

# SENATE . . . . . No. 1899

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## The Commonwealth of Massachusetts

—  
In the Year Two Thousand Thirteen  
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SENATE, October 28, 2013

The committee on Ways and Means, to whom was referred the House Bill relative to pharmacy practice in the Commonwealth (House, No. 3672, amended),- reports, recommending that the same ought to pass with an amendment striking out all after the enacting clause and inserting in place thereof the text of Senate document numbered 1899.

For the committee,  
Stephen M. Brewer

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**The Commonwealth of Massachusetts**

**In the Year Two Thousand Thirteen**

1           SECTION 1. Section 35X of chapter 10 of the General Laws, as appearing in the 2012  
2 Official Edition, is hereby amended by adding the following subsection:—

3           (e) There shall be deposited into the fund any monetary penalties collected pursuant to  
4 section 42D of chapter 112; provided, however, any monetary penalties collected shall be held  
5 separately and used by the commissioner in accordance with the requirements of said section  
6 42D.

7           SECTION 2. Chapter 13 of the General Laws is hereby amended by striking out section  
8 22, as so appearing, and inserting in place thereof the following section: -

9           Section 22. (a) There shall be a board of registration in pharmacy, called the “board” in  
10 this section and sections 23 to 25A, inclusive. The governor shall appoint 13 members to the  
11 board who shall be residents of the commonwealth. No person who has been convicted of a  
12 felony or other crime involving embezzlement, theft, fraud or perjury shall serve as a member of  
13 the board. The board shall be comprised of: 8 registered pharmacists; 1 pharmacy technician; 1  
14 representative of the public with experience in health care service delivery, administration or  
15 consumer advocacy, subject to section 9B; 1 physician registered pursuant to chapter 112; 1  
16 nurse registered pursuant to said chapter 112; and 1 expert in patient safety and quality  
17 improvement.

18           (b) The 8 registered pharmacists of the board shall each have had at least 7 consecutive  
19 years of experience in the practice of pharmacy and shall be currently employed in the practice  
20 of pharmacy in the commonwealth at the time of appointment or reappointment.

21 (c) At the time of appointment or reappointment to the board, at least 2 of the 8 registered  
22 pharmacist members shall be an independent pharmacist employed in the independent pharmacy  
23 setting. For the purposes of this section, “independent pharmacist” shall mean a pharmacist  
24 actively engaged in the business of retail pharmacy who is employed by an organization, which  
25 is registered under section 39 of chapter 112, has 9 or fewer registered retail drugstores in the  
26 commonwealth and employs not more than 20 full-time pharmacists.

27 (d) At the time of appointment or reappointment to the board, at least 2 of the 8 registered  
28 pharmacist members shall be a chain pharmacist employed in the chain pharmacy setting. For the  
29 purposes of this section, “chain pharmacist” shall mean a pharmacist employed by a retail drug  
30 organization that operates 10 or more retail drug stores within the commonwealth and is  
31 registered under section 39 of chapter 112.

32 (e) At the time of appointment or reappointment to the board, at least 1 of the 8 registered  
33 pharmacist members shall have had at least 7 years of experience in a hospital setting within the  
34 commonwealth.

35 (f) At the time of appointment or reappointment to the board, at least 1 of the 8 registered  
36 pharmacist members shall have had at least 7 years of experience being employed in a long-term  
37 care pharmacy setting.

38 (g) At the time of appointment or reappointment to the board, at least 1 of the 8 registered  
39 pharmacist members shall have had at least 7 years of experience in the practice of compounding  
40 sterile drug preparations, as defined in section 39D of chapter 112, and shall be engaged in  
41 compounding sterile drug preparations as a routine function of the member’s employment.

42 (h) At the time of appointment or reappointment to the board, at least 1 of the 8 registered  
43 pharmacist members shall be employed in an academic or scholarly position related to the  
44 practice of pharmacy with an institution of higher learning licensed by the commonwealth.

45 (i) Not more than 1 pharmacist in any 1 practice setting defined in subsections (e) to (g),  
46 inclusive, may serve on the board at any one time. Not more than 2 pharmacists in any 1 practice  
47 setting defined in subsections (c) and (d) may serve on the board at any 1 time.

48 (j) At the time of appointment or reappointment to the board, the pharmacy technician  
49 member shall have had at least 7 years of practical experience as a pharmacy technician and shall  
50 actually be engaged in the practice of pharmacy as a routine function of the member's  
51 employment.

52 (k) At the time of appointment or reappointment to the board, no registered pharmacist or  
53 pharmacy technician shall have had any type of disciplinary or enforcement action taken against  
54 them by the board, the federal Food and Drug Administration or the federal Drug Enforcement  
55 Administration during the 10 years preceding their appointment to the board.

56 (l) At the time of appointment or reappointment to the board, no member of the board  
57 licensed to practice by the department of public health division of health professions licensure or  
58 by the board of registration in medicine shall have had any type of disciplinary or enforcement  
59 action taken against them by their respective licensing board, the federal Food and Drug  
60 Administration or the federal Drug Enforcement Administration during the 10 years preceding  
61 their appointment to the board.

62 (m) Board members shall be appointed and shall serve for a term of 3 years. The term  
63 shall begin on the first day of the month following the member's appointment. No member may  
64 serve more than 2 consecutive terms on the board. Members who have served the maximum  
65 number of consecutive terms shall be eligible for reappointment after not serving for at least 1  
66 term.

67 (n) Board members may only be removed by the governor for reasonable cause of neglect  
68 of duty, misconduct, malfeasance or misfeasance in office. Prior to removal, the member shall be  
69 given written notice of the basis for removal and be afforded a hearing before the governor or a  
70 designee. The member may appear at the hearing with witnesses and be represented by counsel.  
71 The hearing shall be held within 21 days of the notice.

72 (o) Chapters 268A and 268B shall apply to the members of the board; provided, however,  
73 that the board shall establish a code of ethics for all members and employees, which shall be  
74 more restrictive than said chapters 268A and 268B. A copy of the code shall be filed with the  
75 state ethics commission. The code shall include provisions reasonably necessary to carry out this  
76 section and any other laws pertaining to the jurisdiction of the board including, but not limited

77 to: (i) requiring the disclosure of any gifts received by board members by any person or entity  
78 subject to the jurisdiction of the board; (ii) prohibiting the participation by board members in a  
79 particular matter as defined in section 1 of said chapter 268A that affects the financial interest of  
80 a relative within the third degree of consanguinity or a person with whom the board member has  
81 a significant relationship as defined in the code; and (iii) providing for recusal of a board  
82 member in a licensing decision due to a potential conflict of interest.

