SENATE DOCKET, NO.

xxxxx
FILED ON: 05/23/2012

SENATE	No.	02270
--------	-----	-------

The Commonwe	ealth of Massachusetts
	SENTED BY: NONE
To the Honorable Senate and House of Representative Court assembled:	
An Act improving the quality of health care	and reducing costs through increased transparency and innovation
PET	TITION OF:
NAME:	DISTRICT/ADDRESS:

SENATE No. 02270

[Pin Slip]

The Commonwealth of Massachusetts

In the Year Two Thousand Twelve

An Act improving the quality of health care and reducing costs through increased transparency, efficiency and innovation..

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- SECTION 1. Section 38C of chapter 3 of the General Laws, as appearing in the 2010
- 2 Official Edition, is hereby amended by striking out, in lines 25, 29, 32, 35, 37, 39, 40, 44 and 45,
- 3 47, 48, 54, 86, 89 and 93, the word "division" and inserting in place thereof, in each instance,
- 4 the following word:- institute.
- 5 SECTION 2. Subsection (d) of said section 38C of said chapter 3, as so appearing, is
- 6 hereby amended by striking out, in line 43, the words ", the health care quality and cost
- 7 council,".

- 8 SECTION 3. Section 105 of chapter 6 of the General Laws, as amended by section 9 of
- 9 chapter 3 of the acts of 2011, is hereby further amended by striking out the words "commissioner

- of health care finance and policy" and inserting in place thereof the following words:- executive director of the institute of health care finance and policy.
- SECTION 4. Section 16 of chapter 6A of the General Laws, as appearing in the 2010

 Official Edition, is hereby amended by striking out, in line 52, the words "pursuant to section 2A of chapter 118G" and inserting in place thereof the following words:- under section 13C of chapter 118E.
- SECTION 5. Sections 16J to 16L, inclusive, of said chapter 6A of the General Laws are hereby repealed.
- SECTION 6. Section 16M of said chapter 6A, as appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 3 and 4, the words "commissioner of health care financing" and inserting in place thereof the following words:- executive director of the institute of health care finance.
- SECTION 7. Section 16M of said chapter 6A, as so appearing, is hereby further amended by striking out, in lines 23, 32, 39 and 43 the word "division" and inserting in place thereof, in each instance, the following word:- institute.
- SECTION 8. Said section 16M of said chapter 6A, as so appearing, is hereby further amended by striking out, in line 24, the word "118G" and inserting in place thereof the following word:- 12C.
- SECTION 9. Section 16N of said chapter 6A, as so appearing, is hereby amended by striking out, in lines 5 and 6, the words "commissioner of health care finance and policy" and

- 30 inserting in place thereof the following words:- executive director of the institute of health care 31 finance and policy.
- 32 SECTION 10. Subsection (a) of section 16O of said chapter 6A, as so appearing, is 33 hereby amended by striking out the fifth sentence.
- SECTION 11. The third sentence of subsection (c) of section 4R of chapter 7 of the
 General Laws, as inserted by section 15 of chapter 68 of the acts of 2011, is hereby amended by
 striking out the word "division" and inserting in place thereof the following word:- institute.
- SECTION 12. Section 22N of said chapter 7, as appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 10 and 37, the word "118G" and inserting in place thereof, in each instance, the following word:- 118E.
- SECTION 13. Chapter 12 of the General Laws is hereby amended by inserting after section 11M the following section:-
- 42 Section 11N. (a) The attorney general shall monitor trends in the health care market including, but not limited to, trends in provider organization size and composition, consolidation in the provider market, payer contracting trends and patient access and quality issues in the 44 health care market. The attorney general may obtain the following information from a private 46 health care payer, public health care payer, provider or provider organization, as those terms are defined in section 1 of chapter 12C: (i) any information that is required to be submitted under 47 48 sections 9, 10 and 11 of chapter 12C, (ii) filings, applications and supporting documentation 49 related to any material change subject to a cost, market impact and solvency review under section 10 of chapter 12C and (iii) filings, applications and supporting documentation related to a 51 determination of need application filed under section 25C of chapter 111. Under section 15 of

- chapter 12C and section 6 of chapter 176S, and subject to the limitations stated in those sections,
 the attorney general may require that any provider, provider organization, private health care
 payer or public health care payer produce documents, answer interrogatories and provide
 testimony under oath related to health care costs and cost trends, the factors that contribute to
 cost growth within the commonwealth's health care system and the relationship between
 provider costs and payer premium rates.
- (b) The attorney general shall, in consultation with the institute of health care finance and policy, take appropriate action within existing statutory authority to: (i)prevent excess consolidation or collusion of provider organizations and to remedy these or other related anti-competitive dynamics in the health care market; (ii) prevent unreasonable increases in health care rates, charges, medical expenses or prices; and (iii) prevent or mitigate adverse effects on patient access and quality in the health care market.
- (c) The attorney general may intervene or otherwise participate in efforts by the commonwealth to obtain exemptions or waivers from certain federal laws regarding provider market conduct, including, from the federal Office of the Inspector General, a waiver of, or expansion of, the "safe harbors" provided for under 42 U.S.C. section 1320a-7b and obtaining from the federal Office of the Inspector General a waiver of, or exemption from, 42 U.S.C. section 1395nn subsections (a) to (e).
- 70 (d) The attorney general may act under existing authority including, but not limited to,
 71 subsection (b) of section 15 of chapter 12C and section 6 of chapter 176S to carry out this
 72 section.

73 SECTION 14. The General Laws are hereby further amended by inserting after chapter 12B the following chapter:-74 75 Chapter 12C 76 Institute of Health Care Finance and Policy Section 1. As used in this chapter the following words shall, unless the context clearly 77 requires otherwise, have the following meanings:-78 79 "Actual costs", all direct and indirect costs incurred by a hospital or a community health 80 center in providing medically necessary care and treatment to its patients, determined in accordance with generally accepted accounting principles. 81 82 "Acute hospital", the teaching hospital of the University of Massachusetts Medical 83 School and any hospital licensed under section 51 of chapter 111 and which contains a majority of medical-surgical, pediatric, obstetric and maternity beds, as defined by the department of 84 public health. 85 86 "Alternative payment contract", any contract between a provider or provider organization and a public health care payer or a private health care payer which utilizes alternative payment 87 methodologies. 88 "Alternative payment methodologies", methods of payment that are not fee-for-service 89 reimbursements; provided that, "alternative payment methodologies" may include, but not be 90

limited to, global payments, shared savings arrangements, bundled payments and episodic

91

92

payments.

"Ambulatory surgical center", any distinct entity that operates exclusively to provide surgical services to patients not requiring hospitalization and meets the requirements of the federal Health Care Financing Administration for participation in the Medicare program.

"Ambulatory surgical center services", services described for purposes of the Medicare program under 42 USC § 1395k(a)(2)(F)(I); provided, that "ambulatory surgical center services" shall include facility services only and shall not include surgical procedures.

"Carrier," an insurer licensed or otherwise authorized to transact accident or health insurance under chapter 175; a nonprofit hospital service corporation organized under chapter 176A; a nonprofit medical service corporation organized under chapter 176B; a health maintenance organization organized under chapter 176G; and an organization entering into a preferred provider arrangement under chapter 176I, but not including an employer purchasing coverage or acting on behalf of its employees or the employees of 1 or more subsidiaries or affiliated corporations of the employer; provided that, unless otherwise noted, the term "carrier" shall not include any entity to the extent it offers a policy, certificate or contract that provides coverage solely for dental care services or visions care services.

"Case mix", the description and categorization of a hospital's patient population
according to criteria approved by the institute including, but not limited to, primary and
secondary diagnoses, primary and secondary procedures, illness severity, patient age and source
of payment.

- "Charge", the uniform price for specific services within a revenue center of a hospital.
- "Child", a person who is under 18 years of age.

99

100

101

102

103

104

105

106

107

"Clinical affiliation," any relationship between a provider organization and another entity
for the purpose of increasing the level of collaboration in the provision of health care services,
including but not limited to sharing of physician resources in hospital or other ambulatory
settings, co-branding, expedited transfers to advanced care settings, provision of inpatient
consultation coverage or call coverage, enhanced electronic access and communication, colocated services, provision of capital for service site development, joint training programs, video
technology to increase access to expert resources and sharing of hospitalists or intensivists.

"Community health centers", health centers operating in conformance with Section 330 of United States Public Law 95-626 and shall include all community health centers which file cost reports as requested by the institute.

"Dependent", the spouse and children of any employee if such persons would qualify for dependent status under the Internal Revenue Code or for whom a support order could be granted under chapters 208, 209 or 209C.

"Dispersed service area," a geographic area of the commonwealth in which a provider organization delivers health care services; provided, however, that the institute may by regulation establish standards to determine dispersed service areas based on the number of zip codes, towns, counties or primary service areas, which standards may vary based upon the population density of various regions of the commonwealth.

"Eligible person", a person who qualifies for financial assistance from a governmental unit in meeting all or part of the cost of general health supplies, care or rehabilitative services and accommodations.

"Employee", a person who performs services primarily in the commonwealth for remuneration for a commonwealth employer; provided, that "employee" shall not include a person who is self-employed.

"Employer", an employer as defined in section 1 of chapter 151A.

"Executive director", the executive director of the institute of health care finance and policy.

"Facility", a licensed institution providing health care services or a health care setting, including, but not limited to, hospitals and other licensed inpatient centers, ambulatory surgical or treatment centers, skilled nursing centers, residential treatment centers, diagnostic, laboratory and imaging centers, and rehabilitation and other therapeutic health settings.

"Fee-for-service", a form of contract under which a provider or provider organization is
paid for discrete and separate units of service and each provider is separately reimbursed for each
discrete service rendered to a patient; provided, however, that up to 20 per cent of total
reimbursement under such contracts may depend on the achievement of certain targets of
performance or conduct.

"Fiscal year", the 12 month period during which a hospital keeps its accounts and which ends in the calendar year by which it is identified.

"General health supplies, care or rehabilitative services and accommodations", all supplies, care and services of medical, behavioral health, substance use disorder, mental health, optometric, dental, surgical, chiropractic, podiatric, psychiatric, therapeutic, diagnostic, rehabilitative, supportive or geriatric nature, including inpatient and outpatient hospital care and

services, and accommodations in hospitals, sanatoria, infirmaries, convalescent and nursing
homes, retirement homes, facilities established, licensed or approved under chapter 111B and
providing services of a medical or health-related nature, and similar institutions including those
providing treatment, training, instruction and care of children and adults; provided, however, that
rehabilitative service shall include only rehabilitative services of a medical or health-related
nature which are eligible for reimbursement under Title XIX of the Social Security Act.

"Governmental unit", the commonwealth, any department, agency board or commission of the commonwealth and any political subdivision of the commonwealth.

"Gross patient service revenue", the total dollar amount of a hospital's charges for services rendered in a fiscal year.

164

165

"Health care professional," a physician or other health care practitioner licensed,accredited, or certified to perform specified health services consistent with law.

"Health care services", supplies, care and services of medical, behavioral health,
substance use disorder, mental health, surgical, optometric, dental, podiatric, chiropractic,
psychiatric, therapeutic, diagnostic, preventative, rehabilitative, supportive or geriatric nature
including, but not limited to, inpatient and outpatient acute hospital care and services; services
provided by a community health center or by a sanatorium, as included in the definition of
"hospital" in Title XVIII of the federal Social Security Act, and treatment and care compatible
with such services or by a health maintenance organization.

"Health insurance company", a company as defined in section 1 of chapter 175 which engages in the business of health insurance.

"Health insurance plan", the medicare program or an individual or group contract or other plan providing coverage of health care services and which is issued by a health insurance company, a hospital service corporation, a medical service corporation or a health maintenance organization.

"Health maintenance organization", a company which provides or arranges for the provision of health care services to enrolled members in exchange primarily for a prepaid per capita or aggregate fixed sum as further defined in section 1 of chapter 176G.

181

182

183

194

"Health status adjusted total medical expenses", the total cost of care for the patient population associated with a provider group based on allowed claims for all categories of medical expenses and all non-claims related payments to providers, adjusted by health status, and expressed on a per member per month basis, as calculated under section 9 and the regulations promulgated by the institute.

"Hospital", any hospital licensed under section 51 of chapter 111, the teaching hospital of the University of Massachusetts Medical School and any psychiatric facility licensed under section 19 of chapter 19.

"Hospital service corporation", a corporation established to operate a nonprofit hospital service plan as provided in chapter 176A.

"Institute", the institute of health care finance and policy.

"Major service category," a set of service categories to be established by regulation, which may include: (i) acute hospital inpatient services, by major diagnostic category; (ii) outpatient and ambulatory services, by categories as defined by the Centers for Medicare and Medicaid, or as established by regulation, not to exceed 15, including a residual category for "all other" outpatient and ambulatory services that do not fall within a defined category; (iii)

behavioral, substance use disorder and mental health services by categories as defined by the

Centers for Medicare and Medicaid, or as established by regulation; (iv) professional services, by categories as defined by the Centers for Medicare and Medicaid, or as established by regulation;

and (v) sub-acute services, by major service line or clinical offering, as defined by regulation.

"Medicaid program", the medical assistance program administered by the division of medical assistance under chapter 118E and in accordance with Title XIX of the Federal Social Security Act or any successor statute.

207

208

209

"Medical assistance program", the medicaid program, the Veterans Administration health and hospital programs and any other medical assistance program operated by a governmental unit for persons categorically eligible for such program.

"Medical service corporation", a corporation established to operate a nonprofit medical service plan as provided in chapter 176B.

"Medicare program", the medical insurance program established by Title XVIII of the Social Security Act.

"Net cost of private health insurance," the difference between health premiums earned and benefits incurred, which shall consist of: (i) all categories of administrative expenditures, as included in medical loss ratio regulations promulgated by the division of insurance; (ii) net additions to reserves; (iii) rate credits and dividends; and (iv) profits or losses, or as otherwise defined by regulations promulgate by the institute. "Network contract," a contract entered between a provider or provider organization and a carrier or third-party administrator concerning payment for the provision of heath care services.

"Non-acute hospital", any hospital which is not an acute hospital.

222

223

224

225

226

227

228

229

230

231

233

234

235

"Patient", any natural person receiving health care services.

"Primary service area," a geographic area of the commonwealth in which consumers are likely to travel to obtain health services, provided however that the institute may by regulation establish standards to determine primary service areas by major service category, which standards may vary based upon the population density of various regions of the commonwealth.

"Private health care payer", a carrier authorized to transact accident and health insurance under chapter 175, a nonprofit hospital service corporation licensed under chapter 176A, a nonprofit medical service corporation licensed under chapter 176B, a dental service corporation organized under chapter 176E, an optometric service corporation organized under chapter 176F, a self-insured plan, to the extent allowable under federal law governing health care provided by employers to employees, or a health maintenance organization licensed under chapter 176G.

"Provider", any person, corporation partnership, governmental unit, state institution or any other entity qualified under the laws of the commonwealth to perform or provide health care services.

236 "Provider organization," any corporation, partnership, business trust, association or 237 organized group of persons whether incorporated or not that consists of or represents 1 or more 238 providers in contracting with carriers for the payments the provider or providers receive for the 239 provision of heath care services or as defined in regulations promulgated by the institute; provided, that "provider organization" shall include, but not be limited to, physician
organizations, physician-hospital organizations, independent practice associations, provider
networks, accountable care organizations and any other organization that contracts with carriers
for payment for health care services.

244 "Public health care payer", the Medicaid program established in chapter 118E; any carrier or other entity that contracts with the office of Medicaid or the commonwealth health 245 insurance connector to pay for or arrange the purchase of health care services on behalf of 246 247 individuals enrolled in health coverage programs under Titles XIX or XXI, or under the commonwealth care health insurance program, including prepaid health plans subject to the 248 249 provisions of section 28 of chapter 47 of the acts of 1997; the group insurance commission 250 established under chapter 32A; and any city or town with a population of more than 60,000 that has adopted chapter 32B. 251

"Purchaser", a natural person responsible for payment for health care services rendered by a hospital.

"Registered provider organization," a provider organization that has been registered in accordance with this chapter and regulations promulgated under this chapter.

254

255

256

257

258

259

"Relative prices", the contractually negotiated amounts paid to providers by each private and public carrier for health care services, including non-claims related payments and expressed in the aggregate relative to the payer's network-wide average amount paid to providers, as calculated under section 9 and regulations promulgated by the institute.

260 "Revenue center", a functioning unit of a hospital which provides distinctive services to a 261 patient for a charge. "Resident", a person living in the commonwealth, as defined by the institute by regulation; provided, however, that such regulation shall not define a resident as a person who moved into the commonwealth for the sole purpose of securing health insurance under this chapter; and provided, further that confinement of a person in a nursing home, hospital or other medical institution shall not in and of itself, suffice to qualify such person as a resident.

"Self-employed", a person who, at common law, is not considered to be an employee and whose primary source of income is derived from the pursuit of a bona fide business.

"Self-insurance health plan", a plan which provides health benefits to the employees of a business, which is not a health insurance plan, and in which the business is liable for the actual costs of the health care services provided by the plan and administrative costs.

269

271

272

273

274

"Specialty hospital", an acute hospital which qualifies for an exemption from the medicare prospective payment system regulations or any acute hospital which limits its admissions to patients under active diagnosis and treatment of eyes, ears, nose and throat or to children or patients under obstetrical care.

"State institution", any hospital, sanatorium, infirmary, clinic and other such facility owned, operated or administered by the commonwealth, which furnishes general health supplies, care or rehabilitative services and accommodations.

"Surcharge payor", an individual or entity that pays for or arranges for the purchase of health care services provided by acute hospitals and ambulatory surgical center services provided by ambulatory surgical centers; provided, however, that the term "surcharge payor" shall include a managed care organization; and provided further, that "surcharge payor" shall not include Title XVIII and Title XIX programs and their beneficiaries or recipients, other governmental programs of public assistance and their beneficiaries or recipients and the workers' compensation program established under chapter 152.

"Third party payer", an entity including, but not limited to, Title XVIII and Title XIX programs, other governmental payers, insurance companies, health maintenance organizations and nonprofit hospital service corporations. Third party payer shall not include a purchaser responsible for payment for health care services rendered by a hospital, either to the purchaser or to the hospital.

291 "Title XIX," Title XIX of the Social Security Act, 42 USC 1396 et seq., or any successor 292 statute enacted into federal law for the same purposes as Title XIX.

"Total health care expenditures", the annual per capita sum of all health care expenditures in the commonwealth from public and private sources, including: (i) all categories of medical expenses and all non-claims related payments to providers, as included in the health status adjusted total medical expenses reported by the institute under subsection (d) of section 9; (ii) all patient cost-sharing amounts, such as, deductibles and copayments; and (iv) the net cost of private health insurance, or as otherwise defined in regulations promulgated by the institute.

Section 2. There is hereby established an institute of health care finance and policy. There shall be in the institute an executive director, who shall be the administrative head of the institute and who shall be appointed by a majority vote of the attorney general, the state auditor and the governor for a term of 5 years. The person so appointed shall be selected without regard to political affiliation and solely on the basis of expertise in health care policy, expertise in health care finance and such other educational requirements and experience that the attorney general, state auditor and governor determine are necessary.

In the case of a vacancy in the position of executive director a successor shall be appointed in the same manner as the original appointment for the unexpired term. No person shall be appointed for more than 2 consecutive 5-year terms.

The person so appointed may be removed from office, for cause, by a majority vote of the attorney general, the state auditor and the governor. Such cause may include substantial neglect of duty, gross misconduct or conviction of a crime. The reasons for removal of the executive director shall be stated in writing and shall include the basis for such removal. The writing shall be sent to the clerk of the senate, the clerk of the house of representative and to the governor at the time of the removal and shall be a public document.

Section 3. There shall be an institute of health care finance and policy council. The council shall advise on the overall operation and policy of the institute. The council shall be chosen by the executive director and shall reflect a broad distribution of diverse perspectives on the health care system, including health care professionals, educational institutions, consumer representatives, medical device manufacturers, representatives of the biotechnology industry, pharmaceutical manufacturers, providers, provider organizations, labor organizations and public and private payers

Section 4. The executive director may appoint and remove, subject to appropriation, such agents and subordinate officers as the executive director may consider necessary and may establish such subdivisions within the institute as the executive director considers appropriate to fulfill the following duties: (i) to collect, analyze and disseminate health care data to assist in the formulation of health care policy and in the provision and purchase of health care services including, but not limited to, collecting, storing and maintaining data in a payer and provider

claims database; (ii) to provide an analysis of health care spending trends as compared to the 329 health care cost growth benchmark established by the health care quality and finance authority under section 5 of chapter 176S; (iii) to develop and administer a registration system for provider 330 organizations and collect, analyze and disseminate information regarding provider organizations 331 332 to increase the transparency and improve the functioning of the health care system; (iv) to 333 provide information to, and work with, the general court and other state agencies including, but not limited to, the executive office of health and human services, the department of public health, 334 the department of mental health, the health care quality and finance authority, the office of 335 336 Medicaid and the division of insurance to collect and disseminate data concerning the cost, price and functioning of the health care system in the commonwealth and the health status of 337 338 individuals; (v) to participate in and provide data and data analysis for annual hearings conducted 339 by the health care quality and finance authority concerning health care provider and payer costs, prices and cost trends; and (vi) report to consumers comparative health care cost and quality 340 341 information through the consumer health information website established under section 20. The institute shall make available actual costs and prices of health care services, as supplied by each provider, to the general public in a conspicuous manner on the institute's official website. 343

Section 5. The position of executive director shall be classified under section 45 of chapter 30 and the salary shall be determined under section 46C of said chapter 30.

344

345

Section 6. The institute shall adopt and amend rules and regulations, in accordance with chapter 30A, for the administration of its duties and powers and to effectuate this chapter. Such regulations shall be adopted, after notice and hearing, only upon consultation with representatives of providers, provider organizations, private health care payers and public health care payers.

- Section 7. In addition to the powers conferred on state agencies, the institute shall have the following powers:—
- (a) to make, amend and repeal rules and regulations for the management of its affairs;
- 354 (b) to make contracts and execute all instruments necessary or convenient for the carrying on of its business;
- 356 (c) to acquire, own, hold, dispose of and encumber personal property and to lease real 357 property in the exercise of its powers and the performance of its duties; and
- 358 (d) to enter into agreements or transactions with any federal, state or municipal agency or 359 other public institution or with any private individual, partnership, firm, corporation, association 360 or other entity.
- Section 8. Each acute hospital and surcharge payor shall pay to the commonwealth an amount for the estimated expenses of the institute.
- 363 The assessed amount for hospitals shall be not less than 33 per cent of the amount appropriated by the general court for the expenses of the institute minus amounts collected from 364 (1) filing fees; (2) fees and charges generated by the institute's publication or dissemination of reports and information; and (3) federal matching revenues received for these expenses or 366 367 received retroactively for expenses of predecessor agencies. Each acute hospital shall pay such assessed amount multiplied by the ratio of the hospital's gross patient service revenues to the 368 total of all such hospital's gross patient services revenues. Each acute hospital shall make a 370 preliminary payment to the institute on October 1 of each year in an amount equal to ½ of the previous year's total assessment. Thereafter, each hospital shall pay, within 30 days notice from 371

the institute, the balance of the total assessment for the current year based upon its most current projected gross patient service revenue. The institute shall subsequently adjust the assessment for any variation in actual and estimated expenses of the institute and for changes in hospital gross patient service revenue. Such estimated and actual expenses shall include an amount equal to the cost of fringe benefits and indirect expenses, as established by the comptroller under section 5D of chapter 29. In the event of late payment by any such hospital, the treasurer shall advance the amount of due and unpaid funds to the institute prior to the receipt of such monies in anticipation of such revenues up to the amount authorized in the then current budget attributable to such 380 assessments and the institute shall reimburse the treasurer for such advances upon receipt of such revenues. This section shall not apply to any state institution or to any acute hospital which is operated by a city or town.

373

374

375

376

377

378

379

381

382

383

384

385

386

387

388

389

390

391

392

393

394

The assessed amount for surcharge payors shall be not less than 33 per cent of the amount appropriated by the general court for the expenses of the institute minus amounts collected from (1) filing fees; (2) fees and charges generated by the institute's publication or dissemination of reports and information; and (3) federal matching revenues received for these expenses or received retroactively for expenses of predecessor agencies. The assessment on surcharge payors shall be calculated and collected in the same manner as the assessment authorized under section 68 of chapter 118E.

Section 9. (a) The institute shall promulgate regulations to require providers to report such data as necessary to identify, on a patient-centered and provider-specific basis, statewide and regional trends in the cost, price, availability and utilization of medical, surgical, diagnostic and ancillary services provided by acute hospitals, nursing homes, chronic care and rehabilitation hospitals, other specialty hospitals, clinics, including mental health clinics and such ambulatory

395 care providers as the institute may specify. Such regulations shall ensure uniform reporting of revenues, charges, prices, costs and utilization of health care services delivered by institutional and non-institutional providers and, relative to acute care hospitals, uniform reporting of hospital inpatient and outpatient costs, including direct and indirect costs. The institute shall also promulgate regulations to require providers to report any agreements through which 1 provider agrees to furnish another provider with a discount, rebate or any other type of refund or remuneration in exchange for, or in any way related to, the provision of heath care services.

