# **HOUSE**

## . No. 4591

### The Commonwealth of Massachusetts

By Mr. Dempsey of Haverhill, for the committee on Economic Development and Emerging Technologies, on Senate, Nos. 174, 2038, 2039, 2040 and 2042 and House, Nos. 330, 334, 640, 4063, 4064, 4065, 4066, 4067, 4068, 4069, 4081 and 4082, a Bill establishing expanded gaming in the Commonwealth (House, No. 4591). April 5, 2010.

#### FOR THE COMMITTEE:

NAME:	DISTRICT/ADDRESS:
Brian S. Dempsey	3rd Essex

### The Commonwealth of Massachusetts

#### In the Year Two Thousand and Ten

An Act establishing expanded gaming in the Commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 **SECTION 1.** Section 7 of chapter 4 of the General Laws, as
- 2 appearing in the 2008 Official Edition, is hereby amended by
- 3 striking out clause Tenth and inserting in place thereof the
- 4 following clause:-
- 5 Tenth, "Illegal gaming," any banking or percentage game played
- 6 with cards, dice, tiles, dominoes, or any electronic, electrical
- 7 or mechanical device or machine for money, property, checks,
- 8 credit or any representative of value, but excluding: (i) any
- 9 lottery game conducted by the state lottery commission, pursuant
- 10 to sections 24, 24A and 27 of chapter 10; (ii) any game
- 11 conducted pursuant to chapter 23K; (iii) pari-mutuel wagering on
- 12 horse races, whether live or simulcast, pursuant to chapter 128A
- 13 and chapter 128C; (iv) the game of bingo conducted pursuant to
- 14 chapter 271; and (v) any charitable gaming, so called, conducted
- 15 pursuant to chapter 271.

- 16 SECTION 2. Section 17 of chapter 6 of the General Laws, as so
- 17 appearing, is hereby amended by striking out, in lines 7 and 8,
- 18 the words "the state racing commission,".
- 19 **SECTION 3.** Section 48 of said chapter 6 is hereby repealed.
- 20 **SECTION 4.** Sections 64 and 65 of chapter 10 of the General Laws
- 21 are hereby repealed.
- 22 **SECTION 5.** Chapter 12 of the General Laws is hereby amended by
- 23 inserting after section 11L the following section:-
- 24 Section 11M. (a) As used in this section the following words
- 25 shall, unless the context clearly requires otherwise, have the
- 26 following meanings:-
- 27 "Commission", the Massachusetts gaming commission established
- 28 pursuant to chapter 23K.
- 29 "Division", the division of gaming enforcement established
- 30 pursuant to subsection (b).
- 31 "Gaming establishment", as defined in section 1 of chapter 23K.
- 32 (b) There shall be in the department of the attorney general a
- 33 division of gaming enforcement. The attorney general shall
- 34 designate an assistant attorney general as director of the
- 35 division. The director may appoint and remove, subject to the

- 36 approval of the attorney general, such expert, clerical or other
- 37 assistants as the work of the division may require.
- 38 (c) The division shall have jurisdiction to enforce criminal
- 39 violations of chapter 23K including, but not limited to, the
- 40 power to: (1) investigate allegations of criminal activity
- 41 related to or impacting the operation of gaming establishments
- 42 or games; (2) receive and take appropriate action on referrals
- 43 for criminal prosecution from the commission; (3) provide
- 44 assistance, upon request, to the commission in the consideration
- 45 and promulgation of rules and regulations; (4) ensure that there
- 46 is no duplication of duties and responsibilities between it and
- 47 the commission; and (5) recommend persons to be placed on the
- 48 list of excluded persons maintained by the commission.
- 49 No employee of the division, or any person engaged by the
- 50 division in the course of an investigation, other than those in
- 51 the performance of their official duties, shall place a wager in
- 52 any gaming establishment licensed pursuant to chapter 23K during
- 53 the period of their employment or assignment with the division.
- 54 The attorney general shall establish a code of ethics for all
- 55 division employees that is more restrictive than the provisions
- of chapters 268A and 268B; a copy of which shall be filed with
- 57 the state ethics commission.
- 58 **SECTION 6.** Chapter 12B of the General Laws is hereby repealed.

- 59 **SECTION 7.** Subsection (b) of section 9 of chapter 13 of the
- 60 General Laws, is hereby amended by striking out the words ", as
- 61 well as the state racing commission established by section 48 of
- 62 chapter 6," inserted by section 29 of chapter 4 of the acts of
- 63 2009.
- 64 **SECTION 8.** Subsection (e) of section 9B of said chapter 13 is
- 65 hereby amended by striking out the words ", as well as the state
- 66 racing commission established by section 48 of chapter 6",
- 67 inserted by section 30 of said chapter 4.
- 68 **SECTION 9.** Said subsection (e) of said section 9B of said
- 69 chapter 13, inserted by section 31 of said chapter is hereby
- 70 amended by striking out the words "or regulated by the state
- 71 racing commission, as established by section 48 of chapter 6",
- 72 inserted by section 30 of said chapter 4,
- 73 **SECTION 10.** Section 38 of chapter 22C of the General Laws, as
- 74 appearing in the 2008 Official Edition, is hereby amended by
- 75 inserting after the word "involving", in lines 36 and 37, the
- 76 following word: illegal.
- 77 **SECTION 11.** Said chapter 22C is hereby amended by adding the
- 78 following section:-
- 79 Section 70. The colonel of state police shall establish a
- 80 gaming enforcement unit whose responsibilities shall include,

- 81 but not be limited to, the investigation of criminal violations
- 82 of chapter 23K or any other general or special law that pertains
- 83 to gaming.
- 84 The gaming enforcement unit shall work in conjunction and
- 85 cooperation with the bureau of investigations and enforcement
- 86 under the Massachusetts gaming commission established pursuant
- 87 to chapter 23K on the enforcement of chapter 23K as well as the
- 88 division of gaming enforcement in the office of the attorney
- 89 general established pursuant to section 11M of chapter 12 to
- 90 investigate any criminal activity related to gaming in the
- 91 commonwealth. Officers and employees from the unit shall be
- 92 assigned to the bureau of investigations and enforcement and
- 93 shall report to the deputy director of said bureau as well as
- 94 the colonel of the department of state police pursuant to
- 95 section 34 of chapter 23K. No officer of the unit, other than
- 96 in the performance of official duties, shall place a wager in
- 97 any gaming establishment licensed under chapter 23K.
- 98 **SECTION 12.** The General Laws are hereby amended by inserting
- 99 after chapter 23J the following chapter:-
- 100 CHAPTER 23K.
- 101 THE MASSACHUSETTS GAMING COMMISSION
- 102 Section 1. The General Court finds and declares that:

- (1) ensuring public confidence in the integrity of the gaming lost licensing process and in the strict oversight of all gaming establishments through a rigorous regulatory scheme is the paramount policy objective of this chapter;
- 107 (2) establishing the financial stability and integrity of 108 gaming licensees, as well as the integrity of their sources of 109 financing, is an integral and essential element of the 110 regulation and control of gaming under this chapter;
- 111 (3) gaming licensees shall be held to the highest standards of
  112 licensing and shall have a continuing duty to maintain their
  113 integrity and financial stability;
- 114 (4) enhancing and supporting the performance of the state 115 lottery and continuing the commonwealth's dedication to local 116 aid is imperative to the policy objectives of this chapter;.
- commonwealth must provide for new employment 117 (5) the all sectors of the economy, particularly 118 opportunities in opportunities for the unemployed; this chapter sets forth a 119 robust licensing process where applicants for a gaming license 120 121 shall submit a comprehensive plan for operating a gaming establishment which includes how they will foster and encourage 122 123 new construction through capital investment and

- 124 permanent employment opportunities to residents of the 125 commonwealth;
- 126 (6) promoting local small businesses and the tourism industry,
- 127 including the development of new and existing small business and
- 128 tourism amenities such as lodging, dining, retail and cultural
- 129 and social facilities, is fundamental to the policy objectives
- 130 of this chapter;
- 131 (7) recognizing the importance of the commonwealth's unique
- 132 cultural and social resources and integrating them into new
- 133 development opportunities shall be a key component of a decision
- 134 to the award of any gaming license under this chapter;
- (8) applicants for gaming licenses and gaming licensees shall
- 136 demonstrate their commitment to efforts to combat compulsive
- 137 gambling and a dedication to community mitigation, and shall
- 138 recognize that the privilege of licensure bears a concomitant
- 139 responsibility to identify, address and minimize any potential
- 140 negative consequences of their business operations;
- (9) any license awarded by the commission shall be a revocable
- 142 privilege and may be conditioned, suspended or revoked upon: (i)
- 143 a breach of the conditions of licensure, (ii) any civil or
- 144 criminal violations of the laws of the commonwealth or other
- 145 jurisdictions; or (iii) a finding by the commission that a

- 146 licensee is unsuitable to operate a gaming establishment or
- 147 perform the duties of their licensed position;
- 148 (10) the power and authority granted to the commission shall
- 149 be construed as broadly as necessary for the implementation,
- 150 administration and enforcement of this chapter.
- 151 Section 2. As used in this chapter the following words shall,
- 152 unless the context clear requires otherwise, have the following
- 153 meanings:-
- 154 "Affiliate", a person who, directly or indirectly, controls or
- is controlled by, or is under common control with, a specified
- 156 person.
- 157 Applicant", any person who has applied for a license to engage
- 158 in activity regulated under this chapter.
- 159 "Application", a written request for a finding of suitability to
- 160 receive a license or engage in an activity which is regulated
- 161 under this chapter.
- 162 "Bureau", the investigations and enforcement bureau under the
- 163 commission.
- 164 "Business", a corporation, sole proprietorship, partnership,
- 165 limited liability company or any other organization formed for
- 166 the purpose of carrying on commercial enterprise.

- "Category 1 license", a license issued by the commission that
- 168 permits the licensee to operate a gaming facility with table
- 169 games and slot machines .
- 170 "Category 2 license", a license issued by the commission to a
- 171 thoroughbred horse racing facility or to a harness racing
- 172 facility to operate up to 750 slot machines at its gaming
- 173 facility.
- 174 "Category 3 license", a license issued by the commission to a
- 175 greyhound racing facility to operate up to 750 slot machines at
- 176 its gaming facility.
- 177 "Chair", the chair of the commission.
- 178 "Cheat", alter the selection of criteria which determines the
- 179 results of a game or the amount or frequency of payment in a
- 180 game.
- 181 "Close associate", a person who holds any relevant financial
- 182 interest in, or is entitled to exercise any power in, the
- 183 business of an applicant or licensee and, by virtue of that
- 184 interest or power is able to exercise a significant influence
- 185 over the management or operation of a gaming establishment or
- 186 business licensed under this chapter.

- 187 "Conservator", a person appointed by the commission under
- 188 section 33 to temporarily manage the operation of a gaming
- 189 establishment.
- 190 "Credit card", a card, code or other device with which a person
- 191 may defer payment of debt, incur debt and defer its payment, or
- 192 purchase property or services and defer payment therefor, but
- 193 not a card, code or other device used to activate a preexisting
- 194 agreement between a person and a financial institution to extend
- 195 credit when the person's account at the financial institution is
- 196 overdrawn or to maintain a specified minimum balance in the
- 197 person's account at the financial institution.
- 198 "Credit instrument", a writing which evidences a gaming debt
- 199 owed to a person who holds a gaming license at the time the debt
- 200 is created, and includes any writing taken in consolidation,
- 201 redemption or payment of a previous credit instrument.
- 202 "Commission", the Massachusetts gaming commission.
- 203 "Commissioner", a member of the commission.
- 204 "Complimentary service or item" a service or item provided at
- 205 no cost or at a reduced price.
- 206 "Deputy director", the director of the bureau.

- 207 "Division", the division of gaming enforcement under the office
- 208 of the attorney general.
- 209 "Executive director", the executive director of the
- 210 Massachusetts gaming commission.
- 211 "Foreign business", any business that was organized outside of
- 212 the United States or under the laws of a foreign country.
- 213 "Gambling", the playing of a game by a patron of a gaming
- 214 establishment.
- 215 "Game", any banking or percentage game played with cards, dice,
- 216 tiles, dominoes, or any electronic, electrical or mechanical
- 217 device or machine played for money, property, checks, credit or
- 218 any representative of value which has been approved by the
- 219 commission pursuant to this chapter.
- 220 "Gaming", the dealing, operating, carrying on, conducting,
- 221 maintaining or exposing for pay of any game.
- 222 "Gaming employee", any employee of a gaming establishment who
- 223 is: (i) directly connected to the operation or maintenance of
- 224 any slot machine or game taking place in the establishment, (ii)
- 225 provides security in a gaming establishment or (iii) has access
- 226 to a restricted area of the gaming establishment.

- 227 "Gaming establishment", any premise approved under a gaming
- 228 license which includes a gaming facility and any other nongaming
- 229 structures related thereto, including, but not limited to,
- 230 hotels, restaurants, or other amenities.
- 231 "Gaming facility", any premises of a gaming establishment
- 232 wherein or whereon any gaming is done.
- 233 "Gaming key employee", any employee of a gaming establishment:
- 234 (i) in a supervisory capacity, (ii) empowered to make
- 235 discretionary decisions which regulate gaming facility
- 236 operations or (iii) so designated by the commission.
- 237 "Gaming device" or "Gaming equipment", any electronic,
- 238 electrical, or mechanical contrivance or machine used in
- 239 connection with gaming or any game.
- 240 "Gaming license", a category 1, category 2 or category 3
- 241 license.
- 242 "Gaming licensee", any licensee who holds a category 1, category
- 243 2 or category 3 gaming license.
- 244 "Gaming position", a designated seat or standing position where
- 245 a patron of a gaming establishment can play a game.
- 246 "Gaming service employee", any employee of a gaming
- 247 establishment who is not classified as a gaming employee or a

- gaming key employee. but is still required to register with the commission.
- 250 "Gaming vendor", any person who offers goods or services to a
- 251 gaming applicant or licensee on a regular or continuing basis
- 252 which directly relates to gaming, including, but not limited to,
- 253 gaming equipment and simulcast wagering equipment manufacturers,
- 254 suppliers, repairers and independent testing laboratories.
- 255 "Greyhound racing facility", a greyhound racing facility located
- 256 in Suffolk or Bristol county that was licensed pursuant to
- 257 chapter 128A to conduct live greyhound racing in calendar year
- 258 2009; and (ii) is licensed pursuant to chapter 128C to conduct
- 259 simulcast wagering.
- 260 "Gross revenue" or "gross gaming revenue", the total of all
- 261 sums actually received by a gaming licensee from gaming
- 262 operations less the total of all sums paid out as winnings to
- 263 patrons; provided however, that the cash equivalent value of any
- 264 merchandise or thing of value included in a jackpot or payout
- 265 shall not be included in the total of all sums paid out as
- 266 winnings to patrons for the purpose of determining gross
- 267 revenue. Gross revenue shall not include any amount received by
- 268 a gaming licensee from simulcast wagering and shall not include
- 269 credit extended or collected by the licensee for purposes other
- 270 than gaming.

- 271 "Harness horse racing facility", a harness horse racing
- 272 facility located in Norfolk county that was licensed pursuant
- 273 to chapter 128A to conduct live harness horse racing in calendar
- 274 year 2009; and (ii) is licensed pursuant to chapter 128A to
- 275 conduct live harness horse racing and licensed pursuant to
- 276 chapter 128C to conduct simulcast wagering.
- 277 "Holding company", any corporation, association, firm,
- 278 partnership, trust or other form of business organization other
- 279 than a natural person which, directly or indirectly, owns, has
- 280 the power or right to control, or has the power to vote any
- 281 significant part of the outstanding voting securities of a
- 282 corporation or other form of business organization which holds
- 283 or applies for a gaming license. For the purposes of this
- 284 definition, in addition to other reasonable meaning of the words
- 285 used, a holding company indirectly has, holds or owns any such
- 286 power, right or security if it does so through any interest in a
- 287 subsidiary or successive subsidiaries, however many such
- 288 subsidiaries may intervene between the holding company and the
- 289 gaming licensee or applicant.
- 290 "Host community", any municipality in which a gaming
- 291 establishment is or may be located.
- 292 "Institutional investor", any of the following entities having
- 293 a 5 per cent or greater ownership interest in a gaming

294 establishment or gaming licensee: a corporation, bank, insurance company, pension fund or pension fund trust, retirement fund, 295 including funds administered by a public agency, employees' 296 297 profit-sharing fund or employees' profit-sharing trust, an 298 association engaged, as a substantial part of its business or 299 operation, in purchasing or holding securities, or any trust in 300 respect of which a bank is a trustee or co-trustee, investment 301 company registered under the federal Investment Company Act of 302 1940, collective investment trust organized by banks under part 303 nine of the Rules of the Comptroller of Currency, closed end investment trust, chartered or licensed life insurance company 304 or property and casualty insurance company, investment advisor 305 306 registered pursuant to the federal Investment Advisors Act of 307 1940, and such other persons as the commission may reasonably determine to qualify as an institutional investor for reasons 308 309 consistent with this chapter.

"Intermediary company", any corporation, association, firm,

partnership, trust or any other form of business organization

other than a natural person which is a holding company with

respect to a corporation or other form of business organization

which holds or applies for a gaming license, and is a subsidiary

with respect to any holding company.

- 316 "Junket", an arrangement intended to induce any person to come
- 317 to a gaming establishment to gamble, where the person is
- 318 selected or approved for participation on the basis of his
- 319 ability to satisfy a financial qualification obligation related
- 320 to his ability or willingness to gamble or on any other basis
- 321 related to his propensity to gamble, and pursuant to which, and
- 322 as consideration for which, any or all of the cost of
- 323 transportation, food, lodging, and entertainment for said person
- 324 is directly or indirectly paid by a gaming licensee or affiliate
- 325 thereof.
- 326 "Junket enterprise", any person, other than an applicant for a
- 327 gaming license or gaming licensee, who employs or otherwise
- 328 engages the services of a junket representative in connection
- 329 with a junket to a licensed casino, regardless of whether or not
- 330 those activities occur within the commonwealth.
- 331 "Junket representative", any individual who negotiates the terms
- of, or engages in the referral, procurement or selection of
- 333 persons who may participate in, any junket to a gaming
- 334 establishment, regardless of whether or not those activities
- 335 occur within the commonwealth.
- "License", any license required under this chapter.

- "List", the list of excluded persons maintained by the
- 338 commission pursuant to section 39.
- 339 "Lottery", the Massachusetts state lottery established pursuant
- 340 to section 23 of chapter 10.
- 341 "Major policy making position", the executive or administrative
- 342 head or heads of the commission and any person whose salary
- 343 equals or exceeds that of a state employee classified in step
- 344 one of job group XXV of the general salary schedule contained in
- 345 section 46 of chapter 30 and who reports directly to said
- 346 executive or administrative head; the head of each bureau,
- 347 bureau, or other major administrative unit within the commission
- 348 and persons exercising similar authority.
- "Operation certificate", a certificate issued by the commission
- 350 pursuant to section 27.
- 351 "Qualification" or "qualified", the process of licensure set
- 352 forth by the commission to determine that all persons who have a
- 353 professional interest in a gaming license, or gaming vendor
- 354 license, or the business of a gaming licensee or gaming
- 355 vendor, meet the same standards of suitability to operate or
- 356 conduct business with a gaming establishment in the
- 357 commonwealth.

- 358 "Person", any individual, corporation, association, operation,
- 359 firm, partnership, trust or other form of business association.
- 360 "Promotional gaming credit", a slot machine credit or other item
- 361 issued by a gaming licensee to a patron for the purpose of
- 362 enabling the placement of a wager at a slot machine.
- "Regulated entity", any person engaged in any business which
- 364 is, or the persons engaged in which are, in any respect made
- 365 subject to the supervision or regulation of the commission by
- 366 any provision of law.
- 367 "Resort casino", a gaming establishment that includes a gaming
- 368 facility, at least 1 hotel and may include other non-gaming
- 369 amenities, such as entertainment venues, retail stores,
- 370 recreational facilities and restaurants.
- 371 "Slot machine", any mechanical, electrical or other device,
- 372 contrivance or machine which, upon insertion of a coin, token or
- 373 similar object therein, or upon payment of any consideration
- 374 whatsoever, is available to play or operate, the play or
- 375 operation of which, whether by reason of the skill of the
- 376 operator or application of the element of chance, or both, may
- 377 deliver or entitle the individual playing or operating the
- 378 machine to receive cash or tokens to be exchanged for cash, or
- 379 to receive merchandise or anything of value whatsoever, whether

the payoff is made automatically from the machine or in any
other manner whatsoever, except that the cash equivalent value
of any merchandise or other thing of value shall not be included

in determining the payout percentage of any slot machine.

384 "State police", the Massachusetts state police established 385 pursuant to chapter 22C.

- 386 "Subsidiary", any corporation, any significant part of whose 387 outstanding equity securities are owned, subject to a power or right of control, or held with power to vote, by a holding 388 company or an intermediary company; or a significant interest in 389 any firm, association, partnership, trust or other form of 390 391 business organization, other than a natural person, which is 392 owned, subject to a power or right of control, or held with 393 power to vote, by a holding company or an intermediary company.
- 394 "Table game", any game, other than a slot machine, which is 395 authorized by the commission to be played in a gaming facility.
- 396 "Thoroughbred horse racing facility", a thoroughbred racing
  397 facility located in Suffolk county that was licensed pursuant to
  398 chapter 128A to conduct live running horse racing in calendar
  399 year 2009; and (ii) is licensed pursuant to chapter 128A to
  400 conduct live harness horse racing and licensed pursuant to
  401 chapter 128C to conduct simulcast wagering.

- 402 "Transfer", the sale and every other method, direct or indirect, 403 of disposing of or parting with property or with an interest 404 therein, or with the possession thereof, or of fixing a lien 405 upon property or upon an interest therein, absolutely or 406 conditionally, voluntarily or involuntarily, by or without 407 judicial proceedings, as a conveyance, sale, payment, pledge, 408 mortgage, lien, encumbrance, gift, security or otherwise; the 409 retention of a security interest in property delivered to a 410 corporation shall be deemed a transfer suffered by such 411 corporation.
- "Wager", a sum of money or representative of value that is risked on an occurrence for which the outcome is uncertain.
- Section 3. (a) There shall be established a Massachusetts gaming 414 415 commission which shall consist of 5 commissioners who shall be appointed by a majority vote of the governor, attorney general 416 417 and state treasurer, 1 of whom shall have experience in legal 418 and policy issues related to gaming, 1 of whom shall have 419 experience in corporate finance and securities, 1 of whom shall have experience with criminal investigations and law 420 421 enforcement, 1 of whom shall be a certified public accountant 422 who has a comprehensive knowledge of corporate auditing, and 1 423 of whom shall have at least 5 years experience in public or

business administration. The governor, attorney general and

- treasurer shall, by majority vote, appoint a commissioner to
  serve as chair. The commissioner appointed to chair shall serve
  in such capacity throughout such commissioner's entire term and
  until his successor shall be been appointed. Prior to
  appointment a background investigation shall be conducted into
  the financial stability, integrity and responsibility of a
  candidate for appointment to the commission as well as the
- 433 integrity. No person who has been convicted of a felony shall be

candidate's reputation for good character, honesty and

434 eligible to serve on the commission.

