

**HOUSE . . . . . No. 03982**

The Commonwealth of Massachusetts

PRESENTED BY:

***Martin J. Walsh***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying bill:

An Act relative to Congo conflict minerals.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Sal N. DiDomenico</i>	<i>Middlesex, Suffolk, and Essex</i>
<i>Anthony W. Petrucci</i>	<i>First Suffolk and Middlesex</i>
<i>Martin J. Walsh</i>	<i>13th Suffolk</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>
<i>Cory Atkins</i>	<i>14th Middlesex</i>
<i>Peter V. Kocot</i>	<i>1st Hampshire</i>
<i>David B. Sullivan</i>	<i>6th Bristol</i>
<i>Carl M. Sciortino, Jr.</i>	<i>34th Middlesex</i>
<i>William N. Brownsberger</i>	<i>Second Suffolk and Middlesex</i>
<i>Kay Khan</i>	<i>11th Middlesex</i>
<i>Jonathan Hecht</i>	<i>29th Middlesex</i>
<i>Jason M. Lewis</i>	<i>31st Middlesex</i>
<i>Frank I. Smizik</i>	<i>15th Norfolk</i>
<i>Carlos Henriquez</i>	<i>5th Suffolk</i>
<i>Sonia Chang-Diaz</i>	<i>Second Suffolk</i>
<i>Paul Brodeur</i>	<i>32nd Middlesex</i>
<i>Linda Dorcena Forry</i>	<i>12th Suffolk</i>

*Barry R. Finegold*

*Second Essex and Middlesex*

*Elizabeth A. Malia*

*11th Suffolk*

*Susan C. Fargo*

*Third Middlesex*

*James J. O'Day*

*14th Worcester*

*Benjamin Swan*

*11th Hampden*

# HOUSE . . . . . No. 03982

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By Representative Walsh of Boston and Senator DiDomenico, a joint petition (subject to Joint Rule 12) of Martin J. Walsh, Sal N. DiDomenico and others for legislation to prohibit the Commonwealth from contracting with companies that do not comply with federal regulations for the certification of minerals originating in the Congo. State Administration and Regulatory Oversight.

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## The Commonwealth of Massachusetts

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In the Year Two Thousand Eleven  
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An Act relative to Congo conflict minerals.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1 SECTION 1. Chapter 7 of the General Laws is hereby amended by inserting after Section 22N,  
2 the following Section 22O:

3 The Legislature finds and declares all of the following:

4 (a) The Democratic Republic of Congo was devastated by a civil war carried out in 1996 and  
5 1997 and a war that began in 1998 and ended in 2003, which resulted in widespread human  
6 rights violations and the intervention of multiple armed forces or armed non-state actors from  
7 other countries in the region.

8 (b) Despite the signing of a peace agreement and subsequent withdrawal of foreign forces in  
9 2003, the eastern region of the Democratic Republic of Congo has continued to suffer from high

10 levels of poverty, insecurity, and a culture of impunity, in which illegal armed groups and  
11 military forces continue to commit widespread human rights abuses.

12 (c) According to a study by the International Rescue Committee released in January 2008,  
13 conflict and the related humanitarian crisis in the Democratic Republic of Congo have resulted in  
14 the deaths of an estimated 5,400,000 people since 1998 and continue to cause as many as 45,000  
15 deaths each month.

16 (d) Sexual violence and rape remain pervasive tools of warfare used by all parties in eastern  
17 region of the Democratic Republic of Congo to terrorize and humiliate communities, resulting in  
18 community breakdown which causes a decrease in the ability of affected communities to resist  
19 control by illegal armed forces and a loss of community access to minerals. Sexual violence and  
20 rape affect hundreds of thousands of women and girls, frequently resulting in traumatic fistula,  
21 other severe genital injuries, and long-term psychological trauma.

22 (e) A report released by the Government Accountability Office in December 2007 describes how  
23 the mismanagement and illicit trade of extractive resources from the Democratic Republic of  
24 Congo supports conflict between militias and armed domestic factions in neighboring countries.

25 (f) In October 2002, the United Nations Group of Experts on the Democratic Republic of Congo  
26 called on member states of the United Nations to adopt measures, consistent with the guidelines  
27 established for multinational enterprises by the Organization for Economic Co-operation and  
28 Development, to ensure that enterprises in their jurisdiction do not abuse principles of conduct  
29 that they have adopted as a matter of law.

30 (g) In February 2008, the United Nations Group of Experts on the Democratic Republic of  
31 Congo stated, “individuals and entities buying mineral output from areas of the eastern part of

32 the Democratic Republic of Congo with a strong rebel presence are violating the sanctions  
33 regime when they do not exercise due diligence to ensure their mineral purchases do not provide  
34 assistance to illegal armed groups” and defined due diligence as including the following:  
35 determining the precise identity of the deposits from which the minerals they intend to purchase  
36 have been mined; establishing whether or not these deposits are controlled or taxed by illegal  
37 armed groups; and refusing to buy minerals known to originate, or suspected to originate, from  
38 deposits controlled or taxed by illegal armed groups.