396

397

398

399

400

401

- 402 (b) With respect to any acute or non-acute hospital, the institute shall, by regulation, designate information necessary to effectuate this chapter including, but not be limited to, the 403 404 filing of a charge book, the filing of cost data and audited financial statements and the 405 submission of merged billing and discharge data. The institute shall, by regulation, designate 406 standard systems for determining, reporting and auditing volume, case-mix, proportion of low-407 income patients and any other information necessary to effectuate this chapter and to prepare reports comparing acute and non-acute care hospitals by cost, utilization and outcome. Such 408 regulations may require such hospitals to file required information and data by electronic means; 409 provided, however, that the institute shall allow reasonable waivers from such requirement. The 410 institute shall, at least annually, publish a report analyzing such comparative information to assist 412 third-party payers and other purchasers of health services in making informed decisions. Such report shall include comparative price and service information relative to outpatient mental 413 health services. 414
- 415 (c) The institute shall also collect and analyze such data as it considers necessary in order to better protect the public's interest in monitoring the financial conditions of acute hospitals. Such information shall be analyzed on an industry-wide and hospital-specific basis and shall

418 include, but not be limited to: (i) gross and net patient service revenues; (ii) sources of hospital revenue, including revenue excluded from consideration in the establishment of hospital rates 419 and charges under section 13G of chapter 118E; (iii) private sector charges; (iv) trends in 420 inpatient and outpatient case mix, payer mix, hospital volume and length of stay; and (v) other 421 relevant measures of financial health or distress. 422

423

424

425

426

427

428

429

430

431

The institute shall publish annual reports and establish a continuing program of investigation and study of financial trends in the acute hospital industry, including an analysis of systemic instabilities or inefficiencies that contribute to financial distress in the acute hospital industry. Such reports shall include an identification and examination of hospitals that the institute considers to be in financial distress, including any hospitals at risk of closing or discontinuing essential health services, as defined by the department of public health under section 51G of chapter 111, as a result of financial distress.

The institute may modify uniform reporting requirements established under subsections (a) and (b) and may require hospitals to report required information quarterly to effectuate this subsection. 432

433 (d) The institute shall publicly report and place on its website information on health status 434 adjusted total medical expenses including a breakdown of such health status adjusted total 435 medical expenses by major service category and by payment methodology, relative prices and 436 hospital inpatient and outpatient costs, including direct and indirect costs under this chapter on 437 an annual basis; provided, however, that at least 10 days prior to the public posting or reporting of provider specific information the affected provider shall be provided the information for 438

- review. The institute shall request from the federal Centers for Medicare and Medicaid Services
 the health status adjusted total medical expenses of provider groups that serve Medicare patients.
- 441 (e) When collecting information or compiling reports intended to compare individual 442 health care providers, the institute shall require that:
- 443 (1) providers which are representative of the target group for profiling shall be 444 meaningfully involved in the development of all aspects of the profile methodology, including 445 collection methods, formatting and methods and means for release and dissemination;
- 446 (2) the entire methodology for collecting and analyzing the data shall be disclosed 447 to all relevant provider organizations and to all providers under review;
- 448 (3) data collection and analytical methodologies shall be used that meet accepted 449 standards of validity and reliability;
- 450 (4) the limitations of the data sources and analytic methodologies used to develop 451 provider profiles shall be clearly identified and acknowledged, including, but not limited to, the 452 appropriate and inappropriate uses of the data;
- 453 (5) to the greatest extent possible, provider profiling initiatives shall use standard-454 based norms derived from widely accepted, provider-developed practice guidelines;
- 455 (6) provider profiles and other information that have been compiled regarding 456 provider performance shall be shared with providers under review prior to dissemination; 457 provided, however, that opportunity for corrections and additions of helpful explanatory 458 comments shall be provided prior to publication; and, provided, further, that such profiles shall

only include data which reflect care under the control of the provider for whom such profile is prepared;

- 461 (7) comparisons among provider profiles shall adjust for patient case-mix and 462 other relevant risk factors and control for provider peer groups, when appropriate;
- 463 (8) effective safeguards to protect against the unauthorized use or disclosure of 464 provider profiles shall be developed and implemented;
- 465 (9) effective safeguards to protect against the dissemination of inconsistent, 466 incomplete, invalid, inaccurate or subjective profile data shall be developed and implemented; 467 and
- 468 (10) the quality and accuracy of provider profiles, data sources and methodologies 469 shall be evaluated regularly.

470 Section 10. (a) The institute shall develop and administer a registration program for provider organizations and shall collect and analyze such data as it considers necessary in order 471 to better protect the public's interest in monitoring the financial conditions, organizational 472 structure, market power and business practices of provider organizations. The institute may 473 474 assess a registration or administrative fee on provider organizations in such amount to help 475 defray the institute's costs in complying with this section. The institute shall promulgate such regulations as may be necessary to ensure the uniform reporting of data collected under this 476 477 section. The institute may specify in regulations such uniform reporting thresholds as it 478 determines necessary. Such uniform reporting shall, at a minimum, enable the institute to identify 479 and analyze: (i) the organizational structure of each provider organization, including parent 480 entities, clinical affiliates and corporate affiliates as applicable; (ii) the financial condition and

solvency of each provider organization and ability to manage any alternative payment contracts that it has entered into; and (iii) market share by provider organization by primary service areas, dispersed service areas and the categories of services provided.

(b) The institute shall establish by regulation at least 5 levels of registration requirements and standards for provider organizations which vary based on factors including degree of provider integration, operational size, annual net patient service revenue, related business activities including insurance and the extent to which the provider organization accepts alternative payment methodologies. One level of registration requirements and standards shall be applicable to provider organizations certified as Beacon ACOs by the health care quality and finance authority. One level of standards and registration requirements shall be designed for provider organizations that do not accept risk payments. For each level, the institute shall establish minimum registration and public reporting requirements on consumer protections and quality benchmarks.

(c)The institute shall require, at a minimum, that all provider organizations provide: (i) organizational charts showing the ownership, governance and operational structure of the provider organization, including any clinical affiliations and community advisory boards; (ii) the number of affiliated health care professional full-time equivalents by license type, specialty, name and address of principal practice location and whether the professional is employed by the organization; (iii) the name and address of licensed facilities by license number, license type and capacity in each major service category; (iv) a comprehensive financial statement, including information on parent entities and corporate affiliates as applicable, and including details regarding annual costs, annual receipts, realized capital gains and losses, accumulated surplus and accumulated reserves; (v) Information on stop-loss insurance and any non-fee-for-service

payment arrangements; (vi) information on clinical quality, care coordination and patient referral practices; (vii) information regarding expenditures and funding sources for payroll, teaching, research, advertising, taxes or payments-in-lieu-of-taxes and other non-clinical functions; (viii) information regarding charitable care and community benefit programs; (ix) for any provider organization which enters alternative payment contracts, a certification under subsection (e); and (x) such other information as the institute considers appropriate.

- (d) Each registered provider organization shall annually file with the institute a comprehensive financial statement showing the organization's financial condition for the prior year, including information on parent entities and corporate affiliates as applicable and such other information as the institute may require by regulation, such as organizational or clinical information. Annual reporting shall be in a form provided by the institute and shall include, at a minimum, sufficient information to demonstrate the solvency of the provider organization and its ability to manage any alternative payment contracts into which it has entered. Any provider organization which enters or renews alternative payment contracts shall provide, with the provider organization's annual report, a certification under subsection (e). The institute may require in writing, at any time, such additional information as is reasonable and necessary to determine the financial condition of a registered provider organization.
- (e) The institute shall, in collaboration with the division of insurance, establish by regulation a certification process for any provider organization which enters into alternative payment contracts. Such certification process shall be designed to determine whether a provider organization has adequate reserves and other measures of financial solvency to meet its risk arrangements. The standards for such certification may vary based on the provider organization size, the type of alternative payment methodology employed, the amount and type of risk

assumed and such other criteria as the commissioner of insurance considers appropriate to ensure that provider organizations do not assume excess risk. The institute, in collaboration with the division of insurance, shall establish a schedule to renew such certification; provided, that such certification be renewed at least annually. 530

528

529

531

532

533

534

535

- (f) In developing standards, registration and reporting requirements, the institute shall consider other rules and regulations applicable to such organizations, shall consult with the division of insurance regarding standards concerning risk-bearing by providers and provider organizations and shall consult with the health care quality and finance authority regarding standards concerning provider organizations which enter into alternative payment contracts.
- 536 (g) Every provider organization shall, before making any change to its operations or 537 governance structure affecting the provider organization's registration, submit notice to the 538 institute and the attorney general of such change. The institute may promulgate regulations 539 prescribing the contents of any notices required to be filed under this section. The institute may 540 promulgate regulations further defining material change and not material change.

541 If the change is not material, the notice shall be filed not fewer than 15 days before the date of the change. A change that is not material may proceed on the date identified in the notice 543 once the notice has been accepted by the institute. Changes that are not material, for purposes of this section, shall include, at a minimum, changes in board membership except when such 544 changes are related to a corporate affiliation, changes involving employment decisions by the 545 546 provider organization, changes that are subject to review by a state agency through any other administrative process and changes that are necessary to comply with state or federal law. The 547

institute may promulgate regulations defining additional categories of changes that it shall consider not material.

550 If the change is material, the notice shall be filed not fewer than 60 days before the date of the proposed change. Within 30 days of receipt of a notice filed under the institute's 551 552 regulations, the institute shall conduct a preliminary review to determine whether the change is likely to result in a significant impact on the commonwealth's ability to meet the health care cost 553 554 growth benchmark, established in section 5 of chapter 176S, on the competitive market or on a provider organization's solvency. The institute shall notify the attorney general that it is 555 conducting a preliminary review. Material changes that are likely to result in a significant 556 557 impact shall include, but not be limited to: a corporate affiliation between a provider 558 organization and a carrier; mergers or acquisitions of hospitals or hospital systems; acquisition of 559 insolvent provider organizations; and mergers or acquisitions of provider organizations which 560 will result in a provider organization having a near-majority of market share in a given service or region. The institute shall specify, through regulations, other categories of material changes 561 likely to result in significant impact. The institute may require supplementary submissions from 562 the provider organization to provide data necessary to carry out this preliminary review. A 563 provider organization's supplementary submissions shall be confidential and shall not be 565 considered a public record under clause Twenty-sixth of section 7 of chapter 4 or chapter 66 until the issuance of the institute's report on its findings as a result of the preliminary review. 566

If the institute finds that the material change is unlikely to have a significant impact on the commonwealth's ability to meet the health care cost growth benchmark, established in section 5 of chapter 176S, on the competitive market or on the provider organization's solvency, then the institute shall notify the provider organization of the outcome of its preliminary review

567

568

569

570

and the material change may proceed on the date identified in the notice. If the institute finds that the material change is likely to have a significant impact on the commonwealth's ability to meet the health care cost growth benchmark, on the competitive market or on the provider organization's solvency, the institute shall conduct a cost, market impact and solvency review under subsection (h).

576 (h) The institute shall establish by regulation rules for conducting cost, market impact and 577 solvency reviews where there has been a material change to a provider organization's 578 registration which the institute determines is likely to have a significant impact on the 579 commonwealth's ability to meet the health care cost growth benchmark, on the competitive 580 market or on the provider organization's solvency under subsection (g).

Within 60 days of receipt of a notice of a material change filed under subsection (g), the institute shall initiate a cost, market impact and solvency review by sending the provider organization a notice of a cost, market impact and solvency review which shall explain the particular factors that the institute seeks to examine through the review. The institute shall notify the attorney general and the division of insurance whenever it initiates a cost, market impact and solvency review and shall issue a public notice soliciting comments to inform its review. The attorney general may intervene in the cost, market impact and solvency review and may require documents and testimony under oath from the provider organization, other providers or provider organizations, private health care payers and public health care payers to inform the review. The provider organization shall submit to the institute and the attorney general, within 21 days of the institute's notice, a written response to the notice, including, but not limited to, any information or documents sought by the institute or the attorney general which are described in the institute's notice. A provider organization's written response and information provided to the attorney

594 general under this section shall be confidential and shall not be considered a public record under clause Twenty-sixth of section 7 of chapter 4 or chapter 66 only until such time as the executive director determines the response is complete.

595

596

597 A cost, market impact and solvency review may examine factors including, but not limited to: (i) the provider organization's size and market share within its primary service areas 598 by major service category, and within its dispersed service areas; (ii) provider price, including its 599 relative prices filed with the institute; (iii) provider quality, including patient experience; (iv) 600 601 provider cost and cost trends in comparison to total health care expenditures statewide; (v) the availability and accessibility of services similar to those provided, or proposed to be provided, 602 603 through the provider organization within its primary service areas and dispersed service areas; 604 (vi) the provider organization's impact on competing options for the delivery of health care 605 services within its primary service areas and dispersed service areas including, if applicable, the 606 impact on existing service providers of a provider organization's expansion, affiliation, merger or acquisition, to enter a primary or dispersed service area in which it did not previously operate; 607 (vii) the methods used by the provider organization to attract patient volume and to recruit or 608 609 acquire health care professionals or facilities; (viii) the role of the provider organization in serving at-risk, underserved and government payer patient populations, including those with 611 behavioral, substance use disorder and mental health conditions, within its primary service areas and dispersed service areas; (ix) the role of the provider organization in providing low margin or 612 negative margin services within its primary service areas and dispersed service areas; (x) the 613 614 financial solvency of the provider organization; (xi) consumer concerns, including but not limited to, complaints or other allegations that the provider organization has engaged in any 615

unfair method of competition or any unfair or deceptive act or practice; and (xii) any other factors that the institute determines to be in the public interest.

The institute shall make factual findings and issue a final report on the cost, market impact and solvency review within 60 days of initiating the cost, market impact and solvency review. The institute shall forward a copy of the final report to the attorney general and the division of insurance.

If the institute finds in its report that the provider organization proposed material change will have an adverse cost, market or solvency impact, the institute shall require the provider organization to submit, within 60 days, to the institute and the attorney general, a written response to the institute's report. Nothing in this section shall prohibit a proposed material change; provided, however, that any proposed material change that the institute determined will have an adverse cost, market or solvency impact shall not be completed until at least 30 days after the provider organization has submitted its written response.

(i) Nothing in this section shall limit the application of other laws or regulations that may be applicable to a provider organization, including laws and regulations governing insurance.

Section 11.(a) The institute may promulgate regulations necessary to ensure the uniform reporting of information from private and public health care payers, including third-party administrators, that enables the institute to analyze: (i) changes over time in health insurance premium levels; (ii) changes in the benefit and cost-sharing design of plans offered by these payers; (iii) changes in measures of plan cost and utilization; provided that this analysis shall facilitate comparison among plans and between public and private payers; and (iv) changes in type of payment methods implemented by payers and the number of members covered by

alternative payment methodologies; provided, that this analysis shall facilitate comparison among plans and plan types, including the self-insured. The institute shall adopt regulations to require private and public health care payers to submit claims data, member data and provider data to develop and maintain a database of health care claims data under this chapter. The institute shall adopt regulations to require private and public health care payers which utilize alternative payment methodologies to report on the extent to which such alternative payment methodologies conform with the best practices developed by the authority under section 9 of chapter 176S including, but not limited to, whether such methodologies include the risk adjustment elements set out in said section 9 of said chapter 176S.

(b) The institute shall require the submission of data and other information from each private health care payer offering small or large group health plans including, but not limited to:

(i) average annual individual and family plan premiums for each payer's most popular plans for a representative range of group sizes, as further determined in regulations and average annual individual and family plan premiums for the lowest cost plan in each group size that meets the minimum standards and guidelines established by the division of insurance under section 8H of chapter 26; (ii) information concerning the actuarial assumptions that underlie the premiums for each plan; (iii) summaries of the plan and network designs for each plan, including whether behavioral, substance use disorder and mental health or other specific services are carved-out from any plans; (iv) information concerning the medical and administrative expenses, including medical loss ratios for each plan, using a uniform methodology and collected under section 21 of chapter 176O; (v) information concerning the payer's current level of reserves and surpluses; (vi) information on provider payment methods and levels; (vii) health status adjusted total medical expenses by registered provider organization, provider group and local practice group and zip

661 code calculated according to the method established under section 51 of chapter 288 of the acts of 2010; (viii) relative prices paid to every hospital, registered provider organization, physician group, ambulatory surgical center, freestanding imaging center, mental health facility, rehabilitation facility, skilled nursing facility and home health provider in the payer's network, by type of provider, with hospital inpatient and outpatient prices listed separately and product type, including health maintenance organization and preferred provider organization products and determined using the method established under section 52 of chapter 288 of the acts of 2010; (ix) hospital inpatient and outpatient costs, including direct and indirect costs, according to a uniform methodology; (x) the annual rate of growth, stated as a percentage, of the weighted average relative price by provider type and product type for the payer's participating health care providers, whether that rate exceeds the rate of growth of the applicable producer price index as reported by the United States Bureau of Labor Statistics and identified by the commissioner of insurance and whether that rate exceeds the rate of growth in projected economic growth benchmark established under section 7H½ of chapter 29; and (xi) a comparison of relative prices for the payer's participating health care providers by provider type which shows the weighted average relative price, the extent of variation in price, stated as a percentage and identifies providers who are paid more than 10 per cent, 15 per cent and 20 per cent above and more than 10 per cent, 15 per cent and 20 per cent below the weighted average relative price.

662

663

664

665

666

667

668

669

670

671

673

674

675

676

677

678

679

680

681

682

683

(c) The institute shall require the submission of data and other information from public health care payers including, but not limited to: (i) average premium rates for health insurance plans offered by public payers and information concerning the actuarial assumptions that underlie these premiums; (ii) average annual per-member per-month payments for enrollees in MassHealth primary care clinician and fee for service programs; (iii) summaries of plan and

network designs for each plan or program, including whether behavioral, substance use disorder and mental health or other specific services are carved-out from any plans; (iv) information 685 concerning the medical and administrative expenses, including medical loss ratios for each plan 686 or program; (v) where appropriate, information concerning the payer's current level of reserves 687 and surpluses; (vi) information on provider payment methods and levels, including information 688 689 concerning payment levels to each hospital for the 25 most common medical procedures 690 provided to enrollees in these programs, in a form that allows payment comparisons between Medicaid programs and managed care organizations under contract to the office of Medicaid; 691 692 (vii) health status adjusted total medical expenses by registered provider organization, provider 693 group and local practice group and zip code calculated according to the method established under 694 section 51 of chapter 288 of the acts of 2010;; and (viii) relative prices paid to every hospital, registered provider organization, physician group, ambulatory surgical center, freestanding imaging center, mental health facility, rehabilitation facility, skilled nursing facility and home 696 697 health provider in the payer's network, by type of provider, with hospital inpatient and outpatient 698 prices listed separately, and product type and determined using the method established under 699 section 52 of chapter 288 of the acts of 2010; (ix) hospital inpatient and outpatient costs, 700 including direct and indirect costs, according to a uniform methodology; (x) the annual rate of 701 growth, stated as a percentage, of the weighted average relative price by provider type and 702 product type for the payer's participating health care providers, whether that rate exceeds the rate 703 of growth of the applicable producer price index as reported by the United States Bureau of Labor Statistics and identified by the commissioner of insurance and whether that rate exceeds 704 705 the rate of growth in projected economic growth benchmark established under section 7H½ of 706 chapter 29; and (xi) a comparison of relative prices for the payer's participating health care

707 providers by provider type which shows the weighted average relative price, the extent of variation in price, stated as a percentage and identifies providers who are paid more than 10 per cent, 15 per cent and 20 per cent above and more than 10 per cent, 15 per cent and 20 per cent below the weighted average relative price.

708

709

710

711 (d) The institute shall require the submission of data and other information from public and private health care payers which utilize alternative payment contracts, including, but not 712 limited to: (i) the negotiated monthly budget for each alternative payment contract in the current contract year; (ii) any applicable measures of provider performance in such alternative payment 714 contracts; and (iii) the average negotiated monthly budget weighted by member months for each 715 geographic region of the commonwealth as further defined in regulations promulgated by the 717 institute.

718 For purposes of this subsection, payers shall report the negotiated monthly budget assuming a neutral health status score of 1.0 using an industry accepted health status adjustment 719 720 tool and shall separately report the budget allowances for: all medical and behavioral, substance use disorder and mental health care at both in and out-of-network providers; pharmacy coverage 721 722 allowance; administrative expenses such as data analytics, health information technology, 723 clinical program development and other program management fees; the purchase of reinsurance 724 or stop-loss; and quality bonus monies, unit cost adjustments or other special allowances as may be required in regulations promulgated by the institute. If out-of-network care, behavioral, 725 726 substance use disorder and mental health, stop-loss insurance or any other clinical services are carved out of any global budget, bundled payments or other alternative payment methodologies 727 such that there is no allowance included in the budget for those services, payers shall report

actual claims costs of these items on a per member per month basis for the year immediately prior to the current contract year.

(e) Except as specifically provided otherwise by the institute or under this chapter, insurer data collected by the institute under this section shall not be a public record under clause Twenty-sixth of section 7 of chapter 4 or under chapter 66.

734 Section 12. The institute shall ensure the timely reporting of information required under sections 9, 10 and 11. The institute shall notify payers, providers and provider organizations of any applicable reporting deadlines. The institute shall notify, in writing, a private health care 736 payer, provider or provider organization, which has failed to meet a reporting deadline and that failure to respond within 2 weeks of the receipt of the notice may result in penalties. The institute 738 739 may assess a penalty against a payer, provider or provider organization that fails, without just 740 cause, to provide the requested information within 2 weeks following receipt of the written notice required under this paragraph, of up to \$1,000 per week for each week of delay after the 2 741 week period following the payer's, provider's or provider organization's receipt of the written 743 notice; provided, however, that the maximum annual penalty against a private payer under this 744 section shall be \$50,000. Amounts collected under this section shall be deposited in the Healthcare Payment Reform Fund.

Section 13. (a) The institute shall be the sole repository for health care data collected under sections 9, 10 and 11. The institute shall collect, store and maintain such data in a payer and provider claims database. The institute shall acquire, retain and oversee all information technology, infrastructure, hardware, components, servers and employees necessary to carry out this section. All other agencies, authorities, councils, boards and commissions of the commonwealth seeking health care data that is collected under this section shall, whenever feasible, utilize such data prior to requesting data directly from health care providers and payers. In order to ensure patient data confidentiality, the institute shall not contract or transfer the operation of the database or its functions to a third-party entity, nonprofit organization or governmental entity; provided, however, that the institute may enter into interagency services agreements for transfer and use of the data.

The institute shall, to the extent feasible, make data in the payer and provider claims database available to payers and providers in real-time; provided, that all such data-sharing complies with applicable state and federal privacy laws. The institute may charge a fee for real-time access to such data.

757

758

759

760

(b) The institute shall permit providers, provider organizations, public and private health care payers, government agencies and researchers to access de-identified, aggregated data collected by the institute for the purposes of lowering total medical expenses, coordinating care, benchmarking, quality analysis and other research, administrative or planning purposes, provided, that such data shall not include information that would allow the identification of the health information of an individual patient or the disclosure of rates of payment in individual provider agreements. The institute shall charge user fees sufficient to defray the institute's cost of providing such access to non-governmental entities.

Section 14. The institute shall, before adopting reporting regulations under this chapter,
consult with other agencies of the commonwealth and the federal government, affected
providers, provider organizations and affected payers, as applicable, to ensure that the reporting
requirements imposed under the regulations are not duplicative or excessive. If reporting

773 requirements imposed by the institute result in additional costs for the reporting providers, these costs may be included in any rates promulgated by the executive office of health and human services or a governmental unit designated by the executive office for these providers. The institute may specify categories of information which may be furnished under an assurance of confidentiality to the provider; provided that such assurance shall only be furnished if the information is not to be used for setting rates.

774

775

777

779 Section 15. (a) The institute shall publish an annual report based on the information 780 submitted under sections 9, 10 and 11 concerning health care provider, provider organization and private and public health care payer costs and cost trends. The institute shall compare such costs 781 782 and cost trends with the health care cost growth benchmark established by the health care quality 783 and finance authority under section 5 of chapter 176S and shall detail: (i) baseline information 784 about cost, price, quality, utilization and market power in the commonwealth's health care 785 system; (ii) factors that contribute to cost growth within the commonwealth's health care system and to the relationship between provider costs and payer premium rates; (iii) the impact of health 786 care reform efforts on health care costs including, but not limited to, the development of limited 787 788 and tiered networks, increased price transparency, increased utilization of electronic medical records and other health technology and increased prevalence of alternative payment contracts 790 and provider organizations with integrated care networks; (iv) the impact of any assessments including, but not limited to, the health system benefit surcharge collected under section 68 of 791 chapter 118E, on health insurance premiums; (v) trends in utilization of unnecessary or 792 793 duplicative services, with particular emphasis on imaging and other high-cost services (vi) the prevalence and trends in adoption of alternative payment methodologies and impact of alternative payment methodologies on overall health care spending, insurance premiums and

796 provider rates; and (vii) the development and status of provider organizations in the commonwealth including, but not limited to, the formation of provider organizations with integrated care networks, acquisitions, mergers, consolidations and any evidence of excess consolidation or anti-competitive behavior by provider organizations.