- 435 (b) Each commissioner shall be a resident of the commonwealth
  436 and, while serving on the commission, shall not: (i) hold, or be
  437 a candidate for, federal, state or local elected office; (ii)
  438 hold an appointed office in federal, state, or local government;
  439 or (iii) serve as an official in a political party. Not more
  440 than 3 commissioners shall be from the same political party.
- 441 (c) Each commissioner shall serve for a term of 5 years or

  442 until a successor is appointed and shall be eligible for

  443 reappointment; provided, however, that no commissioner shall

  444 serve more than 10 years. Any person appointed to fill a vacancy

  445 in the office of a commissioner shall be appointed in a like

  446 manner and shall serve for only the unexpired term of such

  447 commissioner. Any commissioner may be removed from his

- appointment only for cause and upon a unanimous vote of the governor, the attorney general and the state treasurer which shall be final and not subject to review.
- 451 (d) Three commissioners shall constitute a quorum and the
  452 affirmative vote of a majority of the commissioners present
  453 shall be necessary for any action to be taken by the commission
  454 at a duly called meeting.
- 455 Commissioners shall receive salaries equal to the salary of
  456 the commissioner of administration established pursuant to
  457 section 4 of chapter 7; provided, however, that the chair shall
  458 receive a stipend, in addition to the base salary, in an amount
  459 equal to 7 per cent of the base salary. Commissioners shall
  460 devote their full time and attention to the duties of their
  461 office.
- 462 (e) The commission shall annually elect 1 of its commissioners to serve as secretary and 1 of its members to serve as 463 464 treasurer. The secretary shall keep a record of the proceedings 465 of the commission and shall be the custodian and keeper of the records of all books, documents, and papers filed by the 466 467 commission and of its minute book. The secretary shall cause copies to be made of all minutes and other records and documents 468 of the commission and shall certify that such copies are true 469

- 470 copies, and all persons dealing with the commission may rely
  471 upon such certification.
- 472 (f) The chair shall have and exercise supervision and control 473 over all the affairs of the commission. He shall preside at all
- 474 hearings at which he is present, and shall designate a
- 475 commissioner to act as chair in his absence. He shall not,
- 476 except as is otherwise provided herein, be charged with any
- 477 administrative functions. To promote efficiency in
- 478 administration, he shall from time to time make such division or
- 479 re-division of the work of the commission among the
- 480 commissioners as he deems expedient. All of the commissioners
- 481 shall, if so directed by the chair, participate in the hearing
- 482 and decision of any matter before the commission. In the hearing
- 483 of all matters other than those of formal or administrative
- 484 character coming before the commission, at least 2 commissioners
- 485 shall participate and in the decision of all such matters at
- 486 least 2 commissioners shall participate; provided, however, that
- 487 any such matter may be heard, examined and investigated by an
- 488 employee of the commission designated and assigned thereto by
- 489 the chair with the concurrence of 1 other commissioner. Such
- 490 employee shall make a report in writing relative to every such
- 491 matter to the commission for its decision thereon. For the
- 492 purposes of hearing, examining and investigating any such matter

- such employee shall have all of the powers conferred upon a

  commissioner by this section, and all pertinent provisions of

  this section shall apply to such proceedings. In every hearing

  the concurrence of a majority of the commissioners participating

  in the decision shall be necessary therefor.
- 498 (g) The commission shall appoint an executive director. The 499 executive director shall serve at the pleasure of the commission, shall receive such salary as may be determined by 500 501 the commission, and shall devote full time and attention to the 502 duties of the office. The executive director shall be a person 503 with skill and experience in management and shall be the executive and administrative head of the commission and shall be 504 505 responsible for administering and enforcing the provisions of law relative to the commission and to each administrative unit 506 507 thereof. The executive director shall appoint and employ a chief financial and accounting officer and may, subject to the 508 509 approval of the commission, employ other employees, consultants, agents, and advisors, including legal counsel, and shall attend 510 511 meetings of the commission. The chief financial and accounting 512 officer of the commission shall be in charge of its funds, books of account and accounting records. No funds shall be transferred 513 514 by the commission without the approval of the commission and the

- 515 signatures of the chief financial and accounting officer and the 516 treasurer.
- 517 In the case of an absence or vacancy in the office of the 518 executive director, or in the case of disability as determined 519 by the commission, the commission may designate an acting 520 executive director to serve as executive director until the vacancy is filled or the absence or disability ceases. The 521 522 acting executive director shall have all the powers and duties of the executive director and shall have similar qualifications 523 524 as the executive director.
- 525 (h) The executive director may from time to time, subject to the approval of the commission, establish within the commission 526 527 such administrative units as may be necessary for the efficient 528 and economical administration of the commission, and when necessary for such purpose, may abolish any such administrative 529 530 unit, or may merge any 2 or more units. The executive director 531 shall prepare and keep current a plan of the organization of the 532 commission, of the assignment of its functions to its various administrative units, offices and employees, and of the places 533 534 at which and the methods whereby the public may receive 535 information or make requests. A current copy of the plan of 536 organization shall be kept on file with the state secretary and 537 in the office of the secretary of administration.

538 (i) The executive director may appoint such persons as he shall deem necessary to perform the functions of the commission; 539 provided that chapter 31 and section 9A of chapter 30 shall not 540 apply to any commission employee. If an employee serving in a 541 542 position which is classified under said chapter 31 or in which 543 an employee has tenure by reason of said section 9A of chapter 544 30 shall be appointed to a position within this office which is not subject to the provisions of said chapter 31, the employee 545 546 shall, upon termination of his service in such position, be 547 restored to the position which he held immediately prior to such 548 appointment; provided, however, that his service in such position shall be determined by the civil service commission in 549 550 accordance with the standards applied by said commission in administering said chapter 31. Such restoration shall be made 551 without impairment of his civil service status or tenure under 552 553 said section 9A of chapter 30 and without loss of seniority, 554 retirement or other rights to which uninterrupted service in 555 such prior position would have entitled him. During the period 556 of such appointment, each person so appointed from a position in 557 the classified civil service shall be eliqible to take any 558 competitive promotional examination for which he would otherwise have been eligible. 559

The commission may require a prospective employee to: (i) submit an application and a personal disclosure on a form prescribed by the commission which shall include a complete criminal history, including convictions and current charges for all felonies and misdemeanors; (ii) undergo testing which detects the presence of illegal substances in the body; or (iii) provide fingerprints and a photograph consistent with standards adopted by the state police. The commission shall verify the identification, employment and education of each prospective employee, including: (i) legal name, including any alias; (ii) all secondary and post secondary educational institutions attended regardless of graduation status; (iii) place of residence; and (iv) employment history.

The commission shall not hire a prospective employee if the prospective employee has: (i) been convicted of a felony or a misdemeanor that, in the discretion of the commission, bears a close relationship to the duties and responsibilities of the position for which employment is sought; (ii) been dismissed from prior employment for gross misconduct or incompetence; or (iii) intentionally made a false statement concerning a material fact in connection with the application to the commission. If an employee of the commission is charged with a felony or misdemeanor while employed by the commission, the commission may

- suspend the employee or terminate employment with the commission.
- 585 (j) The provisions of chapters 268A and 268B shall apply to 586 all commissioners and employees of the commission; provided, however, that the commission shall establish a code of ethics 587 for all members and employees that is more restrictive than said 588 chapter 268A or 268B. A copy of such code shall be filed with 589 the state ethics commission. The code shall include provisions 590 for recusal of a commissioner in any licensing decision due to a 591 592 potential conflict of interest.
- 593 (k) Immediately upon assuming office, each commissioner and
  594 employee of the commission, except for secretarial and clerical
  595 personnel, shall swear or affirm that the commissioner or
  596 employee possesses no interest in any regulated entity.
- (1) No individual shall be employed by the commission if,

  598 during the period commencing 3 years prior to employment, that

  599 individual held any direct or indirect interest in, or was

  600 employed by a licensee under this chapter.
- 601 (m) No employee of the commission shall pursue any other
  602 business or occupation or other gainful employment outside of
  603 the commission without the prior written approval of the

- 604 commission that such employment shall not interfere or be in 605 conflict with the employee's duties to the commission.
- (n) No commissioner shall hold any direct or indirect interest in, or be employed by, any applicant or by any person licensed by the commission for a period of 3 years after the termination of employment with the commission.
- No employee of the commission holding a major policy making position shall acquire interest in, or accept employment with, any applicant or licensee under this chapter for a period of 2 years after the termination of employment with the commission.
- No employee of the commission in a non-major policy making position shall acquire interest in, or accept employment with, any applicant or licensee under this chapter for a period of 1 year after termination of employment with the commission.
- 618 (o) Any commission employee assigned to a gaming facility 619 shall be considered an essential state employee.
- 620 (p) No commissioner or employee, other than in the performance 621 of his official duties, shall place a wager in any licensed 622 entity.
- 623 (q) The commissioners, executive director and those employees 624 holding a major policy-making position shall be sworn to the 625 faithful performance of their official duties. Each

- 626 commissioner, executive director and those employees holding a major policy making position shall conduct themselves in a 627 manner so as to render decisions that are fair and impartial and 628 629 in the public interest; avoid impropriety and the appearance of 630 impropriety in all matters under their jurisdiction; avoid all 631 prohibited communications; require staff and personnel subject 632 to their direction and control to observe the same standards of 633 fidelity and diligence; disqualify themselves from proceedings 634 in which their impartiality might reasonably be questioned; and 635 refrain from financial or business dealings which would tend to 636 reflect adversely on impartiality.
- (r) The commissioners and employees shall not own, or be in 637 638 the employ of, or own any stock in, any business which holds a 639 license under this chapter, nor shall they have in any way directly or indirectly a pecuniary interest in, or be connected 640 with, any such business or in the employ or connected with any 641 person financing any such business; provided further, that 642 643 immediate family members of commissioners and employees holding major policy making positions shall not own, or be in the employ 644 of, or own stock in, any business which holds a license under 645 this chapter. The commissioners and employees shall not 646 647 personally, or through any partner or agent, render any professional service or make or perform any business contract 648

- 649 with or for any regulated entity, except contracts made with the
- 650 commissioners for furnishing of services, nor shall he or she
- 651 directly or indirectly receive any commission, bonus, discount,
- 652 gift or reward from any regulated entity.
- 653 (s) Neither the commission nor any of its officers, agents,
- 654 employees, consultants or advisors shall be subject to the
- 655 provisions of sections 9A, 45, 46 and 52 of chapter 30, or to
- 656 chapter 31, or to chapter 200 of the acts of 1976.
- (t) The Massachusetts gaming commission shall be a commission
- 658 for the purposes of section 3 of chapter 12.
- 659 Section 4. The commission shall have all powers necessary or
- 660 convenient to carry out and effectuate its purposes, including,
- 661 but not limited to, the power to:
- 662 (1) appoint officers and hire employees;
- 663 (2) establish, and from time to time amend, such a plan of
- organization as it may deem expedient pursuant to
- subsection (h) of section 3;
- 666 (3) execute all instruments necessary or convenient
- thereto for accomplishing the purposes of this chapter;
- 668 (4) enter into agreements or other transactions with any
- person, including, but not limited to, any public entity or

- other governmental instrumentality or authority in connection with its powers and duties under this chapter;
- (5) appear on its own behalf before boards, commissions,
   departments or other agencies of municipal, state or
   federal government;
- 675 (6) apply for and accept subventions, grants, loans,
  676 advances and contributions from any source of money,
  677 property, labor or other things of value, to be held, used
  678 and applied for its purposes;

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- (7) provide and pay for advisory services and technical assistance as may be necessary in its judgment to carry out the purpose of this chapter and fix their compensation;
  - (8) prepare, publish and distribute, with or without charge, as the commission may determine, such studies, reports and bulletins and other material as the commission deems appropriate;
- 686 (9) assure that licenses shall not be issued to nor held
  687 by, nor shall there be any material involvement, directly
  688 or indirectly, with a gaming operation or the ownership
  689 thereof, by unqualified, disqualified, or unsuitable
  690 persons or persons whose operations are conducted in a
  691 manner not conforming with this chapter;
- 692 (10) require any person to apply for a license as provided 693 in this chapter and approve or disapprove any such

- application or other transactions, events, and processes as provided in this chapter;
- 696 (11) require any person who has any kind of business
  697 association with a gaming licensee or applicant to be
  698 qualified for licensure under this chapter;
- 699 (12) develop criteria, in addition to those outlined in
  700 this chapter, to assess which applications for gaming
  701 licenses will provide the highest and best value to the
  702 commonwealth;
- 703 (13) determine which applicants shall be awarded gaming
  704 licenses and other licenses in accordance with the terms of
  705 this chapter;
- 706 (14)gather facts and information applicable to the 707 commission's obligation to issue, suspend or revoke licenses, work permits, or registrations granted to any 708 709 person for: (i) violation of any provision of this chapter 710 or regulation adopted hereunder; (ii) willfully violating 711 an order of the commission directed to such person; (iii) 712 the conviction of any criminal offense under this chapter; or (iv) the commission of any violation of this chapter or 713 714 other offense which would disqualify such person from holding a license, work permit or registration; 715

- 716 (15) conduct investigations into the qualifications of all
  717 applicants for employment by the commission and by any
  718 regulated entity and all applicants for licensure;
- 719 request and receive from the state police, the (16)720 criminal history systems board, or other criminal justice 721 agencies, including but not limited to the United States 722 Federal Bureau of Investigation and the federal Internal 723 Revenue Service, such criminal offender record information 724 relating to criminal and background investigations as necessary for the purpose of evaluating employees of, and 725 applicants for employment by, the commission and any 726 regulated entity, and evaluating licensees and applicants 727 728 for licensure.
- be present through its inspectors and agents at all 729 (17)times in gaming establishments for the purposes of: (i) 730 731 certifying the revenue thereof, (ii) receiving complaints 732 from the public relating to the conduct of gaming and wagering operations, (iii) examining records of revenues 733 734 and procedures, inspecting and auditing all books, documents, and records of any licensee, (iv) conducting 735 736 periodic reviews of operations and facilities for the purpose of regulations adopted thereunder, and (v) 737 otherwise exercising its oversight responsibilities with 738 739 respect to gaming;

- 740 (18) inspect and have access to all equipment and supplies
  741 in any licensed gaming establishment or in any premises
  742 where gaming equipment is manufactured, sold or
  743 distributed;
- 744 (19) seize and remove from the premises of any gaming
  745 licensee and impound any equipment, supplies, documents or
  746 records for the purpose of examination and inspection;
- 747 (20)demand access to and inspect, examine, photocopy and 748 audit all papers, books and records of any affiliate of a licensee whom the commission suspects is involved in the 749 financing, operation or management of the licensee. The 750 inspection, examination, photocopying and audit may take 751 752 place on the affiliate's premises or elsewhere as 753 practicable, and in the presence of the affiliate or its 754 agent;
- 755 (21) require that the books and financial or other records
  756 or statements of any licensee be kept in a manner that the
  757 commission deems proper;
- 758 (22) levy and collect assessments, fees and fines and
  759 impose penalties and sanctions for the violation of this
  760 chapter and the regulations promulgated hereunder;
- 761 (23) collect taxes;
- 762 (24) restrict, suspend or revoke licenses issued under this chapter;

- 764 (25) conduct adjudicatory proceedings and promulgate
  765 regulations in accordance with the provisions of chapter
  766 30A;
- 767 (26) refer cases for criminal prosecution to the 768 appropriate federal, state or local authorities;
- issue subpoenas and compel the attendance of witnesses at any place within the commonwealth, administer oaths and require testimony under oath before the commission in the course of any investigation or hearing conducted under this chapter; and
- 774 (28) maintain an official Internet website for the 775 commission;
- 776 (29)

- 777 (30) adopt, amend, or repeal regulations for the

  778 administration and enforcement of this chapter. Act as

  779 trustees for any gaming related trust funds.
- 781 Section 5. The commission shall promulgate regulations for the implementation, administration and enforcement of this chapter
- 783 including without limitation regulations that:
- (1) prescribe the method and form of application which any applicant for licensure shall follow and complete before consideration of an application by the commission;

- 787 (2) prescribe the information to be furnished by any applicant
- 788 or licensee concerning his antecedents, habits, character,
- 789 associates, criminal record, business activities and financial
- 790 affairs, past or present;
- 791 (3) prescribe the information to be furnished by a gaming
- 792 licensee relating to his gaming employees;
- 793 (4) require fingerprinting of an applicant for a gaming
- 794 license, a gaming licensee or employee of a gaming licensee or
- 795 other methods of identification;
- 796 (5) prescribe the manner and method of collection and payment
- 797 of fees and issuance of licenses;
- 798 (6) prescribe grounds and procedures for the revocation or
- 799 suspension of licenses;
- 800 (7) require quarterly financial reports and an annual audit
- 801 prepared by a certified public accountant attesting to the
- 802 financial condition of a gaming licensee and disclosing whether
- 803 the accounts, records and control procedures examined are
- 804 maintained by the gaming licensee as required by this chapter
- 805 and the regulations promulgated thereunder;
- 806 (8) prescribe the minimum procedures for effective control
- 807 over the internal fiscal affairs of a gaming licensee, including
- 808 provisions for the safeguarding of assets and revenues, the
- 809 recording of cash and evidence of indebtedness and the
- 810 maintenance of reliable records, accounts and reports of

- transactions, operations and events, including reports by the commission;
- 813 (9) provide for a minimum uniform standard of accounting 814 procedures;
- 815 (10) establish licensure and work permits for employees
  816 working at the gaming establishment and minimum training
  817 requirements; provided further that the commission may establish
  818 certification procedures for any training schools in the
  819 commonwealth as well as the minimum requirements for reciprocal
  820 licensing for out of out-of-state gaming employees; and
- 821 (11) require that all gaming establishment employees be 822 properly trained in their respective professions.

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The commission may, pursuant to section 2 of chapter 30A, promulgate, amend, or repeal any regulation promulgated under this chapter as an emergency regulation if such regulation is necessary to protect the interests of the commonwealth in regulating a gaming establishment.

830 **Section 6.** The commission shall administer and enforce chapter
831 128A and 128C and any other general or special law related to
832 pari-mutuel wagering or simulcasting. The commission shall serve
833 as a host racing commission and an off-track betting commission
834 for purposes of 15 U.S.C.A.30001, et seq.

- 835 Section 7. (a) In addition to any other tax or fee imposed by this chapter, there shall be imposed an annual license fee of 836 \$600 for each machine approved by the commission for use by a 837 838 gaming licensee at a gaming establishment; provided, however, 839 that, no sooner than 5 years after award of original license the 840 commission may annually adjust the fee for inflation. The fee 841 shall be imposed as of July 1 of each year for all approved slot 842 machines on that date and shall be assessed on a pro rata basis 843 for any slot machine approved for use thereafter during the 844 year.
- (b) The commission shall, by regulation, establish fees for any investigation into a violation of this chapter or regulation promulgated thereunder by a gaming licensee to be paid by the licensee, including, but not limited to, billable hours by commission staff involved in the investigation and the costs of services, equipment or other expenses that are incurred by the commission during the investigation.
- 852 (c) Any remaining costs of the commission necessary to
  853 maintain regulatory control over gaming establishments that are
  854 not covered by: (i) the fees set forth in subsections (a) and
  855 (b), (ii) any other fees assessed pursuant to this chapter or
  856 (ii) any other designated source of funding shall be assessed
  857 annually on gaming licensees under this chapter in proportion to

- the number of gaming positions at each gaming facility. Each licensee shall pay the amount assessed against it within 30 days after the date of the notice of assessment from the commission.
- (d) If the fees collected in subsections (a) and (b) exceed the cost required to maintain regulatory control, the surplus funds shall be credited in proportional shares against each gaming licensee's next assessment.
- 865 (e) In addition to the fees collected under this section and any additional costs of the commission, the commission shall 866 assess an annual fee of not less than \$5,000,000 in proportional 867 868 shares against each gaming licensee in proportion to the number of gaming positions at each gaming facility for the costs of 869 870 service and public health programs dedicated to addressing problems associated with compulsive gambling. Such assessed fees 871 872 shall be deposited into the Public Health Trust Fund established 873 pursuant to section 9.
- (f) All fees and assessments collected under this section,
  except those collected pursuant to subsection (e), shall be
  deposited into the Gaming Control Fund established pursuant to
  section 8.
- 878 **Section 8.** (a) There shall be established and set up on the books of the commonwealth a separate fund to be known as the

880 Massachusetts Gaming Control Fund, hereinafter in this section referred to as the fund. The commission shall be the trustee of 881 the fund expend monies to finance operational activities of the 882 883 commission. The fund shall be credited any appropriations, bond 884 proceeds or other monies authorized by the general court and 885 specifically designated to be credited thereto, the proceeds of 886 the assessments levied pursuant to section 7, application fees 887 for licenses issued under this chapter and such additional funds 888 as are subject to the direction and control of the commission. 889 All available monies in the fund that are unexpended at the end of each fiscal year shall not revert to the General Fund and 890 shall be available for expenditure in the subsequent fiscal 891 892 year. Any funds unexpended in any fiscal year for the purposes 893 of which such assessments were made shall be credited against 894 the assessment to be made in the following fiscal year and the 895 assessment in the following fiscal year shall be reduced by any 896 such unexpended amount. The commission shall record all 897 expenditures made by subsidiary on the Massachusetts management 898 and accounting reporting system, so-called according to 899 regulations established by the state comptroller.

900 (b) The commission shall, for the purposes of compliance with 901 state finance law, operate as a state agency as defined in 902 section 1 of chapter 29 and shall be subject to the provisions

903 applicable to agencies under the control of the governor 904 including, but not limited to, chapter 7A, chapter 7, chapter 10 905 and chapter 29; provided, however, that the comptroller may 906 identify any additional instructions or actions necessary for 907 the commission to manage fiscal operations in the state 908 accounting system and meet statewide and other governmental 909 accounting and audit standards. Unless otherwise exempted by law 910 or the applicable central service agency, the commission shall 911 participate in any other available commonwealth central services 912 including, but not limited, to the state payroll system pursuant to section 31 of chapter 29, and may purchase other goods and 913 services provided by state agencies in accordance with 914 915 comptroller provisions. The comptroller may chargeback the 916 commission for the transition and ongoing costs for 917 participation in the state accounting and payroll systems and 918 may retain and expend such costs without further appropriation 919 for the purposes of this section. The commission shall be subject to section 5D of chapter 29 and subsection (f) of 920 921 section 6B of chapter 29.

922 The commission shall annually submit a finance plan to the 923 secretary of administration and finance, the chairs of the house 924 and senate committees on ways and means and the chairs of the

- 925 joint committee on economic development and emerging 926 technologies.
- 927 Section 9. There is hereby established and placed on the books 928 of the commonwealth a separate fund to be known as the Public 929 Health Trust Fund. The public health trust fund shall consist of 930 fees assessed pursuant to section 7 and all other monies credited or transferred to said fund from any other source 931 932 pursuant to law. The secretary of health and human services 933 shall be the trustee of the public health trust fund and shall 934 expend monies in the fund, without further appropriation, to assist social service and public health programs dedicated to 935 936 addressing problems associated with compulsive gambling, 937 including, but not limited to, gambling prevention and addiction 938 services, educational campaigns to mitigate the potential 939 addictive nature of gambling and any studies and evaluations
- 941 **Section 10.** (a) The commission shall issue a request for 942 applications for gaming licenses which shall include:

(i) the time and date for receipt of responses to the request for applications, the manner they are to be received and the address of the office to which the applications are to be delivered;

necessary to ensure the proper and most effective strategies.

- 947 (ii) the form of the application and the method for 948 submission;
- 949 (iii) a general description of the anticipated schedule for 950 processing the application;
- 951 (iv) the contact information of commission employees 952 responsible for handling applicant questions; and
- 953 (v) any other information that the commission determines.
- 954 (b) Any request for applicants in subsection (a) shall be 955 advertised in a newspaper of general circulation in the 956 commonwealth and on the official internet website of the 957 commission.
- of all applications for a gaming license. Applications received after the deadline shall not be eligible for review by the commission. Applicants who are eligible for a category 2 or category 3 license who choose to apply for a category 1 license shall submit applications for both gaming licenses by the deadline set by the commission.
- 965 **Section 11**. (a) All applicants for a gaming license, and any
  966 person required by the commission to be qualified for licensure,
  967 shall establish their individual qualifications for licensure to
  968 the commission by clear and convincing evidence.