83 SECTION 3. Section 23 of said chapter 13, as so appearing, is hereby amended by adding  
84 the following paragraph:-

85 A member may serve up to 1 year as secretary and up to 1 year as president during any  
86 single term.

87 SECTION 4. Section 25 of said chapter 13, as so appearing, is hereby amended by  
88 striking out, in line 1, the words “no more than six”.

89 SECTION 5. Said chapter 13 is hereby further amended by inserting after section 25 the  
90 following section:-

91 Section 25A. As directed by the board, all agents appointed pursuant to section 25 shall  
92 be trained in chapters 795 and 797 of the United States Pharmacopeia and National Formulary as  
93 well as additional sterile compounding and complex non-sterile compounding surveyor courses.  
94 This training shall include, but not be limited to, programs offered free of charge by the National  
95 Association of Boards of Pharmacy.

96 SECTION 6. Section 21 of chapter 94C of the General Laws, as appearing in the 2012  
97 Official Edition, is hereby amended by adding the following 3 paragraphs:-

98 The labeling provisions of this section shall apply to the compounding and dispensing of  
99 drugs on the oral or written prescription of a licensed and registered prescriber under section 9.

100 A compounding pharmacy shall affix a label, which notifies prescribed users and  
101 practitioners that the drug is either a sterile or non-sterile compounded drug preparation, to the  
102 container of all compounded drug preparations compounded, made or formulated by a retail or  
103 hospital pharmacy that is licensed by the board of registration in pharmacy.

104 All sterile compounding pharmacies and complex non-sterile compounding pharmacies,  
105 as defined in section 39D of chapter 112, shall provide a telephone number to patients to foster  
106 communication between patients in the commonwealth and a pharmacist employed by the  
107 pharmacy who has access to the patient's records. The phone shall be staffed during regular  
108 hours of operation every day and not less than 56 hours per week. The phone number shall be  
109 affixed to the drug's container, alongside the label notifying prescribed users and practitioners of  
110 the fact that the drug is a compounded drug preparation. This paragraph shall not apply to a  
111 hospital pharmacy engaged in sterile compounding or complex non-sterile compounding.

112 SECTION 7. Subsection (a) of section 51H of chapter 111 of the General Laws, as so  
113 appearing, is hereby amended by striking out the definition of "Serious adverse drug event" and  
114 inserting in place thereof the following definition:-

115 "Serious adverse drug event", any preventable medical occurrence associated with the  
116 use of a drug in humans, that results in any of the following outcomes: (i) death; (ii) a life-  
117 threatening outcome; (iii) inpatient hospitalization or prolongation of existing hospitalization;  
118 (iv) a persistent or significant incapacity or substantial disruption of the ability to conduct normal  
119 life functions; (v) a congenital anomaly or birth defect; or (vi) any other kind of harm as  
120 determined by the department in regulation; provided, however, that serious adverse medical  
121 occurrences directly associated with the use of a drug in humans that may not immediately result  
122 in death, be life-threatening or require hospitalization may be considered serious when, based  
123 upon appropriate medical judgment, they develop into or result in 1 of the outcomes listed in this  
124 definition.

125 SECTION 8. Subsection (b) of said section 51H of said chapter 111, as so appearing, is  
126 hereby amended by adding the following sentence:- A facility that discovers a serious adverse  
127 drug event resulting from a patient's use, consumption or interaction with any pharmaceutical or  
128 drug preparation, shall report the event to the federal Food and Drug Administration's  
129 MedWatch Program, as well as the pharmacy from which the drug was produced, compounded  
130 or dispensed in addition to all other reporting requirements.

131 SECTION 9. Said section 51H of said chapter 111, as so appearing, is hereby further  
132 amended by inserting after the word “reduction”, in line 29, the following words:- , the bureau of  
133 healthcare safety and quality within the department and the board of registration in pharmacy.

134 SECTION 10. Section 1 of chapter 111N of the General Laws, as so appearing, is hereby  
135 amended by inserting after the word “device”, in line 15, the following words:- compounding or.

136 SECTION 11. The first paragraph of section 2 of said chapter 111N, as so appearing, is  
137 hereby amended by inserting after the first sentence the following sentence:- For the purposes of  
138 this section, an entity that is involved in pharmaceutical compounding shall also be subject to  
139 said marketing code of conduct.

140 SECTION 12. Section 24 of chapter 112 of the General Laws, as so appearing, is hereby  
141 amended by striking out the words “twenty-five to forty-two”, in line 5, and inserting in place  
142 thereof the following words:- 25 to 42D.

143 SECTION 13. Section 24A of said chapter 112, as so appearing, is hereby amended by  
144 striking out the second paragraph and inserting in place thereof the following 3 paragraphs:-

145 The board shall require each registered pharmacist seeking personal registration renewal  
146 to complete continuing education requirements as a condition precedent to such renewal. No  
147 registrant shall be eligible for renewal of a personal registration without completion of the  
148 requisite number of contact hours for such renewal. A registrant seeking renewal of a personal  
149 registration shall complete a minimum of 20 contact hours each calendar year of the 2-year  
150 renewal cycle. Of the 20 contact hours effective for the renewal period beginning January 1,  
151 2014 any pharmacist licensed by the commonwealth overseeing or directly engaged in the  
152 practice of sterile pharmaceutical compounding or practicing in a licensed specialty sterile  
153 compounding pharmacy shall devote at least 5 of the 20 contact hours to the area of sterile  
154 compounding. Of the 20 contact hours effective for the renewal period beginning January 1,  
155 2014 any pharmacist licensed by the commonwealth overseeing or directly engaged in the  
156 practice of complex non-sterile pharmaceutical compounding or practicing in a licensed specialty  
157 complex non-sterile compounding pharmacy shall devote at least 3 of the 20 contact hours to the  
158 area of complex non-sterile compounding.

159           The board, in consultation with the advisory committee, established by section 42C, shall,  
160 in addition to the requirements listed in this section, adopt further rules and regulations for a  
161 system of continuing education. The board shall accept all conferences and programs from  
162 providers approved by the American Council on Pharmaceutical Education meeting these  
163 requirements.

