbia, and exempt from federal income taxes under 26 U.S.C. § Section 501(a) as an organization described in 26 U.S.C. § 501(c)(3).
 - (5) "Chairman" means the Chairman of the Council of the District of Columbia.
- (6) "Closing Documents" means all documents and agreements other than

 Financing Documents that may be necessary and appropriate to issue, sell, and deliver the Bonds
 and to make the Loan, and includes agreements, certificates, letters, opinions, forms, receipts, and
 other similar instruments.
 - (7) "District" means the District of Columbia.
- (8) "Financing Documents" means the documents other than Closing Documents that relate to the financing, refinancing, or reimbursement of transactions to be effected through the issuance, sale, and delivery of the Bonds and the making of the Loan, including any offering document, and any required supplements to any such documents.
- 51 (9) "Home Rule Act" means the District of Columbia Home Rule Act, approved 52 December 24, 1973 (87 Stat. 774; D.C. Official Code § 1-201.01 *et seq.*).
 - (10) "Issuance Costs" means all fees, costs, charges, and expenses paid or incurred in connection with the authorization, preparation, printing, issuance, sale, and delivery of the Bonds and the making of the Loan, including, but not limited to, underwriting, legal, accounting, rating

56	agency, and all other fees, costs, charges, and expenses incurred in connection with the development
57	and implementation of the Financing Documents, the Closing Documents, and those other
58	documents necessary or appropriate in connection with the authorization, preparation, printing,
59	issuance, sale, marketing, and delivery of the Bonds and the making of the Loan, together with
60	financing fees, costs, and expenses, including program fees and administrative fees charged by the
61	District, fees paid to financial institutions and insurance companies, initial letter of credit fees (if
62	any), compensation to financial advisors and other persons (other than full-time employees of the
63	District) and entities performing services on behalf of or as agents for the District.
64	(11) "Loan" means the District's lending of proceeds from the sale, in one or more
65	series, of the Bonds to the Borrower.
66	(12) "Project" means the financing, refinancing, or reimbursing of the Borrower for
67	all or a portion of the Borrower's costs incurred in connection with:
68	(A) (i) the costs of the acquisition, renovation, expansion, and
69	construction of the Borrower's headquarters facility located at 1816 and 1818 R Street, N.W.,
70	Washington, D.C. (Square 0134, Lot 0169) (the "Facility"); (ii) the purchase of certain
71	equipment and furnishings for the Facility, together with other property, real and personal,
72	functionally related and subordinate thereto; (iii) financing the costs of re-locating the Borrower
73	from temporary administrative space; (iv) funding any credit enhancement costs, liquidity costs
74	or debt service reserve fund relating to the Bonds; and
75	(B) the funding of certain Issuance Costs.
76	Sec. 3. Findings.
77	The Council finds that:

78	(1) Section 490 of the Home Rule Act provides that the Council may by resolution
79	authorize the issuance of District revenue bonds, notes, or other obligations (including refunding
80	bonds, notes, or other obligations) to borrow money to finance, refinance, or reimburse costs, and to
81	assist in the financing, refinancing, or reimbursing of the costs of undertakings in certain areas
82	designated in section 490 and may effect the financing, refinancing, or reimbursement by loans
83	made directly or indirectly to any individual or legal entity, by the purchase of any mortgage, note,
84	or other security, or by the purchase, lease, or sale of any property.
85	(2) The Borrower has requested the District to issue, sell, and deliver revenue bonds,
86	in one or more series, in an aggregate principal amount not to exceed \$12 million and to make the
87	Loan for the purpose of financing, refinancing, or reimbursing costs of the Project.
88	(3) The Project is located in the District and will contribute to the health, education,
89	safety, or welfare of, or the creation or preservation of jobs for, residents of the District, or to
90	economic development of the District.
91	(4) The Project is an undertaking in the area of commercial development within the
92	meaning of section 490 of the Home Rule Act.
93	(5) The authorization, issuance, sale, and delivery of the Bonds and the Loan to
94	the Borrower are desirable, are in the public interest, will promote the purpose and intent of
95	section 490 of the Home Rule Act, and will assist the Project.
96	Sec. 4. Bond authorization.
97	(a) The Mayor is authorized pursuant to the Home Rule Act and this resolution to assist in
98	financing, refinancing, or reimbursing the costs of the Project by:
99	(1) The issuance, sale, and delivery of the Bonds, in one or more series, in an