- (b) All applicants, licensees, registrants and any other 969 970 person who shall be qualified pursuant to this chapter shall have the continuing duty to provide any assistance or 971 information required by the commission and to cooperate in any 972 973 inquiry or investigation conducted by the commission. Refusal 974 to answer or produce information, evidence or testimony by an 975 applicant, licensee, registrant or person required to be 976 qualified under this chapter may result in denial of the 977 application or suspension or revocation of license or registration by the commission. 978
- 979 (c) No applicant, licensee, registrant or person required to
  980 be qualified under this chapter shall willfully withhold
  981 information from, or knowingly give false or misleading
  982 information to, the commission.
- If the commission determines that an applicant or a close associate of an applicant, has willfully provided false or misleading information, such applicant shall no longer be eligible to receive a license under this chapter.
- Any licensee or other person required to be qualified for licensure under this chapter who willfully provides false or misleading information shall have their license conditioned, suspended or revoked by the commission.

- 991 Section 12. (a) The commission shall have the power to require 992 anyone with an interest in the gaming establishment, an interest 993 in the business of the gaming licensee or who is a close 994 associate of a gaming licensee to be qualified for licensure 995 under this chapter pursuant to the criteria set forth in 996 sections 14 and 19.
- 997 (b) For every business which applies for a gaming license, the commission shall determine whether each officer and director 998 999 of a corporation, other than a publicly traded corporation, 1000 general partner and limited partner of a limited partnership, 1001 and member, transferee of a member's interest in a limited-1002 liability company, director and manager of a limited-liability 1003 company which holds or applies for a gaming license meets the standards for qualification of licensure pursuant to sections 14 1004 1005 and 19, as well as, in the judgment of the commission, any or 1006 all of a business's individual stockholders, lenders, holders of 1007 evidence of indebtedness, underwriters, key executives, agents 1008 or employees.
- (c) Any person owning more than 5 per cent of the common stock

  1010 of the applicant company or a holding, intermediary or

  1011 subsidiary of an applicant company shall be required to file for

  1012 licensure. The commission may waive the licensing requirements

  1013 for institutional investors holding up to 15 per cent of the

1014 stock of the applicant company or holding, intermediary or 1015 subsidiary company of the applicant company upon a showing by 1016 the person seeking the waiver that the applicant purchased the 1017 securities for investment purposes only and does not have any 1018 intention to influence or affect the affairs or operations of 1019 the applicant company or a holding, intermediary or subsidiary 1020 of the applicant company. Any institutional investor granted a 1021 waiver which subsequently determines to influence or affect the 1022 affairs or operations of the applicant company or a holding, intermediary or subsidiary of the applicant company shall 1023 provide not less than 30 days notice to the commission of such 1024 intent and shall file an application and be subject to the 1025 1026 licensing requirements of this chapter before taking any action 1027 that may influence or affect the affairs of the applicant company or a holding, intermediary or subsidiary of the 1028 1029 applicant company. Any company holding over 15 per cent of the 1030 applicant company, or a holding, intermediary or subsidiary of 1031 an applicant company shall be deemed to be a qualifier and shall 1032 file an application form with the commission and be subject to 1033 the licensing requirements of this chapter.

1034 (d) A person who is required to be qualified for licensure by
1035 this section as a general or limited partner shall not serve in

- 1036 that position until he secures the required approval of the 1037 commission.
- 1038 (e) The commission shall require any person involved in the
  1039 financing of a gaming facility to be qualified for licensure
  1040 pursuant to sections 14 and 19 and may allow such person to seek
  1041 a waiver pursuant to the standards in subsection (c).
- (f) A person required to be qualified for licensure shall apply for qualification within 30 days after taking a position with the business. A person who is required to be qualified for licensure pursuant to a decision of the commission shall apply for qualification within 30 days after said decision.
- (g) If a corporation or other form of business organization applying for a gaming license is, or if a corporation or other form of business organization holding a gaming license is to become, a subsidiary, each holding company, intermediary company, and other entity shall be required to qualify for licensure.
- (h) The commission shall have the authority to require the
  licensing of any company or individual that can presently or was
  able to exercise control or provide direction to any applicant
  or licensee company or a holding, intermediary or subsidiary of
  an applicant or licensee company.

1058 Section 13. The commission shall deny an application for a 1059 gaming license, or any license or registration issued under this chapter, if the applicant: (i) has been convicted of a felony or 1060 1061 other convictions involving embezzlement, theft, fraud or 1062 perjury; provided, however that for convictions which occurred 1063 before the 10-year period immediately preceding application for 1064 licensure, an applicant may demonstrate, and the commission 1065 shall consider, their rehabilitation and why such conviction 1066 should not be an automatic disqualification under this section; 1067 (ii) submitted an application for a license under this chapter 1068 that contains false or misleading information; (iii) committed 1069 prior acts which have not been prosecuted or convicted but form 1070 a pattern of misconduct that make the applicant unsuitable for a license under this chapter; or (iv) has affiliates or close 1071 associates that would not qualify under the provisions of this 1072 1073 chapter or whose relationship with the applicant could pose an 1074 injurious threat to the interests of the commonwealth in 1075 awarding a gaming license to the applicant.

- 1076 **Section 14.** No applicant shall be eligible to receive a gaming license unless the applicant meets the following criteria and clearly states as part of an application that the applicant:
- 1079 (1) agrees to be a state lottery reseller for the purpose of lottery, multi-jurisdictional lottery and keno games, and to

- 1081 demonstrate that state lottery and keno games are readily accessible to its quests;
- 1083 (2) has suitable capital to finance its operations and the 1084 proposed capital investment; provided, however, that such 1085 investment shall not include the purchase or lease price of the 1086 land where the gaming establishment will be located or any 1087 infrastructure designed to support the site, including, but not 1088 limited to, drainage, utility support, roadways, interchanges, 1089 fill and soil or groundwater or surface water contamination 1090 issues whether or not the applicant is an eligible owner or 1091 operator under chapter 206 of the acts of 1998;
- 1092 (3) will have ownership of the land where the gaming
  1093 establishment will be located within 60 days after a license has
  1094 been awarded;
- 1095 (4) shall demonstrate that it is able to pay and shall commit
  1096 to paying the gaming licensing fee;
- 1097 (5) shall demonstrate to the commission how the applicant 1098 proposes to address lottery mitigation, compulsive gambling 1099 problems, workforce development and community development.
- 1100 (6) shall identify the infrastructure costs of the host and
  1101 surrounding communities incurred in direct relation to the

- 1102 construction and operation of a gaming establishment and shall
  1103 commit to a community mitigation plan for those communities;
- 1104 (7) shall provide to the commission a signed agreement between
  1105 the host community and the applicant setting forth the
  1106 conditions to have a gaming establishment located within the
  1107 host community; provided that the agreement shall include a
  1108 community impact fee for the host community and all stipulations
  1109 of responsibilities between the host community and the
  1110 applicant; and
- 1111 (8) shall comply with state and local building codes.
- Section 15. (a) In addition to the requirements set forth in 1112 section 14, no business shall be eligible to apply for a gaming 1113 1114 license unless it: (i) is organized under the laws of the 1115 commonwealth, although such business organization may be a 1116 wholly or partially owned subsidiary of a foreign business; (ii) 1117 maintains an office in the gaming establishment; (iii) maintains 1118 a ledger in the gaming establishment of the business 1119 organization reflecting the current ownership of the business organization, and in the case of a corporation, of every class 1120 1121 of security issued by the corporation; (iv) maintains all 1122 operating accounts required by the commission in a bank chartered in the commonwealth or in a bank with a full service 1123 1124 branch present in the commonwealth; (v) includes among the

1125 purposes stated in its official filings with the state secretary 1126 the conduct of gaming; (vi) in the case of a non-publicly traded corporation, files with the commission such adopted corporate 1127 1128 charter provisions as may be necessary to establish the right of 1129 prior approval by the commission with regard to transfers of 1130 securities, shares, and other interests in the applicant 1131 corporation; (vii) in the case of a publicly traded corporation, 1132 provides in its corporate charter that any securities of such 1133 corporation are held subject to the condition that if a holder 1134 thereof is found to be disqualified by the authority pursuant to the provisions of this chapter, such holder shall dispose of his 1135 interest in the corporation; provided, however, that nothing 1136 1137 herein shall be deemed to require that any security of such 1138 corporation bear any legend to this effect; and (viii) in the case of a non-publicly traded corporation, establishes that 1139 1140 appropriate charter provisions create the absolute right of such 1141 non-publicly traded corporations and companies to repurchase at 1142 the market price or the purchase price, whichever is the lesser, 1143 any security, share or other interest in the corporation in the 1144 event that the commission disapproves a transfer in accordance 1145 with the provisions of this chapter.

(b) Any publicly traded holding, intermediary, or subsidiary of the corporation, whether the corporation is publicly traded

- or not, shall contain in its corporate charter the same
  provisions required under subsection (a) for a publicly traded
  corporation to be eligible to apply for a gaming license.
- (c) Any non-publicly traded holding, intermediary or

  subsidiary of the corporation, whether the corporation is

  publicly traded or not, shall establish that its charter

  provisions are the same as those required under subsection (a)

  for a non-publicly traded corporation to be eligible to apply

  for a gaming license.
- Section 16. (a) No person shall be eligible to receive a

  1158 category 1 license without a certified and binding vote in favor

  1159 of such license on a ballot question at an election in the host

  1160 community where the category 1 facility will be located;

  1161 provided further that the host community shall be reimbursed for

  1162 its expenses related to the election by the applicant for a

  1163 category 1 license.
- An applicant for a category 1 license shall have certification of ballot approval by the host community within 3 months of submitting an application for a category 1 license to the commission; provided, however, that the applicant shall include with the application a certified letter from the clerk of the host community of a date certain for the election within the 3 month period.

- 1171 (b) No person shall be eliqible to apply for a category 2 or 1172 category 3 license without a binding vote in the host community where the gaming establishment will be located by a majority of 1173 members of the town council, or in a city having a Plan D or 1174 1175 Plan E charter, the city manager and the city council and in any 1176 other city the mayor and city council and in towns a majority 1177 vote of those present and voting at a town meeting and approval by the board of selectmen; provided further that an applicant 1178 1179 for a category 2 or category 3 license who has received such a 1180 vote shall be required to obtain a vote on a ballot question 1181 pursuant to subsection (a) if said applicant is applying for a 1182 category 1 license.
- (c) The governing body of a host community which has adopted 1183 1184 the provisions of chapter 43D shall file a proposal with the 1185 interagency permitting board to designate the site proposed for a category 1 facility as priority development site. A community 1186 which has not adopted the provisions of 43D shall establish a 1187 1188 permitting board consisting of 1 representative from the 1189 planning board, 1 member from the zoning board of appeals, 1 1190 member from the conservation commission, 1 member from the police department, 1 member from the fire department and 1 1191 1192 member from the department of public works to act as a central

- 1193 coordinating authority for the purpose of expediting permitting
  1194 of the category 1 facility.
- 1195 **Section 17.** (a) The commission shall prescribe the form of the application for gaming licenses which shall require, but not be limited to, the following:
- 1198 (i) the name of the applicant;
- (ii) the mailing address and, if a corporation, the name of
  the state under the laws of which it is incorporated, the
  location of its principal place of business and the names and
  addresses of its directors and stockholders;
- 1203 (iii) the identity of every person having a direct or 1204 indirect interest in the business, and the nature of such 1205 interest; provided further, that if the disclosed entity is a 1206 trust, the application shall disclose the names and addresses of 1207 all beneficiaries; provided further, that if a partnership, the 1208 names and addresses of all partners, both general and limited; 1209 and provided further, that if a limited liability company, the 1210 names and addresses of all members;
- 1211 (iv) an independent audit report of all financial
  1212 activities and interests including, but not limited to, the
  1213 disclosure of all contributions, donations, loans or any other

- 1214 financial transactions to or from any gaming entity or operator

  1215 in the past 5 years;
- (v) clear and convincing evidence of financial stability

  1217 including, but not limited to, bank references, business and

  1218 personal income and disbursement schedules, tax returns and

  1219 other reports filed by government agencies, and business and

  1220 personal accounting check records and ledgers;
- (vi) information and documentation to demonstrate that the applicant has sufficient business ability and experience as to establish the likelihood of creation and maintenance of a successful gaming establishment;
- (vii) a full description the proposed internal controls and security systems for the proposed gaming establishment and any related facilities;
- (viii) whether the applicant is partnering with a federally recognized native American tribe located in the commonwealth for the purposes of the proposed gaming establishment;
- (ix) a statement that the applicant will comply, in case

  such a gaming license is issued, with all applicable laws and

  with all applicable rules and regulations prescribed by the

  commission or any other relevant entity;

- 1235 (x) proof of approval by the host municipality pursuant to section 16;
- 1237 (xi) acknowledgement that the commission has authorization
  1238 to conduct warrantless searches of the gaming establishment;
- 1239 (xii) an agreement that the applicant shall mitigate the 1240 potential negative public health consequences associated with 1241 gambling and the operation of a gaming establishment including: 1242 (1) maintaining a smoke-free environment within the gaming 1243 facility pursuant to the provisions of section 22 of chapter 270; (2) providing complimentary on-site space for an 1244 independent substance abuse and mental health counseling service 1245 1246 to be selected by the commission; (3) prominently displaying 1247 information on the signs of problem gambling and how to access 1248 assistance; (4) describing a process for individuals to exclude 1249 their names and contact information from the licensee's database 1250 or any other list held by the licensee for use in marketing or 1251 promotional communications; and (5) instituting other public
  - (xiii) the designs for the proposed gaming establishment, including the names and addresses of the architects, engineers and designers, and a timeline of construction that includes detailed stages of construction for the gaming facility, nongaming structures, and racecourse, where applicable;

health strategies as determined by the commission;

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- 1258 (xiv) a description of the ancillary entertainment services
  1259 and amenities to be provided at the proposed gaming
  1260 establishment;
- 1261 (xv) the number of employees to be employed at the proposed
  1262 gaming establishment, including detailed information on the pay
  1263 rate and benefits for employees;
- (xvi) completed studies and reports as required by the 1264 commission, including reports on the economic benefits of the 1265 proposed gaming establishment, the environmental, traffic and 1266 local infrastructure impacts, the impact of the proposed gaming 1267 establishment to the local and regional economy, the cost to the 1268 1269 municipality and the commonwealth for the proposed gaming 1270 establishment to be at its proposed location, and the total 1271 amount of municipal and state tax revenue to be generated by the 1272 applicant; including ancillary revenues generated by employees 1273 and vendors;
- (b) In addition to the information included in subsection

  (a), an applicant for a category 1 license shall include the

  following information:
- (i) the location of the proposed category 1 establishment,
  which shall include the address, maps, book and page numbers
  from the appropriate registry of deeds, assessed value of the

- land at the time of application, and ownership interests over
  the past 20 years including all interests, options, agreements
  in property, and demographic, geographic, and environmental
  information, and any other information requested by the
  authority;
- (ii) the types of games and gaming to be conducted at the
  resort casino, number of tables and slot machines that are
  proposed to be employed at the casino, and the specific location
  of gaming at the casino site;
- (iii) the number of hotels and rooms and other amenities
  located at the proposed category 1 establishment as well as how
  they measure in quality to other area hotels and amenities;
- 1292 (iv) whether the applicant's category 1 establishment is
  1293 part of a regional or local economic plan; and
- 1294 (v) whether the applicant will be using publicly owned land
  1295 for the category 1 establishment.
- (c) No application for a gaming license shall be considered by
  the commission unless accompanied by a nonrefundable application
  fee of \$250,000, to defray the costs associated with the
  processing of the application and investigation of the
  applicant. If the costs of the investigation exceed the initial
  application fee, the applicant shall pay the additional amount

1302 to the commission within 30 days or the application shall be 1303 rejected.

1304 (d) Applications for licenses shall be public records for the 1305 purposes of section 10 of chapter 66; provided, however, that 1306 information required by the commission that pertains to: (i) confidential finances, earnings, revenue or trade secrets of any 1307 applicant; (ii) an applicant's criminal record or background 1308 1309 information; (iii) the suitability of an applicant for a 1310 particular endeavor and (iv) information personal in nature 1311 submitted by an applicant pursuant to this section shall be 1312 deemed confidential, are not public records and shall not be disclosed. Personal information shall include any information 1313 1314 concerning: (i) a minor child of an applicant; (ii) the social 1315 security number of an applicant or the spouse of an applicant; 1316 (iii) the home telephone number or address of an applicant or the spouse or children of an applicant; (iv) the birth 1317 certificate of the applicant or information relating to the date 1318 1319 or place of birth of an applicant's spouse; (v) the driver's 1320 license number of an applicant or an applicant's spouse; (vi) 1321 the name or address of a previous spouse of the applicant; (vii) 1322 the personal financial information and records of an applicant 1323 or the spouse or minor child of an applicant, including tax 1324 returns and any and all records of criminal proceedings; (viii)

- 1325 any information concerning a victim of domestic violence, sexual
- 1326 assault or stalking; (ix) the personal electronic mail address
- 1327 of an applicant or spouse or family member of the applicant; (x)
- 1328 and any other information deemed necessary by the commission to
- 1329 protect the privacy of an applicant or the applicant's family.
- 1330 Any information concerning an applicant collected by the
- 1331 commission may be released by the commission to an authorized
- 1332 agent of the state or federal government.
- 1333 **Section 18.** (a) Upon receipt of an application for a gaming
- 1334 license, the commission shall commence an investigation into the
- 1335 suitability of an applicant. In evaluating the suitability of
- 1336 an applicant, the commission shall consider the overall
- 1337 reputation of the applicant including, without limitation:
- 1338 (i) the integrity, honesty, good character and reputation of
- 1339 the applicant;
- (ii) the financial stability, integrity, and background of the
- 1341 applicant;
- 1342 (iii) the business practices and the business ability of an
- 1343 applicant to establish and maintain a successful gaming
- 1344 establishment;
- 1345 (iv) whether the applicant has a history of compliance with
- 1346 gaming licensing requirements in other jurisdictions;

- 1347 (v) whether the applicant, at the time of application, is a
- 1348 defendant in litigation involving its business practices;
- (vi) the suitability of all parties in interest to the gaming
- 1350 license, including affiliates, close associates and the
- 1351 financial resources of the applicant; and
- (vii) whether the applicant is disqualified from receiving a
- 1353 license pursuant to section 13; provided, however, that in
- 1354 considering the rehabilitation of an applicant for a gaming
- 1355 license, the commission shall not automatically disqualify any
- 1356 applicant if the applicant affirmatively demonstrates, by clear
- 1357 and convincing evidence, that the applicant has financial
- 1358 responsibility, character, reputation, integrity and general
- 1359 fitness as such to warrant belief by the commission that the
- 1360 applicant will act honestly, fairly, soundly and efficiently as
- 1361 a gaming licensee.
- 1362 (b) If the commission determines during its investigation that
- 1363 an applicant has failed to: (i) establish his integrity or the
- 1364 integrity of any affiliate, close associate, financial source or
- 1365 any person required to be qualified by the commission; (ii)
- 1366 demonstrate responsible business practices in any jurisdiction;
- 1367 or (iii) overcome any other reason, as determined by the
- 1368 commission, as to why it would be injurious to the interests of
- 1369 the commonwealth in awarding said applicant a gaming license,

- the commission shall cease any further review and deny the application pursuant to the procedures in subsection (f).
- 1372 (c) If the commission has determined an applicant is suitable 1373 to receive a gaming license, the commission shall commence a 1374 review of the applicant's entire application. After a review of 1375 the entire application and any independent evaluations, the commission shall conduct a public hearing on the application 1376 pursuant to section 11 ½ of chapter 30A. An applicant for a 1377 1378 gaming license shall be given at least 30 days notice of the 1379 public hearing.
- 1380 (d) The public hearing shall provide the commission the 1381 opportunity to address questions and concerns relative to the 1382 proposal of a gaming applicant to build a gaming establishment 1383 including the breadth and quality of the gaming facility and amenities, the integration of the facility into the surrounding 1384 1385 community and the extent of required mitigation plans. During 1386 the hearing, the commission may take the opportunity to read 1387 into the record any letters of support, opposition or concern from members of the communities in the vicinity of the proposed 1388 1389 gaming establishment.
- (e) Within 90 days of the conclusion of the public hearing,
  the commission shall take action on the application. The
  commission, by majority vote of all commissioners, may: (i) deny

- the application; (ii) extend the period for issuing a decision in order to obtain any additional information necessary for a complete evaluation of the application; provided, however, that the extension shall be 30 days or less; or (iii) grant the application for a gaming license.
- (f) Upon denial of an application, the commission shall prepare and file its order and, if requested by the applicant, shall further prepare and file a statement of the reasons for the denial, including specific findings of fact.
- 1402 (g) The issuance of a license is discretionary. Applicants
  1403 have no legal right or privilege to a gaming license and are not
  1404 entitled to any further review if denied.
- 1405 **Section 19.** (a) In determining whether an applicant should
  1406 receive a gaming license, the commission shall evaluate how an
  1407 applicant, through the application submitted and any statements
  1408 made at the public hearing, proposes to advance the following
  1409 objectives:
- (i) protecting the lottery from any adverse impacts due to
  1411 expanded gaming, including, but not limited to, developing
  1412 cross-marketing strategies with the lottery and increasing
  1413 ticket sales to out-of-state residents;

- (ii) promoting local businesses in host and surrounding
  communities, including developing cross-marketing strategies
  with local restaurants, hotels, retail outlets and performing
  arts organizations;
- (iii) implementing a workforce development plan to utilize
  the existing labor force in the commonwealth, including the
  estimated number of construction jobs a proposed gaming
  establishment will generate, the development of workforce
  training programs that serve the unemployed, and methods for
  accessing employment at the gaming establishment;
- (iv) building a gaming establishment of high caliber with a variety of quality amenities to be included as part of the gaming establishment and operated in partnership with any local hotels, dining, retail and entertainment facilities so that patrons experience the diversified regional tourism industry;

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- (v) taking additional measures to address problem gambling, including, but not limited to, training of gaming employee to identify patrons exhibiting problems with gambling and prevention programs targeted toward vulnerable populations;
- (vi) providing a market analysis detailing the benefits of the site location of the gaming establishment and the estimated

- recapture rate of gaming-related spending by residents travelling to out-of-state gaming establishments; and
- (vii) developing innovative strategies that further address the public policy goals of the commonwealth established pursuant to section 1.
- 1440 (b) The commission shall also take into consideration the 1441 extent to which an applicant will commit to the following:
- 1442 (i) utilizing sustainable development principles, 1443 including, but not limited to: (1) being certified or capable of 1444 being certified as gold or higher pursuant to the U.S. Green 1445 Building Council Neighborhood Development Rating System, the green building rating system established by the Leadership in 1446 1447 Environmental and Energy Design, or an alternative rating system 1448 approved by the executive office of energy and environmental affairs; (2) meeting Unites States Environmental Protection 1449 1450 Agency efficiency standards for the electrical equipment and 1451 appliances used by the resort casino; and (3) procuring 10 1452 percent of its annual electricity consumption from renewable sources identified by the division of energy resources pursuant 1453 1454 to section 11F of chapter 25A;
- (ii) establishing, funding, and maintaining human resource
  hiring and training practices that promote the development of a

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1457 skilled and diverse workforce and access to promotion
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the establishment.