164           The board shall conduct audits of randomly selected renewed licenses. The board shall  
165 initiate the audit by sending selected licensees a request to provide documentation, which  
166 evidences the completion of the required contact hours. The name and date of licensees included  
167 in an audit shall be posted on the board's website. Licensees who are not in compliance with the  
168 contact hour requirements or fail to provide the requested documentation within 7 days of  
169 receiving a request shall be fined not more than \$1,000.

170           SECTION 14. Said chapter 112 is hereby further amended by inserting after section 25  
171 the following section:-

172           Section 25A. The board shall submit an annual report to the department of public health,  
173 the joint committee on public health and the joint committee on health care financing on or  
174 before December 31. The report shall detail the investigatory and disciplinary actions conducted  
175 by the board and shall detail: (1) each complaint received by the board or initiated by the board;  
176 (2) the date of the complaint; (3) the violation alleged; (4) the name of any state or federal  
177 agency that collaborated with the investigation; (5) the summary of the final decision of the  
178 board to: (i) dismiss the complaint, (ii) impose an informal sanction or penalty, (iii) impose a  
179 formal sanction or penalty or (iv) amend a previously issued sanction or penalty; and (6) whether  
180 the board reported the result of its investigation to another state board, federal agency or external  
181 entity.

182           All relevant data collected and analyzed under subsections (b) through (e), inclusive, of  
183 section 39D shall be summarized and included in the report. The report shall be made publicly  
184 available, including by electronic means, to all hospitals, pharmacies and health care providers  
185 doing business in the commonwealth.

186           SECTION 15. Section 32 of said chapter 112, as appearing in the 2012 Official Edition,  
187 is hereby amended by adding the following paragraph:-

188           The board shall participate in any national data reporting system that provides  
189 information on individual pharmacies, pharmacists and pharmacy technicians including, but not  
190 limited to, relevant databases maintained by the National Association of Boards of Pharmacy and  
191 the federal Food and Drug Administration.

192           SECTION 16. The second paragraph of section 39 of said chapter 112, as so appearing, is  
193 hereby amended by striking out the second sentence.

194           SECTION 17. Said section 39 of said chapter 112, as so appearing, is hereby further  
195 amended by adding the following paragraph:-

196           The board may establish specialty pharmacy licensure categories beyond those delineated  
197 in this section, and in sections 39A to 39C, inclusive, and in sections 39F to 39I, inclusive,  
198 through the promulgation of regulations as the board, in consultation with the commissioner of  
199 public health, deems necessary. The board shall determine which regulations, applicable to a  
200 retail drug business registered pursuant to section 39, shall apply to a pharmacy registered  
201 pursuant to this section and may establish regulations that shall only apply to a licensure  
202 category established pursuant to this paragraph. The licensure fee shall be determined annually  
203 by the secretary of administration and finance, under section 3B of chapter 7.

204           SECTION 18. Said chapter 112 is hereby further amended by striking out section 39D, as  
205 so appearing, and inserting in place thereof the following 5 sections:-

206           Section 39D. (a) As used in this section and in sections 39F to 42D, inclusive, the  
207 following words shall, unless the context clearly requires otherwise, have the following  
208 meanings:-

209           “Accountability documentation”, physical documentation validating the lot numbers and  
210 expiration dates of drugs or preparations with a patient drug prescription order from a  
211 practitioner listed in section 9 of chapter 94C. The purpose of accountability documentation shall  
212 be to: facilitate the tracing of a drug preparation or compounded sterile drug preparation back to  
213 the sterile compounding pharmacy where it was produced; identify the individual, pharmacy  
214 technician or automated compounding device that produced the drug; and identify the  
215 prescription order that generated the production or compounding of the drug preparation.

216 “Complex non-sterile compounding”, engaging in the compounding of complex non-  
217 sterile drug preparation.

218 “Complex non-sterile compounding pharmacy”, any retail or hospital pharmacy or  
219 facility where a compounded complex non-sterile drug preparation is compounded or  
220 manufactured.

221  
222 “Compounded complex non-sterile drug preparation”, compounding that includes  
223 specialized drug manipulations that require specific training, equipment and facilities and is  
224 defined through chapter 795 of the USP.

225  
226 “Compounded sterile drug preparation”, a biologic, diagnostic, drug, nutrient or  
227 radiopharmaceutical, which under chapter 797 of the USP or the cGMP must be compounded  
228 using aseptic techniques. Such preparations may include, but are not limited to, implants,  
229 injectables, parenteral nutrition solutions, irrigation solutions, inhalation solution, intravenous  
230 solutions and ophthalmic preparations.

231 “Compounding”, the preparation, mixing, assembling, packaging or labeling of 1 or  
232 more active ingredients with 1 or more other substances towards a final drug preparation by a  
233 pharmacist within a permitted pharmacy only:

234 (1) formulated for use on or for a patient as a result of a practitioner’s prescription drug  
235 order, based on the relationship between the practitioner, patient and pharmacist in the course of  
236 routine professional practice to meet the unique medical need of an individual patient of the  
237 practitioner;

238 (2) for the purpose of, or as an incident to, research, teaching or chemical analysis and  
239 not for sale or dispensing;

240 (3) in anticipation of prescription orders based on routine, regularly observed prescribing  
241 patterns, which can be verified through accountability documentation; or

242 (4) if compounding does not include the preparation of commercially available, federal  
243 Food and Drug Administration-approved drug preparations or drug preparations banned by the

244 federal Food and Drug Administration because of safety concerns. Compounded preparations  
245 that produce, for the patient, a significant difference between the compounded drug and the  
246 comparable commercially available drug preparation as determined, by the prescriber, as  
247 necessary for the medical best interest of the patient, are not copies of commercially available  
248 preparations. A significant difference may include, but is not limited to, the removal of a dye for  
249 medical reasons, a change in strength, dosage form or delivery mechanism. A price difference is  
250 not a significant difference to justify compounding.

251 “cGMP”, Current Good Manufacturing Practice regulations enforced by the federal Food  
252 and Drug Administration.

253 “Facility”, any entity engaged in the drug business, as defined in section 37, or that  
254 engages in the practice of compounding and dispensing drug preparations for the purpose of  
255 fulfilling a practitioner prescription.

