HOUSE BILL No. 1472

DIGEST OF INTRODUCED BILL

Citations Affected: IC 5-35.

Synopsis: Hospital and health care cost and quality controls. Provides for implementation of a health care improvement and cost control strategy in Indiana that requires equalization of hospital reimbursement rates for all payers by July 1, 2025, and a total cost of care model of health care improvement and cost control for all heath care providers by July 1, 2030. Conditions implementation of the strategy upon approval of the strategy by federal Medicare and Medicaid agencies.

Effective: Upon passage.

Pierce M

January 17, 2023, read first time and referred to Committee on Public Health.



Introduced

First Regular Session of the 123rd General Assembly (2023)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2022 Regular Session of the General Assembly.

HOUSE BILL No. 1472

A BILL FOR AN ACT to amend the Indiana Code concerning health.

Be it enacted by the General Assembly of the State of Indiana:

1	SECTION 1. IC 5-35 IS ADDED TO THE INDIANA CODE AS A
2	NEW ARTICLE TO READ AS FOLLOWS [EFFECTIVE UPON
3	PASSAGE]:
4	ARTICLE 35. HEALTH CARE IMPROVEMENT AND COST
5	CONTROL STRATEGY
6	Chapter 1. Definitions
7	Sec. 1. The definitions in this chapter apply throughout this
8	article.
9	Sec. 2. "Equalized all-payer reimbursement model" refers to a
10	system of reimbursement rates for hospital services or all health
11	care services that:
12	(1) are the same for all patients who receive the same service
13	or treatment from the same hospital or health care provider,
14	regardless of whether an insured or uninsured individual, a
15	private health insurance plan, an employer self-insured plan,
16	Medicaid or Medicare (under an approved waiver from the
17	federal government), or another third party payer pays for



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the services; and 2 (2) is conducted under an agreement and waivers with the 3 Center for Medicare and Medicaid Innovation and any other 4 federal entity with jurisdiction over Medicaid and Medicare. 5 Sec. 3. "Flexible hospital all-payer global budget system" means 6 a system of payment of a prospectively determined amount for all 7 inpatient and outpatient hospital services provided to a patient 8 population in a given year, as adjusted for variable costs related to 9 changes in patient volume and other design elements that facilitate 10 costs savings and improved health goals. 11 Sec. 4. "Governing body" refers to the health services cost 12 review commission established by IC 5-35-5-1. 13 Sec. 5. "Health care provider" has the meaning set forth in 14 IC 16-18-2-163(b). 15 Sec. 6. "Health care services" means any care, treatment, 16 service, supplies, or procedure to maintain, diagnose, or treat an 17 individual's physical or mental condition (including preventive, 18 therapeutic, rehabilitative, maintenance, or palliative care, and 19 counseling) provided on an inpatient or outpatient basis by or 20 through a health care provider. 21 Sec. 7. "Hospital" refers to a hospital licensed under IC 16-21. 22 Sec. 8. "Hospital service" means any care, treatment, service, 23 supplies, or procedure to maintain, diagnose, or treat an 24 individual's physical or mental condition (including preventive, 25 therapeutic, rehabilitative, maintenance, or palliative care and 26 counseling) provided on an inpatient or outpatient basis by or 27 through a hospital facility. 28 Sec. 9. "Lead agency" refers to the following: 29 (1) The department of insurance. 30 (2) The family and social services administration consisting of 31 the divisions and offices coordinated by the secretary of 32 family and social services. 33 (3) The Indiana department of health. 34 Sec. 10. "Third party payer" means an entity that is, by statute, 35 contract, or agreement, legally responsible for payment of a claim 36 for a health care item or service. 37 Sec. 11. "Total cost of care model" refers to a statewide 38 integrated health care improvement and cost control strategy, 39 including an equalized all-payer reimbursement model, for

agreement and waivers with the Center for Medicare and Medicaid Innovation and any other federal entity with jurisdiction over

hospitals or all health care providers that is conducted under an

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1 Medicaid and Medicare.

