House Bill 1003 (AS PASSED HOUSE AND SENATE)

By: Representative Epps of the 144th

A BILL TO BE ENTITLED AN ACT

1	To provide a new charter for the City of Irwinton; to provide for incorporation, boundaries,
2	and powers of the city; to provide for general powers and limitations on powers; to provide
3	for a governing authority of such city and the powers, duties, authority, election, terms,
4	method of filling vacancies, compensation, expenses, qualifications, prohibitions, and
5	districts relative to members of such governing authority; to provide for inquiries and
6	investigations; to provide for organization and procedures; to provide for ordinances; to
7	provide for the office of mayor and certain duties and powers relative to the office of mayor;
8	to provide for administrative responsibilities; to provide for boards, commissions, and
9	authorities; to provide for a chief executive officer, mayor pro tem, city attorney, city clerk,
10	and other personnel; to provide for a municipal court and the judge or judges thereof; to
11	provide for practices and procedures; to provide for ethics and disclosures; to provide for
12	taxation, licenses, and fees; to provide for franchises, service charges, and assessments; to
13	provide for bonded and other indebtedness; to provide for accounting and budgeting; to
14	provide for purchases; to provide for bonds for officials; to provide for related matters; to
15	repeal a specific Act; to provide for an effective date; to repeal conflicting laws; and for other
16	purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

18	ARTICLE I
19	INCORPORATION AND POWERS
20	SECTION 1.10.
21	Name.

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- 22 The city and the inhabitants thereof are reincorporated by the enactment of this charter and
- are hereby constituted and declared a body politic and corporate under the name and style
- 24 City of Irwinton, Georgia, and by that name shall have perpetual succession.

25	SECTION 1.11.
26	Corporate boundaries.

27 (a) The boundaries of the city shall be those existing on the effective date of the adoption 28 of this charter with such alterations as may be made from time to time in the manner 29 provided by law. The boundaries of the city at all times shall be shown on a map, a written 30 description, or any combination thereof which shall be retained permanently in the office of city clerk and shall be designated, as the case may be: "Official map (or description) of the 31 32 corporate limits of the City of Irwinton, Georgia." Photographic, typed, or other copies of 33 such map or description certified by the city clerk shall be admitted as evidence in all courts 34 and shall have the same force and effect as with the original map or description. 35

(b) The city council may provide for the redrawing of any such map by ordinance to reflect the lawful changes in the corporate boundaries. A redrawn map shall supersede for all purposes the entire map or maps which it is designated to replace.

38 **SECTION 1.12.**

39 Powers and construction.

- (a) The city shall have all powers possible for a city to have under the present or future constitution and laws of this state as fully and completely as though they were specifically
- 42 enumerated in this charter. The city shall have all the powers of self-government not
- 43 otherwise prohibited by this charter or by general law.
- 44 (b) The powers of the city shall be construed liberally in the favor of the city. The specific
- 45 mention or failure to mention particular powers shall not be construed as limiting in any way
- 46 the powers of the city.

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47 **SECTION 1.13.**

48 Examples of powers.

- 49 (a) Animal regulations. To regulate and license or to prohibit the keeping of running
- at-large of animals and fowl, and to provide for the impoundment of same if in violation of
- 51 any ordinance or lawful order; to provide for the disposition by sale, gift, or humane
- 52 destruction of animals and fowl when not redeemed as provided by ordinance; and to provide
- 53 punishment for violation of ordinances enacted hereunder.
- 54 (b) Appropriations and expenditures. To make appropriations for the support of the
- 55 government of the city; to authorize the expenditure of money for any purposes authorized

by this charter and for any purpose for which a municipality is authorized by the laws of the

- 57 State of Georgia; and to provide for the payment of expenses of the city.
- 58 (c) Building regulation. To regulate and to license the erection and construction of buildings
- and all other structures; to adopt building, housing, plumbing, fire safety, electrical, gas, and
- 60 heating and air conditioning codes; and to regulate all housing, and building trades.
- 61 (d) Business regulation and taxation. To levy and to provide for the collection of regulatory
- 62 fees and taxes on privileges, occupations, trades, and professions as authorized by Title 48
- of the O.C.G.A., or other such applicable laws as are or may hereafter be enacted; to permit
- and regulate the same; to provide for the manner and method of payment of such regulatory
- 65 fees and taxes; and to revoke such permits after due process for failure to pay any city taxes
- or fees.
- 67 (e) Condemnation. To condemn property, inside or outside the corporate limits of the city,
- 68 for present or future use and for any corporate purpose deemed necessary by the governing
- 69 authority, utilizing procedures enumerated in Title 22 of the O.C.G.A., or such other
- applicable laws as are or may hereafter be enacted.
- 71 (f) Contracts. To enter into contracts and agreements with other governmental entities and
- with private persons, firms, and corporations.
- 73 (g) Emergencies. To establish procedures for determining and proclaiming that an
- 74 emergency situation exists within or without the city, and to make and carry out all
- 75 reasonable provisions deemed necessary to deal with or meet such an emergency for the
- 76 protection, safety, health, or well-being of the citizens of the city.
- 77 (h) Environmental protection. To protect and preserve the nature resources, environment,
- and vital areas of the city, the region, and the state through the preservation and improvement
- of air quality, the restoration and maintenance of water resources, the control of erosion and
- 80 sedimentation, the management of stormwater and establishment of a stormwater utility, the
- 81 management of solid and hazardous waste, and other necessary actions for the protection of
- 82 the environment.
- 83 (i) Fire regulations. To fix and establish fire limits and from time to time to extend, enlarge
- 84 or restrict the same; to prescribe fire safety regulations not inconsistent with general law,
- 85 relating to both fire prevention and detection and to firefighting; and to prescribe penalties
- and punishment for violations thereof.
- 87 (j) Garbage fees. To levy, fix, assess, and collect a garbage, refuse, and trash collection and
- 88 disposal, and other sanitary service charge, tax, or fee for such services as may be necessary
- 89 in the operation of the city from all individuals, firms, and corporations residing in or doing
- 90 business therein benefiting from such services; to enforce the payment of such charges, taxes,
- 91 or fees; and to provide for the manner and method of collecting such service charges.

92 (k) General health, safety and welfare. To define, regulate, and prohibit any act, practice,