256 “Manager of record”, a licensed pharmacist who signs the application for a pharmacy  
257 permit and assumes full legal responsibility for the operation of the relevant pharmacy in a  
258 manner complying with the laws and regulations for the practice of pharmacy and the sale and  
259 dispensing of controlled substances. The manager of record shall personally supervise the  
260 pharmacy and pharmacy personnel as required by section 39.

261 “Practitioner”, a person who is authorized under section 9 of chapter 94C to prescribe or  
262 dispense controlled substances.

263 “Quality assurance”, a set of activities used to ensure that processes used in the  
264 preparation of non-sterile or sterile compounded drug preparations lead, with a high degree of  
265 assurance and certainty, to finished drug preparations meeting predetermined specifications and  
266 standards of quality.

267 “Sterile compounding”, engaging in the compounding of a sterile drug preparation.

268 “Sterile compounding pharmacy”, any retail or hospital pharmacy or facility, where a  
269 compounded sterile drug preparation is compounded or manufactured.

270 “USP ”, the most recent edition of the United States Pharmacopeia and National  
271 Formulary.

272 (b) A store or pharmacy engaged in the drug business shall inform the department of  
273 public health of any improper dispensing of prescription drugs that results in serious injury or  
274 death, as defined by the department in regulations, as soon as is reasonably and practically  
275 possible, but not later than 7 business days after discovery of the improper dispensing.

276 (c) The manager of record of a store or pharmacy shall report any serious adverse drug  
277 event, as defined in section 51H of chapter 111, occurring as a result of patient interaction with  
278 any drug or pharmaceutical preparation manufactured, produced or compounded at the manager  
279 of record’s pharmacy, to the federal Food and Drug Administration MedWatch Program and the  
280 Betsy Lehman center for patient safety and medical error reduction. The manager of record of a  
281 store or pharmacy shall report to the board any serious adverse drug event, as defined in section  
282 51H of chapter 111, occurring as a result of patient interaction with any drug or pharmaceutical  
283 preparation manufactured, produced or compounded at the manager of record’s store or  
284 pharmacy that is suspected to be caused by the drug preparation, drug compounding or other  
285 pharmacist error. This data shall be reported to the board within 7 business days of the  
286 knowledge of any serious adverse drug event by any pharmacy employee.

287 (d) All data concerning serious adverse drug events reported to the board shall be  
288 collected, synthesized and analyzed by the board in a traceable and easily navigable database  
289 format using information technology. The board shall use the data to track trends in serious  
290 adverse drug events and to warn patients, consumers and pharmacies of any trends which could  
291 pose a danger to public health and safety. Data collected pursuant to this subsection shall be  
292 made available on the searchable website established pursuant to section 42B.

293 (e) If a sterile compounding pharmacy or complex non-sterile compounding pharmacy  
294 knows or should have reason to know that a compounded sterile drug preparation or  
295 compounded complex non-sterile drug preparation dispensed or distributed by the pharmacy is or  
296 may be defective in any way, the pharmacy shall immediately recall the preparation. Any of the  
297 same preparation remaining in the possession of the pharmacy shall be located and segregated,

298 and shall not be distributed or dispensed. A defective preparation log documenting the recalled  
299 preparation shall be kept by the pharmacy including information on:

- 300 (1) the preparation name, potency and dosage form;
- 301 (2) the reason for the recall;
- 302 (3) the amount of the preparation made;
- 303 (4) the date that the preparation was made;
- 304 (5) the amount of the preparation dispensed or distributed;
- 305 (6) the actual preparation potency and dosage form; and
- 306 (7) any and all serious adverse drug events related to the drug in question.

307 The defective preparation log shall be made available to the board within 7 days of the  
308 recall and shall be kept on record for at least 2 years. Upon submission of the defective  
309 preparation log to the board, the pharmacy shall work with the board to develop a corrective  
310 action plan that rectifies the error that resulted in the defective preparation.

311 (f) The advisory committee, established by section 42C, shall make recommendations to  
312 the department for hospital based accountability documentation, taking into account various  
313 factors including, but not limited to, the current state of technology of electronic medication  
314 administration records and automated medication dispensing machines as they apply to the  
315 inclusion of lot numbers of sterile and complex non-sterile compounded drug preparations in  
316 patient records and documentation. The recommendations should further the goal of  
317 incorporating accountability documentation into the current technology of electronic medication  
318 administration record systems and automated medication dispensing machines.

319 (g) The department shall promulgate regulations for the administration and enforcement  
320 of this section.

321 Section 39F. (a) The board shall establish a category of pharmacy licensure for  
322 pharmacies engaged in the practice of compounding sterile drug preparations. A pharmacy shall  
323 not engage in sterile compounding nor shall a pharmacy prescribe, ship, mail, sell, transfer or

324 dispense sterile compounded drug preparations in the commonwealth unless the pharmacy has  
325 obtained a sterile compounded drug preparations specialty license from the board pursuant to this  
326 section.

327 (b) A sterile compounded drug preparations specialty license issued by the board shall be  
328 obtained in addition to and not in place of any other permit or license a sterile compounding  
329 pharmacy holds. The license shall be non-transferable and shall be renewed annually. The fee for  
330 the renewal shall be determined annually by the secretary of administration and finance pursuant  
331 to section 3B of chapter 7.

332 (c) A pharmacy licensed by the commonwealth that intends to compound sterile drug  
333 preparations and dispense compounded sterile drug preparations in or out of the commonwealth  
334 shall adhere to the most current standards established by all chapters of the USP when engaging  
335 in any form of sterile compounding and shall obtain and hold a sterile compounded drug  
336 preparations specialty license. Such pharmacy shall also adhere to the additional regulations  
337 promulgated by the board pursuant to subsection (h) of section 39F, in consultation with the  
338 advisory committee, established by section 42C.

339 (d) A pharmacy licensed by the commonwealth that intends to compound and distribute  
340 compounded sterile drug preparations to pharmacies, wholesalers or prescribers in or out of the  
341 commonwealth: (i) in anticipation of a prescription, in volumes inconsistent with routinely  
342 observed volume patterns associated with patient-specific prescriptions, or (ii) in the absence of  
343 accountability documentation, shall adhere to the most current standards established under  
344 cGMP when engaging in any form of sterile compounding. Such pharmacies shall obtain and  
345 hold a manufacturer's license appropriate to this practice, from the federal Food and Drug  
346 Administration, before engaging in any sterile compounding and shall notify the board of the  
347 acquisition, renewal or revocation of the license, as applicable, within 30 days of the action.

