The Commonwealth of Massachusetts

In the Year Two Thousand Fourteen

SENATE, Tuesday, June 10, 2014

The committee on Ways and Means, to whom was referred the House Bill providing for capital facility repairs and improvements for the Commonwealth (House, No. 3933);- reports, recommending that the Bonding, Capital Expenditures and State Assets recommended new text (Senate, No, 2143) be amended by striking out the text and inserting in place thereof the text of Senate document numbered 2187.

For the committee, Stephen M. Brewer **SENATE No. 2187**

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1 SECTION 1. To provide for a program of capital facility repairs and improvements to 2 protect and improve the capital facilities of the commonwealth and for a program of capital asset 3 acquisitions for general government operations, the sums set forth in sections 2 to 2C, inclusive, 4 for the several purposes and subject to the conditions specified in this act are hereby made 5 available, subject to the laws regulating the disbursement of public funds, which sums shall be in 6 addition to any other amounts previously appropriated for these purposes. 7 SECTION 2. 8 EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE 9 Division of Capital Asset Management and Maintenance 10 1102-2009 For costs associated with planning and studies, dispositions, acquisition of 11 land and buildings and interests therein by purchase, prepayment of lease for a term that exceeds 12 the useful life of the facility, gift or other transfer or by eminent domain pursuant to chapter 79 13 of the General Laws, for the preparation of plans and specifications, disparity studies, repairs, 14 construction, renovations, improvements, asset management and demolition, disposition and remediation of state-owned and former county facilities and grounds and for costs associated 15

with repair and maintenance of buildings and building systems and equipment at various

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facilities of the commonwealth; provided, that all maintenance and repair work funded in this item shall be listed in the capital asset management information system administered by the division of capital asset management and maintenance; provided further, that where appropriate, the commissioner of capital asset management and maintenance may transfer funds authorized herein in accordance with a delegation of project control and supervision process pursuant to section 5 of chapter 7C of the General Laws; provided further, that funds so transferred shall be distributed based on the severity of the need that the repair shall address and other criteria developed by the division, in consultation with the secretary of administration and finance; provided further, that costs payable from this item shall include, but not be limited to, the costs of leases of temporary relocation space or equipment as required for completion of a project, the costs of engineering and other services essential to these projects rendered by division of capital asset management and maintenance employees or by consultants; provided further, that the amounts specified in this item for a particular project or use may be adjusted in order to facilitate other projects specified in this item; provided further, that \$6,200,000 shall be expended for the engineering, design and construction of a new vault in the state archives building; and provided further, that \$20,000,000 shall be expended for the engineering, design, restoration and repair of the senate chamber and related senate facilities\$350,000,000

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4000-2022 For costs associated with planning and studies, dispositions, acquisition of land and buildings and interests therein by purchase, prepayment of lease for a term that exceeds the useful life of the facility, gift or other transfer or by eminent domain pursuant to chapter 79 of the General Laws, for the preparation of plans and specifications, repairs, construction, renovations, improvements, asset management and demolition for health and human services facilities, all as the commissioner of capital asset management and maintenance, in consultation

1102-2014 For costs associated with improving accessibility of state facilities including, but not limited to, strategic accessibility assessments, accessibility transition plans, technical assistance to state agencies, consultants relative to the preparation of strategic accessibility assessments, transition plans or provision of technical assistance to state agencies, planning and studies and costs associated with repairs, improvements, construction, asset management, demolition and maintenance of buildings and building systems; provided, that all transition planning elements, planning and studies and maintenance and repair work undertaken pursuant to this item shall be listed in the capital asset management information system administered by the division of capital asset management and maintenance; provided, that the use of funds from this item shall be approved by the commissioner of capital asset management and maintenance and the secretary of administration and finance or the secretary's designee; and provided further, that costs payable from this item shall include, but not be limited to, the costs of leases of temporary relocation space or equipment as required for completion of a project and the costs of engineering and other services essential to these projects rendered by division of capital asset management and maintenance employees or by consultants.....\$25,000,000

EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

Office of the Secretary.

