

1                   A bill to be entitled  
 2           An act relating to juvenile detention costs; amending  
 3           s. 985.686, F.S.; providing a definition; revising  
 4           provisions relating to state payments for the costs of  
 5           juveniles residing in fiscally constrained counties  
 6           and out of state; deleting provisions relating to  
 7           development and use of a methodology for determining  
 8           the amount of each fiscally constrained county's costs  
 9           of detention care; requiring each nonfiscally  
 10          constrained county to budget sufficient funds for the  
 11          costs of juvenile detention care; specifying duties of  
 12          the Department of Juvenile Justice; providing for  
 13          calculation of county contributions; deleting  
 14          provisions relating to technical assistance to the  
 15          department; providing for review of county payments;  
 16          providing penalties; providing certain assurances to  
 17          holders of bonds issued by counties; providing an  
 18          effective date.

19  
 20   Be It Enacted by the Legislature of the State of Florida:

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 22           Section 1. Section 985.686, Florida Statutes, is amended  
 23   to read:

24           985.686 Shared county and state responsibility for  
 25   juvenile detention.—

26           (1) It is the policy of this state that the state and the

27 | counties have a joint obligation, as provided in this section,  
 28 | to contribute to the financial support of the detention care  
 29 | provided for juveniles.

30 | (2) As used in this section, the term:

31 | (a) "Detention care" means secure detention and respite  
 32 | beds for juveniles charged with a domestic violence crime.

33 | (b) "Fiscally constrained county" means a county within a  
 34 | rural area of opportunity as designated by the Governor pursuant  
 35 | to s. 288.0656 or each county for which the value of a mill will  
 36 | raise no more than \$5 million in revenue, based on the certified  
 37 | school taxable value certified pursuant to s. 1011.62(4)(a)1.a.,  
 38 | from the previous July 1.

39 | (c) "Total shared detention costs" means the funds that  
 40 | the department expends for providing detention care annually,  
 41 | less any funds that it expends on fiscally constrained counties  
 42 | and the costs of housing out-of-state detainees.

43 | (3) (a) For the 2015-2016 state fiscal year, the total  
 44 | amount of the nonfiscally constrained counties' annual  
 45 | contribution for the shared detention costs is \$55 million. The  
 46 | state is responsible for paying the remaining actual costs of  
 47 | detention care. This paragraph expires June 30, 2016 ~~Each county~~  
 48 | ~~shall pay the costs of providing detention care, exclusive of~~  
 49 | ~~the costs of any preadjudicatory nonmedical educational or~~  
 50 | ~~therapeutic services and \$2.5 million provided for additional~~  
 51 | ~~medical and mental health care at the detention centers, for~~  
 52 | ~~juveniles for the period of time prior to final court~~

53 ~~disposition. The department shall develop an accounts payable~~  
54 ~~system to allocate costs that are payable by the counties.~~

55 (b) For the 2016-2017 state fiscal year and each state  
56 fiscal year thereafter, each nonfiscally constrained county is  
57 responsible for paying a set amount as provided in subsection  
58 (5) based on 57 percent of the total shared detention costs. The  
59 state is responsible for paying the remaining actual costs of  
60 detention care.

61 ~~(4) Notwithstanding subsection (3),~~ The state shall pay  
62 all actual costs of detention care for juveniles residing in ~~for~~  
63 ~~which~~ a fiscally constrained county and for juveniles residing  
64 out of state ~~would otherwise be billed.~~

65 ~~(a) By October 1, 2004, the department shall develop a~~  
66 ~~methodology for determining the amount of each fiscally~~  
67 ~~constrained county's costs of detention care for juveniles, for~~  
68 ~~the period of time prior to final court disposition, which must~~  
69 ~~be paid by the state. At a minimum, this methodology must~~  
70 ~~consider the difference between the amount appropriated to the~~  
71 ~~department for offsetting the costs associated with the~~  
72 ~~assignment of juvenile pretrial detention expenses to the~~  
73 ~~fiscally constrained county and the total estimated costs to the~~  
74 ~~fiscally constrained county, for the fiscal year, of detention~~  
75 ~~care for juveniles for the period of time prior to final court~~  
76 ~~disposition.~~

77 ~~(b) Subject to legislative appropriation and based on the~~  
78 ~~methodology developed under paragraph (a), the department shall~~

79 ~~provide funding to offset the costs to fiscally constrained~~  
80 ~~counties of detention care for juveniles for the period of time~~  
81 ~~prior to final court disposition. If county matching funds are~~  
82 ~~required by the department to eliminate the difference~~  
83 ~~calculated under paragraph (a) or the difference between the~~  
84 ~~actual costs of the fiscally constrained counties and the amount~~  
85 ~~appropriated in small county grants for use in mitigating such~~  
86 ~~costs, that match amount must be allocated proportionately among~~  
87 ~~all fiscally constrained counties.~~