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Chapter 2. Health Care Outcome and Cost Reduction
 Responsibilities
 Sec. 1. (a) Subject to section 5 of this chapter, the lead agencies

Sec. 1. (a) Subject to section 5 of this chapter, the lead agencies and the governing body shall jointly develop a plan to do the following:

(1) Improve the quality of health care services.

(2) Improve the overall health of Indiana's population.

9 (3) Reduce and contain total annual per capita hospital
10 service costs and at least after July 1, 2030, all health care
11 service costs.

12 (b) For the purposes described in subsection (a), not later than: 13 (1) July 1, 2025, the lead agencies and the governing body 14 shall take the actions necessary or appropriate to implement 15 in Indiana a system of reimbursement rates for hospital 16 services that are the same for all patients who receive the 17 same service or treatment from the same health care 18 provider, regardless of whether an insured or uninsured 19 individual, a private health insurance plan, an employer 20 self-insured plan, Medicaid or Medicare (under an approved 21 waiver from the federal government), or another third party 22 payer pays for the hospital services;

(2) July 1, 2026, the lead agencies and the governing body
shall implement a flexible hospital all-payer global budget
system for hospital services where beneficial to maintain
quality and control overall costs; and

(3) July 1, 2030, the lead agencies and the governing body
shall take the actions necessary or appropriate to expand the
equalized all-payer reimbursement model and the flexible
hospital all-payer global budget system for hospitals to all
health care providers and implement in Indiana a
patient-centered total cost of care model of reimbursement
rates and standards for all health care providers.
Sec. 2. The equalized all-payer reimbursement model must be

Sec. 2. The equalized all-payer reimbursement model must be designed to do the following:

(1) Benefit the health outcomes, health care access, and quality of health care of the populations served by a health care provider.

39 (2) Encourage cost efficiency of services, resources, and
40 equipment.

41 (3) Provide solvency for all efficient and effective health care
42 providers.



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1	(4) Eliminate cost shifting of health care services reimbursed
2	by governmental third party payers to insurance plans and
3	other nongovernmental third party payers.
4	Sec. 3. (a) The flexible hospital all-payer global budget system
5	must facilitate the following:
6	(1) Investments in community-based initiatives that
7	emphasize care coordination, expanded access to and
8	follow-up by primary care providers, and early intervention
9	for chronically ill patients.
10	(2) Investments in resources that address social determinants
11	of health and social supports, such as improved access to
12	housing and food, if the hospital believes the investments will
13	serve both the hospital's social mission and financial
14	objectives.
15	(3) Guarantee a predictable revenue flow for the hospital and
16	flexibility to allocate resources efficiently under the budget
17	constraint.
18	(4) Are supportive of other budget-based efforts at cost
19	reduction and health improvement.
20	(b) The implemented flexible hospital all-payer global budget
21	system shall provide that patients remain free to choose their
22	hospital and hospital system rather than be assigned to a particular
23	hospital or hospital system.
24	Sec. 4. The total cost of care model must be designed to do the
25	following:
26	(1) Set a range of quality, care transformation, and population
27	health goals as part of a statewide integrated health
28	improvement strategy and incentivize health care providers
29	to improve how they coordinate care for patients and address
30	societal health problems such as diabetes, heart disease, and
31	addiction.
32	(2) Provide that care will be coordinated across both hospital
33	and nonhospital settings, including mental health and long
34	term care.
35	(3) Invest resources in patient-centered care teams and
36	primary care enhancements.
37	(4) Set a range of quality and care improvement goals that
38	when achieved by health care providers results in higher
39	health care provider payments for better patient outcomes.
40	(5) Implement sufficient flexibility to facilitate programs
41	centered on the unique needs of Indiana residents, the health
42	care provider community, geographic settings, and other key

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(6) Reduce overall health care costs to governmental third party payers as well as individuals and nongovernmental third party payers.

Sec. 5. Subject to section 6 of this chapter, the lead agencies and the governing body are encouraged to implement the equalized all-payer reimbursement model and the total cost of care model for health care services more quickly than the deadlines set in section 1 of this chapter.