aggregate principal amount not to exceed \$12 million; and

(2) The making of the Loan

- (b) The Mayor is authorized to make the Loan to the Borrower for the purpose of financing, refinancing, or reimbursing the costs of the Project and establishing any fund with respect to the Bonds as required by the Financing Documents.
- (c) The Mayor may charge a program fee to the Borrower, including, but not limited to, an amount sufficient to cover costs and expenses incurred by the District in connection with the issuance, sale, and delivery of each series of the Bonds, the District's participation in the monitoring of the use of the Bond proceeds and compliance with any public benefit agreements with the District, and maintaining official records of each bond transaction and assisting in the redemption, repurchase, and remarketing of the Bonds.
- (d) The Bond authorization set forth in this resolution includes the authorization to issue refunding Bonds to refinance any Bonds previously issued under this resolution to finance the Project; provided, that the maximum principal amount of Bonds outstanding at any time does not exceed the maximum principal amount of Bonds authorized hereunder.

Sec. 5. Bond details.

- (a) The Mayor and each Authorized Delegate is authorized to take any action reasonably necessary or appropriate in accordance with this resolution in connection with the preparation, execution, issuance, sale, delivery, security for, and payment of the Bonds of each series, including, but not limited to, determinations of:
- (1) The final form, content, designation, and terms of the Bonds, including a determination that the Bonds may be issued in certificated or book-entry form;
- 122 (2) The principal amount of the Bonds to be issued and denominations of the Bonds;

124	(3) The rate or rates of interest or the method for determining the rate or rates of
125	interest on the Bonds;
126	(4) The date or dates of issuance, sale, and delivery of, and the payment of interest
127	on the Bonds, and the maturity date or dates of the Bonds;
128	(5) The terms under which the Bonds may be paid, optionally or mandatorily
129	redeemed, accelerated, tendered, called, or put for redemption, repurchase, or remarketing before
130	their respective stated maturities;
131	(6) Provisions for the registration, transfer, and exchange of the Bonds and the
132	replacement of mutilated, lost, stolen, or destroyed Bonds;
133	(7) The creation of any reserve fund, sinking fund, or other fund with respect to the
134	Bonds;
135	(8) The time and place of payment of the Bonds;
136	(9) Procedures for monitoring the use of the proceeds received from the sale of the
137	Bonds to ensure that the proceeds are properly applied to the Project and used to accomplish the
138	purposes of the Home Rule Act and this resolution;
139	(10) Actions necessary to qualify the Bonds under blue sky laws of any jurisdiction
140	where the Bonds are marketed; and
141	(11) The terms and types of credit enhancement, if any, under which the Bonds may
142	be secured.
143	(b) The Bonds shall contain a legend, which shall provide that the Bonds are special
144	obligations of the District, are without recourse to the District, are not a pledge of, and do not
145	involve the faith and credit or the taxing power of the District, do not constitute a debt of the

- District, and do not constitute lending of the public credit for private undertakings as prohibited in section 602(a)(2) of the Home Rule Act.
- (c) The Bonds shall be executed in the name of the District and on its behalf by the manual or facsimile signature of the Mayor, and attested by the Secretary of State of the District of Columbia by the Secretary of State of the District of Columbia's manual or facsimile signature. The Mayor's execution and delivery of the Bonds shall constitute conclusive evidence of the Mayor's approval, on behalf of the District, of the final form and content of the Bonds.
- (d) The official seal of the District, or a facsimile of it, shall be impressed, printed, or otherwise reproduced on the Bonds.
- (e) The Bonds of any series may be issued in accordance with the terms of a trust instrument to be entered into by the District and a trustee to be selected by the Borrower subject to the approval of the Mayor, and may be subject to the terms of one or more agreements entered into by the Mayor pursuant to section 490(a)(4) of the Home Rule Act.
- (f) The Bonds may be issued at any time or from time to time in one or more issues and in one or more series.
- Sec. 6. Sale of the Bonds.