- 93 conduct, or use of property which is detrimental to health, sanitation, cleanliness, welfare,
- and safety of the inhabitants of the city, and to provide for the enforcement of such standards.
- 95 (1) Gifts. To accept or refuse gifts, donations, bequests, or grants from any source for any
- 96 purpose related to powers and duties of the city and the general welfare of its citizens, on
- 97 such terms and conditions as the donor or grantor may impose.
- 98 (m) Health and sanitation. To prescribe standards of health and sanitation and to provide
- 99 for the enforcement of such standards.
- 100 (n) Jail sentences. To provide that persons given jail sentences in the city's court may work
- 101 out such sentences in any public works or on the streets, roads, drains, and other public
- property in the city; to provide for commitment of such persons to any jail; to provide for the
- use of pretrial diversion and any alternative sentencing allowed by law; or to provide for
- 104 commitment of such persons to any county work camp or county jail by agreement with the
- appropriate county officials.
- 106 (o) Motor vehicles. To regulate the operation of motor vehicles and exercise control over
- all traffic, including parking upon or across the streets, roads, alleys, and walkways of the
- 108 city.
- 109 (p) Municipal agencies and delegation of power. To create, alter, or abolish departments,
- boards, offices, commissions, and agencies of the city, and to confer upon such agencies the
- 111 necessary and appropriate authority for carrying out all of the powers conferred upon or
- delegated to the same.
- 113 (q) Municipal debts. To appropriate and borrow money for the payment of debts of the city
- and to issue bonds for the purpose of raising revenue to carry out any project, program, or
- venture authorized by this charter or the laws of the State of Georgia.
- 116 (r) Municipal property ownership. To acquire, dispose of, lease, and hold in trust or
- otherwise any real, personal, or mixed property, in fee simple or lesser interest, inside or
- outside the property limits of the city.
- 119 (s) Municipal property protection. To provide for the preservation and protection of
- property and equipment of the city, and the administration and use of the same by the public;
- and to prescribe penalties and punishment for violations thereof.
- 122 (t) Municipal utilities. To acquire, lease, construct, operate, maintain, sell, and dispose of
- public utilities, including, but not limited to, a system of waterworks, sewers and drains,
- sewage disposal, stormwater management, gas works, electric light plants, cable television
- and other telecommunications, transportation facilities, public airports, and any other public
- utility; and to fix the taxes, charges, rates, fares, fees, assessments, regulations, and penalties,
- and to provide for the withdrawal of service for refusal or failure to pay the same.

128 (u) Nuisance. To define a nuisance and provide for its abatement whether on public or

- 129 private property.
- 130 (v) Penalties. To provide penalties for violation of any ordinances adopted pursuant to the
- authority of this charter and the laws of the State of Georgia.
- 132 (w) Planning and zoning. To provide comprehensive city planning for development by
- zoning; and to provide subdivision regulation and the like as the city council deems
- necessary and reasonable to insure a safe, healthy, and aesthetically pleasing community.
- 135 (x) Police and fire protection. To exercise the power of arrest through duly appointed police
- officers, and to establish, operate, or contract for a police and firefighting agency.
- 137 (y) Public hazards: removal. To provide for the destruction and removal of any building or
- other structure, which is or may become dangerous or detrimental to the public.
- 139 (z) Public improvements. To provide for the acquisition, construction, building, operation,
- and maintenance of public ways, parks and playgrounds, recreational facilities, cemeteries,
- markets and market houses, public buildings, libraries, public housing, airports, hospitals,
- 142 terminals, docks, parking facilities, or charitable, cultural, educational, recreational
- 143 conservation, sport, curative, corrective, detentional, penal, and medical institutions, agencies
- and facilities; and to provide any other public improvements inside or outside the corporate
- limits of the city; to regulate the use of public improvements; and for such purposes, property
- may be acquired by condemnation under Title 22 of the O.C.G.A., or such other applicable
- laws as are or may hereafter be enacted.
- 148 (aa) Public peace. To provide for the prevention and punishment of loitering, disorderly
- 149 conduct, drunkenness, riots, and public disturbances.
- 150 (bb) Public transportation. To organize and operate such public transportation systems as
- are deemed beneficial.
- 152 (cc) Public utilities and services. To grant franchises or to make contracts for, or impose
- taxes on public utilities and public service companies; and to prescribe the rates, fares,
- regulations, and standards and conditions of service applicable to the service to be provided
- by the franchise grantee or contractor, insofar as not in conflict with valid regulations of the
- 156 Public Service Commission.
- 157 (dd) Regulation and roadside areas. To prohibit or regulate and control the erection,
- removal, and maintenance of signs, billboards, trees, shrubs, fences, building, and any and
- all structures or obstructions upon or adjacent to the rights-of-way of streets and roads or
- 160 within view thereof, within or abutting the corporate limits of the city; and to prescribe
- penalties and punishment for violation of such ordinances.
- 162 (ee) Retirement. To provide and maintain a retirement plan and other employee benefit
- plans and programs for officers and employees of the city.

164 (ff) Roadways. To lay out, open, extend, widen, narrow, establish, or change the grade of,

- abandon or close, construct, pave, curb, gutter, adorn with shade trees, or otherwise improve,
- maintain, repair, clean, prevent erosion of, and light the roads, alleys, and walkways within
- the corporate limits of the city; and to grant franchises and rights-of-way throughout the
- streets and roads, and over the bridges and viaducts for the use of public utilities; and to
- require real estate owners to repair and maintain in a safe condition the sidewalks adjoining
- their lots or lands, and to impose penalties for failure to do so.
- 171 (gg) Sewer fees. To levy a fee, charge, or sewer tax as necessary to assure the acquiring,
- 172 constructing, equipping, operating, maintaining, and extending of a sewage disposal plant
- and sewerage system, and to levy on those to whom sewers and sewerage systems are made
- available a sewer service fee, charge, or sewer tax for the availability or use of the sewers;
- to provide for the manner and method of collecting such service charges and for enforcing
- payment of the same; and to charge, impose, and collect a sewer connection fee or fees to
- those connected with the system.
- 178 (hh) Solid waste disposal. To provide for the collection and disposal of garbage, rubbish,
- and refuse, and to regulate the collection and disposal of garbage, rubbish, and refuse by
- others; and to provide for the separate collection of glass, tin, aluminum, cardboard, paper,
- and other recyclable materials, and to provide for the sale of such items.
- 182 (ii) Special areas of public regulation. To regulate or prohibit junk dealers, the manufacture
- and sale of intoxicating liquors; to regulate the transportation, storage, and use of
- 184 combustible, explosive, and inflammable materials, the use of lighting and heating
- 185 equipment, and any other business or situation which may be dangerous to persons or
- property; to regulate and control the conduct of peddlers and itinerant traders, theatrical
- performances, exhibitions, and shows of any kind, by taxation or otherwise; to license and
- 188 tax professional fortunetelling, palmistry, and massage parlors; and to restrict adult
- 189 bookstores to certain areas.
- 190 (jj) Special assessments. To levy and provide for the collection of special assessments to
- 191 cover the costs of any public improvements.
- 192 (kk) Taxes: ad valorem. To levy and provide for the assessment, valuation, revaluation, and
- 193 collection of taxes on all property subject to taxation.
- 194 (II) Taxes: other. To levy and collect such other taxes as may be allowed now or in the
- 195 future by law.
- 196 (mm) Taxicabs. To regulate and license vehicles operated for hire in the city; to limit the
- 197 number of such vehicles; to require the operators thereof to be licensed; to require public
- 198 liability insurance on such vehicles in the amounts to be prescribed by ordinance; and to
- 199 regulate the parking of such vehicles.
- 200 (nn) Urban redevelopment. To organize and operate an urban redevelopment program.

(oo) Other powers. To exercise and enjoy all other powers, functions, rights, privileges, and immunities necessary or desirable to promote or protect the safety, health, peace, security, good order, comfort, convenience, or general welfare of the city and its inhabitants; and to exercise all implied powers necessary or desirable to carry into execution all powers granted in this charter as fully and completely as if such powers were fully stated herein; and to exercise all powers now or in the future authorized to be exercised by other municipal governments under other laws of the State of Georgia; and no listing of particular powers in this charter shall be held to be exclusive of others, nor restrictive of general words and phrases granting powers, but shall be held to be in addition to such powers unless expressly prohibited to municipalities under the Constitution or applicable laws of the State of Georgia.

SECTION 1.14.

Exercise of powers.

All powers, functions, right, privileges, and immunities of the city, its officers, agencies, or employees shall be carried into execution as provided by this charter. If this charter makes no provision, such shall be carried into execution as provided by ordinance or as provided by pertinent laws of the State of Georgia.

