



February 18, 2022

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# ENGROSSED HOUSE BILL No. 1286

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DIGEST OF HB 1286 (Updated February 17, 2022 11:18 am - DI 140)

**Citations Affected:** IC 36-9.

**Synopsis:** Request for proposals for solid waste contracts. Authorizes a town or a city other than Indianapolis to enter into a contract for the collection and disposal of solid waste through a request for proposals process instead of an invitation for bids process. Establishes a request for proposals procedure under which a town or a city other than Indianapolis may enter into a contract for the collection and disposal of solid waste.

**Effective:** July 1, 2022.

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## Carbaugh, Heine, Morris, GiaQuinta

(SENATE SPONSORS — BUSCH, HOLDMAN)

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January 10, 2022, read first time and referred to Committee on Local Government.  
January 20, 2022, reported — Do Pass.  
January 24, 2022, read second time, ordered engrossed. Engrossed.  
January 25, 2022, read third time, passed. Yeas 86, nays 4.

SENATE ACTION

February 2, 2022, read first time and referred to Committee on Local Government.  
February 17, 2022, reported favorably — Do Pass.

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EH 1286—LS 7096/DI 55





February 18, 2022

Second Regular Session of the 122nd General Assembly (2022)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2021 Regular Session of the General Assembly.

## ENGROSSED HOUSE BILL No. 1286

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A BILL FOR AN ACT to amend the Indiana Code concerning local government.

*Be it enacted by the General Assembly of the State of Indiana:*

1 SECTION 1. IC 36-9-30-1 IS AMENDED TO READ AS  
2 FOLLOWS [EFFECTIVE JULY 1, 2022]: Sec. 1. **(a) Except as**  
3 **provided in subsection (b)**, this chapter applies to all units except  
4 townships.

5 **(b) Section 5.3 of this chapter applies only to:**  
6 **(1) cities that are not consolidated cities; and**  
7 **(2) towns.**

8 SECTION 2. IC 36-9-30-5 IS AMENDED TO READ AS  
9 FOLLOWS [EFFECTIVE JULY 1, 2022]: Sec. 5. (a) A unit may  
10 contract with persons for the collection or disposal of solid waste. The  
11 contract may provide that persons contracted with have the exclusive  
12 right to collect or dispose of solid waste under section 4 of this chapter.

13 (b) A unit may contract with any business or institution for the  
14 collection and disposal of industrial, commercial, or institutional solid  
15 waste. All fees collected by the unit shall be deposited in the treasury  
16 of the unit for the administration, operation, and maintenance of the  
17 solid waste collection and disposal project.

**EH 1286—LS 7096/DI 55**



1 (c) A unit may contract for the use of privately owned solid waste  
2 disposal facilities.

3 (d) **This subsection applies** if a contract executed under subsection  
4 (a) or (b) will yield a gross revenue to a contractor (other than a  
5 governmental entity) of at least twenty-five thousand dollars (\$25,000)  
6 during the time it is in effect. ~~then the A unit:~~

7 (1) must comply with IC 36-1-12-4 in awarding the contract **if the**  
8 **unit is a county; and**

9 (2) **may comply with either:**

10 (A) **IC 36-1-12-4; or**

11 (B) **section 5.3 of this chapter;**

12 **in awarding the contract if the unit is a municipality other**  
13 **than a consolidated city.**

14 (e) **A unit entering into a contract under subsection (d)(1)** shall  
15 require the bidder to submit a financial statement, a statement of  
16 experience, the bidder's proposed plan or plans for performing the  
17 contract, and the equipment that the bidder has available for the  
18 performance of the contract. The statement shall be submitted on forms  
19 prescribed by the state board of accounts. IC 36-1-12-4(b)(6) does not  
20 apply to this subsection.

21 (f) **A unit may contract under this section** with private persons  
22 that operate facilities that combine significant elements of recycling or  
23 production of refuse derived fuel.