348 (e) This section shall not apply to a hospital pharmacy engaging in compounded sterile  
349 drug preparations.

350 Section 39G. (a) The board shall establish a category of pharmacy licensure for pharmacies  
351 engaged in the practice of compounding complex non-sterile drug preparations. A pharmacy  
352 shall not engage in complex non-sterile compounding nor shall a pharmacy prescribe, ship, mail,

353 sell, transfer or dispense complex non-sterile compounded drug preparations in the  
354 commonwealth unless the pharmacy has obtained a complex non-sterile compounded drug  
355 preparations specialty license from the board pursuant to this section.

356 (b) A complex non-sterile compounded drug preparations specialty license issued by the  
357 board shall be obtained in addition to and not in place of any other permit or license a sterile  
358 compounding pharmacy holds. The license shall be non-transferable and shall be renewed  
359 annually. The fee for the renewal shall be determined annually by the secretary of administration  
360 and finance pursuant to section 3B of chapter 7.

361 (c) A pharmacy licensed by the commonwealth that intends to compound complex non-  
362 sterile drug preparations and dispense compounded complex non-sterile drug preparations in or  
363 out of the commonwealth shall adhere to the most current standards established by all chapters of  
364 the USP when engaging in complex non-sterile compounding and shall obtain and hold a  
365 complex non-sterile compounded drug preparations specialty license. Such pharmacy shall also  
366 adhere to the additional regulations promulgated by the board pursuant to subsection (h) of  
367 section 39H, in consultation with the advisory committee, established by section 42C.

368 (d) A pharmacy licensed by the commonwealth that intends to compound and distribute  
369 compounded complex non-sterile drug preparations to pharmacies, wholesalers or prescribers in  
370 or out of the commonwealth: (i) in anticipation of a prescription in volumes inconsistent with  
371 routinely observed volume patterns associated with patient-specific prescriptions, or (ii) in the  
372 absence of accountability documentation shall adhere to the most current standards established  
373 under cGMP when engaging in complex non-sterile compounding. Such pharmacies shall obtain  
374 and hold a manufacturer's license appropriate to this practice, from the federal Food and Drug  
375 Administration, before engaging in any complex non-sterile compounding and shall notify the  
376 board of the acquisition, renewal or revocation of the license, as applicable, within 30 days of the  
377 action.

378 (e) This section shall not apply to a hospital pharmacy engaging in compounded complex  
379 non-sterile drug preparations.

380 Section 39H. (a) A specialty license to compound or sell compounded sterile drug preparations  
381 or compounded complex non-sterile drug preparations in the commonwealth shall not be

382 renewed until each location where a licensee produces the sterile compounding drug preparations  
383 or compounded complex non-sterile drug preparations has been inspected by the board and  
384 found to be in compliance with this chapter and applicable regulations adopted by the board.

385 (b) The board shall conduct unannounced random and risk-based inspections of all sterile  
386 compounding pharmacies and compounded complex non-sterile drug preparation pharmacies  
387 licensed under this chapter to compound sterile drug preparations or compounded complex non-  
388 sterile drug preparations, as well as the compounded sterile drug preparations or compounded  
389 complex non-sterile drug preparations produced by these pharmacies.

390 (c) The board shall establish a list of procedural criteria to evaluate a sterile  
391 compounding pharmacy and a list of procedural criteria to evaluate a complex non-sterile  
392 compounding pharmacy at the time of the inspection. The procedural criteria shall contain a  
393 predetermined list of standards and safeguards upon which a sterile compounding pharmacy or  
394 complex non-sterile compounding pharmacy, as applicable, shall be inspected, as well as a pre-  
395 determined yet alternating list of variable criteria. The pharmacies may be inspected without  
396 prior notice as to which subset of these variable criteria will be included in the inspection. The  
397 unannounced and random inspection of compounded sterile drug preparations shall include, at a  
398 minimum, testing for sterility of the products, conducted either on or off-site, the efficacy of the  
399 products and the potency of the products. The unannounced and random inspection of a sterile  
400 compounding pharmacy, licensed under this chapter, shall include an inspection of the  
401 pharmacy's records regarding the manufacturer, supplier and point of origin of all materials and  
402 ingredients used in the pharmacy's sterile compounded drug preparations. All sterile  
403 compounding pharmacies licensed under this chapter shall be required to maintain such records  
404 as a condition of their specialty license to compound or sell sterile compounded drug  
405 preparations.

406 (d) The board shall, in consultation with the advisory committee, established by section  
407 42C, develop a quality assurance procedure for sterile compounding pharmacies to adhere to  
408 including, but not limited to, procedures to enhance physical inspection, compounding accuracy  
409 checks and sterility testing. The board shall also, in consultation with the advisory committee,  
410 established by section 42C, develop a quality assurance procedure for complex non-sterile

411 compounding pharmacies to adhere to including, but not limited to, procedures to enhance  
412 physical inspection and compounding accuracy checks.

413 (f) All sterile compounding pharmacies and complex non-sterile compounding  
414 pharmacies shall provide the board, on an annual basis, with a list of prescriptions dispensed in  
415 and outside of the commonwealth, as well as the volume of these prescriptions. A sterile  
416 compounding pharmacy or complex non-sterile compounding pharmacy that ships compounded  
417 drug preparations out of the commonwealth shall, in addition to the requirements in this section,  
418 report to the board the names of the states where the pharmacy has shipped compounded sterile  
419 or complex non-sterile drug preparations.

420 (g) Sterile compounding pharmacies and complex non-sterile compounding pharmacies  
421 shall designate a manager of record who shall be responsible for the pharmacy's compliance with  
422 this chapter and shall:

423 (1) Disclose to the board the location, name and title of all principal managers and the  
424 name and Massachusetts license number of the designated manager of record. A report  
425 containing this information shall be made on an annual basis and within 30 days after any change  
426 of office, corporate office or manager of record.

427 (2) Certify the pharmacy's compliance with reasonable informational requests made by  
428 the board.

