First Regular Session - 2025

## IN THE HOUSE OF REPRESENTATIVES

## HOUSE BILL NO. 164

## BY EDUCATION COMMITTEE

1	AN ACT
2	RELATING TO EDUCATION; AMENDING TITLE 33, IDAHO CODE, BY THE ADDITION OF A
3	NEW CHAPTER 68, TITLE 33, IDAHO CODE, TO ESTABLISH PROVISIONS REGARDING
4	THE IDAHO EDUCATION OPPORTUNITY PROGRAM, TO ESTABLISH THE IDAHO EDUCA-
5	TION OPPORTUNITY PROGRAM FUND, TO DEFINE TERMS, TO PROVIDE FOR CERTAIN
6	ACCOUNTS, TO PROVIDE FOR FUNDING PROCEDURES AND RENEWAL, AND TO PROVIDE
7	FOR ADMINISTRATION; AMENDING CHAPTER 30, TITLE 63, IDAHO CODE, BY THE
8	ADDITION OF A NEW SECTION 63-3022W, IDAHO CODE, TO ESTABLISH PROVISIONS
9	FOR AN INCOME TAX DEDUCTION FOR PRIVATE SCHOOL TUITION; PROVIDING SEV-
10	ERABILITY: AND PROVIDING AN EFFECTIVE DATE.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Title 33, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW CHAPTER</u>, to be known and designated as Chapter 68, Title 33, Idaho Code, and to read as follows:

## CHAPTER 68 IDAHO EDUCATION OPPORTUNITY PROGRAM

- 33-6801. IDAHO EDUCATION OPPORTUNITY PROGRAM -- IDAHO EDUCATION OP-PORTUNITY FUND. (1) There is hereby established the Idaho education opportunity program (IEOP), to be administered by the state department of education according to the provisions of this chapter.
- (2) To administer this program, the state department of education shall:
  - (a) Establish an IEOP application process; and
  - (b) Subject to appropriation, award IEOP grants under this program to qualifying students based on the household adjusted gross income of a qualifying student and as a percentage of the average distribution to the school district for one (1) student as provided in section 33-6803(4), Idaho Code.
  - (3) (a) There is hereby established in the state treasury the Idaho education opportunity program fund, to be administered by the state department of education. Moneys in the fund shall be continuously appropriated for the purpose of funding student accounts pursuant to this chapter. Funds shall consist of:
    - (i) Legislative appropriations;
    - (ii) Donations and contributions made to the fund; and
    - (iii) Interest earned on idle moneys in the fund.
  - (b) The public education stabilization fund may not be utilized to fund the Idaho education opportunity program.
  - 33-6802. DEFINITIONS. For the purposes of this chapter:

(1) "Average distribution" means a calculation of eligible funds for the IEOP divided by the student enrollment counts pursuant to section 33-1027, Idaho Code. "Eligible funds for the IEOP" shall mean all moneys appropriated by the legislature from state funds for the educational support program and other program distributions, including health insurance and discretionary funding, less the appropriation amounts identified for the listed programs: border contracts pursuant to section 33-1002(2)(d), Idaho Code, Idaho safe and drug free schools pursuant to section 63-2506, Idaho Code, advanced opportunities pursuant to section 33-1002(2)(m), Idaho Code, and school facilities fund pursuant to section 33-911, Idaho Code.