217 ARTICLE II
218 GOVERNMENT STRUCTURE
219 SECTION 2.10.
220 City council creation; number; election.

The legislative authority of the government of the city, except as otherwise specifically provided in this charter, shall be vested in a city council to be composed of a mayor and four councilmembers. The city council established shall in all respects be a successor to and continuation of the governing authority under prior law. The mayor and councilmembers shall be elected in the manner provided by general law and this charter.

SECTION 2.11.

227 City council terms and qualifications for office.

The mayor and members of the city council shall serve for terms of four years and until their respective successors are elected and qualified. No person shall be eligible to serve as mayor or councilmember unless that person shall have been a resident of the city for 12 months prior to the date of election of mayor or members of the council; each shall continue to reside

therein during that member's period of service and to be registered and qualified to vote in municipal elections of the city.

234	SECTION 2.12.
235	Vacancy; filling of vacancies.
236	(a) Vacancies. The office of mayor or councilmember shall become vacant upon the
237	incumbent's death, resignation, forfeiture of office, or occurrence of any event specified by
238	the Constitution of the State of Georgia, Title 45 of the O.C.G.A., or such other applicable
239	laws as are or may hereafter be enacted.
240	(b) Filling of vacancies. A vacancy in the office of mayor or councilmember shall be filled
241	for the remainder of the unexpired term, if any, by appointment by the city council or those
242	members remaining if less than 12 months remains in the unexpired term. If such vacancy
243	occurs 12 months or more prior to the expiration of the term of that office, it shall be filled
244	for the remainder of the unexpired term by a special election, as provided for in Section 5.14
245	of this charter and in accordance with Titles 21 and 45 of the O.C.G.A., or other such laws
246	as are or may hereafter be enacted.
247	(c) This provision shall also apply to a temporary vacancy created by the suspension from
248	office of the mayor or any councilmember.
249	SECTION 2.13.
250	Compensation and expenses.
251	The mayor and council shall receive compensation and expenses for their services as
252	provided by ordinance.
253	SECTION 2.14.
254	Conflicts of interest; holding other offices.
255	(a) Elected and appointed officers of the city are trustees and servants of the residents of the
256	city and shall act in a fiduciary capacity for the benefit of such residents.
257	(b) Conflict of interest. No elected official, appointed officer, or employee of the city or any
258	agency or political entity to which this charter applies shall knowingly:
259	(1) Engage in any business or transaction, or have a financial or other personal interest,
260	direct or indirect, which is incompatible with the proper discharge of that person's official
261	duties or which would tend to impair the independence of the official's judgment or action
262	in the performance of those official duties;

(2) Engage in or accept private employment, or render services for private interests when such employment or service is incompatible with the proper discharge of that person's official duties or would tend to impair the independence of the official's judgment or action in the performance of those official duties;

(3) Disclose confidential information, including information obtained at meetings which are closed pursuant to Chapter 14 of Title 50 of the O.C.G.A., concerning the property, government, or affairs of the governmental body by which the official is engaged without proper legal authorization; or use such information to advance the financial or other private

(4) Accept any valuable gift, whether in the form of service, loan, thing, or promise, from

interest of the official or others;

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- any person, firm, or corporation which to the official's knowledge is interested, directly or indirectly, in any manner whatsoever, in business dealings with the governmental body by which the official is engaged; provided, however, that an elected official who is a candidate for public office may accept campaign contributions and services in connection with any such campaign;
- 278 (5) Represent other private interests in any action or proceeding against this city or any portion of its government; or
- 280 (6) Vote or otherwise participate in the negotiation or in the making of any contract with any business or entity in which the official has a financial interest.
 - (c) Disclosure. Any elected official, appointed officer, or employee who shall have any financial interest, directly or indirectly, in any contract or matter pending before or within any department of the city shall disclose such interest to the city council. The mayor or any councilmember who has a financial interest in any matter pending before the city council shall disclose such interest and such disclosure shall be entered on the records of the city council, and that official shall disqualify himself or herself from participating in any decision or vote relating thereto. Any elected official, appointed officer, or employee of any agency or political entity to which this charter applies who shall have any financial interest, directly or indirectly, in any contract or matter pending before or within such entity shall disclose such interest to the governing body of such agency or entity.
- 292 (d) Use of public property. No elected official, appointed officer, or employee of the city 293 or any agency or entity to which this charter applies shall use property owned by such 294 governmental entity for personal benefit or profit but shall use such property only in their 295 capacity as an officer or employee of the city.
- 296 (e) Contracts voidable and rescindable. Any violation of this section which occurs with the 297 knowledge, express or implied, of a party to a contract or sale shall render said contract or 298 sale voidable at the option of the city council.

(f) Ineligibility of elected official. Except where authorized by law, neither the mayor nor any councilmember shall hold any other elective or appointive office in the city or otherwise be employed by said government or any agency thereof during the term for which that official was elected. No former mayor and no former councilmember shall hold any appointive office in the city until one year after the expiration of the term for which that official was elected.

- (g) Political activities of certain officers and employees. No appointive officer of the city shall continue in such employment upon qualifying as a candidate for nomination or election to any public office. No employee of the city shall continue in such employment upon qualifying for or election to any public office in this city or any other public office which is inconsistent, incompatible, or in conflict with the duties of the city employee. Such determination shall be made by the mayor and council either immediately upon election or at any time such conflict may arise.
- 312 (h) Penalties for violation:

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- 313 (1) Any city officer or employee who knowingly conceals such financial interest or 314 knowingly violates any of the requirements of this section shall be guilty of malfeasance 315 in office or position and shall be deemed to have forfeited that person's office or position.
- 316 (2) Any officer or employee of the city who shall forfeit an office or position as described 317 in paragraph (1) of this subsection shall be ineligible for appointment or election to or 318 employment in a position in the city government for a period of three years thereafter.

319 **SECTION 2.15.**

320 Inquiries and investigations.

Following the adoption of an authorizing resolution, the city council may make inquiries and investigations into the affairs of the city and the conduct of any department, office, or agency thereof, and for this purpose may subpoena witnesses, administer oaths, take testimony, and require the production of evidence. Any person who fails or refuses to obey a lawful order issued in the exercise of these powers by the city council shall be punished as provided by ordinance.

327 **SECTION 2.16.**

General power and authority of the city council.

(a) Except as otherwise provided by law or this charter, the city council shall be vested with all the powers of government of this city.

(b) In addition to all other powers conferred upon it by the law, the council shall have the authority to adopt and provide for the execution of such ordinances, resolutions, rules, and regulations, not inconsistent with this charter and the Constitution and the laws of the State of Georgia, which it shall deem necessary, expedient, or helpful for the peace, good order, protection of life and property, health, welfare, sanitation, comfort, convenience, prosperity, or well-being of the inhabitants of the City of Irwinton and may enforce such ordinances by imposing penalties for violation thereof.

SECTION 2.17.

Eminent domain.

The city council is hereby empowered to acquire, construct, operate, and maintain public ways, parks, public grounds, cemeteries, markets, market houses, public buildings, libraries, sewers, drains, sewage treatment, waterworks, electrical systems, gas systems, airports, hospitals, and charitable, educational, recreational, sport, curative, corrective, detentional, penal, and medical institutions, agencies and facilities, and any other public improvements inside or outside the city, and to regulate the use thereof, and for such purposes, property may be condemned under procedures established under general law applicable now or as provided in the future.

