House Bill 157

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By: Representatives Erwin of the 28th and Anderson of the 10th

A BILL TO BE ENTITLED AN ACT

To provide a new charter for the Town of Mount Airy; to provide for incorporation, boundaries, and powers of the town; to provide for the exercise of powers and limitations on powers; to provide for a governing authority of such town and the powers, duties, authority, prohibitions, election, terms, removal from office, method of filling vacancies, compensation, expenses, and qualifications; to provide for conflict of interest and holding other offices; to provide for inquiries and investigations; to provide for organization and meeting procedures; to provide for ordinances; to provide for eminent domain; to provide for codes; to provide for the office of mayor and certain duties and powers relative to the office of mayor; to provide for a veto; to provide for a mayor pro tempore; to provide for a town manager; to provide for administrative responsibilities; to provide for boards, commissions, and authorities; to provide for a town attorney, town clerk, and other personnel; to provide for a comprehensive land use plan; to provide for the establishment of a municipal court and the judge or judges thereof; to provide for practices and procedures; to provide for taxation, permits, and fees; to provide for franchises, service charges, and assessments; to provide for bonded and other indebtedness; to provide for accounting and budgeting; to provide for contracting and purchasing; to provide for sale of town property; to provide for bonds for officials; to provide for pending matters; to provide for definitions and construction; to

provide for severability; to provide for related matters; to repeal a specific Act; to repeal conflicting laws; and for other purposes.

20 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

21	ARTICLE I.
22	INCORPORATION AND POWERS
23	SECTION 1.10.
24	Incorporation.
25	The Town of Mount Airy in Habersham County is reincorporated by the enactment of this
26	charter and is constituted and declared a body politic and corporate under the name of the
27	Town of Mount Airy. References in this charter to "the town" or "this town" refer to the
28	Town of Mount Airy. The town shall have perpetual existence. The legal situs of the town
29	shall be Habersham County.

30 **SECTION 1.11.**

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31 Corporate boundaries.

(a) The boundaries of the town shall be those existing on the effective date of the adoption of this charter with such alterations as may be made from time to time in the manner provided by law. Such boundaries shall specifically include, but not be limited to, the territory outlined in an Act approved February 9, 2005 (Ga. L. 2005, p. 3506). The boundaries of the town at all times shall be shown on a map, a written description, or any combination thereof, to be retained permanently in the office of the town clerk and to be designated, as the case may be: "Official Map or Description of the Corporate Limits of the

Town of Mount Airy, Georgia." Photographic, typed, or other copies of such map or description certified by the town clerk shall be admitted as evidence in all courts and shall have the same force and effect as the original map or description.

(b) The town council may provide for the redrawing of any such map by ordinance to reflect

43 lawful changes in the corporate boundaries. A redrawn map shall supersede for all purposes

the earlier map or maps which it is designated to replace but such earlier maps shall be

45 retained in the office of the town clerk.

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46 **SECTION 1.12.**

47 Powers and construction.

- 48 (a) The town shall have all powers possible for a municipality to have under the present or
- 49 future Constitution and laws of this state as fully and completely as though they were
- 50 specifically enumerated in this charter. The town shall have all the power of self-government
- 51 not otherwise prohibited by this charter or general state law.
- 52 (b) The powers of the town shall be construed liberally in favor of the town. The specific
- 53 mention or failure to mention particular powers shall not be construed as limiting in any way
- 54 the powers of this town.

55 **SECTION 1.13.**

Examples of powers.

- 57 (a) The powers of the town shall include, but not be limited to, the following powers:
- 58 (1) Air and Water Pollution. To regulate the emission of smoke or other exhaust which
- 59 pollutes the air and to prevent the pollution of natural streams which flow within the
- corporate limits of the town;

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(2) Animal Regulations. To regulate and license or to prohibit the keeping or running at-large of animals and fowl, and to provide for the impoundment of same if in violation of any ordinance or lawful order; to provide for the disposition by sale, gift, or humane destruction of animals and fowl when not redeemed as provided by ordinance; and to provide punishment for violation of ordinances enacted hereunder;

- (3) Appropriations and Expenditures. To make appropriations for the support of the government of the town; to authorize the expenditure of money for any purposes authorized by this charter and for any purpose for which a municipality is authorized by the laws of the State of Georgia; and to provide for the payment of expenses of the town;
- 70 (4) Building Regulation. To regulate and to license the erection and construction of 71 buildings and all other structures; to adopt building, housing, plumbing, fire safety, 72 electrical, gas, and heating and air conditioning codes and other similar technical codes; 73 and to regulate all housing, and building trades;
 - (5) Business Regulation and Taxation. To levy and to provide for the collection of regulatory fees and taxes on privileges, occupations, trades, and professions as authorized by Title 48 of the O.C.G.A.; or other such applicable laws as are or may thereafter be enacted; to permit and regulate the same; to provide for the manner and method of payment of such regulatory fees and taxes; and to revoke such permits after due process for failure to pay any town taxes or fees;
 - (6) Condemnation. To condemn property, inside or outside the corporate limits of the town, for present or future use and for any corporate purpose deemed necessary by the governing authority, utilizing procedures enumerated in Title 22 of the O.C.G.A., or such other applicable laws as are or may hereafter be enacted;
- 84 (7) Contracts. To enter into contracts and agreements with other governmental entities 85 and with private persons, firms, and corporations;
- 86 (8) Emergencies. To establish procedures for determining and proclaiming that an 87 emergency situation exists within or without the town, and to make and carry out all

reasonable provisions deemed necessary to deal with or meet such an emergency for the protection, safety, health, or well-being of the citizens of the town;

- (9) Environmental Protection. To protect and preserve the natural resources, environment, and vital areas of the town, the region, and the state through the preservation and improvement of air quality, the restoration and maintenance of water resources, the control of erosion and sedimentation, the management of storm water and establishment of a storm water utility, the management of solid and hazardous waste, the management of commercial waste, and other necessary actions for the protection of the environment;
- 97 (10) Fire Regulations. To fix and establish fire limits and from time to time to extend, 98 enlarge, or restrict the same; to prescribe fire safety regulations not inconsistent with 99 general law, relating to both fire prevention and detection and to fire-fighting; and to 100 prescribe penalties and punishment for violations thereof;
 - (11) Garbage Fees. To levy, fix, assess, and collect a garbage, refuse, and trash collection and disposal, and other sanitary service charge, tax, or fee for such services as may be necessary in the operation of the town from all individuals, firms, and corporations residing in or doing business therein and benefiting from such services; to enforce the payment of such charges, taxes, or fees; and to provide for the manner and method of collecting such service charges to provide that said fees may be based upon the availability of the service as opposed to user fees;
 - (12) General Health, Safety, and Welfare. To define, regulate, and prohibit any act, practice, conduct or use of property which is detrimental to health, sanitation, cleanliness, welfare, and safety of the inhabitants of the town, and to provide for the enforcement of such standards;
 - (13) Gifts. To accept or refuse gifts, donations, bequests, or grants from a source for any purpose related to powers and duties of the town and the general welfare of its citizens, on such terms and conditions as the donor or grantor may impose;

115 (14) Health and Sanitation. To prescribe standards of health and sanitation and to 116 provide for the enforcement of such standards; 117 (15) Jail Sentences. To provide that persons given jail sentences in the municipal court 118 may work out such sentences in any public works or on the streets, roads, drains, and other public property in the town, to provide for commitment of such persons to any jail, 119 120 to provide for the use of pretrial diversion and any alternative sentencing allowed by law. 121 or to provide for commitment of such persons to any county work camp or county jail by 122 agreement with the appropriate county officials; (16) Motor Vehicles. To regulate the operation of motor vehicles and exercise control 123 124 over all traffic, including parking upon or across the streets, roads, alleys, and walkways 125 of the town; (17) Municipal Agencies and Delegation of Power. To create, alter, or abolish 126 127 departments, boards, offices, commissions, and agencies of the town, including but not 128 limited to any housing authority, and to confer upon such agencies the necessary and 129 appropriate authority for carrying out all the powers conferred upon or delegated to the 130 same; 131 (18) Municipal Debts. To appropriate and borrow money for the payment of debts to the 132 town and to issue bonds for the purpose of raising revenue to carry out any project, 133 program, or venture authorized by this charter or the laws of the State of Georgia, or the 134 laws of the United States of America; 135 (19) Municipal Property Ownership. To acquire, dispose of, lease, and hold in trust or 136 otherwise, any real, personal, or mixed property, in fee simple or lesser interest, inside 137 or outside the municipal limits of the town; 138 (20) Municipal Property Protection. To provide for the preservation and protection of

public; and to prescribe penalties and punishment for violations thereof;

property and equipment of the town, and the administration and use of same by the