24 SECTION 3. IC 36-9-30-5.3 IS ADDED TO THE INDIANA CODE  
25 AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY  
26 1, 2022]: **Sec. 5.3. (a) This section applies only to a municipality**  
27 **that is not a consolidated city.**

28 (b) **As used in this section, "board" refers to:**

29 (1) **the:**

30 (A) **board of public works; or**

31 (B) **board of public works and safety;**

32 **in the case of a city; or**

33 (2) **the town council, in the case of a town.**

34 (c) **Notwithstanding any statute relating to the length, duration,**  
35 **and terms of contracts and agreements, the board of a municipality**  
36 **may enter into any contract or agreement with any person upon**  
37 **such terms and conditions as may be agreed upon for the collection**  
38 **and disposal of solid waste.**

39 (d) **Before or after the expiration or termination of the term or**  
40 **duration of a contract or agreement entered into under subsection**  
41 **(c), the board of a municipality, in accordance with this section,**  
42 **may from time to time enter into amended, extended,**



1 supplemental, new, or further contracts or agreements with:

2 (1) the same person with whom the board entered into the  
3 contract or agreement under subsection (c); or

4 (2) any other person;

5 for any purpose referred to in this section.

6 (e) Overall cost, including construction costs, tipping fees, and  
7 reductions in costs resulting from the sale of byproducts, should in  
8 all cases be a major criterion in the selection of contractors for an  
9 award of contracts for the collection and disposal of solid waste  
10 under this section. The board of a municipality:

11 (1) shall consider:

12 (A) the highly complex and innovative nature of byproduct  
13 recovery technology;

14 (B) the variety of waste collection and disposal technology  
15 available;

16 (C) the desirability of flexibility for the development of  
17 these complex facilities; and

18 (D) the economic and technical utility of contracts for  
19 byproduct recovery projects that include in their scope  
20 various combinations of design, construction, operations,  
21 management, or maintenance responsibilities over  
22 prolonged periods; and

23 (2) shall recognize that in some instances it may be beneficial  
24 to the municipality to award a contract on the basis of factors  
25 other than cost alone, such as:

26 (A) facility design;

27 (B) system reliability;

28 (C) energy efficiency; and

29 (D) compatibility with source separation, other recycling  
30 systems, and environmental protection.

31 (f) Notwithstanding any other statute, a contract for the  
32 collection and disposal of solid waste that is entered into between  
33 a board on behalf of a municipality and any person under this  
34 section may be awarded by the board under either of the following  
35 procedures:

36 (1) Public bidding in compliance with IC 36-1-12.

37 (2) Compliance with subsections (g) through (q).

38 (g) A board proceeding under subsection (f)(2) to enter into a  
39 contract for the collection and disposal of solid waste may require  
40 any person seeking to enter into the contract with the municipality  
41 to be prequalified as a proposer by submitting to the board:

42 (1) information relating to the experience of the proposer;



1           (2) the basis on which the proposer purports to be qualified to  
2           carry out all work required by the proposed contract; and  
3           (3) the financial condition of the proposer.  
4           (h) Before issuing a request for proposals under this section, a  
5 board shall:  
6           (1) adopt a proposed request for proposals; and  
7           (2) publish a public notice concerning the request for  
8           proposals.  
9           If the board has established a prequalification requirement under  
10 subsection (g), the public notice published under subdivision (2)  
11 may include the criteria according to which proposers may be  
12 selected.  
13           (i) The public notice published by a board under subsection  
14 (h)(2) must:  
15           (1) include the intent to issue a request for proposals; and  
16           (2) designate times and places where the proposed request for  
17           proposals may be viewed by the general public.  
18           (j) After the publication of a public notice under subsection  
19 (h)(2), the board shall allow a period of at least thirty (30) days for  
20 the submission of:  
21           (1) comments on the proposed request for proposals; and  
22           (2) qualifications from persons seeking to be prequalified as  
23           a proposer, if the board has established a prequalification  
24           requirement under subsection (g).  
25           Comments submitted under subdivision (1) may address the scope  
26           or contents of the proposed request for proposals.  
27           (k) After the period allowed under subsection (j), the board  
28 shall:  
29           (1) select proposers; and  
30           (2) adopt a request for proposals.  
31           The board shall notify each proposer that is selected of the  
32           selection, inform the proposer of the date and place established for  
33           the submission of proposals, and deliver to the proposer a copy of  
34           the request for proposals.  
35           (l) A request for proposals adopted under subsection (k)(2) must  
36 include:  
37           (1) a clear identification and specification of all elements of  
38           cost that would become charges to the municipality, in  
39           whatever form, in return for the fulfillment by the proposer  
40           of all tasks and responsibilities established by the request for  
41           proposals for the full term of the proposed contract for the  
42           collection and disposal of solid waste, including such