SECTION 2.18.

349 Organizational meetings.

The city council shall hold an organizational meeting as prescribed by ordinance. The meeting shall be called to order by the mayor-elect or city clerk, and the oath of office shall be administered to the newly elected members by a judicial officer authorized to administer oaths and shall, to the extent that it comports with federal and state law, be as follows:

"I do solemnly swear that I will faithfully perform the duties of (mayor)(councilmember) of this city and that I will support and defend the charter thereof as well as the constitution and laws of the State of Georgia and of the United States of America. I am not the holder of any unaccounted for public money due this state or any political subdivision or authority thereof. I am not the holder of any office of trust under the government of the United States, any other state, or any foreign state which I by the laws of the State of Georgia am prohibited from holding. I am otherwise qualified to hold said office according to the Constitution and laws of Georgia. I have been a resident of the City of Irwinton for the time required by the Constitution and laws of this state and by the municipal charter. I will

363	perform the duties of my office in the best interest of the City of Irwinton to the best of my
364	ability without fear, favor, affecting, reward, or expectation thereof."

365 SECTION 2.19. 366 Regular and special meetings. 367 (a) The city council shall hold regular meetings at such times and places as shall be 368 prescribed by ordinance. 369 (b) Special meetings of the city council may be held on call by the mayor or any member 370 of council. Notice of such special meetings shall be served on all other members personally, or by telephone personally, at least 24 hours in advance of the meeting. Such notice to 371 372 councilmembers shall not be required if the mayor and all council members are present when the special meeting is called. Such notice of any special meeting may be waived by a 373 374 councilmember in writing before or after such a meeting, and attendance at the meeting shall 375 also constitute a waiver of notice on any business transacted in such councilmember's 376 presence. Only the business stated in the call may be transacted at the special meeting. (c) All meetings of the city council shall be public to the extent required by law and notice 377 378 to the public of special meetings shall be made fully as is reasonably possible as provided by 379 Code Section 50-14-1 of the O.C.G.A., or other such applicable laws as are or may hereafter 380 be enacted. 381 SECTION 2.20. 382 Rules of procedure.

- 383 (a) The city council shall adopt its rules or procedure and order of business consistent with 384 the provisions of this charter and shall provide for keeping a journal of its proceedings, which 385 shall be a public record.
- 386 (b) All committees and committee chairs and officers of the city council shall be appointed 387 by the mayor and shall serve at the pleasure of the mayor. The mayor shall have the power 388 to appoint new members to any committee at any time.

389 **SECTION 2.21.**390 Quorum: voting.

391 (a) Three councilmembers shall constitute a quorum and shall be authorized to transact 392 business of the city council. Voting on the adoption of ordinances shall be by voice vote and 393 the vote shall be recorded in the journal, but any member of the city council shall have the

right to request a roll call vote and such vote shall be recorded in the journal. Except as otherwise provided in this charter, the affirmative vote of three councilmembers shall be required for the adoption of any ordinance, resolution, or motion.

(b) A councilmember shall vote on all motions unless he or she has a conflict of interest preventing him or her from making a decision in a fair and legal manner. If a conflict of interest does exist, the councilmember shall explain for the record his or her decision to abstain on any vote. Unless a councilmember is abstaining due to a conflict of interest, all abstentions shall be counted as affirmative votes.

SECTION 2.22.

Ordinance form; procedures.

(a) Every proposed ordinance shall be introduced in writing and in the form required for

final adoption. No ordinance shall contain a subject which is not expressed in its title. The enacting clause shall be "It is hereby ordained by the governing authority of the City of Irwinton" and every ordinance shall so begin.

(b) An ordinance may be introduced by any councilmember and be read at a regular or special meeting of the city council. Ordinances shall be considered and adopted or rejected by the city council in accordance with the rules which it shall establish; provided, however, that an ordinance shall not be adopted the same day it is introduced, except for emergency ordinances provided in Section 2.24 of this charter. Upon introduction of any ordinance, the clerk shall as soon as possible distribute a copy to the mayor and to each councilmember and shall file a reasonable number of copies in the office of the clerk and at such other public

SECTION 2.23.

places as the city council may designate.

417 Action requiring an ordinance.

418 Acts of the city council which have the force and effect of law shall be enacted by ordinance.

SECTION 2.24.

Emergencies.

(a) To meet a public emergency affecting life, health, property, or public peace, the city council may convene on call of the mayor or three councilmembers and promptly adopt an emergency ordinance, but such ordinance may not levy taxes; grant, renew, or extend a franchise; regulate the rate charged by any public utility for its services; or authorize the

borrowing of money except for loans to be repaid within 30 days. An emergency ordinance shall be introduced in the form prescribed for ordinances generally, except that it shall be plainly designated as an emergency ordinance and shall contain, after the enacting clause, a declaration stating that an emergency exists, and describing the emergency in clear and specific terms. An emergency ordinance may be adopted, with or without amendment, or rejected at the meeting at which it is introduced, but the affirmative vote of at least three councilmembers shall be required for adoption. It shall become effective upon adoption or at such later time as it may specify. Every emergency ordinance shall automatically stand repealed 30 days following the date upon which it was adopted, but this shall not prevent reenactment of the ordinance in the manner specified in this section if the emergency still exists. An emergency ordinance may also be repealed by adoption of a repealing ordinance in the same manner specified in this section for adoption of emergency ordinances.

(b) Such meetings shall be open to the public to the extent required by law and notice to the public of emergency meetings shall be made as fully as is reasonably possible in accordance with Code Section 50-14-1 of the O.C.G.A., or such other applicable laws as are or may hereafter be enacted.

441 **SECTION 2.25.**

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Codes of technical regulations.

- 443 (a) The city council may adopt any standard code of technical regulations by reference 444 thereto in an adopting ordinance. The procedure and requirements governing such adopting 445 ordinance shall be as prescribed for ordinances general except that:
- 446 (1) The requirements of subsection (b) of Section 2.22 of this charter for distribution and 447 filling of copies of the ordinance shall be construed to include copies of any code of 448 technical regulations, as well as the adopting ordinance; and
- 449 (2) A copy of each adopted code of technical regulations, as well as the adopting 450 ordinance, shall be authenticated and recorded by the city clerk pursuant to Section 2.26 451 of this charter.
- 452 (b) Copies of any adopted code of technical regulations shall be made available by the city 453 clerk for inspection by the public.

SECTION 2.26.

Signing; authenticating; recording; codification; printing.

456 (a) The city clerk shall authenticate by the city clerk's signature and record in full in a 457 properly indexed book kept for that purpose, all ordinances adopted by the council.

(b) The city council shall provide for the preparation of a general codification of all the ordinances of the city having the force and effect of law. The general codification shall be adopted by the city council by ordinance and shall be published promptly, together with all amendments thereto and such codes or technical regulations and other rules and regulations as the city council may specify. This compilation shall be known and cited officially as "The Code of the City of Irwinton, Georgia." Copies of the code shall be furnished to all officers, departments, and agencies of the city, and made available for purchase by the public at a reasonable price as fixed by the city council.

(c) The city council shall cause each ordinance and each amendment to this charter to be

(c) The city council shall cause each ordinance and each amendment to this charter to be printed promptly following its adoption, and the printed ordinances and charter amendments shall be made available for purchase by the public at reasonable prices to be fixed by the city council. Following publication of the first code under this charter and at all times thereafter, the ordinances and charter amendments shall be printed in substantially the same style as the code currently in effect and shall be suitable in form for incorporation therein. The city council shall make such further arrangements as deemed desirable with reproduction and distribution of any current changes in or additions to codes of technical regulations and other rules and regulations included in the code.