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141 (21) Municipal Utilities. To acquire, lease, construct, operate, maintain, sell, and dispose 142 of public utilities, including but not limited to a system of waterworks, sewers and drains, 143 sewage disposal, storm water management, gas works, electric light plants, cable 144 television and other telecommunications, transportation facilities, public airports, and any 145 other public utility; and to fix the taxes, charges, rates, fares, fees, assessments, 146 regulations, and penalties, and to provide for the withdrawal of service for refusal or 147 failure to pay the same; (22) Nuisance. To define a nuisance and provide for its abatement whether on public or 148 149 private property; 150 (23) Penalties. To provide penalties for violation of any ordinances adopted pursuant to 151 the authority of this charter and the laws of the State of Georgia; (24) Planning and Zoning. To provide comprehensive town planning for development 152 153 by zoning; and to provide subdivision regulation and the like as the town council deems 154 necessary and reasonable to insure a safe, healthy, and aesthetically pleasing community; 155 (25) Police and Fire Protection. To exercise the power of arrest through duly appointed 156 police officers, and to establish, operate, or contract for a police and a firefighting 157 agency; 158 (26) Public Hazards: Removal. To provide for the destruction and removal of any 159 building or other structure which is or may become dangerous or detrimental to the 160 public; 161 (27) Public Improvements. To provide for the acquisition, construction, building, 162 operation, and maintenance of public ways, parks and playgrounds, recreational facilities, 163 cemeteries, markets and market houses, public buildings, libraries, public housing, 164 airports, hospitals, terminals, docks, parking facilities or charitable, cultural, educational, 165 recreational, conservation, sport, curative, corrective, detentional, penal, and medical 166 institutions, agencies, and facilities; and to provide any other public improvements, inside

or outside the corporate limits of the town; to regulate the use of public improvements;

and for such purposes, property may be acquired by condemnation under Title 22 of the

- O.C.G.A., or such other applicable laws as are or may hereafter be enacted;
- 170 (28) Public Peace. To provide for the prevention and punishment of loitering, disorderly
- 171 conduct, drunkenness, riots, and public disturbances;
- 172 (29) Public Transportation. To organize and operate such public transportation systems
- as are deemed beneficial;
- 174 (30) Public Utilities and Services. To grant franchises or make contracts for, or impose
- taxes on public utilities and public service companies; and to prescribe the rates, fares,
- regulations, and standards and conditions of service applicable to the service to be
- provided by the franchise grantee or contractor, insofar as not in conflict with valid
- regulations of the Public Service Commission, or other applicable state laws of Georgia;
- 179 (31) Regulation of Roadside Areas. To prohibit or regulate and control the erection,
- removal, and maintenance of signs, billboards, trees, shrubs, fences, buildings, and any
- and all other structures or obstructions upon or adjacent to the rights-of-way of streets and
- roads or within view thereof, within or abutting the corporate limits of the town; and to
- prescribe penalties and punishment for violation of such ordinances;
- 184 (32) Retirement. To have the option to provide and maintain a retirement plan and other
- employee benefit plans and programs for elected officials, officers, and employees of the
- town;
- 187 (33) Roadways. To lay out, open, extend, widen, establish or change the grade of,
- abandon or close, construct, pave, curb, gutter, adorn with shade trees, or otherwise
- improve, maintain, repair, clean, prevent erosion of, and light the roads, alleys, and
- walkways within the corporate limits of the town; and to grant franchises and
- rights-of-way throughout the streets and roads, and over the bridges and viaducts for the
- use of public utilities; and to require real estate owners to repair and maintain in a safe
- condition the sidewalks adjoining their lots or lands, and to impose penalties for failure
- to do so. All roads existing within municipal boundaries prior to the passage of this

195 charter shall be a minimum of 30 feet in width, unless otherwise specifically stated. All 196 roads constructed within municipal boundaries subsequent to the passage of this charter 197 shall be a minimum of 40 feet in width, unless otherwise specifically stated. 198 (34) Sewer Fees. To levy a fee, charge, or sewer tax as necessary to assure the acquiring. 199 constructing, equipping, operating, maintaining, and extending of a sewage disposal plant 200 and sewerage system, and to levy on those to whom sewers and sewerage systems are 201 made available a sewer service fee, charge, or sewer tax for the availability or use of the 202 sewers; to provide for the manner and method of collecting such service charges and for 203 enforcing payment of the same; and to charge, impose, and collect a sewer connect fee 204 or fees to those connected with the system; 205 (35) Solid Waste Disposal. To provide for the collection and disposal of garbage, rubbish, and refuse, and to regulate the collection and disposal of garbage, rubbish, and 206 207 refuse by others; and to have the option to provide for the separate collection of glass, tin, 208 aluminum, cardboard, paper, and other recyclable materials, and to provide for the sale 209 of such items; 210 (36) Special Areas of Public Regulation. To regulate or prohibit junk dealers and the 211 manufacture and sale of intoxicating liquors; to regulate the transportation, storage, and 212 use of combustible, explosive, and inflammable materials, the use of lighting and heating 213 equipment; to regulate the treatment of commercial waste or septage, or both, and any 214 other business or situation which may be dangerous to persons or property; to regulate 215 and control the conduct of peddlers and itinerant traders, theatrical performances, 216 exhibitions, and shows of any kind, by taxation or otherwise; to license and tax

(37) Special Assessments. To levy and provide for the collection of special assessments to cover the costs for any public improvements;

bookstores and other adult entertainment to certain areas;

professional fortunetelling, palmistry, and massage parlors; and to restrict adult

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221 (38) Taxes: Ad Valorem. To levy and provide for the assessment, valuation,

- revaluation, and collection of taxes on all property subject to taxation;
- 223 (39) Taxes: Other. To levy and collect such other taxes as may be allowed now or in
- the future by law;
- 225 (40) Taxicabs, Ride Share Network Services, Transportation Referral Services, and
- 226 Transportation Referral Service Providers. To the extent permitted by general law, to
- regulate and license vehicles operated for hire in the town; to limit the number of such
- vehicles; to require the operators thereof to be licensed; to require public liability
- insurance on such vehicles in the amounts to be prescribed by ordinance; and to regulate
- 230 the parking of such vehicles; and to regulate and license ride share network services,
- transportation referral services, and transportation referral service providers to the extent
- allowed by general law; and
- 233 (41) Urban Redevelopment. To organize and operate an urban redevelopment program.
- 234 (b) The town shall also have the power to exercise and enjoy all other powers, functions,
- 235 rights, privileges, and immunities necessary or desirable to promote or protect the safety,
- 236 health, peace, security, good order, comfort, convenience, or general welfare of the town and
- 237 its inhabitants; and to exercise all implied powers necessary or desirable to carry into
- 238 execution all powers granted in this charter as fully and completely as if such powers were
- 239 fully stated herein; and to exercise all powers now or in the future authorized to be exercised
- 240 by other municipal governments under other laws of the State of Georgia; and no listing of
- 241 particular powers in this charter shall be held to be exclusive of others, nor restrictive of
- 242 general words and phrases granting powers, but shall be in addition to such powers unless
- 243 expressly prohibited to municipalities under the Constitution or applicable laws of the State
- 244 of Georgia.

