# HOUSE BILL No. 1163

### DIGEST OF INTRODUCED BILL

**Citations Affected:** IC 6-1.1-10.3; IC 6-3.5; IC 6-3.6; IC 8-18-22-6; IC 12-20-25-35.

**Synopsis:** Elimination of local income tax councils. Eliminates local income tax councils beginning July 1, 2024, and instead provides that the county fiscal body is the adopting body in all counties for purposes of the LIT.

Effective: June 30, 2023; July 1, 2024.

## Hall, Heaton, May

January 10, 2023, read first time and referred to Committee on Ways and Means.



### Introduced

#### First Regular Session of the 123rd General Assembly (2023)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2022 Regular Session of the General Assembly.

### HOUSE BILL No. 1163

A BILL FOR AN ACT to amend the Indiana Code concerning taxation.

Be it enacted by the General Assembly of the State of Indiana:

1 2	SECTION 1. IC 6-1.1-10.3-2 IS REPEALED [EFFECTIVE JULY 1, 2024]. Sec. 2. As used in this chapter, "local income tax council"
3	refers to the local income tax council established by IC 6-3.6-3-1 for a
4	<del>county.</del>
5	SECTION 2. IC 6-1.1-10.3-3, AS AMENDED BY P.L.197-2016,
6	SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
7	JULY 1, 2024]: Sec. 3. As used in this chapter, "exemption ordinance"
8	refers to an ordinance adopted under section 5 of this chapter by a local
9	income tax council (before July 1, 2024) or by a county adopting
10	body specified in IC 6-3.6-3-1 (after June 30, 2024).
11	SECTION 3. IC 6-1.1-10.3-5, AS AMENDED BY P.L.197-2016,
12	SECTION 10, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
13	JULY 1, 2024]: Sec. 5. (a) A <del>local income tax council</del> county adopting
14	body specified in IC 6-3.6-3-1 may adopt an exemption ordinance that
15	exempts new personal property located in the county from property
16	taxation as provided in section 6 of this chapter.
17	(b) For purposes of adopting an exemption ordinance under this



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chapter, a local income tax council is comprised of the same members as the local income tax council that is established by IC 6-3.6-3-1 for the county, regardless of whether a local income tax is in effect in the county and regardless of how the local income tax in effect in the county is allocated. Except as provided in this chapter, the local income tax council the county adopting body shall use the same procedures that apply to county adopting bodies under IC 6-3.6-3 when acting under this chapter.

9 (c) Before adopting an exemption ordinance under this section, a
10 local income tax council county adopting body must conduct a public
11 hearing on the proposed exemption ordinance. The local income tax
12 council county adopting body must publish notice of the public
13 hearing in accordance with IC 5-3-1.

(d) The local income tax council county adopting body shall
provide a certified copy of an adopted exemption ordinance to the
department of local government finance and the county auditor.

17 SECTION 4. IC 6-1.1-10.3-7, AS AMENDED BY P.L.197-2016, 18 SECTION 11, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 19 JULY 1, 2024]: Sec. 7. A local income tax council county adopting 20 body specified in IC 6-3.6-3-1 may repeal or amend an exemption 21 ordinance. However, if a local income tax council county adopting 22 body repeals or amends an exemption ordinance, any new personal 23 property that was exempt under the exemption ordinance on the date 24 the new personal property was placed into service by a taxpayer 25 remains exempt from property taxation, regardless of whether or not the ownership of the new personal property changes after the date the 26 27 exemption ordinance is amended or repealed.

SECTION 5. IC 6-3.5-4-1, AS AMENDED BY P.L.256-2017,
SECTION 3, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
JULY 1, 2024]: Sec. 1. The following definitions apply throughout this
chapter:

32 (1) "Adopting entity" means either the county council or the local
income tax council established by IC 6-3.6-3-1 for the county,
whichever adopts an ordinance to impose a surtax first. the
adopting body specified in IC 6-3.6-3-1.

36 (2) "County council" includes the city-county council of a county
37 that contains a consolidated city of the first class.

