

**HOUSE . . . . . No. 1557**

---

**The Commonwealth of Massachusetts**

PRESENTED BY:

*Alan Silvia*

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act maintaining parity in legal services for small property owners.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Alan Silvia</i>	<i>7th Bristol</i>
<i>Paul A. Schmid, III</i>	<i>8th Bristol</i>
<i>David Allen Robertson</i>	<i>19th Middlesex</i>
<i>Josh S. Cutler</i>	<i>6th Plymouth</i>
<i>David F. DeCoste</i>	<i>5th Plymouth</i>
<i>Carole A. Fiola</i>	<i>6th Bristol</i>

**HOUSE . . . . . No. 1557**

By Mr. Silvia of Fall River, a petition (accompanied by bill, House, No. 1557) of Alan Silvia and others for legislation to provide legal services to small business property owners. The Judiciary.

[SIMILAR MATTER FILED IN PREVIOUS SESSION  
SEE HOUSE, NO. 961 OF 2017-2018.]

**The Commonwealth of Massachusetts**

\_\_\_\_\_  
**In the One Hundred and Ninety-First General Court  
(2019-2020)**  
\_\_\_\_\_

An Act maintaining parity in legal services for small property owners.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 221A of the General Laws is hereby amended by striking out  
2 section 1, as appearing in the 2010 Official Edition, and inserting in place thereof the following  
3 section:-

4 Section 1. As used in this chapter, the following words and terms shall have the following  
5 meanings:—

6 “Board”, the board of directors of the Massachusetts Legal Assistance Corporation.

7 “Corporation”, the Massachusetts Legal Assistance Corporation.

8 “Eligible client”, any indigent person or qualified small business land owner (“QSBLO”)  
9 who is a resident of the commonwealth.

10 “Fee generating case”, any matter which, if undertaken on behalf of an eligible client by  
11 an attorney in private practice, may reasonably be expected to result in payment of the fee of  
12 such attorney from an award to the client or by the opposing party.

13 “Fiscal year”, the twelve-month period beginning on July first and ending on June  
14 thirtieth.

15 “Fund”, the Legal Assistance Fund.

16 “Indigent person”, a person who receives public assistance under the Massachusetts Aid  
17 to Families with Dependent Children, general relief or veterans’ benefits programs or receives  
18 assistance under Title XVI of the Social Security Act, or the Medicaid

19 Program, 42 USC 1396 to 1396(n), inclusive, or a person whose income, after taxes, is  
20 one hundred and twenty-five per cent or less of the current poverty threshold annually  
21 established by the United States Office of Management and Budget, or a person who is otherwise  
22 considered indigent due to hardship circumstances under standards established by the board.

23 “Local program”, a qualified legal services program serving clients in an area limited to  
24 certain counties, cities, or towns of the commonwealth.

25 “Qualified legal services program”, a nonprofit program which provides legal services in  
26 civil cases without charge to indigent persons and has a board of directors composed of both  
27 attorneys and consumers of legal services. Legal services programs which have been or are  
28 funded in whole or in part by the Legal Services Corporation established pursuant to 42 USC  
29 2996 to 2996(l), inclusive, shall be presumed to be qualified legal services programs.

30 “Qualified small business land owner” (“QSBLO”), a landowner owning, personally or  
31 through a business entity, three or fewer properties whose annual income falls below guidelines  
32 set by the Board or who property(ies) fall with the Loan to Value guideline ratios established by  
33 the Board.

34 “Recipient”, a qualified legal services program receiving financial assistance under this  
35 chapter.

36 “Statewide program”, a qualified legal services program serving eligible clients, or  
37 providing support services to local programs throughout the commonwealth.

38

39 SECTION 2. Chapter 221A of the General Laws is hereby amended by striking out  
40 section 9, as appearing in the 201008 Official Edition, and inserting in place thereof the  
41 following section:-

42 Section 9. The corporation shall, subject to appropriation or to the amount of monies  
43 available from the fund, or from funds made available from any other public or private source,  
44 provide financial assistance to both local and statewide programs. In each fiscal year at least  
45 80eighty per cent of such financial assistance shall be distributed to local programs on a basis  
46 proportionate to the number of eligible clients within the service areas of such local programs.  
47 Up to 20twenty per cent of such assistance may be distributed to statewide programs.

48 Eligible client calculations shall also consider parity amongst participants in landlord  
49 tenant disputes to determine if the landlord of an eligible client tenant is also an eligible client as  
50 a qualified small business land owner” (“QSBLO”). If a tenant pursuing legal action against his

51 or her landlord or a tenant involved in a sSummary pProcess aAction described in chapter 239 is  
52 deemed eligible, before they may receive service the tenant's landlord shall be notified and  
53 evaluated for need. If the landlord is deemed eligible as a QSBLO then no legal service may be  
54 provided to the eligible client tenant unless legal services are also provided to the eligible  
55 landlord.

56 In the distribution of such assistance the corporation shall insure the maintenance of the  
57 highest quality of service and professional standards, the preservation of attorney-client  
58 relationships, and the protection of the integrity of the adversary process from any impairment,  
59 and that recipients, consistent with goals established by the corporation, shall adopt procedures  
60 for determining and implementing priorities for the provision of such assistance, taking into  
61 account the relative needs of eligible clients for such assistance, including such outreach,  
62 training, and support services as may be necessary, including, particularly, the needs for service  
63 on the part of significant segments of the population of eligible clients with special difficulties of  
64 access to legal services or special legal problems, including elderly and handicapped individuals,  
65 and appropriate training and support services; and, in order to provide such assistance to such  
66 significant segments of the population of eligible clients; that attorneys employed full time in  
67 legal assistance activities supported in major part by the corporation refrain from any  
68 compensated outside practice of law, and any uncompensated outside practice of law except as  
69 authorized in guidelines promulgated by the corporation; and that no financial assistance  
70 distributed pursuant to this chapter shall be used to provide legal assistance with respect to any  
71 fee generating case, or to provide legal assistance with respect to any criminal proceeding or civil  
72 action arising out of or brought for the purpose of challenging the validity of a criminal  
73 conviction, or to provide services to persons who are not eligible clients; and that a substantial

74 amount of financial assistance distributed pursuant to this chapter shall be provided, under  
75 standards established by the board, for compensation for legal services to indigent persons which  
76 are provided by attorneys who engage in the private practice of law.

77

78 SECTION 3. The board of directors of the Massachusetts Legal Assistance Corporation  
79 shall establish guidelines for determining qualified small business land owners through income  
80 or through the loan to value ratio of the property or properties(ies).