House Bill 960

By: Representatives Leverett of the 33<sup>rd</sup>, Barr of the 103<sup>rd</sup>, Oliver of the 82<sup>nd</sup>, and Wilson of the 80<sup>th</sup>

## A BILL TO BE ENTITLED AN ACT

To amend Chapter 12 of Title 45 of the Official Code of Georgia Annotated, relating to the Governor, so as to establish the Office of the Inspector General; to provide for definitions; to provide for duties; to provide certain powers; to provide procedures for the application of the duties and powers of such office; to provide a duty to report certain actions; to provide for related matters; to provide for an effective date; to repeal conflicting laws; and for other purposes.

7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

9 Chapter 12 of Title 45 of the Official Code of Georgia Annotated, relating to the Governor,

**SECTION 1.** 

10 is amended by adding a new article to read as follows:

- 11 <u>"ARTICLE 7</u>
- 12 <u>45-12-210.</u>

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13 <u>As used in this article, the term:</u>

14	(1) 'Abuse' means the intentional, wrongful, or improper use or destruction of state
15	resources or improper practice that does not involve prosecutable fraud.
16	(2) 'Agency' shall have the same meaning as provided for in paragraph (2) of Code
17	<u>Section 50-4-1.</u>
18	(3) 'Corruption' means an intentional act of fraud, waste, or abuse or the use of public
19	office for personal or pecuniary gain for oneself or another.
20	(4) 'Employee' means any person who is employed by an agency, including agency
21	heads, directors, commissioners, and presidents.
22	(5) 'Fraud' means an act of intentional or reckless deceit to mislead or otherwise deceive.
23	(6) 'Inspector general' means the inspector general created by this article or his or her
24	designee.
25	(7) 'Office' means the Office of the Inspector General.
26	(8) 'Officer' means any person appointed to any agency, board, authority, bureau,
27	commission, or council.
28	(9) 'Official' means any person elected to office within the executive branch of
29	government.
30	(10) 'Peace officer' shall have the same meaning as provided for in subparagraph (A) of
31	paragraph (8) of Code Section 35-8-2.
32	(11) 'Waste' means a reckless or grossly negligent act that causes state funds to be spent
33	in a manner that was not authorized or represents significant inefficiency and needless
34	expense.
35	<u>45-12-211.</u>
36	(a) There is created the Office of the Inspector General, for which purpose shall be to
37	investigate the management and operation of agencies. The office shall be assigned to the
38	Office of the Governor for administrative purposes only, as described in Code

39 <u>Section 50-4-3.</u>

40	(b) The Governor shall appoint an inspector general who may not be removed from office
41	except for good cause.
42	(c) The inspector general shall have jurisdiction over any official, officer, employee,
43	department, division, bureau, board, commission, or agency in the executive branch of state
44	government, as well as other persons doing business with any agency or receiving state
45	funds or state administered funds from any agency.
46	(d) The inspector general shall establish the organization structure appropriate to carrying
47	out the responsibilities and functions of the office and shall have the power to employ,
48	promote, and remove such assistants, employees, and personnel as deemed necessary for
49	the efficient and effective administration of the office.
50	<u>45-12-212.</u>
51	The inspector general shall have the following duties:
52	(1) Receive and investigate complaints from any source alleging fraud, waste, abuse, or
53	corruption that has been committed or is being committed against an agency or the state
54	or investigate such actions on his or her own initiative;
55	(2) Investigate acts that may constitute violations of Articles 1 and 2 of Chapter 10 of
56	Title 16 committed by officers, officials, or employees of agencies;
57	(3) Investigate acts that may constitute violations of Chapter 10 of Title 45 committed
58	by officers, officials, or employees of agencies;
59	(4) Investigate retaliation claims submitted pursuant to subsection (e) of Code
60	<u>Section 45-1-4;</u>
61	(5) Report suspected acts of fraud, waste, abuse, or corruption against or within an
62	agency to the Governor and, as appropriate, other state or federal entities with jurisdiction
63	over the matter;
64	(6) Upon conclusion of an investigation, issue a report or letter to the Office of the
65	Governor as requested;

66	(7) Prepare and release written reports to the public, as deemed appropriate by the
67	inspector general and to the extent permitted by law;
68	(8) Advise agencies on the detection and prevention of fraud, waste, abuse, and
69	corruption; conduct evaluations and audits of relevant agency policies and procedures
70	implicated by any investigation; and create a remedial action plan to prevent recurrences
71	of fraud, waste, abuse, and corruption;
72	(9) Close an investigation when he or she concludes there is insufficient evidence that
73	a violation has occurred. Closure by the inspector general shall not bar him or her from
74	reopening the investigation if circumstances warrant;
75	(10) In any agency where fraud, waste, abuse, or corruption is detected, the agency shall
76	take remedial steps to prevent recurrences of similar conduct, including the
77	implementation of the remedial action plan described in paragraph (8) of this Code
78	section;
79	(11) Act as a liaison with outside agencies and agencies of the government of the United
80	States to promote accountability, integrity, and efficiency in state government;
81	(12) Oversee the activities of the office, internal affairs units, and offices of professional
82	standards within agencies;
83	(13) Conduct special investigations and management reviews at the request of the
84	Governor; and
85	(14) Other duties assigned by the Governor that are consistent with this article.
86	<u>45-12-213.</u>
87	(a) Agencies shall cooperate with any investigation conducted pursuant to this article.
88	(b) With the Governor's approval, the inspector general shall have access to all records
89	available to the Governor pursuant to Article V, Section II, Paragraph X of the Constitution
90	<u>of Georgia.</u>