38 (3) "Vehicle" has the meaning set forth in IC 6-6-5-1(b).

39 (4) "Net vehicle excise tax" means the tax due under IC 6-6-5
40 after the application of the adjustments and credits provided by
41 that chapter.

42 (5) "Surtax" means the county vehicle excise tax imposed by an



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1 adopting entity under this chapter. 2 (6) "Transportation asset management plan" includes planning for 3 drainage systems and rights-of-way that affect transportation 4 assets. 5 SECTION 6. IC 6-3.5-4-1.1, AS AMENDED BY P.L.197-2016, 6 SECTION 35, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 7 JULY 1, 2024]: Sec. 1.1. For purposes of acting as the adopting entity 8 under this chapter, a local income tax council is comprised of the same 9 members as the local income tax council that is established by 10 IC 6-3.6-3-1 for the county. The local income tax council adopting entity shall use the same procedures that apply under IC 6-3.6-3 when 11 12 acting as an adopting entity under this chapter. 13 SECTION 7. IC 6-3.5-5-1, AS AMENDED BY P.L.256-2017, SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 14 15 JULY 1, 2024]: Sec. 1. The following definitions apply throughout this 16 chapter: 17 (1) "Adopting entity" means either the county council or the local 18 income tax council established by IC 6-3.6-3-1 for the county, 19 whichever adopts an ordinance to impose a wheel tax first. the 20 adopting body specified in IC 6-3.6-3-1. 21 (2) "Bus" has the meaning set forth in IC 9-13-2-17. 22 (3) "Commercial vehicle" has the meaning set forth in 23 IC 6-6-5.5-1(b). 24 (4) "County council" includes the city-county council of a county 25 that contains a consolidated city of the first class. 26 (5) "In-state miles" has the meaning set forth in IC 6-6-5.5-1(b). 27 (6) "Political subdivision" has the meaning set forth in 28 IC 34-6-2-110. 29 (7) "Recreational vehicle" has the meaning set forth in 30 IC 9-13-2-150. 31 (8) "School bus" has the meaning set forth in IC 9-13-2-161(a). 32 (9) "Semitrailer" has the meaning set forth in IC 9-13-2-164(a). 33 (10) "State agency" has the meaning set forth in IC 34-6-2-141. 34 (11) "Tractor" has the meaning set forth in IC 9-13-2-180. (12) "Trailer" has the meaning set forth in IC 9-13-2-184(a). 35 36 (13) "Transportation asset management plan" includes planning 37 for drainage systems and rights-of-way that affect transportation 38 assets. 39 (14) "Truck" has the meaning set forth in IC 9-13-2-188(a). 40 (15) "Wheel tax" means the tax imposed under this chapter. SECTION 8. IC 6-3.5-5-1.1, AS AMENDED BY P.L.197-2016, 41 42 SECTION 37, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE

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1 JULY 1, 2024]: Sec. 1.1. For purposes of acting as the adopting entity 2 under this chapter, a local income tax council is comprised of the same 3 members as the local income tax council that is established by 4 IC 6-3.6-3-1 for the county. The local income tax council adopting 5 entity shall use the same procedures that apply under IC 6-3.6-3 when 6 acting as an adopting entity under this chapter. 7 SECTION 9. IC 6-3.6-2-12 IS REPEALED [EFFECTIVE JULY 1, 8 2024]. Sec. 12. "Local income tax council" means a council established 9 by IC 6-3.6-3-1. 10 SECTION 10. IC 6-3.6-3-1, AS AMENDED BY P.L.184-2018, SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 11 12 JULY 1, 2024]: Sec. 1. (a) The county fiscal body is the adopting 13 body for a county, including for purposes of adopting a rate 14 dedicated to paying for: 15 (1) a PSAP in the county as permitted by IC 6-3.6-6-2.5; (2) correctional facilities and rehabilitation facilities in the 16 county as permitted by IC 6-3.6-6-2.7; and 17 18 (3) emergency medical services in the county as permitted by 19 IC 6-3.6-6-2.8. 20 following is the adopting body for a county: 21 (1) The local income tax council in a county in which the county 22 income tax council adopted either: 23 (A) a county option income tax under IC 6-3.5-6 (repealed) 24 that was in effect on January 1, 2015; or 25 (B) a county economic development income tax for the county 26 under IC 6-3.5-7 (repealed) that was in effect on January 1, 27 <del>2015.</del> 28 (2) The county fiscal body in any other county. 29 (3) The county fiscal body for purposes of adopting a rate 30 dedicated to paying for a PSAP in the county as permitted by 31 IC 6-3.6-6-2.5. 32 (4) The county fiscal body for purposes of adopting a rate 33 dedicated to paying for correctional facilities and rehabilitation 34 facilities in the county as permitted by IC 6-3.6-6-2.7. 35 (b) A local income tax council is established for each county. The membership of each county's local income tax council consists of the 36 37 fiscal body of the county and the fiscal body of each city or town that 38 lies either partially or entirely within that county. 39 SECTION 11. IC 6-3.6-3-5, AS AMENDED BY P.L.159-2021, 40 SECTION 21, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 41 JULY 1, 2024]: Sec. 5. (a) The auditor of a county shall record all votes 42 taken on ordinances presented for a vote under this article and not more



1 than ten (10) days after the vote, send a certified copy of the results to: 2 (1) the commissioner of the department of state revenue; and 3 (2) the commissioner of the department of local government 4 finance: 5 in an electronic format approved by the commissioner of the 6 department of local government finance. 7 8 9 10 11 12 against the proposed ordinance. ordinance. This subsection expires May 31, 2024. adopting body is a local income tax council. 26 27 28 29 30 being made. 31 32 votes. 33 34 35 36 37

(b) Except as provided in subsection (c), this subsection applies only to a county that has a local income tax council. The county auditor may ecase sending certified copies after the county auditor sends a certified copy of results showing that members of the local income tax council have cast a majority of the votes on the local income tax council for or

13 (c) This subsection applies only to a county with a single voting bloc 14 that proposes to increase (but not decrease) a tax rate in the county. The 15 county auditor may cease sending certified copies of the votes on the 16 local income tax council voting as a whole under section 9.5 of this 17 chapter after the county auditor sends a certified copy of results 18 showing that the individuals who sit on the fiscal bodies of the county, 19 cities, and towns that are members of the local income tax council have 20 cast a majority of the votes on the local income tax council voting as a 21 whole under section 9.5 of this chapter for or against the proposed 22

23 SECTION 12. IC 6-3.6-3-6 IS REPEALED [EFFECTIVE JULY 1, 24 2024]. Sec. 6. (a) This section applies to a county in which the county 25

(b) In the case of a city or town that lies within more than one (1) county, the county auditor of each county shall base the allocations required by subsections (d) and (e) on the population of that part of the city or town that lies within the county for which the allocations are

(c) Each local income tax council has a total of one hundred (100)

(d) Each county, city, or town that is a member of a local income tax council is allocated a percentage of the total one hundred (100) votes that may be cast. The percentage that a city or town is allocated for a year equals the same percentage that the population of the city or town bears to the population of the county. The percentage that the county is allocated for a year equals the same percentage that the population of all areas in the county not located in a city or town bears to the population of the county.

(e) This subsection applies only to a county with a single voting 42 bloc. Each individual who sits on the fiscal body of a county, city, or



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town that is a member of the local income tax council is allocated for a year the number of votes equal to the total number of votes allocated to the particular county, city, or town under subsection (d) divided by the number of members on the fiscal body of the county, city, or town. This subsection expires May 31, 2024.

(f) On or before January 1 of each year, the county auditor shall certify to each member of the local income tax council the number of votes, rounded to the nearest one hundredth (0.01), each member has for that year.