- 1           **appropriate matters as:**  
 2           **(A) proposals for project staffing;**  
 3           **(B) implementation of all work tasks;**  
 4           **(C) carrying out of all responsibility required by the**  
 5           **proposed contract; and**  
 6           **(D) the cost of planning, design, construction, operation,**  
 7           **management, or maintenance of any facility, and the cost**  
 8           **of processing or disposal of solid waste; and**  
 9           **(2) a clear identification and specification of any revenues that**  
 10           **would accrue to the municipality from the sale of any**  
 11           **byproducts or from any other source; and**  
 12           **(3) such other information as the board may determine to**  
 13           **have a material bearing on its ability to evaluate any proposal**  
 14           **in accordance with this section.**
- 15           **(m) The board may prescribe the form and content of proposals**  
 16           **submitted in response to its request for proposals. The information**  
 17           **submitted by a proposer must be sufficiently detailed to permit the**  
 18           **board to evaluate the proposal fairly and equitably. In addition, the**  
 19           **board, in the request for proposals, may set maximum allowable**  
 20           **cost limits that the board determines to be appropriate.**
- 21           **(n) The board may not receive proposals until at least thirty (30)**  
 22           **days after the proposers are selected and notified of their selection**  
 23           **under subsection (k). The board:**
- 24           **(1) shall evaluate the proposals it receives as to net cost or**  
 25           **revenues; and**  
 26           **(2) may, in a manner consistent with provisions set forth in**  
 27           **the request for proposals, evaluate the proposals on the basis**  
 28           **of additional factors such as:**
- 29           **(A) the technical evaluation of facility design;**  
 30           **(B) net energy efficiency;**  
 31           **(C) environmental protection;**  
 32           **(D) overall system reliability; and**  
 33           **(E) the financial condition of the proposer.**
- 34           **(o) The board, on behalf of the municipality, may negotiate with**  
 35           **any responsible proposer. After giving public notice including the**  
 36           **date, time, and place of the hearing, the board shall hold a public**  
 37           **hearing at which the public may submit comments on the contract**  
 38           **to be awarded. After the public hearing, the board shall make a**  
 39           **contract award to the responsible proposer selected under this**  
 40           **section based on a determination by the board that the selected**  
 41           **proposal is the most responsive to the needs of the municipality.**
- 42           **(p) The contract award:**



1           **(1) must be in the form of a resolution; and**  
2           **(2) must include particularized findings relative to the factors**  
3           **to be evaluated under this section, indicating that the award:**  
4               **(A) meets the municipality's needs; and**  
5               **(B) is in the public interest.**  
6           **(q) An action to contest:**  
7               **(1) the validity of the contract awarded; or**  
8               **(2) the procedure by which the contract was awarded;**  
9           **must be initiated within thirty (30) days after the contract is**  
10          **awarded under subsection (o). An action to contest the contract,**  
11          **regardless of the cause, may not be initiated more than thirty (30)**  
12          **days after the contract is awarded under subsection (o).**





COMMITTEE REPORT

Mr. Speaker: Your Committee on Local Government, to which was referred House Bill 1286, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill do pass.

(Reference is to HB 1286 as introduced.)

MAY

Committee Vote: Yeas 9, Nays 1

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COMMITTEE REPORT

Madam President: The Senate Committee on Local Government, to which was referred House Bill No. 1286, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill DO PASS.

(Reference is to HB 1286 as printed January 20, 2022.)

BUCK, Chairperson

Committee Vote: Yeas 9, Nays 0