245 SECTION 1.14. 246 Exercise of powers. All powers, functions, rights, privileges, and immunities of the town, its officers, agencies, 247 or employees shall be carried into execution as provided by this charter. If this charter makes 248 no provision, such shall be carried into execution as provided by ordinance or as provided 249 250 by pertinent laws of the State of Georgia. 251 ARTICLE II 252 GOVERNMENT STRUCTURE, ELECTIONS, AND REMOVAL SECTION 2.10. 253 254 Town council creation; composition; number; election. 255 (a) The governing authority of the town, except as otherwise specifically provided in this 256 charter, shall be vested in a town council to be composed of a mayor and five councilmembers. 257 258 (b) The mayor and councilmembers shall serve for terms of four years and until their 259 respective successors are elected and qualified. No person shall be eligible to serve as mayor 260 or councilmember unless he or she shall have been a resident of this town for 12 months 261 immediately preceding the election of mayor or councilmembers; each such person shall 262 continue to reside within the town during said period of service and shall be registered and 263 qualified to vote in municipal elections of this town.

264 SECTION 2.11. 265 Elections. (a) At any election, all persons who are qualified under the Constitution and laws of Georgia 266 267 to vote for members of the General Assembly of Georgia and who are bona fide residents of the town shall be eligible to qualify as voters in the election. 268 269 (b) All elections shall be held and conducted in accordance with Chapter 2 of Title 21 of the 270 O.C.G.A., the "Georgia Election Code." Except as otherwise provided by this charter, the town council shall, by ordinance, prescribe such rules and regulations it deems appropriate 271 272 to fulfill any options and duties under the "Georgia Election Code." The town may choose 273 to contract with the Habersham County Board of Elections to coordinate, organize, advertise, 274 conduct, and operate any election for the Town of Mount Airy. 275 (c) The mayor and councilmembers who are in office on the effective date of this Act shall serve out the terms of office to which they were elected and until their successors are elected 276 277 and qualified. 278 (d) The mayor and five councilmembers shall be elected at large by the voters of the town. 279 (e)(1) On the Tuesday next following the first Monday in November 2021, and on such 280 day quadrennially thereafter, there shall be elected a mayor and two councilmembers. 281 (2) On the Tuesday next following the first Monday in November 2023 and on such day 282 quadrennially thereafter, there shall be elected three councilmembers. 283 (3) The terms of office of the mayor and councilmembers elected pursuant to this section

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shall begin at the time of taking the oath of office as provided in Section 2.21.

285	SECTION 2.12.
286	Vacancies in office.
287	(a)(1) The office of mayor or councilmember shall become vacant upon the incumbent's
288	death, resignation, forfeiture of office, or removal from office in any manner authorized
289	by this charter or the general laws of the State of Georgia.
290	(2) Upon the suspension from office of mayor or councilmember in any manner
291	authorized by the general laws of the State of Georgia, the town council or those
292	remaining shall appoint a successor for the duration of the suspension. If the suspension
293	becomes permanent, then the office shall become vacant and shall be filled as provided
294	in subsection (b) of this section.
295	(b) In the event that the office of mayor or councilmember shall become vacant, the town
296	council or those remaining shall order a special election to fill the balance of the unexpired
297	term of such official; provided, however, that if such vacancy occurs within 12 months of the
298	expiration of the term of that office, the town council or those members remaining shall
299	appoint a successor for the remainder of the term. In all other respects, the special election
300	shall be held and conducted in accordance with Chapter 2 of Title 21 of the O.C.G.A., the
301	"Georgia Election Code," as now or hereafter amended.
302	SECTION 2.13.
303	Nonpartisan elections.
304	Political parties shall not conduct primaries for town offices and all names of candidates for
305	town offices shall be listed without party labels

306	SECTION 2.14.
307	Election by plurality.
200	(a) The condidate receiving a physolity of the vector cost for any town office shall be also to d
308	(a) The candidate receiving a plurality of the votes cast for any town office shall be elected.
309	(b) Any runoff elections required by law shall be held and conducted in accordance with the
310	provisions of Chapter 2 of Title 21 of the O.C.G.A., the "Georgia Election Code," as now or
311	hereafter amended.
312	SECTION 2.15.
313	Compensation and expenses.
314	Compensation of the mayor and town council shall be as provided by ordinance. Any such
315	ordinance may provide for compensation for attending meetings or the carrying out duties
316	in an official capacity representing the town, either as a single designated representative or
317	as a group of two or more councilmembers, for the town at multi-agency, town, county,
318	state, or regional meetings and training. Such ordinance may also provide for reimbursement
319	of expenses actual and necessary incurred. The town council shall be authorized to change
320	their compensation and expenses for their services as provided by ordinance and in
321	accordance with Chapter 35 of Title 36 of the O.C.G.A.
322	SECTION 2.16.
323	Prohibitions.
324	(a) No elected official, appointed officer, or employee of the town or any agency or political
325	entity to which this charter applies shall knowingly:
326	(1) Engage in any business or transaction or have a financial or other personal interest,
327	direct or indirect, which is incompatible with the proper discharge of his or her official

duties or which would tend to impair the independence of his or her judgment or action in the performance of his or her official duties; 329 (2) Engage in or accept private employment or render services for private interests when

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- (2) Engage in or accept private employment or render services for private interests when such employment or service is incompatible with the proper discharge of his or her official duties or would tend to impair the independence of his or her judgment or action in the performance of his or her official duties;
- (3) Disclose confidential information, including information obtained at closed meetings pursuant to Chapter 14 of Title 50 of the O.C.G.A., concerning the property, government, or affairs of the governmental body by which he or she is engaged without proper legal authorization or use such information to advance the financial or other private interest of himself or herself or others;
- (4) Accept any valuable gift, whether in the form of service, loan, object, or promise, from any person, firm, or corporation which to his or her knowledge is interested, directly or indirectly, in any manner whatsoever in business dealings with the governmental body by which he or she is engaged; provided, however, that an elected official who is a candidate for public office may accept campaign contributions and services in connection with any such campaign;
- 345 (5) Represent other private interests in any action or proceeding against this town or any portion of its government; or
- 347 (6) Vote or otherwise participate in the negotiation or in the making of any contract with any business or entity in which he or she has a financial interest.
- 349 (b) Any elected official, appointed officer, or employee who has any private financial 350 interest, directly or indirectly, in any contract or matter pending before or within any 351 department of the town shall disclose such private interest to the town council. The mayor 352 or any councilmember who has a private interest in any matter pending before the town 353 council shall disclose such private interest and such disclosure shall be entered on the records 354 of the town council, and he or she shall disqualify himself or herself from participating in any

decision or vote relating thereto. Any elected official, appointed officer, or employee of any agency or political entity in which this charter applies who shall have any private financial interest, directly or indirectly, in any contract or matter pending before or within such entity

- 358 shall disclose such private interest to the governing body of such agency or entity.
- 359 (c) No elected official, appointed officer, or employee of the town or any agency or entity
- 360 to which this charter applies shall use property owned by such governmental entity for
- personal benefit, convenience, or profit, except in accordance with policies promulgated by
- 362 the town council or the governing body of such agency or entity.
- 363 (d) Any violation of this section which occurs with the knowledge, express or implied, of
- a party to a contract or sale shall render said contract or sale voidable at the option of the
- 365 town council.
- 366 (e) Except as authorized by law, no member of the town council shall hold any other elective
- 367 town office or other town employment during the term for which he or she was elected. The
- 368 provisions of this subsection shall not apply to any person holding employment on the
- 369 effective date of this Act.

SECTION 2.17.

Removal of officers.

- 372 (a) The mayor, a councilmember, or other appointed officers provided for in this charter
- 373 shall be removed from office for any one or more of the following causes:
- 374 (1) Incompetence, misfeasance, or malfeasance in office;
- 375 (2) Conviction of a crime that is a felony or a crime involving moral turpitude;
- 376 (3) Failure at any time to possess any qualifications of office as provided by this charter
- or by law;
- 378 (4) Knowingly violating Section 2.16 or any other express prohibition of this charter;
- 379 (5) Abandonment of office or neglect to perform the duties thereof; or

380 (6) Failure for any cause to perform the duties of office as required by this charter or by state law.