10 (g) This subsection applies only to a county with a single voting bloc. On or before January 1 of each year, in addition to the 11 12 certification to each member of the local income tax council under 13 subsection (f), the county auditor shall certify to each individual who 14 sits on the fiscal body of each county, city, or town that is a member of 15 the local income tax council the number of votes, rounded to the nearest one hundredth (0.01), each individual has under subsection (e) 16 17 for that year. This subsection expires May 31, 2024.

18 SECTION 13. IC 6-3.6-3-7 IS REPEALED [EFFECTIVE JULY 1,
 19 2024]. Sec. 7. (a) This section applies to a county in which the county
 20 adopting body is a local income tax council.

21 (b) Before a member of the local income tax council may propose 22 an ordinance under section 8 of this chapter, or vote on a proposed 23 ordinance (including a proposed ordinance under section 8(e) of this 24 chapter that is being considered by the local income tax council as a 25 whole as required under section 9.5 of this chapter (before its 26 expiration)), the member must hold a public hearing on the proposed 27 ordinance and provide the public with notice of the time and place 28 where the public hearing will be held.

(c) The notice required by subsection (b) must be given in accordance with IC 5-3-1 and include the proposed ordinance or resolution to propose an ordinance.

(d) In addition to the notice required by subsection (b), the adopting body shall also provide a copy of the notice to all taxing units in the county at least ten (10) days before the public hearing.

SECTION 14. IC 6-3.6-3-8 IS REPEALED [EFFECTIVE JULY 1, 2024]. Sec. 8. (a) This section applies to a county in which the county adopting body is a local income tax council.

(b) Except as provided in subsection (c), any member of a local income tax council may present an ordinance for passage. To do so, the member must adopt a resolution to propose the ordinance to the local income tax council and distribute a copy of the proposed ordinance to the county auditor. The county auditor shall treat any proposed

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ordinance distributed to the auditor under this section as a casting of all that member's votes in favor of the proposed ordinance.

(c) Except as provided in subsection (f), the county auditor shall deliver copies of a proposed ordinance the auditor receives to all members of the local income tax council within ten (10) days after receipt. Subject to subsection (d), once a member receives a proposed ordinance from the county auditor, the member shall vote on it within thirty (30) days after receipt.

(d) Except as provided in subsection (h), if, before the elapse of thirty (30) days after receipt of a proposed ordinance, the county auditor notifies the member that the members of the local income tax council have cast a majority of the votes on the local income tax council for or against the proposed ordinance the member need not vote on the proposed ordinance.

15 (e) This subsection applies only to a county with a single voting bloc 16 that proposes to increase (but not decrease) a tax rate in the county. The 17 fiscal body of any county, city, or town that is a member of a local 18 income tax council may adopt a resolution to propose an ordinance to 19 increase a tax rate in the county to be voted on by the local income tax 20 council as a whole as required under section 9.5 of this chapter and 21 distribute a copy of the proposed ordinance to the county auditor. The 22 county auditor shall treat the vote tally on the resolution adopted under 23 this subsection for each individual who is a member of the fiscal body 24 of the county, city, or town as the voting record for that individual 25 either for or against the ordinance being proposed for consideration by 26 the local income tax council as a whole under section 9.5 of this 27 chapter. This subsection expires May 31, 2024.

28 (f) This subsection applies only to a county with a single voting bloc 29 that proposes to increase (but not decrease) a tax rate in the county. The 30 county auditor shall deliver copies of a proposed ordinance the auditor 31 receives under subsection (e) to the fiscal officers of all members of the 32 local income tax council (other than the member proposing the 33 ordinance under subsection (e)) within ten (10) days after receipt. 34 Subject to subsection (h), once a member receives a proposed 35 ordinance from the county auditor, the member shall vote on it within 36 thirty (30) days after receipt. This subsection expires May 31, 2024. 37

(g) This subsection applies only to a county with a single voting bloc that proposes to increase (but not decrease) a tax rate in the county. The fiscal body of each county, city, or town voting on a resolution to propose an ordinance under subsection (e), or voting on a proposed ordinance being considered by the local income tax council as a whole under section 9.5 of this chapter, must take a roll call vote