797

798

799

812

813

814

815

800 As part of its annual report, the institute shall report on price variation between health care providers, by payer and provider type. The institute's report shall include: (i) baseline 801 information about price variation between health care providers by payer including, but not 802 803 limited to, identifying providers or provider organizations that are paid more than 10 per cent above or more than 10 per cent below the weighted average relative price and identifying payers 804 805 which have entered into alternative payment contracts that vary by more than 10 per cent; (ii) the 806 annual change in price variation, by payer, among the payer's participating providers; (iii) 807 factors that contribute to price variation in the commonwealth's health care system; (iv) the 808 impact of price variations on disproportionate share hospitals and other safety net providers; and 809 (v) the impact of health reform efforts on price variation including, but not limited to, the impact of increased price transparency, increased prevalence of alternative payment contracts and 810 811 provider organizations with integrated care networks.

The institute shall publish and provide the report to the health care quality and finance authority, at least 30 days before any hearing required under section 4 of chapter 176S. The institute may contract with an outside organization with expertise in issues related to the topics of the hearings to produce this report.

816 (b) The attorney general may review and analyze any information submitted to the institute under said sections 9, 10 and 11. The attorney general may require that any provider, provider organization or payer produce documents, answer interrogatories and provide testimony under oath related to health care costs and cost trends, factors that contribute to cost growth within the commonwealth's health care system and the relationship between provider costs and payer premium rates. The attorney general shall keep confidential all nonpublic information and documents obtained under this section and shall not disclose such information or documents to any person without the consent of the provider or payer that produced the information or documents except in a public hearing under section 6 of chapter 176S, a rate hearing before the division of insurance or in a case brought by the attorney general, if the attorney general believes that such disclosure will promote the health care cost containment goals of the commonwealth and that such disclosure should be made in the public interest after taking into account any privacy, trade secret or anti-competitive considerations. Such confidential information and documents shall not be public records and shall be exempt from disclosure under clause Twenty-sixth of section 7 of chapter 4 or section 10 of chapter 66.

- (c) The institute shall participate in the annual hearing required by section 6 of chapter 176S and advise and assist the health care quality and finance authority in conducting such hearing including, but not limited to, identifying witnesses and examining and cross-examining providers, provider organizations and payers regarding any issues material to the subject of such hearings.
- (d) The institute shall provide technical assistance to the health care quality and finance authority, in compiling the annual report required by section 6 of chapter 176S including, but not limited to, providing access to any data collected by the institute under sections 9, 10 and 11 and providing analysis regarding spending trends and factors underlying such spending trends.

Section 16. The institute shall perform ongoing analysis of data it receives under sections 9, 10 and 11 to identify any payers, providers or provider organizations whose increase in health status adjusted total medical expense is considered excessive and who threaten the ability of the state to meet the health care cost growth benchmark established by the health care quality and finance authority under section 5 of chapter 176S. The institute shall confidentially provide a list of such payers, providers and provider organizations to the health care quality and finance authority such that the authority may pursue further action under section 7 of chapter 176S.

Section 17. (a) No provider organization may negotiate network contracts with any carrier or third-party administrator except for provider organizations which are registered under this chapter and regulations promulgated under this chapter; provided, however, that nothing in this chapter shall require a provider organization which receives, or which represents providers who collectively receive, less than \$500,000 in annual net patient service revenue from carriers or third-party administrators and which has fewer than 5 affiliated physicians to be registered if such provider organization does not accept risk

(b) Nothing in this chapter shall require a carrier to negotiate a network contract with a registered provider organization or with a registered provider organization for all providers that are part of, or represented by, a registered provider organization.

Section 18. The institute shall review and comment upon all capital expenditure projects requiring a determination of need under section 25C of chapter 111, including, but not limited to, the availability and accessibility of services similar to those provided, or proposed to be provided, through the provider organization within its primary service areas and dispersed service areas; the provider organization's impact on competing options for the delivery of health

862 care services within its primary service areas and dispersed service areas; less costly or more effective alternative financing methods for such projects; the immediate and long-term financial feasibility of such projects; the probable impact of the project on costs of and charges for services; and the availability of funds for capital and operating needs. The institute shall transmit to the department of public health its written recommendations on each project which shall become part of the written record compiled by said department during its review of such project. The institute shall appear and comment on any application for a determination of need where a public hearing is required under said section 25C of said chapter 111. To carry out this paragraph, the institute shall appoint a senior professional employee to act as a liaison with said department.

863

864

865

866

867

868

869

870

871

872

874

876

877

Section 19. The institute shall establish a continuing program of investigation and study of the uninsured and underinsured in the commonwealth, including the health insurance needs of the residents of the geographically isolated or rural areas of the commonwealth. Said continuing investigation and study shall examine the overall impact of programs developed by the institute and the division of medical assistance on the uninsured, the underinsured and the role of employers in assisting their employees in affording health insurance.

878 Section 20. The institute shall, in consultation with the health care quality and finance 879 authority, maintain a consumer health information website. The website shall contain information comparing the quality, price and cost of health care services and may also contain 880 general health care information as the institute considers appropriate. The website shall be 881 882 designed to assist consumers in making informed decisions regarding their medical care and 883 informed choices among health care providers. Information shall be presented in a format that is understandable to the average consumer. The institute shall take appropriate action to publicize the availability of its website.

The institute shall annually develop and adopt a reporting plan specifying the quality, price and cost measures to be included on the consumer health information website and the security measures used to maintain confidentiality and preserve the integrity of the data. In developing the reporting plan, the institute, to the extent possible, shall collaborate with other organizations or state or federal agencies that develop, collect and publicly report health care quality, price and cost measures and the institute shall give priority to those measures that are already available in the public domain. As part of the reporting plan, the institute shall determine for each service the comparative information to be included on the consumer health information website, including whether to: (i) list services separately or as part of a group of related services; or (ii) combine the price and cost information for each facility and its affiliated clinicians and physician practices or to list facility and professional price and costs separately.

The institute shall, after due consideration and public hearing, adopt the reporting plan and adopt or reject any revisions. If the institute rejects the reporting plan or any revisions, the institute shall state its reasons for the rejection. The reporting plan and any revisions adopted by the institute shall be promulgated by the institute. The institute shall submit the reporting plan and any periodic revisions to the chairs of the house and senate committees on ways and means and the chairs of the joint committee on health care financing and the clerks of the house and senate.

The website shall provide updated information on a regular basis, at least annually, and additional comparative quality, price and cost information shall be published as determined by

the institute. To the extent possible, the website shall include: (i) comparative quality information by facility, clinician or physician group practice for each service or category of 907 service for which comparative price and cost information is provided; (ii) general information 908 related to each service or category of service for which comparative information is provided; (iii) 909 comparative quality information by facility, clinician or physician practice that is not service-910 911 specific, including information related to patient safety, satisfaction and confidence; and (iv) data concerning healthcare-acquired infections and serious reportable events reported under section 912 51H of chapter 111. In establishing and maintaining the website, the institute shall rely on 913 914 industry standards for usability, including standards which are relevant for low-income consumers and consumers with limited literacy. The website shall comply with the Americans with Disabilities Act, and shall indicate which provider services are physically and 916 programmatically accessible, including access to physical examination equipment for people with disabilities. 918

919 Section 21. The institute shall coordinate with the public health council and the boards of registration for health care providers to develop a uniform and interoperable electronic system of 920 921 public reporting for providers as a condition of licensure. The uniform provider licensure reporting system shall include information designed for health resource planning and for analysis of market share by provider organization by primary service areas and dispersed service areas, 923 924 including, but not limited to, reporting for each licensed provider its principal business locations; the categories of services provided; the provider organization with which the provider is 925 926 affiliated for contracting purposes, or by which the provider is employed, if any; whether and to what extent the provider is practicing on license; and such other factors as the institute deems 927

appropriate. The institute may centralize the uniform provider licensure reporting system or create a central portal for public access to the uniform provider licensure information.

930 Section 22. Any provider of health care services that receives reimbursement or payment 931 for treatment of injured workers under chapter 152 and any provider of health care services other 932 than an acute or non-acute hospital that receives reimbursement or payment from any 933 governmental unit for general health supplies, care and rehabilitative services and accommodations, shall, as a condition of such reimbursement or payment: (1) permit the 934 935 executive director, or the executive director's designated representative and the attorney general or a designee, to examine such books and accounts as may reasonably be required for the 936 937 institute to perform its duties; (2) file with the executive director from time to time or on request, 938 such data, statistics, schedules or other information as the institute may reasonably require, 939 including outcome data and such information regarding the costs, if any, of such provider for 940 research in the basic biomedical or health delivery areas or for the training of health care 941 personnel which are included in the provider's charges to the public for health care services, supplies and accommodations; and (3) accept reimbursement or payment at the rates established 942 943 by the secretary of health and human services or a governmental unit designated by the executive office, subject to a right of appeal under section 13E of chapter 118E, as discharging in full any and all obligations of an eligible person and the governmental unit to pay, reimburse or 945 compensate the provider of health care services in any way for general health supplies, care and 946 rehabilitative services or accommodations provided.

Any provider of health care services that knowingly fails to file with the institute data, statistics, schedules or other information required under this section or by any regulation promulgated by the institute or knowingly falsifies the same shall be punished by a fine of not less than \$100 nor more than \$500.

If, upon application by the institute or its designated representative, the superior court upon summary hearing determines that a provider of health care services has, without justifiable cause, refused to permit any examination or to furnish information, as required in this section, it shall issue an order directing all governmental units to withhold payment for general health supplies, care and rehabilitative services and accommodations to such provider of services until further order of the court.

In addition, the appropriate licensing authority may suspend or revoke, after an adjudicatory proceeding under chapter 30A, the license of any provider of health care services that knowingly fails to file with the institute data, statistics, schedules or other information required by this section or by any regulation of the institute or that knowingly falsifies the same.

962 SECTION 15. Section 18 of chapter 15A of the General Laws, as appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 14 and 36, the words "division of health care finance and policy" and inserting in place thereof, in each instance, the following words:- commonwealth health insurance connector.

SECTION 16. Section 8H of chapter 26 of the General Laws, as so appearing, is hereby amended by striking out, in lines 60, 64, 71 and 73 and 74 the word "division" and inserting in place thereof, in each instance, the following word:- institute.

969 SECTION 17. Said section 8H of said chapter 26, as so appearing, is hereby further 970 amended by striking out, in lines 56, 77 and 78, each time they appear, the words "uncompensated care pool under section 18 of chapter 118G" and inserting in place thereof, in each instance, the following words:- health safety net under chapter 118E.

973 SECTION 18. Chapter 29 of the General Laws is hereby amended by inserting after 974 section 7H the following section:-

Section 7H ½. (a) As used in this section the following words shall, unless the context clearly requires otherwise, have the following meanings:-

"Actual economic growth benchmark," the actual annual percentage change in the per capita state's gross state product, as established by the secretary of administration and finance in subsection (c).

"Projected economic growth benchmark," the long-term average projected percentage change in the per capita state's gross state product, excluding business cycles.

980

981

982 (b) On or before January 15, the secretary of administration and finance shall meet with 983 the house and senate committees on ways and means and shall jointly develop a projected 984 economic growth benchmark for the ensuing calendar year which shall be agreed to by the secretary and said committees. In developing a projected economic growth benchmark the 985 986 secretary and said committees, or subcommittees of said committees, may hold joint hearings on 987 the economy of the commonwealth; provided, however, that in the first year of the term of office 988 of a governor who has not served in the preceding year, said parties shall agree to the projected 989 economic growth benchmark not later than January 31 of said year. The secretary and the 990 committees may agree to incorporate this hearing into any consensus tax revenue forecast 991 hearing held under section 5B. The projected economic growth benchmark shall be included 992 with the consensus tax revenue forecast joint resolution under said section 5B and placed before

993 the members of the general court for their consideration. Such joint resolution, if passed by both branches of the general court, shall establish the projected economic growth benchmark to be used by the health care quality and finance authority to establish the health care cost growth benchmark under section 5 of chapter 176S.

994

995

996

1004

1005

1006

1008

997 (c) Not later than September 15 of each year, the secretary shall report the actual 998 economic growth benchmark for the previous calendar year, based on the best information 999 available at the time. The information shall be provided to the health care quality and finance 1000 authority established under chapter 176S.

1001 SECTION 19. Section 2000 of chapter 29 of the General Laws, as so appearing, is hereby amended by striking out, in line 6, the words "18B of chapter 118G" and inserting in 1002 1003 place thereof the following words:- 18 of chapter 176Q.

SECTION 20. Said section 2000 of said chapter 29, as so appearing, is hereby further amended by striking out, in line 16, the words "established by section 18 of chapter 118G".

SECTION 21. Section 2PPP of said chapter 29, as so appearing, is hereby amended by 1007 striking out, in lines 16 and 17, the words "section 35 of chapter 118G" and inserting in place thereof the following words:- section 65 of chapter 118E.

1009 SECTION 22. Section 2RRR of said chapter 29 of the General Laws, as so appearing, is hereby amended by striking out, in lines 5 to 10, inclusive, the words "(a) any receipts from the 1010 1011 assessment collected under section 27 of chapter 118G, including transfers by the department of 1012 developmental services of amounts sufficient to pay the assessment for public facilities, (b) any 1013 federal financial participation received by the commonwealth as a result of expenditures funded 1014 by such assessments, and (c) any interest thereon" and inserting in place thereof the following

words:- (a) any federal financial participation received by the commonwealth as a result of expenditures funded by such assessments, and (b) any interest thereon.

SECTION 23. Chapter 29 of the General Laws is hereby amended by inserting after section 2EEEE the following section:-

Section 2FFFF. There shall be established upon the books of the commonwealth a separate fund to be known as the Health Care Workforce Transformation Fund to be expended, without further appropriation, by the secretary of labor and workforce development. The fund shall consist of any funds that may be appropriated or transferred for deposit into the trust fund, public and private sources such as gifts, grants and donations to further health care workforce development and interest earned on such revenues, and other sources.

The secretary of labor and workforce development as trustee, shall administer the fund. The secretary, in consultation with the Health Care Workforce Advisory Board established in subsection (c), shall make expenditures from this account consistent with the subsections (e) and (f); provided, that not more than 10 per cent of the amounts held in the fund in any 1 year shall be used by the secretary for the combined cost of program administration, technical assistance to grantees and program evaluation.

1025

1026

1027

1028

1029

1030

1031

- (b) Revenues deposited in the fund that are unexpended at the end of the fiscal year shall not revert to the General Fund and shall be available for expenditure in the following fiscal year.
- 1033 (c) There shall be Health Care Workforce Advisory Board constituted to make 1034 recommendations to the secretary concerning the administration and allocation of the fund, 1035 establish evaluation criteria and perform any other functions specifically granted to it by law.

1036 The board shall consist of the following members: the secretary of labor and workforce 1037 development, who shall serve as chair; the executive director of the institute of health care finance and policy or a designee; the commissioner of public health or a designee, and no more 1038 than 13 members who shall be appointed by the secretary of labor and workforce development 1039 and who shall reflect a broad distribution of diverse perspectives on the health care system and 1040 1041 health care workforce needs, including health care professionals, labor organizations, educational 1042 institutions, consumer representatives, providers and payers.

The secretary shall, under the advice and guidance of the Health Care Workforce Advisory Board, annually report on its strategy for administration and allocation of the fund, including relevant evaluation criteria, and short-term and long-term programmatic and policy 1046 recommendations to improve workforce performance.

- 1047 (d) All expenditures from the Health Care Workforce Transformation Fund shall have 1 or more of the following purposes:-
- 1049 (i) support the development and implementation of employer and work programs 1050 to enhance worker skills, income, productivity and retention rates;
- 1051 (ii) address critical workforce shortages;

1043

1044

- 1052 (iii) address workforce needs identified in the health resource plan developed under section 25A of chapter 111; 1053
- 1054 (iv) improve employment in the health care industry for the unemployed or low-1055 income individuals and low-wage workers;

1056	(v) provide training or educational services for currently employed or unemployed
1057	health care workers who are seeking new positions or responsibilities within the health care
1058	industry;

- 1059 (vi) provide training or educational services for existing health care workers in emerging fields of care delivery models;
- 1061 (vii) provide loan repayment and incentive programs for health care workers;
- 1062 (viii) provide career ladder programs for health care workers; or

1065

1067

1068

1069

1070

1071

- 1063 (ix) any other purpose the secretary, in consultation with the Health Care Workforce Advisory Board, determines. 1064
- (e) The secretary shall establish a competitive grant process funded by the Health Care 1066 Workforce Transformation Fund to eligible applicants to provide education and training to health care workers. Eligible applicants shall include: employers and employer associations; local workforce investment boards; labor organizations; joint labor-management partnerships; community-based organizations; institutions of higher education; vocational education institutions; one-stop career centers; local workforce development entities; and any partnership or collaboration between eligible applicants. Expenditures from the fund for such purposes shall 1072 complement and not replace existing local, state, private, or federal funding for training and educational programs. 1073
 - (f) A grant proposal submitted under subsection (e) shall include, but not be limited to:
- 1075 (i) a plan that defines specific goals for health care workforce training and 1076 educational improvements over a multi-year period in specific areas;

(ii) the evidence-based programs the applicant shall use to meet the goals;

1078 (iii) a budget necessary to implement the plan, including a detailed description of any funding or in-kind contributions the applicant or applicants will be providing in support of the proposal;

1081 (iv) any other private funding or private sector participation the applicant 1082 anticipates in support of the proposal; and

1077

1085

1086

1087

1088

1089

1090

1091

1092

1093

1094

1095

1083 (v) the anticipated number of individuals who would receive a benefit due to the 1084 implementation of the plan.

Priority may be given to proposals that target areas of critical labor needs for the health care industry or that are projected to be critical labor needs of the health care industry in the near future. Priority may also be given to proposals that target geographic areas with specific health care workforce needs or that target geographic areas with unemployment levels higher than the state average. If no proposals were offered in areas of particular need, the secretary may provide technical assistance and planning grant funding directly to eligible applicants in order to develop grant proposals.

The secretary shall, in consultation with the Health Care Workforce Advisory Board, develop guidelines for an annual review of the progress being made by each grantee. Each grantee shall participate in any evaluation or accountability process implemented by or authorized by the secretary.

1096 (g) The secretary shall annually expend not less than 20 per cent of available funds in the 1097 Health Care Workforce Transformation Fund to expand training and loan forgiveness programs 1098 for primary care providers in the commonwealth. The training and loan forgiveness programs 1099 for primary care providers shall include, but not be limited to:

1100 (i) The secretary shall establish a competitive primary care residency grant process funded by the
1101 Health Care Workforce Transformation Fund to eligible applicants for the purpose of financing
1102 the training of primary care providers at teaching community health centers. Eligible applicants
1103 shall include teaching community health centers accredited through affiliations with a
1104 commonwealth funded medical school or licensed as part of a teaching hospital with a residency
1105 program in primary care or family medicine and teaching health centers that are the
1106 independently accredited sponsoring organization for the residency program and whose residents
1107 are employed by the health center.

To receive funding, an applicant shall (a) include a review of recent graduates of the teaching community health center's residency program, including information regarding what type of practice said graduates are involved in 2 years following graduation from the residency program; and (b) achieve a threshold of at least 50 per cent for the percentage of graduates practicing primary care within 2 years after graduation. Graduates practicing (a) more than 50 per cent inpatient care or (b) more than 50 per cent specialty care, as listed in the American Medical Association Masterfile, shall not qualify as graduates practicing primary care.

Awardees of the primary care residency grant program shall maintain their teaching accreditation as either an independent teaching community health center or as a teaching community health center accredited through affiliation with a commonwealth funded medical school or licensed as part of a teaching hospital.

- (ii) A primary care workforce development and loan forgiveness grant program at

 1120 community health centers, for the purpose of enhancing recruitment and retention of primary

 1121 care physicians and other clinicians at community health centers throughout the commonwealth.

 1122 The grant program shall be administered by the department of public health; provided, that the

 1123 department may contract with an organization to administer the grant program. Funds for the

 1124 grant program shall be matched by other public or private funds.
- 1125 (iii) The health care provider workforce loan repayment program, established in section 1126 25N of chapter 111, as administered by the department of public health.
- (h) The comptroller shall annually transfer not less than 10 per cent of available funds in the Health Care Workforce Transformation Fund to the Massachusetts Nursing and Allied Health Workforce Development Trust Fund established in section 33 of chapter 305 of the acts of 2008 to develop and support strategies that increase the number of public higher education faculty members and students who participate in programs that support careers in fields related to nursing and allied health.
- (i) The secretary shall, annually on or before January 31, report on expenditures from the
 Health Care Workforce Transformation Fund. The report shall include, but shall not be limited
 to: (i) the revenue credited to the fund; (ii) the amount of fund expenditures attributable to the
 administrative costs of the secretary of labor and workforce development; (iii) an itemized list of
 the funds expended through the competitive grant process and a description of the grantee
 activities; and (iv) the results of the evaluation of the effectiveness of the activities funded
 through grants. The report shall be provided to the chairs of the house and senate committees on
 ways and means, the joint committee on public health, the joint committee on health care

- financing and the joint committee on labor and workforce development and shall be posted on the department of public health's website.
- 1143 (j) The secretary of labor and workforce development may promulgate appropriate regulations to 1144 carry out this section.
- SECTION 24. Section 1 of chapter 29D of the General Laws, as so appearing, is hereby amended by striking out, in line 13, the words "25 and 26 of chapter 118G" and inserting in place thereof the following words:- 63 of chapter 118E.
- SECTION 25. Section 3 of said chapter 29D, as so appearing, is hereby amended by striking out, in line 18, the words "25 and 26 of chapter 118G" and inserting in place thereof the following words:- 63 of chapter 118E.
- SECTION 26. Said section 3 of said chapter 29D, as so appearing, is hereby amended by striking out, in line 22, the words "25 and 26 of said chapter 118G" and inserting in place thereof the following words:- 63 of said chapter 118E.
- SECTION 27. Section 1 of chapter 32 of the General Laws, as so appearing, is hereby amended by inserting after the word "connector", in line 216, the following words:- the health care quality and finance authority.
- SECTION 28. Section 2 of chapter 32A of the General Laws, as so appearing, is hereby amended by inserting after the word "authority", in line 12, the following words:- the health care quality and finance authority.
- SECTION 29. Chapter 40J of the General Laws is hereby amended by striking out sections 6D and 6E, as so appearing, and inserting in place thereof the following 2 sections:-

Section 6D. (a) There shall be established an institute for health care innovation, technology and competitiveness, to be known as the Massachusetts e-Health Institute. The executive director of the corporation shall appoint a qualified individual to serve as the director of the institute, who shall be an employee of the corporation, report to the executive director and manage the affairs of the institute. The institute shall advance the dissemination of health information technology across the commonwealth, including the deployment of interoperable electronic health records systems in all health care provider settings that are networked through a statewide health information exchange.

1162

1163

1164

1165

1166

1167

1168

1169

1170

1171

1174

(b) There shall be established a health information technology council within the corporation. The council shall advise the institute on the dissemination of health information 1172 technology across the commonwealth, including the deployment of interoperable electronic health records systems in all health care provider settings that are networked through a statewide 1173 health information exchange.

1175 The council shall consist of 18 members: 1 of whom shall be the secretary of administration and finance, who shall serve as chair; 1 of whom shall be the secretary of health 1176 and human services; 1 of whom shall be the executive director of the institute of health care 1177 finance and policy or a designee; 1 of whom shall be the secretary of housing and economic 1178 1179 development or a designee; 14 of whom shall be appointed by the governor, at least 1 of whom shall be an expert in health information technology, 1 of whom shall be an expert in state and 1180 1181 federal health privacy laws, 1 of whom shall be an expert in health policy, 1 of whom shall be an expert in health information technology relative to privacy and security, 1 of whom shall be from 1182 1183 an academic medical center, 1 of whom shall be from a community hospital, 1 of whom shall be 1184 from a community health center, 1 of whom shall be from a long term care facility, 1 of whom

shall be from a physician group practice, 1 of whom shall be a non-physician health care provider, 1 of whom shall be a registered nurse, 1 of whom shall be a member from a behavioral health, substance abuse disorder or mental health services organization and 2 of whom shall represent the health insurance carriers. The council may consult with such parties, public or private, as it deems desirable in exercising its duties under this section, including persons with expertise and experience in the development and dissemination of interoperable electronic health records systems and the implementation of interoperable electronic health record systems by small physician groups or ambulatory care providers as well as persons representing organizations within the commonwealth interested in and affected by the development of networks and interoperable electronic health records systems, including, but not limited to, persons representing local public health agencies, licensed hospitals and other licensed facilities and providers, private purchasers, community-based behavioral providers, substance use disorder and mental health care providers, the medical and nursing professions, physicians, health insurers and health plans, the state quality improvement organization, academic and research institutions, consumer advisory organizations with expertise in health information technology and other stakeholders as identified by the secretary of health and human services. Appointive members of the council shall serve for terms of 2 years or until a successor is appointed. Members shall be eligible to be reappointed and shall serve without compensation.

