

# **HOUSE . . . . . No. 3976**

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## The Commonwealth of Massachusetts

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HOUSE OF REPRESENTATIVES, March 25, 2014.

The committee on Public Health to whom was referred the joint petition (accompanied by bill, House, No. 2084) of Carl M. Sciortino, Jr., Patricia D. Jehlen and others that the Department of Public Health develop criteria and provide recommendations for removing barriers to cost-effective health care, reports recommending that the accompanying bill (House, No. 3976) ought to pass.

For the committee,

JEFFREY SANCHEZ.

**HOUSE . . . . . No. 3976**

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**The Commonwealth of Massachusetts**

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**In the Year Two Thousand Fourteen**  
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An Act relative to keep people healthy by removing barriers to cost-effective care.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. Chapter 111 of the General Laws is hereby amended by adding after section  
2 225 the following section:-

3           Section 226 (a) The commissioner shall by regulation, and subject to further review and  
4 approval by the Secretary for Health and Human Services, determine which medical and  
5 behavioral health services, treatments and prescription drugs shall be deemed high-value cost-  
6 effective services for the purposes of this section. To advise the commissioner in making said  
7 determinations, there shall be a Barrier-Free Care Expert Panel as established by subsection (c).  
8 Any regulation making a determination pursuant to this section, that is promulgated prior to July  
9 1 of any year, shall take effect on January 1 of the following year. In determining medical and  
10 behavioral health services, treatments and prescription drugs to be deemed high-value cost-  
11 effective services, the commissioner may limit the effect of the determination to people with one  
12 or more specific diagnoses or risk factors for a disease, condition, or disorder.

13           (b) Insurance plans, health coverage, and medical assistance and medical benefit  
14 programs shall not charge cost sharing for high-value cost-effective medical and behavioral  
15 health services for coverage subject to section 17K of chapter 32A, section 10H of chapter 118E,  
16 section 47CC of chapter 175, section 8FF of chapter 176A, section 4FF of chapter 176B, section  
17 4X of chapter 176G, and section 13 of chapter 176I. For the purposes of this section, cost sharing  
18 shall include payments required from a consumer in connection with the provision of a health  
19 care service, including, but not limited to, copayments, coinsurance, and deductibles.  
20 Reimbursement to providers shall not be reduced on the basis of a service, treatment or drug  
21 being determined a high-value cost effective service.

22           (c) The commissioner shall establish the Barrier-Free Care Expert Panel to make  
23 recommendations regarding high-value cost-effective medical or behavioral health services,

24 treatments or prescription drugs that should not be subject to cost sharing. The panel shall be  
25 comprised of up to ten people, eight of whom shall be appointed by the commissioner. In  
26 making appointments to the panel, the commissioner shall include at least one primary care  
27 physician, one primary care provider at a community health center, one pediatrician, one licensed  
28 mental health clinician, and one community pharmacist, and shall further ensure that the panel  
29 represents expertise in health economics, actuarial sciences, health care cost effectiveness,  
30 women's health, medical ethics, and consumer advocacy. The panel shall further include a  
31 representative of the Division of Medical Assistance, and a representative of the Division of  
32 Insurance, appointed by the respective commissioners or directors of said divisions. No member  
33 of the panel shall have any significant financial conflict of interest in any decision of the panel.

34 The commissioner shall designate one member to serve as chair of the panel. They shall  
35 serve a term of 3 years, and may be reappointed, provided that the commissioner may designate  
36 up to half of the original members appointed to the board to serve for two years. Panel members  
37 shall receive no compensation for their services but shall be entitled to reimbursement for  
38 reasonable travel and other expenses.

39 The panel shall, with each report, review its previous recommendations and may  
40 recommend that a medical or behavioral health service, treatment or prescription drug be no  
41 longer deemed a high-value cost-effective service for purposes of this section. The panel shall  
42 report its recommendations by majority vote to the commissioner no later than March 1 of each  
43 year.

44 In making recommendations for high-value cost-effective services, treatments and  
45 prescription drugs that should not be subject to cost sharing, the Barrier-Free Care Expert Panel  
46 shall consider appropriate medical and behavioral health services, treatments and prescription  
47 drugs that are

48 (1) out-patient or ambulatory services, including medications, lab tests, procedures, and  
49 office visits, generally offered in the primary care or medical home setting;

50 (2) of clear benefit, strongly supported by clinical evidence to be cost-effective;

51 (3) likely to reduce hospitalizations or emergency department visits, or reduce future  
52 exacerbations of illness progression, or improve quality of life;

53 (4) relatively low cost when compared to the cost of an acute illness or incident prevented  
54 or delayed by the use of the service, treatment or drug; and

55 (5) at low risk for overutilization, abuse, addiction, diversion or fraud.

56 In making recommendations, the panel may limit a recommended high-value cost-  
57 effective service as applicable only to patients with one or more specific diagnoses or risk factors  
58 for a disease, condition or disorder.