0640-0302 For the Massachusetts Cultural Facilities Fund established in section 42 of chapter 23G of the General Laws for the acquisition, design, construction, repair, renovation, rehabilitation or other capital improvement or deferred maintenance to a cultural facility

\$50,000,000

Division of Capital Asset Management and Maintenance.

1100-3003 For a grant program to cities and towns to provide funding for the repair, renovation or construction of municipal facilities or infrastructure or of any cultural, social, recreational or other facility serving a municipal purpose, including those owned or operated by nonprofit organizations, for technology upgrades and for the purchase of equipment under rules adopted by the executive office for administration and finance based upon the following criteria: (i) an assessment of fiscal and budgetary constraints facing the municipality; (ii) an analysis of the municipality's proposed budget and financing of the repair, renovation or construction project; (iii) the municipality's need for the project; (iv) the benefits to the municipality that will result from the project; and (v) an overall evaluation of the merits of the grant proposal;

provided, that the executive office may expend not more than 1 per cent of the total amount available for the cost of administering this program\$10,000,000

Board of Library Commissioners.

EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

Office of the Secretary.

8000-3501 For a grant program to cities and towns to provide funding for the repair, renovation, purchase or construction of municipal public safety facilities and equipment under rules adopted by the executive office of public safety and security based upon the following criteria: (i) an assessment of fiscal and budgetary constraints facing the municipality; (ii) an analysis of the municipality's proposed budget and financing of the repair, renovation or construction project; (iii) the municipality's need for the project; (iv) the benefits to the municipality that will result from the project; and (v) an overall evaluation of the merits of the

104	grant proposal; provided, that the executive office may expend not more than 1 per cent of the
105	total amount available for the cost of administering this program\$10,000,000
106	SECTION 2B.
107	EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY
108	Office of the Secretary.
109	8000-0701 For equipment for the department of correction and other agencies within the
110	executive office of public safety and security including, but not limited to, medical equipment,
111	security equipment, communications equipment and vehicles\$10,000,000
112	8000-2021 For the design, construction and implementation of the department of state
113	police mobile data network and an automated motor vehicle citation system, including the use of
114	mobile data terminal, or MDT, devices\$10,000,000
115	8100-2026 For the replacement of state police cruisers; provided, that the department of
116	state police shall develop a 5-year plan which shall specify the number of vehicles to be replaced
117	each fiscal year over a 5-year period\$35,000,000
118	SECTION 2C.
119	EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY
120	Office of the Secretary.
121	8000-2022 For a program of grants to municipalities for the design, construction and
122	implementation of an automated motor vehicle citation system, including the use of mobile data
123	terminal, or MDT, devices under rules adopted by the executive office of public safety and

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SECTION 3. Section 16G of chapter 6A of the General Laws, as appearing in the 2012 Official Edition, is hereby amended by adding the following subsection:-

(m) During the first year of each new gubernatorial administration, the governor shall convene an infrastructure cost council consisting of at least the following 11 members: the secretary of administration and finance who shall serve as chair; the secretary of energy and environmental affairs; the secretary of transportation; the house chair of the joint committee on state administration and regulatory oversight; the senate chair of the joint committee on state administration and regulatory oversight; 1 person to be appointed by the attorney general; and 5 people to be appointed by the governor, 1 of whom shall be selected from a list of 3 people provided by the Massachusetts Association of Regional Planning Agencies, 1 of whom shall be a representative from the Associated Industries of Massachusetts, 1 of whom shall be a representative of a telecommunications company doing business in the commonwealth, 1 of whom shall be a representative from the Massachusetts Municipal Association and 1 of whom shall be a representative of a regulated utility operating in a service area within the commonwealth. The governor may also appoint additional members of regional and local economic development groups and members of the business community to serve on the council. Members of the council shall serve for a term of 1 year or until a set of infrastructure cost projections has been approved by the governor under this section.