1186

1187

1188

1189

1190

1191

1192

1193

1195

1197

1198

1199

1200

1201

1202

1203

1204

1205

1206

The members of the council shall be deemed to be directors for purposes of the fourth paragraph of section 3. Chapter 268A shall apply to all council members except that the council may purchase from, sell to, borrow from, contract with or otherwise deal with any organization in which any council member is in anyway interested or involved; provided, however, that such interest or involvement shall be disclosed in advance to the council and recorded in the minutes

1208 of the proceedings of the council; and provided further, that no member shall be deemed to have violated section 4 of said chapter 268A because of such member's receipt of the member's usual and regular compensation from the member's employer during the time in which the member participates in the activities of the council.

1209

1210

1211

1212 (c) The institute, in consultation with the council, shall advance the dissemination of health information technology and support the state's efforts in meeting the health care cost 1213 growth benchmark established under section 5 of chapter 176S by: (i) facilitating the 1214 implementation and use of interoperable electronic health records systems by health care providers in order to improve health care delivery and coordination, reduce unwarranted 1216 1217 treatment variation, eliminate wasteful paper-based processes, help facilitate chronic disease management initiatives and establish transparency; (ii) facilitating the creation and maintenance 1218 of a statewide interoperable electronic health records network that allows individual health care 1219 1220 providers in all health care settings to exchange patient health information with other providers;(iii) identifying and promoting an accelerated dissemination in the commonwealth of 1221 emerging health care technologies that have been developed and employed and that are expected 1223 to improve health care quality and lower health care costs, but that have not been widely implemented in the commonwealth, including, but not limited to, evidence-based clinical decision support and image exchange tools for advanced diagnostic imaging services; (iv) 1225 1226 facilitating health care providers in achieving and maintaining compliance with the standards for meaningful use, beyond stage 1, established by regulation by the United States Department of 1227 1228 Health and Human Services under the Health Information Technology for Economic and Clinical Health Act and referred to in this section as "meaningful use"; and (v) promoting to patients, 1229 providers and the general public, a broad understanding of the benefits of interoperable

1231 electronic health records systems for care delivery, care coordination, improved quality and ultimately greater cost efficiency in the health care delivery system. 1232

1233 (d) The institute director shall prepare and annually update a statewide electronic health records plan. Each plan shall contain a budget for the application of funds from the e-Health Institute Fund for use in implementing each such plan. The institute director shall submit such 1235 plans and updates, and associated budgets, to the council for its review and comment. Each such 1236 1237 plan and the associated budget shall be subject to approval of the board following consideration 1238 on it by the council.

1239

1240

1241

1242

1244

1246

1247

1248

1249

1250

1251

Components of each such plan, as updated, shall be community-based implementation plans that assess a municipality's or region's readiness to implement and use electronic health record systems and an interoperable electronic health records network within the referral market for a defined patient population. Each such implementation plan shall address the development, implementation and dissemination of interoperable electronic health records systems among health care providers in the community or region, particularly providers, such as community health centers and community-based behavioral, substance use disorder and mental health care providers that serve underserved populations, including, but not limited to, racial, ethnic and linguistic minorities, uninsured persons and areas with a high proportion of public payer care.

Each plan as updated shall: (i) allow seamless, secure electronic exchange of health information among health care providers, health plans and other authorized users; (ii) provide consumers with secure, electronic access to their own health information; (iii) meet all applicable federal and state privacy and security requirements, including requirements imposed by 45 1252 C.F.R. §§ 160, 162 and 164; (iv) meet standards for interoperability adopted by the institute after

1253 consultation with the council; (v) give patients the option of allowing only designated health care providers to disseminate their individually identifiable information; (vi) provide public health reporting capability as required under state law; (vii) support any activities funded by the Healthcare Payment Reform Fund; and (viii) allow reporting of health information other than 1256 identifiable patient health information for purposes of such activities as the secretary of health and human services may consider necessary.

1254

1257

1258

1259 (e) The corporation may contract with implementing organizations to: (i) facilitate a public-private partnership that includes representation from hospitals, physicians and other health care professionals, health insurers, employers and other health care purchasers, health data 1261 1262 and service organizations and consumer organizations; (ii) provide resources and support to recipients of grants awarded under subsection (f) to implement each program within the 1263 designated community pursuant to the implementation plan; (iii) certify and disburse funds to 1264 1265 subcontractors, when necessary; (iv) provide technical assistance to facilitate successful practice redesign, adoption of electronic health records and utilization of care management strategies; (v) 1266 ensure that electronic health records systems are fully interoperable and secure and that sensitive 1267 patient information is kept confidential by exclusively utilizing electronic health records 1268 products that are certified by the Office of the National Coordinator under the federal Health Information Technology for Economic and Clinical Health Act; and (vi) certify, with approval of 1270 the corporation, a group of subcontractors who shall provide the necessary hardware and 1271 software for system implementation. Prior to the institute's issuing requests for proposals for 1272 1273 contracts to be entered into under this section, the institute's director shall consult with the 1274 council with respect to the content of all such proposals.

1275 (f) Funding for the institute and council's activities shall be through the e-Health Institute Fund, established in section 6E. The institute, in consultation with the council, shall develop 1276 mechanisms for funding health information technology, including a grant program to assist 1277 health care providers with costs associated with health information technologies, including 1278 electronic health records systems, and coordinated with other electronic health records projects 1279 1280 seeking federal reimbursement. Providers eligible for receipt of amounts from the Fund shall be limited to (i) any individual or institutional provider of health care services that is not in a category of individual or institutional provider eligible to receive Medicare or Medicaid 1282 1283 incentive payments under the federal Health Information Technology for Economic and Clinical Health Act, such payments being referred to in this subsection as "incentive payments," and that lack access, as reasonably determined by the director of the institute, to resources needed to 1285 implement interoperable electronic health records systems that satisfy standards established by the institute; and (ii) physicians, hospitals and community health centers that are eligible for 1287 incentive payments but lack access, as reasonably determined by the director of the institute, to 1288 resources needed to support their meeting meaningful use standards as determined in accordance 1289 with the federal Health Information Technology for Economic and Clinical Health Act. 1290 Individual or institutional providers under clause (i) may include, but shall not be limited to, mental health facilities and community-based behavioral, substance use disorder and mental 1292 1293 health care providers, chronic care and rehabilitation hospitals, skilled nursing facilities, visiting 1294 nursing associations, home health providers, registered nurses, licensed practical nurses, physicians, physician assistants, chiropractors, dentists, occupational therapists, physical 1295 therapists, optometrists, pharmacists, podiatrists, psychologists and social workers. In making the

1281

determinations regarding available resources as described in clauses (i) and (ii), the director of the institute shall consider:

- (1) the demonstrated need for investment, taking into account all resources
 available to the particular provider including the relationship or affiliation of the particular
 provider to a health care delivery system and the capacity of such system to provide financial
 support for the provider's meeting the standards established by the institute or meaningful use
 standards;
- 1304 (2) the anticipated return on investment, as measured by improved health care 1305 coordination, reduction in health care costs, reduction in unwarranted treatment variation and 1306 elimination of wasteful paper-based processes;
- 1307 (3) the amount of financial or in-kind support the particular provider will commit
 1308 to supplementing or supporting any investment by the corporation;
 - (4) whether there is a reasonable likelihood that the provider's use of such amounts will achieve the long term benefits expected from implementing an interoperable electronic health records system;

1309

- 1312 (5) whether the investment will support innovative health care delivery and 1313 payment models as identified by the health care quality and finance authority;
- 1314 (6) whether the investment will support efforts to integrate mental health, 1315 behavioral and substance use disorder services with overall medical care;
- 1316 (7) the extent to which the investment will support efforts to meet the health care
 1317 cost growth benchmark established by the health care quality and finance authority; and

1318 (8) whether the provider serves a high proportion of public payer clients; and (9) 1319 any other factors that the director determines are appropriate.

1320

1321

1322

1323

1325

1327

1328

1329

1331

1333

1334

1335

1336

1337

The institute shall consult with the office of Medicaid to maximize all opportunities to qualify any expenditures for federal financial participation. Applications for funding shall be in the form and manner determined by the institute director, and shall include the information and assurances required by the institute director. The institute director may consider, as a condition for awarding grants, the grantee's financial participation and any other factors it deems relevant. 1324

All grants shall be recommended by the institute director and subsequently approved by the executive director. The institute director shall work with implementation organizations to oversee the grant-making process as it relates to an implementing organization's responsibilities under its contract with the corporation. Each recipient of monies from this program shall: (i) capture and report certain quality improvement data, as determined by the institute in consultation with the department of public health and the institute of health care finance and policy; (ii) fully implement an electronic health record system, including all clinical features, with such interoperability as may be feasible at the time, not later than the second year of the grant; and (iii) make use of the system's full range of features. In the event that any recipient of grant monies from this program does not achieve installation of a fully functioning electronic health record system or does not achieve the appropriate level of interoperability within the 2 year grant period, such recipient shall be required to repay to the corporation all or some portion, as determined by the corporation, of the grant funds previously provided to such recipient under this section. 1338

- 1339 (g) The institute shall establish a pilot partnership with community colleges or vocational
 1340 technology schools in the commonwealth to support health information technology curriculum
 1341 development and workforce development. Any funding for such a program from the e-Health
 1342 Institute Fund shall be recommended by the institute director and approved by the executive
 1343 director.
 - (h) The council shall receive staff assistance from the corporation.

- (i) The institute shall file an annual report, not later than January 30, with the joint committee on health care financing, the joint committee on economic development and emerging technologies and the house and senate committees on ways and means concerning the activities of the council in general and, in particular, describing the progress to date in implementing a statewide interoperable electronic health records system and recommending such further legislative action as it deems appropriate.
- 1351 Section 6E. (a) There shall be established and set up on the books of the corporation a separate fund to be known as the e-Health Institute Fund, referred to in this section as the fund. 1352 1353 There shall be credited to the fund revenue from appropriations or other monies authorized by 1354 the general court and specifically designated to be credited to the fund, including but not limited to, amounts to be credited to the fund under subsection (a) of section 70 of chapter 118E, any 1355 investment income earned on the fund's assets and all other sources. The corporation shall hold the fund in an account or accounts separate from other funds, including other funds established 1357 under this chapter. Amounts credited to the fund shall be available for reasonable expenditure by the corporation, without further appropriation, for any and all activities consistent with this 1359 section and supportive of the purposes specified in section 6D, including but not limited to, in the 1360

1361 form of grants, contracts, loans and such other vehicles as the corporation may determine are appropriate. Amounts credited to the fund shall be expended or applied only with the approval 1362 of the executive director of the corporation upon consultation with the director of the institute as 1363 provided in this section. No amounts credited to the fund shall be applied to the 1364 commonwealth's match for federal funds for which a state match is required unless the federal 1365 1366 funds to be matched are allocated to the corporation for use to further the purposes set out in this section, as reasonably determined by the executive director of the corporation; provided that 1367 1368 there are no other sources of funds available to meet federal matching requirements in order to 1369 secure such federal funds, as reasonably determined by the executive director of the corporation. Revenues deposited in the fund that are unexpended at the end of the fiscal year shall not revert to the General Fund and shall be available for expenditure in the following fiscal year. 1371

SECTION 30. Section 8B of chapter 62C of the General Laws, as so appearing, is hereby amended by striking out, in line 28, the word "division", the second time it appears, and inserting 1374 in place thereof the following word:- institute.

1372

1373

1375

1376

1377

1378

SECTION 31. Clause (22) of subsection (b) of section 21 of said chapter 62C, as so appearing, is hereby amended by striking out, in lines 141 and 142, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services.

1379 SECTION 32. Said clause (22) of said subsection (b) of said section 21 of said chapter 62C, as so appearing, is hereby further amended by striking out, in line 143, the word "118G" 1380 and inserting in place thereof the following word:- 118E. 1381

SECTION 33. Clause (23) of said subsection (b) of said section 21 of said chapter 62C, as so appearing, is hereby amended by striking out, in line 145, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services.

SECTION 34. Said clause (23) of said subsection (b) of said section 21 of said chapter 1387 62C, as so appearing, is hereby further amended by striking out, in lines 48 and 49, the words "section 39 of chapter 118G" and inserting in place thereof the following words:- section 69 of chapter 118E.

1390

1391

1392

1393

1394

1395

SECTION 35. Section 1 of chapter 62D of the General Laws, as amended by section 13 of chapter 142 of the acts of 2011, is hereby amended by striking out, in lines 8 to 10, the words "the division of health care finance and policy in the exercise of its duty to administer the uncompensated care pool pursuant to chapter 118G" and inserting in place thereof the following words:- the executive office of health and human services in the exercise of its duty to administer the Health Safety Net Trust Fund under chapter 118E.

SECTION 36. Said section 1 of said chapter 62D, as so amended, is hereby further
amended by striking out the words "division of health care finance and policy on behalf of the
uncompensated care pool by a person or a guarantor of a person who received free care services
paid for in whole or in part by the uncompensated care pool or on whose behalf the
uncompensated care pool paid for emergency bad debt, pursuant to subsection (m) of section 18
of chapter 118G" and inserting in place thereof the following words:- executive office of health
and human services on behalf of the Health Safety Net Trust Fund by a person or a guarantor of

a person who received free care services paid for in whole or in part by the Health Safety Net
 Trust Fund or on whose behalf said fund paid for emergency bad debt.

SECTION 37. Said section 1 of said chapter 62D, as so amended, is hereby further amended by striking out, in line 55, the words "section 39 of chapter 118G" and inserting in place thereof the following words:- section 69 of chapter 118E.

SECTION 38. Section 8 of said chapter 62D, as appearing in the 2010 Official Edition, is hereby amended by striking out the second paragraph.

1410

1414

SECTION 39. Section 10 of said chapter 62D, as so appearing, is hereby amended by striking out, in lines 8 and 9, the words "the division of medical assistance, the corporation, the office of the state comptroller, and the division of health care finance and policy" and inserting in place thereof the following words:- the office of medicaid, the corporation, the office of the state comptroller and the executive office of health and human services.

SECTION 40. Section 13 of said chapter 62D, as amended by section 14 of chapter 142 of the acts of 2011, is hereby further amended by striking out the words "section 39 of chapter 1417 118G" and inserting in place thereof the following words:- section 69 of chapter 118E.

SECTION 41. Section 3 of chapter 62E of the General Laws, as appearing in the 2010
Official Edition, is hereby amended by striking out, in lines 7 and 8, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services.

SECTION 42. Section 12 of said chapter 62E, as so appearing, is hereby amended by striking out, in lines 19 and 20, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services.

SECTION 43. Said section 12 of said chapter 62E, as so appearing, is hereby amended by striking out, in lines 21 to 22, the words "sections 34 to 39, inclusive, of chapter 118G and sections 6B, 6C and 18B of chapter 118G" and inserting in place thereof the following words:sections 64 to 69, inclusive, of chapter 118E and sections 17 and 18 of chapter 176Q.

SECTION 44. Section 17A of chapter 66 of the General Laws, as so appearing, is hereby amended by striking out, in line 11, the word "118G" and inserting in place thereof the following word:- 118E.

SECTION 45. Section 3 of chapter 71B of the General Laws, as so appearing, is hereby amended by striking out, in line 177, the words "2A of chapter 118G" and inserting in place thereof the following words:- 13C of chapter 118E.

SECTION 46. Section 1 of chapter 111 of the General Laws, as so appearing, is hereby amended by striking out the definition of "Board of health" and inserting in place thereof the following 2 definitions:-

"Allowed amount", the contractually agreed upon amount paid by a carrier to a health care provider for health care services provided to an insured.

"Board of health", shall include the board or officer having like powers and duties in towns where there is no board of health.

SECTION 47. Said section 1 of said chapter 111, as so appearing, is hereby further amended by striking out the definition of "Medical peer review committee" or "committee", and inserting in place thereof the following definition:-

1442

1443

1444

1445

1451

1454

1455

1456

1457

1459

"Medical peer review committee" or "committee", a committee of health care providers, which functions to: (i) evaluate or improve the quality of health care rendered by providers of health care services; (ii) determine whether health care services were performed in compliance 1447 with the applicable standards of care; (iii) determine whether the costs of health care services were performed in compliance with the applicable standards of care; (iv) determine whether the cost of the health care services rendered were considered reasonable by the providers of health 1450 services in the area; (v) determine whether a health care provider's actions call into question such health care provider's fitness to provide health care services; or (vi) evaluate and assist health care providers impaired or allegedly impaired by reason of alcohol, drugs, physical disability, mental instability or otherwise; provided further, that "medical peer review committee" shall also include: (i) a committee of a pharmacy society or association that is authorized to evaluate the quality of pharmacy services or the competence of pharmacists and suggest improvements in pharmacy systems to enhance patient care; or (ii) a pharmacy peer review committee established by a person or entity that owns a licensed pharmacy or employs pharmacists that is authorized to evaluate the quality of pharmacy services or the competence of pharmacists and suggest improvements in pharmacy systems to enhance patient care. 1460

1461 SECTION 48. Said chapter 111 is hereby further amended by inserting after section 2F 1462 the following 2 sections:-

Section 2G. (a) There shall be established and set upon the books of the commonwealth a separate fund to be known as the Prevention and Wellness Trust Fund to be expended, without further appropriation, by the department of public health. The fund shall consist of health system benefit surcharge revenues collected by the commonwealth under section 68 of chapter 118E, public and private sources such as gifts, grants and donations to further community-based prevention activities, interest earned on such revenues and any funds provided from other sources.

The commissioner of public health, as trustee, shall administer the fund. The commissioner, in consultation with the Prevention and Wellness Advisory Board established under section 2H, shall make expenditures from the fund consistent with subsections (d) and (e); provided, that not more than 15 per cent of the amounts held in the fund in any 1 year shall be used by the department for the combined cost of program administration, technical assistance to grantees or program evaluation.

- (b) Revenues deposited in the fund that are unexpended at the end of the fiscal year shall not revert to the General Fund and shall be available for expenditure in the following fiscal year.
- (c) All expenditures from the Prevention and Wellness Trust Fund shall support the state's efforts to meet the health care cost growth benchmark established in section 5 of chapter 176S and any activities funded by the Healthcare Payment Reform Fund and 1 or more of the following purposes: (i) reduce rates of the most prevalent and preventable health conditions, including substance abuse; (ii) increase healthy behaviors, including the management of chronic diseases; (iii) increase the adoption of workplace-based wellness or health management

programs that result in positive returns on investment for employees and employers; (iv) address health disparities; or (v) develop a stronger evidence-base of effective prevention programming.

- (d) The commissioner shall annually award not less than 75 per cent of the Prevention and Wellness Trust Fund through a competitive grant process to municipalities, community-based organizations, health care providers, regional-planning agencies and health plans that apply for the implementation, evaluation and dissemination of evidence-based community preventive health activities. To be eligible to receive a grant under this subsection, a recipient shall be: (i) a municipality or group of municipalities working in collaboration; (ii) a community-based organization working in collaboration with 1 or more municipalities; (iii) a health care provider or a health plan working in collaboration with 1 or more municipalities and a community-based organization; or (iv) a regional planning agency. Expenditures from the fund for such purposes shall supplement and not replace existing local, state, private or federal public health-related funding.
- (e) A grant proposal submitted under subsection (d) shall include, but not be limited to: (i) a plan that defines specific goals for the reduction in preventable health conditions and health care costs over a multi-year period; (ii) the evidence-based programs the applicant shall use to meet the goals; (iii) a budget necessary to implement the plan, including a detailed description of any funding or in-kind contributions the applicant or applicants will be providing in support of the proposal; (iv) any other private funding or private sector participation the applicant anticipates in support of the proposal; (v) a commitment to include women, racial and ethnic minorities and low income individuals; and (vi) the anticipated number of individuals that would be affected by implementation of the plan.

Priority may be given to proposals in a geographic region of the state with a higher than average prevalence of preventable health conditions, as determined by the commissioner of public health, in consultation with the Prevention and Wellness Advisory Board. If no proposals 1509 were offered in areas of the state with particular need, the department shall ask for a specific request for proposal for that specific region. If the commissioner determines that no suitable proposals have been received, such that the specific needs remain unmet, the department may work directly with municipalities or community-based organizations to develop grant proposals.

1506

1507

1508

1510

1511

1513

1514

1515

1517

1520

1521

1522

1523

1524

1525

1526

1528

The department of public health shall, in consultation with the Prevention and Wellness Advisory Board, develop guidelines for an annual review of the progress being made by each grantee. Each grantee shall participate in any evaluation or accountability process implemented 1516 or authorized by the department.

(f) The commissioner of public health may annually expend not more than 10 per cent of the Prevention and Wellness Trust Fund to support the increased adoption of workplace-based 1519 wellness or health management programming. The department of public health shall expend such funds for activities including, but not limited to: (i) developing and distributing informational tool-kits for employers, including a model wellness guide developed by the department; (ii) providing technical assistance to employers implementing wellness programs; (iii) hosting informational forums for employers; (iv) promoting awareness of wellness tax credits provided through the state and federal government, including the wellness subsidy provided by the commonwealth health connector authority; (v) public information campaigns that quantify the importance of healthy lifestyles, disease prevention, care management and 1527 health promotion programs; and (vi) providing stipends or grants to employers for the implementation and administration of workplace wellness programs in an amount up to 50 per

1529 cent of the costs associated with implementing the plan, subject to a cap as established by the 1530 commissioner based on available funds.

1531 The department of public health shall develop guidelines to annually review progress toward increasing the adoption of workplace-based wellness or health management 1532 programming. 1533

1534

- (g) The department of public health shall, annually on or before January 31, report on expenditures from the Prevention and Wellness Trust Fund. The report shall include, but not be 1536 limited to: (i) the revenue credited to the fund; (ii) the amount of fund expenditures attributable to the administrative costs of the department of public health; (iii) an itemized list of the funds expended through the competitive grant process and a description of the grantee activities; (iv) 1539 the results of the evaluation of the effectiveness of the activities funded through grants; and (v) an itemized list of expenditures used to support workplace-based wellness or health management 1540 programs. The report shall be provided to the chairs of the house and senate committees on ways 1542 and means and the joint committee on public health and shall be posted on the department of 1543 public health's website.
- 1544 (h) The department of public health shall, under the advice and guidance of the Prevention and Wellness Advisory Board, annually report on its strategy for administration and allocation of the fund, including relevant evaluation criteria. The report shall set forth the 1546 rationale for such strategy, including, but not limited to: (i) a list of the most prevalent 1547 1548 preventable health conditions in the commonwealth, including health disparities experienced by populations based on race, ethnicity, gender, disability status, sexual orientation or socio-1549 economic status; (ii) a list of the most costly preventable health conditions in the commonwealth;

1551 (iii) a list of evidence-based or promising community-based programs related to the conditions identified in clauses (i) and (ii); and (iv) a list of evidence-based workplace wellness programs or health management programs related to the conditions in clauses (i) and (ii). The report shall 1553 1554 recommend specific areas of focus for allocation of funds. If appropriate, the report shall 1555 reference goals and best practices established by the National Prevention and Public Health 1556 Promotion Council and the Centers for Disease Control and Prevention, including, but not limited to the national prevention strategy, the healthy people report and the community 1557 prevention guide. 1558

(i) The department of public health may promulgate regulations to carry out this section.

Section 2H. There shall be a Prevention and Wellness Advisory Board to make recommendations to the commissioner concerning the administration and allocation of the Prevention and Wellness Trust Fund established in section 2G, establish evaluation criteria and perform any other functions specifically granted to it by law.

1559

1560

1561

1562

1564

1565

1566

1567

1568

1569

1571

The board shall consist 17 members: 1 of whom shall be the commissioner of public health or a designee, who shall serve as chair; 1 of whom shall be the executive director of the institute of health care finance and policy established in chapter 12C or a designee; 1 of whom shall be the secretary of health and human services or a designee; and 14 of whom shall be appointed by the governor, 1 of whom shall be a person with expertise in the field of public health economics; 1 of whom shall be a person with expertise in public health research; 1 of whom shall be a person with expertise in the field of health equity; 1 of whom shall be a person from a local board of health for a city or town with a population greater than 50,000; 1 of whom shall be a person of a board of health for a city or town with a population of fewer than 50,000; 2 1572

of whom shall be representatives of health insurance carriers; 1 of whom shall be a person from a consumer health organization; 1 of whom shall be a person from a hospital association; 1 of 1574 whom shall be a person from a statewide public health organization; 1 of whom shall be a 1576 representative of the interest of businesses; 1 of whom shall administer an employee assistance program; 1 of whom shall be a public health nurse or a school nurse; and 1 of whom shall be a 1577 person from an association representing community health workers.".

1579 SECTION 49. Section 4H of chapter 111 of the General Laws, as appearing in the 2010 Official Edition, is hereby amended by striking out, in line 20, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of 1581 1582 health and human services, or a governmental unit designated by the executive office.