- (a) The Bonds of any series may be sold at negotiated or competitive sale at, above, or below par, to one or more persons or entities, and upon terms that the Mayor considers to be in the best interest of the District.
- (b) The Mayor or an Authorized Delegate may execute, in connection with each sale of the Bonds, offering documents on behalf of the District, may deem final any such offering document on behalf of the District for purposes of compliance with federal laws and regulations governing such

matters and may authorize the distribution of the documents in connection with the sale of the Bonds.

- (c) The Mayor is authorized to deliver the executed and sealed Bonds, on behalf of the District, for authentication, and, after the Bonds have been authenticated, to deliver the Bonds to the original purchasers of the Bonds upon payment of the purchase price.
- (d) The Bonds shall not be issued until the Mayor receives an approving opinion from Bond Counsel as to the validity of the Bonds of such series and, if the interest on the Bonds is expected to be exempt from federal income taxation, the treatment of the interest on the Bonds for purposes of federal income taxation.

Sec. 7. Payment and security.

- (a) The principal of, premium, if any, and interest on, the Bonds shall be payable solely from proceeds received from the sale of the Bonds, income realized from the temporary investment of those proceeds, receipts and revenues realized by the District from the Loan, income realized from the temporary investment of those receipts and revenues prior to payment to the Bond owners, other moneys that, as provided in the Financing Documents, may be made available to the District for the payment of the Bonds, and other sources of payment (other than from the District), all as provided for in the Financing Documents.
- (b) Payment of the Bonds shall be secured as provided in the Financing Documents and by an assignment by the District for the benefit of the Bond owners of certain of its rights under the Financing Documents and Closing Documents, including a security interest in certain collateral, if any, to the trustee for the Bonds pursuant to the Financing Documents.
- (c) The trustee is authorized to deposit, invest, and disburse the proceeds received from the sale of the Bonds pursuant to the Financing Documents.

C	90	Q	Fin	ancina	and	C1c	cina	\mathbf{D}	ocuments
S	CC.	ο.	LIII	ancing	anu		BIIIG	L	<i>i</i> ocuments

- (a) The Mayor is authorized to prescribe the final form and content of all Financing Documents and all Closing Documents to which the District is a party that may be necessary or appropriate to issue, sell, and deliver the Bonds and to make the Loan to the Borrower. Each of the Financing Documents and each of the Closing Documents to which the District is not a party shall be approved, as to form and content, by the Mayor.
- (b) The Mayor is authorized to execute, in the name of the District and on its behalf, the Financing Documents and any Closing Documents to which the District is a party by the Mayor's manual or facsimile signature.
- (c) If required, the official seal of the District, or a facsimile of it, shall be impressed, printed, or otherwise reproduced on the Financing Documents and the Closing Documents to which the District is a party.
- (d) The Mayor's execution and delivery of the Financing Documents and the Closing Documents to which the District is a party shall constitute conclusive evidence of the Mayor's approval, on behalf of the District, of the final form and content of said executed Financing Documents and said executed Closing Documents.
- (e) The Mayor is authorized to deliver the executed and sealed Financing Documents and Closing Documents, on behalf of the District, prior to or simultaneously with the issuance, sale, and delivery of the Bonds, and to ensure the due performance of the obligations of the District contained in the executed, sealed, and delivered Financing Documents and Closing Documents.
 - Sec. 9. Authorized delegation of authority.

To the extent permitted by District and federal laws, the Mayor may delegate to any Authorized Delegate the performance of any function authorized to be performed by the Mayor under this resolution.

Sec. 10. Limited liability.

- (a) The Bonds shall be special obligations of the District. The Bonds shall be without recourse to the District. The Bonds shall not be general obligations of the District, shall not be a pledge of or involve the faith and credit or the taxing power of the District, shall not constitute a debt of the District, and shall not constitute lending of the public credit for private undertakings as prohibited in section 602(a)(2) of the Home Rule Act.
- (b) The Bonds shall not give rise to any pecuniary liability of the District and the District shall have no obligation with respect to the purchase of the Bonds.
- (c) Nothing contained in the Bonds, in the Financing Documents, or in the Closing Documents shall create an obligation on the part of the District to make payments with respect to the Bonds from sources other than those listed for that purpose in section 7.
- (d) The District shall have no liability for the payment of any Issuance Costs or for any transaction or event to be effected by the Financing Documents.
- (e) All covenants, obligations, and agreements of the District contained in this resolution, the Bonds, and the executed, sealed, and delivered Financing Documents and Closing Documents to which the District is a party, shall be considered to be the covenants, obligations, and agreements of the District to the fullest extent authorized by law, and each of those covenants, obligations, and agreements shall be binding upon the District, subject to the limitations set forth in this resolution.
- (f) No person, including, but not limited to, the Borrower and any Bond owner, shall have any claims against the District or any of its elected or appointed officials, officers, employees, or

