# **HOUSE . . . . . . . . . . . . . . . . . No. 991**

### The Commonwealth of Massachusetts

PRESENTED BY:

#### Thomas A. Golden, Jr.

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act advancing and expanding access to telemedicine services.

#### PETITION OF:

NAME:	DISTRICT/ADDRESS:
Thomas A. Golden, Jr.	16th Middlesex
Gerard J. Cassidy	9th Plymouth
Steven Ultrino	33rd Middlesex
Diana DiZoglio	First Essex
Mike Connolly	26th Middlesex
Tram T. Nguyen	18th Essex
Tricia Farley-Bouvier	3rd Berkshire
Kenneth I. Gordon	21st Middlesex
Angelo J. Puppolo, Jr.	12th Hampden
Mathew J. Muratore	1st Plymouth
William M. Straus	10th Bristol
Smitty Pignatelli	4th Berkshire
RoseLee Vincent	16th Suffolk
Carolyn C. Dykema	8th Middlesex
Stephan Hay	3rd Worcester
Louis L. Kafka	8th Norfolk
Michael J. Soter	8th Worcester
Thomas M. Stanley	9th Middlesex

Jonathan Hecht	29th Middlesex
David M. Rogers	24th Middlesex
Rady Mom	18th Middlesex
Bradley H. Jones, Jr.	20th Middlesex
Adrian C. Madaro	1st Suffolk
Carole A. Fiola	6th Bristol
Marjorie C. Decker	25th Middlesex
David M. Nangle	17th Middlesex
Jennifer E. Benson	37th Middlesex
Daniel M. Donahue	16th Worcester
James J. O'Day	14th Worcester
Sarah K. Peake	4th Barnstable
Ruth B. Balser	12th Middlesex
David Paul Linsky	5th Middlesex
Jay D. Livingstone	8th Suffolk
Kay Khan	11th Middlesex
Thomas P. Walsh	12th Essex
Dean A. Tran	Worcester and Middlesex
William L. Crocker, Jr.	2nd Barnstable
Joseph A. Boncore	First Suffolk and Middlesex
Shawn Dooley	9th Norfolk
Colleen M. Garry	36th Middlesex
Donald H. Wong	9th Essex
Kimberly N. Ferguson	1st Worcester
Elizabeth A. Malia	11th Suffolk
Paul McMurtry	11th Norfolk
Angelo L. D'Emilia	8th Plymouth
Natalie M. Higgins	4th Worcester
Hannah Kane	11th Worcester
Bruce E. Tarr	First Essex and Middlesex
Steven S. Howitt	4th Bristol
Carlos Gonzalez	10th Hampden
Randy Hunt	5th Barnstable
Russell E. Holmes	6th Suffolk
Paul F. Tucker	7th Essex
Brendan P. Crighton	Third Essex
Carmine Lawrence Gentile	13th Middlesex
Daniel J. Hunt	13th Suffolk
Shaunna L. O'Connell	3rd Bristol

David K. Muradian, Jr.	9th Worcester
Brian M. Ashe	2nd Hampden
Josh S. Cutler	6th Plymouth
Patricia D. Jehlen	Second Middlesex
Daniel R. Carey	2nd Hampshire
Denise Provost	27th Middlesex
Jack Patrick Lewis	7th Middlesex
Jonathan D. Zlotnik	2nd Worcester
Andres X. Vargas	3rd Essex
Antonio F. D. Cabral	13th Bristol
Edward F. Coppinger	10th Suffolk
Alice Hanlon Peisch	14th Norfolk
Elizabeth A. Poirier	14th Bristol
Dylan A. Fernandes	Barnstable, Dukes and Nantucket
Mindy Domb	3rd Hampshire
Sean Garballey	23rd Middlesex
Susannah M. Whipps	2nd Franklin
Tami L. Gouveia	14th Middlesex
Michael J. Moran	18th Suffolk
Mary S. Keefe	15th Worcester
Claire D. Cronin	11th Plymouth
Walter F. Timilty	Norfolk, Bristol and Plymouth
Bruce J. Ayers	1st Norfolk
David Biele	4th Suffolk
David T. Vieira	3rd Barnstable
Brian W. Murray	10th Worcester
Rebecca L. Rausch	Norfolk, Bristol and Middlesex
Natalie M. Blais	1st Franklin
Michael S. Day	31st Middlesex
Lindsay N. Sabadosa	1st Hampshire
Daniel R. Cullinane	12th Suffolk

## **HOUSE . . . . . . . . . . . . . . . . No. 991**

By Mr. Golden of Lowell, a petition (accompanied by bill, House, No. 991) of Thomas A. Golden, Jr. and others relative to access to telemedicine services. Financial Services.