SECTION 50. Said chapter 111 is hereby further amended by striking out section 25A, as so appearing, and inserting in place thereof the following section:-

1583

1584

1585

1586

1587

1588

1589

1590

1591

1592

1593

Section 25A. (a) Every 4 years the department of public health, in consultation with the institute of health care finance and policy, shall submit to the governor and the general court a 4year health resource plan. The plan shall identify needs of the commonwealth in health care services, providers, programs and facilities; the resources available to meet those needs; and the priorities for addressing those needs on a statewide basis.

(1) The plan shall include the location, distribution and nature of all health care resources in the commonwealth and shall establish and maintain on a current basis an inventory of all such resources together with all other reasonably pertinent information concerning such resources. For purposes of this section, a health care resource shall include any resource, whether personal or 1594 institutional in nature and whether owned or operated by any person, the commonwealth or

1595 political subdivision thereof, the principal purpose of which is to provide, or facilitate the provision of, services for the prevention, detection, diagnosis or treatment of those physical and mental conditions experienced by humans which usually are the result of, or result in, disease, injury, deformity, or pain.

1596

1597

1598

1599

1600

1601

1603

1604

1605

1606

1607

1608

1609

The plan shall identify certain categories of health care resources, including acute care units; non-acute care units; specialty care units, including, but not limited to, burn, coronary care, cancer care, neonatal care, post-obstetric and post operative recovery care, pulmonary care, renal dialysis and surgical, including trauma, intensive care units; skilled nursing facilities; home health, behavioral health and mental health services; treatment and prevention services for alcohol and other drug abuse; emergency care; ambulatory care services; primary care resources; pharmacy and pharmacological services; family planning services; obstetrics and gynecology services; allied health services including, but not limited to, optometric care, chiropractic services, dental care, midwifery services; federally qualified health centers and free clinics; numbers of technologies or equipment defined as innovative services or new technologies by the department under section 25C; and health screening and early intervention services.

1610 (2) The plan shall make recommendations for the appropriate supply and distribution of resources, programs, capacities, technologies and services identified in paragraph 1612 (1) based on an assessment of need for the next 4 years and options for implementing such recommendations and mechanisms. The recommendations shall reflect at least the following 1613 1614 goals: to maintain and improve the quality of health care services; to support the state's efforts to meet the health care cost growth benchmark established under section 5 of chapter 176S; to 1615 support innovative health care delivery and alternative payment models as identified by the 1617 health care quality and finance authority; to reduce unnecessary duplication; to support universal

1618 access to community-based preventative and patient-centered primary health care; to reduce health disparities; to support efforts to integrate mental health, behavioral and substance use disorder services with overall medical care; to reflect the latest trends in utilization and support the best standards of care; and to rationally distribute health care resources across geographic regions of state based on the needs of the population on a statewide basis as well as the needs of particular geographic areas of the state.

1619

1620

1621

1622

1623

1624

1626

1627

1628

1629

1631

1632

1633

1634

1635

(b) To prepare the plan, the commissioner shall assemble an advisory committee of no more than 13 members who shall reflect a broad distribution of diverse perspectives on the health care system, including health care professionals, third-party payers, both public and private, consumer representatives and labor organizations. The advisory committee shall review drafts and provide recommendations to the commissioner during the development of the plan.

The department, with the advisory committee, shall conduct at least 5 public hearings, in different regions of the state with not less than 2 public hearings held in Berkshire, Franklin, Hampden or Hampshire counties, on the plan as proposed and shall give interested persons an opportunity to submit their views orally and in writing. In addition, the department may create and maintain a website to allow members of the public to submit comments electronically and review comments submitted by others.

The department shall develop a mechanism for receiving ongoing public comment regarding the plan and for revising it every 4 years or as needed. 1636

1637 (c) The department shall issue guidelines, rules, or regulations consistent with the state 1638 health plan for making determinations of need. If the commissioner determines that statutory

changes are necessary to implement the plan, the commissioner shall submit legislative language to the joint committee on public health and the joint committee on health care financing. 1640

- 1641 (d) The inventory complied under subsection (a) and all related information shall be maintained in a form usable by the general public in a designated office of the department, shall constitute a public record and shall be coordinated with information collected by the department 1643 under other provisions of law, federal census information and other vital statistics from reliable 1644 sources; provided, however, that any item of information which is confidential or privileged in nature or under any other provision of law shall not be regarded as a public record under this 1647 section.
- 1648 (e) The department may require health care resources to provide information for the 1649 purposes of this section and may prescribe by regulation uniform reporting requirements. In 1650 prescribing such regulations the department shall strive to make any reports required under this section of mutual benefit to those providing as well as those using such information and shall 1652 avoid placing any burdens on such providers which are not reasonably necessary to accomplish 1653 this section

Agencies of the commonwealth which collect cost or other data concerning health care resources shall cooperate with the department in coordinating such data with information collected under this section.

1654

1656

1657

1658

(f) The department shall publish analyses, reports and interpretations of information collected under this section to promote awareness of the distribution and nature of health care resources in the commonwealth. 1659

(g) In the performance of its duties, the department, subject to appropriation, may enter into such contracts with agencies of the federal government, the commonwealth or any political subdivision thereof and public or private bodies, as it deems necessary; provided, however, that no information received under such a contract shall be published or relied upon for any purpose by the department unless the department has determined such information to be reasonably accurate by statistical sampling or other suitable techniques for measuring the reliability of information-gathering processes.

1660

1661

1662

1663

1664

1665

- 1667 (h) The department of public health may establish an Amyotrophic Lateral Sclerosis
 1668 registry, by areas and regions of the commonwealth, with specific data to be obtained from
 1669 urban, low and median income communities and minority communities of the commonwealth.
- SECTION 51. Section 25B of said chapter 111, as so appearing, is hereby amended by striking out, in lines 23 and 24, the words "1 of chapter 118G" and inserting in place thereof the following words:- 8 of chapter 118E.
- SECTION 52. Said chapter 111 is hereby further amended by striking out section 25C, as so appearing, and inserting in place thereof the following section:-
- Section 25C. (a) Notwithstanding any general or special law to the contrary, except as
 1676 provided in section 25 C½, no person or agency of the commonwealth or any political
 1677 subdivision thereof shall make substantial capital expenditures for construction of a health care
 1678 facility or substantially change the service of such facility unless there is a determination by the
 1679 department that there is need for such construction or change. No such determination of need
 1680 shall be required for any substantial capital expenditure for construction or any substantial
 1681 change in service which shall be related solely to the conduct of research in the basic biomedical

or applied medical research areas and shall at no time result in any increase in the clinical bed capacity or outpatient load capacity of a health care facility and shall at no time be included within or cause an increase in the gross patient service revenue of a facility for health care services, supplies and accommodations, as such revenue shall be defined under section 31 of chapter 6A. Any person undertaking any such expenditure related solely to such research which shall exceed or may reasonably be regarded as likely to exceed \$150,000 or any such change in service solely related to such research, shall give written notice of the expenditure or change in service to the department and the institute of health care finance and policy at least 60 days before undertaking such expenditure or change in service. Said notice shall state that such expenditure or change shall be related solely to the conduct of research in the basic biomedical or applied medical research areas and shall at no time be included within or result in any increase in the clinical bed capacity or outpatient load capacity of a facility and shall at no time cause an increase in the gross patient service revenue, as defined in under said section 31 of said chapter 6A, of a facility for health care services, supplies and accommodations; provided, however, that if it is subsequently determined that there was a violation of this section, the applicant may be punished by a fine of not more than three times the amount of such expenditure or value of said change of service.

1683

1684

1685

1686

1687

1688

1689

1690

1691

1692

1693

1694

1695

1697

1698

1699 (b) Notwithstanding subsection (a), a determination of need shall be required for any such expenditure or change if the notice required by this section is not filed in accordance with the 1700 requirements of this section or if the department finds, after receipt of said notice, that such 1701 1702 expenditure or change will not be related solely to research in the basic biomedical or applied medical research areas, will result in an increase in the clinical bed capacity or outpatient load 1703 capacity of a facility or will be included within or cause an increase in the gross patient service 1704

revenues of a facility. A research exemption granted under this section shall not be deemed to be evidence of need in any determination of need proceeding.

- 1707 (c) No person or agency of the commonwealth or any political subdivision thereof shall
 1708 provide an innovative service or use a new technology, in any location other than in a health care
 1709 facility, unless the person or agency first is issued a determination of need for such innovative
 1710 service or new technology by the department.
- 1711 (d) No person or agency of the commonwealth or any political subdivision thereof shall acquire for location in other than a health care facility a unit of medical, diagnostic, or 1712 therapeutic equipment, other than equipment used to provide an innovative service or which is a 1713 new technology, with a fair market value in excess of \$150,000 unless the person or agency 1714 1715 notifies the department of the person's or agency's intent to acquire such equipment and of the use that will be made of the equipment. Such notice shall be made in writing and shall be received by the department at least 30 days before contractual arrangements are entered into to 1718 acquire the equipment with respect to which notice is given. A determination by the department of need for such equipment shall be required for any such acquisition (i) if the notice required by 1719 this subsection is not filed in accordance with the requirements of this subsection; and (ii) if the 1720 requirements for exemption under subsection (a) of section 25 C½ are not met; provided, 1722 however, that in no event shall any person who acquires a unit of magnetic resonance imaging equipment for location other than in a health care facility refer or influence any referrals of 1723 patients to said equipment, unless said person is a physician directly providing services with that 1724 equipment; provided, however, that for the purposes of this section, no public advertisement 1725 1726 shall be deemed a referral or an influence of referrals; and provided, further, that any person who

has an ownership interest in said equipment, whether direct or indirect, shall disclose said interest to patients utilizing said equipment in a conspicuous manner.

- (e) Each person or agency operating a unit of equipment described in this section shall submit annually to the department information and data in connection with utilization and volume rates of said equipment on a form or forms prescribed by the department.
- 1732 (f) Except as provided in section 25 C½, no person or agency of the commonwealth or any political subdivision thereof shall acquire an existing health care facility unless the person or 1733 1734 agency notifies the department of the person's or agency's intent to acquire such facility and of 1735 the services to be offered in the facility and its bed capacity. Such notice shall be made in writing and shall be received by the department at least 30 days before contractual arrangements are 1736 1737 entered into to acquire the facility with respect to which the notice is given. A determination of need shall be required for any such acquisition if the notice required by this subsection is not 1738 filed in accordance with the requirements of this subsection or if the department finds, within 30 1739 1740 days after receipt of notice under this subsection, that the services or bed capacity of the facility 1741 will be changed in being acquired.
- (g) In making any such determination, the department shall encourage appropriate allocation of private and public health care resources and the development of alternative or substitute methods of delivering health care services so that adequate health care services will be made reasonably available to every person within the commonwealth at the lowest reasonable aggregate cost, shall take into account any comments from the institute of health care finance and policy pursuant to section 17 of chapter 12C, shall take into account any comments from the attorney general and shall take into account the special needs and circumstances of HMOs. The

department shall also recognize the special needs and circumstances of projects that (1) are essential to the conduct of research in basic biomedical or health care delivery areas or to the training of health care personnel; (2) are deemed consistent with the recommendations of the state health resource plan filed by the department under section 25A; (3) are unlikely to result in any increase in the clinical bed capacity or outpatient load capacity of the facility; and (4) are unlikely to cause an increase in the total patient care charges of the facility to the public for health care services, supplies and accommodations, as such charges shall be defined under section 5 of chapter 409 of the acts of 1976.

1750

1751

1752

1753

1754

1755

1756

1757

1758

1759

1760

1761

1762

1763

1764

- (h) Applications for such determination shall be filed with the department, together with such other forms and information as shall be prescribed by, or acceptable to, the department. A duplicate copy of any application together with supporting documentation for such application, shall be a public record and kept on file in the department. The department may require a public hearing on any application at its discretion or at the request of the attorney general. The attorney general may intervene in any hearing under this section. A reasonable fee, established by the department, shall be paid upon the filing of such application; provided, that in no event shall such fee exceed .1 per cent of the capital expenditures, if any, proposed by the applicant. The department may also require the applicant to provide an independent cost-analysis, conducted at the expense of the applicant, to demonstrate that the application is consistent with the 1767 commonwealth's efforts to meet the health care cost-containment goals established by the health care quality and finance authority. 1768
- 1769 (i) Except in the case of an emergency situation determined by the department as requiring immediate action to prevent further damage to the public health or to a health care 1771 facility, the department shall not act upon an application for such determination unless: (1) the

application has been on file with the department for at least 30 days; (2) the institute of health care finance and policy, the state and appropriate regional comprehensive health planning agencies and, in the case of long-term care facilities only, the department of elder affairs, or in the case of any facility providing inpatient services for the mentally ill or developmentally 1775 disabled, the departments of mental health or developmental services, respectively, have been provided copies of such application and supporting documents and given reasonable opportunity to comment on such application; and (3) a public hearing has been held on such application when requested by the applicant, the state or appropriate regional comprehensive health planning 1780 agency or any 10 taxpayers of the commonwealth. If, in any filing period, an individual application is filed which would implicitly decide any other application filed during such period, the department shall not act only upon an individual.

1773

1774

1776

1777

1778

1779

1781

- 1783 (i) The department shall so approve or disapprove in whole or in part each such 1784 application for a determination of need within 4 months after filing with the department; provided that the department may, on 1 occasion only, delay such action for up to 2 months after 1785 the applicant has provided information which the department reasonably has requested during 1786 1787 such 8 month period. Applications remanded to the department by the health facilities appeals board under section 25E shall be acted upon by the department within the same time limits provided in this section for the department to approve or disapprove applications for a 1789 1790 determination of need. If an application has not been acted upon by the department within such time limits, the applicant may, within a reasonable period of time, bring an action in the nature of 1791 1792 mandamus in the superior court to require the department to act upon the application.
- 1793 (k) Determinations of need shall be based on the written record compiled by the department during its review of the application and on such criteria consistent with sections 25B 1794

1795 to 25G, inclusive, as were in effect on the date of filing of the application. In compiling such 1796 record the department shall confine its requests for information from the applicant to matters which shall be within the normal capacity of the applicant to provide. In each case the action by the department on the application shall be in writing and shall set forth the reasons for such action; and every such action and the reasons for such action shall constitute a public record and 1800 be filed in the department.

1797

1798

1799

1809

1810

1811

- 1801 (1) The department shall stipulate the period during which a determination of need shall remain in effect, which in no event shall originally be longer than 3 years but which may be extended by the department for cause shown. Any such determination shall continue to be 1803 1804 effective only upon the applicant: (i) making reasonable progress toward completing the 1805 construction or substantial change in services for which need was determined to exist; (ii) complying with all other laws relating to the construction, licensure and operation of health care 1806 1807 facilities; and (iii) complying with such further terms and conditions as the department reasonably shall require. 1808
- (m) The department shall notify the secretary of elder affairs forthwith of the pendency of any proceeding, of any public hearing and of any action to be taken under this section on any application submitted by or on behalf of any long-term care facility. In instances involving applications submitted on behalf of any facility providing inpatient services for the mentally ill or developmentally disabled, the department shall notify the appropriate commissioner. 1813
- 1814 (n) No long-term care facility located in an under-bedded urban area shall be replaced or the license for said facility transferred outside an under-bedded urban area. For the purposes of 1815 this subsection, an under-bedded urban area shall mean a city or town in which: (i) the per capita 1816

1817 income is below the state average; (ii) the percentage of the population below 100 per cent of the federal poverty level is above the state average; or (iii) the percentage of the population below 1818 200 per cent of the federal poverty level is above the state average. 1819

SECTION 53. Said chapter 111 is hereby further amended by striking out section 25L, as amended by section 114 of chapter 3 of the acts of 2011, and inserting in place thereof the 1821 following section:-1822

1823

1824

1826

1827

1828

1829

1830

1831

1832

1834

1835

1836

1837

1839

Section 25L. (a) There shall be in the department a health care provider workforce center to improve access to health and behavioral, substance use disorder and mental health care services. The center, in consultation with the healthcare provider workforce advisory council established by section 25M and the secretary of labor and workforce development, shall: (i) coordinate the department's health care workforce activities with other state agencies and public and private entities involved in health care workforce training, recruitment and retention, including with the activities of the Health Care Workforce Transformation Fund; (ii) monitor trends in access to primary care providers, nurse practitioners and physician assistants practicing as primary care providers, behavioral, substance use disorder and mental health providers and other physician and nursing providers, through activities including: (1) review of existing data and collection of new data as needed to assess the capacity of the health care and behavioral, substance use 1833 disorder and mental health care workforce to serve patients, including patient access and regional disparities in access to physicians, physician assistants, nurses and behavioral, substance use disorder and mental health professionals and to examine physician, physician assistant, nursing and behavioral, substance use disorder and mental health professionals' satisfaction; (2) review 1838 existing laws, regulations, policies, contracting or reimbursement practices and other factors that influence recruitment and retention of physicians, physician assistants, nurses and behavioral,

1840 substance use disorder and mental health professionals; (3) making projections on the ability of the workforce to meet the needs of patients over time; (4) identifying strategies currently being 1841 employed to address workforce needs, shortages, recruitment and retention; (5) studying the 1842 capacity of public and private medical, nursing and behavioral, substance use disorder and 1843 mental health professional schools in the commonwealth to expand the supply of primary care 1844 1845 physicians, nurse practitioners and physician assistants practicing as primary care providers, and licensed behavioral, substance use disorder and mental health professionals; (iii) establish criteria 1846 to identify underserved areas in the commonwealth for administering the loan repayment 1847 1848 program established under section 25N and for determining statewide target areas for health care provider placement based on the level of access; and (iv) address health care workforce shortages 1850 by: (1) coordinating state and federal loan repayment and incentive programs for health care providers; (2) providing assistance and support to communities, physician groups, community health centers, community based behavioral, substance use disorder and mental health 1852 1853 organizations and community hospitals in developing cost-effective and comprehensive recruitment initiatives; (3) maximizing all sources of public and private funds for recruitment initiatives; (4) designing pilot programs and make regulatory and legislative proposals to address 1856 workforce needs, shortages, recruitment and retention; and (5) making short-term and long-term programmatic and policy recommendations to improve workforce performance, address 1857 1858 identified workforce shortages and recruit and retain physicians, physician assistants, nurses and 1859 behavioral, substance use disorder and mental health professionals. 1860 (b) The center shall communicate and coordinate with the institute for health care finance and policy, the health care quality and finance authority, the secretary of labor and workforce 1861

development, and the health disparities council, established by section 16O of said chapter 6A.

1863 (c) The center shall annually submit a report, not later than March 1, to the governor; and the general court, by filing the report with the clerks of the house of representatives and the 1864 senate, the joint committee on labor and workforce development, the joint committee on health 1865 care financing and the joint committee on public health. The report shall include: (i) data on 1866 patient access and regional disparities in access to physicians, by specialty and sub-specialty, 1867 1868 behavioral, substance use disorder and mental health professionals and nurses; (ii) data on factors influencing recruitment and retention of physicians, nurses and behavioral, substance use 1869 disorder and mental health professionals; (iii) short and long-term projections of physicians, 1870 1871 nurses and behavioral, substance use disorder and mental health professionals supply and demand; (iv) strategies being employed by the council or other entities to address workforce 1873 needs, shortages, recruitment and retention; (v) recommendations for designing, implementing 1874 and improving programs or policies to address workforce needs, shortages, recruitment and retention; and (vi) proposals for statutory or regulatory changes to address workforce needs, 1875 1876 shortages, recruitment and retention.

1877 SECTION 54. Said chapter 111 is hereby further amended by striking out sections 25M 1878 and 25N, as appearing in the 2010 Official Edition, and inserting in place thereof the following 2 sections:-1879

1880 Section 25M. (a) There shall be a healthcare provider workforce advisory council within, but not subject to the control of, the health care provider workforce center established by section 25L. The council shall advise the center on the capacity of the healthcare workforce to provide timely, effective, culturally competent, quality physician, nursing and behavioral, substance use 1883 1884 disorder and mental health services.

1885 (b) The council shall consist of 19 members, 1 of whom shall be the commissioner of public health, who shall serve as chair; 3 of whom who shall be appointed by the governor: 1 of 1886 whom shall be a physician with a primary care specialty designation; 1 of whom shall be an 1887 advanced practice nurse, authorized under section 80B of said chapter 112; 1 of whom shall be a 1888 behavioral, substance use disorder and mental health professional; and 1 person from each of the 1889 1890 following organizations who shall be appointed by the secretary of health and human services from a list of nominees submitted by the organization: the Association for Behavioral 1891 Healthcare; the Massachusetts Psychiatric Society; the Massachusetts Psychological Association; 1893 the National Association of Social Workers Massachusetts Chapter; the Massachusetts Extended Care Federation; the Organization of Nurse Leaders; the Massachusetts Academy of Family 1895 Physicians; the Massachusetts League of Community Health Centers, Inc.; the Massachusetts Medical Society; the Massachusetts Nurses Association; the Massachusetts Association of Physician Assistants; the Massachusetts Association of Registered Nurses; the Massachusetts 1897 1898 Hospital Association, Inc.; the Massachusetts Chiropractic Society, Inc.; and Health Care For All, Inc. Members of the council shall be appointed for a term of 3 years or until a successor is 1899 1900 appointed. Members shall be eligible to be reappointed and shall serve without compensation, but may be reimbursed for actual and necessary expenses reasonably incurred in the performance 1901 of their duties. Vacancies of unexpired terms shall be filled within 60 days by the appropriate 1902 1903 appointing authority.

The council shall meet at least bimonthly, at other times as determined by its rules and when requested by any 8 members.

1906 (c) The council shall advise the center on: (i) trends in access to primary care and 1907 physician subspecialties, nursing and behavioral, substance use disorder and mental health 1908 services; (ii) the development and administration of the loan repayment program, established under section 25N, including criteria to identify underserved areas in the commonwealth; (iii) solutions to address identified health care workforces shortages; and (iv) the center's annual 1911 report to the general court.

1909

1910

1924

1925

1912 Section 25N. (a) There shall be a health care provider workforce loan repayment program, administered by the health care provider workforce center established by section 25L. 1913 The program shall provide repayment assistance for undergraduate, graduate and medical school loans to participants who: (i) are graduates of medical or nursing schools or accredited colleges, universities or graduate schools; (ii) specialize in family health or medicine, internal medicine, 1916 1917 pediatrics, psychiatry, obstetrics/gynecology, behavioral health, mental health or substance use 1918 disorder treatment; (iii) demonstrate competency in health information technology, including use 1919 of electronic medical records, computerized physician order entry and e-prescribing; and (iv) 1920 meet other eligibility criteria, including service requirements, established by the board. Each recipient shall be required to enter into a contract with the commonwealth which shall obligate 1921 the recipient to perform a term of service of not less than 2 years in medically underserved areas 1922 1923 as determined by the center.

(b) The center shall promulgate regulations for the administration and enforcement of this section which shall include penalties and repayment procedures if a participant fails to comply with the service contract. 1926

1927 The center shall, in consultation with the health care workforce advisory council and the public health council, establish criteria to identify medically underserved areas within the 1928 1929 commonwealth. These criteria shall consist of quantifiable measures, which may include the

availability of primary care medical services or behavioral, substance use disorder and mental
health services within reasonable traveling distance, poverty levels and disparities in health care
access or health outcomes.

- 1933 (c) The center shall evaluate the program annually, including exit interviews of
 1934 participants to determine their post-program service plans and to solicit program improvement
 1935 recommendations.
- 1936 (d) The center shall file an annual report, not later than July 1, with the governor, the clerks of the house of representatives and the senate, the house and senate committees on ways 1937 and means, the joint committee on health care financing, the joint committee on mental health 1938 and substance abuse and the joint committee on public health. The report shall include annual 1939 1940 data and historical trends of: (i) the number of applicants, the number accepted and the number 1941 of participants by race, gender, medical or nursing specialty, medical or nursing school, residence prior to medical or nursing school and where they plan to practice after program 1943 completion; (ii) the service placement locations and length of service commitments by participants; (iii) the number of participants who fail to fulfill the program requirements and the 1944 1945 reason for the failures; (iv) the number of former participants who continue to serve in underserved areas; and (v) program expenditures. 1946

SECTION 55. Section 51 of said chapter 111, as so appearing, is hereby amended by striking out, in lines 25 and 26, the words "division of health care finance and policy" and inserting in place thereof the following words:- commonwealth health insurance connector. SECTION 56. Said section 51 of said chapter 111, as so appearing, is hereby further amended by striking out, in lines 25, 36 and 46, the word "division" and inserting in place thereof, in each instance, the following word:- institute.

SECTION 57. Said section 51 of said chapter 111, as so appearing, is hereby further amended by striking out, in lines 27 and 28, the words "pursuant to section 18 of chapter 118G".

SECTION 58. Section 51G of said chapter 111, as so appearing, is hereby amended by inserting after the words "or services,", in line 38, the following words:- conduct a public hearing on the closure of said essential services or of the hospital. The department shall.

SECTION 59. Subsection (c) of section 51H of said chapter 111, as so appearing, is hereby amended by striking out, in lines 70 and 71, the words "and to the health care quality and cost council".

