

HOUSE No. 4241

House bill No. 4232, as changed by the House committee on Bills in the Third Reading, and as amended and passed to be engrossed by the House. February 14, 2018.

The Commonwealth of Massachusetts

**In the One Hundred and Ninetieth General Court
(2017-2018)**

An Act removing fees for security freezes and disclosures of consumer credit reports.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 50 of chapter 93 of the General Laws, as appearing in the 2016
2 Official Edition, is hereby amended by inserting before the definition of “Consumer” the
3 following definition:-

4 “Breach of security”, shall have the same meaning as in section 1 of chapter 93H.

5 SECTION 2. Said section 50 of said chapter 93, as so appearing, is hereby further
6 amended by inserting after the definition of “Person” the following definition:-

7 “Personal information”, shall have the same meaning as in section 1 of chapter 93H.

8 SECTION 3. Said chapter 93 is hereby further amended by inserting after section 51A
9 the following section:-

10 Section 51B. A user shall not obtain, use or seek the consumer report of a consumer in
11 connection with an application for credit unless the user obtains the written, verbal or electronic

12 consent of the consumer, as is appropriate in the manner in which an application for credit is
13 made.

14 The user shall issue a consent form to the consumer within 15 minutes of receiving the
15 consumer's verbal or electronic consent to request the consumer report.

16 A waiver of this section shall be void and a user shall not require or request that a
17 consumer waive this section. Failure to comply with this section shall constitute an unfair
18 practice pursuant to subsection (a) of section 2 of chapter 93A.

19 SECTION 4. Said chapter 93 is hereby amended by striking out section 56, as appearing
20 in the 2016 Official Edition, and inserting in place thereof the following section:-

21 Section 56. (a) Every consumer reporting agency shall, upon request and proper
22 identification of any consumer, clearly and accurately disclose to the consumer:

23 (1) the nature, contents and substance of all information, except medical information, in
24 its file on the consumer at the time of the request, and which is obtainable based upon the
25 identifying information supplied by the consumer when making such request, and if such
26 consumer has made a written request, delivered a written copy, photocopy or electronic copy, of
27 all such information except any code identifications which are used solely for purposes of
28 transferring such information to and from consumer reporting agencies; provided, however, that
29 the names of the users corresponding to the code identifications shall be disclosed to the
30 consumer; and provided, further, that the agency shall provide a clear, simple and plain meaning
31 explanation of the information provided under this paragraph and such explanation shall be in a
32 readable format and type, which shall in no case be smaller than 10 point type;

33 (2) the sources of all credit information obtained through routine credit reporting or
34 through any other credit reporting techniques in the file at the time of the request, except that the
35 sources of information acquired solely for use in preparing an investigative consumer report and
36 actually used for no other purpose need not be disclosed; provided, however, that in the event an
37 action is brought pursuant to section 65, such sources shall be available to the plaintiff under
38 appropriate discovery procedures in the court in which the action is brought; and

39 (3) the recipients of any consumer report on the consumer which it has furnished for
40 employment purposes within the 2-year period preceding the request, and for any other purpose
41 within the 6-month period preceding the request.

42 (b) Every consumer reporting agency, upon contact by a consumer by phone, mail or
43 electronically, or in person regarding information which may be contained in the agency files
44 regarding that consumer, shall with each written disclosure, or in response to a request by the
45 consumer to be advised as to his rights, promptly advise the consumer of the consumer's rights
46 under this section. The written notice shall be in a clear and conspicuous format and be no
47 smaller than 10 point type. The notice shall inform the consumer of the consumer's rights under
48 this chapter, provided in a clear and conspicuous manner, in substantially the following manner:

49 "You have a right to obtain a copy of your credit file from a consumer credit reporting
50 agency. You may be charged a reasonable fee not exceeding \$8. There is no fee, however, if you
51 have been turned down for credit, employment, insurance, or rental dwelling because of
52 information in your credit report within the preceding 60 days. The consumer credit reporting
53 agency must provide someone to help you interpret the information in your credit file. Each
54 calendar year you are entitled to receive, upon request, one free consumer credit report.