### The Commonwealth of Alassachusetts

In the One Hundred and Ninety-First General Court (2019-2020)

An Act advancing and expanding access to telemedicine services.

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Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

SECTION 1. Chapter 32A of the General Laws, as appearing in the 2016 Official

Edition, is hereby amended by adding at the end the following new section:

contrary, the Group Insurance Commission and any carrier, as defined in Section 1 of Chapter 176O of the general laws or other entity which contracts with the Commission to provide health

Section 28: Notwithstanding any general or special law or rule or regulation to the

benefits to eligible Employees and Retirees and their eligible dependents, shall not decline to

provide coverage for health care services solely on the basis that those services were delivered

through the use of telemedicine by a contracted health care provider; provided, that a carrier shall

not meet network adequacy through significant reliance on telemedicine providers and shall not

be considered to have an adequate network if patients are not able to access appropriate in-

person services in a timely manner, upon request. Health care services delivered by way of

telemedicine shall be covered to the same extent as if they were provided via in-person

consultation or in-person delivery, nor shall the rates of payments for otherwise covered services

be reduced on the grounds that those services were delivered through telemedicine. A contract that provides coverage for telemedicine may contain a provision for a deductible, copayment or coinsurance requirement for a health care service provided through telemedicine as long as the deductible, copayment or coinsurance does not exceed the deductible, copayment or coinsurance applicable to an in-person consultation or in-person delivery of the same health care services. For health care services provided through telemedicine, a health care provider shall not be required to document a barrier to an in-person visit prior to utilizing telemedicine, nor shall the type of setting where such telemedicine is provided be limited; provided further, a patient may decline receiving services via telemedicine in order to receive in person services and shall not incur costs that exceed the deductible, copayment or co-insurance applicable for the same services provided via telemedicine. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of evaluation, diagnosis, consultation, prescribing, and treatment of a patient's medical, oral, mental health and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in-person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship. Nothing in this paragraph shall be interpreted as changing the prevailing standard of care for healthcare services whether delivered in person or through telemedicine.

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SECTION 2. Section 2 of Chapter 112 of the General Laws, as so appearing, is hereby amended by inserting at the end thereof the following:

Notwithstanding any other provision of this chapter, the board shall promulgate regulations to allow licensees to obtain proxy credentialing and privileging for telemedicine with other healthcare providers as defined in section 1 of chapter 111 of the general laws or facilities consistent with federal Medicare Conditions of Participation telemedicine standards. Said regulations shall ensure that licensees using telemedicine to provide services are done within a provider to patient relationship which includes the provider agreeing to affirmatively diagnose, treat and prescribe to the patient, or affirmatively agreeing to participate in the patient's diagnosis and treatment. Said regulations shall allow for the establishment of the physicianpatient relationship via telemedicine. Said regulations shall direct healthcare providers to provide information to patients about follow-up health care services that are available to the patient; this requirement may be fulfilled through the use of a website identifying available services in the community. Such regulations shall be promulgated six months after the effective date of this act. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of evaluation, diagnosis, consultation, prescribing, and treatment of a patient's medical, oral, mental health, and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in-person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship. For the purposes of this paragraph, nothing herein shall modify any law or regulation related to the requirements for Massachusetts licensure for individual providers delivering services through telemedicine to consumers in the Commonwealth; provided further, that this paragraph shall not change the

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prevailing standard of care for healthcare services whether delivered in-person or through telemedicine.

