

HOUSE No. 567

The Commonwealth of Massachusetts

PRESENTED BY:

Bradley H. Jones, Jr.

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying proposal for constitutional amendment:

Proposal for a legislative amendment to the Constitution for an independent redistricting commission.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Bradley H. Jones, Jr.</i>	<i>20th Middlesex</i>
<i>Bradford R. Hill</i>	<i>4th Essex</i>
<i>Elizabeth A. Poirier</i>	<i>14th Bristol</i>
<i>Susan Williams Gifford</i>	<i>2nd Plymouth</i>
<i>Todd M. Smola</i>	<i>1st Hampden</i>
<i>Paul K. Frost</i>	<i>7th Worcester</i>
<i>F. Jay Barrows</i>	<i>1st Bristol</i>
<i>Keiko M. Orrall</i>	<i>12th Bristol</i>
<i>Sheila C. Harrington</i>	<i>1st Middlesex</i>
<i>Shawn Dooley</i>	<i>9th Norfolk</i>
<i>Kimberly N. Ferguson</i>	<i>1st Worcester</i>
<i>Nicholas A. Boldyga</i>	<i>3rd Hampden</i>
<i>Kevin J. Kuros</i>	<i>8th Worcester</i>
<i>James J. Lyons, Jr.</i>	<i>18th Essex</i>
<i>David T. Vieira</i>	<i>3rd Barnstable</i>

HOUSE No. 567

By Mr. Jones of North Reading, a petition (accompanied by proposal for constitutional amendment, House, No. 567) of Bradley H. Jones, Jr. and others for a legislative amendment to the Constitution relative to creating an independent redistricting commission. Election Laws.

[SIMILAR MATTER FILED IN PREVIOUS SESSION
SEE HOUSE, NO. 60 OF 2013-2014.]

The Commonwealth of Massachusetts

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**In the One Hundred and Eighty-Ninth General Court
(2015-2016)**
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Proposal for a legislative amendment to the Constitution for an independent redistricting commission.

A majority of all the members elected to the Senate and House of Representatives, in joint session, hereby declares it to be expedient to alter the Constitution by the adoption of the following Article of Amendment, to the end that it may become a part of the Constitution [if similarly agreed to in a joint session of the next General Court and approved by the people at the state election next following]:

ARTICLE OF AMENDMENT.

1 Article CI of the Articles of Amendment to the Constitution of the Commonwealth is
2 hereby annulled, and the following is adopted in place thereof:--

3 Article CI

4 SECTION 1. The house of representatives shall consist of 160 members, each of whom
5 shall be elected from one representative district. Every representative shall have been an
6 inhabitant of the district for which he is chosen for at least one year at least immediately

7 preceding his election and shall cease to represent such district when he shall cease to be an
8 inhabitant of the commonwealth; provided, however, that for the first redistricting following the
9 adoption of this article, the general court may suspend the residency requirement of this section.

10 SECTION 2. The senate shall consist of 40 members, each of whom shall be elected from
11 one senatorial district. Every senator shall have been an inhabitant of the commonwealth for at
12 least five years immediately preceding his election and shall be an inhabitant of the district for
13 which he has been selected at the time of his election and shall cease to represent such senatorial
14 district when he ceases to be an inhabitant of the commonwealth.

15 SECTION 3. The manner of calling and conducting the elections for the choice of
16 representatives, senators, and councilors, and of ascertaining their election, shall be prescribed by
17 law.

18 SECTION 4. The federal census shall be the basis for determining the representative,
19 senatorial, and governor's council districts for the ten year period beginning with the first
20 Wednesday of the third January following the commencement of the taking of said census.

21 SECTION 5. In the year after each census is commenced, and only in that year, an
22 independent redistricting commission, herein referred to as the commission, shall be convened
23 and shall divide the commonwealth into 160 representative districts, 40 senatorial districts, and
24 eight councilor districts. All districts shall comprise contiguous territory, shall be equal in
25 population to the extent required by law, and shall comply with federal constitutional and
26 statutory requirements. No district shall be drawn for the purpose or with the effect of diluting
27 the voting strength of any group based on race, ethnicity or language minority status, or for the
28 purpose of augmenting or diluting the voting strength of a political party, or any individual. In

29 drawing district lines, the commission shall not consider residential address, party affiliation, or
30 partisan voting history of any individual or groups of individuals, except to the extent necessary
31 to avoid dilution of voting strength based on race, ethnicity or language minority status. In
32 addition, to the maximum extent possible, district boundaries shall be drawn so as to: (1)
33 maintain the unity of well-defined municipal neighborhoods; (2) observe municipal boundaries;
34 (3) establish senatorial districts that follow representative district boundaries; (4) establish
35 councilor districts that follow representative district boundaries and (5) promote geographic
36 compactness of districts. If it is not possible to draw district boundaries that fully comply with
37 these criteria while also complying with the mandatory requirements set forth herein, then
38 districts shall be drawn to optimize the criteria in the order of priority set forth hereinabove. The
39 commission shall also consider communities of interest in determining which cities, towns, or
40 neighborhoods thereof to aggregate into a single district.