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1 on the resolution or the proposed ordinance. If an individual who sits 2 on the fiscal body is absent from the meeting in which a vote is taken 3 or abstains from voting on the resolution or proposed ordinance, the 4 fiscal officer of the county, city, or town shall nevertheless consider 5 that individual's vote as a "no" vote against the resolution or the 6 proposed ordinance being considered, whichever is applicable, for 7 purposes of the vote tally under this section and shall note on the vote 8 tally that the individual's "no" vote is due to absence or abstention. The 9 fiscal body of each county, city, or town shall certify the roll call vote 10 on a resolution or a proposed ordinance, either for or against, to the 11 county auditor as set forth under this chapter. This subsection expires May 31, 2024. 12

13 (h) This subsection applies only to a county with a single voting 14 bloc that proposes to increase (but not decrease) a tax rate in the 15 county. If, before the elapse of thirty (30) days after receipt of a 16 proposed ordinance under subsection (e), the county auditor notifies 17 the member that the individuals who sit on the fiscal bodies of the 18 county, cities, and towns that are members of the local income tax 19 council have cast a majority of the votes on the local income tax 20 council for or against a proposed ordinance voting as a whole under 21 section 9.5 of this chapter, the member need not vote on the proposed 22 ordinance under subsection (e). This subsection expires May 31, 2024. 23 SECTION 15. IC 6-3.6-3-9 IS REPEALED [EFFECTIVE JULY 1, 24 2024]. Sec. 9. (a) Except as provided in subsection (d), this section 25 applies to a county in which the county adopting body is a local income 26 tax council. 27

(b) A member of the local income tax council may exercise its votes by passing a resolution and transmitting the resolution to the county auditor.

(c) A resolution passed by a member of the local income tax council exercises all votes of the member on the proposed ordinance, and those votes may not be changed during the year.

(d) This section does not apply to a county in which the county adopting body is a local income tax council to which section 9.5 of this chapter applies. This subsection expires May 31, 2024.

SECTION 16. IC 6-3.6-3-10 IS REPEALED [EFFECTIVE JULY 1, 2024]. Sec. 10. (a) This section applies to a county in which the county adopting body is a local income tax council.

(b) A local income tax council may pass only one (1) ordinance adopting, increasing, decreasing, or rescinding a tax in one (1) year. Once the ordinance has been passed, the county auditor shall:

(1) cease distributing those types of proposed ordinances for the



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1 rest of the year; and 2 (2) withdraw from the membership any other of those types of 3 proposed ordinances. 4 Any votes subsequently received by the county auditor on those types 5 of proposed ordinances during that same year are void. 6 (c) The local income tax council may not vote on, nor may the 7 county auditor distribute to the members of the local income tax 8 council, any proposed ordinance during a year, if previously during that 9 same year the county auditor received and distributed to the members 10 of the local income tax council a proposed ordinance whose passage would have substantially the same effect. 11 12 SECTION 17. IC 6-3.6-6-2.5, AS ADDED BY P.L.180-2016, 13 SECTION 16, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 14 JULY 1, 2024]: Sec. 2.5. (a) This section applies to a county in which 15 the adopting body: 16 (1) is was the local income tax council before its elimination on 17 July 1, 2024; and 18 (2) did not allocate the revenue under this chapter from an 19 expenditure rate of at least one-tenth of one percent (0.1%) to pay 20for a PSAP in the county for a year. (b) A county fiscal body may adopt an ordinance to impose a tax 21 22 rate for a PSAP in the county. The tax rate must be in increments of 23 one-hundredth of one percent (0.01%) and may not exceed one-tenth 24 of one percent (0.1%). 25 (c) The revenue generated by a tax rate imposed under this section must be distributed directly to the county before the remainder of the 26 27 expenditure rate revenue is distributed. The revenue shall be 28 maintained in a separate dedicated county fund and used only for 29 paying for a PSAP in the county. 30 (d) If a local income tax council adopted an ordinance under this 31 section before July 1, 2024, when the county adopting body was the 32 local income tax council, the ordinance adopted under this section 33 by the local income tax council before its elimination continues in 34 effect until December 31, 2024. 35 SECTION 18. IC 8-18-22-6, AS AMENDED BY P.L.256-2017, SECTION 96, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 36 37 JULY 1, 2024]: Sec. 6. (a) Except as provided in subsection (b), the 38 county fiscal body may pledge revenues for the payment of principal 39 and interest on the bonds and for other purposes under the ordinance 40 as provided by IC 5-1-14-4, including revenues from the following 41 sources: 42