55 You have a right to dispute inaccurate information by contacting the consumer reporting
56 agency directly, either in writing, by electronic mail, through the credit reporting agency website,
57 or by telephone. The consumer reporting agency shall provide, upon request and without
58 unreasonable delay, a live representative of the consumer reporting agency to assist in dispute
59 resolution whenever possible and practicable, or to the extent consistent with federal law.
60 However, neither you nor any credit repair company or credit service organization has the right
61 to have accurate, current, and verifiable information removed from your credit report. In most
62 cases, under state and federal law, the consumer credit reporting agency must remove accurate,
63 negative information from your report only if it is over 7 years old, and must remove bankruptcy
64 information only if it is over 10 years old.

65 If you have notified a consumer credit reporting agency in writing that you dispute the
66 accuracy of information in your file, the consumer credit reporting agency must then, within 30
67 business days, reinvestigate and modify or remove inaccurate information. The consumer credit
68 reporting agency may not charge a fee for this service. Any pertinent information and copies of
69 all documents you have concerning a dispute should be given to the consumer credit reporting
70 agency.

71 If reinvestigation does not resolve the dispute to your satisfaction, you may send a
72 statement to the consumer credit reporting agency to keep in your file, explaining why you think
73 the record is inaccurate. The consumer credit reporting agency must include your statement
74 about the disputed information in a report it issues about you.

75 You have a right to receive a record of all inquiries relating to a credit transaction
76 initiated in the 6 months preceding your request, or 2 years in the case of a credit report used for
77 employment purposes. This record shall include the recipients of any consumer credit report.

78 You have the right to opt out of any prescreening lists compiled by or with the assistance
79 of a consumer credit reporting agency by calling the agency's toll-free telephone number, or
80 contacting the agency electronically or in writing. You may be entitled to collect compensation,
81 in certain circumstances, if you are damaged by a person's negligent or intentional failure to
82 comply with the credit reporting act.

83 You have a right to request a "security freeze" on your consumer report. The security
84 freeze will prohibit a consumer reporting agency from releasing any information in your
85 consumer report without your express authorization. A security freeze shall be requested by
86 sending a request either by certified mail, overnight mail, regular stamped mail or electronically
87 to a consumer reporting agency, or as authorized by regulation. The security freeze is designed to
88 prevent credit, loans or services from being approved in your name without your consent. You
89 should be aware that using a security freeze may delay, interfere with, or prevent the timely
90 approval of any subsequent request or application you make regarding new loans, credit,
91 mortgage, insurance, government services or payments, rental housing, employment, investment,
92 license, cellular phone, utilities, digital signature, internet credit card transactions, or other
93 services, including an extension of credit at point of sale.

94 When you place a security freeze on your consumer report, within 3 business days of
95 receiving your request for a security freeze, the consumer reporting agency shall send a written
96 or electronic confirmation of the security freeze and shall provide you with a personal

97 identification number or password to use if you choose to remove the freeze on your consumer
98 report or to authorize the release of your consumer report to a specific party or for a specified
99 period of time after the freeze is in place. To provide that authorization, you must contact the
100 consumer reporting agency and provide the following:-

101 (1) the personal identification number or password provided by the consumer reporting
102 agency;

103 (2) proper identification to verify your identity; and

104 (3) the third party or parties who are to receive the consumer report or the specified
105 period of time for which the report shall be available to authorized users of the consumer report.

106 A consumer reporting agency that receives a request from a consumer to lift a freeze on a
107 consumer report in writing by certified mail shall comply with the request not later than 3
108 business days after receiving the request; provided however, a consumer reporting agency that
109 receives such request electronically or by telephone shall comply with the request as soon as
110 practicable and without unreasonable delay, but not later than 15 minutes after receiving the
111 request.

112 A security freeze shall not apply to a person or entity, or to its affiliates, or collection
113 agencies acting on behalf of the person or entity, with which you have an existing account, that
114 requests information relative to your consumer report for the purposes of reviewing or collecting
115 the account. "Reviewing the account" includes activities related to account maintenance,
116 monitoring, credit line increases, and account upgrades and enhancements.”

117 SECTION 5. Section 57 of said chapter 93, as so appearing, is hereby amended by
118 striking out, in line 13, the word “only.” and inserting in place thereof the following words:-
119 only; or

120 (4) by electronic means if the consumer has made a written, verbal or electronic request,
121 with proper identification.

122 SECTION 6. Section 62A of said chapter 93, as so appearing, is hereby amended by
123 inserting after the words “requests, or by”, in line 10, the following words:- , or by secure
124 website, telephone or.