- 382 (b) Removal of any officer pursuant to subsection (a) of this section shall be accomplished 383 by one of the following methods:
 - (1) By the vote of the entire remaining councilmembers after an investigative hearing. In the event an elected officer is sought to be removed by the action of the town council, such officer shall be entitled to a written notice specifying the ground or grounds for removal and to a public hearing which shall be held not less than ten days after the service of such written notice. Any elected officer sought to be removed from office as provided in this section shall have the right of appeal from the decision of the town council to the Superior Court of Habersham County. Such appeal shall be governed by the same rules as govern appeals to the superior court from the probate court; or
 - (2) By an order of the Superior Court of Habersham County following a hearing on a complaint seeking such removal brought by a resident of the Town of Mount Airy.

394 **SECTION 2.18.**

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Exercise of powers.

All powers, functions, rights, privileges, and immunities of the town, its officers, agencies, or employees shall be carried into execution as provided by the Constitution of Georgia, by general law, or by this charter. If general law and this charter make no provision, such shall be carried into execution as provided by ordinance.

400 SECTION 2.19. 401 Inquiries and investigations. 402 The town council may make inquiries and investigations into the affairs of the town and the 403 conduct of any department, office, or agency thereof and for this purpose may subpoena 404 witnesses, administer oaths, take testimony, and require the production of evidence. Any 405 person who fails or refuses to obey a lawful order issued in the exercise of these powers by 406 the town council shall be punished as provided by ordinance. 407 SECTION 2.20. 408 General power and authority of the town council. 409 Except as otherwise provided by this charter, the town council, also known as the council, 410 shall be vested with all the powers of government of this town as provided in Article I. **SECTION 2.21.** 411 412 Organization meeting. 413 The town council shall meet for organization on the second Monday in January of each year 414 or as soon thereafter as practical. The meeting shall be called to order by either the mayor, 415 mayor pro tempore, or the most senior councilmember who is not being sworn in and the

oath of office shall be administered by the town clerk, or a judicial officer authorized to administer oaths, to the newly elected members as follows:

"I do solemnly swear (or affirm) that I will well and faithfully perform the duties of a town councilmember (or mayor) of the Town of Mount Airy, Georgia to the best of my skill and ability and that I will support and defend the charter thereof as well as the Constitution and laws of the State of Georgia and of the United States of America without favor or affection.

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I will adopt such measures, rules, and regulations as in my judgment shall be best calculated to promote the welfare of the inhabitants of said town, without prejudice, so help me God."

425 **SECTION 2.22.**

Regular and special meetings.

- 427 (a) The town council shall hold regular meetings at such times and places as prescribed by
- 428 ordinance or resolution.

- 429 (b) In instances of unforeseen circumstances, councilmembers are allowed to attend
- 430 meetings by telephone or video conferencing but be limited to only one regularly scheduled
- 431 meeting annually, unless accompanied by a physician's written excuse.
- 432 (c) Special meetings of the town council may be held on call of the mayor or two
- 433 councilmembers. Notice of such special meetings shall be served on all other members
- personally verbally or in writing, or by telephone personally, at least 24 hours in advance of
- 435 the meeting. Such notice to councilmembers shall not be required if all town council
- 436 members are present when the special meeting is called. Such notice of any special meeting
- may be waived by a councilmember in writing before or after such a meeting, and attendance
- 438 at the meeting shall also constitute a waiver of notice on any business transacted in such
- 439 councilmember's presence. Except where waiver by all members is effected by their
- presence or in writing, only the business stated in the call may be transacted at the special
- 441 meeting.
- 442 (d) All meetings of the town council shall be public to the extent required by general state
- law and notice to the public of all meetings shall be made as required by general state law.

444 SECTION 2.23.
445 Rules of procedure.

446 (a) The town council shall adopt its rules of procedure and order of business consistent with 447 the provisions of this charter and shall provide for keeping minutes of its proceedings 448 according to general state law, and which shall be a public record.

(b) All committees and committee chairperson and officers of the town council shall be appointed by the mayor with council approval. The town council, by a majority vote, shall have the power to remove members of any committee and the power to appoint new members to any committee, at any time, within the town council's discretion.

453 **SECTION 2.24.**

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454 Quorum; voting.

- (a) Except as otherwise provided in subsection (b) of this section, the mayor and three councilmembers or the mayor pro tempore and three councilmembers shall constitute a quorum and shall be authorized to transact business of the town council. Voting on the adoption of ordinances shall be taken by voice vote and the ayes and nays shall be recorded in the minutes, but any member of the town council shall have the right to request a roll-call vote. Except as otherwise provided in this charter, the affirmative vote of three councilmembers shall be required for the adoption of any ordinance or resolution.
- (b) In the event vacancies in office result in less than a quorum of councilmembers holding office, then the remaining councilmembers in office shall constitute a quorum and shall be authorized to transact business for the town council. A vote of a majority of the remaining councilmembers shall be required for the adoption of any ordinance or resolution.

466 SECTION 2.25. 467 Ordinance form; procedure; notice and reading. (a) Every proposed ordinance shall be introduced in writing and must be finalized at the time 468 469 of its second reading for final adoption. The ordinance shall not contain a subject not 470 expressed in the title, and it shall include the following enacting clause: "It is hereby ordained 471 by the governing authority of the Town of Mount Airy..." 472 (b) An ordinance may be introduced by any councilmember. Before an ordinance can be voted on, it must be introduced for its first reading and voted on at one meeting, either 473 474 regular or special, and passed to be moved on to the second meeting, either regular or special, 475 for its second reading and adoption. 476 (c) Upon passage, all ordinances shall be signed by the mayor, or mayor pro tempore if he 477 or she is presiding, and the town clerk. (d) Failure to comply with the technical requirements of this section shall not invalidate an 478 479 ordinance if the intention of the governing authority that the ordinance be effective is 480 evident. 481 SECTION 2.26. 482 Actions having force and effect of law. 483 Notwithstanding any other provisions of this charter, acts of the town council which have the 484 force and effect of law may be done by ordinance or resolution of the town council, except 485 that any act of the town council to amend the charter or the code of ordinances or any other act required by general state law to be done by ordinance shall be done by ordinance. 486

487 **SECTION 2.27.**

Emergencies.

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To meet a public emergency affecting life, health, property, or public peace, the town council may convene on call of the mayor or two councilmembers and promptly adopt an emergency ordinance, but such ordinance may not levy taxes, grant, renew, or extend a franchise, regulate the rate charged by any public utility for its services, or authorize the borrowing of money except for loans to be repaid within 30 days. Any emergency ordinance shall be introduced in the form prescribed for ordinances generally, except that it shall contain, after the enacting clause, a declaration stating that an emergency exists and describing it in clear and specific terms. It shall become effective upon adoption or at such later time as it may specify. Every emergency ordinance shall automatically stand repealed 30 days following the date upon which it is adopted, but this shall not prevent reenactment of the ordinance in the manner specified in this section if the emergency still exists. An emergency ordinance may also be repealed by adoption of a repealing ordinance in the same manner specified in this section for adoption of emergency ordinances.

502 **SECTION 2.28.**

503 Codes of technical regulations.

- 504 (a) The town council may adopt any standard code of technical regulations by reference 505 thereto in an adopting ordinance. The procedure and requirements governing such adopting
- ordinance shall be as prescribed for ordinances generally.
- 507 (b) Copies of any adopted code of technical regulations shall be made available by the town
- 508 clerk for distribution or for purchase at a reasonable price.

SECTION 2.29.

Signing; authenticating; recording; compilation; printing.