- (2) "Eligible postsecondary institution" means a community college, a university under the jurisdiction of the state board of education or the board of regents of the university of Idaho, or an accredited private post-secondary institution.
- (3) "Obscene material" means any depiction that is harmful to minors pursuant to section 18-1514 6., Idaho Code.
  - (4) "Parent" means the parent or legal guardian of a qualified student.
- (5) "Personalized student education plan" means a plan prepared by or on behalf of a qualified student to describe how funds from the IEOP would be utilized to provide the qualifying student with a thorough education in at least the subjects of reading, writing, grammar, mathematics, social studies, and science.
- (6) "Public school" means any public school within any public school district organized under the laws of this state, including specially chartered school districts, and any public charter school organized under the laws of this state.
- (7) "Qualified expenses" means expenses on behalf of a qualified student for:
  - (a) Tuition or fees at a qualified school, vocational and life skills program, or career technical education program approved by the state department of education;
  - (b) Textbooks required by a qualified school curricula and supplementary materials;
  - (c) Reasonable and efficient transportation to and from a qualified school or local field trips no more than thirty (30) miles from the qualified school;
  - (d) Any necessary equipment for classes, such as assistive technology for qualified students with disabilities or required electronic equipment;
  - (e) Educational therapies from a licensed or accredited practitioner or provider, including and up to any amount not covered by insurance or medicaid if the expense is partially paid by a health insurance policy or medicaid for the qualified student;
  - (f) Fees for nationally normed assessment tests, advanced placement examinations, or any exam related to college or university admission;
  - (g) Fees to manage the IEOP account. These fees may not exceed three and one half percent (3.5%) of total funds distributed in a single academic year;
  - (h) Services provided by a public school, including individual classes and extracurricular programs. A school may not count a student under

this paragraph for enrollment purposes but may charge the student a reasonable fee for the service;

- (i) Uniforms purchased from or through a qualified school or uniform provider approved by the qualified school;
- (j) Tutoring by a qualified tutor who is not a family member within the second degree of consanguinity;
- (k) Internet access if the student or the parent of the student does not have internet access. If internet access is purchased with these funds, the services provided may not be used to access or view obscene material; and
- (1) Other technological devices, including but not limited to calculators, microscopes, telescopes, and printers. This does not include entertainment and other primarily noneducational devices such as televisions, telephones, video game consoles and accessories, or home theater and audio equipment.
- (8) "Qualified school" means any accredited nongovernmental primary or secondary school that is located in this state or any eligible postsecondary institution.
- (9) "Qualified student" means a student who is a resident of Idaho, is of age as defined in section 33-201, Idaho Code, resides within a school district in this state, and is eligible to enroll in a public kindergarten program or any grades 1 through 12. Students eligible to enroll in any grade 1 through 12 must have been enrolled in a public school and attended for at least ninety (90) school days to be a qualified student unless the student participated in the Idaho education opportunity program in kindergarten, the student was not enrolled in any school prior to enrolling in grade 1, or the student has relocated to the state of Idaho from another state and was enrolled in a public school in that state prior to relocating to Idaho. The student may not be simultaneously enrolled in a public school or a kindergarten program while receiving a grant pursuant to this chapter. This definition shall not include a student who is homeschooled.
- (10) "Special needs student" means a student that is eligible to enroll in an Idaho school district in any grade from kindergarten through grade 12 who is receiving services under an individualized education program pursuant to 20 U.S.C. 1400 et seq.
- 33-6803. IDAHO EDUCATION OPPORTUNITY PROGRAM ACCOUNTS. (1) IEOP accounts are established to provide options for students' education in this state. To enroll a student for an IEOP account and to continue to receive funds each school year, the parent of the qualified student must apply by June 15 of the year funds are sought to be provided and sign an agreement to:
  - (a) Use the IEOP account money to provide an education to the qualifying student in at least the subjects of reading, writing, grammar, mathematics, social studies, and science. Moneys may be used to provide a thorough education in more subjects as long as the qualified student is receiving an education in the subjects listed in this paragraph;
  - (b) Not enroll the qualified student in an Idaho public school and to relieve the school district from all obligations to educate the qualified student;

- (c) Use moneys deposited in the qualified student's IEOP account only for qualified expenses pursuant to section 33-6802(7), Idaho Code; and
- (d) Not to use funds for new electronic equipment such as a laptop for the qualified student more than one (1) time every five (5) years.
- (2) The state department of education shall respond to a properly completed application submitted pursuant to subsection (1) of this section within thirty (30) days of the application's submission.