429 (3) Certify to the board that the manager of record has fulfilled continuing education  
430 requirements for sterile compounding and ensured that all pharmacy staff engaging in  
431 compounding have received the appropriate training and education required by law and  
432 regulations.

433 (4) Submit to the board the names and titles of all individuals employed by the pharmacy.

434 (h) The board shall establish supplementary regulations, beyond those established by  
435 chapters 795 and 797 of the USP, for all pharmacies intending to compound or dispense sterile or  
436 complex non-sterile drug preparations in the commonwealth. The board shall establish  
437 regulations in consultation with the advisory committee, established by section 42C. The  
438 regulations shall include, but not be limited to: (1) enhancing environmental monitoring

439 procedures; (2) enhancing media fill testing procedures; (3) enhancing non-sterile active  
440 pharmaceutical ingredient controls; (4) enhancing procedures testing endotoxin and bioburden  
441 levels of compounded drug preparations; (5) enhancing procedures surrounding process  
442 validation and reproducibility of compounded drug preparations; (6) enhancing procedures  
443 related to end stage testing of compounded drug preparations; (7) enhancing procedures relating  
444 to the storage and beyond-use-dating of compounded drug preparations; (8) enhancing the  
445 physical inspection process for finished sterile compounded drug preparations; (9) developing  
446 effective formulation records for sterile compounding pharmacies; (10) developing effective  
447 compounding records for compounded drug preparations produced at sterile compounding  
448 pharmacies; and (11) developing effective procedures to maintain a preparation's quality and  
449 control after the compounded sterile or complex non-sterile drug preparation leaves the  
450 pharmacy.

451           Section 39I. (a) The board shall establish a procedure to license non-resident or out-of-  
452 state pharmacies located outside of the commonwealth that prescribe, ship, mail, sell or dispense  
453 medications in the commonwealth, that pertains to the practice of pharmacy. In establishing a  
454 procedure to license non-resident or out-of-state pharmacies, the board shall require that the  
455 licensing procedures of the state in which any non-resident or out-of-state pharmacy is located  
456 are equivalent to the licensing procedures applicable to pharmacies in the commonwealth under  
457 this chapter.

458           (b) The non-resident or out-of-state pharmacies shall designate a pharmacist in charge  
459 who shall register with the board and shall be responsible for the pharmacy's compliance with  
460 this section. The pharmacist in charge shall be licensed and in good standing with the state board  
461 of registration in pharmacy in which the pharmacy is located. The designated pharmacist in  
462 charge shall:

463           (1) Disclose to the board the location, name and title of all principal managers and the  
464 name of the designated pharmacist in charge, if applicable, and a letter from the in-state board of  
465 registration of pharmacy certifying that the pharmacist in charge is in good standing with the in-  
466 state board of registration. A report containing this information and a copy of the certifying letter  
467 of good standing shall be made on an annual basis and within 30 days after any change of office,  
468 corporate office or manager of record.

469           (2) Certify to the board that the pharmacy maintains, at all times, a current unrestricted  
470 license, permit or registration to conduct the pharmacy in compliance with the laws and  
471 regulations of the jurisdiction in which it is licensed to practice. The pharmacy shall certify its  
472 compliance with reasonable informational requests made by the board. The pharmacy shall also  
473 notify the board of any enforcement or disciplinary action taken against the pharmacy regardless  
474 of the state in which the enforcement action is taken.

475           (3) Maintain its records of all drugs dispensed to patients in the commonwealth and  
476 ensure that these records are readily available, upon the request of the board. A list of drugs  
477 dispensed in the commonwealth shall be sent to the board annually.

478           (c) No pharmacy or pharmacist operating outside of the state shall be authorized to  
479 prescribe, ship, mail, sell, transfer or dispense drug preparations in to the commonwealth unless  
480 the drug preparations are produced in a pharmacy that has been granted a non-resident or out-of-  
481 state license pursuant to this section.

482           (d) No pharmacy or pharmacist operating outside of the commonwealth shall be  
483 authorized to prescribe, ship, mail, sell, transfer or dispense compounded sterile or complex non-  
484 sterile drug preparations in the commonwealth unless the compounded sterile or complex non-  
485 sterile drug preparations are produced in a pharmacy or facility that has been granted a non-  
486 resident or out-of of-state compounded sterile or complex non-sterile drug preparations license  
487 pursuant to this section.

488           (e) Out-of-state pharmacies holding an out-of-state license under this section shall be  
489 subject to the requirements of section 24A of chapter 94C; provided, however, that non-resident  
490 or out of state pharmacies shall not be eligible for any waiver under said section 24A. An  
491 application for licensure under this section shall not be approved unless the applicant has  
492 demonstrated the ability to comply with said section 24A. The board may revoke a non-resident  
493 or out-of-state pharmacy license for failure to comply with said section 24A.

494           SECTION 18A. Subsection (e) of section 39F of said chapter 112 is hereby repealed.

495           SECTION 18B. Subsection (e) of section 39G of said chapter 112 is hereby repealed.

496           SECTION 19. Section 41 of said chapter 112 is hereby repealed.

497 SECTION 19A. Section 42 of said chapter 112 is hereby repealed.

498 SECTION 20. Section 42A of chapter 112 of the General Laws, as appearing in the 2012  
499 Official Edition, is hereby amended by inserting after the first paragraph the following  
500 paragraph:-

501 The board shall participate in any national data reporting system which provides  
502 information on individual pharmacies, pharmacists and pharmacy technicians including, but not  
503 limited to, relevant databases maintained by the National Association of Boards of Pharmacy and  
504 the federal Food and Drug Administration.

505 SECTION 21. Said section 42A of said chapter 112, as so appearing, is hereby further  
506 amended by adding the following 2 paragraphs:-

507 The board or board president may, without holding a hearing, suspend or refuse to renew  
508 a pharmacy license if the board or board president finds reasonable cause to believe that the  
509 health, safety or welfare of the public warrants the summary action; provided, however, that the  
510 board shall, within 7 days of such action, afford the licensee the opportunity of a hearing  
511 pursuant to chapter 30A. Any suspension imposed by the board or board president shall remain  
512 in effect until the conclusion of the proceedings, including any judicial review thereof, unless  
513 sooner dissolved by a court of competent jurisdiction or withdrawn by the board.