agents for monetary damages suffered as a result of the failure of the District or any of its elected or appointed officials, officers, employees, or agents to perform any covenant, undertaking, or obligation under this resolution, the Bonds, the Financing Documents, or the Closing Documents, or as a result of the incorrectness of any representation in or omission from the Financing Documents or the Closing Documents, unless the District or its elected or appointed officials, officers, employees, or agents have acted in a willful and fraudulent manner.

Sec. 11. District officials.

- (a) Except as otherwise provided in section 10(f), the elected or appointed officials, officers, employees, or agents of the District shall not be liable personally for the payment of the Bonds or be subject to any personal liability by reason of the issuance, sale or delivery of the Bonds, or for any representations, warranties, covenants, obligations, or agreements of the District contained in this resolution, the Bonds, the Financing Documents, or the Closing Documents.
- (b) The signature, countersignature, facsimile signature, or facsimile countersignature of any official appearing on the Bonds, the Financing Documents, or the Closing Documents shall be valid and sufficient for all purposes notwithstanding the fact that the individual signatory ceases to hold that office before delivery of the Bonds, the Financing Documents, or the Closing Documents.
 - Sec. 12. Maintenance of documents.
- Copies of the specimen Bonds and of the final Financing Documents and Closing

 Documents shall be filed in the Office of the Secretary of State of the District of Columbia.
- Sec. 13. Information reporting.

Within 3 days after the Mayor's receipt of the transcript of proceedings relating to the issuance of the Bonds, the Mayor shall transmit a copy of the transcript to the Secretary to the Council.

Sec. 14. Disclaimer.

- (a) The issuance of Bonds is in the discretion of the District. Nothing contained in this resolution, the Bonds, the Financing Documents, or the Closing Documents shall be construed as obligating the District to issue any Bonds for the benefit of the Borrower or to participate in or assist the Borrower in any way with financing, refinancing, or reimbursing the costs of the Project. The Borrower shall have no claims for damages or for any other legal or equitable relief against the District, its elected or appointed officials, officers, employees, or agents as a consequence of any failure to issue any Bonds for the benefit of the Borrower.
- (b) The District reserves the right to issue the Bonds in the order or priority it determines in its sole and absolute discretion. The District gives no assurance and makes no representations that any portion of any limited amount of bonds or other obligations, the interest on which is excludable from gross income for federal income tax purposes, will be reserved or will be available at the time of the proposed issuance of the Bonds.
- (c) The District, by adopting this resolution or by taking any other action in connection with financing, refinancing, or reimbursing costs of the Project, does not provide any assurance that the Project is viable or sound, that the Borrower is financially sound, or that amounts owing on the Bonds or pursuant to the Loan will be paid. Neither the Borrower, any purchaser of the Bonds, nor any other person shall rely upon the District with respect to these matters.

Sec. 15. Expiration.

If any Bonds are not issued, sold, and delivered to the original purchaser within 3 years of the date of this resolution, the authorization provided in this resolution with respect to the issuance, sale, and delivery of the Bonds shall expire.

Sec. 16. Severability.

If any particular provision of this resolution or the application thereof to any person or circumstance is held invalid, the remainder of this resolution and the application of such provision to other persons or circumstances shall not be affected thereby. If any action or inaction contemplated under this resolution is determined to be contrary to the requirements of applicable law, such action or inaction shall not be necessary for the purpose of issuing of the Bonds, and the validity of the Bonds shall not be adversely affected.

Sec. 17. Compliance with public approval requirement.