- (3) The state department of education shall determine the average distribution pursuant to section 33-6804(1), Idaho Code, and shall post the average distribution on its official website by June 1 each year.
  - (4) (a) After a parent agrees to the terms stipulated in this section, the state department of education shall transfer funds into the qualified student's individual IEOP account in accordance with section 33-6804, Idaho Code, as follows:
    - (i) For students who are not special needs students, an amount of funds equal to:
      - 1. Eighty percent (80%) of the money distributed for the average distribution to a school district for one (1) student, if the student's parents' adjusted gross income is less than seventy-five thousand dollars (\$75,000).
      - 2. Sixty percent (60%) of the money distributed for the average distribution to a school district for one (1) student, if the student's parents' adjusted gross income is greater than or equal to seventy-five thousand dollars (\$75,000) and less than one hundred thousand dollars (\$100,000).
      - 3. Forty percent (40%) of the money distributed for the average distribution to a school district for one (1) student, if the student's parents' adjusted gross income is greater than or equal to one hundred thousand dollars (\$100,000) and less than one hundred twenty-five thousand dollars (\$125,000).
      - 4. Twenty percent (20%) of the money distributed for the average distribution to a school district for one (1) student, if the student's parents' adjusted gross income is greater than or equal to one hundred twenty-five thousand dollars (\$125,000).
    - (ii) For students who are special needs students, an amount of funds equal to one hundred percent (100%) of the money distributed for the average distribution to a school district for one (1) student.
    - (iii) For all qualified students, an amount, subject to appropriation, to cover any required fees to manage the IEOP account pursuant to section 33-6802(7)(g), Idaho Code.
  - (b) The public school district in which the student resides at the time of application or renewal, for each qualifying student approved for an IEOP grant under paragraph (a) (i) of this subsection, and not special needs students as identified in paragraph (a) (ii) of this subsection, shall receive a distribution of twenty percent (20%) of the average distribution.

- (c) A student shall not be eligible to receive additional funding after the student graduates from an Idaho qualified school or the student is no longer a qualified student as defined in 33-6802, Idaho Code.
- (d) Unused IEOP funds remaining in a student's IEOP account following completion of each academic year following kindergarten through grade 11 may be rolled over for the next qualified academic year if the qualified student provides evidence that the student has achieved grade level or demonstrated one (1) full year of academic growth. Following high school graduation, the funds remaining in the individual qualified student's IEOP account may continue to be used for qualified expenses at an eligible postsecondary institution as long as the account is properly renewed pursuant to section 33-6804, Idaho Code.
- (e) The fund distributions pursuant to this subsection shall be calculated from all state appropriations for public schools and public charter schools, including moneys available in the public school income fund minus the funds appropriated for educational services for the deaf and blind pursuant to section 33-3408, Idaho Code, and statewide services as appropriated in the central services division.
- (5) The school district in which the qualified student resides shall allow a qualified student, at no cost, to participate in the SAT, ISAT, or IRI programs to determine personal academic growth and achievement. The results shall not be aggregated within the school district academic progress reports.
- (6) All decisions relating to philosophy or doctrine, selection of books, teaching materials and curriculum, and methods, timing, and place in the provision or evaluation of home-based instruction shall be the responsibility of the parent except for matters specifically referred to in this chapter.
  - 33-6804. FUNDING PROCEDURES -- RENEWAL.

