## HOUSE SUBSTITUTE TO SENATE BILL 155

## A BILL TO BE ENTITLED AN ACT

1 To amend Article 7 of Chapter 3 of Title 20 of the Official Code of Georgia Annotated, 2 relating to scholarships, loans, and grants, so as to change the membership of the Georgia 3 Higher Education Assistance Corporation to accommodate the Fourteenth Congressional District; to change the membership of the Georgia Student Finance Authority; to provide that 4 the Georgia Student Finance Authority shall be authorized to solicit funds for its purposes; 5 to provide that the Georgia Student Finance Authority shall be authorized to incorporate one 6 7 or more nonprofit corporations for carrying out the purposes of the authority; to amend 8 Chapter 9 of Title 32 of the Official Code of Georgia Annotated, relating to mass 9 transportation, so as to revise provisions relating to suspension of restrictions on use of annual proceeds from local sales and use taxes by public transit authorities; to reconstitute 10 the board of directors of the Metropolitan Atlanta Rapid Transit Authority; to provide for 11 12 staggered terms for board members; to provide for a limit on reappointment of board 13 members; to provide for a method for nonparticipating counties to join the authority; to 14 provide for certain information to be addressed during board meetings; to provide for an 15 effective date; to provide for related matters; to repeal conflicting laws; and for other 16 purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

18 SECTION 1.

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19 Article 7 of Chapter 3 of Title 20 of the Official Code of Georgia Annotated, relating to

20 scholarships, loans, and grants, is amended by revising subsection (a) of Code Section

21 20-3-264, relating to functions, composition, organization, and conduct of affairs of the board

of directors of the Georgia Higher Education Assistance Corporation, as follows:

23 "(a) **Functions and composition.** The corporation shall be governed and all of its

corporate powers, duties, and functions shall be exercised by a board of directors. The

board of directors shall be composed of 13 14 members, who shall be the same persons

26 who are serving and who shall serve as members of the board of commissioners of the

commission pursuant to Code Section 20-3-234. The executive director of the corporation, 27 or president, if designated by such title by the board of directors, shall be an ex officio 28 29 member of the board of directors. The board of directors provided for by this subsection 30 shall be the successor to and a continuation of, without interruption, the board of directors of the previously existing Georgia Higher Education Assistance Corporation. No director 31 32 shall be eligible to become an officer or employee of the corporation for a period of one 33 year after expiration of the director's period of service as a director of the corporation."

34 **SECTION 2.** 

Said article is further amended by revising subsection (a) of Code Section 20-3-314, relating 35 36 to functions, composition, organization, and conduct of affairs of the board of directors of the Georgia Student Finance Authority, as follows: 37

"(a) **Functions and composition.** The authority shall be governed and all of its corporate powers, duties, and functions shall be exercised by a board of directors. The board of directors shall be composed of 13 14 members, who shall be the same persons who are serving and who shall serve as members of the board of commissioners of the commission pursuant to Code Section 20-3-234. The executive director of the authority, or president, if designated by such title by the board of directors, shall be an ex officio member of the board of directors. The board of directors provided for by this subsection shall be the successor to and a continuation of, without interruption, the board of directors of the previously existing Georgia Higher Education Assistance Authority. No director shall be eligible to become an officer or employee of the authority for a period of one year after expiration of the director's period of service as a director of the authority."

49 **SECTION 3.** 

Said article is further amended by revising subparagraph (O) of paragraph (1) of Code 50 Section 20-3-316, relating to the powers and duties of the Georgia Student Finance 51 52 Authority, as follows:

> "(O) To solicit, receive, and accept funds from any source, public or private, by gift, grant, bequest, loan, or otherwise, either absolutely or in trust, and to hold, use, administer, and expend such funds on its behalf and for any of its corporate purposes; and to acquire from any source, public or private, by purchase, lease, gift, bequest, or devise, any property, real, personal, or mixed, either absolutely or in trust, and to hold, use, administer, and dispose of such property on its behalf and for any of its corporate purposes;"

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SECTION 4.

Said article is further amended by revising paragraph (1) of Code Section 20-3-316, relating to powers and duties of the Georgia Student Finance Authority, by deleting "and" at the end of division (1)(W)(iv) and adding a new paragraph to read as follows:

"(Y) To incorporate one or more nonprofit corporations to aid the authority in carrying out any of its powers, duties, and functions. Any such nonprofit corporation created pursuant to this subparagraph shall be a body corporate and politic and shall be created pursuant to Chapter 3 of Title 14, the 'Georgia Nonprofit Corporation Code,' and the Secretary of State shall be authorized to accept such filing. Upon dissolution of any such nonprofit corporation, any assets shall revert to the authority or to any successor to the authority or, failing such succession, to the State of Georgia. The authority shall not be liable for the debts, obligations, or bonds of any such nonprofit corporation or for the actions or omissions to act of any such nonprofit corporation unless the authority expressly so consents;"

74 SECTION 5.

75 Chapter 9 of Title 32 of the Official Code of Georgia Annotated, relating to mass

76 transportation, is amended by revising Code Section 32-9-13, relating to the suspension of

77 restrictions on the use of annual proceeds from sales and use taxes by public transit

authorities, to read as follows:

79 "32-9-13.