10 Sec. 6. The lead agencies and the governing body may 11 implement the equalized all-payer reimbursement model and the 12 total cost of care model for health care services only if the federal 13 Center for Medicare and Medicaid Innovation and all other 14 essential federal agencies approve waivers and enter into 15 agreements to permits equalization of health care services 16 reimbursement by individuals (regardless of insurance status) and 17 governmental and nongovernmental third party payers.

Chapter 3. Interim Target Dates for Phased-In Implementation of Quality Care and Cost Reduction Programs

Sec. 1. To meet the implementation dates set out in IC 5-35-2-1, after May 1, 2023, and before September 1, 2023, the lead agencies and the governing body shall do at least the following:

(1) Review the experience of Maryland with an equalized
all-payer reimbursement model, a flexible hospital all-payer
global budget system, and a total cost of care model for health
care services, including the challenges faced by Maryland that
must be addressed by Indiana.

(2) Identify changes that are necessary or appropriate to be
made in Indiana laws, rules, agreements, and state plans to
implement an equalized all-payer reimbursement model and
a flexible hospital all-payer global budget system for
hospitals.

33 (3) Submit necessary waiver and state plan amendment
34 requests to the appropriate federal agencies to implement at
35 least an equalized all-payer reimbursement model for
36 hospitals.

37 (4) Initiate negotiated policy making with hospitals, insurers,
38 and related associations to implement a pilot equalized
39 all-payer reimbursement model program for hospitals and if
40 the governing body determines appropriate a flexible hospital
41 all-payer global budget system.

(5) Develop a plan and schedule for implementing an



1 equalized all-payer reimbursement model, a flexible all-payer 2 global budget system, and a total cost of care model for some 3 or all health care services. 4 Sec. 2. Subject to granting of waivers and state plan changes by 5 federal agencies, to meet the implementation dates set out in 6 IC 5-35-2-1, after August 31, 2023, and before July 1, 2025, the 7 lead agencies and the governing body shall do at least the 8 following: 9 (1) Complete necessary waiver and state plan amendment 10 requests to the appropriate federal agencies to implement an 11 equalized all-payer reimbursement model for hospitals and if 12 the governing body determines appropriate a flexible hospital all-payer global budget system. 13 14 (2) Enter into agreements and implement a pilot equalized 15 all-payer reimbursement model program for hospitals. 16 (3) Evaluate the experience with the pilot program initiated 17 under subdivision (2) and identify any additional changes in 18 law, rules, or agreements needed to address issues discovered 19 in the pilot programs. 20 (4) Engage in additional negotiated policy making to initiate 21 full implementation of the equalized all-payer reimbursement 22 model program for hospitals and either pilot programs or full 23 implementation of a flexible hospital all-payer global budget 24 system. 25 (5) Fully implement an equalized all-payer reimbursement model program for hospitals. 26 27 Sec. 3. Subject to granting of waivers and state plan changes by 28 federal agencies, to meet the implementation dates set out in 29 IC 5-35-2-1, after August 31, 2023, and before July 1, 2026, the 30 lead agencies and the governing body shall do at least the 31 following: 32 (1) Complete necessary waiver and state plan amendment 33 requests to the appropriate federal agencies to implement a 34 flexible hospital all-payer global budget system for hospitals. 35 (2) Enter into agreements and implement a pilot flexible 36 hospital all-payer global budget system for hospitals. 37 (3) Evaluate the experience with the pilot program initiated 38 under subdivision (2) and identify any additional changes in 39 law, rules, or agreements needed to address issues discovered 40 in the pilot program. 41 (4) Engage in additional negotiated policy making to initiate 42 full implementation of a flexible hospital all-payer global