The secretary of administration and finance, with the assistance of the infrastructure cost council appointed under this section, shall develop consensus demographic projections for the commonwealth, including distinct projections for the various regions of the commonwealth. These projections shall be used as the basis for developing infrastructure cost projections for the commonwealth, for both publicly-owned and privately-owned infrastructure, for a period identified by the council of not less than 10 years. As used in this section, the term "infrastructure" shall mean surface transportation infrastructure and the infrastructure necessary to deliver water and wastewater services, telecommunications services, gas, oil and electricity.

The office of performance, accountability and transparency established in section 4A of chapter 7 shall provide staff support for the study required by this section. Every regional planning agency formed under chapter 40B shall provide its current set of demographic projections used for regional planning. Any metropolitan planning organization that uses a set of demographic projections that is different from those of its regional planning agency shall also provide its current set of demographic projections. All regulated utilities shall provide necessary information required by the council. The council may take precautions to ensure the confidentiality of any competitively-sensitive information submitted.

In developing its consensus demographic projections, the council shall compare, contrast and reconcile all of the demographic projections and other information it receives. It shall strive to reconcile differences among those projections so that the consensus demographic projections for the commonwealth are based on a common and consistent set of assumptions.

Each council shall conduct at least 1 public hearing. The secretary shall file a report with the clerks of the senate and house of representatives and with the chairs of the house and senate

committees on bonding, capital expenditures and state assets not later than December 31 of the first year of each new gubernatorial administration. The report shall also be published on the website of the commonwealth.

SECTION 4. Said item 7066-8000 of said section 2 of said chapter 258 is hereby further amended by striking out the figure "\$1,189,055,630" and inserting in place thereof the following figure:- \$1,289,055,630.

SECTION 5. Item 7100-1000 of said section 2 of said chapter 258, as most recently amended by section 17 of chapter 48 of the acts of 2014, is hereby further amended by striking out the figure "\$1,001,500,000" and inserting in place thereof the following figure:-\$1,101,500,000.

SECTION 6. Section 3 of said chapter 258 is hereby amended by striking out, in line 4, the figure "\$2,190,555,630" and inserting in place thereof the following figure:- \$2,390,555,630.

SECTION 7. To meet the expenditures necessary in carrying out section 2, the state treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an amount to be specified by the governor, from time to time, but not exceeding, in the aggregate, \$675,000,000. All such bonds issued by the commonwealth shall be designated on their face, Capital Improvement Act of 2014, and shall be issued for a maximum term of years, not exceeding 25 years, as the governor may recommend to the general court pursuant to section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later than June 30, 2043. All interest and payments on account of principal on these obligations shall be payable from the General Fund. Bonds and interest thereon issued pursuant to this section shall, notwithstanding any other provision of this act, be general obligations of the commonwealth.

SECTION 8. To meet the expenditures necessary in carrying out section 2A, the state treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an amount to be specified by the governor, from time to time, but not exceeding, in the aggregate, \$228,000,000. All such bonds issued by the commonwealth shall be designated on their face, Capital Improvement Act of 2014, and shall be issued for a maximum term of years, not exceeding 25 years, as the governor may recommend to the general court pursuant to section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later than June 30, 2043. All interest and payments on account of principal on these obligations shall be payable from the General Fund. Bonds and interest thereon issued pursuant to this section shall, notwithstanding any other provision of this act, be general obligations of the commonwealth.

SECTION 9. To meet the expenditures necessary in carrying out section 2B, the state treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an amount to be specified by the governor, from time to time, but not exceeding, in the aggregate, \$55,000,000. All such bonds issued by the commonwealth shall be designated on their face, Capital Improvement Act of 2014, and shall be issued for a maximum term of years, not exceeding 10 years, as the governor may recommend to the general court pursuant to section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later than June 30, 2028. All interest and payments on account of principal on these obligations shall be payable from the General Fund. Bonds and interest thereon issued pursuant to this section shall, notwithstanding any other provision of this act, be general obligations of the commonwealth.