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80 Provisions in all laws, whether general or local, including but not limited to the

Metropolitan Atlanta Rapid Transit Authority Act of 1965, approved March 10, 1965 (Ga.

82 L. 1965, p. 2243), as amended, that set forth restrictions on the use by public transit

authorities of annual proceeds from local sales and use taxes shall be suspended for the

period beginning on June 2, 2010, and continuing for three years through June 30, 2014.

The greater discretion over such funds shall not abrogate the obligation of the public transit

authority to comply with federal and state safety regulations and guidelines. Newly

unrestricted funds shall be utilized, subject to total funding, to maintain the level of service

for the transit system as it existed on January 1, 2010. Furthermore, except as had been

previously contracted to by the public transit authority prior to January 1, 2010, no funds

newly unrestricted during this suspended period shall be used by a public transit authority

to benefit any person or other entity for any of the following: annual cost-of-living or merit

based salary raises or increases in hourly wages; increased overtime due to such wage

93 increases; payment of bonuses; or to increase the level of benefits of any kind."

94 **SECTION 6.** 

95 Said chapter is further amended by revising Code Section 32-9-14, relating to the board of

96 directors of the Metropolitan Atlanta Rapid Transit Authority, to read as follows:

97 "32-9-14.

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98 (a) Any provisions to the contrary in the Metropolitan Atlanta Rapid Transit Authority Act

99 of 1965, approved March 10, 1965 (Ga. L. 1965, p. 2243), as amended, notwithstanding,

the terms of all members of the board of directors of the Metropolitan Atlanta Rapid

Transit Authority shall terminate on December 31, 2010 2013, and the board shall be

reconstituted according to the provisions of this Code section.

(b) Effective January 1, <del>2011</del> 2014, the board of directors of the authority shall be composed of 11 voting members and one two nonvoting member members. Of the voting members: three members shall be residents of the City of Atlanta to be nominated by the mayor and elected by the city council; four members shall be residents of DeKalb County with three of the four appointees to be appointed by the DeKalb County Board of Commissioners and at least one of such appointees shall be a resident of that portion of DeKalb County lying south of the southernmost corporate boundaries of the City of Decatur and at least one of such appointees shall be a resident of that portion of DeKalb County lying north of the southernmost corporate boundaries of the City of Decatur and the fourth appointee to be appointed by a majority vote of a caucus of mayors of the municipalities located wholly in DeKalb County; three members shall be residents of Fulton County to be appointed by the local governing body thereof, and one of such appointees shall be a resident of that portion of Fulton County lying south of the corporate limits of the City of Atlanta, to be appointed by a majority vote of a caucus of mayors of the municipalities of Fulton County lying south of the corporate limits of the City of Atlanta, the chairperson of the Fulton County board of commissioners, and the members of the Fulton County board of commissioners whose districts include any portion of Fulton County lying south of the corporate limits of the City of Atlanta, and two of such appointees shall be residents of that portion of Fulton County lying north of the corporate limits of the City of Atlanta to be appointed by a majority vote of a caucus of mayors of the municipalities of Fulton County lying north of the corporate limits of the City of Atlanta; and one member shall be a resident of Fulton or DeKalb County to be appointed by the Governor. Of the nonvoting members: one shall be the commissioner of transportation and one shall be the executive director of the Georgia Regional Transportation Authority. Those board members appointed by a local governing authority, caucus, or the Governor as described in this Code section in office as of January 1, 2014, shall serve initial terms of office as follows: two of the three appointees of the DeKalb County Board of Commissioners, two of the three appointees of the mayor and of the