125 SECTION 7. Said section 62A of said chapter 93, as so appearing, is hereby further
126 amended by striking out the third paragraph and inserting in place thereof the following
127 paragraph:-

128 A consumer reporting agency shall place a security freeze on a consumer report not later
129 than 3 business days after receiving a written request from the consumer by mail. A consumer
130 reporting agency that receives such request electronically or by telephone shall comply with the
131 request no later than 1 business day after receiving the request. The consumer reporting agency
132 shall send a written or electronic confirmation of the security freeze to the consumer within 3
133 business days after receiving the request and shall provide the consumer with a unique personal
134 identification number or a unique password, or both, to be used by the consumer for the purpose
135 of providing authorization for the removal or lifting of the security freeze.

136 SECTION 8. The fifth paragraph of said section 62A of said chapter 93, as so appearing,
137 is hereby amended by adding the following sentence:- A consumer reporting agency that

138 receives such request electronically or by telephone shall comply with the request as soon as
139 practicable and without unreasonable delay, not later than 15 minutes of receiving the request.

140 SECTION 9. Said section 62A of said chapter 93, as so appearing, is hereby further
141 amended by inserting after the word “writing”, in line 43, the following words:- or
142 electronically.

143 SECTION 10. Said section 62A of said chapter 93, as so appearing, is hereby further
144 amended by striking out the ninth paragraph and inserting in place thereof the following 2
145 paragraphs:-

146 A consumer reporting agency shall remove a security freeze within 3 business days of
147 receiving a written request for removal from a consumer who provides both proper identification
148 and the personal identification number or password provided by the consumer reporting agency
149 pursuant to this section. A consumer reporting agency shall remove a security freeze within 15
150 minutes of receiving an electronic or telephone request for removal from a consumer who
151 provides both proper identification and the personal identification number or password provided
152 by the consumer reporting agency pursuant to this section.

153 A consumer reporting agency need not remove a security freeze within the time provided
154 in this section if failure to do so resulted from: (i) an act of God, war, natural disaster or strike;
155 (ii) unauthorized or illegal acts by a third party; (iii) operational interruption; (iv) governmental
156 action; (v) regularly scheduled maintenance, except during normal business hours, of, or updates
157 to the consumer reporting agency's systems; (vi) commercially reasonable maintenance or repair
158 of the consumer reporting agency's systems that is unexpected or unscheduled; or (vii) receipt of
159 a removal request outside of normal business hours.

160 SECTION 11. Said section 62A of said chapter 93, as so appearing, is hereby further
161 amended by striking out the eleventh paragraph and inserting the following 2 paragraphs:-

162 A consumer reporting agency shall not charge a fee to any consumer who elects to freeze,
163 lift or remove a security freeze from a consumer report.

164 A consumer reporting agency that compiles and maintains files on consumers on a
165 nationwide basis and receives a request by a consumer for a security freeze shall identify, to the
166 best of its knowledge, any other consumer reporting agency that compiles and maintains files on
167 consumers on a nationwide basis and inform consumers of appropriate websites, toll-free
168 telephone numbers and mailing addresses that would permit the consumer to place, lift or
169 remove a security freeze from such other consumer reporting agency. The consumer reporting
170 agencies subject to this section may establish a centralized source, including, but not limited to, a
171 website, that directs a consumer to such websites, toll-free telephone numbers and mailing
172 addresses.

173 SECTION 12. Said chapter 93 is hereby further amended by inserting after section 62A
174 the following section:-

175 Section 62B. (a) For the purposes of this section, the following words shall have the
176 following meanings:-

177 “Protected consumer”, an individual who is under 16 years of age at the time a request
178 for the placement of a security freeze is made, or an incapacitated person or a protected person as
179 such are defined in section 5-101 of article V of chapter 190B.

180 “Record”, a compilation of information that identifies a protected consumer created by a
181 consumer reporting agency solely for the purpose of complying with this section. This record
182 may not be created or used to consider the protected consumer’s credit worthiness, credit
183 standing, credit capacity, character, general reputation, personal characteristics or mode of living.

184 “Representative”, a person who provides to a consumer reporting agency sufficient proof
185 of authority to act on behalf of a protected consumer.

186 “Security freeze”, (1) if a consumer reporting agency does not have a file that pertains to
187 a protected consumer, a restriction that; (i) is placed on the protected consumer’s record in
188 accordance with this section, and (ii) except as otherwise provided in this section, prohibits the
189 consumer reporting agency from releasing the protected consumer’s record; or (2) if a consumer
190 reporting agency has a file that pertains to the protected consumer, a restriction that prevents the
191 consumer reporting agency from releasing the protected consumer’s consumer report or any
192 information derived from the protected consumer’s consumer report.