59           The panel shall consult with health insurance carriers and the group insurance  
60 commission before issuing its recommendations.

61           (d) Every two years, the center for health information and analysis shall evaluate the  
62 effect of this section. The evaluation shall include the impact of this section on treatment  
63 adherence, incidence of related acute events, premiums and cost sharing, overall health, long-  
64 term health costs, and other issues that the center may determine. The center may collaborate  
65 with an independent research organization to conduct the evaluation.

66           (e) Notwithstanding subsection (b), cost sharing may be charged if the applicable plan is  
67 governed by the Federal Internal Revenue Code and would lose its tax-exempt status as a result  
68 of the prohibition on co-payments, coinsurance or deductibles for these services.

69           SECTION 2. Chapter 32A of the General Laws is hereby amended by inserting after  
70 section 17J the following section:-

71           Section 17K. The commission shall provide to any active or retired employee of the  
72 commonwealth who is insured under the group insurance commission, coverage without cost  
73 sharing for all medical and behavioral services, treatments and prescription drugs determined to  
74 be high-value cost-effective services by the commissioner of public health pursuant to section  
75 226 of chapter 111.

76           SECTION 3. Chapter 118E of the General Laws is hereby amended by inserting after  
77 section 10G the following section:-

78           Section 10H. The division shall cover without cost sharing all medical and behavioral  
79 health services determined to be high-value cost-effective services by the commissioner of public  
80 health pursuant to section 226 of chapter 111.

81           SECTION 4. Chapter 175 of the General Laws is hereby amended by inserting after  
82 section 47BB the following section:-

83           Section 47CC. An individual policy of accident and sickness insurance issued under  
84 section 108 that provides hospital expense and surgical expense insurance and any group blanket  
85 or general policy of accident and sickness insurance issued under section 110 that provides  
86 hospital expense and surgical expense insurance, which is issued or renewed within or without  
87 the commonwealth, shall cover without cost sharing all medical and behavioral health services  
88 determined to be high-value cost-effective services by the commissioner of public health  
89 pursuant to section 226 of chapter 111.

90           SECTION 5. Chapter 176A of the General Laws is hereby amended by inserting after  
91 section 8EE the following section:-

92 Section 8FF. A contract between a subscriber and the corporation under an individual or  
93 group hospital service plan which provides hospital expense and surgical expense insurance,  
94 except contracts providing supplemental coverage to Medicare or other governmental programs,  
95 delivered, issued or renewed by agreement between the insurer and the policyholder, within or  
96 without the commonwealth, shall cover without cost sharing all medical and behavioral health  
97 services, treatments and prescription drugs determined to be high-value cost-effective services by  
98 the commissioner of public health pursuant to section 226 of chapter 111; provided, however,  
99 that co-payments, coinsurance or deductibles shall be required if the applicable plan is governed  
100 by the Federal Internal Revenue Code and would lose its tax-exempt status as a result of the  
101 prohibition on co-payments, coinsurance or deductibles for these services.

102 SECTION 6. Chapter 176B of the General Laws is hereby amended by inserting after  
103 section 4EE the following section:-

104 Section 4FF. Any subscription certificate under an individual or group medical service  
105 agreement, except certificates that provide supplemental coverage to Medicare or other  
106 governmental programs, issued, delivered or renewed within or without the commonwealth, shall  
107 cover without cost sharing all services, treatments and prescription drugs determined to be high-  
108 value cost-effective medical and behavioral health services by the commissioner of public health  
109 pursuant to section 226 of chapter 111; provided, however, that co-payments, coinsurance or  
110 deductibles shall be required if the applicable plan is governed by the Federal Internal Revenue  
111 Code and would lose its tax-exempt status as a result of the prohibition on co-payments,  
112 coinsurance or deductibles for these services.

113 SECTION 7. Chapter 176G of the General Laws is hereby amended by inserting after  
114 section 4W the following section:-

115 Section 4X. A health maintenance contract issued or renewed within or without the  
116 commonwealth shall cover without cost sharing all services, treatments and prescription drugs  
117 determined to be high-value cost-effective medical and behavioral health services by the  
118 commissioner of public health pursuant to section 226 of chapter 111; provided, however, that  
119 co-payments, coinsurance or deductibles shall be required if the applicable plan is governed by  
120 the Federal Internal Revenue Code and would lose its tax-exempt status as a result of the  
121 prohibition on co-payments, coinsurance or deductibles for these services.

122 SECTION 8. Chapter 176I of the General Laws is hereby amended by adding the  
123 following section:-

124 Section 13. An organization entering into a preferred provider contract shall cover  
125 without cost sharing all medical and behavioral health services, treatments and prescription drugs  
126 determined to be high-value cost-effective services by the commissioner of public health  
127 pursuant to section 226 of chapter 111.