SECTION 10. To meet the expenditures necessary in carrying out section 2C, the state treasurer shall, upon request of the governor, issue and sell bonds of the commonwealth in an amount to be specified by the governor, from time to time, but not exceeding, in the aggregate,

\$20,000,000. All such bonds issued by the commonwealth shall be designated on their face, Capital Improvement Act of 2014, and shall be issued for a maximum term of years, not exceeding 10 years, as the governor may recommend to the general court pursuant to section 3 of Article LXII of the Amendments to the Constitution. The bonds shall be payable not later than June 30, 2028. All interest and payments on account of principal on these obligations shall be payable from the General Fund. Bonds and interest thereon issued pursuant to this section shall, notwithstanding any other provision of this act, be general obligations of the commonwealth.

SECTION 11. The secretary of administration and finance shall submit a report on the progress of any projects funded through the authorizations in this act and included in the governor's 5-year capital investment to the clerks of the senate and house of representatives, the chairs of the senate and house committees on ways and means and the chairs of the senate and house committees on bonding, capital expenditures and state assets. The report shall include, but not be limited to: (i) the previous year planned spending; (ii) the previous year spending; (iii) the current year planned spending; (iv) the current year spending to date; (v) the original estimated total project cost; (vi) the project description; (vii) the location of the project; (viii) the type of spending; (ix) the type of asset; and (x) the useful life of the project once completed. The report shall be submitted not later than June 30 and December 31 of each year for a period of 8 years after the effective date of this act.

SECTION 12. To provide for the continued availability of certain bond-funded spending authorizations which otherwise would expire, the balances of the following items and any allocations thereof shall be extended through June 30, 2017 for the purposes of, and subject to, the conditions stated for these items in the original authorizations and any amendments to such authorizations: 0330-2223, 0526-2012, 0640-0301,1100-3001, 1100-7500, 1100-7981, 1100-

7985, 1100-8000, 1100-8001, 1100-8020, 1100-9200, 1100-9520, 1102-0004, 1102-1994, 1102-5600, 1102-7967, 1599-4994, 1599-7156, 4000-2020, 5500-9400, 5500-9405, 6001-0816, 6001-0817, 6001-0818, 7000-9090, 7002-0015, 7007-6300, 7007-9040, 7066-2010, 7411-7960, 8000-0700, 8000-2020, 8000-3500, 8000-4900, 8100-2025, 8100-9000, 8500-1000, 8900-7500, 8900-8500 and 8910-0023.

SECTION 13. To provide for the continued availability of certain bond-funded spending authorizations which otherwise would expire, the balances of the following items and any allocations thereof shall be extended through June 30, 2019 for the purposes of, and subject to, the conditions stated for these items in the original authorizations and any amendments to such authorizations: 7066-8000 and 7100-1000.

SECTION 14. (a) To carry out the purposes of items 1102-2009, 1102-2014 and 4000-2022 of section 2 and item 1100-3003 of section 2A, the commissioner of capital asset management and maintenance may, notwithstanding sections 32 to 37, inclusive, of chapter 7C of the General Laws or any other general or special law to the contrary, but subject to this section, acquire, by purchase, prepayment of lease for a term that exceeds the useful life of the facility, gifts or other transfers, or by eminent domain pursuant to chapter 79 of the General Laws, any interests in land and buildings considered necessary by the commissioner to carry out this act including, but not limited to, easements for drainage, access, utilities and environmental mitigation and may grant and retain such easements and interests as considered necessary by the commissioner to carry out this act.

(b) The commissioner shall solicit proposals for any facility acquisition through requests for proposals. Each request for proposals shall include, at a minimum: (i) a description of the

facility for which proposals are sought; (ii) a statement as to whether the commissioner seeks to purchase or lease the facilities; (iii) a statement as to whether the commissioner seeks to acquire improved or unimproved land, buildings and interests therein; (iv) a statement as to whether the selected proposer shall be required to undertake the design, construction, renovation, reconstruction, alteration, improvement, demolition, expansion or management of a new or existing facility; (v) the proposed contractual terms and conditions, some of which may be considered mandatory or nonnegotiable; (vi) the evaluation criteria to be utilized by the commissioner; (vii) the time and date for receipt of proposals; (viii) the address of the office to which proposals shall be delivered; and (ix) such other matters as may be determined by the commissioner. Public notice of each request for proposals shall be published at least 3 weeks before the time specified in the notice for the receipt of proposals in the central register published by the state secretary. At the opening of the proposals, the commissioner shall prepare a register of proposals which shall include the name of each proposer. The register of proposals shall be open for public inspection. Notwithstanding any general or special law to the contrary and until the completion of the selection process, the contents of the proposals and the selection process shall not be disclosed to competing proposers and shall not be public documents.