39 (h) In its final report, released on December 12, 2008, the United Nations Group of Experts on  
40 the Democratic Republic of the Congo found that official exports of columbite-tantalite,  
41 cassiterite, wolframite, and gold are grossly undervalued and that various illegal armed groups in  
42 the eastern region of the Democratic Republic of Congo continue to profit greatly from these  
43 natural resources by coercively exercising control over mining sites from where they are  
44 extracted and locations along which they are transported for export.

45 (i) United Nations Security Council Resolution 1857, unanimously adopted on December 22,  
46 2008, broadens existing sanctions relating to the Democratic Republic of Congo to include  
47 “individuals or entities supporting the illegal armed groups ... through illicit trade of natural  
48 resources”; and encourages member countries to ensure that companies handling minerals from  
49 the Democratic Republic of Congo exercise due diligence on their suppliers.

50 (j) Continued weak governance in the Democratic Republic of Congo has allowed the illicit trade  
51 in the minerals columbite-tantalite, cassiterite, wolframite, and gold to flourish, which empowers  
52 illegal armed groups, undermines local development, and results in a loss or misuse of tax  
53 revenue for the Government of the Democratic Republic of Congo. The development of stronger

54 governance and economic institutions that support legitimate cross-border trade in such minerals  
55 would help prevent the exploitation of such minerals by illegal armed groups and enable the  
56 hundreds of thousands of people who depend on such minerals for their livelihoods to benefit  
57 from such minerals.

58 (k) Metals derived from columbite-tantalite, cassiterite, wolframite, and gold from the  
59 Democratic Republic of Congo are used in diverse technological products sold worldwide,  
60 including mobile telephones, laptop computers, and digital video recorders.

61 (l) In February 2009, the Electronic Industry Citizenship Coalition and the Global e-  
62 Sustainability Initiative released a statement asserting that use by the information  
63 communications technology industry of mined commodities that support conflict  
64 in such countries as the Democratic Republic of Congo is unacceptable and electronics  
65 companies can and should uphold responsible practices in their operations and work with  
66 suppliers to meet social and environmental standards with respect to the raw materials used in  
67 the manufacture of their products.

68 (m) Notwithstanding the extensiveness of the supply chains of technological products and the  
69 extensiveness of the processing stages for the metals derived from columbite-tantalite,  
70 cassiterite, wolframite, and gold used in such products, companies that create and sell products  
71 that include such metals have the ability to influence the situation in the Democratic Republic of  
72 Congo by doing all of the following: exercising due diligence in ensuring that their suppliers  
73 provide raw materials in a manner that does not directly finance armed conflict, result in labor or  
74 human rights violations, or damage the environment; verifying the country from which the  
75 minerals used to derive such metals originate, the identity of the exporter of the minerals, and

76 that all appropriate tax payments are made; and committing to support mineral exporters from  
77 the Democratic Republic of Congo that fully disclose their export payments and certify that their  
78 minerals do not directly finance armed conflict, result in labor or human rights violations, or  
79 damage the environment.

80 (n) It is the sense of the Legislature that the exploitation and trade of conflict minerals  
81 originating in the Democratic Republic of Congo is helping to finance conflict characterized by  
82 extreme levels of violence in the eastern Democratic Republic of Congo, particularly sexual- and  
83 gender-based violence, and contributing to an emergency humanitarian situation.

84 (o) The Dodd-Frank Wall Street Reform and Consumer Protection Act was signed into law by  
85 President Barack Obama on July 21, 2010. This law requires those who file with the Securities  
86 Exchange Commission and use minerals originating in the Democratic Republic of Congo in  
87 manufacturing to disclose measures taken to exercise due diligence on the source and chain of  
88 custody of the materials and the products manufactured.

## 89 SECTION 2.

90 (a) A scrutinized company is ineligible to, and shall not, bid on or submit a proposal for a  
91 contract with a state agency for goods or services. (b) For purposes of this section, a "scrutinized  
92 company" is a person that is required to disclose information relating to conflict minerals  
93 originating in the Democratic Republic of the Congo, or its adjoining countries, pursuant to  
94 Section 13(p) of the Securities and Exchange Act of 1934 where conflict minerals are necessary  
95 to the functionality or production of a product manufactured by the person, where the person has  
96 filed an "unreliable determination," as defined by Section 13(p) of the Securities and Exchange  
97 Act of 1934, reported false information in their report whose requirements are described in

98 Section 13(p) of the Securities and Exchange Act of 1934, or failed to file a report as required by  
99 Section 13(p) of the Securities and Exchange Act of 1934 and which the Securities and  
100 Exchange Commission has, upon the completion of the commission's processes, determined that  
101 a person has made a report that does not satisfy the requirements of due diligence described in  
102 Section 13(p) of the Securities and Exchange Act of 1934.

103 SECTION 3. Section 2 of this bill shall become inoperative upon the disclosure requirements  
104 termination date specified pursuant to Section 1502(b)(4) of Public Law 111-203.