

HOUSENo. 4708

The Commonwealth of Massachusetts

HOUSE OF REPRESENTATIVES, May 13, 2020.

The committee on Ways and Means to whom was referred the Bill financing the general governmental infrastructure of the Commonwealth (House, No. 4039), reports recommending that the same ought to pass with an amendment substituting therefor the accompanying bill (House, No. 4708) [Bond Issue: General Obligation Bonds: \$1,630,750,000.00].

For the committee,

AARON MICHLEWITZ.

HOUSE No. 4708

The Commonwealth of Massachusetts

**In the One Hundred and Ninety-First General Court
(2019-2020)**

An Act financing the general governmental infrastructure of the Commonwealth.

Whereas, The deferred operation of this act would tend to defeat its purpose, which is to provide forthwith for the general governmental infrastructure needs of the commonwealth, therefore it is hereby declared to be an emergency law, necessary for the immediate preservation of the public convenience.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. To provide for a program of capital investments for public safety,
2 governmental infrastructure, information technology and data and cyber-security improvements
3 to various state programs, services, agencies, institutions and properties and to fund technology
4 infrastructure, the sums set forth in this act, for the several purposes and subject to the conditions
5 specified in this act, are hereby made available, subject to the laws regulating the disbursement
6 of public funds, which sums shall be in addition to any other amounts previously appropriated
7 for these purposes; provided, that the amounts specified for a particular project may be adjusted
8 in order to facilitate projects authorized in this act.

9 SECTION 2.

10 EXECUTIVE OFFICE OF TECHNOLOGY SERVICES AND SECURITY

Office of the Secretary

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1790-3006 For costs associated with initiatives, projects, and expenditures to make improvements to the quality, consistency, efficiency and delivery of any service or program for the benefit of the public and the interactions between residents and state agencies and instrumentalities of the commonwealth, including but not limited to, planning and studies, the preparation of plans and specifications, purchase, procurement, acquisition, licensing and implementation of information technology, telecommunications and data-security-related equipment, hardware, software, systems, intellectual property and related projects for various state agencies of the commonwealth; provided, that for projects the secretary of administration and finance certifies to the comptroller directly or indirectly generate state revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary savings to the state treasurer for payment of debt service related to those projects; and provided further, that any federal reimbursement received by a state agency in connection with projects funded from this item may be retained by the state agency or the executive office of technology services and security and expended for the purposes of the project, without further appropriation, in addition to the amounts appropriated in this item \$195,000,000

1790-3007 For costs associated with initiatives, projects, and expenditures to make improvements to the quality, consistency, efficiency and delivery of any service or program to support, improve, extend, secure or maintain technology or telecommunications infrastructure, including but not limited to, planning and studies, the preparation of plans and specifications, purchase, procurement, acquisition, licensing and implementation of information technology, telecommunications and data-security-related equipment, hardware, software, systems, intellectual property and related projects for various state agencies of the commonwealth;

34 provided, that for projects the secretary of administration and finance certifies to the comptroller
35 directly or indirectly generate state revenue or budgetary savings, the comptroller shall transfer
36 such revenue or budgetary savings to the state treasurer for payment of debt service related to
37 those projects; and provided further, that any federal reimbursement received by a state agency
38 in connection with projects funded from this item may be retained by the state agency or the
39 executive office of technology services and security and expended for the purposes of the
40 project, without further appropriation, in addition to the amounts appropriated in this
41 item..... \$150,000,000

42 1790-3008 For costs associated with planning and studies, the preparation of plans and
43 specifications, purchase, procurement, acquisition, licensing and implementation of information
44 technology, telecommunications and data-security-related equipment, hardware, software,
45 systems, intellectual property and related projects for various state agencies and public
46 instrumentalities of the commonwealth to mitigate, avoid or respond to risks to the security of
47 the commonwealth’s technology and telecommunications infrastructure or operations; provided,
48 that for projects the secretary of administration and finance certifies to the comptroller directly or
49 indirectly generate state revenue or budgetary savings, the comptroller shall transfer such
50 revenue or budgetary savings to the state treasurer for payment of debt service related to those
51 projects; provided further, that no less than \$5,000,000 shall be provided to cybersecurity,
52 software, hardware and infrastructure upgrades at community colleges; and provided further, that
53 any federal reimbursement received by a state agency in connection with projects funded from
54 this item may be retained by the state agency or the executive office of technology services and
55 security and expended for the purposes of the project, without further appropriation, in addition
56 to the amounts appropriated in this item.....\$140,000,000