SECTION 2.27.

Election of mayor; forfeiture; compensation.

The mayor shall be elected and serve a term of four years and until a successor is elected and qualified. The mayor shall be a qualified elector of the city and shall have been a resident of the city for 12 months preceding the election. The mayor shall continue to reside in the city during this period of service. The mayor shall forfeit the office on the same grounds and under the same procedure as for councilmembers. The compensation of the mayor shall be established in the same manner as for councilmembers.

SECTION 2.28.

484 Chief executive officer.

The mayor shall be the chief executive of the city. The mayor shall possess all of the executive and administrative powers granted to the city under the constitution and laws of the State of Georgia, and all the executive and administrative powers contained in this charter.

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489	SECTION 2.29.
490	Powers and duties of mayor.
401	
491	As the chief executive of the city, the mayor shall:
492	(1) See that all laws and ordinances of the city are faithfully executed;
493	(2) Appoint and remove all officers, department heads, and employees of the city, except
494	as otherwise provided by this charter;
495	(3) Exercise supervision over all executive and administrative work of the city and provide
496	for the coordination of administrative activities;
497	(4) Prepare and submit to the city council a recommended operating budget and capital
498	budget;
499	(5) Submit to the city council at least once a year a statement covering the financial
500	conditions of the city, and from time to time, such other information as the city council
501	may request;
502	(6) Recommend to the city council such measures relative to the affairs of the city,
503	improvement of the government, and promotion of the welfare of its inhabitants as the
504	mayor may deem expedient;
505	(7) Call for special meetings of the city council as provided in subsection (b) of
506	Section 2.19 of this charter;
507	(8) Approve or disapprove ordinances as provided in Section 2.30 of this charter;
508	(9) Provide for an annual audit of all accounts of the city;
509	(10) Require any department or agency of the city to submit written reports whenever the
510	mayor deems it expedient; and
511	(11) Perform such other duties as may be required by law, this charter, or by ordinance.
512	SECTION 2.30.
513	Submission of ordinances to the mayor; veto power.
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514	(a) Every ordinance adopted by the city council shall be presented promptly by the city clerk
515	to the mayor.
516	(b) The mayor, within ten calendar days of receipt of an ordinance, shall return it to the city
517	clerk with or without the mayor's approval. If the ordinance has been approved by the
518	mayor, it shall become law upon its return to the city clerk; if the ordinance is neither
519	approved nor disapproved, it shall become law at twelve o'clock noon on the tenth calendar
520	day after its adoption; if the ordinance is disapproved, the mayor shall submit to the city
521	council, through the city clerk, a written statement of reasons for the veto. The city clerk

shall record upon the ordinance the date of its delivery to and receipt from the mayor.

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(c) Ordinances vetoed by the mayor shall be presented by the city clerk to the city council at its next meeting. If the city council then or at its next meeting adopts the ordinance by an affirmative vote of three members, it shall become law.(d) The mayor may disapprove or reduce any item or items of appropriation in any ordinance. The approved part or parts of any ordinance making appropriations shall become

law, and the part or parts disapproved shall not become law unless the mayor vetoes as provided herein. The reduced part or parts shall be presented to city council as though

disapproved and shall not become law unless overridden by the council as provided in

subsection (c) of this section.

vote as a member of the council.

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532 **SECTION 2.31.**

Mayor pro tem; selections; duties.

By a majority vote, the city council shall elect a councilmember to serve as mayor pro tem. The mayor pro tem shall preside at all meetings of the city council and shall assume the duties and powers of the mayor upon the mayor's physical or mental disability, suspension from office, or absence. The city council, by a majority vote, shall elect a new presiding officer from among its members for any period in which the mayor pro tem is disabled, absent, or acting as the mayor. Any such absence or disability shall be declared by a majority vote of all councilmembers. When serving as a mayor, the mayor pro tem shall not

542 ARTICLE III
543 ADMINISTRATIVE AFFAIRS
544 SECTION 3.10.
545 Administrative and service departments.

- 546 (a) Except as otherwise provided in this charter, the city council, by ordinance, shall prescribe the functions or duties and establish, abolish, alter, consolidate, or leave vacant all non-elective offices, positions of employment, departments, and agencies of the city, as necessary for the proper administration of the affairs and government of the city.
- (b) Except as otherwise provided by this charter or by law, the directors of departments and
 other appointed officers of the city shall be appointed solely on the basis of their respective
 administrative and professional qualifications.
- (c) All appointive officers and directors of departments shall receive such compensation asprescribed by ordinance or resolution.

555 (d) There may be a director of each department or agency who shall be its principal officer.

- Each director shall be subject to the direction and supervision of the appointing authority and
- shall be responsible for the administration and direction of the affairs and operations of that
- 558 director's department or agency.
- 559 (e) All appointive officers and directors, under the supervision of the mayor, shall be
- 560 nominated by the mayor with confirmation of appointment by the city council. All
- 561 appointive officers and directors shall be employees at-will and subject to removal or
- suspension at any time by the recommendation of the mayor and approval of city council
- unless otherwise provided by law or ordinance.

564 **SECTION 3.11.**

Boards, commissions, and authorities.

- 566 (a) The city council may create by ordinance such boards, commissions, and authorities to
- 567 fulfill any investigative, quasi-judicial, or quasi-legislative function that the city council
- deems necessary and shall by ordinance establish the composition, period of existence,
- 569 duties, and powers thereof.
- 570 (b) All members of boards, commissions, and authorities of the city shall be appointed by
- 571 the city council for such terms of office and in such manner as shall be provided by
- 572 ordinance, except where other appointing authority, terms of office, or manner of
- 573 appointment is prescribed by this charter or by law.
- 574 (c) The city council, by ordinance, may provide for the compensation and reimbursement
- 575 for actual and necessary expenses of the members of any board, commission, or authority.
- 576 (d) Except as otherwise provided by charter or by law, no member of any board,
- 577 commission, or authority shall hold an elective office in the city.
- 578 (e) Any vacancy on a board, commission, or authority of the city shall be filled for the
- 579 unexpired term in the manner prescribed herein for original appointment, except as otherwise
- provided by this charter or by law.
- 581 (f) No member of a board, commission, or authority shall assume office until that person has
- 582 executed and filed with the clerk of the city an oath obligating himself to faithfully and
- 583 impartially perform the duties of that member's office, such oath to be prescribed by
- ordinance and administered by the mayor.
- 585 (g) All board members serve at-will and may be removed at any time by a vote of three
- members of the city council unless otherwise provided by law.
- 587 (h) Except as otherwise provided by this charter or by law, each board, commission, or
- authority of the city shall elect one of its members as chairperson and one member as
- vice-chairperson, and may elect as its secretary one of its own members of may appoint as

secretary an employee of the city. Each board, commission, or authority of the city government may establish such bylaws, rules, and regulations, not inconsistent with this charter, ordinances of the city, or law, as it deems appropriate and necessary for the fulfillment of its duties or the conduct of its affairs. Copies of such bylaws, rules, and regulations shall be filed with the city clerk.

SECTION 3.12.