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- (c) Any design, construction, renovation, reconstruction, alteration, improvement, demolition, expansion or management of a facility undertaken pursuant to this section shall be subject to chapters 7C, 30 and 149 of the General Laws and any other general or special law or regulation governing the design, construction, renovation, reconstruction, alteration, improvement, demolition, expansion or management of real property by the commonwealth.
- (d) The commissioner shall solicit proposals for temporary relocation space as required for completion of a project funded pursuant to items 1102-2009, 1102-2014 and 4000-2022 of

section 2 or item 1100-3003 of section 2A in accordance with section 37 of chapter 7C of the General Laws.

SECTION 15. The division of capital asset management and maintenance may transfer care, custody, control and jurisdiction of a parcel of commonwealth land with the buildings thereon located at Leverett circle in the city of Boston, currently used by the department of state police, from the department of conservation and recreation to the department of state police. The exact boundaries of the parcel to be transferred may be determined by the division of capital asset management and maintenance, in consultation with the department of conservation and recreation and the department of state police. Transfer of the parcel shall be without consideration and shall not be subject to chapter 7C of the General Laws. The division of capital asset management and maintenance may, as necessary, clear title to the parcel to be transferred by eminent domain taking.

SECTION 16. The division of capital asset management and maintenance may transfer care, custody, control and jurisdiction of a parcel of vacant commonwealth land in the town of Middleton from the department of mental health to the department of youth services for use as a location for a new department of youth services facility. The parcel to be transferred contains approximately 9.295 acres and is shown on a plan on file with the division. The exact boundaries of the parcel to be transferred are to be determined by the division of capital asset management and maintenance. Transfer of the parcel shall be without consideration and shall not be subject to chapter 7C of the General Laws. The division of capital asset management and maintenance may, as necessary, clear title to the parcel to be transferred by eminent domain taking.

SECTION 17. (a) For the purposes of this section the following words shall have the following meanings unless the context clearly requires otherwise:

"Commissioner", the commissioner of capital asset management and maintenance.

"District", the Essex North Shore agricultural and technical school district established pursuant to chapter 463 of the acts of 2004.

"Division", the division of capital asset management and maintenance.

"School", the Essex North Shore agricultural and technical school established pursuant to chapter 463 of the acts of 2004.

- (b) Notwithstanding section 32 to 37, inclusive, of chapter 7C of the General Laws, chapter 463 of the acts of 2004 or any other general or special law to the contrary, the commissioner may, upon review by the inspector general and in consultation with the district, lease or enter into other agreements for a term, including any extensions, not to exceed 25 years for certain lands and any buildings and other appurtenances thereon located at the school in the town of Middleton to Essex Sports Center, LLC. The location and boundaries of the parcel or parcels to be leased shall be determined by the commissioner based upon a survey.
- (c) The lessee shall use the property solely for constructing and operating athletic and recreational facilities for use by the school, at no cost to the school, or any other authorized parties. Any lease or other agreement shall include a provision restricting the use of the property to such purposes, reserving time and seasons during which the facility space shall be available to the school and to the public and providing for termination of the lease if the property ceases to be used for such purposes.