514 If, based upon evidence, the board or board president determines that a registrant or  
515 licensee, or the preparations prepared by a registrant or licensee are an immediate threat to the  
516 public health, safety or welfare, the board or board president may: (i) issue a cease and desist  
517 notice or quarantine notice requiring the cessation or restriction of any and all pharmacy  
518 operations and prohibiting the use of medications prepared by or in possession of a pharmacy; or  
519 (ii) issue a cease and desist notice or quarantine notice placing non-disciplinary restrictions on a  
520 board registrant or licensee, to the extent necessary to avert a continued threat, pending final  
521 investigation results. The board shall promulgate regulations pertaining to the issuance of cease  
522 and desist and quarantine notices.

523 SECTION 22. Said chapter 112 is hereby further amended by inserting after section 42A  
524 the following 3 sections:-

525 Section 42B. (a) For the purpose of this section, the following words shall, unless the  
526 context clearly requires otherwise, have the following meanings:-

527 “Enforcement action records”, any documents issued by the department of public health  
528 to a pharmacy or pharmacist relating to an infraction or violation of a state or federal statute or  
529 regulation by the pharmacy or pharmacist. These records shall include, but not be limited to,  
530 consent decrees or judgments entered into between the department and a licensed pharmacy or  
531 pharmacist as a result of a charge or complaint filed by the department against a pharmacy or  
532 pharmacist for a statutory or regulatory violation or infraction or any other type of voluntary  
533 resolution of a charge or complaint filed by the department.

534 “Searchable website”, a website that allows the public to search for and obtain, at no  
535 charge, enforcement action records and records of serious adverse drug events, as defined in  
536 section 51H of chapter 111, pertaining to pharmacies licensed by the commonwealth and other  
537 relevant information related to pharmacy licensure.

538 (b) The commissioner of public health shall develop and operate a searchable website,  
539 which includes:

540 (1) copies of all enforcement action records of any pharmacy or pharmacist licensed by  
541 the department whether they are located within or without the commonwealth;

542 (2) copies of any records of serious adverse drug events, as defined in section 51H of  
543 chapter 111, reported to the board, pursuant to section 39D, and data related to the event suffered  
544 by a patient or user of medications as a result of their use of medication prepared, made or  
545 constituted by a pharmacy or pharmacist licensed by the board whether within or without the  
546 commonwealth;

547 (3) the names, locations and central points of contact for all licensed compounding  
548 pharmacies based in the commonwealth as well as licensed out-of-state pharmacies shipping  
549 compounded drugs into the commonwealth; and

550 (4) any other relevant information specified by the commissioner.

551 (c) The searchable website shall allow users to search electronically by field in a single  
552 search, parse, query or aggregate the data and download information yielded by a search. The  
553 website shall permit users to search by a particular pharmacy or pharmacists or by a specific  
554 medication.

555 (d) The searchable website shall include and retain information for not less than 10 years.

556 (e) The commissioner of public health shall update the searchable website as new data  
557 becomes available. All agencies or boards of the department of public health shall provide to the  
558 commissioner all data that is required to be included in the searchable website, not later than 30  
559 days after the data becomes available to them. The commissioner shall provide guidance to  
560 agency or board heads to ensure compliance with this section.

561 (f) This section shall not be construed to require the disclosure of information of patients  
562 or users of medication that is confidential under state or federal law.

563 (g) The commissioner of public health shall not be considered in compliance with this  
564 section if the data required for the searchable website is not available in a searchable and  
565 aggregate manner or if the public is redirected to other government websites, unless each of  
566 those websites complies with the requirements of this section.

567 Section 42C. There shall be an advisory committee to the board, which shall consist of  
568 the following members, to be appointed by the commissioner of public health: an expert in  
569 chapter 795 of the USP; an expert in chapter 797 of the USP; an expert in chapter 71 of the USP;  
570 an expert in cGMP for aseptic processing; an expert in pharmacoeconomics; an expert in clinical  
571 pharmacology; and a microbiologist. The advisory committee shall consist of additional  
572 members, as determined by the board, at least 1 of whom shall be a member of the public with  
573 experience in health care service delivery, administration or consumer advocacy.

574 The advisory committee shall advise the board regarding proposed regulations on quality  
575 assurance and the inspection and testing of compounded drug preparations. The advisory  
576 committee shall advise the board regarding proposed regulations to supplement the current form  
577 of chapters 795 and 797 of the USP. The advisory committee shall evaluate current trends in  
578 pharmacy in the commonwealth, as well as recommended improvements to pharmacy practice in

579 the commonwealth. The advisory committee shall evaluate the volume and revenue of drug  
580 preparations generated by each licensed sterile compounding pharmacy in the commonwealth.  
581 The advisory committee shall study the feasibility of a centralized reporting system for serious  
582 adverse drug events and other serious reportable events which shall be administered by the  
583 department of public health for the purposes of allowing pertinent state agencies, providers,  
584 health systems, pharmacies, licensed compounding pharmacies and other relevant health care  
585 entities, as defined by the department of public health in regulation, to utilize this resource to  
586 further improve their internal quality initiatives and reduce patient safety concerns. Members of  
587 the advisory committee shall serve without compensation and shall be free of any liability  
588 incurred by their proposed recommendations to the board. The department of public health shall  
589 provide the advisory committee with support services.

590 The advisory committee shall investigate the causes of drug shortages and their relation  
591 to the market for compounded drugs in the commonwealth. The advisory committee shall  
592 determine an approach to address potential drug shortages when a sufficient clinical need or a  
593 threat to public health and safety exists.

594 Section 42D. (a) The board of registration in pharmacy may assess a licensed pharmacy a  
595 penalty of not more than \$25,000 for each violation of regulations or administrative rules  
596 established pursuant to any general law that governs the practice of pharmacy. The board,  
597 through regulations, shall ensure that any fine levied is commensurate with the severity of the  
598 violation.

599 (b) The board may assess a pharmacy licensed pursuant to this chapter and ordered to  
600 correct a violation of regulations or administrative rules established under any general law that  
601 governs the practice of pharmacy, a penalty of not more than \$1,000 for each violation for each  
602 day the violation continues to exist beyond the date prescribed for correction.