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SECTION 3. Chapter 118E of the General Laws, as so appearing, is hereby amended by inserting at the end thereof the following new section:

Section 13C1/2. Notwithstanding any general or special law or rule or regulation to the contrary, the Executive Office of Health and Human Services shall provide coverage under its Medicaid contracted health insurers, health plans, health maintenance organizations, behavioral health management firms and third party administrators under contract to a Medicaid managed care organization, the Medicaid primary care clinician plan, or an accountable care organization for health care services provided through telemedicine by a contracted provider; provided, however, that Medicaid contracted health insurers, health plans, health maintenance organizations, behavioral health management firms and third party administrators under contract to a Medicaid managed care organization, the Medicaid primary care clinician plan, or a Medicaid accountable care organization shall not meet network adequacy through significant reliance on telemedicine providers and shall not be considered to have an adequate network if patients are not able to access appropriate in-person services in a timely manner, upon request. Health care services delivered by way of telemedicine shall be covered to the same extent as if they were provided via in-person consultation or in-person delivery, nor shall the rates of payments for otherwise covered services be reduced on the grounds that those services were delivered through telemedicine. A contract that provides coverage for telemedicine may contain a provision for a deductible, copayment or coinsurance requirement for a health care service provided through telemedicine as long as the deductible, copayment or coinsurance does not exceed the deductible, copayment or coinsurance applicable to an in-person consultation or inperson delivery of the same health care services. For health care services provided through telemedicine, a health care provider shall not be required to document a barrier to an in-person visit prior to utilizing telemedicine, nor shall the type of setting where such telemedicine is provided be limited; provided further, a patient may decline receiving services via telemedicine in order to receive in person services and shall not incur costs that exceed the deductible, copayment or co-insurance applicable for the same services provided via telemedicine. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of evaluation, diagnosis, consultation, prescribing, and treatment of a patient's medical, oral, mental health, and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in- person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship. Nothing in this section shall be interpreted as changing the prevailing standard of care for healthcare services whether delivered in person or through telemedicine.

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SECTION 4. Section 47BB of chapter 175 of the General Laws, is hereby amended by striking subsections (a)-(d) and adding at the end of the existing paragraph the following new paragraph:

Notwithstanding any general or special law or rule or regulation to the contrary, an insurer shall provide for coverage for health care services under an individual, group, or general policy of accident and sickness insurance to an insured through the use of telemedicine by a contracted health care provider; provided however, that an insurer shall not meet network

adequacy through significant reliance on telemedicine providers and shall not be considered to have an adequate network if patients are not able to access appropriate in-person services in a timely manner, upon request. Health care services delivered by way of telemedicine shall be covered to the same extent as if they were provided via in-person consultation or in-person delivery, nor shall the rates of payments for otherwise covered services be reduced on the grounds that those services were delivered through telemedicine. A contract that provides coverage for telemedicine may contain a provision for a deductible, copayment or coinsurance requirement for a health care service provided through telemedicine as long as the deductible, copayment or coinsurance does not exceed the deductible, copayment or coinsurance applicable to an in-person consultation or in- person delivery of the same health care services. For health care services provided through telemedicine, a health care provider shall not be required to document a barrier to an in-person visit prior to utilizing telemedicine, nor shall the type of setting where such telemedicine is provided be limited; provided further, a patient may decline receiving services via telemedicine in order to receive in person services and shall not incur costs that exceed the deductible, copayment or co-insurance applicable for the same services provided via telemedicine. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of evaluation, diagnosis, consultation, prescribing, and treatment of a patient's medical, oral, mental health, and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in- person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship.

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Nothing in this paragraph shall be interpreted as changing the prevailing standard of care for healthcare services whether delivered in person or through telemedicine.

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SECTION 5. Chapter 176A of the General Laws, as so appearing, is hereby amended by inserting at the end thereof the following new section:

Section 38: Notwithstanding any general or special law or rule or regulation to the contrary, any contract between a subscriber and the corporation under an individual or group hospital service plan shall provide for coverage for health care services to a subscriber through the use of telemedicine by a contracted health care provider; provided, however, that the corporation shall not meet network adequacy through significant reliance on telemedicine providers and shall not be considered to have an adequate network if patients are not able to access appropriate in-person services in a timely manner, upon request. Health care services delivered by way of telemedicine shall be covered to the same extent as if they were provided via in-person consultation or in-person delivery, nor shall the rates of payments for otherwise covered services be reduced on the grounds that those services were delivered through telemedicine. A contract that provides coverage for telemedicine may contain a provision for a deductible, copayment or coinsurance requirement for a health care service provided through telemedicine as long as the deductible, copayment or coinsurance does not exceed the deductible, copayment or coinsurance applicable to an in-person consultation or in-person delivery of the same health care services. For health care services provided through telemedicine, a health care provider shall not be required to document a barrier to an in-person visit prior to utilizing telemedicine, nor shall the type of setting where such telemedicine is provided be limited; provided further, a patient may decline receiving services via telemedicine in order to receive in person services and shall not incur costs that exceed the deductible, copayment or co-insurance