- (1) (a) Funds shall be deposited into the individual qualified student's IEOP account as follows:
  - (i) Fifty percent (50%) of the total funds to be deposited shall be deposited on August 15 of the year in which the qualifying student is admitted to the IEOP; and
  - (ii) The remaining fifty percent (50%) shall be distributed in two (2) separate installments equaling twenty-five percent (25%) of the total funds available. The first installment shall be distributed in November, and the second installment shall be distributed in February. Distributions shall occur no later than the fifteenth day of the corresponding month.
- (b) If appropriated funds allow and a qualifying student has moved to Idaho after an academic year has started and is enrolled in the IEOP, then the student may apply to the state department of education and shall receive half of the total amount of the distributions made during the current academic year.
- (c) If appropriated funds are insufficient to fund all qualified applicants, then IEOP funds shall be distributed in the following order of priority:

- (i) First priority to qualified students who meet the criteria provided in section 33-6803(4)(a)(ii), Idaho Code;
- (ii) Second priority to qualified students who meet the criteria provided in section 33-6803(4)(a)(i)1., Idaho Code;
- (iii) Third priority to qualified students who meet the criteria provided in section 33-6803(4)(a)(i)2., Idaho Code;
- (iv) Fourth priority to qualified students who meet the criteria provided in section 33-6803(4)(a)(i)3., Idaho Code; and
- (v) Fifth priority to qualified students who meet the criteria provided in section 33-6803(4)(a)(i)4., Idaho Code.
- (d) Money deposited into a qualified student's IEOP account and money expended from a qualified student's IEOP account for qualified expenses pursuant to the provisions of this chapter shall not be considered taxable income.
- (e) Money from an IEOP account may not be refunded, rebated, or shared with the parents of an eligible student or an eligible student in any manner, except that funds may be remitted or refunded to an IEOP account in accordance with procedures established by the state department of education.
- (2) To continue to receive funds, a parent of a qualified student who has received an IEOP grant award shall file an application with the state department of education to renew the student's account on an annual basis as follows:
  - (a) The application for renewal shall be submitted to the state department of education by June 15 prior to the academic year funds are sought to be deposited. The application for renewal shall include a certification that the parent consents to the requirements listed in section 33-6803, Idaho Code.
  - (b) For a qualified student with a personalized student education plan that does not include full-time attendance at a qualified school, the application for renewal shall include evidence demonstrating that the student is at grade level or has improved by one (1) grade level through a nationally normed assessment test, which may include the ISAT or IRI assessment programs provided to a student pursuant to section 33-6803(5), Idaho Code. Such evidence shall include an affidavit executed by a parent of the student stating that the student has completed a nationally normed assessment test, the results of such indicate that the student is at grade level or has improved by one (1) grade level, and a copy of the test results are attached to the affidavit.
  - (c) For a qualified student who is attending a qualified school, the application for renewal shall include an affidavit executed by a representative of the qualified school stating that the student has completed a nationally normed assessment test, and the parents of the student have been provided a copy of the test results, and a copy of the test results are attached to the affidavit.
  - (d) If a parent does not renew the qualified student's IEOP account for a period of two (2) academic years, the state department of education shall notify the parent by mail that, unless a renewal is filed, the account will be closed in sixty (60) days; provided that a parent, or a student who has graduated from high school and is eighteen (18) years of

age or older, may apply to the state department of education to extend this time limit by up to four (4) years if the qualified student will be unable to use the remaining funds during the two (2) year window due to community service commitments, military service commitments, or religious service commitments. Moneys remaining in a closed account shall return to the general fund.

33-6805. ADMINISTRATION. (1) The state department of education may contract with private financial management firms to manage the IEOP accounts.