511 (a) The town clerk shall authenticate by his or her signature and record in full in a properly 512 indexed book or record kept for the purpose all ordinances and resolutions adopted by the town council. 513 514 (b) The town council shall provide for the preparation of a general compilation of all of the 515 ordinances and resolutions of the town having the force and effect of law. The general 516 compilation shall be adopted by the town council and shall be published as soon as is 517 practicable, together with all amendments thereto and such codes of technical regulations and 518 other rules and regulations as the town council may specify. This compilation shall be known and cited officially as "The Official Code of the Town of Mount Airy, Georgia." 519 520 Copies of the code shall be furnished to all officers, departments, and agencies of the town 521 and made available for purchase by the public at a reasonable price as fixed by the town 522 council. 523 (c) The town council shall cause each ordinance and each amendment to this charter to be 524 published as soon as is practicable following its adoption, and the published ordinances and 525 charter amendments shall be made available for purchase by the public at reasonable prices 526 to be fixed by the town council. Following publication of the first code under this charter 527 and at all times thereafter, the ordinances and charter amendments shall be printed in 528 substantially the same style as the compilation currently in effect and shall be suitable in 529 form for incorporation therein. The town council shall make such further arrangements as 530 deemed desirable with respect to reproduction and distribution of any current changes in or 531 additions to codes of technical regulations and other rules and regulations included in the 532 code.

533 **SECTION 2.30.**

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534 Chief executive officer; delegation of powers.

The mayor shall be the chief executive officer of the town. The mayor shall possess all of the executive powers granted to the town under the Constitution and laws of the State of Georgia, and all the executive powers contained in this charter, except as otherwise specifically provided in this charter. The mayor shall have the authority to delegate any one or more executive powers to a person or persons employed by the town and qualified in management and administration. The mayor may, but is not required to, recommend an officer whose title shall be town manager and who if appointed shall be the head of the administrative branch of the town government on a daily basis. If the mayor recommends a town manager, the town manager shall be appointed by the town council. As chief executive officer, the mayor will supervise the town manager, if appointed, and the town manager shall administratively handle the operations of the town on a daily basis. If a town manager is not appointed, the mayor shall be directly responsible for ensuring the daily administrative operation of the town is conducted pursuant to law and this charter.

548 **SECTION 2.31.**

Powers and duties of mayor.

- As the chief executive officer of this town, the mayor shall:
- (1) Supervise the town manager, if appointed, and all departments to see that all laws,
- resolutions, and ordinances of the town are faithfully executed;
- 553 (2) Review and approve the appointment or removal of any officers, department heads,
- and employees of the town except as otherwise provided for in this charter;
- 555 (3) Exercise supervision over all executive and administrative work of the town and
- provide for the coordination of administrative activities;

557 (4) Exercise supervision over the town manager's, if appointed, and finance director's

- preparation and submission to the town council a recommended annual operating budget
- and recommended capital budget;
- 560 (5) Insure that the town manager, if appointed, or finance director shall submit to the
- town council at least quarterly a statement covering the financial conditions of the town
- and from time to time such other information as the town council may request;
- (6) Prepare and set each town council meeting's agenda;
- (7) Preside over all meetings of the town council;
- 565 (8) Call special meetings of the town council as provided for in Section 2.22;
- 566 (9) Participate in the discussion of all matters brought before the town council and vote
- on such matters only in the case of a tie vote;
- 568 (10) Recommend to the town council such measures relative to the affairs of the town,
- improvement of the government, and promotion of the welfare of its inhabitants as it may
- deem expedient;
- 571 (11) Approve or disapprove ordinances as provided in Section 2.32;
- 572 (12) Require any department or agency of the town to submit written reports whenever
- deemed expedient;
- 574 (13) Sign as a matter of course all written contracts, ordinances, and other instruments
- executed by the town which by law are required to be in writing;
- 576 (14) Perform the duties of town manager, without additional compensation, should that
- office be vacant for any reason;
- 578 (15) Perform such other duties as may be required by general state law, this charter, or
- ordinance; and
- 580 (16) Perform such other duties that provide oversight for all departments to remain in
- compliance with all town, state, and federal mandates and regulations.

SECTION 2.32.

Submission of ordinances and resolutions to the mayor; veto power.

584 (a) Every ordinance and resolution adopted by the town council shall be presented by the town clerk to the mayor within three days after its adoption.

- (b) The mayor shall within ten days of receipt of an ordinance or resolution return it to the town clerk with or without approval, or with disapproval. If the ordinance or resolution has been approved by the mayor, it shall become law upon its return to the town clerk; if the ordinance or resolution is neither approved nor disapproved, it shall become law on the fifteenth day after its adoption; if the mayor exercises his or her veto the ordinance or resolution is disapproved, and the mayor shall submit to the town council through the town clerk a written statement of the reasons for the veto. The town clerk shall record upon the ordinance or resolution the date of its delivery to and receipt from the mayor.
- 594 (c) Ordinances and resolutions vetoed by the mayor shall be presented by the town clerk to 595 the town council at its next meeting and should the town council then adopt the ordinance 596 by the affirmative vote of four councilmembers, it shall become law.
 - (d) The mayor may disapprove or reduce any item or items of appropriation in any ordinance or resolution. The approved part or parts of any ordinance or resolution making appropriations shall become law, and the part or parts disapproved shall not become law unless subsequently passed by the town council over the mayor's veto as provided in this section. The reduced part or parts shall be presented to the town council as though disapproved and shall not become law unless overridden by the council as provided in subsection (c) of this section.

604 **SECTION 2.33.**

Mayor pro tempore.

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The town council at the first regular meeting in January of each year shall elect from its membership a mayor pro tempore for a term of one year. In the event that no decision is reached at such first regular meeting, the town council shall elect from its membership, within ten days following such meeting, the mayor pro tempore; otherwise, the current mayor pro tempore will continue for another year. The mayor pro tempore shall perform the duties of the mayor during the mayor's absence or inability to act and shall fill out any unexpired term in the office of mayor, in which case a new mayor pro tempore shall be elected by majority vote of the town council.

SECTION 2.34.

Town manager and acting town manager.

- (a)(1) The mayor may, but is not obligated to, recommend an officer whose title shall be town manager and who shall, if appointed, be the head of the administrative branch of the town government on a daily basis. The town manager, if recommended by the mayor, shall be appointed by the town council on the basis of qualifications for the position as such with special reference to actual experience in and knowledge of the duties of the office as hereinafter prescribed.
- (2) If appointed, the town manager shall:
- 623 (A) Have received a bachelor's degree as a minimum educational requirement or, in 624 lieu thereof, a minimum of ten years experience in a town in an executive supervisory 625 capacity;
 - (B) Serve at the pleasure of the town council; and
- 627 (C) Receive such salary as the town council may fix.

(3) Should the mayor or town council not fill the office of town manager for any reason, including but not limited to choosing not to have a town manager or should the office be vacant for any reason, then the mayor shall be responsible for ensuring the daily administrative operation of the town is conducted pursuant to law and this charter.

(b) Acting town manager. By letter filed with the town clerk, the mayor shall designate a qualified administrative officer, or designate himself or herself, to execute the powers and perform the duties of the town manager during the town manager's temporary absence or disability.

SECTION 2.35.

Powers and duties of town manager.

(a) If appointed, the town manager shall be responsible to the mayor for the proper administration of all affairs of the town. As chief administrator, the town manager shall have the power to recommend appointment and removal of any officers, department heads, and employees in the administrative service of the town except the town engineer, town attorney, town auditor, and the municipal judge; and these officers shall be administratively responsible to the town manager, except the town engineer, town attorney, town auditor, and the municipal judge who shall be appointed or removed by the mayor and subject to the confirmation by the town council unless otherwise provided by law. The mayor as determined in his or her discretion can modify any personnel decision made by the town manager. It shall be the duty of the town manager to supervise the administration of the affairs of the town; to see that the ordinances, resolutions, and regulations of the town council and the laws of the state are faithfully executed and enforced; to make such recommendations to the town council concerning the affairs of the town as he or she shall deem expedient; to keep the town council advised of the financial condition and future financial needs of the town; to attend all meetings of the town council; and to prepare and

to submit to the town council such reports as may be deemed expedient or as may be required 654 by the town council. The town manager shall perform such other functions as assigned by 655 the mayor; provided, however, that remuneration shall not exceed the amount of salary fixed in Section 2.34. 656 (b) The town manager shall be designated and given authority to delegate duties as the 657 purchasing agent and the personnel officer of the Town of Mount Airy. The town manager 658 659 shall have responsibility for preparing and implementing the budget following budgetary review and adoption by the town council in a regular meeting. All department heads 660 661 employed by the town shall be administratively accountable to the town manager. All 662 appointed officers or other agents employed by the legislative body shall be administratively 663 communicative with the town manager.