1458 opportunities through a workforce training program that: (1)

1459 establishes transparent career paths with measurable criteria

within the gaming establishment that lead to increased

1461 responsibility and higher pay grades that are designed to allow

employees to pursue career advancement and promotion; (2)

provides employee access to additional resources, such as

1464 tuition reimbursement or stipend policies, to enable employees

1465 to acquire the education or job training needed to advance

1466 career paths based on increased responsibility and pay grades;

1467 and (3) establishes an on-site child day care program; and

(iii) contracting with local business owners for the
provision of services and goods to the gaming establishment,
including developing plans designed to assist businesses in the
commonwealth in identifying the needs for goods and services to

Section 20. (a) The commission may issue 2 category 1 licenses; provided, however, that the category 1 licenses shall only be issued to applicants who are qualified under the criteria set forth in this chapter as determined by the commission. In evaluating the location of the category 1 facilities, the commission shall take into consideration their proximity to each

- other and how that may impact the policy goals established pursuant to section 1.
- (b) No other gaming license, or authorization to increase the gaming positions in a category 2 or category 3 license, shall be issued by the commonwealth for a period of 15 years; provided, however, that such exclusivity shall not include the interests of the commonwealth in compacting with any federally recognized Native American tribe for gaming rights in the commonwealth.
- 1487 (c) No category 1 licensee shall transfer a license or any direct or indirect interest in the license or licensed premises 1488 1489 without the majority approval of the commission. Any person 1490 seeking to acquire a license through a transfer shall satisfy 1491 the requirement for licensure pursuant to this chapter. The 1492 commission shall reject any license transfer or transfer of interest to an unsuitable person and may reject a proposed 1493 1494 transfer that, in the opinion of the commission, would be 1495 disadvantageous to the interests of the commonwealth in the 1496 gaming establishment.
- (d) The commission may issue 2 category 2 licenses; provided,

  1498 however, that the commission shall issue 1 category 2 license to

  1499 a qualified harness horse racing facility and 1 category 2

  1500 license to a qualified thoroughbred horse racing facility. A

  1501 category 2 license issued shall be contingent upon the

- 1502 licensee's completion of the annual live racing season pursuant 1503 to chapter 128A. An applicant who is eligible for a category 2 1504 license pursuant to this section may apply for a category 1 1505 license; provided, however, that upon receipt of a category1 1506 license said applicant shall continue to conduct live racing and 1507 abide by all the live racing terms pursuant to section 23 and 1508 shall continue to pay the applicable live racing tax required of 1509 category 2 licensees.
- 1510 (e) The commission may issue 2 category 3 licenses; provided, 1511 however, that the commission shall issue each category 3 license 1512 to a qualified greyhound racing facility. Any category 3 license issued shall be contingent upon the licensee's simulcasting of 1513 1514 live thoroughbred, harness and greyhound races pursuant to 1515 chapter 128A. An applicant who is eligible for a category 3 1516 license pursuant to this section may apply for a category 1 1517 license.
- 1518 A category 3 licensee shall maintain a simulcasting license 1519 pursuant to chapter 128C. Upon failure to conduct simulcast 1520 wagering the commission shall suspend the category 3 license.
- 1521 (f) A category 2 license and a category 3 license issued
  1522 pursuant to this chapter shall not be transferrable or
  1523 assignable without the approval of the commission for a period
  1524 of 5 years after issuance unless: (i) the licensee experiences

- financial hardship; (ii) a change in ownership; or (iii) fails
  to maintain suitability or other circumstances which the
  commission may consider, which impact a licensees ability to
  successfully operate a gaming establishment.
- (g) Notwithstanding the foregoing, and upon approval by the commission, a category 3 licensee may merge its license with a category 2 licensee and locate the total number of slot machines allotted to each licensee at a thoroughbred or harness racing track. A category 2 licensee may not merge with more than 1 category 3 licensee.
- 1535 An applicant for a category 2 license shall apply for a merged
  1536 license with an eligible applicant for a category 3 license in
  1537 their initial application to the commission. The commission
  1538 shall approve any merger agreement and shall require parties to
  1539 the merger to be qualified for licensure pursuant to the
  1540 criteria set forth in sections 13 and 19.
- (h) A category 1 license issued pursuant to this chapter shall be for a period of 15 years from the date of first issuance; provided, however, that 5 years after issuance, and every 5 years thereafter, the commission shall perform a thorough review of the business strategy of the resort casino which shall include plans for expansion and marketing submitted by the licensee. The commission shall establish procedures for renewal

- and set the renewal fee based on the cost of fees associated
  with the evaluation of a licensee requesting a renewed category
  license.
- A category 2 and category 3 license issued pursuant to this
  chapter shall be for a period of 5 years. The commission shall
  establish procedures for renewal and set the renewal fee based
  on the cost of fees associated with the evaluation of a
  licensee; provided, however, that the cost of renewal shall not
  be less than \$100,000.
- Nothing in this section shall preclude the commission at any time from reviewing the business operations of any gaming

  licensee to ensure that the conditions of licensure are being

  met, including, but not limited to, the suitability of the

  licensee and any affiliates and the fiscal stability of the

  gaming establishment.
- 1563 (i) The commission shall have the power to condition, suspend 1564 or revoke any gaming license upon a finding that a licensee: (i) 1565 has committed a criminal or civil offense under this chapter or any other laws of the commonwealth; (ii) is not in compliance 1566 1567 with gaming regulations or is under criminal investigation in 1568 another jurisdiction; (iii) has breached a condition of 1569 licensure; (iv) has affiliates, close associates or employees 1570 that are not qualified or licensed pursuant to this chapter with

- whom the gaming licensee continues to conduct business or

  employ; (v) is no longer capable of maintaining operations at a

  gaming establishment; or (vi) whose business practice, upon a

  determination by the commission, is injurious to the policy

  objectives of this chapter.
- 1576 (j) Whenever any person contracts to transfer any property relating to an ongoing gaming operation, including a security 1577 1578 holding in a gaming licensee or holding or intermediary company, 1579 under circumstances which require that the transferee obtain 1580 licensure under this chapter, the contract shall not specify a closing or settlement date which is earlier than the 121st day 1581 after the submission of a completed application for licensure or 1582 1583 qualification, which application shall include a fully executed 1584 and approved trust agreement.
- 1585 The commission shall hold a hearing and render a decision on 1586 the interim authorization of the applicant. If the commission 1587 grants interim authorization, then the closing or settlement may 1588 occur without interruption of casino operations. If the 1589 commission denies interim authorization, there shall be no 1590 closing or settlement until the commission makes a determination 1591 on the qualification of the applicant, and if the commission 1592 then denies qualification the contract shall thereby be

- 1593 terminated for all purposes without liability on the part of the transferor.
- 1595 The commission shall promulgate further regulations for 1596 interim authorization of a gaming establishment.
- (k) No person or affiliate shall be awarded, purchase or otherwise hold or have a financial interest in more than 1 license issued by the commission.
- Section 21. (a) Applicants for a category 1 license shall invest 1600 not less than \$500,000,000 into the resort casino which shall 1601 include the gaming facility, at least 1 hotel, and other 1602 1603 amenities as proposed in the application for a category 1 license. Upon award of a category 1 license by the commission, 1604 1605 the applicant shall be required to deposit 10 per cent of the total investment proposed in the application into an interest-1606 bearing account. Monies received from the applicant shall be 1607 1608 held in escrow until the final stage of construction, 1609 approved by the commission, at which time the deposit shall be 1610 returned to the applicant to be applied for such final stage. Should the applicant be unable to complete the resort casino, 1611 the deposit shall be forfeited to the commonwealth. 1612 In place of 1613 a cash deposit, the commission may allow for an applicant to 1614 secure a deposit bond insuring that 10 per cent of the proposed capital investment shall be forfeited to the commonwealth. 1615

- 1616 (b) Applicants for a category 1 license shall submit their 1617 proposed capital investment with their application to the commission which shall include stages of construction of the 1618 resort casino and the deadline by which construction and any 1619 1620 infrastructure improvements will be completed. In awarding a 1621 category 1 license, the commission shall determine at what stage 1622 of construction a licensee shall be approved to open for business; provided, however, that a licensee shall not be 1623 1624 permitted to open for business until the commission determined that at least the gaming facility and hotel have been 1625 built and are of a superior quality as set forth in the 1626 licensure; provided, 1627 conditions of further, that total 1628 infrastructure improvements onsite and around the vicinity of 1629 the resort casino, including projects to account for traffic mitigation, shall be completed before the resort casino shall be 1630 1631 approved for opening by the commission.
- (c) A category 1 licensee shall pay to the commission a fee of not less than \$100,000,000. Applicants may propose to pay a higher licensing fee; provided, however, that the commission shall consider the impact of a higher fee upon an application only after consideration of the proposed capital investment and the applicant's ability to address the conditions for licensure set forth in section 19. Applicants may pay the total amount of

- the licensing fee up to the time the resort casino is approved to open for business; provided, however, that the gaming licensee shall pay \$100,000,000 at the time the license is awarded.
- (d) The commission shall determine the sources and total amount of an applicant's proposed capitalization to develop, construct, maintainand operate a proposed gaming establishment under this chapter. Upon award of a gaming license, the commission shall continue to assess the capitalization of a licensee for the duration of construction of the proposed gaming establishment and the term of the license.
- 1650 **Section 22.** (a) Applicants for a category 2 or category 3
  1651 license shall invest not less than \$75,000,000 into the gaming
  1652 facility and racecourse, if applicable.
- The investment required under this section shall be made within 2 years of receiving a gaming license; provided, however, that any infrastructure improvements necessary to increase visitor capacity and account for traffic mitigation, as determined by the commission, shall be completed before the category 2 or category 3 licensee shall be authorized to operate any slot machine at the gaming facility.

- (b) The required licensing fee for a category 2 or category 3 license shall be not less than \$15,000,000. The commission shall raise the license fee if an applicant for a category 2 or category 3 license cannot demonstrate to the satisfaction of the commission that the applicant will advance any of the objectives set forth in section 19.
- 1666 (c) If the commission approves the merger of a category 2 and 1667 category 3 licensee pursuant to section 20 and grants a merged 1668 license, the applicants shall pay \$30,000,000 and shall agree to 1669 invest \$150,000,000 into the gaming facility and racecourse.
- 1670 The commission shall determine the sources and total (d) 1671 amount of an applicant's proposed capitalization to develop, 1672 construct, maintain and operate a proposed gaming establishment 1673 under this chapter. Upon award of a gaming license, the 1674 commission shall continue to assess the capitalization of a 1675 licensee for the duration of construction of the proposed gaming 1676 establishment and the term of the license.
- Section 23. (a) An applicant for a category 2 licensee shall maintain any racing facility on the premises; provided, however, that said licensee shall increase the number of live racing days to a minimum of 125 days according to the following schedule:

- 1681 (i) in the first calendar year of operation a licensee 1682 shall hold 105 racing days;
- 1683 (ii) in the second calendar year of operation a licensee 1684 shall hold 115 racing days; and
- 1685 (iii) in the third calendar year of operation a licensee 1686 shall hold 125 racing days.
- (b) A category 2 licensee may increase the number of live
  racing days if said licensee is holding a minimum of 125 racing
  days within 3 years of receiving a category 2 license. If a
  category 2 licensee does not conduct live racing for the minimum
  number of days set forth in subsection (a), the commission shall
  suspend the category 2 license.
- (c) After 3 years of operation, and in consultation with the parties to the purse agreement, the commission may adjust the amount of required racing days at a category 2 facility based on fields, demand and racing performance.
- (d) A category 2 licensee shall have an annual purse agreement in effect by December thirty-first of each year for the following year's racing; provided, however, that if the parties to a purse agreement at a category 2 facility cannot in good faith negotiate an agreement by December thirty-first, the purse agreement shall be arbitrated by the commission.

- 1703 **Section 24.** (a) No person shall be employed by a gaming licensee unless such person has been licensed by or registered with the commission.
- 1706 (b) Any person seeking a valid key gaming employee license or 1707 a gaming employee license shall file an application with the 1708 commission. Such application shall be on a form prescribed by 1709 the commission and shall include, but shall not be limited to, 1710 the following: (1) the name of the applicant; (2) the address of 1711 the applicant; (3) a detailed employment history of the 1712 applicant; (4) fingerprints; (5) a criminal and arrest record; 1713 and (6) any civil judgments obtained against the person pertaining to antitrust or security regulation. Each applicant 1714 1715 shall be a resident of the commonwealth prior to the issuance of 1716 a gaming employee license, provided, however, that the 1717 commission may waive this requirement upon certification from the gaming licensee that an applicant's particular position will 1718 1719 require the applicant to be reside outside of the commonwealth. 1720 The commission may require such other information as it deems 1721 appropriate including, without limitation, information related 1722 to the financial integrity of the applicant and may require the applicant to submit other documentation it deems appropriate 1723 including, without limitation, bank accounts and records, bank 1724 1725 references, business and personal income and disbursement

- schedules, tax returns and other reports filed by government agencies, and business and personal accounting check records and ledgers.
- (c) All other employees in a gaming establishment who are not considered to be gaming employees, key gaming employees, or who have restricted access to an area of the gaming establishment or knowledge of security procedures, shall be required to register with the commission as a gaming service employee and shall produce such information as the commission may require to become registered under this chapter.
- 1736 (d) Upon receipt of an application for a key gaming employee
  1737 license and a gaming employee license the commission shall
  1738 conduct an investigation of each applicant which shall include
  1739 obtaining criminal offender record information from the criminal
  1740 history systems board as well as exchanging fingerprint data and
  1741 criminal history with the state police and the federal bureau of
  1742 investigation.
- (e) Upon petition by a gaming licensee, the commission may

  issue a temporary license to an applicant for a gaming key

  employee license or a gaming employee license provided that: (i)

  the applicant for a gaming key employee license or gaming

  employee license has filed a complete application with the

  commission; and (ii) the gaming licensee certifies, and the

- 1749 commission finds, that the issuance of a temporary license is
  1750 necessary for the operation of the gaming facility and is not
  1751 designed to circumvent the normal licensing procedures.
- Unless otherwise stated by the commission, a temporary license issued pursuant to this section shall expire 6 months from the date of its issuance and may be renewed, at the discretion of the commission, for an additional 6 month period.
- 1756 (f) The commission may deny any application for a key gaming employee or gaming employee license or the registration of any 1757 other employee of a gaming establishment if the commission finds 1758 that any applicant or registrant is disqualified pursuant to 1759 1760 section 14 or may be unsuitable for licensure under any of the 1761 criteria set forth in section 19; provided, however, that the 1762 commission, in its discretion, may issue a license to an applicant for a gaming employee license or register a gaming 1763 1764 service employee who has a prior conviction if said applicant or 1765 registrant can affirmatively demonstrate his rehabilitation. In 1766 considering the rehabilitation of an applicant for a license under this section, the commission shall consider the following: 1767 1768 (i) the nature and duties of the position of the applicant; (ii) 1769 the nature and seriousness of the offense or conduct; (iii) the circumstances under which the offense or conduct occurred; (iv) 1770 1771 the date of the offense or conduct; (v) the age of the applicant

- when the offense or conduct was committed; (vi) whether the

  offense or conduct was an isolated or repeated incident; (vii)

  any social conditions which may have contributed to the offense

  or conduct; and (viii) any evidence of rehabilitation, including

  recommendations and references of persons supervising the

  applicant since the offense or conduct was committed.
- 1778 Any orders denying an application under this section shall be
  1779 accompanied with an explanation of why an applicant did not meet
  1780 the qualifications for licensure under this chapter.
- 1781 (g) The commission shall be authorized to condition, suspend 1782 or revoke any license or registration under this section if the 1783 commission finds that a licensee or registrant has: (i) been 1784 arrested or convicted of a crime while employed by a gaming 1785 establishment and failed to report charges or the conviction to 1786 the commission; (ii) failed to comply with the provisions of 1787 section 12; or (iii) failed to comply with any of the provisions 1788 of this chapter pertaining to licensees.
- (h) A license or registration issued pursuant to this section 1790 shall be issued for a term of 3 years. It shall be the 1791 responsibility of the employee to ensure that their license is 1792 current.

- (i) The commission shall establish fees for a key gaming

  1794 employee and a gaming employee license which shall include costs

  1795 incurred for conducting a background investigation into an

  1796 applicant said license.
- 1797 **Section 25.** (a) No person or business shall conduct any business 1798 with a gaming licensee unless such person has been licensed by 1799 or registered with the commission.
- 1800 (b) Any person seeking a gaming vendor license shall file an 1801 application with the commission. Such application shall be on a form prescribed by the commission and shall include, but shall 1802 1803 not be limited to, the following: (i) the name of the applicant; 1804 (ii) the post office address and if a corporation, the name of 1805 the state under the laws of which it is incorporated, the 1806 location of its principal place of business and the names and 1807 addresses of its directors and stockholders; (iii) a criminal 1808 and arrest record; (iv) any civil judgments obtained against the 1809 person pertaining to antitrust or security regulation; (v) the 1810 identity of every person having a direct or indirect interest in 1811 the business, and the nature of such interest; provided further, 1812 that if the disclosed entity is a trust, the application shall 1813 disclose the names and addresses of all beneficiaries; provided further, that if the disclosed entity is a partnership, the 1814 1815 names and addresses of all partners, both general and limited;

1816 and provided further, that if the disclosed entity is a limited 1817 liability company, the names and addresses of all members; (vi) an independent audit report of all financial activities and 1818 1819 interests including, but not limited to, the disclosure of all 1820 contributions, donations, loans or any other financial 1821 transactions to or from any gaming entity or operator in the 1822 past 5 years; and (vii) clear and convincing evidence of 1823 financial stability including, but not limited to, bank 1824 references, business and personal income and disbursement 1825 schedules, tax returns and other reports filed by government 1826 agencies, and business and personal accounting check records and 1827 ledgers. The commission may require such other information as it 1828 deems appropriate including, without limitation, information 1829 related to the financial integrity of the applicant and may require the applicant to submit other documentation it deems 1830 1831 appropriate including, without limitation, bank accounts and 1832 records, bank references, business and personal income and 1833 disbursement schedules, tax returns and other reports filed by 1834 government agencies, and business and personal accounting check 1835 records and ledgers.

1836 (c) No person shall manufacture, sell, distribute, test or
1837 repair slot machines, other than antique slot machines as

- 1838 defined in section 5A of chapter 271, without a valid gaming
  1839 vendor license issued by the commission
- 1840 (d) All other suppliers or vendors who are not considered to 1841 be gaming vendors including, but not limited to, construction 1842 companies, vending machine providers, linen suppliers, garbage 1843 handlers, maintenance companies, limousine services, food 1844 purveyors or suppliers of alcoholic beverages, shall be 1845 considered non-gaming vendors and shall be required to register 1846 with the commission and shall produce such information as the 1847 commission may require; provided, however, that the commission 1848 may require any vendor regularly conducting over \$250,000 of business with a gaming licensee within a 12 month period, or 1849 1850 \$100,000 of business within a 3 year period, to be licensed as a 1851 gaming vendor.
- 1852 (e) Any person owning more than 5 per cent of the common stock 1853 of a company required to be licensed as a gaming vendor, or a 1854 holding, intermediary or subsidiary of such company, shall be 1855 required to file for licensure. The commission may waive the 1856 licensing requirements for institutional investors holding up to 1857 15 per cent of the stock of the company, or holding, intermediary or subsidiary company of the such company, upon a 1858 1859 showing by the person seeking the waiver that the applicant 1860 purchased the securities for investment purposes only and does

1861 not have any intention to influence or affect the affairs or 1862 operations of the company or a holding, intermediary or subsidiary of the such company. Any institutional investor 1863 1864 granted a waiver which subsequently determines to influence or 1865 affect the affairs or operations of the gaming vendor, or a 1866 holding, intermediary or subsidiary of the gaming vendor, shall 1867 provide not less than 30 days notice to the commission of such 1868 intent and shall file an application and be subject to the 1869 licensing requirements of this chapter before taking any action 1870 that may influence or affect the affairs of the applicant company or a holding, intermediary or subsidiary of the 1871 applicant company. Any company holding over 15 per cent of a 1872 1873 gaming vendor, or a holding, intermediary or subsidiary of a gaming vendor, shall be deemed to be a qualifier and shall file 1874 an application form with the commission and be subject to the 1875 1876 licensing requirements of this chapter.

(f) If an applicant for a gaming vendor license or vendor or supplier registration is licensed or registered in another jurisdiction within the United States and is in good standing in all the jurisdictions in which it holds a license or registration, the commission may enter into a reciprocal agreement with the applicant and to allow for an abbreviated licensing or registration process and issue a gaming vendor

- license or registration pursuant to this section, provided,
  however, that the commission shall reserve its rights to
  investigate the qualifications of an applicant at any time and
  may require the applicant to submit to a full application for a
  gaming vendor license or provide further information for
  registration.
- (g) The commission shall deny any application for a gaming vendor license or the registration of any other vendor or supplier if the commission finds that any applicant or registrant is disqualified pursuant to section 14 or may be unsuitable for licensure under any of the criteria set forth in section 19.
- (h) The commission shall be authorized to condition, suspend or revoke any license or registration under this section if the commission finds that a licensee or registrant has: (i) been arrested or convicted of a crime; (ii) failed to comply with the provisions of section 12; or (iii) failed to comply with any of the provisions of this chapter pertaining to licensees.
- (i) The commission shall establish a master vendor list to

  1903 monitor all vendor contracts with a gaming establishment. Any

  1904 vendor doing business with a gaming establishment who has failed

  1905 to submit an application for licensure or registration shall be

  1906 prohibited from engaging in any future business with any gaming

- 1907 establishment; provided further that the commission shall be
  1908 authorized to terminate any contracts that have been entered
  1909 into with an unlicensed or unregistered vendor.
- 1910 (j) Gaming licensees shall have a continuing duty to inform
  1911 the commission of all vendor contracts.
- 1912 (k) A license or registration issued pursuant to this section
  1913 shall be issued for a term of 3 years. It shall be the
  1914 responsibility of the employee to ensure that their license is
  1915 current.
- 1916 (1) The commission shall establish fees for gaming vendor
  1917 licenses which shall include costs incurred for conducting a
  1918 background investigation into an applicant for said license.
- 1919 **Section 26.** (a) Each labor organization, union or affiliate
  1920 seeking to represent employees who are employed at a gaming
  1921 establishment, including any related facilities, shall register
  1922 with the commission.
- (b) Neither a labor organization, nor its officers who are not otherwise licensed or registered under this chapter, may hold any financial interest in a gaming establishment whose employees they represent.
- 1927 **Section 27.** (a) No category 1, category 2 or category 3 licensee 1928 shall conduct gaming without an operations certificate issued by

- 1929 the commission. An operations certificate shall only be issued 1930 upon compliance with the requirements of this chapter including; 1931 (1) implementation of all management controls required by the 1932 commission including, without limitation, controls on 1933 accounting, wagering and auditing; (2) implementation of all 1934 security precautions required by the commission; (3) an up to 1935 date listing of all gaming employees; (4) licensing of all 1936 gaming employees; (5) the provision of office space at the 1937 facility for use by the commission employees; (6) the hours of 1938 operation of the facility; and that its personnel and procedures are efficient and prepared to entertain the public. 1939
- The operations certificate shall be conspicuously posted and shall state the number of slot machines, table games or other authorized games, if applicable.
- 1943 (b) A category 1, category 2, or category 3 licensee may

  1944 operate a gaming establishment from 6:00 am to 5:59 am;

  1945 provided, however, that said licensee registers their hours of

  1946 operation with the commission.
- (c) Each gaming licensee shall arrange its gaming facility in such a manner as to promote optimum security for the gaming facility operations, including but not limited to: (1) a closed circuit television system according to specifications approved by the commission, with access on the licensed premises

to the system or its signal provided to the commission; (2) one or more rooms or locations approved by the commission for use by commission employees; and (3) design specifications that insure that visibility in a facility is not obstructed in any way that might interfere with the ability of the commission or the division to supervise facility operations.