applicable for the same services provided via telemedicine. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of evaluation, diagnosis, consultation, prescribing, and treatment of a patient's medical, oral, mental health and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in- person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship. Nothing in this paragraph shall be interpreted as changing the prevailing standard of care for healthcare services whether delivered in person or through telemedicine.

SECTION 6. Chapter 176B of the General Laws, as so appearing, is hereby amended by inserting at the end thereof the following new section:

Section 25: Notwithstanding any general or special law or rule or regulation to the contrary, any contract between a subscriber and the medical service corporation shall provide for coverage for health care services to a subscriber through the use of telemedicine by a contracted health care provider; provided, however, that the medical service corporation shall not meet network adequacy through significant reliance on telemedicine providers and shall not be considered to have an adequate network if patients are not able to access appropriate in-person services in a timely manner, upon request. Health care services delivered by way of telemedicine shall be covered to the same extent as if they were provided via in-person consultation or in-person delivery, nor shall the rates of payments for otherwise covered services be reduced on the grounds that those services were delivered through telemedicine. A contract that provides

coverage for telemedicine may contain a provision for a deductible, copayment or coinsurance requirement for a health care service provided through telemedicine as long as the deductible, copayment or coinsurance does not exceed the deductible, copayment or coinsurance applicable to an in-person consultation or in- person delivery of the same health care services. For health care services provided through telemedicine, a health care provider shall not be required to document a barrier to an in-person visit prior to utilizing telemedicine, nor shall the type of setting where such telemedicine is provided be limited; provided further, a patient may decline receiving services via telemedicine in order to receive in person services and shall not incur costs that exceed the deductible, copayment or co-insurance applicable for the same services provided via telemedicine. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of evaluation, diagnosis, consultation, prescribing, and treatment of a patient's medical, oral, mental health and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in-person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship. Nothing in this section shall be interpreted as changing the prevailing standard of care for healthcare services whether delivered in person or through telemedicine.

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SECTION 7. Chapter 176G of the General Laws, as so appearing, is hereby amended by inserting at the end thereof the following new section:

Section 33: Notwithstanding any general or special law or rule or regulation to the contrary, any contract between a member and a carrier shall provide for coverage for health

services to a subscriber through the use of telemedicine by a contracted health care provider; provided however, a carrier shall not meet network adequacy through significant reliance on telemedicine providers and shall not be considered to have an adequate network if patients are not able to access appropriate in-person services in a timely manner, upon request. Health care services delivered by way of telemedicine shall be covered to the same extent as if they were provided via in-person consultation or in-person delivery, nor shall the rates of payments for otherwise covered services be reduced on the grounds that those services were delivered through telemedicine. A contract that provides coverage for telemedicine may contain a provision for a deductible, copayment or coinsurance requirement for a health care service provided through telemedicine as long as the deductible, copayment or coinsurance does not exceed the deductible, copayment or coinsurance applicable to an in-person consultation or in-person delivery of the same health care services. For health care services provided through telemedicine, a health care provider shall not be required to document a barrier to an in-person visit prior to utilizing telemedicine, nor shall the type of setting where such telemedicine is provided be limited; provided further, a patient may decline receiving services via telemedicine in order to receive in person services and shall not incur costs that exceed the deductible, copayment or co-insurance applicable for the same services provided via telemedicine. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of diagnosis, evaluation, consultation, prescribing, and treatment of a patient's medical, oral, mental health and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in- person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also

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include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship. Nothing in this section shall be interpreted as changing the prevailing standard of care for healthcare services whether delivered in person or through telemedicine.