41 SECTION 6. (a) The commission shall consist of seven member commissioners. On or
42 before January 15 of the year following the commencement of the federal census, the following
43 offices shall each appoint one member of the commission: the governor of the commonwealth,
44 who shall appoint a dean or professor of law or political science or government at an institution
45 of higher learning in the commonwealth; the attorney general of the commonwealth, who shall
46 appoint a retired justice who resides in the commonwealth; and the secretary of the
47 commonwealth, who shall appoint an expert in civil rights law who is a resident of the
48 commonwealth.

49 (b) By the same date, the house speaker, the house minority leader, the senate president,
50 and the senate minority leader shall each nominate three individuals. The appointees chosen by

51 the governor, attorney general, and secretary of the commonwealth shall then select one of the
52 three nominees named by each said official.

53 (c) If nominations or appointments are not made by January 15 of such year, the office
54 responsible for making the appointment or nominations shall forfeit its rights under this section
55 and the remaining direct appointees shall then make an appointment to fill the vacancy.
56 Nominations and appointments shall reflect the geographic, racial, ethnic, gender, and age
57 diversity of the commonwealth to the maximum extent feasible and shall be selected on the basis
58 of civic involvement and knowledge of redistricting policy, civil rights, political science,
59 demographics or statistics, election expertise, voting rights, community organizing, or law. No
60 person nominated or appointed to the commission, in the five years preceding such nomination
61 or appointment, shall have held Congressional, state legislative or statewide elective office, or
62 shall have served as mayor or city councilor of a city in the commonwealth, governor's
63 councilor, or shall have been elected to a state or federal party committee; or shall be a current
64 employee, agent or family member of any of the above; or, in the two years preceding such
65 nomination or appointment, shall have been a legislative agent. The commissioners shall agree:
66 (1) not to stand for election to the general court, congress, or the governor's council until districts
67 are redrawn following the next census; (2) to apply the provisions of this article in an honest,
68 independent, and impartial fashion; and (3) to act at all times so as to uphold public confidence
69 in the integrity of the redistricting process.

70 SECTION 7. The commission shall be convened no later than February 15 of the year
71 following the commencement of the decennial census. The commission shall disband only upon
72 final adoption and exhaustion of judicial review of challenges to representative, councilor, and
73 senatorial districts.

74 SECTION 8. The commission shall hire staff and may retain experts to assist it in the
75 performance of its duties. The commission shall establish rules governing its operation and
76 procedures. Commissioners may receive compensation for actual time spent on commission
77 duties and shall be reimbursed for reasonable and necessary expenses. The budget of the
78 commonwealth shall provide adequate funding for the operation of the commission.

79 SECTION 9. A member of the commission or an appointing authority may petition the
80 supreme judicial court to remove a commissioner on the grounds of neglect, misconduct, or
81 inability to perform the duties of a commissioner. A vacancy so created shall be filled by the
82 office which appointed the removed commissioner or by the nomination and selection process
83 set forth in section 6, as applicable.

84 SECTION 10. All meetings of the commission shall be open to the public, consistent
85 with the laws of the commonwealth concerning open meetings as of the date of the adoption of
86 this Article. All documents produced by or for the commission shall be public. The commission
87 shall hold public hearings in at least five geographically disbursed counties. The public shall be
88 afforded the opportunity to submit proposed maps for consideration by the commission and the
89 commission shall make map-making software available for public use. The commission shall
90 take all steps necessary to ensure that the public can exercise its right to review and comment on
91 proposed district maps before they are approved and shall publish all preliminary and final plans
92 in publicly accessible forums that are free of charge and that ensure wide public distribution.
93 Proposed districts shall be presented in both graphic and narrative form.

94 SECTION 11. (a) Within 120 days of the completion of the decennial census, the
95 commission shall prepare and publish for public comment a preliminary plan for representative,

96 councilor, and senatorial districts. The public shall have a three-week period to comment on the
97 preliminary district plan. The commission may revise the preliminary district plan in response to
98 public comment and shall submit the revised plan to the general court, which shall vote on the
99 revised plan. If the plan is rejected, the commission shall prepare, publish, revise, and submit a
100 second-round preliminary district plan in the same manner as the first. Following the period for
101 public comment, the commission shall submit the revised plan to the general court for a vote. If
102 the general court votes to reject the second-round plan, the commission shall prepare, publish,
103 revise, and submit a third-round preliminary district plan, in the same manner as the first. If the
104 general court rejects the third-round plan, then the commission shall prepare, publish, and revise
105 a fourth-round plan in the same manner. The plan, so revised, shall become law without
106 submission to or approval by the general court.

107 (b) With respect to each plan the commission submits to the general court for a vote, the
108 vote must be taken within two weeks of submission. No amendments to the plan as submitted
109 may be made. If the plan is approved by a majority of the members of the house of
110 representatives and the senate present and voting or if no vote is taken within the two-week
111 period, then the plan as submitted shall become law.

112 SECTION 12. Original jurisdiction is hereby vested in the supreme judicial court upon
113 the petition of any voter of the commonwealth for judicial relief relative to the establishment of
114 the representative, councilor, and senatorial districts. The general court may by law limit the time
115 within which judicial proceedings may be instituted to challenge any redistricting map.