1958 (d) Each applicant for a gaming license shall submit to the commission a description of its minimum system of internal 1959 1960 procedures and administrative and accounting controls for gaming 1961 and any simulcast wagering operations accompanied by a 1962 certification by its chief legal officer that the submitted 1963 procedures conform to the provisions of this chapter and any 1964 regulations promulgated thereunder as well as a certification by 1965 its chief financial officer that the submitted procedures provide adequate and effective controls, establish a consistent 1966 1967 overall system of internal procedures and administrative and accounting controls and conform to generally accepted accounting 1968 principles and any additional standards required by the 1969 1970 commission. Each applicant shall make its submission at least 1971 30 business days before such operations are to commence unless otherwise directed by the commission; provided, however, that no 1972 1973 gaming licensee shall commence gaming operations or alter its 1974 minimum internal controls until such system of minimum controls

- 1975 is approved by the commission. The commission shall establish
  1976 regulations for the information required in said internal
  1977 control submission.
- Any proposed changes to a gaming licensee's system of internal procedures and controls shall be submitted to the commission along with 2 new certifications from its chief legal and financial officers. Pending no objections from the commission, the gaming licensee may make said changes 15 business days after submitting a description of the changes to the commission.
- (e) Gaming equipment shall not be possessed, maintained or

  1985 exhibited by any person on the premises of a gaming

  1986 establishment except in a gaming area approved by the commission

  1987 or in a restricted area used for the inspection, repair or

  1988 storage of such equipment and specifically designated for that

  1989 purpose.
- 1990 (f) Each gaming facility shall contain a count room and such 1991 other secure facilities as may be required by the commission for 1992 the counting and storage of cash, coins, tokens, checks, 1993 plaques, gaming vouchers, coupons and other devices or items of 1994 value used in wagering and approved by the commission that are 1995 received in the conduct of gaming and for the inspection, counting and storage of dice, cards, chips and other 1996 1997 representatives of value.

- (g) A dealer may accept tips or gratuities from a patron at
  the table game where such dealer is conducting play; provided,
  however, that such tips or gratuities shall be placed in a pool
  for distribution among other dealers. The commission shall
  determine how tips and gratuities shall be set aside for the
  dealer pool as well as the manner of distribution among dealers.
- (h) No person under the age of 21 shall be permitted to wager or be in an area of a facility where gaming is conducted;

  2006 provided, however, that a person 18 years or over of age who is

  2007 a licensed employee of the gaming operation may be in an area of

  2008 a facility where gaming is conducted if in the performance of

  2009 the duties he is licensed to undertake.
- 2010 (i) No category 1, category 2 or category 3 licensee shall 2011 operate unless the facility manager or his designee is on the 2012 premises and representatives of the commission are present at 2013 the facility; provided, further that the commission may allow a 2014 gaming licensee to conduct gaming operations for a period not to 2015 exceed 48 hours pursuant to a duly filed emergency operations 2016 plan previously filed with, and approved by, the commission that 2017 addresses the internal procedures to be followed during such an emergency to ensure that the gaming licensee and its employees 2018 2019 comply with all pertinent statutes and regulations.

2020 (j) Each gaming establishment shall file an emergency response 2021 plan with the fire department and police department of the host community which shall include without limitation: (1) a layout 2022 identifying all areas within the facility and grounds including 2023 2024 support systems and the internal and external access routes; (2) 2025 the location and inventory of emergency response equipment and 2026 the contact information of the emergency response coordinator 2027 for the facility; (3) the location of any hazardous substances 2028 as well as a description of any public health or safety hazards 2029 present on site; (4) a description of any special equipment 2030 needed to respond to an emergency at the facility; (5) an evacuation plan; and (6) any other information relating to 2031 2032 emergency response as requested by the fire department or the 2033 police department of the host community.

2034 Section 28. (a) Notwithstanding any general or special law, rule or regulation to the contrary, an applicant for a category 1 2035 2036 license may request with their gaming license application, and 2037 the commission may grant, a resort casino beverage license for 2038 the sale and distribution of alcoholic beverages to be drunk on 2039 the premises of a resort casino. No alcoholic beverages shall be sold or distributed on the premises of a gaming establishment 2040 2041 without such a license. The authority to enforce, regulate and

- 2042 control the distribution of alcoholic beverages in the resort 2043 casino shall be exclusively vested in the commission.
- (b) Except as otherwise provided in this section, or by
  regulations promulgated by the commission, the provisions of
  chapter 138 and the rules and regulations promulgated by the
  alcoholic beverages control commission shall apply to a resort
  casino and a resort casino beverage license.
- (c) Issuance fees for the casino beverage license shall be included with the gaming application fee. If a category 1 licensee does not apply for a casino beverage license at the time of application, said licensee shall be subject to an additional licensing fee determined by the commission.
- 2054 (d) A licensee under this section shall be permitted to 2055 distribute alcohol free of charge and for on-premise consumption to patrons on the casino floor or as a complimentary service or 2056 2057 item in the gaming establishment; provided, however, that the 2058 commission shall promulgate regulations on such distribution as 2059 well as the forms of identification that may be presented to the 2060 licensee to demonstrate proof that a person has attained the age 2061 of 21.
- 2062 (e) A licensee under this section shall be permitted to sell 2063 alcohol daily after 8 antemeridian and before 2 antemeridian.

- (f) The request submitted to the commission for a resort

  casino beverage license by an applicant or licensee for a

  category 1 license shall detail all areas where alcoholic

  beverages will be served within the resort casino. In issuing

  said license, the commission shall describe the scope of the

  particular license and any restrictions and limitations.
- 2070 (g) A category 1 licensee shall be responsible for any 2071 violations of their casino beverages license in the gaming 2072 establishment. The commission may revoke, suspend, refuse to 2073 renew or refuse to transfer any resort casino beverage license for violations of any provision of chapter 138, regulations 2074 2075 promulgated by the alcoholic beverages control commission and 2076 the regulations promulgated by the commission. If, at any time, 2077 a licensee elects temporary suspension of their category 1 2078 license due to violations of this section, said licensee shall 2079 owe the commonwealth the average tax on gross gaming revenue 2080 based on an appropriate period of time as determined by the 2081 commission for the number of days operation was suspended.
- (h) A resort casino beverage license shall be nontransferable without prior approval from the commission. If the license granted under this act is cancelled, revoked or no longer in use, it shall be returned physically, with all the legal rights, privileges and restrictions pertaining thereto, to the

- commission and the commission may then grant the license to a new gaming licensee under the same conditions as specified in this section.
- 2090 (i) A license granted under this section shall not decrease
  2091 the number of such licenses authorized to be granted to the host
  2092 community under the provisions of chapter 138.
- Section 29. (a) A gaming licensee shall be permitted to issue 2093 2094 credit to a patron of a gaming establishment in accordance with regulations promulgated by the commission. Such regulations 2095 shall include, but not be limited to: (i) procedures for 2096 2097 confirming that a patron has an established credit history and 2098 is in good standing; (ii) whether the patron has a good credit 2099 history with the gaming establishment; (iii) authorization of 2100 any credit instrument; (iv) methods for acknowledging a credit 2101 instrument and payment of debt; and (v) information to be 2102 provided by the patron to the gaming establishment to be shared 2103 with the commission for auditing purposes.
- (b) Except as otherwise authorized by the commission through regulations pursuant to this chapter, no facility, nor any person acting on behalf of said facility shall: (1) cash any check, make any loan, or otherwise provide or allow to any person any credit or advance of anything of value, or which represents value, to enable any person to place a wager; or (2)

- release or discharge any debt, either in whole or in part, or
  make any loan which represents any losses incurred by any player
  in gaming or simulcast wagering activity, without maintaining a
  written record thereof in accordance with the rules of the
  commission. Nothing in this section shall prohibit a facility
  from accepting credit cards for non-gaming related purchases or
  services.
- (c) Checks cashed in conformity with the requirements of this
  chapter shall be valid instruments enforceable under the laws of
  the commonwealth. Any check cashed, transferred, conveyed or
  given in violation of this chapter or regulations promulgated
  thereunder shall be invalid and unenforceable.
- 2122 (d) The commission shall establish, by regulation, procedures 2123 and standards for approving promotional gaming credits, provided 2124 that no such credit shall be reported as a promotional gaming 2125 credit by an operator of a licensed gaming establishment unless 2126 the operator can establish that the credit was issued by the 2127 gaming establishment and received from a patron as a wager at a slot machine in the gaming establishment, provided further that 2128 2129 such promotional gaming credit shall not be taxable for the 2130 purposes of determining gross revenue.

- (e) No other person or entity, other than a gaming licensee licensed pursuant to this chapter, shall issue credit to a patron of a gaming establishment.
- 2134 (f) A person may petition the commission to place his name on 2135 a list of persons to whom the extension of credit by a gaming 2136 establishment shall be prohibited. Any person filing such 2137 petition shall submit to the commission the person's name, 2138 address, and date of birth. The person shall not be required to 2139 provide a reason for said request. The commission shall provide 2140 this list to the credit department of each gaming establishment; provided, however, that neither the commission nor the credit 2141 2142 department of a gaming establishment shall divulge the names on 2143 this list to any person or entity other than those provided for 2144 in this subsection. If such a person wishes to have their name 2145 removed from the list, the person shall petition the commission 2146 in accordance with procedures for removal set forth by the 2147 commission. If the commission approves the request, the 2148 commission shall so inform the credit department of the gaming 2149 establishments no later than 7 days after approving the request.
- 2150 (g) Debt collections pursuant to this section and regulations
  2151 promulgated thereunder shall be limited to gaming key employees
  2152 or attorneys acting directly on behalf of gaming licensees;
  2153 provided further that a gaming key employee shall be prohibited

- 2154 from making any such collections if they serve as a junket 2155 representative for the gaming licensee.
- 2156 **Section 30.** (a) No junkets may be organized or permitted and no person may act as a junket representative or junket enterprise except as authorized by the commission pursuant to this chapter.
- 2159 (b) A junket representative employed by a gaming licensee or affiliate of said licensee shall be licensed as a gaming 2160 2161 employee in accordance with the provisions set forth in section 25, including provisions for the issuance of a temporary 2162 license; provided, however that said licensee need not be a 2163 2164 resident of the commonwealth. Any person who holds a valid 2165 gaming employee license may act as a junket representative while 2166 employed by a gaming license or an affiliate. No gaming 2167 licensee shall employ or otherwise engage a junket representative who is not licensed pursuant to this chapter. 2168
- (c) The commission shall deny an application for a license under this section if the commission finds that an applicant is disqualified pursuant to **section 14** or may be unsuitable for licensure under any of the criteria set forth in **section 19**.
- 2173 (d) Each gaming licensee, junket representative or junket
  2174 enterprise shall file a report with the bureau with respect to
  2175 each list of junket patrons or potential junket patrons

- 2176 purchased directly or indirectly by the gaming licensee, junket 2177 representative or enterprise.
- 2178 (e) No junket enterprise or junket representative or person 2179 acting as a junket representative shall: (i) engage in efforts 2180 to collect upon checks that have been returned by banks without 2181 full and final payment; (ii) exercise approval authority with 2182 regard to the authorization or issuance of credit pursuant to this chapter; (iii) act on behalf of or under any arrangement 2183 2184 with a gaming licensee or a gaming patron with regard to the 2185 redemption, consolidation, or substitution of the gaming patron's checks awaiting deposit; (iv) individually receive or 2186 retain any fee from a patron for the privilege of participating 2187 2188 in a junket; or (v) pay for any services, including 2189 transportation, or other items of value provided to, or for the 2190 benefit of, any patron participating in a junket.
- (f) The commission shall promulgate further regulations
  concerning the conduct of junkets and conditions of junket
  agreements between gaming licensees and junket representatives.
- Section 31. (a) No gaming licensee shall offer to provide any complimentary services, gifts, cash or other items of value to any person unless the complimentary consists of room, food, beverage, transportation, or entertainment expenses provided directly to the patron and his guests by the licensee or

- indirectly to the patron and his guests on behalf of a third
  party, or the complimentary consists of coins, tokens, cash or
  other complimentary items or services provided through a

  complimentary distribution program which shall be filed and
  approved by the commission upon the implementation of the

  program or maintained pursuant to regulation.
- (b) A gaming licensee may offer and provide complimentary cash or noncash gifts which are not otherwise included in subsection

  (a) to any person, provided that any such gifts in excess of

  \$2,000 are documented by the licensee and detail the reasons why

  such gifts were provided to the patron.
- 2210 (c) Each gaming licensee shall maintain a regulated 2211 complimentary service account for those complimentaries which 2212 are permitted under this section, and shall submit a quarterly 2213 report to the commission based upon such account and covering 2214 all complimentary services offered or engaged in by the licensee 2215 during the immediately preceding quarter. Such reports shall 2216 include identification of the regulated complimentary service 2217 and their respective costs, the number of persons by category of 2218 service who received the same and such other information as the 2219 commission may require.
- 2220 (d) The furnishing of a complimentary service or item by a 2221 casino licensee shall be deemed to constitute the indirect

- 2222 payment for the service or item by the casino licensee, and
- 2223 shall be valued in an amount based upon the retail price
- 2224 normally charged by the casino licensee for the service or
- 2225 item. The value of a complimentary service or item not normally
- 2226 offered for sale by a casino licensee or provided by a third
- 2227 party on behalf of a casino licensee shall be the cost to the
- 2228 casino licensee of providing the service or item, as determined
- 2229 in accordance with the rules of the commission.
- 2230 Section 32. (a) Upon revocation or suspension of a gaming
- 2231 license pursuant to **section 20**, or upon the failure or refusal
- 2232 to renew a gaming license the commission may appoint a
- 2233 conservator to temporarily manage and operate the business of
- 2234 the licensee relating to the gaming establishment. Such
- 2235 conservator shall be a person of similar experience in the field
- 2236 of gaming management and, in the case of replacing a gaming
- 2237 licensee, shall have experience operating a gaming facility of
- 2238 similar caliber in another jurisdiction, and shall be in good
- 2239 standing in all jurisdictions in which they operate any gaming
- 2240 facility.
- Upon appointment, a conservator shall agree to all licensing
- 2242 provisions of the former licensee.
- (b) A conservator shall, before assuming his duties, execute
- 2244 and file a bond for the faithful performance of his duties

- payable to the commission with such surety and in such form and amount as the commission shall approve.
- (c) The commission shall require that the former or suspended licensee purchase liability insurance, in an amount determined by the commission, to protect a conservator from liability for any acts or omissions of the conservator during his appointment which are reasonably related to, and within the scope of the conservator's duties.
- (d) During the period of temporary management of the resort
  casino, the commission shall initiate proceedings pursuant to
  this chapter to award a new gaming license to a qualified
  applicant whose gaming facility shall be located at the site of
  the preexisting gaming facility.
- (e) Applicants for a new gaming license shall be qualified for licensure pursuant to this chapter; provided, however, that the commission shall determine an appropriate level of investment by an applicant into the preexisting gaming facility.
- 2262 (f) Upon award of a gaming license, applicants shall pay the
  2263 licensing fee for a category 1, category 2 or category 3
  2264 license.
- 2265 **Section 33.** (a) There shall be within the commission an 2266 investigations and enforcement bureau, which shall be the

- 2267 primary enforcement agent for regulatory matters under this chapter and shall perform such functions as the executive 2268 2269 director may determine in relation to such enforcement including 2270 the investigations of all licensees under this chapter.. The 2271 bureau shall be under the supervision and control of the deputy 2272 director. The deputy director shall be the executive and 2273 administrative head of the bureau and shall be responsible for 2274 administering and enforcing the provisions of law relative to 2275 the bureau and to each administrative unit thereof. The duties 2276 given to the deputy director in this chapter and in any other 2277 general or special law shall be exercised and discharged subject to the direction, control and supervision of the executive 2278 2279 director.
- 2280 (b) The bureau shall be a law enforcement agency and its

  2281 employees shall have such law enforcement powers as to

  2282 effectuate the purposes of this chapter, including the power to

  2283 receive intelligence on any applicant or licensee under this

  2284 chapter and to investigate any suspected violation of the

  2285 provisions of this chapter.
- (c) Officers and employees of the gaming enforcement unit of
  the state police assigned to the commission pursuant to section
  70 of chapter 22C shall work with employees of the bureau, under
  the direction of the deputy director, to investigate violations

- of this chapter by any licensee under this chapter or any
  activity taking place on the premises of a gaming establishment.

  Officers assigned to work with the commission shall record their
  time and submit total hours to the commission. The commission
  shall reimburse the state police through monies appropriated
  from the gaming control fund pursuant to section 8.
- (d) The bureau shall notify the division of gaming enforcement in the office of the attorney general of any criminal violations by a gaming licensee. The bureau and the division shall cooperate on the regulatory and criminal enforcement of this chapter and may determine whether to proceed with civil or criminal sanctions, or both against said licensee.
- 2302 (e) To further effectuate the purposes of this chapter with respect to the investigation and enforcement of licensed gaming 2303 establishments and licensees, the bureau may obtain or provide 2304 2305 pertinent information regarding applicants or licensees from or 2306 to law enforcement entities or gaming authorities and other 2307 domestic, federal or foreign jurisdictions, including the 2308 federal bureau of investigation, and may transmit such 2309 information to each other electronically.
- 2310 (f) The bureau, the division and the gaming enforcement unit
  2311 of the department of state police shall have exclusive

- 2312 enforcement of any criminal violation that occurs inside a
- 2313 licensed gaming establishment under this chapter.
- 2314 Section 34. (a) The bureau shall have the authority to issue orders requiring persons to cease any activity which is in 2315 violation of the provisions of this chapter, any regulation 2316 2317 adopted hereunder, or any law related to gaming in 2318 commonwealth. The commission or bureau may, in its order, 2319 require compliance with such terms and conditions as are 2320 reasonably necessary to effect the purposes of this chapter.
- 2321 (b) If the bureau finds, in accordance with the procedures 2322 established in section 35 and the regulations 2323 thereunder, that any person is not in compliance with any order 2324 issued pursuant to this section, it shall assess a civil 2325 administrative penalty on such person as provided in said 2326 section 35 and the regulations adopted thereunder. The penalty may be assessed whether or not the violation was willful. In 2327 2328 determining the amount of the civil penalty, the bureau shall consider: (i) the nature of the violation; (ii) the length of 2329 2330 time the violation occurred; (iii) the risk to the public and to the integrity of gaming operations created by the conduct of the 2331 licensee or registrant; (iv) the seriousness of the conduct of 2332 2333 the licensee or registrant; (v) any justification or excuse for 2334 such conduct by the licensee or registrant; (vi) the prior

- history of the particular license or registrant involved with respect to gaming activity; (vii) any corrective action taken by the licensee or registrant to prevent future misconduct; (viii) and other relevant factors.
- 2339 (c) In addition to collecting any civil penalties recoverable 2340 under this chapter or any other general or special law, the bureau may bring an action in the superior court to restrain, 2341 2342 prevent or enjoin any conduct prohibited by this chapter or to 2343 compel action to comply immediately and fully with any order 2344 issued by the bureau. Except in cases of emergency where, in the opinion of the court, immediate abatement of the unlawful 2345 2346 conduct is required to protect the public interest, the court may in its decree fix a reasonable time during which the person 2347 2348 responsible for the unlawful conduct may abate and correct the 2349 violation. The expense of the proceeding shall be recoverable from the licensee and deposited into the gaming revenue fund 2350 pursuant to section 52. 2351
- 2352 (d) Upon a recommendation from the bureau, the commission 2353 shall issue orders to condition, suspend or revoke a license or 2354 permit issued under this chapter.
- 2355 (e) Notwithstanding the foregoing, the bureau shall be 2356 authorized to issue an order to cease and desist any activity if

- 2357 the bureau finds that a licensee has engaged in or is about to engage in an act or practice which constitutes a violation of 2358 this chapter or laws of the commonwealth and may take such 2359 affirmative action to effect the order. If the bureau finds 2360 2361 that the licensee is engaged in an act or practice that would 2362 cause irreparable harm to the security and integrity of the 2363 gaming establishment or the interests of the commonwealth in 2364 ensuring the security and integrity of gaming under this 2365 chapter, the bureau may issue a temporary suspension of the 2366 license.
- (f) Any licensee who has been issued a temporary order of suspension by the bureau shall be entitled to a hearing before the commission on such suspension within 7 days that the order was issued. At the conclusion of the hearing, the commission may issue a final order to condition, suspend or revoke the license in question.
- 2373 (g) Any licensee shall have the right to an adjudicatory
  2374 hearing on an order issued by the bureau or commission pursuant
  2375 to chapter 30A.
- 2376 **Section 35.** (a) The bureau may assess a civil administrative 2377 penalty on a licensee or registrant who fails to comply with any 2378 provision of this chapter or any regulation or order adopted by

2379 the commission; provided, however, that such noncompliance occurred after the bureau had given such person written notice 2380 of such noncompliance and the time stated in said notice for 2381 2382 coming into compliance had elapsed; provided, however, that the 2383 bureau may assess such penalty without providing such written 2384 notice if such failure to comply: (i) was part of a pattern of 2385 noncompliance and not an isolated instance; (ii) was willful or 2386 neglectful and not the result of error; (iii) resulted in a 2387 significant breach to the integrity of the gaming establishment or gaming laws of the commonwealth; and (iv) consisted of 2388 failure to promptly report any knowledge of a potential 2389 violation of this chapter to the commission. Any such penalty 2390 2391 shall be in addition to any other civil penalty that may be 2392 prescribed by law.

2393 (b) For the purpose of determining whether such noncompliance was part of a pattern of noncompliance and not an isolated 2394 instance, the bureau shall consider without limitation the 2395 2396 following: (i) whether the bureau had previously notified the 2397 person of such noncompliance on more than one occasion during 2398 the previous month or of any noncompliance with the same 2399 provision of a law, regulation, order, license or approval as 2400 the current noncompliance during the previous 6 month period; or 2401 (ii) whether the current and previous noncompliances, considered 2402 together, indicate a potential threat to the integrity of the gaming establishment and gaming in the commonwealth or 2403 2404 interference with the commission's ability to efficiently and 2405 effectively regulate gaming in the commonwealth and enforce any 2406 regulation, license or order. If a licensee or registrant who 2407 has received a notice of noncompliance fails to come into compliance within the time period stated in such notice, the 2408 2409 civil administrative penalty may be assessed by the bureau upon 2410 such licensee or registrant from the date of receipt of such 2411 notice.