88 (5) Each nonfiscally constrained county shall incorporate  
89 into its annual county budget sufficient funds to pay its costs  
90 of detention care for juveniles who reside in that county ~~for~~  
91 ~~the period of time prior to final court disposition. This amount~~  
92 ~~shall be based upon the prior use of secure detention for~~  
93 ~~juveniles who are residents of that county, as calculated by the~~  
94 ~~department. Each county shall pay the estimated costs at the~~  
95 ~~beginning of each month. Any difference between the estimated~~  
96 ~~costs and actual costs shall be reconciled at the end of the~~  
97 ~~state fiscal year.~~

98 (a) The department shall calculate each county's annual  
99 percentage of total shared detention costs based on the actual  
100 detention days from June 1 through May 31 of each year. The  
101 department shall notify each county of the amount to be paid to  
102 the department for its portion of total shared detention costs  
103 by June 5 of each year. Beginning July 1 of that year, each  
104 county shall pay to the department its portion of total shared

105 detention costs by the first day of each month in 12 equal  
 106 payments.

107 (b) The department shall calculate a county's percentage  
 108 share by dividing the total number of detention days for  
 109 juveniles residing in that county by the total number of  
 110 detention days for all juveniles statewide.

111 (c) For the 2016-2017 state fiscal year and each state  
 112 fiscal year thereafter, each county's percentage share shall be  
 113 multiplied by 57 percent of the total shared detention costs for  
 114 the next fiscal year to establish the county's proportional  
 115 share.

116 (6) Funds paid by the counties to the department pursuant  
 117 to this section shall be deposited ~~Each county shall pay to the~~  
 118 ~~department for deposit~~ into the Shared County/State Juvenile  
 119 Detention Trust Fund. All remaining funds in the trust fund at  
 120 the end of the fiscal year shall be used to offset the following  
 121 year's billings ~~its share of the county's total costs for~~  
 122 ~~juvenile detention, based upon calculations published by the~~  
 123 ~~department with input from the counties.~~

124 (7) The department of Juvenile Justice shall determine  
 125 each quarter whether the counties of this state are remitting to  
 126 the department their share of the costs of detention as required  
 127 by this section.

128 ~~(8) The Department of Revenue and the counties shall~~  
 129 ~~provide technical assistance as necessary to the Department of~~  
 130 ~~Juvenile Justice in order to develop the most cost-effective~~

HB 5201

2015

131 ~~means of collection.~~

132 (8)~~(9)~~ Funds received from counties pursuant to this  
133 section are not subject to the service charges provided in s.  
134 215.20.

135 (9)~~(10)~~ This section does not apply to any county that  
136 provides detention care for preadjudicated juveniles or that  
137 contracts with another county to provide detention care for  
138 preadjudicated juveniles.

139 (10) (a) The Department of Revenue shall review county  
140 juvenile detention payments to the Department of Juvenile  
141 Justice for the purpose of ensuring that counties fulfill their  
142 financial responsibilities required in this section. The  
143 Department of Revenue shall determine whether the counties have  
144 reimbursed the Department of Juvenile Justice for the county's  
145 share of detention costs as provided in this section. If the  
146 Department of Revenue determines that a county has not met its  
147 obligations, it must deduct the amount owed to the Department of  
148 Juvenile Justice from funds provided to the county under s.  
149 218.23.

150 (b) As an assurance to holders of bonds issued by counties  
151 before July 1, 2015, for which distributions made pursuant to s.  
152 218.23 are pledged, or bonds issued to refund such bonds which  
153 mature no later than the bonds they refunded and which result in  
154 a reduction of debt service payable in each fiscal year, the  
155 amount available for distribution to a county shall remain as  
156 provided by law and continue to be subject to any lien or claim

HB 5201

2015

157 on behalf of the bondholders. The Department of Revenue must  
158 ensure, based on information provided by an affected county,  
159 that any reduction in amounts distributed pursuant to paragraph  
160 (a) does not reduce the amount of distribution to a county below  
161 the amount necessary for the timely payment of principal and  
162 interest when due on the bonds and the amount necessary to  
163 comply with any covenant under the bond resolution or other  
164 documents relating to the issuance of the bonds. If a reduction  
165 to a county's monthly distribution must be decreased in order to  
166 comply with this paragraph, the Department of Revenue must  
167 notify the Department of Juvenile Justice of the amount of the  
168 decrease, and the Department of Juvenile Justice must send a  
169 bill for payment of such amount to the affected county.

170 (11) The department may adopt rules to administer this  
171 section.

172 Section 2. This act shall take effect July 1, 2015.