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Atlanta City Council, and one of the two appointees of the caucus of mayors from municipalities lying north of the corporate limits of the City of Atlanta shall serve a term of two years, and the remaining appointees shall serve for terms of four years. No later than November 1, 2013, each local governing authority or caucus shall designate which board members shall serve an initial term of two years. After the initial two-year terms of those five board members described in this subsection, that governing body or caucus which appointed the member for that initial term to that office shall appoint successors thereto for terms of office of four years in the same manner that such governing body or caucus makes its other appointments to the board. Those board members in office on the effective date of this Code section shall serve until December 31, 2013. The executive director of the Georgia Regional Transportation Authority and the commissioner of transportation shall become nonvoting members of the board on the effective date of this Code section and shall serve while holding their state offices. The commissioner of transportation shall be a voting member of the board and the executive director of the Georgia Regional Transportation Authority shall be a nonvoting member of the board. The governing body that appoints a member shall appoint successors thereto for terms of office of four years in the same manner that such governing body makes its other appointments to the board. (c) All appointments shall be for terms of four years except that a vacancy caused otherwise than by expiration of term shall be filled for the unexpired portion thereof by the <del>local governing body</del> appointing entity that made the original appointment to the vacant position, or its successor in office. A member of the board may be appointed to succeed himself or herself for one four-year term; provided, however, that board membership prior to January 1, 2014, shall not be considered in calculating limits on length of service. Appointments to fill expiring terms shall be made by the local governing body appointing entity prior to the expiration of the term, but such appointments shall not be made more than 30 days prior to the expiration of the term. Members appointed to the board shall serve for the terms of office specified in this Code section and until their respective successors are appointed and qualified. (d) The local governing bodies of Clayton, Cobb, and Gwinnett Counties may, any other provision of this Code section to the contrary notwithstanding, negotiate, enter into, and submit to the qualified voters of their respective counties the question of approval of a rapid transit contract between the county submitting the question and the authority, all in accordance with the provisions of Section 24 of the Metropolitan Atlanta Rapid Transit Authority Act of 1965, approved March 10, 1965 (Ga. L. 1965, p. 2243), as amended. The local governing bodies of these counties shall be authorized to execute such rapid transit contracts prior to the holding of a referendum provided for in said Section 24 of the

Metropolitan Atlanta Rapid Transit Authority Act of 1965, approved March 10, 1965 (Ga. L. 1965, p. 2243), as amended; provided, however, that any such rapid transit contract shall not become valid and binding unless the same is approved by a majority of those voting in said referendum, which approval shall also be deemed approval of further participation in the authority. Upon approval of such rapid transit contract, the county entering into such contract shall be a participant in the authority, and its rights and responsibilities shall, insofar as possible, be the same as those belonging to Fulton and DeKalb Counties if it had participated in the authority from its beginning, and the local governing body of the county may then appoint two residents of the county to the board of directors of the authority, to serve a term ending on the thirty-first day of December 31 in the fourth full year after the year in which the referendum approving said rapid transit contract was held, in which event the board of directors of the authority shall, subsection (c) of this Code section to the contrary notwithstanding, be composed also of such additional members.

- (e) Except for the executive director of the Georgia Regional Transportation Authority and the commissioner of transportation, no No person shall be appointed as a member of the board who holds any other public office or public employment except an office in the reserves of the armed forces of the United States or the National Guard; any member who accepts or enters upon any other public office or public employment shall be disqualified thereby to serve as a member.
- appointed by it for cause. No member shall be thus removed unless the member has been given a copy of the allegations against him or her and an opportunity to be publicly heard in his or her own defense in person with or by counsel with at least ten days' written notice to the member. A member thus removed from office shall have the right to a judicial review of the member's removal by an appeal to the superior court of the county where of the local governing body which appointed the member resides, but only on the ground of error of law or abuse of discretion. In case of abandonment of the member's office, conviction of a crime involving moral turpitude or a plea of nolo contendere thereto, removal from office, or disqualification under subsection (e) of this Code section, the office of a member shall be vacant upon the declaration of the board. A member shall be deemed to have abandoned the member's office upon failure to attend any regular or special meeting of the board for a period of four months without excuse approved by a resolution of the board, or upon removal of the member's residence from the territory qualifying of the local governing body that appointed the member to serve on the board.
- (g) Each appointed member of the board, except the chairperson, shall be paid by the authority a per diem allowance, in an amount equal to that provided by Code Section 45-7-21 for each day on which that member attends an official meeting of the board, of any

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committee of the board, or of the authority's Pension Committee, or Board of Ethics, or Arts Council; provided, however, that said per diem allowance shall not be paid to any such member for more than 130 days in any one calendar year. If the chairperson of the board is an appointed member of the board, the chairperson shall be paid by the authority a per diem allowance in the same amount for each day in which the chairperson engages in official business of the authority, including but not limited to attendance of any of the aforesaid meetings. A member of the board shall also be reimbursed for actual expenses incurred by that member in the performance of that member's duties as authorized by the board. A board member shall not be allowed employee benefits authorized under Section 8(b) of the Metropolitan Atlanta Rapid Transit Authority Act of 1965, approved March 10, 1965 (Ga. L. 1965, p. 2243), as amended.