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1 budget system for hospitals. 2 (5) Fully implement a flexible hospital all-payer global budget 3 system for hospitals. 4 Sec. 4. Subject to granting of waivers and state plan changes by 5 federal agencies, to meet the implementation dates set out in 6 IC 5-35-2-1, after August 31, 2023, and before July 1, 2030, the 7 lead agencies and the governing body shall do at least the 8 following: 9 (1) Complete necessary waiver and state plan amendment 10 requests to the appropriate federal agencies to implement a 11 total cost of care model for health care services provided by 12 health care providers. 13 (2) Engage in additional negotiated policy making to initiate 14 full implementation of a total cost of care model for health 15 care services provided by health care providers. 16 (3) Enter into agreements and implement a pilot total cost of 17 care model for some or all health care services provided by 18 health care providers. 19 (4) Evaluate the experience with the pilot program initiated 20 under subdivision (3) and identify any additional changes in 21 law, rules, or agreements needed to address issues discovered 22 in the pilot program. 23 (5) Fully implement a total cost of care model for health care 24 services provided by health care providers. 25 Chapter 4. Policy Making Procedures; Negotiated Policy 26 Making 27 Sec. 1. (a) The lead agencies and the governing body shall 28 extensively use negotiated policy making (including rulemaking) 29 under this article by appointing a committee to comment or make 30 recommendations on the subject matter of a proposed policy under 31 active consideration within the lead agency. More than one (1) lead 32 agency jointly may appoint a committee to address common issues. 33 (b) In making appointments to the committee, the lead agencies 34 and the governing body shall make reasonable efforts to establish 35 a balance in representation among members of the public and 36 provider associations known to have an interest in the subject 37 matter of the policy. Before August 1 of each year, the lead 38 agencies and the governing body shall publish in the Indiana 39 Register a list of all committees with their membership. 40 (c) Notice of a meeting of a committee must be published in the 41 Indiana Register at least fifteen (15) days before the meeting. A

42 meeting of the committee is open to the public.



1 Sec. 2. A committee appointed under section 1 of this chapter, 2 in consultation with one (1) or more agency representatives, shall 3 attempt to reach a consensus on the terms or substance of a 4 proposed policy. The committee shall present the consensus 5 recommendation, if any, to the lead agencies and the governing 6 body. The lead agencies and the governing body shall consider 7 whether to use committee recommendations as the basis for rules 8 adopted under IC 4-22-2 and other policies developed by the lead 9 agencies and the governing body. The lead agencies and the 10 governing body are not required to propose or adopt the 11 recommendation.

12 Sec. 3. The lead agencies and the governing body may use any 13 advisory group or other body established by or under IC 4-23, 14 IC 12, IC 16, or IC 27 as a committee under section 1 of this 15 chapter, particularly as a policy applies to special population for 16 which the advisory group or other body has expertise. The 17 advisory group or other body shall give priority to a matter 18 referred under this article to the advisory group or other body.

19 Sec. 4. The lead agencies and the governing body may solicit 20 comments from the public and provider associations on the need 21 for a rule or other policy, the drafting of a rule or other policy, or 22 any other subject related to a rulemaking or other policy making 23 action, including members of the public and provider associations 24 that are likely to be affected because they are the subject of the 25 potential rulemaking or other policy making action or are likely to 26 benefit from the potential rulemaking or other policy making 27 action. The procedures that the lead agencies and the governing 28 body may use include the holding of conferences and the inviting 29 of written suggestions, facts, arguments, or views. 30

Chapter 5. Governance and Administration

31 Sec. 1. The health services cost review commission is 32 established.

Sec. 2. The governing body consists of the following voting members:

(1) The agency head of each of the lead agencies or the agency head's designee for one (1) or more meetings or subcommittee meetings, or both, of the governing body.

38 (2) One (1) member appointed by the governor who is or is 39 employed by a nongovernmental third party payer.

40 (3) One (1) member appointed by the governor who is 41 employed by a hospital, hospital system, or hospital 42 association.