(c) Whenever the bureau seeks to assess a civil administrative 2412 2413 penalty on any licensee or registrant, the bureau shall cause to 2414 be served upon such licensee or registrant, either by service, 2415 in hand, or by certified mail, return receipt requested, a 2416 written notice of its intent to assess a civil administrative penalty which shall include a concise statement of the alleged 2417 act or omission for which such civil administrative penalty is 2418 2419 sought to be assessed, each law, regulation, order, license or 2420 approval which has not been complied with as a result of such 2421 alleged act or omission, the amount which the bureau seeks to assess as a civil administrative penalty for each such alleged 2422 2423 act or omission, a statement of such licensee's or registrant's 2424 right to an adjudicatory hearing on the proposed assessment, the

- 2425 requirements such licensee or registrant must comply with to avoid being deemed to have waived the right to an adjudicatory 2426 hearing and the manner of payment thereof if such person elects 2427 2428 to pay the penalty and waive an adjudicatory hearing. After 2429 written notice of noncompliance or intent to assess a civil 2430 administrative penalty has been given, each such day thereafter 2431 during which such noncompliance occurs or continues shall 2432 constitute a separate offense and shall be subject to a separate 2433 civil administrative penalty if reasonable efforts have not been 2434 made to promptly come into compliance.
- (d) Whenever the bureau seeks to assess a civil administrative penalty on any licensee or registrant, such licensee or registrant shall have the right to an adjudicatory hearing under chapter 30A whose provisions shall apply except when they are inconsistent with the provisions of this chapter.
- (e) Such licensee or registrant shall be deemed to have waived 2440 2441 such right to an adjudicatory hearing unless, within 21 days of the date of the bureau's notice that it seeks to assess a civil 2442 2443 administrative penalty, such licensee or registrant files with 2444 the bureau a written statement denying the occurrence of any of 2445 the acts or omissions alleged by the bureau in such notice, or asserting that the money amount of 2446 the proposed civil 2447 administrative penalty is excessive. In any adjudicatory hearing

- 2448 authorized pursuant to chapter 30A, the bureau shall, by a 2449 preponderance of the evidence, prove the occurrence of each act 2450 or omission alleged by the bureau.
- 2451 (f) If a licensee or registrant waives his right to an 2452 adjudicatory hearing, the proposed civil administrative penalty 2453 shall be final immediately upon such waiver. If a civil 2454 administrative penalty is assessed at the conclusion of an 2455 adjudicatory hearing, said civil administrative penalty shall be 2456 final upon the expiration of 30 days if no action for judicial 2457 review of such decision is commenced pursuant to chapter 30A.
- 2458 (g) Any licensee or registrant who institutes proceedings for 2459 iudicial review of the final assessment of civil administrative penalty shall place the full amount of the final 2460 assessment in an interest-bearing escrow account in the custody 2461 2462 the clerk or magistrate of the reviewing court. of The establishment of such an interest-bearing escrow account shall 2463 2464 be a condition precedent to the jurisdiction of the reviewing 2465 court unless the party seeking judicial review demonstrates in a 2466 preliminary hearing held within 20 days of the filing of the complaint either the presence of a substantial question for 2467 2468 review by the court or an inability to pay. Upon such a demonstration, the court may grant an extension or waiver of the 2469 2470 interest-bearing escrow account or may require, in lieu of such

2471 interest-bearing escrow account, the posting of a bond payable directly to the commonwealth in the amount of 125 per cent of 2472 the assessed penalty. If, after judicial review, in a case where 2473 2474 the requirement for an escrow account has been waived, and in 2475 cases where a bond has been posted in lieu of such requirement, 2476 the court affirms, in whole or in part, the assessment of a 2477 civil administrative penalty the commission shall be paid the 2478 amount thereof together with interest at the rate set forth in 2479 section 6C of chapter 231. If, after such review in a case where 2480 an interest-bearing escrow account has been established, the court affirms the assessment of such penalty, in whole or in 2481 2482 part, the commission shall be paid the amount thereof together 2483 with the accumulated interest thereon in such interest-bearing escrow account. If the court sets aside the assessment of a 2484 civil administrative penalty in a case where the amount of such 2485 2486 penalty has been deposited in an interest-bearing escrow 2487 account, the licensee or registrant on whom the civil 2488 administrative penalty was assessed shall be repaid the amount 2489 so set aside, together with the accumulated interest thereon.

(h) Each licensee or registrant who fails to pay a civil administrative penalty on time, and each person who issues a bond pursuant to this section and who fails to pay to the commission on time the amount required hereunder, shall be

- 2494 liable to the commonwealth for up to 3 times the amount of the civil administrative penalty, together with costs, plus interest 2495 from the time the civil administrative penalty became final and 2496 attorneys' fees, including all costs and attorneys' fees 2497 incurred directly in the collection thereof. 2498 The rate 2499 interest shall be the rate set forth in section 6C of chapter 2500 231. The bureau shall be authorized to require that the amount of a civil administrative penalty imposed pursuant to this 2501 2502 section exceed any economic benefit realized by a person for 2503 noncompliance.
- 2504 Section 36. (a) Any person who willfully fails to report, pay, 2505 or truthfully account for and pay over any license fee or tax 2506 imposed by the provisions of this chapter or by the regulations 2507 promulgated hereunder, or willfully attempts in any manner to 2508 evade or defeat any such license fee, tax or payment thereof shall be punished by imprisonment in the state prison for not 2509 2510 more than 5 years or in a jail or house of correction for not 2511 more than 2 and one-half years, or a fine of not more than 2512 \$100,000, or both such fine and imprisonment, and in the case 2513 of a person other than a natural person, the amount of a fine up to \$5,000,000. 2514
- 2515 (b) Any person who willfully resists, prevents, impedes,
  2516 interferes with, or makes any false, fictitious, or fraudulent

- statement or representation to the authority or to the division
  or to their agents or employees in the performance of their
  duties pursuant to this chapter shall be punished by
  imprisonment in the state prison for not more than 5 years or in
  a jail or house of correction for not more than 2 and one-half
  years, or a fine of not more than \$25,000, or both such fine or
  imprisonment.
- 2524 (c) Any person who conducts or operates, or permits to be 2525 conducted or operated, any game, electronic gaming equipment in 2526 violation of the licensing provisions of this chapter or the regulations adopted hereunder shall be punished by imprisonment 2527 in the state prison for not more than 5 years or imprisonment in 2528 2529 a jail or house of correction for not more than 2 and one-half 2530 years, or a fine of not more than \$25,000, or both such fine or imprisonment, and in the case of a person other than a natural 2531 2532 person, the amount of a fine up to \$100,000.
- (d) Any licensee who, without the permission of the authority,

  (1) places controlled games or electronic gaming equipment into

  play or displays such controlled games or electronic gaming

  equipment in gaming establishment or (2) receives, directly or

  indirectly, any compensation or reward or any percentage or

  share of the revenue, for keeping, running, or carrying on any

  controlled game, or owning the real property or location in

- which any controlled game occurs, shall be punished by
  imprisonment in a jail or house of correction for not more than
  2542 2 and one-half years, or by a fine of not more than \$25,000, or
  2543 both, and in the case of a person other than a natural person,
- 2544 the amount of a fine up to \$100,000.
- 2545 (e) Any person who conducts or operates any controlled game or electronic gaming equipment after his license has expired and 2546 2547 prior to the actual renewal thereof shall be punished by 2548 imprisonment in a jail or house of correction for not more than 2549 1 and one-half years, or a fine of not more than \$25,000, or both such fine or imprisonment, and in the case of a person 2550 2551 other than a natural person, the amount of a fine up to 2552 \$100,000.
- 2553 (f) In addition to the provisions of section 75 of chapter 2554 266, a person is guilty of swindling and cheating if the person 2555 purposely or knowingly by any trick or sleight of hand 2556 performance or by a fraud or fraudulent scheme, cards, dice, or 2557 other gaming equipment, for himself or for another or a representative of either, wins or attempts to win money or 2558 2559 property, , or reduces a losing wager or attempts to reduce a 2560 losing wager in connection to controlled gaming.
- 2561 (g) The penalties for swindling and cheating offenses shall be 2562 as follows:

Any person who swindles or cheats where the amount involved is \$75,000 or more shall be punished by imprisonment in the state prison for not more than 10 years, or in a jail or house of correction for not more than 2 and one-half years or by a fine

of not more than \$1,000,000, or both such fine or imprisonment.

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- Any person who swindles or cheats where the amount involved is \$10,000 or more and less than \$75,000 shall be punished by imprisonment in the state prison for not more than 5 years, or in a jail or house of correction for not more than 2 and one-half years or by a fine of not more than \$500,000, or both.
- 2573 Any person who swindles or cheats where the amount involved is
  2574 \$1,000 or more and less than \$10,000 shall be punished by
  2575 imprisonment in the state prison for not more than 3 years or
  2576 imprisonment in a jail or house of correction for not more than
  2577 2 and one-half years, or by a fine of not more than \$100,000, or
  2578 both such fine and imprisonment.
- Any person who swindles or cheats where the amount involved is less than \$1,000 shall be punished by imprisonment in a jail or house of correction for not more than 2 and one-half years, or by a fine of not more than \$10,000, or both such fine or imprisonment.

- 2584 (h) Each episode or transaction of swindling or cheating may 2585 be the subject of a separate prosecution and conviction. discretion of the prosecutor, multiple episodes or transactions 2586 2587 of swindling and cheating committed as part of a single scheme 2588 or course of conduct may be treated as a single offense, and the 2589 amounts involved in acts of swindling and cheating committed according to a scheme or course of conduct, whether by the same 2590 2591 person or several persons, may be aggregated in determining the 2592 amount involved in the offense.
- 2593 (i) Any person, who in playing, conducting or operating a game in a licensed gaming establishment, uses or assists another in 2594 the use of (1) a computerized, electronic, electrical, or 2595 2596 mechanical device, which is designed, constructed, or programmed 2597 specifically for use in obtaining an advantage in any game in a 2598 licensed casino or gaming establishment or (2) any other swindling or cheating device, including, but not limited to, 2599 2600 bogus or counterfeit chips, coins or dice; coins or tokens 2601 attached to strings or wires; marked cards; electronic or 2602 magnetic devices; or tools, drills, wires, keys, or devices 2603 designed for the purpose of and suitable for opening, entering, or affecting the operation of any gaming equipment, or for 2604 2605 removing money or other contents there from, shall be punished 2606 by imprisonment in the state prison for not more than 5 years or

- imprisonment in a jail or house of correction for not more than 2608 2 and one-half years, or by a fine of not more than \$25,000, or both such fine and imprisonment.
- (j) Any person who possesses any computerized, electronic,
  electrical, or mechanical device or other swindling or cheating
  device described in clause (1) of subsection (i) with the intent
  to defraud, cheat, or swindle shall be punished by imprisonment
  in a jail or house of correction for not more than 2 and onehalf years, or a fine of not more than \$10,000, or both such
  fine or imprisonment.
- 2617 (k) Possession of any computerized, electronic, electrical, or 2618 mechanical device or other swindling or cheating device 2619 described in clause (1) of subsection (i) within a casino or gaming establishment shall constitute prima facie evidence of an 2620 intent to defraud, cheat or swindle, except that possession by 2621 2622 any licensee, or employee of a licensee, acting in furtherance 2623 of his employment within a licensed casino or gaming 2624 establishment shall not constitute such prima facie evidence.
- (1) Any swindling or cheating device used or possessed in violation of this section shall be subject to seizure and forfeiture by the bureau.

- 2628 (m) It shall be unlawful for any licensee or employee to: knowingly conduct or operate, or allow to be conducted or 2629 operated, any swindling or cheating game or device; or knowingly 2630 2631 conduct or operate or expose for play any game or games played 2632 with cards, dice, or any electronic or mechanical device, or any 2633 combination of games or devices, which have in any manner been 2634 marked or tampered with, or placed in a condition, or operated 2635 in a manner, the result of which tends to deceive the public or 2636 tends to alter the normal random selection of characteristics or 2637 the normal chance of the game or to alter the result of the game. 2638
- (n) Any person who violates this section shall be punished by imprisonment in the state prison for not more than 5 years or imprisonment in a jail or house of correction for not more than 2642 2 and one-half years, or by a fine of not more than \$25,000, or both such fine and imprisonment, and in the case of a person other than a natural person, the amount of a fine up to \$100,000.
- 2646 (o) Any swindling or cheating game or device used in violation
  2647 of this section shall be subject to seizure and forfeiture by
  2648 the division.
- 2649 (p) Any person who manufactures, distributes, sells, or 2650 services any gaming equipment in violation of the provisions of

- 2651 this chapter or the regulations promulgated by the authority for 2652 the purposes of defrauding, cheating, or swindling any person playing, operating, or conducting a controlled game at a casino 2653 2654 or gaming establishment shall be punished by imprisonment in the 2655 state prison for not more than 5 years or imprisonment in a jail 2656 or house of correction for not more than 2 and one-half years, 2657 or a fine of not more than \$25,000, or both such fine and 2658 imprisonment.
- 2659 (q) Any such unlawfully manufactured, distributed, sold, or 2660 serviced gaming equipment shall be subject to seizure and 2661 forfeiture by the division.
- (r) Any person who, without obtaining the requisite license or registration as provided in this chapter, works or is employed in a position whose duties would require licensing or registration under the provisions of this chapter shall be punished by imprisonment in a house of correction for not more than 6 months, or a fine of not more than \$10,000, or both.
- 2668 (s) Any person who employs or continues to employ an

  2669 individual not duly licensed or registered under the provisions

  2670 of this chapter in a position the duties of which require a

  2671 license or registration under the provisions of this chapter

  2672 shall be punished by imprisonment in a jail or house of

  2673 correction for not more than 6 months, or by a fine of not more

- than \$10,000, or both such fine or imprisonment, and in the case of a person other than a natural person, the amount of a fine up to \$100,000.
- (t) Any person under the age of 21 who plays, places wagers
  at, or collects winnings from, whether personally or through an
  agent, any controlled game shall be punished by imprisonment in
  a jail or house of correction for not more than 6 months, or a
  fine of not more than \$1,000, or both such fine or imprisonment.
- 2682 (u) Any licensee or employee who knowingly allows a person under the age of 21 to play, place wagers at, or collect 2683 2684 winnings from any controlled game, whether personally or through 2685 an agent, shall be punished by imprisonment in a jail or house 2686 of correction for not more than 1 year, or a fine of not more 2687 than \$10,000, or both such fine or imprisonment, and in the case 2688 of a person other than a natural person, the amount of a fine 2689 may be up to \$500,000. A subsequent violation of this section 2690 shall subject the licensee or employee to imprisonment in a 2691 house of correction for not more than 2 years, or a fine of not more than \$50,000, or both such fine or imprisonment, and in the 2692 2693 case of a person other than a natural person, the amount of a fine up to \$1,000,000. 2694
- 2695 (v) Any person who knowingly transmits or receives a wager of 2696 any type by any telecommunication device, including telephone,

- 2697 cellular phone, Internet, local area network, including wireless 2698 local networks, or any other similar device or equipment or 2699 other medium of communication, or knowingly installs or 2700 maintains said device or equipment for the transmission or 2701 receipt of wagering information shall be punished by 2702 imprisonment in a jail or house of correction for not more than 2703 2 years, or by a fine of not more than \$25,000, or both such 2704 fine or imprisonment.
- 2705 (w) This section shall apply to any person who, from within 2706 the commonwealth, transmits a wager to, or receives a wager 2707 from, another person or gaming establishment within or outside of the commonwealth (x) This section shall not apply to the use 2708 2709 of a local area network as a means to place authorized wagers in 2710 a licensed gaming establishment, or use of said devices or 2711 equipment by the authority in it duties in regulating, enforcing or auditing a licensed gaming operator. 2712
- (y) A licensee of a gaming establishment who knowingly fails
  to exclude from the premises of their licensed gaming
  establishment any person placed by the commission on the list of
  excluded persons shall be punished by a fine of not more than
  \$5,000 or by imprisonment in a jail or house of correction for
  not more than one year, or by both such fine and imprisonment.

- 2719 Section 37. All penalties collected pursuant to this chapter and
- 2720 any renewal fees for a gaming establishment shall be deposited
- 2721 into the gaming revenue fund established by section 52.
- 2722 Section 38. (a) The commission shall, by regulation, provide for
- 2723 the establishment of a list of excluded persons who are to be
- 2724 excluded or ejected from a gaming establishment. Such
- 2725 provisions shall include standards relating to persons: (1) who
- 2726 are repeat offenders as defined by the commission; (2) who are
- 2727 convicted of a criminal offense under the laws of any state or
- 2728 the United States, punishable by more than 6 months in prison or
- 2729 is a crime of moral turpitude; or (3) whose presence in a
- 2730 licensed gaming establishment would, in the opinion of the
- 2731 commission, pose an injurious threat to the interests of the
- 2732 commonwealth in the gaming establishment.
- 2733 (b) The commission shall further define categories of persons
- 2734 who shall be excluded pursuant to this section, including cheats
- 2735 and persons whose privileges for licensure or registration have
- 2736 been revoked. No person shall be placed on the list of excluded
- 2737 persons due to race, color, religion, national origin, ancestry,
- 2738 sexual orientation, disability or sex.
- 2739 (c) The commission shall impose sanctions upon a licensed
- 2740 gaming establishment if such establishment knowingly fails to

- exclude or eject from its premises any person placed by the commission on the list of excluded persons.
- 2743 (d) The list compiled by the commission of persons to be 2744 excluded shall not be deemed an all-inclusive list, and licensed 2745 gaming establishments shall have a duty to keep from their 2746 premises persons known to them to be within the classifications 2747 in subsection (a) or who whose presence in their establishment 2748 would be injurious to the interests of the gaming establishment 2749 itself or to the commonwealth, or both, as defined by standards 2750 set forth by the commission.
- (e) Upon petition by any unit under the commission or the
  division that the name of a person be placed on the list, the
  commission shall serve written notice upon such person by
  personal service, registered or certified mail return receipt
  requested to the last ascertainable address, or by publication
  in a daily newspaper of general circulation for 1 week.
- 2757 (f) Within 30 days of receipt of service by mail or 60 days
  2758 after the last publication pursuant to subsection (c), a person
  2759 placed on the list may request an adjudicatory hearing before
  2760 the commission pursuant to chapter 30A and show cause as to why
  2761 the name of said person should be removed from the list. If the
  2762 commission determines that the regulation should not apply to
  2763 the person, the commission shall remove them from the list and

- notify all gaming licensees under the chapter. Any such person aggrieved by a final decision of the commission in any adjudicatory proceeding under this section may petition for judicial review in accordance with the provisions of section 14 of chapter 30A.
- 2769 (q) The commission shall establish a list of self-excluded 2770 persons from gaming activity at gaming establishments. A person 2771 may request his name to be placed on the list of self-excluded 2772 persons by filing a statement with the commission acknowledging 2773 that said person is a problem gambler and by agreeing that, during any period of voluntary exclusion, said person may not 2774 collect any winnings or recover any losses resulting from any 2775 2776 gaming activity at a gaming establishment. The commission shall 2777 promulgate further regulations for the list of self-excluded 2778 persons including procedures for placement, removal and transmittal of such self-exclusion to gaming establishments. 2779
- (h) A person who is prohibited from gaming in a gaming
  2781 establishment pursuant to this section shall not collect any
  2782 winnings or recover any losses arising as a result of any
  2783 prohibited activity. Any winnings obtained by a prohibited
  2784 persons shall be forfeited to the commission and deposited into
  2785 the gaming revenue fund established by section 52.

- 2786 Section 39. (a) No applicant for a gaming license, nor any holding, intermediary or subsidiary company thereof, nor any 2787 officer, director, gaming key employee or principal employee of 2788 an applicant for or holder of a gaming license or of any 2789 2790 holding, intermediary or subsidiary company thereof nor any 2791 person or agent on behalf of any such applicant, holder, company 2792 or person, shall directly or indirectly, pay or contribute any 2793 money or thing of value to any candidate for nomination or 2794 election to any public office in the commonwealth or to any 2795 group, political party, committee or association organized in 2796 support of any such candidate or political party; except that 2797 the provisions of this section shall not be construed to 2798 prohibit any individual who is a candidate for public office from contributing to the candidate's own campaign. 2799
- 2800 (b) No political contributions or contributions in kind shall be made to the governing body of a host community of any gaming 2801 2802 establishment by a gaming licensee under this act outside of the 2803 host community agreement approved by the Massachusetts gaming 2804 commission. Any such contributions made to a host community by 2805 an applicant prior to issuance of a gaming license by the 2806 commission shall be disclosed by the applicant. This provision 2807 shall not preclude charitable contributions to a host community 2808 which shall be disclosed by a licensee to the commission.

- 2809 **Section 40.** (a) A category 1 licensee shall pay a daily tax of 2810 25 per cent on gross gaming revenues.
- 2811 (b) Category 2 and category 3 licensees shall pay a daily tax 2812 of 40 per cent on gross gaming revenue.
- (c) In addition to the tax imposed under subsection (b),

  2814 category 2 licensees shall pay a daily assessment of 8 per cent

  2815 and category 3 licensees shall pay a daily assessment of 10 per

  2816 cent of their gross gaming revenue to the Massachusetts race

  2817 horse development fund established by section 53.
- (d) If a category 2 and a category 3 license merger is
  approved by the commission pursuant to section 20, the new
  category 2 licensee shall pay a daily assessment of 9 per cent
  of their gross gaming revenue to the Massachusetts race Horse
  Development Fund established by section 53.
- (e) Taxes imposed under this section shall be remitted to the commission by a gaming licensee the day following each day of wagering.
- 2826 Section 41. A category 1 licensee, a category 2 licensee and a
  2827 category 3 licensee shall be subject to chapters 62 through 62E,
  2828 inclusive, and chapters 63 through 63B, inclusive.

Section 42 Any liability to the commonwealth under this chapter
shall constitute a debt to the commonwealth. Any such debt shall
constitute a lien on all commercial property owned by a gaming
licensee in the commonwealth, once a statement naming such
licensee is recorded, registered or filed, and shall have
priority over any encumbrance theretofore recorded, registered
or filed with respect to any site.

Section 43. Prior to disbursement of a prize in excess of \$600, 2836 2837 a licensee shall review information furnished by the IV-D agency 2838 and by the department of revenue, as set forth in chapter 119A and in this section to ascertain whether the holder of a winning 2839 2840 ticket owes past due child support to the commonwealth or to an 2841 individual to whom the IV-D agency is providing services, and to 2842 ascertain whether the holder of a winning ticket owes any past-2843 due tax liability to the commonwealth. If the holder owes past-2844 due child support or a past-due tax liability, the licensee 2845 shall notify the IV-D agency or the commonwealth, respectively, 2846 of the holder's name, address and social security number. 2847 Subsequent to statutory state and federal tax withholding, the licensee shall first disburse to the IV-D agency the full amount 2848 2849 of the prize or such portion of the prize that satisfies the 2850 holder's past-due child support obligation and, if funds remain 2851 available after that disbursement, the licensee shall disburse

- to the department of revenue the full amount of the prize or
  such portion of the prize that satisfies the holder's past-due
  tax liability. The licensee shall disburse to the holder only
  that portion of the prize, if any, remaining after the holder's
  past-due child support obligation and the holder's past-due tax
  liability have been satisfied.
- 2858 Section 44. The division shall, on a monthly basis, transmit to 2859 the department of transitional assistance and to the IV-D agency, as set forth in chapter 119A, a list of all persons who 2860 2861 were the holders of any winning ticket in excess of \$600.00 in the prior month. The information shall be provided in a format 2862 2863 which is compatible with the automated data processing systems 2864 of said departments, to ensure the immediate identification of 2865 persons who may be receiving public assistance benefits. The information provided shall include the name, address and social 2866 2867 security number of the holder of the winning ticket.
- Section 45. Unclaimed prize money shall be retained by the
  licensee for the person entitled thereto for 1 year after the
  drawing in which the prize was won. If no claim is made for said
  money within such year, the prize money shall be deposited in
  the gaming revenue fund established by section 52.
- 2873 **Section 46.** If the person entitled to a prize or any winning 2874 ticket is under the age of 21 years said prize shall be remitted

2875 to the commission and deposited into the gaming revenue fund established by section 52.