(1) The motor vehicle highway account.



1 (2) The local road and street account. 2 (3) The county vehicle excise tax. 3 (4) The county wheel tax. 4 (5) The local income tax (IC 6-3.6). 5 (6) Assessments. 6 (7) Any other unappropriated or unencumbered money. 7 (b) The county fiscal body may not pledge to levy ad valorem 8 property taxes for these purposes, except for revenues from the 9 following: 10 (1) IC 8-16-3. 11 (2) IC 8-16-3.1. 12 (c) If the county fiscal body has pledged revenues from the local 13 income tax as set forth in subsection (a), the local income tax council 14 (as defined in IC 6-3.6-2-12) county fiscal body may covenant that the 15 council it will not repeal or modify the tax in a manner that would 16 adversely affect owners of outstanding bonds issued under this chapter. 17 The local income tax council county fiscal body may make the 18 covenant by adopting an ordinance using procedures described in 19 IC 6-3.6-3. 20 SECTION 19. IC 12-20-25-35, AS AMENDED BY P.L.197-2016, 21 SECTION 104, IS AMENDED TO READ AS FOLLOWS 22 [EFFECTIVE JULY 1, 2024]: Sec. 35. (a) The control board shall 23 report the following to the county fiscal body: 24 (1) The audit findings of the management committee. 25 (2) The financial plan adopted under section 33 of this chapter. 26 (b) Not more than thirty (30) days after notice, the county fiscal 27 body shall adopt one (1) of the following: (1) An ordinance adopting the financial plan adopted by the 28 29 control board. 30 (2) An ordinance rejecting the financial plan adopted by the 31 control board. 32 (c) Notwithstanding IC 6-3.6-3, if: (1) the financial plan adopted under section 33 of this chapter 33 includes a local income tax rate; and 34 35 (2) the fiscal body adopts an ordinance adopting the financial plan 36 under subsection (b); 37 the local income tax rate is imposed at the rate adopted in the financial 38 plan. Subject to the requirements of this chapter and notwithstanding 39 that the local income tax council may be the adopting body specified 40 in IC 6-3.6-3-1, the county fiscal body, rather than the local income tax 41 council, has the authority granted to a local income tax council by 42 IC 6-3.6-3 as long as the local income tax rate imposed under this



1 chapter remains in effect.

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SECTION 20. [EFFECTIVE JUNE 30, 2023] (a) As used in this
SECTION, "local income tax council" means a local income tax
council established under IC 6-3.6-3-1, before its amendment by
this act.
(b) On July 1. 2024, all powers, duties, and authorities of a local

(b) On July 1, 2024, all powers, duties, and authorities of a local income tax council are transferred to the fiscal body of the county in which it is located.

9 (c) An ordinance adopted by a local income tax council under
10 IC 6-3.6 before July 1, 2024, continues in effect after June 30, 2024,
11 and is valid and binding until it is rescinded or otherwise amended
12 by the county fiscal body.

13 (d) On or before July 1, 2024, all records and property under
the control of a local income tax council shall be transferred to the
fiscal body of the county in which it is located.

(e) After June 30, 2024, a reference to a local income tax council
in any statute, rule, or other document is considered a reference to
the county fiscal body.

19 (f) This SECTION expires June 30, 2027.

20 SECTION 21. An emergency is declared for this act.