91	(c) The inspector general shall be authorized to enter upon the premises of any agency at
92	any time, without prior announcement, if necessary for the successful completion of an
93	investigation. In the course of an investigation, the inspector general shall be authorized
94	to question any official, officer, or employee serving in, and any other person transacting
95	business with, the agency and may inspect and copy any books, records, or papers in the
96	possession of the agency, taking care to preserve the confidentiality of information
97	contained in responses to questions or the books, records, or papers that are made
98	confidential by law.
99	(d) If the inspector general determines that any alleged misconduct involves any person
100	not subject to the jurisdiction of the office, the inspector general shall refer the reported
101	allegations to the appropriate body.
102	<u>45-12-214.</u>
103	(a) The knowing failure of any official, officer, or employee to comply with an
104	investigation made pursuant to this article or the knowing provision of false information
105	during an investigation shall be cause for discipline, up to and including termination.
106	(b) No agency, officer, or official shall take action against an official, officer, or employee
107	for disclosing or threatening to disclose the existence of any activity constituting waste,
108	fraud, abuse, or corruption to the inspector general, unless the disclosure or threatened
109	disclosure was made with knowledge that the disclosure was false or was made with willful
110	disregard for its truth or falsity.
111	(c) Any report disclosed by the office pursuant to Code Section 50-18-70, et seq., or
112	otherwise may differ from the complete written report in that the inspector general shall
113	have the discretion to redact or otherwise protect the names of complainants and witnesses,
114	or other facts that, if not redacted, might compromise the identity of a complainant or

116	<u>45-12-215.</u>
117	(a) In performing any investigation authorized by this article, the inspector general shall
118	be authorized to administer oaths, examine witnesses under oath, and issue any subpoenas
119	necessary to compel the attendance of witnesses and the production of all books, records,
120	papers, and tangible items that constitute or contain evidence which the inspector general
121	finds reasonably relevant or material to the investigation.
122	(b)(1) Service of any subpoena issued under this article shall be made by any designated
123	person.
124	(2)(A) Service upon a natural person may be made by personal delivery of the
125	subpoena to that person.
126	(B) Subpoenas upon a natural person may also be served by registered or certified mail
127	or statutory overnight delivery, and the return receipt shall constitute prima facie proof
128	of service.
129	(C) Service upon a natural person may also be made by serving his or her counsel of
130	record.
131	(3) Service may be made upon a domestic or foreign corporation by delivering the
132	subpoena to an officer, to a managing or general agent, or to any other agent authorized
133	by appointment or by law to receive service of process.
134	(4) A subpoena requiring the attendance of a witness may be served at any place within
135	this state.
136	(c) In the case of a refusal to obey any issued subpoena, the inspector general or his or her
137	designee may petition the superior court within any jurisdiction where the investigation is
138	carried on, where the subpoenaed person resides, or where the subpoenaed person carries
139	on business or may be found to compel compliance with the subpoena. Upon the filing of
140	the petition, the court shall enter an order directing the person to appear before the court
141	at a specified time and place and then and there show cause why he or she has not attended,
142	answered questions under penalty of perjury, or produced the papers as required. If it

143	appears to the court that the subpoena was regularly issued by the inspector general, the
144	court shall enter an order that the person appear before the person named in the subpoena
145	at the time and place fixed in the order and answer questions under penalty of perjury or
146	produce the required papers. Upon failure to obey the order, the person shall be subject to
147	contempt of court. All process in any such case may be served at any place within this
148	state. Nothing in this Code section limits or alters a person's existing rights or protections
149	under state or federal law.
150	<u>45-12-216.</u>
151	(a) For the purposes of this article, the inspector general shall have the authority to employ
152	peace officers.
153	(b) Persons employed full time or part time for the purpose of conducting potential
154	criminal investigations under this article shall be certified peace officers and shall have all
155	the powers of a certified peace officer of this state, including but not limited to the power
156	to obtain, serve, and execute search warrants. Such Georgia certified peace officers shall
157	be subject to the requirements of Chapter 8 of Title 35, the 'Georgia Peace Officer
158	Standards and Training Act,' and are specifically required to complete the training required
159	for peace officers by that chapter. Such certified peace officers shall be authorized, upon
160	completion of the required training, with the written approval of the inspector general, and
161	notwithstanding Code Sections 16-11-126 and 16-11-129, to carry firearms of a standard
162	police issue when engaged in detecting, investigating, or preventing crimes under this
163	article."

## **SECTION 2.**

- 165 This Act shall become effective upon its approval by the Governor or upon its becoming law
- 166 without such approval.

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## **SECTION 3.**

168 All laws and parts of laws in conflict with this Act are repealed.