ARTICLE III 664 ADMINISTRATIVE AFFAIRS 665 666 SECTION 3.10. Administrative and service departments. 667

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- (a) Except as otherwise provided in this charter, the town council, by ordinance or resolution as appropriate, shall prescribe the functions or duties of and establish, abolish, or alter all nonelective offices, positions of employment, departments, and agencies of the town as necessary for the proper administration of the affairs and government of this town.
- 672 (b) Except as otherwise provided by this charter or general state law or federal law, the 673 directors of departments and other appointed officers of the town shall be appointed solely 674 on the basis of their respective administrative and professional qualifications.
- 675 (c) All appointive officers and directors of departments shall receive such compensation as 676 prescribed by ordinance or resolution, as appropriate.

677 (d) There shall be a director of each department or agency who shall be its principal officer.

- Each director shall, subject to the direction and supervision of the town manager and mayor,
- be responsible for the administration and direction of the affairs and operation of his or her
- department or agency.
- 681 (e) All appointive officers and directors under the supervision of the town manager, if
- appointed, or to the mayor if a town manager is not appointed, shall be nominated by the
- town manager, or in the absence of an appointed town manager the mayor, with confirmation
- of appointment by the town council. All appointive officers and directors shall be employees
- at-will and subject to removal or suspension at any time by the town manager with approval
- by the mayor, or if no town manager is appointed by the mayor, or otherwise provided by
- law or ordinance.

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688 **SECTION 3.11.**

Boards, commissions, and authorities.

- 690 (a) The town council shall create by ordinance or resolution as appropriate such boards,
- 691 commissions, and authorities to fulfill any investigative, quasi-judicial, or quasi-legislative
- 692 functions as the town council deems necessary and shall by ordinance or resolution as
- appropriate establish the composition, period of existence, duties, and powers thereof.
- 694 (b) All members of boards, commissions, and authorities of the town shall be appointed by
- 695 the town council for such terms of office and in such manner as shall be provided by
- ordinance or resolution as appropriate, except where other appointing authority, term of
- office, or manner of appointment is prescribed by this charter or general state law.
- 698 (c) The town council, by ordinance or resolution as appropriate, may provide the
- 699 compensation and reimbursement for actual and necessary expenses of the members of any
- 700 board, commission, or authority.

701 (d) Except as specifically authorized by general law or authorized by the town council, no

- member of any board, commission, or authority shall hold any elective office in the town.
- 703 (e) Any vacancy on a board, commission, or authority of the town shall be filled for the
- unexpired term in the manner prescribed herein for original appointment, except as otherwise
- provided by this charter, by general law, or by resolution.
- 706 (f) No member of a board, commission, or authority shall assume office until he or she has
- 707 executed and filed with the town clerk an oath obligating himself or herself to perform
- 708 faithfully and impartially the duties of his or her office, such oath to be prescribed by
- 709 ordinance or resolution as appropriate and administered by the mayor.
- 710 (g) Any member of the board, commission, or authority may be removed from office for any
- 711 reason by a majority vote of the town council.
- 712 (h) Except as otherwise provided by this charter or by general state law, each board,
- 713 commission, or authority of the town shall elect one of its members as chairperson and one
- 714 member as vice-chairperson and one member as secretary. Each board, commission, or
- authority of the town government may establish such bylaws, rules, and regulations, not
- 716 inconsistent with this charter, ordinances of the town, or general state law, as it deems
- appropriate and necessary for the fulfillment of its duties or the conduct of its affairs and
- which are approved by the town council, copies of which shall be filed with the town clerk.

719 **SECTION 3.12.**

720 Town attorney.

- 721 (a) The mayor, subject to the approval of the town council, shall appoint a town attorney
- who shall be a member of the State Bar of Georgia and shall have actively practiced law for
- a minimum of five years. The town attorney shall serve at the pleasure of the town council.
- 724 (b) It shall be the duty of the town attorney to serve as legal advisor to the mayor, town
- 725 council, town manager, and other town officials with respect to the affairs of the town; to

draw proposed ordinances when requested to do so; to inspect and determine the legality and

- form of all agreements, contracts, franchises, and other instruments with which the town may
- be concerned; to attend meetings of the town council upon request of the town council; and
- 729 to perform such other duties as may be required by virtue of the position of town attorney.
- 730 The compensation of the town attorney shall be set by the town council.
- 731 (c) The town attorney is not a public official and does not take an oath of office. The town
- attorney shall at all times be an independent contractor, and a law firm, rather than an
- 733 individual, may be designated as town attorney.

734 **SECTION 3.13.**

735 Town clerk.

- 736 (a) The town council shall appoint an officer who shall perform the duties of the town clerk,
- and shall not be a member of the town council. The town clerk shall keep a journal of the
- 738 proceedings of the town council, maintain a safe place for all records and documents
- pertaining to the affairs of the town, and perform such other duties as may be required by law
- or as the mayor and town council may approve in a regular meeting.
- 741 (b) Generally, the town clerk is administratively responsible to the town manager and mayor.
- 742 The town clerk is responsible for completing administrative duties such as gathering
- 743 information, reports, minutes and performing other clerical duties for the purpose of
- 744 providing the mayor and council with information needed to make decisions in the best
- 745 interest of the town.
- 746 (c) The town clerk shall direct and supervise the work of personnel involved in performing
- 747 utility billing, property tax collection, and accounts receivable.
- 748 (d) The town clerk shall collect all taxes, fees, and other monies owed to the town, subject
- 749 to applicable provisions of this charter, ordinances, or state law.

750 (e) The town clerk shall also enforce all laws and town ordinances related to the collection

- 751 of delinquent taxes and the sale or foreclosure for nonpayment of taxes and other
- 752 indebtedness to the town.
- 753 (f) The town clerk is also designated as the ex officio sheriff for the town so as to enable
- such officer to do all things required by the town charter, and state law as to the collection
- of town taxes, including, but not limited to, conducting levies and sales under tax executions
- and collecting all costs, penalties, interest, and permissible charges associated with any
- 757 actions taken in such capacity.
- 758 (g) The town clerk shall be designated as the town's record custodian and ensures that all
- 759 records are properly maintained in accordance to the established records retention policy as
- adopted by the town council.

761 **SECTION 3.14.**

762 Personnel policies.

- 763 The town council may adopt rules and regulations consistent with this charter concerning:
- 764 (1) The method of employee selection and probationary periods of employment;
- 765 (2) The administration of a position classification and pay plan;
- 766 (3) Hours of work, vacation, sick leave and other leaves of absence, overtime pay,
- retirement, and the manner in which layoffs shall be effected;
- 768 (4) Instituting civil service regulations for employees and, as to which, personnel
- decisions of the town manager, mayor, and town council would be subject;
- 770 (5) Such other personnel policies as may be necessary to provide for adequate and
- systematic handling of the personnel affairs of the Town of Mount Airy; and
- 772 (6) Notwithstanding the foregoing, all employees and personnel of the town are at-will
- employees, unless the town council enters into a written employment contract or creates
- by ordinance a personnel system providing for removal of employees only for cause.