SECTION 8. Chapter 176I of the General Laws, as so appearing, is hereby amended by inserting at the end thereof the following new section:

Section 13: Notwithstanding any general or special law or rule or regulation to the contrary, any contract between a covered person and an organization shall provide for coverage for health care services to a subscriber through the use of telemedicine by a contracted health care provider; provided, however, an organization shall not meet network adequacy through significant reliance on telemedicine providers and shall not be considered to have an adequate network if patients are not able to access appropriate in-person services in a timely manner, upon request.

Health care services delivered by way of telemedicine shall be covered to the same extent as if they were provided via in-person consultation or in-person delivery, nor shall the rates of payments for otherwise covered services be reduced on the grounds that those services were delivered through telemedicine. A contract that provides coverage for telemedicine may contain a provision for a deductible, copayment or coinsurance requirement for a health care service provided through telemedicine as long as the deductible, copayment or coinsurance does not exceed the deductible, copayment or coinsurance applicable to an in-person consultation or in-person delivery of the same health care services. For health care services provided through telemedicine, a health care provider shall not be required to document a barrier to an in-person

visit, nor shall the type of setting where such telemedicine is provided be limited; provided further, a patient may decline receiving services via telemedicine in order to receive in person services and shall not incur costs that exceed the deductible, copayment or co-insurance applicable for the same services provided via telemedicine. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of evaluation, diagnosis, consultation, prescribing, and treatment of a patient's medical, oral, mental health and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in- person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship. Nothing in this section shall be interpreted as changing the prevailing standard of care for healthcare services whether delivered in person or through telemedicine.

SECTION 9. Notwithstanding any general or special law or rule or regulation to the contrary, the Bureau of Health Professions Licensure within the Department of Public Health and the Division of Professional Licensure within the Office of Consumer Affairs and Business Regulation shall, respectively, promulgate regulations to allow licensees to obtain proxy credentialing and privileging for telemedicine with other healthcare providers as defined in section 1 of chapter 111 of the general laws, allied health professionals as defined in section 23A of chapter 112 of the general laws, and allied mental health or human service professionals as defined in section 163 of chapter 112 of the general laws or facilities consistent with federal Medicare Conditions of Participation telemedicine standards. Said regulations shall ensure that

providers using telemedicine to provide services are done within a provider to patient relationship, which includes the provider agreeing to affirmatively diagnose and treat the patient, including prescriptions when appropriate, or affirmatively agreeing to participate in the patient's diagnosis and treatment. Said regulations shall also allow for the establishment of the providerpatient relationship via telemedicine. Said regulations shall direct healthcare providers to provide information to patients about follow-up health care services that are available to the patient; this requirement may be fulfilled through the use of a website identifying available services in the community. Such regulations shall be promulgated six months after the effective date of this act. For the purposes of this section, "telemedicine" shall mean the use of synchronous or asynchronous audio, video or other electronic media for the purpose of evaluation, diagnosis, consultation, prescribing, and treatment of a patient's medical, oral, mental health and substance use disorder condition that meets applicable health information privacy and security standards similar to those provided during an in-person visit. Telemedicine shall not include audio-only telephone or facsimile machine communications, but may include an online adaptive interview. Telemedicine may also include text only email when it occurs for the purpose of patient management in the context of a pre-existing physician patient relationship. For the purposes of this paragraph, nothing herein shall modify any law or regulation related to the requirements for Massachusetts licensure for individual providers delivering services through telemedicine services to consumers in the Commonwealth; provided further, that this paragraph shall not change the prevailing standard of care for healthcare services whether delivered in-person or through telemedicine.

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SECTION 10. Notwithstanding any general or special law to the contrary, the Division of Insurance and the Executive Office of Health and Human Services shall annually issue a joint

report with data collected from carriers as well as contracted health insurers, health plans, health maintenance organizations, behavioral health management firms and third party administrators under contract to a Medicaid managed care organization, the Medicaid primary care clinician plan, or Medicaid accountable care organizations which indicates the percentage of services provided through telemedicine to patients by: (1) modality, including in-person visits and telemedicine visits; (2) provider specialty; and (3) patient age. Said report shall be publicly available and delivered to the joint committee on health care financing, the joint committee on mental health, substance use and recovery, the joint committee on public health, the clerk of the house of representatives, and the clerk of the Senate not later than January 1, 2021, and annually thereafter for the next 5 years.

SECTION 11. The provisions of this Act shall be effective for all contracts which are entered into, renewed, or amended one year after its effective date.