- chairperson for terms to expire on December 31 of each year to preside at meetings and perform such other duties as the board may prescribe. The presiding officer of the board may continue to vote as any other member, notwithstanding the member's duties as presiding officer, if the member he or she so desires. The board shall also elect from its membership a secretary and a treasurer who shall serve terms expiring on December 31 of each year. A member of the board may hold only one office on the board at any one time. (i) The board shall hold at least one meeting each month. The secretary of the board shall give written notice to each member of the board at least two days prior to any called meeting that may be scheduled, and said secretary shall be informed of the call of such meeting sufficiently in advance so as to provide for the giving of notice as above. A majority of the total membership of the board, as it may exist at the time, shall constitute a quorum. On any question presented, the number of members present shall be recorded. By affirmative vote of a majority of the members present, the board may exercise all the powers and perform all the duties of the board, except as otherwise hereinafter provided or as limited by its bylaws, and no vacancy on the original membership of the board, or thereafter, shall impair the power of the board to act. All meetings of the board, its executive committee, or any committee appointed by the board shall be subject to Chapter
- 235 (j) Notwithstanding any other provisions of this Code section, the following actions by the 236 board shall require the affirmative vote of one more than a majority of the total 237 membership of the board as it may exist at the time:
- 238 (1) The issuance and sale of revenue bonds or equipment trust certificates;
- 239 (2) The purchase or lease of any privately owned system of transportation of passengers 240 for hire in its entirety, or any substantial part thereof. Prior to the purchase or lease of 241 any such privately owned system a public hearing pertaining thereto shall have been held

and notice of such public hearing shall have been advertised as provided in Section 9(c)
of the Metropolitan Atlanta Rapid Transit Authority Act of 1965, approved March 10,
1965 (Ga. L. 1965, p. 2243), as amended; provided, however, that no sum shall be paid
for such privately owned system of transportation in excess of the fair market value
thereof determined by a minimum of two appraisers qualified to appraise privately owned
systems of transportation and approved by a majority of the local governments
participating in the financing of such purchase;

(3) The award of any contract involving \$100,000.00 \$200,000.00 or more for

- (3) The award of any contract involving \$100,000.00 \$200,000.00 or more for construction, alterations, supplies, equipment, repairs, maintenance, or services other than professional services or for the purchase, sale, or lease of any property. Any contract involving \$200,000.00 or more shall be awarded through a competitive bidding process as described in Section 14 of the Metropolitan Atlanta Rapid Transit Authority Act of 1965, approved March 10, 1965 (Ga. L. 1965, p. 2243), as amended. The board by appropriate resolution may delegate to the general manager the general or specific authority to enter into contracts involving less than \$100,000.00 \$200,000.00 if such contracts are entered into in accordance with Section 14 of said Act;
- 258 (4) The grant of any concession; and

- (5) The award of any contract for the management of any authority owned property orfacility.
  - (k) The board shall appoint and employ, as needed, a general manager and a general counsel, none of whom may be members of the board or a relative of a member of the board, and delegate to them such authority as it may deem appropriate. It may make such bylaws or rules and regulations as it may deem appropriate for its own government, not inconsistent with this Code section, including the establishment of an executive committee to exercise such authority as its bylaws may prescribe.
  - (1) The treasurer of the authority and such other members of the board and such other officers and employees of the authority as the board may determine shall execute corporate surety bonds, conditioned upon the faithful performance of their respective duties. A blanket form of surety bond may be used for this purpose. Neither the obligation of the principal or the surety shall extend to any loss sustained by the insolvency, failure, or closing of any depository which has been approved as a depository for public funds.
    - (m)(1) In addition to the requirements of subsection (i) of this Code section, each member of the board shall hold a meeting once each 12 months with the local governing body that appointed such member. The secretary of the board shall give written notice to each member of the board, to each local governing body, and to the governing authority of each municipality in the county in which there is an existing or proposed rail line at least two days prior to any meeting that may be scheduled, and said secretary shall

be informed of the call of such meeting sufficiently in advance so as to provide for <u>his</u> or her giving such notice. These meetings shall be for the purpose of reporting to the local governing bodies on the operations of the authority and on the activities of the board and making such information available to the general public. No activity that requires action by the board shall be initiated or undertaken at any meeting conducted under this subsection.

(2) The board shall submit once each three months a written report on the operations of the authority and on the activities of the board to each local governing body that appoints a member of the board.

(n) For any expenditure to a vendor who has received \$5,000.00 or more within a 12 month period, such expenditure shall be listed by date, payee, amount, and purpose and shall be listed on a schedule that is included as an appendix to the agenda for the next regular meeting of the board. The schedule shall include all such expenditures for the calendar month of the last regular meeting of the full board and any subsequent calendar month where a full meeting of the board was not held. The agenda for each regular meeting of the full board shall include an opportunity for the board to ask questions or make comments about the expenditures listed in the appendix. The appendix required by this subsection shall be posted on the authority's website no later than 24 hours prior to the meeting."

**SECTION 7.** 

This Act shall become effective upon its approval by the Governor or upon its becoming law without such approval.

301 SECTION 8.

302 All laws and parts of laws in conflict with this Act are repealed.