775 SECTION 3.15. 776 Comprehensive land use plan. A comprehensive land use plan shall be adopted by the town council and official updates to 777 778 this plan shall be made as provided by general state law. 779 **ARTICLE IV** 780 JUDICIAL BRANCH 781 SECTION 4.10. 782 Creation; name. 783 There shall be a court to be known as the Mount Airy Municipal Court. 784 **SECTION 4.11.** 785 Chief judge; associate judge. 786 (a) The municipal court shall be presided over by a chief municipal judge and such 787 part-time, full-time, or stand-by associate judges as shall be provided by resolution. 788 (b) No person shall be qualified or eligible to serve as a judge on the municipal court unless 789 he or she shall have attained the age of 25 years, is a member in good standing of the State Bar of Georgia, and meets any qualifications established by general law. No other officers 790 791 of the Town of Mount Airy may serve as the chief municipal judge. All judges shall be 792 appointed and removed as provided by general law. Upon the effective date of this charter, 793 the present presiding chief municipal judge may be eligible to continue holding office subject 794 to the approval of the mayor with approval of the council. 795 (c) Compensation of the judges shall be fixed by resolution of the town council.

(d) Before entering on the duties of his or her office, each judge not presently serving at the time of enactment of the charter shall take an oath given by the mayor that he or she will honestly and faithfully discharge the duties of his or her office to the best of his or her ability without fear, favor, or partiality. The oath shall be similar in form as set out in Section 2.21 and shall be entered upon the minutes of the town council.

801 **SECTION 4.12.**

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802 Clerk of municipal court.

The mayor, or if one is appointed the town manager, shall appoint, in consultation with the chief municipal judge, a municipal employee to serve as the clerk of the municipal court. The clerk of the municipal court shall attend all hearings and be responsible for all records of said municipal court.

807 **SECTION 4.13.**

808 Convening.

The municipal court shall be convened at regular intervals as designated by procedure set by the town council.

SECTION 4.14.

Jurisdiction; power.

(a) The municipal court shall try and punish violations of all town ordinances and such violations of state law allowed to be tried in municipal court under the general laws of the State of Georgia.

816 (b) The municipal court shall have authority to punish those in its presence for contempt, 817 provided that such punishment shall not exceed the amount as allowed by state law.

- (c) The municipal court may fix punishment for offenses within its jurisdiction not exceeding a fine or imprisonment permissible by state law. A fine levied by the municipal court shall not be subject to suspension, stay, or probation except that, if the fine will impose an economic hardship on the defendant, the judge of the municipal court, in his or her sole discretion, may order the defendant to pay such fine in installments or under an order of probation, and such order may be enforced through a contempt proceeding.
- (d) The municipal court shall have authority to establish a schedule of fees to defray the cost of operations/enforcement and shall be entitled to reimbursement of the cost of jail fees, administrative and/or processing fees, technology fees, and court costs for violations of municipal and state law. An assessment for such fees shall be in addition to any fines or statutory fees, or both, assessed. An assessment for court costs shall not exceed amounts allowed by state law. Additionally, the town may assess technology fees not to exceed an amount allowed by state law.
 - (e) The municipal court shall have authority to establish bail and recognizances to ensure the presence of those charged with violations before said court and shall have discretionary authority to accept cash or personal or real property as surety for the appearance of persons charged with violations. Whenever any person shall give bail for his or her appearance and shall fail to appear at the time fixed for trial, his or her bond shall be forfeited by the judge presiding at such time. In the event that cash or property is accepted in lieu of bond for security for the appearance of a defendant at trial and if such defendant fails to appear at the time and place fixed for trial, the cash so deposited shall be on order of the judge declared forfeited to the town, or the property so deposited shall have a lien against it for the value forfeited, which lien shall be enforceable in the same manner and to the same extent as a lien for town property taxes.

842 (f) The municipal court shall have the authority to bind prisoners over to the appropriate court when it appears by probable cause that state law has been violated and a jury trial is requested.

- 845 (g) The municipal court shall have the same authority as superior courts to compel the 846 production of evidence in the possession of any party, to enforce obedience to its orders,
- 847 judgments, and sentences, and to administer such oaths as are necessary.

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- (h) The municipal court may compel the presence of all parties necessary to a proper disposal of each case by the issuance of summonses, subpoenas, and warrants which may be served as executed by an officer as authorized by this charter or by general state law. All judges of the municipal court and the clerk of the municipal court are authorized to issue warrants for the arrest of persons charged with offenses against any ordinance of the town or as to violations of state law. A fee not to exceed state law is permissible.
- (i) The municipal court is specifically vested with all of the jurisdiction and powers throughout the entire area of this town granted by general state laws to municipal courts, mayor's, recorder's, and police courts, and particularly by such laws as authorize the abatement of nuisances and prosecution of traffic violations.

858 **SECTION 4.15.**859 Certiorari.

The right of certiorari from the decision and judgment of the municipal court shall exist in all cases, and such certiorari shall be obtained under the sanction of a judge of the appropriate court of Habersham County under the laws of the State of Georgia regulating the granting and issuance of writs of certiorari.

SECTION 4.16.

Rules for court.

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With the approval of the town council, the judge shall have the full power and authority to make reasonable rules and regulations necessary to secure the proper administration of the municipal court and to require the prosecution by a prosecuting officer or by a town council appointed solicitor; provided, however, that the town council may adopt in part or in whole the rules and regulations for procedure in the superior court under the general laws of the State of Georgia. The rules and regulations made or adopted shall be filed with the town clerk, shall be available for public inspection, and, upon request, a copy shall be furnished to all defendants in municipal court proceedings.

SECTION 4.17.

Probation.

The Mount Airy Municipal Court may establish rules and regulations to allow those convicted of ordinances or violations of state law to serve their sentence pursuant to such terms of probation as may be set by the municipal judge. The municipal court may establish or contract for probation services as determined are necessary for the proper operation of the court by the municipal judge and as approved by the town council.

881 **ARTICLE V** 882 **FINANCE** 883 SECTION 5.10. 884 Property tax. 885 The town council may assess, levy, and collect an ad valorem tax on all real and personal 886 property within the corporate limits of the town that is subject to such taxation by the state 887 and county. This tax is for the purpose of raising revenues to defray the costs of operating 888 the town government, providing governmental services, for the repayment of principal and 889 interest on general obligations, and for any other public purpose as determined by the town 890 council in its discretion. SECTION 5.11. 891 892 Millage rate; due dates; payment methods. 893 The town council, by ordinance, shall establish a millage rate for the town property tax, a due 894 date, and in what length of time these taxes must be paid. The town council, by ordinance, 895 may provide for the payment of these taxes by installments or in one lump sum and may 896 authorize the voluntary payment of taxes prior to the time when due. 897 SECTION 5.12. 898 Occupation and business taxes. 899 The town council, by ordinance, shall have the power to levy such occupation or business 900 taxes as authorized by general state law. Such taxes may be levied on both individuals and 901 corporations who transact business in this town or who practice or offer to practice any

profession or calling therein to the extent such persons have a constitutionally sufficient nexus to this town to be so taxed. The town council may classify businesses, occupations, professions, or callings for the purpose of such taxation in any way which may be lawful and compel the payment of such taxes as provided in Section 5.18.

SECTION 5.13.

907 Licenses; permits, fees.

The town council, by ordinance, shall have the power to require any individuals or corporations who transact business in this town or who practice or offer to practice any profession or calling therein to obtain a license or permit for such activity from the town and pay a reasonable fee for such license or permit where such activities are not now regulated by general state law in such a way as to preclude town regulation. Any fee charged shall be a reflection of the cost to the town to regulate the business. Such fees, if unpaid, shall be collected as provided in Section 5.18. The town council, by ordinance, may establish reasonable requirements for obtaining or keeping such licenses as the public health, safety, and welfare necessitates.

SECTION 5.14.

918 Franchises.

The town council shall have the power to grant franchises for the use of the town's street and alleys for the purposes of railroads, street railways, telephone companies, electric companies, and other similar organizations. The town council shall determine the duration, provisions, terms, whether the same shall be exclusive or nonexclusive, and the consideration for such franchises. The town council shall have the right to set franchise fees as to state franchises as allowed by the general laws of the State of Georgia.