193 “Sufficient proof of authority”, documentation that shows a representative has authority
194 to act on behalf of a protected consumer, including but not limited to, an order issued by a court
195 of law, a lawfully executed and valid power of attorney or a written, notarized statement signed
196 by a representative that expressly describes the authority of the representative to act on behalf of
197 a protected consumer.

198 “Sufficient proof of identification”, information or documentation that identifies a
199 protected consumer or a representative of a protected consumer, including but not limited to, a
200 social security number or a copy of a social security card issued by the social security
201 administration, a certified or official copy of a birth certificate issued by the entity authorized to

202 issue the birth certificate, or a copy of a driver's license, an identification card issued by the
203 motor vehicle administration, or any other government issued identification.

204 (b) This section shall not apply to the use of a protected consumer's consumer report or
205 record by any of the following:-

206 (1) a person or agent thereof, or an assignee of a financial obligation owing by the
207 consumer to such person or agent thereof, or a prospective assignee of a financial obligation
208 owing by the consumer to that person or agent thereof in conjunction with the proposed purchase
209 of the financial obligation, with which the consumer has or had, prior to assignment, an account
210 or contract, including a demand deposit account, or to whom the consumer issued a negotiable
211 instrument, for the purposes of reviewing the account or collecting the financial obligation owing
212 for the account, contract or negotiable instrument. For purposes of this paragraph, "reviewing the
213 account" shall include activities related to account maintenance, monitoring, credit line increases
214 and account upgrades and enhancements; or access to said account by a subsidiary, affiliate,
215 agent, assignee or prospective assignee of a person, or agent thereof, to whom access has been
216 granted for purposes of facilitating the extension of credit or other permissible use;

217 (2) any federal, state or local agency, law enforcement agency, or trial court acting
218 pursuant to a court order, warrant or subpoena;

219 (3) the Massachusetts child support agency under Title IV-D of the Social Security Act,
220 42 U.S.C. et seq.;

221 (4) the executive office of health and human services or its agents or assigns acting to
222 investigate Medicaid fraud;

223 (5) the department of revenue or its agents or assignees acting to investigate or collect
224 delinquent taxes or unpaid court orders or to fulfill any of its other statutory responsibilities;

225 (6) a person using credit information for the purposes of prescreening as provided for by
226 the federal Fair Credit Reporting Act;

227 (7) any person administering a credit file monitoring subscription service to which the
228 protected consumer has subscribed or the protected consumer's representative has subscribed on
229 the protected consumer's behalf;

230 (8) a person who, upon request from the protected consumer or the protected consumer's
231 representative, provides the protected consumer or the protected consumer's representative with
232 a copy of the protected consumer's consumer report;

233 (9) to the extent otherwise allowed by statute, any property and casualty insurer licensed
234 by the commonwealth for use in rating or underwriting insurance policies;

235 (10) a check services or fraud prevention services company that issues reports on
236 incidents of fraud or authorizations for the purpose of approving or processing negotiable
237 instruments, electronic funds transfers, or similar payment methods;

238 (11) a deposit account information service company that issues reports regarding account
239 closures due to fraud, substantial overdrafts, automated teller machine abuse or similar
240 information regarding a consumer to inquiring banks or other financial institutions for use only
241 in reviewing an individual's request for a deposit account at the inquiring bank or financial
242 institution;

243 (12) an insurance company for the purpose of conducting the insurance company's
244 ordinary business;

245 (13) a consumer reporting agency that only resells credit information by assembling and
246 merging information contained in a database of another consumer reporting agency or multiple
247 consumer reporting agencies and that does not maintain a permanent database of credit
248 information from which new consumer reports are produced, except that such financial
249 institution or consumer reporting agency shall be subject to any security freeze placed on a
250 consumer report by another consumer reporting agency from which it obtains information; or

251 (14) a consumer reporting agency's database or file that consists of information that; (a)
252 concerns and is used for criminal record information, fraud prevention or detection, personal loss
253 history information, or employment, tenant or individual background screening, and (b) is not
254 used for credit granting purposes.