596 City attorney.

The city council shall appoint a city attorney, together with such assistant city attorneys as may be authorized, and shall provide for the payment of such attorney or attorneys for services rendered to the city. The city attorney shall be responsible for providing for the representation and defense of the city in all litigation in which the city is a party; may be the prosecuting officer in the municipal court; shall attend the meetings of the council as directed; shall advise the city council, mayor, and other officers and employees of the city concerning legal aspects of the city's affairs; and shall perform such other duties as may be required by virtue of the person's position as city attorney. The city attorney is not a public official of the city and does not take an oath of office. The city attorney shall at all times be an independent contractor. A law firm, rather than an individual, may be designated as the city attorney.

SECTION 3.13.

609 City clerk.

The city council shall appoint a city clerk who shall not be a councilmember. The city clerk shall be custodian of the official city seal and city records; maintain city council records required by this charter; and perform such other duties as may be required by the city council.

SECTION 3.14.

Position classification and pay plans.

The mayor shall be responsible for the preparation of a position classification and pay plan which shall be submitted to the city council for approval. Such plan may apply to all employees of the city and any of its agencies, departments, boards, commissions, or authorities. When a pay plan has been adopted, the city council shall not increase or decrease

the salary range applicable to any position except by amendment of such pay plan. For

purposes of this section, all elected and appointed city officials are not city employees.

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622 SECTION 3.15. Personnel policies. 623 624 All employees serve at-will and may be removed from office at any time unless otherwise provided by ordinance. 625 626 ARTICLE IV JUDICIAL BRANCH 627 628 SECTION 4.10. 629 Creation; name. 630 (a) There shall be a court to be known as the Municipal Court of the City of Irwinton. (b) The municipal court shall be presided over by a chief judge and such part-time, full-time, 631 or stand-by judges as shall be provided by ordinance. 632 633 (c) No person shall be qualified or eligible to serve as a judge on the municipal court unless 634 that person shall have attained the age of 21 years, shall be a member of the State Bar of Georgia, and shall possess all qualifications required by law. All judges shall be appointed 635 by the city council and shall serve until a successor is appointed and qualified. 636 637 (d) Compensation of the judges shall be fixed by ordinance. 638 (e) Judges serve at-will and may be removed from office at any time by the city council unless otherwise provided by ordinance. 639 640 (f) Before assuming office, each judge shall take an oath, given by the mayor, that the judge 641 will honestly and faithfully discharge the duties of the office to the best of that person's ability and without fear, favor or partiality. The oath shall be entered upon the minutes of 642 the city council journal required in Section 2.20 of this charter. 643 **SECTION 4.11.** 644 645 Convening.

The municipal court shall be convened at regular intervals as provided by ordinance.

SECTION 4.12.

Jurisdiction; powers.

649 (a) The municipal court shall have jurisdiction and authority to try and punish violations of

- 650 this charter, all city ordinances, and such other violations as provided by law.
- 651 (b) The municipal court shall have authority to punish those in its presence for contempt,
- provided that such punishment shall not exceed \$200.00 or ten days in jail.
- 653 (c) The municipal court may fix punishment for offenses within its jurisdiction not
- 654 exceeding a fine of \$1,000.00 or imprisonment for 180 days or both such fine and
- imprisonment or may fix punishment by fine, imprisonment, or alternative sentencing as now
- or hereafter provided by law.
- 657 (d) The municipal court shall have authority to establish a schedule of fees to defray the cost
- of operation, and shall be entitled to reimbursement of the cost of meals, transportation, and
- 659 caretaking of prisoners bound over to superior courts for violations of state law.
- 660 (e) The municipal court shall have authority to establish bail and recognizance to ensure the
- presence of those charged with violations before said court, and shall have discretionary
- authority to accept cash or personal or real property as surety for the appearance of persons
- charged with violations. Whenever any person shall give bail for that person's appearance
- and shall fail to appear at that time fixed for trial, the bond shall be forfeited by the judge
- presiding at such time, and an execution issued thereon by serving the defendant and the
- defendant's sureties with a rule nisi, at least two days before a hearing on the rule nisi. In the
- event that cash or property is accepted in lieu of bond for security for the appearance of a
- defendant at trial, and if such defendant fails to appear at the time and place fixed for trial,
- the cash so deposited shall be on order of the judge declared forfeited to the city and the
- property so deposited shall have a lien against it for the value forfeited which lien shall be
- enforceable in the same manner and to the same extent as a lien for city property taxes.
- 672 (f) The municipal court shall have the same authority as superior courts to compel the
- production of evidence in the possession of any party; to enforce obedience to its orders,
- 674 judgments, and sentences; and to administer such oaths as are necessary.
- 675 (g) The municipal court may compel the presence of all parties necessary to a proper
- disposal of each case by the issuance of summonses, subpoenas, and warrants which may be
- served as executed by any officer as authorized by this charter or by law.
- 678 (h) Each judge of the municipal court shall be authorized to issue warrants for the arrest of
- 679 persons charged with offenses against any ordinance of the city, and each judge of the
- 680 municipal court shall have the same authority as a magistrate of the state to issue warrants
- 681 for offenses against state laws committed with the city.

682 SECTION 4.13. 683 Certiorari. 684 The right of certiorari from the decision and judgment of the municipal court shall exist in all criminal cases and ordinance violation cases, and such certiorari shall be obtained under 685 686 the sanction of a judge of the Superior Court of Wilkinson County under the laws of the State 687 of Georgia regulating the granting and issuance of writs of certiorari. 688 **SECTION 4.14.** 689 Rules for court. With the approval of the city council, the judge shall have full power and authority to make 690 691 reasonable rules and regulations necessary and proper to secure the efficient and successful administration of the municipal court; provided, however, that the city council may adopt in 692 693 part or in toto the rules and regulations applicable to municipal courts. The rules and regulations made or adopted shall be filed with the city clerk, shall be available for public 694 inspection, and, upon request, a copy shall be furnished to all defendants in municipal court 695 696 proceedings at least 48 hours prior to said proceedings. ARTICLE V 697 698 **ELECTIONS AND REMOVAL** 699 SECTION 5.10. 700 Applicability of general law. 701 All primaries and elections shall be held and conducted in accordance with Chapter 2 of Title 21 of the O.C.G.A., the "Georgia Election Code," as now or hereafter amended. 702 SECTION 5.11. 703 704 Election of the city council and mayor. (a) There shall be a municipal general election biennially in the even years on the Tuesday 705 706 next following first Monday in November. (b) There shall be elected the mayor and two city council members at one election and at 707 every other regular election thereafter. The remaining council seats shall be filled at the 708 election alternating with the first election so that a continuing body is created. Terms shall 709 be for four years. 710

711 SECTION 5.12. 712 Nonpartisan elections. 713 Political parties shall not conduct primaries for city offices and all names of candidates for city offices shall be listed without party designations. 714 SECTION 5.13. 715 716 Election by majority. 717 The person receiving a majority of the votes cast for any city office shall be elected. 718 SECTION 5.14. 719 Special elections; vacancies. 720 In the event that the office of mayor or councilmember shall become vacant as provided in 721 Section 2.12 of this charter, the city council or those remaining shall order a special election to fill the balance of the unexpired term of such official; provided, however, that, if such 722 723 vacancy occurs within 12 months of the expiration of the term of that office, the city council 724 or those remaining shall appoint a successor for the remainder of the term. In all other respects, the special election shall be held and conducted in accordance with Chapter 2 of 725 726 Title 21 of the O.C.G.A., the "Georgia Election Code," as now or hereafter amended. 727 SECTION 5.15. 728 Other provisions. 729 Except as otherwise provided by this charter, the city council shall, by ordinance, prescribe such rules and regulations it deems appropriate to fulfill any options and duties under 730 Chapter 2 of Title 21 of the O.C.G.A., the "Georgia Election Code." 731 SECTION 5.16. 732 Removal of officers. 733 (a) The mayor, council members, or other appointed officers provided for in this charter 734 shall be removed from office for any one or more of the causes provided in Title 45 of the 735 O.C.G.A., or such other applicable laws as are or may hereafter be enacted. 736 (b) Removal of an officer pursuant to subsection (a) of this section shall be accomplished 737 one of the following methods: 738