2877 Section 47. A gaming establishment, including any business 2878 located within such establishment, shall not be a certified 2879 project within the meaning of section 3F of chapter 23A. Gaming 2880 establishments shall not be designated an economic opportunity area within the meaning of section 3E of chapter 23A. Gaming 2881 2882 establishments are not eligible for tax increment financing as 2883 set forth in section 59 of chapter 40 or special tax assessments 2884 set forth in section 3E of chapter 23A. Gaming establishments may not be classified and taxed as recreational land under the 2885 provisions of chapter 61B. Gaming establishments may not be 2886 2887 designated as a development district within the meaning of chapter 40Q. Unless otherwise provided, a gaming establishment 2888 2889 or any business located or to be located within a resort casino is not eligible for the following credits or deductions listed 2890 2891 in chapter 62 or chapter 63: the investment tax credit under 2892 section 31A of chapter 63, the employment credit under section 2893 31C of chapter 63, the van pool credit under section 31E of chapter 63, the deduction for expenditures for industrial waste 2894 treatment or air pollution control under section 38D of chapter 2895 2896 63, the deduction for compensation paid to an eligible business facility's employees domiciled in a section of substantial 2897

2898 poverty under section 38F of chapter 63, the alternative energy sources deduction under section 38H of chapter 63, the research 2899 2900 expense credit under section 38M of chapter 63, the economic opportunity area credit under section 6(g) of chapter 62, and 2901 2902 section 38N of chapter 63, the abandoned building deduction 2903 under section 3B(a)(10) of chapter 62, and section 380 of 2904 chapter 63, the harbor maintenance tax credit under section 38P 2905 of chapter 63, the brownfields credit under section 6(j) of 2906 chapter 62, and section 38Q of chapter 63, the historic 2907 rehabilitation tax credit under section 6J of chapter 62 and 2908 section 38R of chapter 63, the automatic sprinkler depreciation deduction under section 38S of chapter 63, and the 2909 2910 credit for a solar water heating system under section 38T of 2911 chapter 63.

2912 Section 48 The sale, assignment, transfer, pledge or other disposition of any security issued by a corporation, which holds 2913 2914 a gaming license is conditional and shall be ineffective if 2915 disapproved by the commission. If at any time the commission 2916 finds that an individual owner or holder of any security of a 2917 corporate licensee or of a holding or intermediary company with respect thereto is not qualified under this chapter, and if as a 2918 2919 result the corporate licensee is no longer qualified to continue 2920 as a gaming licensee in the commonwealth, the commission shall

take any action necessary to protect the interests of the commonwealth including, but not limited to, suspension or revocation of the gaming license of the corporation.

Each corporation which has been issued a gaming license

pursuant to the provisions of this chapter shall file a report

of any change of its corporate officers or members of its board

of directors with the commission. No officer or director shall

be entitled to exercise any powers of office until qualified by

the commission.

2930 Section 49. The commission shall audit as often as the 2931 commission determines necessary, but not less than annually, 2932 the accounts, programs, activities, and functions of all 2933 licensees, and for said purpose the authorized officers and 2934 employees of the commission shall have access to such accounts 2935 at reasonable times and the commission may require the 2936 production of books, documents, vouchers and other records 2937 relating to any matter within the scope of such audit, except 2938 tax returns. The superior court shall have jurisdiction to 2939 enforce the production of records that the commission requires 2940 to be produced pursuant to this section, and the court shall 2941 order the production of all such records within the scope of any such audit. All such audits shall be conducted in accordance 2942 2943 with generally accepted auditing standards established by the

- 2944 American Institute of Certified Public Accountants. In any audit
  2945 report of the accounts, funds, programs, activities, and
  2946 functions of a licensee issued by the commission, containing
  2947 adverse or critical audit results, the commission may require a
  2948 response, in writing, to such audit results. Such response shall
  2949 be forwarded to the commission within 15 days of notification by
  2950 the commission.
- On or before April 1 of each year, the commission shall submit
  a report to the clerks of the house of representatives and the
  senate who shall forward the same to the house and senate
  committees on ways and means which shall include, but not be
  limited to: (i) the number of audits performed under this
  section; (ii) a summary of findings under said audits; and (iii)
  the cost of each audit.
- 2958 Section 50. Unless the commission otherwise determines it to be 2959 in the best fiscal interests of the commonwealth, the commission 2960 shall utilize the services of a private testing laboratory that 2961 has obtained a license as a gaming vendor pursuant to section 26 2962 to perform the testing of slot machines and other gaming 2963 equipment, and may also utilize applicable data from any such 2964 private testing laboratory, or from a governmental agency of a state other than the Massachusetts, authorized to regulate slot 2965 2966 machines and other gaming equipment.

- Section 51. There is herby established and placed upon the books of the commonwealth a Gaming Licensing Fund which shall receive all licensing fees collected from applicants in receipt of a category 1, 2 or 3 gaming license. The fund shall expire on December 31, 2015. The commission shall be the trustee of the fund and shall transfer monies in the fund in order of the following provisions:-
- 2974 (1) \$15,000,000 to the community mitigation fund 2975 established by section 54;
- 2976 (2) \$5,000,000 to the General Fund to reimburse the
  2977 General Fund for the initial regulatory costs of the
  2978 commission;
- 2979 (3) \$40,000,000 to the local capital projects fund 2980 established by section 58;
- 2981 (4) \$50,000,000 shall be transferred to the Manufacturing
  2982 Fund established by section 56;
- 2983 (5) \$25,000,000 shall be transferred to the Community 2984 College Fund established by section 57;
- 2985 (6) \$3,000,000 to the Massachusetts tourism fund 2986 established pursuant to section 35J of chapter 10;

- 2987 (7) Any remaining monies in the fund after disbursement to
  2988 sections 1 through 6 shall be transferred to the
  2989 commonwealth stabilization fund established by section 2H
  2990 of chapter 29;
- Section 52. There is hereby established and placed upon the
  books of the commonwealth a Gaming Revenue Fund which shall
  receive revenues collected from the tax on gross gaming revenue
  received from gaming licensees. The commission shall be the
  trustee of the fund and shall transfer monies in the fund in
  accordance with the following provisions:-
- 2997 (1) Until a category 1 facility is operational, one hundred per 2998 cent of the revenue received from category 2 and category 3 2999 licensees shall be transferred to the gaming local aid fund 3000 established by section 55.
- 3001 (2) Upon the opening of a category 1 facility, all monies 3002 received into the fund shall be transferred as follows:-
- 3003 (a) One per cent shall be transferred to the Massachusetts
  3004 tourism fund established pursuant to section 35J of chapter
  3005 10;
- 3006 (b) Two per cent shall be transferred to the community
  3007 mitigation fund established by section 54; provided,
  3008 however, that said fund balance shall not exceed

- \$15,000,000. Funds in excess of \$15,000,000 shall be transferred to the local capital projects fund established by section 58;
- 3012 (c) Seven per cent shall be transferred to the local capital projects fund established by section 58;
- 3014 (d) Thirty per cent shall be transferred to the Gaming Local
  3015 Aid Fund established by section 55.
- 3016 (e) Thirty per cent shall be transferred to the Commonwealth
  3017 Stabilization Fund established by section 2H of chapter 29;
  3018 and
- 3019 (f) Thirty per cent shall be transferred to the Education Fund established by section 59.
- Section 53 (a) There is hereby established and placed upon the books of the commonwealth a Race Horse Development Fund to be administered by the commission. The commission shall make distributions from the race horse fund to each of the active and operating category 2 licensees conducting live racing.
- 3026 (b) Funds from the race horse development fund shall be
  3027 distributed in proportion to the gross gaming revenue of each
  3028 category 2 licensee; provided that the funds received by each

- 3029 licensee shall be allocated in accordance with the following 3030 provisions:
- 3031 (i) eighty per cent shall be deposited weekly into a
  3032 separate, interest-bearing purse account to be established by
  3033 and for the benefit of the horsemen. The earned interest on the
  3034 account shall be credited to the purse account. Licensees shall
  3035 combine these funds with revenues from existing purse agreements
  3036 to fund purses for live races consistent with those agreements
  3037 with the advice and consent of the horsemen;
- 3038 (ii) for a thoroughbred track, 16 per cent shall be
  3039 deposited on a monthly basis into the Massachusetts thoroughbred
  3040 breeding program authorized by the commission pursuant to
  3041 section 2 of chapter 128;
- (iii) for a harness track, 8 per cent shall be deposited on a monthly basis into the Massachusetts standardbred breeding program authorized by the commission pursuant to section 2 of chapter 128 and an additional 8 per cent shall be deposited on a monthly basis into a standardbred breeder development program authorized by the commission;
- 3048 (iv) four per cent shall be used to fund health and pension
  3049 benefits for the members of the horsemen's organizations
  3050 representing the owners and trainers at the racetrack at which

3051 the category 2 licensee operates for the benefit of the organization's members, their families, employees and others in 3052 3053 accordance with the rule and eligibility requirements of the 3054 organization, as approved by the commission. This amount shall 3055 be deposited within 5 business days of the end of each month 3056 into a separate account to be established by each respective 3057 horsemen's organization at a banking institution of its choice. 3058 Of this amount, the commission shall determine how much should 3059 be paid annually by the horsemen's organization to the 3060 thoroughbred jockeys or standardbred drivers organization at the 3061 racetrack at which the licensed racing entity operates for 3062 health insurance, life insurance or other benefits to active and 3063 disabled thoroughbred jockeys or standardbred drivers in 3064 accordance with the rules and eligibility requirements of that 3065 organization.

3066 Section 54 (a) There shall be established and set up on the
3067 books of the commonwealth a separate fund to be known as the
3068 Community Mitigation Fund. The community fund shall consist of
3069 monies transferred under section 52 and all other monies
3070 credited or transferred to the fund from any other fund or
3071 source pursuant to law; provided, however, that the balance of
3072 the fund shall not exceed \$15,000,000.

- 3073 (b) The commission shall administer the fund and, without
  3074 further appropriation, shall expend monies in the fund to assist
  3075 contiguous communities in offsetting costs related to the
  3076 construction and operation of a gaming facility including, but
  3077 not limited to, communities and water and sewer districts in the
  3078 vicinity of a gaming facility and public safety, including the
  3079 office of the county district attorney.
- 3080 (c) Parties requesting appropriations from the community fund
  3081 shall submit a written request for funding to the commission
  3082 before February 1 of each year. The commission may hold a
  3083 public hearing in the region of a gaming facility to provide
  3084 parties with the opportunity to provide further information
  3085 about their request for funds and shall distribute funds to
  3086 requesting parties based on demonstrated need.
- 3087 Section 55 There shall be established and set up on the books of 3088 the commonwealth a fund to be known as the Gaming Local Aid 3089 Fund. The gaming local aid fund shall consist of monies 3090 transferred under section 52 and all monies credited or 3091 transferred to the fund from any other fund or source pursuant to law.
- Notwithstanding any general or special law, rule or regulation to the contrary, monies from the gaming local aid fund shall be used in addition to the balance of the state lottery fund for

- distribution to cities and towns in accordance with the
  provisions of clause (c) of section 35 of chapter 10 and any
  monies so distributed shall be considered part of "General
  revenue sharing aid" for purposes of annual aid and contribution
  requirements established pursuant to chapter 70 or section 3 of
  the annual general appropriation act.
- 3102 Section 56 There is hereby established and set up on the books
  3103 of the commonwealth a fund to be known as the Manufacturing
  3104 Fund. The manufacturing fund shall be credited any monies
  3105 transferred under section 51 and all monies credited to or
  3106 transferred to the fund from any other fund or source pursuant
  3107 to law.
- 3108 Section 57 There is hereby established and set up on the books
  3109 of the commonwealth a fund to be known as the Community College
  3110 Fund. The community college fund shall be credited any monies
  3111 transferred under section 51 and all monies credited to or
  3112 transferred to the fund from any other fund or source pursuant
  3113 to law.
- 3114 Section 58 There is hereby established and set up on the books
  3115 of the commonwealth a fund to be known as the Local Capital
  3116 Projects Fund. The local capital projects fund shall be credited
  3117 any monies transferred under sections 51 or 52 and all monies

- 3118 credited to or transferred to the fund from any other fund or 3119 source pursuant to law.
- 3120 Section 59 There is hereby established and set up on the books
- 3121 of the commonwealth a fund to be known as the Education Fund.
- 3122 The education fund shall be credited any monies transferred
- 3123 under section 52 and all monies credited to or transferred to
- 3124 the fund from any other fund or source pursuant to law.
- 3125 Section 60 The commission shall continue to evaluate the
- 3126 progress of federally recognized tribes in the commonwealth as
- 3127 they proceed with any applications to place land into trust for
- 3128 the purposes of tribal economic development. The commission
- 3129 shall determine whether it would be in the best interest of the
- 3130 commonwealth to enter into any negotiations with said tribes for
- 3131 the purposes of establishing Class III gaming on tribal land and
- 3132 shall submit reports as it deems necessary, but not less than
- 3133 once a year, to the governor and the clerks of the senate and
- 3134 house of representatives detailing any land in trust issues as
- 3135 well as the financing capabilities of a proposed tribal casino.
- 3136 **Section 61.** There shall be a gaming policy advisory council
- 3137 consisting of 12 members: 1 of whom shall be the state
- 3138 treasurer, or his designee; 1 of whom shall be the attorney
- 3139 general, or his designee; 1 of whom shall be the chair of the
- 3140 commission; 1 of whom shall be the secretary of administration

3141 and finance, or his designee; 1 of whom shall be appointed by 3142 the senate president; 1 of whom shall be appointed by the 3143 speaker of the house of representatives; and 6 of whom shall be 3144 appointed by the governor, 1 of whom shall have an expertise in 3145 the treatment of gambling addiction, 1 of whom shall be a 3146 representative from the tourism industry, 1 of whom shall be a 3147 member of organized labor, 1 of whom shall be a representative 3148 from a licensed gaming establishment; and 2 of whom shall be 3149 appointed from the vicinity of each resort casino upon 3150 determination of the licensee and site location by the commission. Members of the council shall serve for a term of 3151 3152 two years. The council shall convene after all members have 3153 been appointed to the commission and annually thereafter unless 3154 otherwise convened by the governor for the purpose of discussing matters of gaming policy. The recommendations concerning gaming 3155 policy made by the council pursuant to this section shall not be 3156 3157 binding on the commission.

3158 Section 62. The commission shall annually submit a complete and detailed report of the commission's activities within 90 days after the end of the fiscal year to the clerk of the house of representatives, the clerk of the senate, the chairs of the joint committee on economic development and emerging

- 3163 technologies and the chairs of the house and senate committees
- 3164 on ways and means.
- 3165 **SECTION 13** Section 1 of chapter 32 of the General Laws, as
- 3166 appearing in the 2008 Official Edition, is hereby amended by
- 3167 inserting after the word "connector", in line 211, the following
- 3168 words:-, the Massachusetts Gaming Commission,.
- 3169
- 3170 **SECTION 14.** Section 2 of chapter 32A of the General Laws, as so
- 3171 appearing, is hereby amended by inserting after the word
- 3172 "authority", in line 12, the following words:-, the
- 3173 Massachusetts gaming commission.
- 3174 **SECTION 15.** Section 94 of chapter 41 of the General Laws, as so
- 3175 appearing, is hereby amended by inserting after the word "and",
- 3176 in line 7, the first time it appears, the following word:
- 3177 illegal.
- 3178 **SECTION 16.** Section 18D of chapter 58 of the General Laws is
- 3179 hereby repealed
- 3180 SECTION 17. Subsection (d) (1) of section 2 of chapter 62 of the
- 3181 General Laws, as so appearing, is hereby amended by inserting
- 3182 after paragraph (P) the following paragraph:-

- 3183 (Q) Losses from wagering transactions shall be allowed only to 3184 the extent of the gains from such transactions pursuant to 3185 section 165 of the Code..
- 3186 **SECTION 18.** Section 2 of chapter 62B of the General Laws, as so appearing, is hereby amended by striking out the seventh paragraph and inserting in place thereof the following paragraph:-
- 3190 Every person, including the United States, the commonwealth 3191 any political any other state, or subdivision instrumentality of the foregoing, making any payment of lottery 3192 or wagering winnings, which are subject to tax under chapter 62 3193 3194 and which are subject to withholding under section 3402(q) 3195 without the exception for slot machines, and keno, and bingo played at licensed casinos in the commonwealth in subsection 3196 3197 (q)(5) and (r) of the Internal Revenue Code shall deduct and 3198 withhold from such payment an amount equal to 5 percent of such 3199 payment, except that such withholding for purposes of this chapter shall apply to payments of winnings of \$600 or greater 3200 3201 notwithstanding any contrary provisions of the Internal Revenue 3202 Code, as amended from time to time. For purposes of this 3203 chapter and chapter 62C, such payment of winnings shall be treated as if it were wages paid by an employer to an employee. 3204 3205 Every person who is to receive a payment of winnings which is

- 3206 subject to withholding under this section shall furnish to the person making such payment a statement, made under penalties of 3207 3208 perjury, containing the address name, and taxpaver 3209 identification number of the person receiving the payment and of 3210 each person entitled to any portion of such payment.
- 3211 **SECTION 19.** Said chapter 62Bis hereby further amended by 3212 striking out section 5, as so appearing, and inserting in place 3213 thereof the following section:-
- 3214 Section 5. Every employer required to deduct and withhold from an employee or payee a tax under section 2, or who would have 3215 been required under said section in the case of an employee to 3216 3217 deduct and withhold a tax if the employee had not claimed any 3218 personal exemption or dependency exemptions, shall furnish to 3219 each such employee or payee in respect of the wages or other 3220 payments paid by such employer to such employee or payee during 3221 the calendar year, on or before January 31 of the succeeding 3222 year, or, if an employee's employment is terminated before the 3223 close of such calendar year, within 30 days from the day on 3224 which the last payment of wages is made, a written statement in 3225 duplicate showing the name of the employer, the name of the 3226 employee or payee and his social security account number, if any, the total amount of wages or other amounts subject to 3227 3228 taxation under chapter 62, and the total amount deducted and

- withheld as tax. This statement may contain such other information as the commissioner may prescribe. The commissioner may grant reasonable extensions of time, not exceeding 60 days, for the furnishing of the statement.
- 3233 Every employer who fails to withhold or pay to the commissioner 3234 any sums required by this chapter to be withheld or paid shall 3235 personally and individually liable therefore to the commonwealth. The term "employer," as used in this section and 3236 3237 in section 11, includes any person or entity required to 3238 withhold tax from any payee, and includes an officer or employee 3239 of a corporation, or a member or employee of a partnership or limited liability company, who as such officer, employee or 3240 3241 member is under a duty to withhold and pay over taxes in accordance with this section and section 2. Any sum withheld in 3242 3243 accordance with section 2 shall be considered to be held in 3244 trust for the commonwealth.
- If an employer in violation of the provisions of this chapter fails to withhold the tax in accordance with section 2, and thereafter the tax against which such tax may be credited, pursuant to section 9, is paid, the tax so required to be withheld shall not be collected from the employer; but this paragraph shall in no case relieve the employer from liability

- 3251 for any penalties or addition to the tax otherwise applicable in
- 3252 respect of such failure to withhold.
- 3253 **SECTION 20.** The first paragraph of section 8 of chapter 62C of
- 3254 the General Laws, as so appearing, is hereby amended by striking
- 3255 out the last sentence and inserting in place thereof the
- 3256 following sentence:-The same basis of reporting shall be
- 3257 utilized for income that is subject to taxation or withholding
- 3258 under chapter 62 or 62B but is not subject to taxation or
- 3259 withholding under the Code.
- 3260 **SECTION 21.** Subsection (f) of section 38 of chapter 63 of the
- 3261 General Laws, as so appearing, is hereby amended by striking
- 3262 out the third paragraph and inserting in place thereof the
- 3263 following paragraph: ",
- 3264 For the purposes of this subsection: (1) in the case of the
- 3265 licensing of intangible property, the income-producing activity
- 3266 shall be considered to be performed in the commonwealth to the
- 3267 extent that the intangible property is used in the commonwealth;
- 3268 (2) the corporation shall be considered to be taxable in the
- 3269 state of the purchaser if the tangible personal property is
- 3270 delivered or shipped to a purchaser in a foreign country; (3)
- 3271 sales of tangible personal property to the United States
- 3272 government or any agency or instrumentality thereof for purposes
- 3273 of resale to a foreign government or any agency or

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     instrumentality thereof are not sales made in the commonwealth;
     (4) in the case of the sale, exchange or other disposition of a
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     capital asset, as defined in paragraph (m) of section 1 of
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     chapter 62, used in a taxpayer's trade or business, including a
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     deemed sale or exchange of such asset, "sales' are measured by
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     the gain from the transaction; (5) "security' means any
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     interest or instrument commonly treated as a security as well as
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     other instruments which are customarily sold in the open market
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     or on a recognized exchange, including, but not limited to,
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     transferable shares of a beneficial interest in any corporation
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     or other entity, bonds, debentures, notes, and other evidences
     of indebtedness, accounts receivable and notes receivable, cash
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     and cash equivalents including foreign currencies, and
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     repurchase and futures contracts; (6) in the case of a sale or
     deemed sale of a business, the term "sales' does not include
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     receipts from the sale of the business "good will' or similar
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     intangible value, including, without limitation, "going concern
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     value'' and "workforce in place.''; (7) to the extent authorized
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     pursuant to the life sciences tax incentive program established
     by section 5 of chapter 23I, a certified life sciences company
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     may be deemed a research and development corporation for
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     purposes of exemptions under chapters 64H and 64I; and (8) in
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     the case of a business deriving receipts from operating a gaming
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     facility or otherwise deriving receipts from conducting a
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- 3298 wagering business or activity, income-producing activity shall
- 3299 be considered to be performed in this commonwealth to the extent
- 3300 that the location of wagering transactions or activity that
- 3301 generated the receipts is in this commonwealth.
- 3302 **SECTION 22.** Section 2 of chapter 128 of the General Laws, as so
- 3303 appearing, is hereby amended by striking out, in line 99, the
- 3304 words "or dog".
- 3305 SECTION 23. Said section 2 of said chapter 128, as so
- 3306 appearing, is hereby further amended by striking out subsection
- 3307 (i).
- 3308 SECTION 24. Section 1 of chapter 128A of the General Laws, as so
- 3309 appearing, is hereby amended by striking out, in line 6, the
- 3310 words "state racing commission" and inserting in place thereof
- 3311 the following words: Massachusetts gaming commission
- 3312 established pursuant to chapter 23K.
- 3313 **SECTION 25.** Chapter 128A of the General Laws is hereby
- 3314 repealed. .
- 3315 SECTION 26. Section 1 of chapter 128C of the General Laws, as
- 3316 appearing in the 2008 Official Edition, is hereby amended by
- 3317 striking out, in line 12, the words "state racing commission"
- 3318 and inserting in place thereof the following words:-

- 3319 Massachusetts gaming commission established pursuant to chapter
- 3320 23K.
- 3321 **SECTION 27.** Said chapter 128C of the General Laws is hereby
- 3322 repealed.
- 3323 **SECTION 28.** Section 1 of chapter 137 of the General Laws, as
- 3324 appearing in the 2008 Official Edition, is hereby amended by
- 3325 inserting after the words "gaming,", in line 2, the following
- 3326 words:- ,except for gaming conducted in licensed gaming
- 3327 establishments pursuant to chapter 23K.
- 3328 **SECTION 29.** Section 2 of said chapter 137, as so appearing, is
- 3329 hereby amended by striking out, in line 2, the word "where" and
- 3330 inserting in place thereof the following words:-, except for
- 3331 an owner or operator of a licensed gaming establishment pursuant
- 3332 to chapter 23K, where.
- 3333 SECTION 30. Section 3 of said chapter 137, as so appearing, is
- 3334 hereby amended by inserting after the words "betting,", in line
- 3335 5, the following words:- ,except for legalized gaming conducted
- 3336 pursuant to chapter 23K.