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1 (4) One (1) member appointed by the governor who is 2 employed by a health care provider other than a hospital, 3 hospital system, or hospital association. 4 (5) One (1) member appointed by the governor who is an 5 advocate for or experienced in quality care and is not 6 employed by a health care provider or association for health 7 care providers. 8 Sec. 3. An appointed voting member of the governing body 9 serves at the pleasure of the governor. 10 Sec. 4. The governor shall appoint the chair of the governing 11 body. The chair serves at the pleasure of the governor. 12 Sec. 5. The governing body has the following nonvoting 13 members: 14 (1) One (1) member of the general assembly appointed by the 15 president pro tempore of the senate. 16 (2) One (1) member of the general assembly appointed by the 17 minority leader of the senate. 18 (3) One (1) member of the general assembly appointed by the 19 speaker of the house of representatives. 20 (4) One (1) member of the general assembly appointed by the 21 minority leader of the house of representatives. 22 A nonvoting member serves at the pleasure of the appointing 23 authority. 24 Sec. 6. (a) Each member of the governing body who is not a state 25 employee is entitled to the minimum salary per diem provided by 26 IC 4-10-11-2.1(b). The member is also entitled to reimbursement 27 for traveling expenses under IC 4-13-1-4 and other expenses 28 actually incurred in connection with the member's duties as 29 provided in the state policies and procedures established by the 30 Indiana department of administration and approved by the budget 31 agency. 32 (b) Each member of the governing body who is a state employee 33 but who is not a member of the general assembly is entitled to 34 reimbursement for traveling expenses under IC 4-13-1-4 and other 35 expenses actually incurred in connection with the member's duties 36 as provided in the state policies and procedures established by the 37 Indiana department of administration and approved by the budget 38 agency. 39 (c) Each member of the governing body who is a member of the 40 general assembly is entitled to receive the same per diem, mileage, 41 and travel allowances paid to members of the general assembly 42 serving on interim study committees established by the legislative



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1 council. 2 Sec. 7. Four (4) voting members of the governing body 3 constitute a quorum for meetings. 4 Sec. 8. The affirmative votes of four (4) voting members of the 5 governing body are required for the governing body to adopt rule 6 and nonrule policies, set rates, set budgets, enter into or authorize 7 agreements, and to take any other final action that impacts 8 hospitals, other health care providers, or patients. 9 Sec. 9. The governing body may do any of the following: 10 (1) Create subcommittees from among its members. 11 (2) Appoint advisory committees, which may include 12 individuals and representatives of interested public or private 13 organizations. 14 (3) Apply for and accept any funds, property, or services from 15 any person or government agency. 16 (4) Make agreements with a hospital, other health care 17 provider, or grantor or payer of funds, property, or services, 18 including an agreement to make any study, plan, 19 demonstration, or project. 20 (5) Publish and give out any information that relates to the 21 financial aspects of health care and is considered desirable in 22 the public interest. 23 (6) Require hospitals and other health care providers to 24 submit the reports required by the governing body to the 25 governing body's executive director on the schedule and in the 26 form specified by the governing body. 27 (7) Conduct studies, do analysis, and maintain the data 28 necessary or appropriate to carry out this article. Analysis 29 and studies may address any of the following: 30 (A) Health care costs. 31 (B) The financial status of any hospital or other health care 32 provider. 33 (C) Any other appropriate matter as determined by the 34 governing body. 35 (8) Within a reasonable time after the end of each health care 36 provider's fiscal year or more often as the governing body 37 determines, prepare from the information filed with the 38 governing body any summary, compilation, or other 39 supplementary report that will advance the purposes of this 40 article. 41 (9) Administer oaths. 42 (10) Subject to the limitations of this article, exercise any