(d) (1) Any lease or other agreement authorized by this section shall be on terms and conditions acceptable to the commissioner and the district after consultation with the district; provided, however, that such lease or other agreement shall provide, without limitation that: (i) the lessee shall be responsible for all utility costs and shall manage, operate, improve, repair and maintain the land, buildings, and appurtenances associated therewith during the term of the lease which shall be subject to the approval of the commissioner and the district and the upkeep shall be reviewed on an annual basis by the commissioner, the lessee and the district; provided, however, that the lessee shall be responsible for the repairs and maintenance as recommended by the commissioner or the district; (ii) the lessee shall carry comprehensive general liability insurance in an amount acceptable to the commissioner and the district naming the commonwealth and the district as the co-insured and protecting the commonwealth and the district against all claims for personal injury or property damage arising from the land, buildings, and appurtenances associated therewith during the term of the lease; (iii) the lessee shall carry construction insurance and payment and performance bonds during construction, as approved by the commissioner; (iv) the lessee shall pay rent in an amount equal to or greater than the full and fair market value of its leasehold interest under this section as determined by an independent appraisal prepared in accordance with the usual and customary professional appraisal practices by a certified appraiser commissioned by the commissioner and approved by the inspector general; (v) the lessee shall be responsible for the capital improvements to the premises; and (vi) the lessee shall not design or construct any facilities on the parcel without the written approval of the division, in consultation with the district.

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(2) The inspector general shall review and approve the appraisal required pursuant this section. The inspector general shall prepare a report of the methodology utilized for the

appraisal and shall file the report with the commissioner of capital asset management and maintenance, the house and senate committees on ways and means and the joint committee on state administration and regulatory oversight. Not later than 30 days before the execution of the lease authorized by this section, the commissioner shall submit the lease and a report thereon to the inspector general for review and comment. The inspector general shall issue such review and comment within 15 days after receipt of the proposed lease. The commissioner shall submit the proposed lease and the reports and the comments of the inspector general, if any, to the house and senate committees on ways and means and the joint committee on state administration and regulatory oversight at least 15 days before execution of the lease.

- (e) All records of the lessee relating to the performance and operation of the lease and facilities, including financing and scheduling, shall be available for inspection, upon request, by the state auditor, the attorney general, the inspector general or the commissioner.
- (f) The lessee shall be responsible for and shall maintain an escrow account for all costs and expenses including, but not limited to, costs associated with any engineering, surveys, appraisals and lease preparation as such costs may be determined by the commissioner. The lessee shall also maintain a bond in a minimum amount that shall cover the cost of any amount due to any lender, public or private, in the case of default, foreclosure or bankruptcy by the lessee.
- (g) The district may establish a receipts reserved for appropriation account for any revenue generated from the lease of property to the lessee. The account shall be used for the general appropriation of the district.

(h) No general or special law or rule or regulation relating to the advertising, bidding or awarding of contracts, to the procurement of services including, but not limited to chapter 30B of the General Laws, or to the construction and design improvements shall apply to the district or the lessee under this section.

SECTION 18. Notwithstanding any general or special law to the contrary, the unexpended and unencumbered balances of the bond-funded authorizations in the following accounts shall cease to be available for expenditure 90 days after the effective date of this act: 9300-3905, 1102-8880, 0330-8891, 1102-7893, 1102-7894, 1102-9897, 5500-8300, 5500-8400, 5500-8500, 1102-0961, 7112-0960, 7113-0960, 7114-0960, 7115-0960, 7116-0960, 7117-0960, 7220-0960, 7310-0960, 7410-7960, 7452-7960, 7504-7961, 7505-7960, 7512-7960, 8195-8968, 1102-9980, 8900-7967, 0330-2206, 0330-2209, 1102-2992, 1102-4994, 1102-7947, 1102-8245, 1102-8940, 1102-8945, 1102-8947, 1102-4940, 1102-8949, 0333-0010, 1102-2011, 1102-3010, 1102-3013, 7100-0001, 8000-2011, 0332-8811, 0431-8833, 1102-8872.

SECTION 19. Notwithstanding any general or special law to the contrary, the bonds that the state treasurer may issue pursuant to this act shall be issued for terms not to exceed 30 years. All such bonds shall be payable not later than June 30, 2049, as recommended by the governor in a message to the general court dated June 6, 2014 under section 3 of Article LXII of the Amendments to the Constitution.