57 1790-3009 For costs associated with planning and studies, the preparation of plans and
58 specifications, purchase, procurement, acquisition, licensing and implementation of information
59 technology, telecommunications and data-security-related equipment, hardware, software,
60 systems, intellectual property and related projects for various state agencies of the
61 commonwealth including, but not limited to, executing strategic initiatives, improving business
62 intelligence and modernizing governmental functions; provided, that funds may be expended for
63 costs associated with the development, implementation and deployment of an online delivery
64 system for unemployment compensation benefits; provided further, that for projects the secretary
65 of administration and finance certifies to the comptroller directly or indirectly generate state
66 revenue or budgetary savings, the comptroller shall transfer such revenue or budgetary savings to
67 the state treasurer for payment of debt service related to those projects; and provided further, that
68 any federal reimbursement received by a state agency in connection with projects funded from
69 this item may be retained by the state agency or the executive office of technology services and
70 security and expended for the purposes of the project, without further appropriation, in addition
71 to the amounts appropriated in this item.....\$165,000,000

72 SECTION 2A.

73 EXECUTIVE OFFICE OF EDUCATION

74 *Department of Elementary and Secondary Education*

75 1599-7064 For a competitive, matching grant program to be administered by the
76 executive office of education and the department of elementary and secondary education, in
77 consultation with the secretary of technology services and security, to assist public school
78 districts in improving student instruction and assessment through the use of information

79 technology; provided, that the program shall include assistance to public school districts to
80 establish, enhance or expand remote learning environments; provided further, that funds may be
81 used to reimburse costs incurred by school districts establishing, enhancing or expanding remote
82 learning environments in response to the state of emergency concerning the novel coronavirus
83 outbreak declared by the governor on March 10, 2020; provided further, that the executive office
84 of education and the department of elementary and secondary education, in consultation with the
85 executive office of technology services and security, shall determine the criteria used to evaluate
86 applications for the matching grant program; provided further, that the criteria shall promote
87 access to broadband to public school districts; and provided further, that such criteria shall
88 include, but not be limited to, the commitment of the school district to improve the efficiency
89 and productivity of education through the use of technology, to deliver statewide online
90 assessments, to provide student access to individualized and rigorous digital learning experiences
91 and to ensure that educators and administrators have the knowledge and skills to develop and
92 implement digital learning curricula.....\$25,000,000

93 *Department of Higher Education*

94 7066-6829 For initiatives to improve the safety and security of public institutions of
95 higher education, to be administered in coordination with the executive office of education and
96 the executive office of public safety and security; provided, that funding may be used for multi-
97 year grants to public institutions of higher education for school security and communications
98 upgrades; provided further, that funding may be used to provide training for campus public
99 safety officials; provided further, that funding may be used to provide upgrades of security
100 cameras, door locks, active shooter detection systems, emergency communication systems,

101 campus lighting and emergency call boxes; and provided further, that not less than \$10,000,000
102 shall be provided to community colleges.....\$30,000,000

103 SECTION 2B.

104 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

105 *Office of the Secretary*

106 1599-1952 For a competitive, matching grant program to be administered by the
107 executive office for administration and finance, in consultation with the secretary of technology
108 services and security, to assist municipalities with the construction of fiber broadband
109 infrastructure and related projects and expenditures \$20,000,000

110 SECTION 2C.

111 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

112 *Office of the Secretary*

113 1100-2512 For a grant program to cities, towns, regional organizations whose
114 membership is exclusively composed of municipal governments or municipal redevelopment
115 authorities or agencies or similar governmental development agencies to provide funding for
116 capital purposes, including, but not limited to, planning and studies, preparation of plans and
117 specifications, site assembly and preparation, dispositions, acquisitions, repairs, renovations,
118 improvements, construction, demolition, remediation, modernization and reconstruction of
119 facilities, infrastructure, equipment and other capital assets, technical assistance, information
120 technology equipment and infrastructure and for costs associated with improving accessibility of

143 maintenance; provided further, that where appropriate, the commissioner of capital asset
144 management and maintenance may transfer funds authorized herein in accordance with a
145 delegation of project control and supervision process pursuant to section 5 of chapter 7C of the
146 General Laws; and provided further, that funds so transferred shall be distributed based on the
147 severity of the need that the repair shall address and other criteria developed by the division of
148 capital asset management and maintenance, in consultation with the secretary of administration
149 and finance.....\$150,000,000

150 4000-2023 For costs associated with planning and studies, dispositions, acquisition of
151 land and buildings and interests therein by purchase, prepayment of lease for a term that exceeds
152 the useful life of the facility, gift or other transfer or by eminent domain pursuant to chapter 79
153 of the General Laws, for the preparation of plans and specifications, repairs, construction,
154 renovations, improvements, modernization, construction, reconstruction, furnishing, equipping,
155 acquiring, remodeling, refurbishing, asset management, accessibility improvements, demolition,
156 disposition and remediation of facilities and grounds operated by the various departments within
157 the executive office of health and human services, all as the commissioner of capital asset
158 management and maintenance, in consultation with the secretary of health and human services
159 and the appropriate commissioners of the departments within the executive office, shall consider
160 appropriate; provided, that costs payable from this item shall include, but not be limited to, the
161 costs of leases of temporary relocation space or equipment as required for completion of a
162 project; and provided further, that any federal reimbursement received by a state agency
163 including, but not limited to, projects related to the provision of health care, human services and
164 veterans' services in connection with projects funded from this item may be retained by the
165 executive office for administration and finance and expended for the purposes of the project,