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1 other power that is reasonably necessary or appropriate to 2 carry out the purposes of this article. 3 Sec. 10. The governing body shall set policy for and administer 4 this article, including the rate review, rate setting, and rate 5 approval and establishment of standards for transparency to the 6 public of hospital and health care provider pricing of health care 7 services. 8 Sec. 11. Before September 1 in each calendar year, the 9 governing body shall submit to the executive director of the legislative services agency in an electronic format under IC 5-14-6 10 11 for distribution to: 12 (1) the interim study committee on public health, behavioral 13 health, and human services; 14 (2) the interim study committee on financial institutions and 15 insurance; and 16 (3) the interim study committee on fiscal policy; 17 and the governor an annual report on the operations and activities 18 of the governing body during the preceding fiscal year. Sec. 12. The report submitted under section 11 of this chapter 19 20 must include at least the following: 21 (1) A summary, compilation, or supplementary report 22 prepared under section 9(8) of this chapter and the following 23 information: 24 (A) Performance in limiting inpatient and outpatient 25 hospital per capita cost growth for all payers. 26 (B) Annual progress toward achieving the state's financial 27 targets established by the governing body. 28 (C) A summary of the work conducted and 29 recommendations made, including recommendations made 30 by workgroups created to provide technical input and 31 advice to the governing body. 32 (D) Actions approved by the governing body to promote 33 alternative methods of rate determination and payment of 34 an experimental nature. 35 (2) A summary of the governing body's role in quality of care 36 activities, including information about the status of any pay 37 for performance initiatives. 38 (3) An update on the status of the state's compliance with 39 agreements with the federal Center for Medicare and 40 Medicaid Innovation and other federal agencies. 41 (4) Information concerning any known adverse consequences 42 in implementing the agreements with the federal Center for



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1	Medicare and Medicaid Innovation and other federal agencies
2	that may negatively impact quality of or access to care, and
3	the actions taken by the governing body to mitigate the
4	consequences.
5	(5) Annual progress made in the development of public and
6	private partnerships between hospitals and other entities,
7	including community-based physicians, community-based
8	organizations, and other post-acute care providers, to achieve
9	the population health goals established with the federal
10	Center for Medicare and Medicaid Innovation.
11	(6) Proposed changes in law needed or appropriate to carry
12	out the purposes of with this article and any other fact,
13	suggestion, or policy recommendation that the governing
14	body considers necessary.
15	Sec. 13. If the federal Centers for Medicare and Medicaid
16	Services issues a warning notice related to a "triggering event" as
17	described in an agreement with the federal Centers for Medicare
18	and Medicaid Services, the governing body shall provide written
19	notification to the general assembly in an electronic format under
20	IC 5-14-6 and the governor within fifteen (15) days after the
21	issuance of the notice.
22	Sec. 14. Except for privileged medical information, the
23	governing body shall make:
24	(1) each report filed and each summary, compilation, and
25	report required under this article available for public
26	inspection and download from the governing body's website;
27	and
28	(2) each summary, compilation, and report available to any
29	state agency upon request.
30	Sec. 15. After public hearings and consultation with any
31	appropriate advisory committee, the governing body shall adopt,
32	by rule under IC 4-22-2, a uniform accounting and financial
33	reporting system for hospitals (before July 1, 2025) and for all
34	health care providers (after July 1, 2025, and before July 1, 2030)
35	that includes any cost allocation method that the governing body
36	determines and requires each health care provider to record its
37	income, revenues, assets, expenses, outlays, liabilities, and units of
38	service. In conformity with this article, the governing body may
39	allow and provide for modifications in the uniform accounting and
40	financial reporting system to reflect correctly any differences
41	among health care providers in their type, size, financial structure,
42	or scope or type of service.



1Sec. 16. In any matter that relates to a health care provider's2cost of health care services and consistent with waivers and3agreements with federal agencies, the governing body may do the4following:(1) Hold a public hearing.(2) Conduct an investigation.(3) Require the filing of any information.(4) Subpoena any witness or evidence.9Sec. 17. (a) The governing body may adopt rules under10IC 4-22-2 to carry out this article.11(b) The rules adopted by the governing body under IC 4-22-212may impose penalties for failure to timely file a required report or13comply with a rate, order, or rule of the governing body. The14amount of a penalty may not be included in the costs of a hospital15or health care provider used to regulate its rates.16(c) Rules and policies adopted by a lead agency must be17consistent with the rules adopted by the governing body.18Sec. 18. The governing body19sce. 18. The governing body.20Sec. 19. The governing body, except the adoption of21rules under IC 4-22-2 and the imposition of a penalty. Unless22permission is granted specifically by the governing body, a third23under its contract.24Sec. 20. Each lead agency shall provide sufficient staff support25to carry out the following:36(1) The unique responsibilities assigned by law to the lead37agency, which support and implement the responsibilities of3		
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