603 (c) Upon making an assessment, the board shall give the licensee notice of the matters  
604 alleged and the provisions of law relied upon and shall accord the licensee an opportunity for a  
605 hearing upon a written request within 15 business days of the assessment. If after a hearing, or if  
606 the licensee waives the licensee's right to a hearing, the board determines that cause exists, the  
607 board shall make an appropriate assessment. The affected licensee shall pay such assessment

608 except to the extent that, upon judicial review, the reviewing court may reverse the final decision  
609 of the board.

610 (d) An assessment made under this section shall be due on the thirtieth day after  
611 notification to the licensee, or on the fifteenth day after resolution of an administrative appeal.  
612 The attorney general shall recover any assessment due and payable brought in the name of the  
613 commonwealth in the superior court. Funds collected pursuant to subsection (b) shall be paid as  
614 described in subsection (c). Assessments collected pursuant to this section shall be deposited in  
615 the Quality in Health Professions Trust Fund, established by section 35X of chapter 10, and shall  
616 be used to support initiatives such as: patient safety and quality improvement programs for  
617 organizations under the jurisdiction of the division of health professions licensure; training for  
618 board and division staff; and to offset the costs of board business, including investigation,  
619 enforcement activities and investments in health information technology. The board shall  
620 promulgate regulations for the administration of the fund, in consultation with the division,  
621 including the establishment of eligibility criteria, program requirements and assessment and  
622 reporting processes.

623 SECTION 23. Section 187 of chapter 149 of the General Laws, as appearing in the 2012  
624 Official Edition, is hereby amended by inserting after the word “community health agency”, in  
625 line 6, the following word:- , pharmacy.

626 SECTION 24. Notwithstanding any general or special law to the contrary, there shall be a  
627 special commission to study and report on the feasibility of the establishment of central fill  
628 pharmacies in the commonwealth. The commission shall study and make recommendations  
629 relative to: (i) licensing central fill pharmacies for the purpose of compounding and distributing  
630 compounded drug preparations within a network of hospitals under common ownership; (ii) the  
631 current national use of central fill pharmacies; (iii) establishing a state-administered central fill  
632 pharmacy; (iv) recommendations for additional specialty licenses, pursuant to section 39 of  
633 chapter 112 of the General Laws, for alternate forms of central fill pharmacy licensure; (v) the  
634 projected resource allocation by the department of public health needed to implement the  
635 recommended licensure attributes; (vi) the projected resource allocation by the department  
636 needed to implement a state-administered central fill pharmacy for the purposes of compounding  
637 and distributing compounded drug preparations for hospitals in the commonwealth; and (vii) any

638 additional recommendations related to staffing and appropriations necessary to carry out  
639 preceding recommendations.

640 The special commission shall consist of: the commissioner of the department of public  
641 health, or a designee, who shall serve as the chair of the committee; the co-chairs of the joint  
642 committee on public health; 1 member of the house of representatives who shall be appointed by  
643 the minority leader; 1 member of the senate who shall be appointed by the minority leader; and 6  
644 members who shall be appointed by the governor, 1 of whom shall have experience with central  
645 fill pharmacies, 1 of whom shall be a representative of hospitals, 1 of whom shall be an expert in  
646 health economics, 1 of whom shall be a representative of pharmacy technicians, 1 of whom shall  
647 be an expert in pharmacy compounding and 1 of whom shall be a licensed pharmacist.

648 The special commission shall report to the general court the results of its investigation  
649 and study and its recommendations, if any, together with drafts of legislation necessary to carry  
650 out its recommendations by filing the same with the clerks of the senate and house of  
651 representatives, who shall forward the same to the joint committee on public health and the  
652 house and senate committees on ways and means, not later than January 1, 2015.

653 SECTION 25. The department of public health shall identify pharmacies engaged in  
654 moderate non-sterile compounding through self-attestations, validation of those self-attestations  
655 and inspection. The department shall also provide a report on its findings to the general court.  
656 Such report shall be filed with the clerks of the senate and house of representatives who shall  
657 forward the same to the joint committee on public health and the house and senate committees on  
658 ways and means, not later than July 1, 2014.

659 SECTION 26. The department of public health, in consultation with the advisory  
660 committee, shall study the status of moderate non-sterile compounding and make  
661 recommendations on the feasibility, costs and implementation of licensure for moderate non-  
662 sterile compounding. The report shall provide the following information: (i) the staffing and  
663 resource needs for the licensure of moderate non-sterile compounding pharmacies; (ii) the  
664 current levels of moderate non-sterile compounding pharmacies in the state; (iii) proposed  
665 licensure structures; and (iv) projected costs of such licensure. The department shall provide its  
666 findings in a report to be filed with the clerks of the senate and house of representatives, who

667 shall forward the same to the joint committee on public health and the house and senate  
668 committees on ways and means, not later than January 1, 2015.

669 SECTION 27. The board of registration in pharmacy, shall, in consultation with the  
670 department of public health and the advisory committee, established by section 42C of chapter  
671 112 of the General Laws, consider and review current operational practices in place at hospital  
672 pharmacies and recommend any necessary exemptions for a hospital pharmacy to ensure  
673 consistency with pertinent federal and state statutory and regulatory requirements related to  
674 hospital pharmacies engaged in compounding under a sterile compounding pharmacy or complex  
675 non-sterile compounding pharmacies specialty licenses, or both.

676 The board, in consultation with department of public health and the advisory committee,  
677 shall promulgate regulations based on these considerations and recommendations, not later than  
678 July 1, 2015.

679 SECTION 28. The department of public health shall review the practice of providing  
680 samples of compounded drugs as provided under chapter 111N of the General Laws and provide  
681 recommendations for any specific amendments as related to the provisions set forth under said  
682 chapter 111N. The department shall report to the general court the results of its study and its  
683 recommendations, if any, together with drafts of legislation necessary to carry its  
684 recommendations, by filing the same with the clerks of the senate and house of representatives,  
685 who shall forward the same to the joint committee on public health and the house and senate  
686 committees on ways and means, not later than January 1, 2015.

687 SECTION 29. Notwithstanding any general or special law to the contrary, the initial  
688 report, as required by section 25A of chapter 112 of the General Laws shall detail the  
689 investigatory and disciplinary actions conducted by the board of registration in pharmacy from  
690 September 1, 2012 through December 1, 2013.

691 SECTION 32. Sections 18A and 18B shall take effect July 1, 2015.

692 SECTION 32. Unless otherwise provided this act shall take effect 180 days after its  
693 passage.