255 (c) A consumer reporting agency shall place a security freeze on a consumer report for a
256 protected consumer if: (1) the consumer reporting agency receives a written, electronic or verbal
257 request from the protected consumer, or, if required by law, their representative, for the
258 placement of the security freeze; and (2) the protected consumer's representative submits to the
259 consumer reporting agency (i) sufficient proof of identification of the protected consumer, (ii)
260 sufficient proof of identification of the protected consumer's representative, and (iii) sufficient
261 proof of authority to act on behalf of the protected consumer.

262 If a consumer reporting agency does not have a file that pertains to a protected consumer
263 when the consumer reporting agency receives a request described in this section, the consumer
264 reporting agency shall create a record for the protected consumer.

265 A consumer reporting agency shall place a security freeze on a consumer report for a
266 protected consumer within 30 days of receiving a request for a security freeze on a consumer
267 report by a protected consumer or the protected consumer's representative.

268 (d) To remove a security freeze that is placed pursuant to this section, the protected
269 consumer's representative or the protected consumer shall submit a request for the removal of the
270 security freeze to the consumer reporting agency in writing, electronically or by telephone. In the
271 case of a request by a protected consumer's representative, sufficient proof of identification of
272 the protected consumer and the representative, and sufficient proof of authority to act on behalf
273 of the protected consumer shall be presented before the security freeze is lifted. In the case of a
274 request by a protected consumer who is subject to a security freeze, sufficient proof of
275 identification of the protected consumer and proof that the protected consumer is no longer a
276 protected consumer, including but not limited to, an order issued by a court, shall be presented
277 before the security freeze is lifted.

278 A consumer reporting agency shall remove the security freeze on a consumer report not
279 later than 30 business days after receiving a request to remove the security freeze from the
280 protected consumer or the protected consumer's representative.

281 A consumer reporting agency may remove a security freeze for a protected consumer or
282 delete a record of a protected consumer if the security freeze was placed or the record was
283 created based on a material misrepresentation of fact by the protected consumer or the protected
284 consumer's representative. A consumer reporting agency shall notify the protected consumer's
285 representative in writing or electronically 30 business days prior to removing a security freeze on
286 the protected consumer's consumer report or deleting a record of the protected consumer.

287 SECTION 13. Subsection (b) of section 3 of chapter 93H of the General Laws, as
288 appearing in the 2016 Official Edition, is hereby amended by striking out lines 45 through 52,
289 inclusive and inserting in place thereof the following two paragraphs:-

290 The notice to be provided to the resident shall include, but shall not be limited to; (i) the
291 consumer's right to obtain a police report, (ii) how a consumer requests a security freeze and the
292 necessary information to be provided when requesting the security freeze, (iii) and mitigation
293 services to be provided pursuant to this chapter; provided, however, that said notice shall not
294 include the nature of the breach or unauthorized acquisition or use, or the number of residents of
295 the commonwealth affected by said breach or unauthorized access or use. The person or agency
296 breached shall provide a sample copy of the notice it intends to distribute to consumers to the
297 attorney general and the office of consumer affairs and business regulation. The office of
298 consumer affairs and business regulation shall make available electronic copies of the breach
299 notices on its website and post the breach notice within 24 hours of receipt from the person or
300 agency. As practicable and as such not to impede active investigation by the attorney general, the
301 office of consumer affairs and business regulation shall update the breach notice on its website
302 over time as new information is discovered through the investigation process. The attorney
303 general shall provide information to consumers through its website on how consumers can access
304 the data breach notices posted by the office of consumer affairs and business regulation.

305 The notice to be provided under this section shall not be delayed on grounds that the total
306 number of residents affected is not yet ascertained. In such case, and where otherwise necessary
307 to update or correct the information required, a person or agency shall provide additional notice
308 as soon as practicable and without unreasonable delay upon learning such additional information.

309 [NO SECTION 14.]

310 SECTION 15. Said section 3 of said chapter 93H, as so appearing, is hereby further
311 amended by adding the following subsection:-

312 (d) If the person or agency that is breached is owned by another person or corporation,
313 the notice to the consumer shall include the name of parent or affiliated corporation.

314 SECTION 16. Said section 3 of said chapter 93H, as so appearing, is hereby further
315 amended by adding the following subsection:-

316 (e) If the breach of security includes a social security number, the person or agency shall
317 offer to each resident whose personal information, including social security number, was
318 breached or is reasonably believed to have been breached, credit monitoring services at no cost
319 to such resident for a period of 1 year. Such person or agency shall provide all information
320 necessary for such resident to enroll in such services and shall include information on how such
321 resident can place a security freeze on such resident's consumer report.