(1) Following hearing at which an impartial panel shall render a decision. In the event an elected officer is sought to be removed by the action of the city council, such officer shall be entitled to a written notice specifying the ground or grounds for removal and to a public hearing which shall be held not less than ten days after the service of such written notice. The city council shall provide by ordinance for the manner in which such hearings shall be held. Any elected officer sought to be removed from office as herein provided shall have the right of appeal from the decision of the city council to the Superior Court of Wilkinson County. Such appeal shall be governed by the same rules as govern appeals to the superior court from the probate court.

(2) By an order of the Superior Court of Wilkinson County following a hearing on a complaint seeking such removal brought by any resident of the City of Irwinton.

750 ARTICLE VI
 751 FINANCE
 752 SECTION 6.10.
 753 Property Tax.

The city council may assess, levy, and collect an ad valorem tax on all real and personal property within the corporate limits of the city that is subject to such taxation by the state and county. This tax is for the purpose of raising revenues to defray the costs of operating the city government, of providing governmental services, for the repayment of principal and interest on general obligations, and for any other public purpose as determined by the city council in its discretion.

SECTION 6.11.

761 Millage rate; due dates; payment methods.

The city council, by ordinance, shall establish a millage rate for the city property tax, a due date, and the time period within which these taxes must be paid. The city council, by ordinance, may provide for the payment of these taxes by installments or in one lump sum, as well as authorize the voluntary payment of taxes prior to the time when due.

SECTION 6.12.

767 Occupation and business taxes.

The city council by ordinance shall have the power to levy such corporation or business taxes as are not denied by law. The city council may classify businesses, occupations, or

professions for the purpose of such taxation in any way which may be lawful and may compel the payment of such taxes as provided in Section 6.18 of this charter.

SECTION 6.13.

773 Regulatory fees; permits.

The city council by ordinance shall have the power to require businesses or practitioners doing business within this city to obtain a permit for such activity from the city and pay a reasonable regulatory fee for such permit as provided by general law. Such fees shall reflect the total cost to the city of regulating the activity, and if unpaid, shall be collected as provided in Section 6.18 of this charter.

SECTION 6.14.

780 Franchises.

(a) The city council shall have the power to grant franchises for the use of this city's streets and alleys for the purposes of railroads, street railways, telephone companies, electric companies, electric membership corporations, cable television and other telecommunications companies, gas companies, transportation companies, and other similar organizations. The city council shall determine the duration, terms, whether the same shall be exclusive or nonexclusive, and the consideration for such franchises; provided, however, that no franchise shall be granted for a period in excess of 35 years and no franchise shall be granted unless the city receives just and adequate compensation therefor. The city council shall provide for the registration of all franchises with the city clerk in a registration book kept by the city clerk. The city council may provide by ordinance for the registration within a reasonable time of all franchises previously granted.

(b) If no franchise agreement is in effect, the city council has the authority to impose a tax on gross receipts for the use of this city's streets and alleys for the purposes of railroads, street railways, telephone companies, electric companies, electric membership corporations, cable television and other telecommunications companies, gas companies, transportation companies and other similar organizations.

SECTION 6.15.

798 Service charges.

The city council by ordinance shall have the power to assess and collect fees, charges, assessments, and tolls for sewers, sanitary and health services, or any other services provided

or made available within and without the corporate limits of the city. If unpaid, such charges shall be collected as provided in Section 6.18 of this charter.

SECTION 6.16.

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Special assessments.

The city council by ordinance shall have the power to assess and collect the cost of constructing, reconstructing, widening, or improving any public way, street, sidewalk, curbing, gutters, sewers, or other utility mains and appurtenances from the abutting property owners. If unpaid, such charges shall be collected as provided in Section 6.18 of this charter.

SECTION 6.17.

810 Construction; other taxes and fees.

This city shall be empowered to levy any other tax or fee allowed now or hereafter by law, and the specific mention of any right, power, or authority in this article shall not be construed as limiting in any way the general powers of this city to govern its local affairs.

SECTION 6.18.

815 Collection of delinquent taxes and fees.

The city council, by ordinance, may provide generally for the collection of delinquent taxes, fees, or other revenue due the city under Sections 6.10 through 6.17 of this charter by whatever reasonable means as are not precluded by law. This shall include providing for the dates when the taxes or fees are due; late penalties or interest; issuance and execution of fi.fas; creation and priority of liens; making delinquent taxes and fees personal debts of the persons required to pay the taxes or fees imposed; revoking city permits for failure to pay any city taxes or fees; and providing for the assignment or transfer of tax executions.

SECTION 6.19.

824 General obligation bonds.

The city council shall have the power to issue bonds for the purpose of raising revenue to carry out any project, program, or venture authorized under this charter or the laws of the state. Such bonding authority shall be exercised in accordance with the laws governing bond issuance by municipalities in effect at the time said issue is undertaken.

829 SECTION 6.20. 830 Revenue bonds. 831 Revenue bonds may be issued by the city council as state law now or hereafter provides. Such bonds are to be paid out of any revenue produced by the project, program, or venture 832 833 for which they were issued. SECTION 6.21. 834 Short-term loans. 835 836 The city may obtain short-term loans and must repay such loans not later than December 31 837 of each year, unless otherwise provided by law. **SECTION 6.22.** 838 839 Lease-purchase contracts. The city may enter into multi-year lease, purchase, or lease purchase contracts for the 840 841 acquisition of goods, materials, real and personal property, services, and supplies provided 842 the contract terminates without further obligation on the part of the municipality at the close of the calendar year in which it was executed and at the close of each succeeding calendar 843 844 year for which it may be renewed. Contracts must be executed in accordance with the 845 requirements of Code Section 36-60-13 of the O.C.G.A., or other such applicable laws as are 846 or may hereafter be enacted. 847 SECTION 6.23. 848 Fiscal year. The city council shall set the fiscal year by ordinance. This fiscal year shall constitute the 849 budget year and the year for financial accounting and reporting of each and every office, 850 department, agency, and activity of the city government unless otherwise provided by state 851 or federal law. 852 SECTION 6.24. 853 Preparation of budgets. 854 The city council shall provide an ordinance on the procedures and requirements for the 855 preparation and execution of an annual operating budget, a capital improvement plan, and 856

a capital budget, including requirements as to the scope, content, and form of such budgets and plans.

859 **SECTION 6.25.**

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Submission of operating budget to city council.

On or before a date fixed by the city council but not later than thirty days prior to the beginning of each fiscal year, the mayor shall submit to the city council a proposed operating budget for the ensuing fiscal year. The budget shall be accompanied by a message from the mayor containing a statement of the general fiscal policies of the city, the important features of the budget, explanations of major changes recommended for the next fiscal year, a general summary of the budget, and such other pertinent comments and information. The operating budget and the capital budget provided for in this charter, the budget message, and all supporting documents shall be filed in the office of the city clerk and shall be open to public inspection.