SECTION 60. Said chapter 111 is hereby further amended by inserting after section 51H the following 2 sections:—

Section 51I. (a) As used in this section the following words shall, unless the context clearly requires otherwise, have the following meanings:-

"Adverse event", injury to a patient resulting from a medical intervention, and not to the underlying condition of the patient.

"Checklist of care", pre-determined steps to be followed by a team of healthcare

providers before, during and after a given procedure to decrease the possibility of patient harm

by standardizing care.

1970 "Facility," a hospital, institution maintaining an Intensive Care Unit, institution providing 1971 surgical services or clinic providing ambulatory surgery.

- 1972 (b) The department shall encourage the development and implementation of checklists of care that prevent adverse events and reduce healthcare-associated infection rates. The department shall develop model checklists of care, which may be implemented by facilities; provided however, that facilities may develop and implement checklists independently.
- (c) Facilities shall report data and information relative to their use or non-use of
 checklists to the department and the Betsy Lehman center for patient safety and medical error
 reduction. The department may consider facilities that use similar programs to be in compliance.
 The department shall publicly report on individual hospitals' compliance rates.. Individual
 reports shall be kept confidential by the department and the Betsy Lehman center, but aggregated
 compliance rates shall be posted publicly.
- Section 51J. The department shall promulgate regulations regarding limited services clinics. The regulations shall promote the availability of limited services clinics as a point of access for health care services within the full scope of practice of a nurse practitioner or other clinician providing services.

SECTION 60A. Section 52 of said chapter 111, as so appearing, is hereby amended by inserting, after the definition of "Institution for unwed mothers" the following 2 definitions:
1988 "Limited services", diagnosis, treatment, management and monitoring of acute and chronic disease, wellness and preventative services of a nature that may be provided within the scope of practice of a nurse practitioner or other clinician providing services using available facilities and equipment, including shared toilet facilities for point-of-care testing.

"Limited services clinic", a clinic that provides limited services.

1993 SECTION 61. Said chapter 111 is hereby further amended by inserting, after section 1994 53G, the following section:-

Section 53H. No hospital shall enter into a contract or agreement, which creates or establishes a partnership, employment or any other professional relationship with a licensed physician that would prohibit or limit the ability of said physician to provide testimony in an administrative or judicial hearing, including cases of medical malpractice.

SECTION 62. Section 62M of said chapter 111, as so appearing, is hereby amended by striking out, in line 13, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 63. Section 67C of said chapter 111, as so appearing, is hereby amended by striking out, in line 8, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services.

SECTION 64. Section 69H of said chapter 111, as so appearing, is hereby amended by striking out, in lines 2 and 3, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 64A. Said chapter 111, as so appearing, is hereby amended by inserting after section 70G the following section:-

2012 Section 70H. Notwithstanding chapter 93A, sections 70E, 72E and 73 and 940 CMR section 4.09, a facility or institution licensed by the department of public health under section 71 2013 may move a resident to different living quarters or to a different room within the facility or 2014 institution if, as documented in the resident's clinical record and as certified by a physician, the 2015 resident's clinical needs have changed such that the resident either (1) requires specialized 2016 2017 accommodations, care, services, technologies, staffing not customarily provided in connection with the resident's living quarters or room, or (2) ceases to require the specialized 2018 accommodations, care, services, technologies or staffing customarily provided in connection 2019 2020 with the resident's living quarters or room; provided, however, that nothing in this section shall obviate a resident's notice and hearing rights when movement to different living quarters involves a resident moving from a Medicare-certified unit to a non-Medicare-certified unit or 2022 involves a resident moving from a non-Medicare-certified unit to a Medicare-certified unit; provided, however, that the resident shall have the right to appeal to the facility's or institution's 2024 2025 medical director a decision to move the resident to a different living quarter or to a different 2026 room within the facility or institution.

SECTION 65. Section 72P of said chapter 111, as so appearing, is hereby amended by striking out, in line 20, the word "division" and inserting in place thereof the following word:

1029 institute.

SECTION 66. Section 72Q of said chapter 111, as so appearing, is hereby amended by striking out, in line 2, the word "division" and inserting in place thereof the following word:institute.

SECTION 67. Section 72Y of said chapter 111, as so appearing, is hereby amended by striking out, in lines 43 and 47, the words "7 of chapter 118G" and inserting in place thereof, in each instance, the following words:- 13D of chapter 118E.

SECTION 68. Section 78 of said chapter 111, as so appearing, is hereby amended by striking out, in lines 19 and 20, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 69. Section 78A of said chapter 111, as so appearing, is hereby amended by striking out, in line 14, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 70. Section 79 of said chapter 111, as so appearing, is hereby amended by striking out, in line 9, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

2044

2045

2046

2047

2048

2049

2050

2051

SECTION 71. Section 80 of said chapter 111, as so appearing, is hereby amended by striking out, in lines 5 and 6, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 72. Said section 80 of said chapter 111, as so appearing, is hereby further amended by striking out, in line 8, the word "division" and inserting in place thereof the following words:- executive office.

SECTION 73. Section 82 of said chapter 111, as so appearing, is hereby amended by striking out, in lines 22 and 23, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 74. Said section 82 of said chapter 111, as so appearing, is hereby further amended by striking out, in line 24, the word "division" and inserting in place thereof the following words:- executive office.

SECTION 75. Section 88 of said chapter 111, as so appearing, is hereby amended by striking out, in line 16, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 76. Section 116A of said chapter 111, as so appearing, is hereby amended by striking out, in line 2, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 77. Section 204 of said chapter 111, as so appearing, is hereby amended by adding the following subsection:-

2072 (f) This section shall apply to any committee formed by an individual or group to perform
2073 the duties or functions of medical peer review, notwithstanding the fact that the formation of the
2074 committee is not required by law or regulation or that the individual or group is not solely
2075 affiliated with a public hospital, licensed hospital, nursing home or health maintenance
2076 organization.

SECTION 78. Section 217 of said chapter 111, as so appearing, is hereby amended by striking out, in lines 16 and 17, the words "the health plan report card developed pursuant to section 24 of chapter 118G".

SECTION 79. Subsection (a) of section 217 of said chapter 111, as so appearing, is hereby amended by striking out, in line 33, the word "and".

SECTION 80. Said subsection (a) of said section 217 of said chapter 111, as so appearing, is hereby further amended by adding the following 3 paragraphs:-

2084

2085

2086

- (8) have the authority to promulgate regulations establishing safeguards to protect consumers from inappropriate denials of services or treatment in connection with utilization of any alternative payment methodologies, as defined in section 1 of chapter 12C;
- (9) have the authority to promulgate regulations, in consultation with the division of insurance, establishing safeguards against, and penalties for, inappropriate selection of low cost patients and avoidance of high cost patients by any provider or provider organization accepting alternative payment methodologies, as such terms are defined in section 1 of chapter 12C; and
- (10) regulate the appeals processes established in section 23 of chapter 176O and establish, by regulation, minimum standards for fair, fast and objective review of consumer grievances against provider organizations registered under section 10 of chapter 12C including, but not limited to, complaint and appeals processes regarding health care personnel, facilities, treatment quality, restrictions on patient choice and denials of services or treatments.

SECTION 81. Said section 217 of said chapter 111, as so appearing, is hereby further amended by striking out, in lines 48 and 49, the words "the division of health care finance and

2098 policy pursuant to section 24 of chapter 118G" and inserting in place thereof the following words:- the institute of health care finance and policy.

2100 SECTION 82. Subsection (b) of said section 217 of said chapter 111, as so appearing, is 2101 hereby amended by adding the following 2 sentences:-

The commissioner shall establish an external review process for the review of grievances submitted by or on behalf of patients of provider organizations registered under section 10 of chapter 12C and shall specify the maximum amount of time for the completion of a determination and review after a grievance is submitted. The department shall establish expedited review procedures applicable to emergency situations.

2107 SECTION 83. Said chapter 111 is hereby further amended by adding the following 3 2108 sections:-

2109 Section 225. (a) For the purposes of this section, the following words shall have the 2110 following meanings:—

2111 "Anatomic pathology service", histopathology, surgical pathology, cytopathology,
2112 hematology, subcellular pathology, molecular pathology and blood-banking services performed
2113 by a pathologist.

"Charge", the uniform price for specific services within a revenue center of a hospital.

"Cytopathology", the examination of cells from the following:

2116 (i) fluids;

2114

2115

2117 (ii) aspirates;

2118	(iii) washings;		
2119	(iv) brushings; or		
2120	(v) smears, including the pap test examination performed by a physician or unde		
2121	the supervision of a physician.		
2122	"Hematology", the microscopic evaluation of bone marrow aspirates and biopsies		
2123	performed by a physician or under the supervision of a physician, and peripheral blood smears		
2124	when the attending or treating physician or technologist requests that a blood smear be reviewed		
2125	by a pathologist.		
2126	"Histopathology" or "surgical pathology", the gross and microscopic examination of		
2127	organ tissue performed by a physician or under the supervision of a physician.		
2128	"Patient", any natural person receiving health care services.		
2129	"Revenue center", a functioning unit of a hospital which provides distinctive services to a		
2130	patient for a charge.		
2131	"Third party payer", an entity including, but not limited to, Title XVIII and Title XIX		
2132	programs, other governmental payers, insurance companies, health maintenance organizations		
2133	and nonprofit hospital service corporations. Third party payer shall not include a purchaser		
2134	responsible for payment for health care services rendered by a hospital, either to the purchaser		
2135	to the hospital.		
2136	(b) A clinical laboratory or physician providing anatomic pathology services for patients		
2137	in the commonwealth shall present or cause to be presented a claim, bill or demand for payment		
2138	for these services only to the following:		

2139		(i) the patient directly;	
2140		(ii) the responsible insurer or other third-party payer;	
2141		(iii) the hospital, public health clinic or nonprofit health clinic ordering such	
2142	services;		
2143		(iv) the referral laboratory or a physician's office laboratory when the physician	
2144	of such laboratory performs the anatomic pathology service; or		

- 2145 (v) the governmental agency or its specified public or private agent, agency or 2146 organization on behalf of the recipient of the services.
- 2147 (c) Except as provided under this section, no licensed practitioner shall, directly or
 2148 indirectly, charge, bill or otherwise solicit payment for anatomic pathology services unless the
 2149 services were rendered personally by the licensed practitioner or under the licensed practitioner's
 2150 direct supervision under section 353 of the Public Health Service Act, 42 U.S.C. § 263a.
- 2151 (d) No patient, insurer, third party payer, hospital, public health clinic or non-profit health 2152 clinic shall be required to reimburse any licensed practitioner for charges or claims submitted in 2153 violation of this section.
- 2154 (e) Nothing in this section shall be construed to mandate the assignment of benefits for 2155 anatomic pathology services.
- 2156 (f) Nothing in this section shall prohibit billing between laboratories for anatomic
 2157 pathology services in instances where a sample must be sent to another specialist. Nothing in this
 2158 section shall authorize a physician's office laboratory to bill for anatomic pathology services
 2159 when the physician of such laboratory has not performed the anatomic pathology service.

2160 (g) The board of registration in medicine may revoke, suspend or deny renewal of the 2161 license of a practitioner who violates this section.

2162 Section 226. (a) Prior to an admission, procedure or service and upon request by a patient or prospective patient, a health care provider shall, within 2 working days, disclose the allowed 2163 2164 amount or charge of the admission, procedure or service, including the amount for any facility fees required; provided, however, that if a health care provider is unable to quote a specific 2165 amount in advance due to the health care provider's inability to predict the specific treatment or 2166 diagnostic code, the health care provider shall disclose the estimated maximum allowed amount 2167 or charge for a proposed admission, procedure or service, including the amount for any facility 2168 2169 fees required.

(b) If a patient or prospective patient is covered by a health plan, a health care provider who participates as a network provider shall, upon request of a patient or prospective patient, provide notice of, based on the information available to the provider at the time of the request, sufficient information regarding the proposed admission, procedure or service for the patient or prospective patient to use and the applicable toll-free telephone number and website of the health plan established to disclose co-insurance, copayment and deductibles, under clause (3) of subsection (a) of section 6 of chapter 1760. A health care provider may assist a patient or prospective patient in using the health plan's toll-free number and website.

2170

2171

2173

2174

2175

2176

2177

2178 (c) The commissioner shall, in consultation with the board of registration in medicine, 2179 promulgate regulations to enforce this section. The commissioner may impose a fine of up to 2180 \$1000 for each violation of this section. A health care provider aggrieved by the issuance of a

fine under this section may, within 21 days of receiving notification of the commissioner's 2182 decision to impose such fine, request an adjudicatory hearing under chapter 30A.

2183 Section 227. (a) As used in this section the following terms shall, unless the context clearly requires otherwise, have the following meanings: 2184

2187

2188

2189

2196

2197

2198

2185 "Appropriate", consistent with applicable legal, health and professional standards, the patient's clinical and other circumstances and the patient's reasonably known wishes and beliefs. 2186

"Attending health care practitioner", a physician or nurse practitioner who has primary responsibility for the care and treatment of the patient; provided that if more than 1 physician or nurse practitioner share that responsibility, each of them shall have a responsibility under this section, unless they agree to assign that responsibility to 1 of them. 2190

2191 "Palliative care", a health care treatment, including interdisciplinary end-of-life care, and 2192 consultation with patients and family members, to prevent or relieve pain and suffering and to 2193 enhance the patient's quality of life, including hospice care.

2194 "Terminal illness or condition", an illness or condition which can reasonably be expected to cause death within 6 months, whether or not treatment is provided. 2195

- (b) The commissioner shall adopt regulations requiring each licensed hospital, skilled nursing facility, health center or assisted living facility to distribute to appropriate patients in its care information regarding the availability of palliative care and end-of-life options.
- 2199 (c) If a patient is diagnosed with a terminal illness or condition, the patient's attending health care practitioner shall offer to provide the patient with information and counseling 2200 2201 regarding palliative care and end-of-life options appropriate to the patient, including, but not

2202 limited to: (i) the range of options appropriate to the patient; (ii) the prognosis, risks and benefits
2203 of the various options; and (iii) the patient's legal rights to comprehensive pain and symptom
2204 management at the end-of-life. The information and counseling may be provided orally or in
2205 writing. Where the patient lacks capacity to reasonably understand and make informed choices
2206 relating to palliative care, the attending health care practitioner shall provide information and
2207 counseling under this section to a person with authority to make health care decisions for the
2208 patient. The attending health care practitioner may arrange for information and counseling under
2209 this section to be provided by another professionally qualified individual.

If the attending health care practitioner is not willing to provide the patient with information and counseling under this section, the attending health care practitioner shall arrange for another physician or nurse practitioner to do so or shall refer or transfer the patient to another physician or nurse practitioner willing to do so.

(d) The department shall consult with the Hospice and Palliative Care Federation of
 Massachusetts in developing educational documents, rules and regulations related to this section.

SECTION 84. Section 1 of chapter 111K of the General Laws, as appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 7 and 8, the words "established by section 18 of chapter 118G".

SECTION 85. Section 10 of said chapter 111K, as so appearing, is hereby amended by striking out, in line 2, the word "division", the second time it appears, and inserting in place thereof the following word:- institute.

SECTION 86. Section 3 of chapter 111M of the General Laws, as so appearing, is hereby amended by striking out, in lines 10 and 11, the word "division" and inserting in place thereof, in each instance, the following word:- institute.

SECTION 87. The first paragraph of section 2 of chapter 112 of the General Laws, as so appearing, is hereby amended by inserting after the second sentence the following 2 sentences:The board shall require, as a standard of eligibility for licensure, that applicants demonstrate proficiency in the use of computerized physician order entry, e-prescribing, electronic health records and other forms of health information technology, as determined by the board; provided, that proficiency, at a minimum, shall mean that applicants demonstrate the skills to comply with the "meaningful use" requirements under 45 C.F.R. Part 170.

SECTION 88. Chapter 112 of the General Laws, is hereby amended by inserting, after section 2C, the following section:-

Section 2D. No physician shall enter into a contract or agreement, which creates or establishes a partnership, employment or any other form of professional relationship that prohibits a physician from providing testimony in an administrative or judicial hearing, including cases of medical malpractice.

SECTION 88A. Section 5 of said chapter 112, as so appearing, is hereby amended by striking out paragraphs 6 to 8, inclusive, and inserting in place thereof the following 4 paragraphs:
The board shall collect the following information reported to it to create individual profiles on licensees and former licensees, in a format created by the board that shall be available for

2242 dissemination to the public:

- 2243 (a) a description of any criminal convictions for felonies and serious misdemeanors as
 2244 determined by the board; provided, that for the purposes of this subsection, a person shall be
 2245 deemed to be convicted of a crime if the person pleaded guilty or if the person was found or
 2246 adjudged guilty by a court of competent jurisdiction;
- 2247 (b) a description of any charges for felonies and serious misdemeanors as determined by the 2248 board to which a physician pleads nolo contendere or where sufficient facts of guilt were found 2249 and the matter was continued without a finding by a court of competent jurisdiction;
- (c) a description of any final board disciplinary actions and a copy of any original boarddisciplinary orders;
- 2252 (d) a description of any final disciplinary actions by licensing boards in other states;
- 2253 (e) a description of revocation or involuntary restriction of privileges by a hospital, clinic or nursing home under chapter 111 or of any employer who employs physicians licensed by the 2255 board for the purpose of engaging in the practice of medicine in the commonwealth, for reasons related to competence or character that have been taken by the hospital, clinic or nursing home or 2257 employer who employs physicians licensed by the board for to engage in the practice of medicine in the commonwealth governing body or any other official of the hospital, clinic or nursing home or employer who employs physicians licensed by the board to engage in the 2259 2260 practice of medicine in the commonwealth after procedural due process has been afforded, or the resignation from or nonrenewal of medical staff membership or the restriction of privileges at 2261 a hospital, clinic or nursing home or employer who employs physicians licensed by the board to 2262 2263 engage in the practice of medicine in the commonwealth taken in lieu of or in settlement of a pending disciplinary case related to competence or character in that hospital, clinic or nursing 2264

2265 home or of any employer who employs physicians licensed by the board to engage in the practice of medicine or employer who employs physicians licensed by the board for the purpose of 2266 engaging in the practice of medicine in the commonwealth: (f) all medical malpractice court judgments and all medical malpractice arbitration awards in 2268 2269 which a payment is awarded to a complaining party and all settlements of medical malpractice claims in which a payment is made to a complaining party; provided that dispositions of paid 2270 claims shall be reported in a minimum of 3 graduated categories indicating the level of 2271 significance of the award or settlement; provided, further that information concerning paid medical malpractice claims shall be put in context by comparing an individual licensee's medical 2273 2274 malpractice judgment awards and settlements to the experience of other physicians within the 2275 same specialty; provided, further that information concerning all settlements shall be accompanied by the following statement: "Settlement of a claim may occur for a variety of 2276 2277 reasons which do not necessarily reflect negatively on the professional competence or conduct of

the physician. A payment in settlement of a medical malpractice action or claim should not be

construed as creating a presumption that medical malpractice has occurred."; provided further

that nothing in this subsection shall be construed to limit or prevent the board from providing

further explanatory information regarding the significance of categories in which settlements are

reported; provided, further that pending malpractice claims shall not be disclosed by the board to

the public; provided, further that nothing in this section shall be construed to prevent the board

from investigating and disciplining a licensee on the basis of medical malpractice claims that are

2286 (g) names of medical schools and dates of graduation;

2278

2279

2280

2282

2283

2284

2285

pending;

- 2287 (h) graduate medical education;
- 2288 (i) specialty board certification;
- 2289 (i) number of years in practice;
- 2290 (k) names of the hospitals where the licensee has privileges;
- 2291 (l) appointments to medical school faculties and indication as to whether a licensee has a
- responsibility for graduate medical education within the most recent 10 years;
- 2293 (m) information regarding publications in peer-reviewed medical literature within the most
- 2294 recent 10 years;
- 2295 (n) information regarding professional or community service activities and awards;
- 2296 (o) the location of the licensee's primary practice setting;
- 2297 (p) the identification of any translating services that may be available at the licensee's primary
- 2298 practice location; and
- 2299 (g) an indication of whether the licensee participates in the Medicaid program.
- 2300 The board shall provide individual licensees with a copy of their profiles prior to release to the
- 2301 public. A licensee shall be provided a reasonable time to correct factual inaccuracies that appear
- 2302 in such profile.
- 2303 A physician may elect to have the physician's profile omit certain information provided under
- 2304 clauses (1) to (n), inclusive, concerning academic appointments and teaching responsibilities,
- 2305 publication in peer-reviewed journals and professional and community service awards. In

2306 collecting information for such profiles and in disseminating the same, the board shall inform
2307 physicians that they may choose not to provide such information required under said clauses (1)
2308 to (n), inclusive.

2309

2310

2311

2314

2315

For physicians who are no longer licensed by the board, the board shall continue to make available the profiles of such physicians, except for those who are known by the board to be deceased. The board shall maintain the information contained in the profiles of physicians no longer licensed by the board as of the date the physician was last licensed, and include on the profile a notice that the information is current only to that date.

SECTION 88B. Said chapter 112 is hereby amended by striking out section 12B and inserting in place thereof the following section:-

2316 Section 12B. No physician duly registered under sections 2, 2A, 9, 9A or 9B, no 2317 physician assistant duly registered under section 9I or the physician assistant's employing or supervising physician, no nurse duly registered or licensed under sections 74, 74A or 76, no 2318 pharmacist duly registered under section 24, no pharmacy technician duly registered under 2319 2320 section 24C, no dentist duly registered under sections 45 or 45A, no psychologist duly licensed 2321 under sections 118 through 129, no social worker duly licensed under sections 130 through 137, no marriage and family therapist or mental health counselor duly licensed under sections 165 2322 through 171, and no radiologic technologist duly licensed under section 5L of chapter 111, or 2323 resident in another state, the District of Columbia or a province of Canada, and duly registered or 2324 licensed in such state, district or province, who, in good faith, as a volunteer and without fee, renders emergency care or treatment, other than in the ordinary course of said person's practice, 2326 shall be liable in a suit for damages as a result of said person's acts or omissions; provided, 2327

- further, that said person shall not be liable to a hospital for its expenses if, under such emergency conditions, said person orders a person hospitalized or causes admission.
- 2330 SECTION 88C. Section 9C of said chapter 112, as so appearing, is hereby amended by striking out the definition of "physician assistant" and inserting in place thereof the following definition:-
- 2332 ""Physician assistant", a person who is duly registered and licensed by the board.
- SECTION 88D. The first paragraph of section 9E of said chapter 112, as so appearing, is hereby amended by striking out the third sentence.
- SECTION 88E. The third paragraph of said section 9E of said chapter 112, as so appearing, is hereby further amended by striking out the second sentence.
- SECTION 89. Said chapter 112 is hereby further amended by inserting after section 80H the following section:-
- Section 80I. When a law or rule requires a signature, certification, stamp, verification, affidavit or endorsement by a physician, when relating to physical, behavioral, substance use disorder or mental health, that requirement may be fulfilled by a nurse practitioner practicing under section 80B. Nothing in this section shall be construed to expand the scope of practice of nurse practitioners. This section shall not be construed to preclude the development of mutually agreed upon guidelines between the nurse practitioner and supervising physician under section 80E.
- SECTION 90. Chapter 118E of the General Laws, as so appearing, is hereby amended by striking out section 8 and inserting in place thereof the following section:-

Section 8. As used in this chapter the following terms and phrases shall, unless the context clearly requires otherwise, have the following meanings:

"Actual costs", all direct and indirect costs incurred by a hospital or a community health center in providing medically necessary care and treatment to its patients, determined in accordance with generally accepted accounting principles.

"Acute hospital", the teaching hospital of the University of Massachusetts Medical School and any hospital licensed under section 51 of chapter 111 and which contains a majority of medical-surgical, pediatric, obstetric and maternity beds, as defined by the department of public health.

"Case mix", the description and categorization of a hospital's patient population according to criteria approved by the institute including, but not limited to, primary and secondary diagnoses, primary and secondary procedures, illness severity, patient age and source of payment.

"Charge", the uniform price for specific services within a revenue center of a hospital.

"Child", a person who is under 18 years of age.

"Commissioner", the commissioner of medical assistance or the secretary of elder affairs, as appropriate.

"Community health centers", health centers operating in conformance with Section 330 of United States Public Law 95-626 and shall include all community health centers which file cost reports as requested by the institute.

"Comprehensive cancer center", the hospital of any institution so designated by the national cancer institute under the authority of 42 USC sections 408(a) and 408(b) organized solely for the treatment of cancer, and offered exemption from the Medicare diagnosis related group payment system under 42 C.F.R. 405.475(f).

"Department", the department of elder affairs.

2372

2373 "Disproportionate share hospital", an acute hospital that exhibits a payer mix where a
2374 minimum of 63 per cent of the acute hospital's gross patient service revenue is attributable to
2375 Title XVIII and Title XIX of the federal Social Security Act other government payers and free
2376 care.

"Division", the division of medical assistance within the executive office of health and human services; but for the purposes of sections 9 to 52, inclusive, a reference to the word "division" shall mean the department of elder affairs, whenever appropriate.