- (2) The state department of education shall conduct random audits of IEOP accounts on a quarterly basis and may conduct additional audits as necessary to ensure compliance with the terms of this chapter. The state department of education may contract with a third party to conduct such audits.
- (3) The state department of education shall coordinate with and provide relevant information to the state tax commission concerning IEOP accounts and student and parent financial information to assist with auditing the private school tuition deduction provided in section 63-3022W, Idaho Code. The state tax commission shall provide information concerning household adjusted gross income to the state department of education to assist in determining the amount of funds a qualified student is eligible to receive pursuant to section 33-6803(4), Idaho Code.
- (4) The state department of education may remove any parent or qualified student from eligibility from the IEOP if the parent or qualified student fails to comply with the terms of this chapter or if the parent or qualified student does not respond and take corrective action within fifteen (15) days. A decision to remove eligibility or withhold funds may be appealed by a process established by the state department of education.
- (5) This chapter does not permit any government agency to exercise control or supervision over any nonpublic school or homeschooling. A qualified school that accepts a payment from a parent pursuant to this chapter is not an agent of the state or federal government. A qualified school shall not be required to alter its creed, practices, admissions policy, or curriculum in order to accept qualified students whose tuition or fees are paid through an IEOP account pursuant to this chapter in order to participate as a qualified school.
- SECTION 2. That Chapter 30, Title 63, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 63-3022W, Idaho Code, and to read as follows:
- 63-3022W. PRIVATE SCHOOL TUITION AND FEES -- RULEMAKING. (1) For taxable years commencing January 1, 2026, there shall be allowed for individual taxpayers a deduction to Idaho taxable income an amount equal to the cost of tuition and fees paid by the taxpayer for a qualified dependent child of the taxpayer who is attending a qualified school as defined in section 33-6802(8), Idaho Code, offering instruction in grades kindergarten through grade 12 during the taxable year. A school shall be deemed accredited pursuant to this section if it has been accredited according to the accrediting standards promulgated by the Idaho department of education, the Idaho state

board of education, or a secular or religious accrediting association recognized by the Idaho department of education.

- (2) As used in this section, a "qualified dependent child" also includes the plural term and means one (1) or more individuals who:
  - (a) Qualifies as a dependent of the taxpayer under section 152, Internal Revenue Code;
  - (b) Is actually claimed as a dependent on the taxpayer's Idaho income tax return;
  - (c) Is a child of the taxpayer, a stepchild of the taxpayer, an individual for whom the taxpayer has been appointed guardian, or a descendant of a child of a taxpayer; and
  - (d) Resides in Idaho for at least one hundred eighty (180) days during the taxable year. If the qualified dependent child resides in Idaho less than one hundred eighty (180) days, the taxpayer shall be allowed a partial deduction, on a pro rata basis.
- (3) The deduction to taxable income allowed by this section shall be in the amount of the actual tuition paid by the taxpayer to an Idaho kindergarten through grade 12 private school, subject to subsection (2) (d) of this section, and shall not include any money received or paid on behalf of a student pursuant to the Idaho education opportunity program provided chapter 68, title 33, Idaho Code.
- (4) The deduction to taxable income allowed by this section shall be claimed in a manner prescribed by the state tax commission. The deduction provided in this section shall be claimed on only one (1) tax return for any individual qualified dependent child. In the case of divorced parents or parents who do not live together, if the qualified dependent child is in the custody of one (1) or both of the child's parents for more than one-half of a calendar year, such child is the qualified dependent child of the custodial parent for the taxable year beginning during such calendar year. However, the child may be the qualified dependent child of the noncustodial parent if either of the following requirements are met:
  - (a) A court of competent jurisdiction has unconditionally awarded, in writing, to the noncustodial parent the tax benefits associated with the child pursuant to section 32-706, Idaho Code, and the noncustodial parent attaches a copy of the court order to the noncustodial parent's income tax return for the taxable year; or
  - (b) The custodial parent signs a written declaration that such custodial parent will not claim the deduction of this section with respect to such child for any taxable year beginning in such calendar year, and the noncustodial parent attaches such written declaration to the noncustodial parent's income tax return for the taxable year beginning during such calendar year.
- (5) The state tax commission shall establish rules, subject to legislative approval, to implement the provisions of this section.

SECTION 3. SEVERABILITY. The provisions of this act are hereby declared to be severable and if any provision of this act or the application of such provision to any person or circumstance is declared invalid for any reason, such declaration shall not affect the validity of the remaining portions of this act.

1 SECTION 4. This act shall be in full force and effect on and after Jan-

2 uary 1, 2026.