SECTION 6.26.

Action by city council on budget.

- 872 (a) The city council may amend the operating budget proposed by the mayor; except, that
 873 the budget as finally amended and adopted must provide for all expenditures required by
- state law or by other provisions of this charter and for all debt service requirements for the
- ensuing fiscal year, and the total appropriations from any fund shall not exceed the estimated
- 876 fund balance, reserves, and revenues.
- 877 (b) The city council by ordinance shall adopt the final operating budget by a time each fiscal
- year as enumerated in said ordinance. If the city council fails to adopt the budget by this
- 879 date, the amounts appropriated for operation for the current fiscal year shall be deemed
- 880 adopted by the ensuing fiscal year on a month-to-month basis, with all items prorated
- accordingly until such time as the city council adopts a budget for the ensuing fiscal year.
- Adoption of the budget shall take the form of an appropriations ordinance setting out the
- 883 estimated revenues in detail by sources and making appropriations according to fund and by
- 884 organizational unit, purpose, or activity as set out in the budget preparation ordinance
- adopted pursuant to Section 6.24 of this charter.
- 886 (c) The amount set out in the adopted operating budget for each organizational unit shall
- 887 constitute the annual appropriation for such, and no expenditure shall be made or
- encumbrance created in excess of the otherwise unencumbered balance of the appropriations
- 889 or allotment thereof, to which it is chargeable.

890 **SECTION 6.27.**

891 Tax levies.

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The city council shall levy by ordinance such taxes as are necessary. The taxes and tax rates set by such ordinances shall be such that reasonable estimates of revenues from such levy shall at least be sufficient, together with other anticipated revenues, fund balances, and applicable reserves, to equal the total amount appropriated for each of the several funds set forth in the annual operating budget for defraying the expenses of the general government of this city.

898 **SECTION 6.28.**

899 Changes in appropriations.

The city council by ordinance may make changes in the appropriations contained in the current operating budget, at any regular meeting or special or emergency meeting called for such purpose, but any additional appropriations may be made only from an existing unexpended surplus.

(a) On or before the date fixed by the city council but no later than 30 days prior to the

904 **SECTION 6.29.**

905 Capital budget.

907 beginning of each fiscal year, the mayor shall submit to the city council a proposed capital improvements plan with a recommended capital budget containing the means of financing 908 909 the improvements proposed for the ensuing fiscal year. The city council shall have power 910 to accept, with or without amendments, or reject the proposed plan and proposed budget. 911 The city council shall not authorize an expenditure for the construction of any building, structure, work, or improvement, unless the appropriations for such project are included in 912 913 the capital budget, except to meet a public emergency as provided in Section 2.24 of this 914 charter. (b) The city council shall adopt by ordinance the final capital budget for the ensuing fiscal 915 year not later than a time set by city council by ordinance. No appropriations provided for 916 917 in a prior capital budget shall lapse until the purpose for which the appropriation was made shall have been accomplished or abandoned; provided, however, that the city council may 918 919 submit amendments to the capital budget at any time during the fiscal year, accompanied by 920 recommendations. Any such amendments to the capital budget shall become effective only upon adoption by ordinance. 921

922	SECTION 6.30.
923	Independent audit.
924	There shall be an annual independent audit of all city accounts, funds, and financial
925	transactions by a certified public accountant selected by the city council. The audit shall be
926	conducted according to generally accepted auditing principles. Any audit of any funds by
927	the state or federal governments may be accepted as satisfying the requirements of this
928	charter. Copies of annual audit reports shall be available at printing costs to the public.
929	SECTION 6.31.
930	Contracting procedures.
931	No contract with the city shall be binding on the city unless:
932	(1) It is in writing;
933	(2) It is drawn by or submitted to and reviewed by the city attorney, and as a matter of
934	course, is signed by the city attorney to indicate such drafting or review; and
935	(3) It is made or authorized by the city council and such approval is entered in the city
936	council journal of proceedings pursuant to Section 2.21 of this charter.
937	SECTION 6.32.
937 938	SECTION 6.32. Centralized purchasing.
938	Centralized purchasing.
938939940	Centralized purchasing. The city council shall by ordinance prescribe procedures for a system of centralized purchasing for the city.
938939940941	Centralized purchasing. The city council shall by ordinance prescribe procedures for a system of centralized purchasing for the city. SECTION 6.33.
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and convey said cut-off or separated parcel or tract of land to an abutting or adjoining property owner or owners where such sale and conveyance facilitates the enjoyment of the highest and best use of the abutting owner's property. Included in the sales contract shall be a provision for the rights-of-way of said street, avenue, alley, or public place. Each abutting property owner shall be notified of the availability of the property and given the opportunity to purchase said property under such terms and conditions as set out by ordinance. All deeds and conveyances heretofore and hereafter so executed and delivered shall convey all title and interest the city has in such property, notwithstanding the fact that no public sale after advertisement was or is hereafter made.

961 ARTICLE VII
962 GENERAL PROVISIONS
963 SECTION 7.10.
964 Bonds for officials.

The officers and employees of this city, both elective and appointive, shall execute such surety or fidelity bonds in such amounts and upon such terms and conditions as the city council shall from time to time require by ordinance or as may be provided by law.

SECTION 7.11.

969 Prior ordinances.

All ordinance, resolutions, rules, and regulations now in force in the city not inconsistent with this charter are hereby declared valid and of full effect and force until amended or repealed by the city council.

SECTION 7.12.

974 Existing personnel and officers.

Except as specifically provided otherwise by this charter, all personnel and officers of the city and their rights, privileges, and powers shall continue beyond the time this charter takes effect.

978 SECTION 7.13. 979 Pending matters. 980 Except as specifically provided otherwise by this charter, all rights, claims, actions, orders, contracts, and legal or administrative proceedings shall continue and any such ongoing work 981 982 or cases shall be completed by such city agencies personnel or offices as may be provided 983 by the city council. 984 **SECTION 7.14.** 985 Construction. 986 (a) Section captions in this charter are informative only and are not to be considered as part 987 thereof. (b) The word "shall" is mandatory, and the word "may" is permissive. 988 989 (c) The singular shall include the plural, the masculine shall include the feminine, and vice 990 versa. 991 SECTION 7.15. 992 Severability. 993 If any article, section, subsection, paragraph, sentence, or part thereof of this charter shall be 994 held to be invalid or unconstitutional, such invalidity or unconstitutionality shall not affect 995 or impair other parts of this charter unless it clearly appears that such other parts are wholly and necessarily dependent upon the part held to be invalid or unconstitutional, it being the 996 997 legislative intent in enacting this charter that each article, section, subsection, paragraph, 998 sentence, or part thereof be enacted separately and independent of each other. 999 SECTION 7.16. 1000 Specific repealer. An Act incorporating the City of Irwinton in the County of Wilkinson, approved March 28, 1001 1002 1988 (Ga. L. 1988, p. 4341), is hereby repealed in its entirety and all amendatory acts thereof are likewise repealed in their entirety. 1003

1004	SECTION 7.17.
1005	Effective date.
1006	This Act shall become effective upon its approval by the Governor or upon its becoming law
1007	without such approval.
1008	SECTION 7.18.
1009	General repealer.
1010	All laws and parts of laws in conflict with this charter are repealed.