187 given to projects undertaken for the purpose of compliance with state codes and laws or for other
188 purposes related to the health and safety of residents..... \$10,000,000

189 *Board of Library Commissioners*

190 7000-9092 For a program of grants to cities and towns for approved public library
191 projects pursuant to sections 19G to 19J, inclusive, of chapter 78 of the General
192 Laws.....\$100,000,000

193 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

194 *Department of Fire Services*

195 8324-2019 For the study, preparation of plans and specifications, design, remediation,
196 demolition, construction, renovation and improvements, including furnishings and equipment, of
197 department of fire services facilities and grounds, including the establishment of a department of
198 fire services Southeastern Massachusetts firefighter training facility, for costs associated with
199 repair and maintenance of department of fire services grounds, buildings, building systems and
200 equipment and for the acquisition of apparatus and specialty vehicles.....\$10,000,000

201 LEGISLATURE

202 *House of Representatives*

203 9600-2020 For necessary information technology upgrades for the house of
204 representatives..... \$1,250,000

205 SECTION 2D.

206 EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

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Office of the Secretary

8324-2000 For a grant program to be awarded competitively to fire departments of cities, towns, fire districts and authorities of the commonwealth to purchase firefighter safety equipment; provided, that eligible fire safety equipment under this program shall include, but not be limited to, washer or dryer units, turnout gear, hand-held power lights, communication devices, personal alarm safety systems, self-contained breathing apparatus, fit test equipment, air packs, tanks, compressors, thermal imaging devices and computerized personnel accountability systems, but shall exclude firefighter vehicles\$25,000,000

SECTION 2E.

EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

Office of the Secretary

8000-0703 For equipment for the department of correction and other agencies within the executive office of public safety and security including, but not limited to, medical equipment, security equipment, safety equipment, communications equipment and vehicles.....\$30,000,000

Department of State Police

8000-2024 For the replacement of state police cruisers and accompanying equipment; provided, that funds may be expended for equipment purchased in conjunction with the operation of the state police cruiser fleet, including, but not limited to, mobile data terminals.....\$92,500,000

SECTION 2F.

227 EXECUTIVE OFFICE OF ENERGY AND ENVIRONMENTAL AFFAIRS

228 *Department of Agricultural Resources*

229 2511-0123 For a food security program, including grants to fund costs of immediate and
230 projected infrastructure needs for farms, retailers, fisheries, food system businesses and food
231 distribution channels including, but not limited to, food banks, farm stands, food hubs, elder
232 services, and community supported agriculture farms, while taking into account the unique needs
233 of rural and urban areas and gateway municipalities as defined in section 3A of chapter 23A of
234 the General Laws, in order to adapt to the disruptions caused as a result of the outbreak of the
235 2019 novel coronavirus, also known as COVID-19, to provide greater access to local food in
236 ways that support social-distancing recommendations, and to also provide grants that support
237 food banks and other parts of the food distribution channel to meet the urgent needs as a result of
238 COVID-19 by expanding services, which may include, but shall not be limited to: (i) information
239 technology needs, including the development of online markets and delivery systems, including
240 an online system to link food system channels to identify and match agricultural and fishery
241 products to consumers and markets, particularly to benefit food insecure communities; (ii)
242 facility adaptation to new safety guidelines, including new signage and the installation of
243 handwashing stations; and (iii) storage and processing equipment to adapt to supply chain
244 disruptions, including for cold and ambient storage and vehicles for distribution....\$36,000,000

245 SECTION 3. The second sentence of section 16 of chapter 304 of the acts of 2008 is
246 hereby amended by striking out the figure “10” and inserting in place thereof the following
247 figure:- 20.

248 SECTION 4. The third sentence of said section 16 of said chapter 304 is hereby amended
249 by striking out the figure “2023” and inserting in place thereof the following figure:- 2033.

250 SECTION 5. The second sentence of subsection (a) of section 6 of chapter 257 of the acts
251 of 2014 is hereby amended by striking out the figure “10” and inserting in place thereof the
252 following figure:- 20.

253 SECTION 6. The third sentence of said subsection (a) of said section 6 of said chapter
254 257 is hereby amended by striking out the figure “2029” and inserting in place thereof the
255 following figure:- 2039.