"Emergency medical condition", a medical condition, whether physical, behavioral,
related to a substance use disorder or mental, manifesting itself by symptoms of sufficient
severity, including severe pain, that the absence of prompt medical attention could reasonably be
expected by a prudent layperson who possesses an average knowledge of health and medicine, to
result in placing the health of the person or another person in serious jeopardy, serious
impairment to body function, or serious dysfunction of any body organ or part, or, with respect
to a pregnant woman, as further defined in section 1867(e)(1)(B) of the Social Security Act, 42
U.S.C. section 1395dd(e)(1)(B).

"Emergency services", medically necessary health care services provided to an individual with an emergency medical condition.

2390 "Employee", a person who performs services primarily in the commonwealth for remuneration for a commonwealth employer; provided, that "employee" shall not include a 2391 person who is self-employed. 2392

"Employer", an employer as defined in section 1 of chapter 151A. 2393

2396

2397

2398

2399

2401

2402

"Enrollee", a person who becomes a member of an insurance program of the division 2394 either individually or as a member of a family. 2395

"Executive office", the executive office of health and human services.

"Financial requirements", a hospital's requirement for revenue which shall include, but not be limited to, reasonable operating, capital and working capital costs, the reasonable costs of depreciation of plant and equipment and the reasonable costs associated with changes in medical 2400 practice and technology.

"Fiscal year", the 12 month period during which a hospital keeps its accounts and which ends in the calendar year by which it is identified.

2403 "Free care", the following medically necessary services provided to individuals determined to be financially unable to pay for their care, in whole or in part, under applicable 2404 regulations of the executive office: (1) services provided by acute hospitals; (2) services 2405 provided by community health centers; and (3) patients in situations of medical hardship in 2406 which major expenditures for health care have depleted or can reasonably be expected to deplete 2407 the financial resources of the individual to the extent that medical services cannot be paid, as 2408 2409 determined by regulations of the executive office.

2410 "General health supplies, care or rehabilitative services and accommodations", all supplies, care and services of medical, behavioral, substance use disorder, mental, optometric, 2411 dental, surgical, chiropractic, podiatric, psychiatric, therapeutic, diagnostic, rehabilitative, 2412 supportive or geriatric nature, including inpatient and outpatient hospital care and services, and 2413 accommodations in hospitals, sanatoria, infirmaries, convalescent and nursing homes, retirement 2414 2415 homes, facilities established, licensed or approved under chapter 111B and providing services of a medical or health-related nature, and similar institutions including those providing treatment, 2416 training, instruction and care of children and adults; provided, however, that rehabilitative 2417 2418 service shall include only rehabilitative services of a medical or health-related nature which are eligible for reimbursement under Title XIX of the Social Security Act. 2419

"Governmental mandate", a state or federal statutory requirement, administrative rule, regulation, assessment, executive order, judicial order or other governmental requirement that directly or indirectly imposes an obligation and associated compliance cost upon a provider to take an action or to refrain from taking an action in order to fulfill the provider's contractual duty to a procuring governmental unit.

2420

2422

2423

2424

"Governmental unit", the commonwealth, any department, agency board or commission of the commonwealth and any political subdivision of the commonwealth.

"Gross patient service revenue", the total dollar amount of a hospital's charges for services rendered in a fiscal year.

"Health care services", supplies, care and services of medical, behavioral, substance use disorder, mental, surgical, optometric, dental, podiatric, chiropractic, psychiatric, therapeutic, diagnostic, preventative, rehabilitative, supportive or geriatric nature including, but not limited to, inpatient and outpatient acute hospital care and services; services provided by a community
health center or by a sanatorium, as included in the definition of "hospital" in Title XVIII of the
federal Social Security Act, and treatment and care compatible with such services or by a health
maintenance organization.

"Health insurance company", a company as defined in section 1 of chapter 175 which engages in the business of health insurance.

2438

2439

2441

"Health insurance plan", the Medicare program or an individual or group contract or other plan providing coverage of health care services and which is issued by a health insurance company, a hospital service corporation, a medical service corporation or a health maintenance organization.

"Health maintenance organization", a company which provides or arranges for the provision of health care services to enrolled members in exchange primarily for a prepaid per capita or aggregate fixed sum as further defined in section 1 of chapter 176G.

"Hospital", a hospital licensed under section 51 of chapter 111, the teaching hospital of the University of Massachusetts Medical School and any psychiatric facility licensed under section 19 of chapter 19.

"Institution", a licensed hospital, nursing home or public medical institution that meets the requirements of the secretary.

"Medicaid", the jointly funded state and federal medical assistance program established under Title XIX under section 9 of this chapter. "Medical assistance", payment by the department, or its agent, or any predecessor or successor agency, of all or part of the cost of the medical care and services provided to recipients of any program established under this chapter, but not including benefits provided under section 9A.

"Medical assistance program", the Medicaid program, the Veterans Administration health and hospital programs and any other medical assistance program operated by a governmental unit for persons categorically eligible for such program.

2459 "Medically necessary services", medically necessary inpatient and outpatient services as mandated under Title XIX of the Federal Social Security Act. Medically necessary services shall not include: (1) non-medical services, such as social, educational and vocational services; (2) 2461 cosmetic surgery; (3) canceled or missed appointments; (4) telephone conversations and 2463 consultations; (5) court testimony; (6) research or the provision of experimental or unproven 2464 procedures including, but not limited to, treatment related to sex-reassignment surgery and pre-2465 surgery hormone therapy; and (7) the provision of whole blood; and provided, however, that 2466 administrative and processing costs associated with the provision of blood and its derivatives shall be payable. 2467

"Medical benefits", benefits provided under section 9A.

2456

2457

2458

2472

"Medicare program", the medical insurance program established by Title XVIII of the Social Security Act.

2471 "Non-acute hospital", a hospital which is not an acute hospital.

"Patient", a natural person receiving health care services from a hospital.

"Pediatric hospital", an acute care hospital which limits services primarily to children and which qualifies as exempt from the Medicare Prospective Payment system regulations.

"Pediatric specialty unit", a pediatric unit of an acute care hospital in which the ratio of licensed pediatric beds to total licensed hospital beds as of July 1, 1994, exceeded 0.20. In calculating that ratio, licensed pediatric beds shall include the total of all pediatric service beds, and the total of all licensed hospital beds shall include the total of all licensed acute care hospital beds, consistent with Medicare's acute care hospital reimbursement methodology as put forth in the Provider Reimbursement Manual Part 1, Section 2405.3G.

2481 "Person", an individual who resides in the commonwealth or any individual residing 2482 outside the commonwealth who is deemed to be a resident of the commonwealth under Title 2483 XIX.

"Provider", an institution, agency, individual or other legal entity qualified under the laws of the commonwealth to perform the medical care or services for which medical assistance and medical benefits are available under this chapter.

"Public medical institution", a medical institution supported in whole or in part by public funds, either federal, state or municipal staffed by professional, medical and nursing personnel and providing medical care, in accordance with standards established through licensing or approval by the department of public health.

2487

2489

2490

2491 "Publicly aided patient", a person who receives hospital care and services for which a 2492 governmental unit is liable, in whole or in part, under a statutory program of public assistance. "Purchaser", a natural person responsible for payment for health care services rendered by a hospital.

"Reside", to occupy an established place of abode with no present intention of definite and early removal, but not necessarily with the intention of remaining permanently, but in no event shall the word "reside" be construed more restrictively or less restrictively than as defined by the Secretary under Title XIX.

2499

2500

2501

2502

2503

"Resident", a person living in the commonwealth, as defined by the executive office by regulation; provided, however, that such regulation shall not define a resident as a person who moved into the commonwealth for the sole purpose of securing health insurance under this chapter; and provided, further that confinement of a person in a nursing home, hospital or other medical institution shall not in and of itself, suffice to qualify such person as a resident.

2504 "Revenue center", a functioning unit of a hospital which provides distinctive services to a
2505 patient for a charge.

"Secretary", the Secretary of the United States Department of Health and Human Services, except as that term is used in section 2 of this chapter.

"Self-employed", a person who, at common law, is not considered to be an employee and whose primary source of income is derived from the pursuit of a bona fide business.

"Self-insurance health plan", a plan which provides health benefits to the employees of a business, which is not a health insurance plan, and in which the business is liable for the actual costs of the health care services provided by the plan and administrative costs.

2513 "Social service program", a social, mental health, developmental disabilities, habilitative, 2514 rehabilitative, substance abuse, residential care, adult or adolescent day care, vocational, employment and training or elder service program or accommodations, purchased by a 2515 governmental unit or political subdivision of the executive office of health and human services, 2516 2517 but excluding any program, service or accommodation that: (a) is reimbursable under a Medicaid waiver granted under section 1115 of Title XI of the Social Security Act; or (b) is funded 2518 exclusively by a federal grant. 2519

2520 "Social service program provider", a provider of social service programs in the commonwealth. 2521

2522

2523

2524

2526

2527

2528

2529

2530

2531

"Sole community provider", any acute hospital which qualifies as a sole community provider under Medicare regulations or under regulations promulgated by the executive office, which regulations shall consider factors including, but not limited to, isolated location, weather conditions, travel conditions, percentage of Medicare, Medicaid and free care provided and the absence of other reasonably accessible hospitals in the area; provided, that such hospitals shall include those which are located more than 25 miles from other such hospitals in the commonwealth and which provide services for at least 60 per cent of their primary service area.

"Specialty hospital", an acute hospital which qualifies for an exemption from the Medicare prospective payment system regulations or an acute hospital which limits its admissions to patients under active diagnosis and treatment of eyes, ears, nose and throat or to 2532 children or patients under obstetrical care.

2533 "State institution", a hospital, sanatorium, infirmary, clinic and other such facility owned, 2534 operated or administered by the commonwealth, which furnishes general health supplies, care or 2535 rehabilitative services and accommodations.

2536 "Third party payer", an entity including, but not limited to, Title XVIII and Title XIX
2537 programs, other governmental payers, insurance companies, health maintenance organizations
2538 and nonprofit hospital service corporations; provided, however, that "third party payer" shall not
2539 include a purchaser responsible for payment for health care services rendered by a hospital,
2540 either to the purchaser or to the hospital.

2541 "Title XIX", Title XIX of the Social Security Act, 42 U.S.C. 1396 et seq. or any 2542 successor thereto.

2543 "Title XXI", Title XXI of the Social Security Act, 42 USC 1397 et seq. or any successor 2544 thereto.

SECTION 91. Section 9C of said chapter 118E, as so appearing, is hereby amended by striking out, in line 145, the words "established by subsection (c) of section 18 of chapter 118G".

2547 SECTION 91A. Said chapter 118E of the General Laws is hereby amended by inserting 2548 after section 9E the following section:-

Section 9F. (a) As used in this section the following words shall, unless the context clearly requires otherwise, have the following meanings:-

2551 "Dual eligible" or "dually eligible person", any person age 21 or older and under age 65
2552 who is enrolled in both Medicare and MassHealth.

"Integrated care organization" or "ICO", a comprehensive network of medical, health 2553 2554 care and long-term services and supports providers that integrates all components of care, either 2555 directly or through subcontracts and has been contracted with by the executive office and designated an ICO to provide services to dually eligible individuals under this section. 2556

2557

2558

2559

2560

2561

2562

2563

2564

2566

2567

2568

- (b) Members of the MassHealth dual eligible pilot program on ICOs or any successor program integrating care for dual eligible persons shall be provided an independent community care coordinator by the ICO or successor organization, who shall be a participant in the member's care team. The community care coordinator shall assist in the development of a longterm support and services care plan. The community care coordinator shall:
- (i) participate in initial and ongoing assessments of the health and functional status of the member, including determining appropriateness for long-term care support and services, either in the form of institutional or community-based care plans and related service packages necessary to improve or maintain enrollee health and functional status;
- (ii) arrange and, with the agreement of the member and the care team, coordinate the provision of appropriate institutional and community long-term supports and services, including assistance with the activities of daily living and instrumental activities of daily living, housing, 2569 home-delivered meals, transportation and under specific conditions or circumstances established by the ICO or successor organization, authorize a range and amount of community-based 2570 2571 services; and
- 2572 (iii) monitor the appropriate provision and functional outcomes of community long term 2573 care services, according to the service plan as considered appropriate by the member and the care 2574 team; and track member satisfaction and the appropriate provision and functional outcomes of

2575 community long-term care services, according to the service plan as considered appropriate by 2576 the member and the care team.

2577 (c) The ICO or successor organization shall not have a direct or indirect financial ownership interest in an entity that serves as an independent care coordinator. Providers of 2578 2579 institutional or community based long-term services and supports on a compensated basis shall not function as an independent care coordinator; provided, however, that the secretary of the 2580 executive office of health and human services may grant a waiver of this restriction upon a 2581 finding that public necessity and convenience require such a waiver. An individual who becomes dually eligible after the age of 60 shall receive independent care coordination services under 2583 2584 section 4B of chapter 19A. For the purposes of this section, an organization compensated to 2585 provide only evaluation, assessment, coordination and fiscal intermediary services shall not be considered a provider of long-term services and supports. 2586

SECTION 92. Section 12 of said chapter 118E, as so appearing, is hereby amended by striking out, in line 11, the word "division" and inserting in place thereof the following word:institute.

2587

2588

2589

2590

2591

2592

2593

SECTION 93. Section 13 of said chapter 118E, as so appearing, is hereby amended by striking out, in lines 3 and 4, the words "division of health care finance and policy established by chapter one hundred and eighteen G, which shall be called the "division" only" and inserting in place thereof the following words:- executive office of health and human services, which shall be 2594 called the "executive office" only or by a governmental unit designated by the executive office.

SECTION 94. Said section 13 of said chapter 118E, as so appearing, is hereby further amended by striking out, in lines, 9, 15, 18, 20, 22, and 23 the word "division" and inserting in place thereof, in each instance, the following words:- executive office.

SECTION 95. Said section 13 of said chapter 118E, as so appearing, is hereby further amended by striking out, in line 25, the word "division" and inserting in place thereof the following words:- institute of health care finance and policy.

SECTION 96. Section 13B of said chapter 118E, as so appearing, is hereby further amended by striking out, in lines 11 and 12, the words "the Massachusetts health care quality and cost council, established under section 16K of chapter 6A and".

SECTION 97. Said chapter 118E is hereby amended by inserting after section 13B the following 10 sections:-

2606 Section 13C. The secretary of the executive office shall establish rates of payment for 2607 health care services; provided, that the secretary may designate another governmental unit to 2608 perform such ratemaking functions. The secretary of the executive office shall have the 2609 responsibility for establishing rates to be paid to providers for health care services by 2610 governmental units, including the division of industrial accidents. The rates shall be adequate to meet the costs incurred by efficiently and economically operated facilities providing care and 2611 services in conformity with applicable state and federal laws and regulations and quality and safety standards and which are within the financial capacity of the commonwealth. 2613 Notwithstanding any general or special law or rule or regulation to the contrary, the secretary of 2614 2615 the executive office shall have the responsibility for establishing fair and adequate charges to be 2616 used by state institutions for general health supplies, care and rehabilitative services and

2617 accommodations, which charges shall be based on the actual costs of the state institution reasonably related, in the circumstances of each institution, to the efficient production of the services in the institution and shall also have sole responsibility for determining rates paid for educational assessments conducted or performed by psychologists and trained, certified educational personnel under the tenth paragraph of section 3 of chapter 71B.

2618

2619

2620

2621

2622

2623

2624

2625

2626

2627

2628

2629

2630

2631

2632

2634

2636

2637

2638

2639

The secretary of the executive office shall have the responsibility for establishing rates of payment for social service programs which are reasonable and adequate to meet the costs which are incurred by efficiently and economically operated social service program providers in providing social service programs in conformity with federal and state law, regulations and quality and safety standards; provided, that the secretary may designate another governmental unit to perform such ratemaking functions. When establishing rates of payment for social service programs, the secretary of the executive office shall adjust rates to take into account factors, including, but not limited to: (a) the reasonable cost to social service program providers of any existing or new governmental mandate that has been enacted, promulgated or imposed by any governmental unit or federal governmental authority; (b) a cost adjustment factor to reflect changes in reasonable costs of goods and services of social service programs including those attributed to inflation; and (c) geographic differences in wages, benefits, housing and real estate costs in each metropolitan statistical area of the commonwealth, and in any city or town therein 2635 where such costs are substantially higher than the average cost within that area as a whole. The secretary of the executive office shall not consider any of the resources specified in section 13G when establishing, reviewing or approving rates of payment for social service programs.

Section 13D. The executive office, or a governmental unit designated to perform ratemaking functions by the executive office, (1) shall determine, after public hearing, at least annually for institutional providers, and at least biennially for non-institutional providers, the rates to be paid by each governmental unit to providers of health care services and social service programs; provided, however, that for the purposes of this section, social service program providers shall be treated as non-institutional providers; (2) shall determine, after public hearing, at least annually, the rates to be charged by each state institution for general health supplies, care or rehabilitative services and accommodations; (3) shall certify to each affected governmental unit the rates so determined; (4) shall determine, after public hearing, at least annually, and certify to the division of industrial accidents of the department of labor and industries, rates of payment for general health supplies, care or rehabilitative services and accommodations, which rates shall be paid for services under chapter 152; (5) shall, upon request of the division of insurance, assist the division of insurance in the performance of its duties as set forth in section 4 of chapter 176B; and (6) may establish fair and reasonable classifications upon which any rates may be based for rest homes, nursing homes and convalescent homes; provided, however, that the executive office shall not cause a decrease in a rate or add a penalty to a rate because such home has an equity position which is less than 0.

2641

2642

2643

2644

2646

2647

2648

2649

2650

2652

2655 Such rates for nursing homes and rest homes, as defined under section 71 of chapter 11, shall be established as of October 1 of each year. In setting such rates, the executive office shall 2657 use as base year costs for rate determination purposes the reported costs of the calendar year not 2658 more than 4 years prior to the current rate year, adjusted for reasonableness and to incorporate any audit findings applicable to said base year costs. In any appeal of rates under section 13E, 2659 2660 the petitioner shall not be permitted to introduce into the records of such an appeal evidence of costs for any year other than the base year used to establish the rate. Notwithstanding any other 2661 2662 general or special law or regulation to the contrary, except as provided in this chapter, each

governmental unit shall pay to a provider of services and each state institution shall charge as a provider of health care services, as the case may be, the rates for general health supplies, care and rehabilitative services and accommodations determined and certified by the executive office. In establishing rates of payment to providers of services, the executive office shall control rate increases and shall impose such methods and standards as are necessary to ensure reimbursement for those costs which must be incurred by efficiently and economically operated facilities and providers. Such methods and standards may include, but shall not be limited to, the following: peer group cost analyses; ceilings on capital and operating costs; productivity standards; caps or other limitations on the utilization of temporary nursing or other personnel services; use of national or regional indices to measure increases or decreases in reasonable costs; limits on administrative costs associated with the use of management companies; the availability of discounts for large volume purchasers; the revision of existing historical cost bases, where applicable, to reflect norms or models of efficient service delivery; and other means to encourage the cost-efficient delivery of services. Rates produced using these methods and standards shall be in conformance with Title XIX, including the upper limit on provider payments.

2664

2665

2666

2667

2668

2669

2670

2671

2673

2675

2678

2680

2681

2682

2683

2684

In determining rates to be paid by governmental units to providers of services, the executive office shall include as an operating expense of a provider of services any contribution made in lieu of taxes by such provider of services to a city or town and shall establish by regulation those expenses treated as business deductions under the Internal Revenue Code, which shall be included as allowable operating expenses in determining rates of reimbursement. Except for ceilings or maximum rates of reimbursement, which are determined in accordance with rate determination methods imposed on nursing homes, any ceiling or maximum imposed by the 2685 executive office upon the rate of reimbursement to be paid to rest homes shall reflect the actual

2686 costs of rest home providers and shall not prevent any such rest home provider from receiving full payment for costs necessarily incurred in the provision of services in compliance with 2687 federal or state regulations and requirements. 2688

2689

2690

2691

2694

2695

2696

2697

2699

2700

2701

In determining rates to be paid by governmental units to acute-care hospitals, as defined in section 25B of chapter 111, and any hospital or separate unit of a hospital that provides acute psychiatric services, as defined in said section 25B, the executive office shall include as an 2692 operating expense the reasonable cost of providing competent interpreter services as required by section 25J of said chapter 111 or section 23A of chapter 123.

No hospital shall receive reimbursement or payment from any governmental unit for amounts paid to employees, as salary, or to consultant or other firms, as fees, where the primary responsibility of the employees or consultants is, either directly or indirectly, to persuade or seek to persuade the employees of the hospital to support or oppose unionization. Attorney's fees for services rendered in dealing directly with a union, in advising hospital management of its responsibilities under the National Labor Relations Act, or for services at an administrative agency or court or for services by an attorney in preparation for the agency or in court proceeding shall not be support or opposition to unionization.

2702 The executive office shall establish rates on a prospective basis, subject to rules and regulations promulgated by the executive office. 2703

2704 In establishing rates for nursing pools under section 72Y of chapter 111, the executive office shall establish annually the limit for the rate for service provided by nursing pools to 2705 2706 licensed facilities. The executive office shall establish industry-wide class rates for such services and shall establish separate class rates for services provided to nursing facilities and hospitals. 2707

2708 The executive office shall establish separate rates for registered nurses, licensed practical nurses and certified nursing assistants. The executive office may establish rates by geographic region. The rates shall include an allowance for wages, payroll taxes and fringe benefits, which shall be based upon, and shall not exceed, median wages, payroll taxes and fringe benefits paid to permanent medical personnel of the same type at health care facilities in the same geographic region. The rates shall also include an allowance for reasonable administrative expenses and a reasonable profit factor, as determined by the executive office. The executive office may exempt from the rates certain categories, as defined by the executive office, of fixed-term employees that work exclusively at a particular health care facility for a period of at least 90 days and for whose services there is a contract between a facility and a nursing pool registered with the department of public health. The executive office shall establish procedures by which nursing pools shall submit cost reports, which may be subject to audit, to the executive office to establish rates. The executive office shall determine the nursing pool rate contained in this paragraph by considering wage and benefit data collected from cost reports received from nursing pools and from health care facilities and other relevant information gathered through other collection tools or 2722 reasonable methodologies.

2709

2711

2712

2714

2715

2718

2720

2721

2723

2724

2725

2726

2727

2728

2729

Except as otherwise provided in this section any person aggrieved by any rate determination made under this section shall have a right of appeal as provided under section 13E.

The executive office may enter into such contracts or agreements with the federal government, a political subdivision of the commonwealth or any public or private corporation or organization, as it deems necessary; provided, however, that the executive office shall not enter into any contract or agreement with a private corporation or organization to furnish information

and statistical data to be used by said executive office as its sole basis for setting rates, if such private corporation or organization is to make or receive payments based upon the rates so set. 2731

2732 Each governmental unit shall cooperate with the executive office at all times in the 2733 furtherance of the executive office's purposes. Each state institution shall permit the executive 2734 office or any designated representatives of the executive office, to examine its books and accounts and shall file with the executive office from time to time or upon request such data, 2735 statistics, schedules or other information as the executive office may reasonably require.

2737

2739

2740

2741

2743

2744

2746

2749

Each rate established by the executive office shall be a regulation and shall be subject to 2738 review as hereinafter provided. The executive office shall promulgate rules and regulations for the administration of its duties and the determination of rates as are herein required subject to the procedures prescribed by chapter 30A. Every rate, classification and other regulation established by the executive office shall be consistent where applicable with the principles of reimbursement for provider costs in effect from time to time under Titles XVIII and XIX of the Social Security Act governing reimbursements or grants available to the commonwealth, its departments, agencies, boards, divisions or political subdivisions for general health supplies, care and rehabilitative services and accommodations.

In the event that any aggregate rates certified by the executive office exceed the upper limit of payment in effect for any period under Titles XVIII or Title XIX of the Social Security 2748 Act or any other requirement of said Titles, where applicable, the executive office shall redetermine and recertify any such aggregate rates in order to bring them into compliance with 2750 such federal requirement for the entire period during which such upper limit is effective.

This section shall not apply to acute or non-acute hospitals; provided, however, that this 2752 section shall apply to acute and non-acute hospitals for services under the workers' compensation act. 2753

2751

2754

2755

2756

2757

2759

2760

2761

2762

2763

2765

2766

2767

2768

2769

2771

Section 13E. Except for rates established under section 13F, any person, corporation or other party aggrieved by an interim rate or a final rate established by the executive office or a governmental unit designated to perform ratemaking functions by the executive office, or by failure of the executive office to set a rate or to take other action required by law and desiring a review thereof shall, within 30 days after said rate is filed with the state secretary or may, at any time, if there is a failure to determine a rate or take any action required by law, file an appeal with the division of administrative law appeals established by section 4H of chapter 7. Any appeal filed under this section shall be accompanied by a certified statement that said appeal is not interposed for delay. On appeal, the rate determined for any provider of services shall be adequate, fair and reasonable for such provider, based upon, the costs of such provider, but not 2764 limited thereto.