This approval shall constitute the approval of the Council as required in section 147 (f) of the Internal Revenue Code of 1986, as amended, and section 490(k) of the Home Rule Act, for the Project to be financed, refinanced, or reimbursed with the proceeds of the Bonds. This resolution approving the issuance of the Bonds for the Project has been adopted by the Council after a public hearing held in accordance with section 147(f) of the Code, as such section may be amended, and the corresponding regulations promulgated by the United States Department of the Treasury.

Sec. 18. Transmittal.

The Council shall transmit a copy of this resolution, upon its adoption, to the Mayor.

298	Sec. 19. Fiscal impact statement.
299	The Council adopts the fiscal impact statement in the committee report as the fiscal impact
300	statement required by section 4a of the General Legislative Procedures Act of 1975, approved
301	October 16, 2006 (120 Stat. 2038; D.C. Official Code § 1-301.47a).
302	Sec. 20. Effective date.
303	This resolution shall take effect immediately.

American Association of Colleges and Universities Revenue Bond Project

FACT SHEET

The American Association of Colleges and Universities (AAC&U) has requested that the District issue up to \$12,000,000 in tax-exempt revenue bonds for costs associated with its headquarters located at 1816 and 1818 R Street NW, in Ward 2.

The Applicant

Founded in 1915, the American Association of Colleges and Universities is a global membership organization dedicated to advancing the vitality and democratic purposes of undergraduate liberal education.

Through its programs and events, publications and research, public advocacy and campus-based projects, AAC&U serves as a catalyst and facilitator for innovations that improve educational quality and equity and that support the success of students.

Proposed Project

The Project is comprised of the following:

- (1) the acquisition, renovation, expansion, construction, furnishing, and equipping of AAC&U's headquarters facility located at 1816 and 1818 R Street NW;
- (2) financing the costs of re-locating from temporary administrative space; and
- (3) financing the costs of issuance and credit enhancement costs and working capital

Financing Plan

A summary of the proposed sources and uses of funds is attached (see Table 1).

Feasibility/Structure/Security of the Bonds

US Bank, trustee for the transaction, has reviewed the financial records and has deemed this transaction financially feasible. The bonds will not be a general

obligation of the District and will be the total responsibility of the American Association of Colleges and Universities.

Public Purpose Benefits

Headquartered in Washington, DC, since 1948, the American Association of Colleges and Universities regularly brings visitors to the Washington, DC, metropolitan area. Over the past several decades the annual meeting of the association has been held biennially in downtown Washington, attracting up to 2,000 faculty, staff, and administrators from colleges and universities across the United States and around the world.

Legal and Regulatory Affairs

The law offices of Tiber Hudson, bond counsel to the DC Revenue Bond Program, has preliminarily determined that the applicant is a 501(c)(3) and this project constitutes a permissible undertaking under Section 490(a)(1) of the District of Columbia Home Rule Act.

Based on the foregoing, OAG, Bond Counsel, and the IRB program have determined that the proposed project complies with criteria for approval of a proposed financing through the District's Revenue Bond Program,

FINANCING PLAN

TABLE 1 PROPOSED SOURCES AND USE OF FUNDS

SOURCES OF FUNDS					
Bond Proceeds	\$12,000,000				
Total Sources of Funds	\$12,000,000				
USES OF FUNDS					
Building Renovation	\$11,635,000				
Relocation	\$125,000				
Cost of Issuance	\$240,000				
Total Uses of Funds	\$12,000,000				

GOVERNMENT OF THE DISTRICT OF COLUMBIA OFFICE OF THE ATTORNEY GENERAL



Commercial Division
Tax & Finance Section

MEMORANDUM

TO: William Liggins

Director, Revenue Bond Program

Office of the Deputy Mayor for Planning and Economic Development

FROM: Patrick Allen

Senior Assistant Attorney General

Commercial Division

DATE: February 15, 2024

SUBJECT: Legal Sufficiency Certification of the "American Association of Colleges

and Universities Revenue Bonds Project Approval Resolution of 2024".

This is to certify that the Commercial Division has reviewed the above-referenced resolution and found it to be legally sufficient. If you have any questions in this regard, please do not hesitate to call me at (202) 724-7754.

Patrick Allen

Patrick Allen

Senior Assistant Attorney General