256 SECTION 7. To meet the expenditures necessary in carrying out section 2, the state
257 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
258 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
259 \$650,000,000. All such bonds issued by the commonwealth shall be designated on their face,
260 General Governmental Infrastructure Act of 2020, and shall be issued for a maximum term of
261 years, not exceeding 10 years, as the governor may recommend to the general court under
262 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
263 later than June 30, 2035. All interest and payments on account of principal on these obligations
264 shall be payable from the General Fund. Bonds and interest thereon issued under this section
265 shall, notwithstanding any other provision of this act, be general obligations of the
266 commonwealth.

267 SECTION 8. To meet the expenditures necessary in carrying out section 2A, the state
268 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
269 amount to be specified by the governor from time to time but not exceeding, in the aggregate,

270 \$55,000,000. All such bonds issued by the commonwealth shall be designated on their face,
271 General Governmental Infrastructure Act of 2020, and shall be issued for a maximum term of
272 years, not exceeding 10 years, as the governor may recommend to the general court under
273 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
274 later than June 30, 2035. All interest and payments on account of principal on these obligations
275 shall be payable from the General Fund. Bonds and interest thereon issued under this section
276 shall, notwithstanding any other provision of this act, be general obligations of the
277 commonwealth.

278 SECTION 9. To meet the expenditures necessary in carrying out section 2B, the state
279 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
280 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
281 \$20,000,000. All such bonds issued by the commonwealth shall be designated on their face,
282 General Governmental Infrastructure Act of 2020, and shall be issued for a maximum term of
283 years, not exceeding 10 years, as the governor may recommend to the general court under
284 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
285 later than June 30, 2035. All interest and payments on account of principal on these obligations
286 shall be payable from the General Fund. Bonds and interest thereon issued under this section
287 shall, notwithstanding any other provision of this act, be general obligations of the
288 commonwealth.

289 SECTION 10. To meet the expenditures necessary in carrying out section 2C, the state
290 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
291 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
292 \$722,250,000. All such bonds issued by the commonwealth shall be designated on their face,

293 General Governmental Infrastructure Act of 2020, and shall be issued for a maximum term of
294 years, not exceeding 30 years, as the governor may recommend to the general court under
295 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
296 later than June 30, 2055. All interest and payments on account of principal on these obligations
297 shall be payable from the General Fund. Bonds and interest thereon issued under this section
298 shall, notwithstanding any other provision of this act, be general obligations of the
299 commonwealth.

300 SECTION 11. To meet the expenditures necessary in carrying out section 2D, the state
301 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
302 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
303 \$25,000,000. All such bonds issued by the commonwealth shall be designated on their face,
304 General Governmental Infrastructure Act of 2020, and shall be issued for a maximum term of
305 years, not exceeding 10 years, as the governor may recommend to the general court under
306 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
307 later than June 30, 2035. All interest and payments on account of principal on these obligations
308 shall be payable from the General Fund. Bonds and interest thereon issued under this section
309 shall, notwithstanding any other provision of this act, be general obligations of the
310 commonwealth.

311 SECTION 12. To meet the expenditures necessary in carrying out section 2E, the state
312 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
313 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
314 \$122,500,000. All such bonds issued by the commonwealth shall be designated on their face,
315 General Governmental Infrastructure Act of 2020, and shall be issued for a maximum term of

316 years, not exceeding 7 years, as the governor may recommend to the general court under section
317 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later
318 than June 30, 2032. All interest and payments on account of principal on these obligations shall
319 be payable from the General Fund. Bonds and interest thereon issued under this section shall,
320 notwithstanding any other provision of this act, be general obligations of the commonwealth.

321 SECTION 13. To meet the expenditures necessary in carrying out section 2F, the state
322 treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an
323 amount to be specified by the governor from time to time but not exceeding, in the aggregate,
324 \$36,000,000. All such bonds issued by the commonwealth shall be designated on their face,
325 General Governmental Infrastructure Act of 2020, and shall be issued for a maximum term of
326 years, not exceeding 20 years, as the governor may recommend to the general court under
327 section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not
328 later than June 30, 2045. All interest and payments on account of principal on these obligations
329 shall be payable from the General Fund. Bonds and interest thereon issued under this section
330 shall, notwithstanding any other provision of this act, be general obligations of the
331 commonwealth.

332 SECTION 14. To provide for the continued availability of certain bond-funded spending
333 authorizations which otherwise would expire, the balances of the following appropriation items
334 and any allocations thereof are hereby extended through June 30, 2024 for the purposes of and
335 subject to the conditions stated for these items in the original authorizations and any amendments
336 to such authorizations: 0640-0035, 1100-9200, 1599-7061, 1790-3001, 1790-3002, 1790-3003,
337 7000-9091 and 8100-2026.