925 SECTION 5.15. 926 Services charges. 927 The town council, by ordinance, shall have the power to assess and collect fees, charges, and 928 tolls for law enforcement, fire, emergency, water, zoning, sewer, sanitary, health services, 929 and any other services rendered within and without the corporate limits of the town, or as to 930 providing the availability of said services, or both. If unpaid, such charges shall be collected 931 as provided in Section 5.18. 932 SECTION 5.16. 933 Special assessments. 934 The town council, by ordinance, shall have the power to assess and collect the cost of constructing, reconstructing, widening, or improving any public way, street, sidewalk, 935 936 curbing, gutters, sewers, or other utility mains and appurtenances from the abutting property 937 owners under such terms and conditions as are reasonable. If unpaid, such charges shall be 938 collected as provided in Section 5.18. 939 SECTION 5.17. 940 Construction: other taxes. 941 The town council shall be empowered to levy any other tax allowed now or hereafter by state 942 law and the special mention of any right, power, or authority in this article shall not be 943 construed as limiting in any way the general powers of this town to govern its local affairs.

944 **SECTION 5.18.**

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945 Collection of delinquent taxes and fees.

The town council, by ordinance, may provide generally for the collection of delinquent taxes, fees, charges, or other revenue due the town by whatever reasonable means as are not precluded by general state law, including but not limited to the termination of town services such as water or sewer, or both. This shall include providing for the dates when the taxes or fees are due, late penalties or interest, issuance and execution of fi.fas., creation and priority of liens, making delinquent taxes and fees personal debts of the persons required to pay the taxes or fees imposed, revoking town licenses for failure to pay any town taxes or fees, allowing exceptions for hardship, and providing for the assignment or transfer of tax executions.

955 **SECTION 5.19.**

956 General obligation bonds.

The town council shall have the power to issue bonds for the purpose of raising revenue to carry out any project, program, or venture authorized under this charter or the general laws of the state. Such bonding authority shall be exercised in accordance with the laws governing bond issuances by municipalities in effect at the time said issue is undertaken.

961 **SECTION 5.20.**

962 Revenue bonds.

Revenue bonds may be issued by the town council as state law now or hereafter provides.

Such bonds are to be paid out of any revenue produced by the project, program, or venture

965 for which they were issued.

966 SECTION 5.21. 967 Short-term loans.

Any short-term loan obtained by the town must be repaid by December 31 of the year in which the loan was obtained unless otherwise provided by present or future state law.

970 **SECTION 5.22.**

971 Fiscal year.

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The town council shall set the fiscal year by resolution. This fiscal year shall constitute the budget year and the year for financial accounting and reporting of each and every office, department, agency, and activity of the town government, unless otherwise provided by general state or federal law.

976 **SECTION 5.23.**

977 Action by town council on budget.

- (a) The town council shall adopt and may thereafter amend an annual budget, by resolution, except that the budget as finally adopted and amended must provide for all expenditures required by state law or by other provisions of this charter and for all debt service requirements for the ensuing fiscal year and the total appropriations from any fund shall not exceed the estimated fund balance, reserves, and revenues.
- 983 (b) The amount set out in the adopted budget for each organizational unit shall constitute the 984 annual appropriation for such; and no expenditure shall be made or encumbrance created in 985 excess of the otherwise unencumbered balance of the appropriations or allotment thereof to 986 which it is chargeable unless by a majority vote of the town council.

SECTION 5.24.

988 Tax levies.

After adoption of the budget, in a timely fashion, the town council shall levy, by ordinance, such taxes as are necessary. The taxes and tax rates set by such ordinance shall be such that reasonable estimates of revenues from such levy shall at least be sufficient, together with other anticipated revenues, fund balances, and applicable reserves, to equal the total amount appropriated for each of the several funds set forth in the total amount of the operating budget for defraying the expenses of the general government of this town.

SECTION 5.25.

Changes in appropriations.

The town council, by majority vote, may make changes by resolution in the appropriations contained in the current operating budget at any regular meeting or special or emergency meeting called for such purpose.

SECTION 5.26.

1001 Independent audit.

There shall be an annual independent audit of all town accounts, funds, and financial transactions by a certified public accountant selected by the town council as required by general state law. The audit shall be conducted according to generally accepted auditing standards. Any audit of any funds by the state or federal government may be accepted by satisfying the requirements of this charter. Copies of all audit reports shall be available at printing cost to the public.

1008 SECTION 5.27. 1009 Contracting procedures. 1010 No contract with the town shall be binding on the town unless: 1011 (1) It is in writing; and 1012 (2) It is made or authorized by and approved by the town council and such approval is 1013 entered in the town council minutes. 1014 SECTION 5.28. 1015 Centralized purchasing. 1016 The town council may prescribe procedures for a system of centralized purchasing for the 1017 town. 1018 SECTION 5.29. 1019 Sale of town property. 1020 (a) The town council may sell and convey any real or personal property owned or held by 1021 the town for governmental or other purposes as provided by general state law. 1022 (b) The town council may quitclaim any rights it may have in property not needed for public 1023 purposes upon an adoption of a resolution, both finding that the property is not needed for 1024 public or other purposes and that the interest of the town is of no readily ascertainable 1025 monetary value. 1026 (c) Whenever in opening, extending, or widening any street, avenue, alley, or public place 1027 of the town, a small parcel or tract is cut off or separated by such work from a larger tract or 1028 boundary of land owned by the town, the town council may authorize the town manager to 1029 execute and deliver in the name of the town a deed conveying said cutoff or separated parcel

or tract of land to an abutting or adjoining property owner or owners in exchange for rights of way of said street, avenue, alley, or public place or in settlement of any alleged damages sustained by said abutting or adjoining property owner. All deeds and conveyances heretofore and hereafter so executed and delivered shall convey all title and interest the town has in such property, notwithstanding the fact that no public sale after advertisement was or is hereafter made.

1036 ARTICLE VI
1037 GENERAL PROVISIONS

1038 SECTION 6.10.
1039 Official bonds.

The officers and employees of this town, both elective and appointive, shall execute such official bonds in such amounts and upon such terms and conditions as the town council shall from time to time require by ordinance or as may be provided by state law.

SECTION 6.11.

Prior ordinances.

All ordinances, bylaws, rules, and regulations now in force in the town not inconsistent with this charter are declared valid and of full effect and force until amended or repealed by the town council.

1048 **SECTION 6.12.** 1049 Pending matters. 1050 Except as specifically provided otherwise by this charter, all rights, claims, actions, orders, 1051 contracts, and legal or administrative proceedings shall continue; and any such ongoing work 1052 or cases shall be dealt with by such town agencies, personnel, or offices as may be provided 1053 by the town council. 1054 SECTION 6.13. 1055 Construction. 1056 (a) Section captions in this charter are informative only and are not to be considered as a part 1057 thereof. (b) The word "shall" is mandatory and the word "may" is permissive. 1058 1059 (c) The singular shall include the plural, the masculine shall include the feminine, and vice 1060 versa. 1061 SECTION 6.14. 1062 Severability. 1063 If any article, section, subsection, paragraph, sentence, or part thereof of this charter shall be 1064 held to be invalid or unconstitutional, such invalidity or unconstitutionality shall not affect 1065 or impair other parts of this charter unless it clearly appears that such other parts are wholly 1066 and necessarily dependent upon the part held to be invalid or unconstitutional, it being the 1067 legislative intent in enacting this charter that each article, section, subsection, paragraph, 1068 sentence, or part thereof be enacted separately and independent of each other.

1069	SECTION 6.15.
1070	Specific repealer.
1071	An Act incorporating the Town of Mount Airy in Habersham County, approved
1072	March 3, 1874 (Ga. L. 1874, p. 159), is hereby repealed in its entirety, and all amendatory
1073	acts thereto are likewise repealed in their entirety.
1074	SECTION 6.16.
1075	General repealer.
1076	All laws and parts of laws in conflict with this Act are hereby repealed.