- 3338 SECTION 31. Section 18 of chapter 139 of the General Laws, as so
- 3339 appearing, is hereby amended by inserting after the word "of",
- 3340 in line 6, the word: illegal.

- 3341 **SECTION 32.** Section 177A of chapter 140 of the General Laws, as
- 3342 so appearing, is hereby amended by inserting after the word
- 3343 "machines", in line 12, the following words:-, and excluding
- 3344 slot machines as defined by chapter 23K.
- 3345 **SECTION 33.** Section 26A of chapter 180 of the General Laws, as
- 3346 so appearing, is hereby amended by striking out, in lines 4 and
- 3347 16, the following words " or dog".
- 3348 **SECTION 34.** The General Laws are hereby amended by inserting
- 3349 after chapter 267 the following chapter:-
- 3350 Chapter 267A
- 3351 Money Laundering
- 3352 Section 1. As used in this chapter, the following words shall,
- 3353 unless the context clearly requires otherwise, have the
- 3354 following meanings:-
- 3355 "Conducts", initiates, concludes or participates in initiating
- 3356 or concluding a transaction.
- 3357 "Criminal activity", a criminal offense punishable under the
- 3358 laws of the commonwealth by imprisonment in a state prison or a
- 3359 criminal offense committed in another jurisdiction punishable
- 3360 under the laws of that jurisdiction as a felony.

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     "Financial institution", any: (1) bank as defined in section 1
     of chapter 167; (2) national banking association, bank, savings
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     and loan, savings bank, cooperative bank, building and loan, or
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     credit union organized under the laws of the United States; (3)
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     banking association, bank, savings and loan, savings bank,
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     cooperative bank, building and loan or credit union organized
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     under the laws of any state; (4) any agency, agent, or branch of
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     a foreign bank; (5) currency dealer or exchange; (6) any person
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     or business engaged primarily in the cashing of checks; (7)
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     person or business regularly engaged in the issuing, selling, or
     redeeming of traveler's checks, money orders or similar
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     instruments; (8) broker or dealer in securities or commodities;
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     (9) licensed transmitter of funds or other person or business
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     regularly engaged in the transmission of funds to a foreign
     nation for others; (10) investment banker or investment company;
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      (11) insurer; (12) dealer in precious metals, stones or jewels;
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      (13) pawnbroker or scrap metal dealer; (14) telegraph or other
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     communications company; (15) personal property or real estate
     broker; (16) dealer in vehicles, including, but not limited to,
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     automobiles, aircraft and vessels; (17) operator of a betting or
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     gambling facility; (18) travel agent; any thrift institution;
     any operator of a credit card system; or (19) any loan or
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     finance company.
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- 3384 "Monetary instrument", the currency and coin of the United 3385 States or any foreign country; any bank check, money order, stock, investment security, or negotiable instrument in bearer 3386 3387 form or otherwise in such form that title passes upon delivery; 3388 gold, silver or platinum bullion or coins; diamonds, emeralds, 3389 rubies, or sapphires; any negotiable instrument including: bank 3390 checks, cashier's checks, traveler's checks, or monetary orders 3391 made payable to the order of a named party that have not been 3392 endorsed or which bear restrictive endorsements; poker chips, 3393 vouchers or other tokens exchangeable for cash by gaming 3394 entities; and credit cards, debit cards, gift cards, gift 3395 certificates, calling cards, or scrips.
- "Transaction", a purchase, sale, loan, pledge, gift, transfer, 3396 delivery, or other disposition, and with respect to a financial 3397 3398 institution includes a deposit, withdrawal, bailment, transfer 3399 between accounts, exchange of currency, loan, extension credit, purchase or sale of any stock, bond, certificate of 3400 3401 deposit, or other monetary instrument, use of a safe deposit 3402 box, or any other payment, transfer, or delivery by, through, or 3403 to a financial institution, by whatever means effected.
- 3404 Section 2. Whoever knowingly: (1) engages in a transaction
  3405 involving a monetary instrument or other property known to be
  3406 derived from criminal activity with the intent to promote, carry

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     on or facilitate criminal activity, or knowing that the
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     transaction is designed in whole or in part either to conceal or
     disquise the nature, location, source, ownership or control of
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     the property derived from criminal activity or to avoid a
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     transaction reporting requirement of this chapter, of the United
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     States, or of any other state; (2) transports or possesses a
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     monetary instrument or other property that was derived from
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     criminal activity; or (3) directs, organizes, finances, plans,
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     manages, supervises, or controls the transportation of or
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     transactions in monetary instruments or other property known to
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     be derived from criminal activity or which a reasonable person
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     would believe to be derived from criminal activity; is quilty of
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     the crime of money laundering and shall be punished by
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     imprisonment in the state prison for not more than 6 years or by
     a fine of not more than $250,000 or twice the value of the
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     property transacted, whichever is greater, or by both such
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     imprisonment and fine; and for any subsequent offense shall be
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     punished by imprisonment in the state prison for not less than 2
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     years, but not more than 8 years or by a fine of not more than
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     $500,000 or 3 times the value of the property transacted,
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     whichever is greater, or by both such imprisonment and fine.
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     Section 3. (a) A financial institution shall file with the
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attorney general a copy of any and all reports required by the

- 3430 Currency and Foreign Transactions Act, set forth in 31 U.S.C., 3431 sections 5311 through 5315, 31 C.F.R. 103.
- 3432 (b) A financial institution, or any officer, employee, or 3433 agent thereof that maintains and files a record in reliance of 3434 this section shall not be liable to its customer, to a state or 3435 local agency, or to any person for any loss or damage caused in whole or in part by the making, filing, or governmental use of 3436 3437 the report, or any information contained therein. Nothing in this chapter shall be construed to give rise to a private cause 3438 3439 of action for relief or damages. This paragraph does not 3440 preclude a financial institution, in its discretion, from instituting contact with, and thereafter communicating with and 3441 3442 disclosing customer financial records to appropriate federal, 3443 state, or local law enforcement agencies when the financial 3444 institution has reason to suspect that the records or information demonstrate that the customer has violated any 3445 3446 provisions of this chapter.
- 3447 (c) Any report, record, or information obtained by the
  3448 attorney general pursuant to this section is not a public record
  3449 and is not subject to disclosure, except to other state and
  3450 federal law enforcement agencies.

- 3451 (d) Any violation of this section, which is not a violation of
- 3452 section 2, shall be punished by a fine of \$100 for each report
- 3453 not filed.
- 3454 Section 4. All monetary instruments or other property, real or
- 3455 personal, obtained directly as a result of a violation of
- 3456 section 2 of this chapter, shall be subject to forfeiture to the
- 3457 commonwealth.
- 3458 SECTION 35. Section 1 of chapter 271 of the General Laws, as
- 3459 appearing in the 2008 Official Edition, is hereby amended by
- 3460 inserting after the word "gaming", in lines 3 and 4, the
- 3461 following words:- ,except as permitted under chapter 23K.
- 3462 **SECTION 36.** Section 2 of said chapter 271, as so appearing, is
- 3463 hereby amended by inserting after the words "playing", in line
- 3464 4, the following words:-, except as permitted under chapter 23K.
- 3465 **SECTION 37.** Section 3 of said chapter 271, as so appearing, is
- 3466 hereby amended by inserting after the words "gaming", in line 3,
- 3467 the following words:- ,except as permitted under chapter 23K.
- 3468 **SECTION 38.** Section 5 of said chapter 271, as so appearing, is
- 3469 hereby amended by inserting after the words "thing,", in line 7,
- 3470 the following words: except as permitted under chapter 23K.

- 3472 **SECTION 39.** The second paragraph of section 5A of chapter 271,
- 3473 as so appearing, is hereby amended by adding the following
- 3474 sentence:-

- 3476 This section shall not apply to persons who manufacture,
- 3477 transport, sell, offer for sale, store, display, repair,
- 3478 recondition, possess or use any gambling device or parts for use
- 3479 therein for controlled gaming conducted under chapter 23K.

3480

- 3481 **SECTION 40.** Section 6 of said chapter 271, as so appearing, is
- 3482 hereby amended by striking out, in lines 3 and 4, the words
- 3483 "gambling or unlawful game and inserting in place thereof the
- 3484 words: illegal gaming.
- 3485 **SECTION 41.** Section 7 of said chapter 271, as so appearing, is
- 3486 hereby amended by inserting after the word "device", in line 7,
- 3487 the first time it appears, the following words: that is taking
- 3488 place in a legalized gaming establishment pursuant to chapter
- 3489 23K,.
- 3490 **SECTION 42.** Said chapter 271is hereby further amended by
- 3491 striking out section 8, as so appearing, and inserting in place
- 3492 thereof the following section:

3494 Section 8. Whoever owns, occupies, or is in control of a house, 3495 shop or building and knowingly permits the establishing, managing or drawing of such lottery, or such disposal or attempt 3496 3497 to dispose of property, or the sale of a lottery ticket or share 3498 of a ticket, or any other writing, certificate, bill, token or 3499 other device purporting or intended to entitle the holder, 3500 bearer or any other person to a prize or to a share of or 3501 interest in a prize to be drawn in a lottery, or in such 3502 disposal or property, and whoever knowingly suffers money or 3503 other property to be raffled for or won by throwing or using 3504 dice or by any other game of chance that is not being conducted in a legalized gaming facility pursuant to chapter 23K, shall be 3505 3506 punished by a fine of not more than \$2000 or by imprisonment in a jail or house of correction for not more than 1 year. 3507

3508

3509 **SECTION 43.** Section 14 of said chapter 271, as so appearing, is 3510 hereby further amended by inserting after the word "by", in 3511 line 3, the first time it appears, the following words:-3512 illegal games of.

3513

3514 **SECTION 44.** Section 16A of said chapter 271, as so appearing, is hereby amended by inserting after the word "wagerers", in line 3516 14, the following words:- or to persons who organize, supervise,

- 3517 manage or finance persons for the purpose of controlled gaming
- 3518 conducted under chapter 23K.
- 3519 SECTION 45. Section 17 of said chapter 271, as so appearing, is
- 3520 hereby amended by adding the following sentence:-
- 3521 This section shall not apply to persons who organize, supervise,
- 3522 manage or finance persons for the purpose of controlled gaming
- 3523 conducted under chapter 23K.
- 3524 SECTION 46. Section 19 of said chapter 271, as so appearing, is
- 3525 hereby amended by inserting after the word "hazard", in line 16,
- 3526 the following words:-; provided, however, that this section
- 3527 shall not apply to advertising of legalized gaming conducted
- 3528 pursuant to chapter 23K.

- 3530 SECTION 47. Section 20 of said chapter 271, as so appearing, is
- 3531 hereby amended by inserting after the word "used", in line 17,
- 3532 the following words:- ;provided, however that this section
- 3533 shall not apply to advertising of legalized gaming conducted
- 3534 pursuant to chapter 23K.
- 3536 **SECTION 48.** Section 22 of said chapter 271, as so appearing, is
- 3537 hereby amended by inserting after the word "of", in line 6, the
- 3538 third time it appears, the following word: illegal.

3539	SECTION 49. Section 23 of said chapter 271, as so appearing, is
3540	hereby amended by inserting after the word "for", in line 28,
3541	the following words:-; provided, however, that such provision
3542	shall not apply to legalized gaming conducted pursuant chapter
3543	23K.
3544	
3545	SECTION 50. Section 28 of said chapter 271, as so appearing, is
3546	hereby amended by inserting after the word "of", in line 3, the
3547	third time it appears, the following word: - illegal.
3548	SECTION 51. Section 31 of said chapter 271, as so appearing, is
3549	hereby amended by inserting after the word "both", in line 8,
3550	the following words:- ;provided, however, that this section
3551	shall not apply to legalized racing conducted pursuant to
3552	chapter 23K.
3553	
3554	SECTION 52. The General Laws are hereby amended by inserting
3555	after chapter 271 the following new chapter:-
3556	
3557	Chapter 271A
3558	Enterprise Crime
3559	

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3560 Section 1. As used in this chapter, the following words shall,
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- 3561 unless the context clearly requires otherwise, have the
- 3562 following meanings:-
- 3563 "Criminal enterprise activity", to commit , attempt to commit,
- 3564 conspire to commit, or solicit, coerce, aid, abet, or intimidate
- 3565 another to commit any of the following criminal activity under
- 3566 the laws of the commonwealth or equivalent crimes under the laws
- 3567 of any other jurisdiction: murder; rape; manslaughter; assault;
- 3568 assault and battery; mayhem; robbery; extortion; stalking;
- 3569 criminal harassment; kidnapping; arson; burglary; malicious
- 3570 destruction of property; commission of a felony for hire;
- 3571 breaking and entering; child exploitation; poison; human
- 3572 trafficking; violation of constitutional rights; usury;
- 3573 uttering; misuse or fraudulent use of credit cards; identity
- 3574 fraud; misappropriation of funds; gross fraud; insurance fraud;
- 3575 prize fighting; boxing matches; counterfeiting; perjury;
- 3576 subornation of perjury; obstruction of justice; money
- 3577 laundering; witness intimidation; bribery; electronic
- 3578 eavesdropping; prostitution; receiving stolen property; larceny
- 3579 over \$250.00; larceny by false pretenses or/embezzlement;
- 3580 forgery; prohibited financial interest; procurement fraud; false
- 3581 claims; tax evasion; filing false tax return; crimes involving
- 3582 violations of laws relating to gambling and lottery; gift;
- 3583 liquor; tobacco s; firearms; securities; lobbying; ethics;

3584 conflict of interest child and elder abuse; or any conduct
3585 defined as a racketeering activity under Title 18, U.S.C. s.
3586 1961(1)(A)(B) and (D).

"Enterprise", any individual, sole proprietorship, partnership,

3589 corporation, trust or other legal entity, or any unchartered

3590 union, association or group of persons associated in fact

3591 although not a legally recognized entity, and including unlawful

3592 and lawful enterprises and governmental and other entities.

"Pattern of criminal enterprise activity", engaging in at least two incidents of criminal enterprise activity that have the same or similar pattern, intents, results, accomplices, victims or methods of commission, or are otherwise interrelated by distinguishing characteristics and are not isolated incidents; provided Y at least 1 of the acts occurred after the effective date of this act and the last of the incidents occurred within 5 years after a prior commission of criminal enterprise activity.

"Unlawful debt", a debt incurred or contracted in an illegal
3604 gambling activity or business or which is unenforceable under
3605 state or federal law in whole or part as to principal or
3606 interest because of the law relating to usury.

Section 2. Whoever knowingly: (1) through a pattern of criminal 3608 enterprise activity or through the collection of an unlawful 3609 debt, receives anything of value or acquires or maintains, 3610 3611 directly or indirectly, any interest in or control of any 3612 enterprise; (2) has received any proceeds derived, directly or 3613 indirectly, from a pattern of criminal enterprise activity or 3614 through the collection of an unlawful debt, to use or invest, 3615 directly or indirectly, any part of the proceeds including 3616 proceeds derived from the investment, in the acquisition of any 3617 interest in real property, or in the establishment or operation 3618 of, any enterprise; (3) is employed by or associated with any enterprise to conduct or participate, directly or indirectly, in 3619 3620 the conduct of the enterprise's affairs by engaging in a pattern 3621 of criminal enterprise activity or through the collection of an unlawful debt; or (4) conspires or attempts to violate 3622 subsections (a), (b), or (c) of this section; is guilty of 3623 3624 enterprise crime and shall be punished by imprisonment in the 3625 state prison for not more than 3 years and not more than 15 3626 years or by a fine of not more than \$25,000, or by both such 3627 imprisonment and fine.

A purchase of securities on the open market for purposes of investment, and without the intention of controlling or participating in the control of the issuer, or of assisting another to do so, shall not be unlawful under this section if

the securities of the issuer held by the purchaser, the members of his immediate family, and his or their accomplices in any pattern of criminal activity or the collection of an unlawful debt after such purchase do not amount in the aggregate to one percent of the outstanding securities of any one class and do not confer, either in law or in fact, the power to elect one or more directors of the issuer.

3639 Section 3. All monetary proceeds or other property, real or
3640 personal, obtained directly as a result of a violation of this
3641 chapter, shall be subject to seizure and forfeiture to the
3642 commonwealth.

**SECTION 53.** Section 39 of chapter 272 of the General Laws, as appearing in the 2008 Official Edition, is hereby amended by inserting after the word "in", in line 7, the following word:- illegal.

**SECTION 54.** Section 99 of said chapter 272, as so appearing, is 3650 hereby amended by inserting after the word "forgery,", in line 3651 68, the word: illegal.

- 3653 **SECTION 55** . Said section 13 of said chapter 494, as most
- 3654 recently amended by section 2 of chapter 114 of the acts of
- 3655 1991, is hereby further amended by striking out clause (c).
- 3656 SECTION 56. Clause (d) of said section 13 of said chapter 494,
- 3657 as appearing in said section 2 of said chapter 114, is hereby
- 3658 amended by striking out, in line 21, the words "(b) or (c)" and
- 3659 inserting in place thereof the following words: and (b).
- 3660 SECTION 57. Said section 13 of said chapter 494, as most
- 3661 recently amended by said section 2 of said chapter 114, is
- 3662 hereby further amended by striking out subsection (f)
- 3664 **SECTION 58.** The first paragraph of section 12A of chapter 494 of
- 3665 the acts of 1978 is hereby amended by striking out the words
- 3666 "and until July 31, 2010", inserted by section 1 of chapter 167
- 3667 of the acts of 2009, and inserting in place thereof the
- 3668 following words:- December 31, 2014.
- 3669 **SECTION 59.** The last paragraph of said section 12A of said
- 3670 chapter 494 is hereby amended by striking out the words "July
- 3671 31, 2010", inserted by section 2 of said chapter 167, and
- 3672 inserting in place thereof the following words:- December 31,
- 3673 2014.

**SECTION 60.** The introductory paragraph of section 13 of said chapter 494 is hereby amended by striking out the words "and until July 31, 2010", inserted by section 3 of said chapter 167, and inserting in place thereof the following words:- and until

December 31, 2014.

- **SECTION 61.** Section 15 of said chapter 494 is hereby amended by striking out the words "and until July 31, 2010", inserted by section 4 of said chapter 167, and inserting in place thereof the following words:- and until December 31, 2014.
- **SECTION 62.** The first paragraph of section 9 of chapter 277 of the acts of 1986 is hereby amended by striking out the words
  3687 "and until July 31, 2010", inserted by section 5 of said chapter
  3688 167, and inserting in place thereof the following words:- and
  3689 until December 31, 2014.
- 3690 SECTION 63. The first sentence of the first paragraph of
  3691 section 3 of chapter 114 of the acts of 1991 is hereby amended
  3692 by striking out the words "and until July 31, 2010", inserted by
  3693 section 6 of said chapter 167, and inserting in place thereof
  3694 the following words:- and until December 31, 2014.

**SECTION 64.** The last paragraph of said section 3 of said chapter 114 is hereby amended by striking out the words "July

3698 31, 2010", inserted by section 7 of said chapter 167, and
3699 inserting in place thereof the following words:- December 31,
3700 2014.

3701

- 3702 **SECTION 65.** The first paragraph of section 4 of said chapter
- 3703 114 is hereby amended by striking out the words "and until July
- 3704 31, 2010", inserted by section 8 of said chapter 167, and
- 3705 inserting in place thereof the following words:- and until
- 3706 December 31, 2014.

3707

- 3708 **SECTION 66.** The last paragraph of said section 4 of said
- 3709 chapter 114 is hereby amended by striking out the words "July
- 3710 31, 2010", inserted by section 9 of said chapter 167, and
- 3711 inserting in place thereof the following words: December 31,
- 3712 2014.

3713

- 3714 **SECTION 67.** The first paragraph of section 5 of said chapter
- 3715 114 is hereby amended by striking out the words "and until July
- 3716 31, 2010", inserted by section 10 of said chapter 167, and
- 3717 inserting in place thereof the following words:- and until
- 3718 December 31, 2014.

- 3720 SECTION 68. Section 13 of chapter 101 of the acts of 1992 is
- 3721 hereby amended by striking out the words "July 31, 2010",

- 3722 inserted by section 11 of said chapter 167, and inserting in
- 3723 place thereof the following words: December 31, 2014.

- 3725 SECTION 69. Section 45 of chapter 139 of the acts of 2001 is
- 3726 hereby amended by striking out the words "July 31, 2010",
- 3727 inserted by section 12 of said chapter 167, and inserting in
- 3728 place thereof the following words:- December 31, 2014.

- 3730 SECTION 70. Section 20 of chapter 449 of the acts of 2006 is
- 3731 hereby amended by striking out the words "July 31, 2010",
- inserted by section 13 of said chapter 167, and inserting in
- 3733 place thereof the following words: December 31, 2014.
- 3734 **SECTION 71.** Notwithstanding any general or special law to the
- 3735 contrary, in making initial appointments to the board of
- 3736 directors of the Massachusetts gaming commission established
- 3737 pursuant to section 3 of chapter 23K of the General Laws, the
- 3738 governor, the attorney general and the treasurer and receiver
- 3739 general, by majority agreement, shall appoint 1 commissioner to
- 3740 serve for a term of 3 years, 1 commissioner to serve for a term
- 3741 of 4 years, 1 commissioner to serve for a term of 5 years, 1
- 3742 commissioner to serve for a term of 6 years, and 1 commissioner
- 3743 to serve for a term of 7 years.

- 3744 **SECTION 72.** Notwithstanding any general or special law to the
- 3745 contrary, the vote of a municipality required pursuant to
- 3746 section 16 of chapter 23K of the General Laws shall occur after
- 3747 the effective date of this act.
- 3748 SECTION 73. Pursuant to section 2 of chapter 1194, 64 Stat.
- 3749 1134, 15 U.S.C. 1171-1177, approved January 2, 1951, the
- 3750 commonwealth, acting by and through duly elected and qualified
- 3751 members of the general court, does declare and proclaim that the
- 3752 commonwealth shall be exempt from the provisions of chapter
- 3753 1194, 64 Stat. 1134, 15 U.S.C. 1171 to 1178 for any gambling
- 3754 device authorized for use and transport under chapter 23K of the
- 3755 General Laws and any regulations promulgated thereunder.
- 3756 **SECTION 74.** All shipments of qambling devices into the
- 3757 commonwealth, including slot machines, the registering,
- 3758 recording and labeling of which has been duly had by the
- 3759 manufacturer of dealer thereof in accordance with sections 3 and
- 3760 4 of an Act of Congress of the United States entitled "An act to
- 3761 prohibit transportation of gambling devices in interstate and
- 3762 foreign commerce," approved January 2, 1951, being chapter 1194,
- 3763 64 Stat. 1134, and also designated as 15 USC §§ 1171-1177 ,
- 3764 shall be deemed legal shipments thereof into this commonwealth.
- 3765 **SECTION 75.** Notwithstanding any general or special law to the
- 3766 contrary, the Massachusetts gaming commission shall analyze the

3767 pari-mutuel and simulcasting statutes in effect as of the 3768 effective date of this act. Said analysis shall include a review 3769 of the efficacy of said statutes and the need to replace said 3770 statutes pursuant to the sunset of chapters 128A and 128C of the 3771 General Laws established under this act. Said review shall not 3772 include a review of whether to increase the number of running 3773 horse, harness horse or greyhound racing meeting licensees. Said 3774 commission shall report its finding together with legislation, 3775 if any, to the clerks of the house of representatives and senate 3776 and to the chairs of the joint committee on economic development 3777 and emerging technologies no later than January 1, 2013.

3778 **SECTION 76.** Section 25 and 27 of this act shall take effect on July 31, 2014.