On an appeal from an interim rate or a final rate the division of administrative law appeals shall conduct an adjudicatory proceeding under chapter 30A, and said division shall file its decision with the secretary of the executive office and the state secretary within 30 days after the conclusion of the hearing.

Said decision shall contain a statement of the reasons for such decision, including a determination of each issue of fact or law upon which such decision was based. If such decision results in a recommendation for a rate different from that certified, the executive office shall 2772 establish a new rate based upon such statement of reasons. If the secretary of the executive office

2773 determines that the statement of reasons is inadequate to determine a fair, reasonable and adequate rate, it may remand the appeal to the hearing officer for further investigation. Any party 2774 aggrieved by a decision of the division may, within 30 days of the receipt of such decision, file a 2775 petition for review in superior court for the county of Suffolk, which shall have exclusive 2776 2777 jurisdiction of such review.

A provider may appeal as an aggrieved party under the preceding sentence, in the event that a remand by the executive office to a hearing officer does not result in a final decision by the executive office within 21 days of the date of remand.

2778

2779

2781

2782

2787

2788

The petition shall set forth the grounds upon which the decision of the division should be set aside. The aggrieved party shall, within 7 days after the petition for review is filed, notify the 2783 executive office and all the parties to the appeal before said division that a petition for review has been filed by sending each a copy thereof. Within 40 days after the petition for review is filed, or 2784 within such further time as the court may allow, the division of administrative law appeals shall 2786 file in court the original or a certified copy of the record under review. The court may affirm, modify or set aside the decision of the executive office in whole or in part, remand the decision to the executive office for further proceedings or enter such other order as justice may require. 2789 Nothing in this section shall be construed to prevent the division from granting temporary relief 2790 if, in its discretion, such relief is justified nor, from informally adjusting or settling controversies 2791 with the consent of all parties.

2792 Judicial review shall be governed by section 14 of chapter 30A to the extent not 2793 inconsistent with this section.

Section 13E ½. All purchasers and third party payers, excluding purchasers and payers under the workers' compensation act, except as provided in chapter 152, may enter into contractual arrangements with acute and non-acute hospitals for services. No such arrangement, including but not limited to, prices or charges which may be charged for non-contracted services or which may be negotiated in individual contracts between such purchasers or third party payers and such acute or non-acute hospitals, shall be subject to prior approval by any public agency; provided, however, that nothing in this chapter shall limit the authority of the executive office to establish rates of payment for all health care services adjudged compensable under chapter 152, and provided, further, that charges established by an acute or non-acute hospital for health care services rendered shall be uniform for all patients receiving comparable services.

Any acute or non-acute hospital that makes a charge or accepts payment based upon a charge in excess of that filed, required or approved by the executive office or that fails to file any data, statistics or schedules or other information required under this chapter or by any regulation promulgated by the executive office or which falsifies the same, shall be subject to a civil penalty of not more than \$1,000 for each day on which such violation occurs or continues, which penalty may be assessed in an action brought on behalf of the commonwealth in any court of competent jurisdiction. The attorney general shall bring any appropriate action, including injunctive relief, as may be necessary for the enforcement of this chapter.

Section 13F. All rates of payment to acute hospitals and non-acute hospitals under Title
XIX shall be established by contract between the provider of such hospital services and the
office of Medicaid, except as provided in subsections (a) and (b), or otherwise permitted by law.
All rates shall be subject to all applicable Title XIX statutory and regulatory requirements and

shall include reimbursement for the reasonable cost of providing competent interpreter services under section 25J of chapter 111 or section 23A of chapter 123.

All such rates for non-acute hospitals shall be effective as of the date specified in section 13A, unless otherwise specified by law.

- 2820 (a) For disproportionate share hospitals, the executive office shall establish rates that 2821 equal the financial requirements of providing care to recipients of medical assistance.
- 2822 (b) The executive office, or governmental unit designated by the executive office, shall 2823 establish rates of payment which shall apply to emergency services and continuing emergency care provided in acute hospitals to medical assistance program recipients, including examination or treatment for an emergency medical condition or active labor in women or any other care 2825 rendered to the extent required by 42 USC 1395(dd), unless such services are provided under an 2827 agreement between the office of Medicaid and the acute hospital. Such rates of payment shall reflect the reasonable costs of providing such care, including the costs of providing competent 2828 interpreter services under section 25J of chapter 111 or section 23A of chapter 123 and shall take 2829 into account the characteristics of the hospital in which such care is provided, including, but not 2830 2831 limited to, its status as a teaching hospital, specialty hospital, disproportionate share hospital, pediatric hospital, pediatric specialty unit or sole community provider. An acute hospital shall, 2832 2833 when a medical assistance program recipient requires post emergency room care and, after screening and stabilizing the patient's condition, notify the office of Medicaid or its designated 2834 representative and assist said office, to the extent possible, in transferring the recipient to an appropriate medical setting under said office's direction. Nothing in this section shall be 2836 construed to require the hospital to breach its obligation under said 42 USC 1395(dd) or require 2837

the recipient to forego any right to refuse transfer under said 42 USC 1395(dd). If an acute hospital is unable or prohibited by law or regulation from transferring the patient under said office's direction, said executive office shall pay for any and all care associated with such patient's treatment including, but not limited to, care or services provided in the emergency room or in an inpatient or outpatient setting. Whenever said office is required to pay for such care rendered in a non-emergency room setting, said office shall pay all reasonable costs for such services in such hospital, as determined by the executive office under this chapter and consistent with Title XIX laws.

No acute hospital may charge to a governmental unit for services provided to publicly aided patients at a rate higher than the rate payable by the office of Medicaid under Title XIX for the same service, unless such service is provided by said office under a unique arrangement such as a selective contract or a managed care contract.

Nothing in this chapter shall be construed to conflict with a waiver of otherwise applicable federal requirements which the office of Medicaid may obtain from the secretary of health and human services to implement a primary care case management system for delivering services, or to implement any other type of managed care service delivery system in which the eligible recipient is directed to obtain services exclusively from 1 provider or 1 group of providers.

If the office of Medicaid contracts with any third party payer for the provision of medical benefits for medical assistance recipients under Title XIX, said office shall assure that on a quarterly basis such contracted third party payers notify each acute hospital of the number of inpatient days of service provided by the hospital to such recipients covered by such contracts.

(c) The executive office, or a governmental unit designated to perform ratemaking functions by the executive office, shall establish rates of payment which shall apply to community hospitals located in rural and isolated areas where access to other such providers is not reasonably available. Such hospitals, specially designated by the commonwealth as sole community providers, shall receive payment rates calculated to reflect the rural characteristics of such community hospital and the essential nature of the services they provide, which rates shall not be less than 97 per cent of such hospitals' reasonable financial requirements.

Section 13G. The executive office, or a governmental unit designated to perform ratemaking functions by the executive office, shall not consider the following as resources of such hospitals in the establishment, review or approval of acute and non-acute hospital rates and charges: restricted and unrestricted grants; gifts; contributions; bequests; fund principle; term endowments and endowment balances; restricted gifts; unrestricted gifts and all income from any of the foregoing, including unrestricted income from endowment funds and income and gains from investment of unrestricted funds. The following words shall have the following meanings as used in this paragraph:

"Income and gains from investment of unrestricted funds", interest, dividends, rents or other income on investments, including net gains or losses resulting from investment transactions.

"Term endowment", funds available upon termination of restrictions.

"Unrestricted gifts", gifts, grants, contributions and bequests, upon which there are no restrictions imposed by the donor.

"Unrestricted income from endowment funds", income earned on investment of endowment funds which have no restrictions on income.

An acute or non-acute care hospital aggrieved by any action or failure to act by the executive office under this chapter may file an appeal under section 13E.

Section 13H. No acute hospital shall deny access to care and services which the hospital would provide under this chapter to recipients of benefits under chapter 117A.

Section 13I. Notwithstanding any provisions of this chapter to the contrary, all costs and charges for patients who are residents of other countries shall, as provided herein, be exempted from the limitations imposed by this chapter. Any hospital shall be allowed to impose a surcharge on the normal charges that would otherwise be allowed for such residents of other countries. Such surcharges shall not be included in the calculation of gross patient service revenues. The normal charge and the patient discharge statistics shall otherwise be included under this chapter.

Section 13J. A health maintenance organization organized under chapter 176G may (i) negotiate directly with any hospital with respect to such health maintenance organization's rate of payment for hospital services and (ii) enter into an agreement with such hospital reflecting such rate of payment without the approval of the executive office. The specification in this section of contracting rights of health maintenance organizations shall not be construed as affirming or denying such rights with respect to any other third party payer.

Section 13K. Upon petition of a receiver appointed under section 72 N of chapter 111, the executive office shall, under regulations to be promulgated hereunder, adjust the facility's rate, if necessary, to insure compensation of the receiver and payment for a bond. Such

adjustment shall not be in effect if the licensee is under the jurisdiction of the United StatesBankruptcy Court.

SECTION 98. Section 14 of said chapter 118E, as appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 4 and 5 and 66, the words "division of health care finance and policy" and inserting in place thereof, in each instance, the following words:
executive office of health and human services or a governmental unit designated by the executive office.

SECTION 99. Subsection (e) of section 22 of said chapter 118E, as so appearing, is 2911 hereby amended by striking out, in lines 46 and 47, the words "36 of chapter 118G" and 2912 inserting in place thereof the following figure:- 69.

SECTION 100. Subsection (k) of said section 22 of said chapter 118E, as so appearing, is hereby amended by striking out, in lines 93 and 96, the word "118G" and inserting in place thereof, in each instance, the following word:- 118E.

SECTION 101. Said section 22 of said chapter 118E, as so appearing, is hereby amended by striking out, in lines 44 and 45, 65, 71, 86 and 87 and 110, the words "division of health care finance and policy" and inserting in place thereof, in each instance, the following words:
2919 executive office of health and human services.

SECTION 102. Subsection (m) of said section 22 of said chapter 118E, as so appearing, is hereby amended by striking out, in lines 112 and 113, the words "39 of chapter 118G" and inserting in place thereof the following figure:- 69.

2923 SECTION 103. Section 23 of said chapter 118E, as so appearing, is hereby amended by 2924 striking out, in line 74, the words "39 of chapter 118G" and inserting in place thereof the following figure: - 69. 2925

2926 SECTION 104. Said chapter 118E is hereby further amended by inserting after section 62 2927 the following 13 sections:-

2928 Section 63. (a) For the purposes of this section, the following words shall have the following meanings:— 2929

2930

2932

2938

2939

"Assessment", the user fee imposed under this section; provided that for all nursing homes, the user fee shall be imposed per non Medicare reimbursed patient day; provided, further that a Medicare-reimbursed patient day shall be a Medicare Part A patient day paid for under either an indemnity fee-for-service arrangement or a Medicare health maintenance organization 2934 contract.

2935 "Nursing home", a nursing home or a distinct part of a nursing unit of a hospital or other facility licensed by the department of public health under section 71 of chapter 111.

"Patient day", a day of care provided to an individual patient by a nursing home. 2937

(b) Each nursing home shall pay an assessment per non-Medicare reimbursed patient day. The assessment shall be sufficient in the aggregate to generate \$145 million in each fiscal year. The assessment shall be implemented as a broad based health care-related fee as defined in 42 2940 U.S.C. § 1396b(w)(3)(B). The assessment shall be paid to the executive office quarterly. The 2942 executive office may promulgate regulations that authorize the assessment of interest on any unpaid liability at a rate not to exceed an annual percentage rate of 18 per cent and late fees at a 2943

rate not to exceed 5 per cent per month. The receipts from the assessment, any federal financial participation received by the commonwealth as a result of expenditures funded by these assessments and interest thereon shall be credited to the General Fund.

- 2947 (c) The secretary of the executive office shall prepare a form on which each nursing
 2948 home shall report quarterly its total patient days and shall calculate the assessment due. The
 2949 secretary of the executive office shall distribute the forms to each nursing home at least annually.
 2950 The failure to distribute the form or the failure to receive a copy of the form shall not stay the
 2951 obligation to pay the assessment by the date specified in this section. The executive office may
 2952 require additional reports, including but not limited to monthly census data, as it considers
 2953 necessary to monitor collections and compliance.
 - (d) The executive office shall have the authority to inspect and copy the records of a nursing home to audit its calculation of the assessment. In the event that the executive office determines that a nursing home has either overpaid or underpaid the assessment, the executive office shall notify the nursing home of the amount due or refund the overpayment. The executive office may impose per diem penalties if a nursing home fails to produce documentation as requested by the executive office.

2954

2955

2957

2958

2959

(e) In the event that a nursing home is aggrieved by a decision of the executive office as
to the amount due, the nursing home may file an appeal to the division of administrative law
appeals within 60 days of the date of the notice of underpayment or the date the notice was
received, whichever is later. The division of administrative law appeals shall conduct each
appeal as an adjudicatory proceeding under chapter 30A and a nursing home aggrieved by a

decision of the division of administrative law appeals shall be entitled to judicial review under section 14 of said chapter 30A.

- 2967 (f) The secretary of the executive office may enforce this section by notifying the
 2968 department of public health of unpaid assessments. Within 45 days after notice to a nursing home
 2969 of amounts due, the department shall revoke licensure of a nursing home that fails to remit
 2970 delinquent fees.
- 2971 (g) The executive office, in consultation with the office of Medicaid, shall promulgate 2972 regulations necessary to implement this section.
- Section 64. As used in sections 64 to 69, inclusive, the following words shall, unless the context clearly requires otherwise, have the following meanings:-
- "Acute hospital", the teaching hospital of the University of Massachusetts medical school and any hospital licensed under section 51 of chapter 111 and which contains a majority of medical-surgical, pediatric, obstetric and maternity beds, as defined by the department of public health.
- 2979 "Allowable reimbursement", payment to acute hospitals and community health centers 2980 for health services provided to uninsured or underinsured patients of the commonwealth under 2981 section 69 and any further regulations promulgated by the health safety net office.
- 2982 "Ambulatory surgical center", a distinct entity that operates exclusively to provide 2983 surgical services to patients not requiring hospitalization and meets the requirements of the 2984 federal Health Care Financing Administration for participation in the Medicare program.

2985 "Ambulatory surgical center services", services described for purposes of the Medicare program under 42 U.S.C. 1395k(a)(2)(F)(I); provided that "ambulatory surgical center services" 2986 shall include facility services only and shall not include surgical procedures. 2987

2988 "Bad debt", an account receivable based on services furnished to a patient which: (i) is 2989 regarded as uncollectible, following reasonable collection efforts consistent with regulations of 2990 the office, which regulations shall allow third party payers to negotiate with hospitals to collect 2991 the bad debts of its enrollees; (ii) is charged as a credit loss; (iii) is not the obligation of a 2992 governmental unit or the federal government or any agency thereof; and (iv) is not a reimbursable health care service. 2993

"Community health center", a health center operating in conformance with the 2995 requirements of Section 330 of United States Public Law 95-626, including all community health 2996 centers which file cost reports as requested by the institute of health care finance and policy.

"Director", the director of the health safety net office.

2994

2997

2998 "DRG", a patient classification scheme known as diagnosis related grouping, which 2999 provides a means of relating the type of patients a hospital treats, such as its case mix, to the cost 3000 incurred by the hospital.

3001 "Emergency bad debt", bad debt resulting from emergency services provided by an acute hospital to an uninsured or underinsured patient or other individual who has an emergency 3002 medical condition that is regarded as uncollectible, following reasonable collection efforts 3003 3004 consistent with regulations of the office.

3005 "Emergency medical condition", a medical condition, whether physical, behavioral, 3006 related to a substance use disorder or mental, manifesting itself by symptoms of sufficient severity, including severe pain, that the absence of prompt medical attention could reasonably be 3007 3008 expected by a prudent layperson who possesses an average knowledge of health and medicine to 3009 result in placing the health of the person or another person in serious jeopardy, serious 3010 impairment to body function or serious dysfunction of any body organ or part or, with respect to a pregnant woman, as further defined in section 1867(e)(1)(B) of the Social Security Act, 42 3011 3012 U.S.C. 1295dd(e)(1)(B).

3013 "Emergency services", medically necessary health care services provided to an individual 3014 with an emergency medical condition.

3015 "Financial requirements", a hospital's requirement for revenue which shall include, but not be limited to, reasonable operating, capital and working capital costs, the reasonable costs of 3017 depreciation of plant and equipment and the reasonable costs associated with changes in medical 3018 practice and technology.

3019 "Fund", the Health Safety Net Trust Fund established under section 66.

3020

3023

3024

"Fund fiscal year", the 12-month period starting in October and ending in September.

"Gross patient service revenue", the total dollar amount of a hospital's charges for 3021 services rendered in a fiscal year. 3022

"Health services", medically necessary inpatient and outpatient services as mandated under Title XIX of the federal Social Security Act; provided, that "health services" shall not include: (1) nonmedical services, such as social, educational and vocational services; (2) 3025

consultations; (3) canceled or missed appointments; (4) telephone conversations and consultations; (5) court testimony; (6) research or the provision of experimental or unproven procedures including, but not limited to, treatment related to sex-reassignment surgery and presurgery hormone therapy; and (7) the provision of whole blood, but the administrative and processing costs associated with the provision of blood and its derivatives shall be payable.

3031

3032

3033

3034

3035

"Managed care organization", a managed care organization, as defined in 42 CFR 438.2, and any eligible health insurance plan, as defined in section 1 of chapter 118H, that contracts with MassHealth or the commonwealth health insurance connector authority; provided, however, that "managed care organization" shall not include a senior care organization, as defined in section 9D of chapter 118E.

3036 "Payments subject to surcharge", all amounts paid, directly or indirectly, by surcharge 3037 payors to acute hospitals for health services and ambulatory surgical centers for ambulatory 3038 surgical center services; provided, however, that "payments subject to surcharge" shall not 3039 include: (i) payments, settlements and judgments arising out of third party liability claims for 3040 bodily injury which are paid under the terms of property or casualty insurance policies; (ii) 3041 payments made on behalf of Medicaid recipients, Medicare beneficiaries or persons enrolled in policies issued under chapter 176K or similar policies issued on a group basis; provided further, 3042 3043 that "payments subject to surcharge" shall include payments made by a managed care 3044 organization on behalf of: (i) Medicaid recipients under age 65; and (ii) enrollees in the 3045 commonwealth care health insurance program; and provided further, that "payments subject to surcharge" may exclude amounts established under regulations promulgated by the division for 3046 which the costs and efficiency of billing a surcharge payor or enforcing collection of the 3048 surcharge from a surcharge payor would not be cost effective.

3049 "Pediatric hospital", an acute care hospital which limits services primarily to children and 3050 which qualifies as exempt from the Medicare Prospective Payment system regulations.

3051

3057

3058

3059

3060

3061

3062

3063

3064

3065

3066

3068

"Pediatric specialty unit", a pediatric unit of an acute care hospital in which the ratio of licensed pediatric beds to total licensed hospital beds as of July 1, 1994 exceeded 0.20; provided 3052 3053 that in calculating that ratio, licensed pediatric beds shall include the total of all pediatric service beds, and the total of all licensed hospital beds shall include the total of all licensed acute care 3054 3055 hospital beds, consistent with Medicare's acute care hospital reimbursement methodology as put forth in the Provider Reimbursement Manual Part 1. Section 2405.3G.

"Private sector charges", gross patient service revenue attributable to all patients less gross patient service revenue attributable to Titles XVIII and XIX, other public-aided patients, reimbursable health services and bad debt.

"Reimbursable health services", health services provided to uninsured and underinsured patients who are determined to be financially unable to pay for their care, in whole or part, under applicable regulations of the office; provided that the health services are services provided by acute hospitals or services provided by community health centers; and provided further, that such services shall not be eligible for reimbursement by any other public or private third-party payer.

"Resident", a person living in the commonwealth, as defined by the office by regulation; provided, however, that such regulation shall not define as a resident a person who moved into the commonwealth for the sole purpose of securing health insurance under this chapter. 3067 Confinement of a person in a nursing home, hospital or other medical institution shall not in and 3069 of itself, suffice to qualify such person as a resident.

"Surcharge payor", an individual or entity that pays for or arranges for the purchase of health care services provided by acute hospitals and ambulatory surgical center services provided by ambulatory surgical centers, as defined in this section; provided, however, that the term "surcharge payor" shall include a managed care organization; and provided further, that "surcharge payor" shall not include Title XVIII and Title XIX programs and their beneficiaries or recipients, other governmental programs of public assistance and their beneficiaries or recipients and the workers' compensation program established under chapter 152.

"Underinsured patient", a patient whose health insurance plan or self-insurance health plan does not pay, in whole or in part, for health services that are eligible for reimbursement from the health safety net trust fund, provided that such patient meets income eligibility standards set by the office.

"Uninsured patient", a patient who is a resident of the commonwealth, who is not covered by a health insurance plan or a self-insurance health plan and who is not eligible for a medical assistance program.

Section 65. (a) There shall be established within the office of Medicaid a health safety net office which shall be under the supervision and control of a director. The director shall be appointed by the secretary of the executive office and shall be a person of skill and experience in the field of health care finance and administration. The director shall be the executive and administrative head of the office and shall be responsible for administering and enforcing the law relative to the office and to each administrative unit of the office. The director shall receive such salary as may be determined by law, and shall devote full time to the duties of the office. In the case of an absence or vacancy in the office of the director, or in the case of disability as

determined by the secretary of the executive office, the secretary of the executive office may
designate an acting director to serve as director until the vacancy is filled or the absence or
disability ceases. The acting director shall have all the powers and duties of the director and shall
have similar qualifications as the director.

3096 (b) The office shall have the following powers and duties: (1) to administer the Health Safety Net Trust Fund, established under section 66, and to require payments to the fund 3097 3098 consistent with acute hospitals' and surcharge payors' liability to the fund, as determined under 3099 sections 67 and 68, and any further regulations promulgated by the office; (2) to set in consultation with the office of Medicaid, reimbursement rates for payments from the fund to 3100 3101 acute hospitals and community health centers for reimbursable health services provided to uninsured and underinsured patients and to disburse monies from the fund consistent with such 3102 rates; provided that the office shall implement a fee-for-service reimbursement system for acute 3104 hospitals; (3) to promulgate regulations further defining: (a) eligibility criteria for reimbursable health services; (b) the scope of health services that are eligible for reimbursement by the Health 3105 Safety Net Trust Fund; (c) standards for medical hardship; and (d) standards for reasonable 3106 efforts to collect payments for the costs of emergency care; provided that the office shall verify 3107 eligibility using the eligibility system of the office of Medicaid and other appropriate sources to 3109 determine the eligibility of uninsured and underinsured patients for reimbursable health services 3110 and shall establish other procedures to ensure that payments from the fund are made for health services for which there is no other public or private third party payer, including disallowance of 3111 payments to acute hospitals and community health centers for health services provided to individuals if reimbursement is available from other public or private sources; (4) to develop 3113 programs and guidelines to encourage maximum enrollment of uninsured individuals who

3115 receive health services reimbursed by the fund into health care plans and programs of health insurance offered by public and private sources and to promote the delivery of care in the most 3116 appropriate setting, provided that the programs and guidelines are developed in consultation with 3117 the commonwealth health insurance connector, established under chapter 176Q; and provided 3118 3119 further that these programs shall not deny payments from the fund because services should have 3120 been provided in a more appropriate setting if the hospital was required to provide the services under 42 U.S.C. 1395 (dd); (5) to conduct a utilization review program designed to monitor the 3121 appropriateness of services for which payments were made by the fund and to promote the 3122 3123 delivery of care in the most appropriate setting; and to administer demonstration programs that reduce health safety net trust fund liability to acute hospitals, including a demonstration program to enable disease management for patients with chronic diseases, substance abuse and psychiatric 3125 disorders through enrollment of patients in community health centers and community mental health centers and through coordination between these centers and acute hospitals, provided, that 3127 the office shall report the results of these reviews annually to the joint committee on health care 3128 financing and the house and senate committees on ways and means; (6) to enter into agreements 3129 or transactions with any federal, state or municipal agency or other public institution or with a 3130 3131 private individual, partnership, firm, corporation, association or other entity and to make 3132 contracts and execute all instruments necessary or convenient for the carrying on of its business; 3133 (7) to secure payment, without imposing undue hardship upon any individual, for unpaid bills 3134 owed to acute hospitals by individuals for health services that are ineligible for reimbursement from the Health Safety Net Trust Fund which have been accounted for as bad debt by the 3136 hospital and which are voluntarily referred by a hospital to the department for collection; provided, however that such unpaid charges shall be considered debts owed to the

3138 commonwealth and all payments received shall be credited to the fund; and provided, further, that all actions to secure such payments shall be conducted in compliance with a protocol previously submitted by the office to the joint committee on health care financing; (8) to require hospitals and community health centers to submit to the office data that it reasonably considers necessary; (9) to make, amend and repeal rules and regulations to effectuate the efficient use of monies from the Health Safety Net Trust Fund; provided, however, that the regulations shall be promulgated only after notice and hearing and only upon consultation with the board of the commonwealth health insurance connector, representatives of the Massachusetts Hospital Association, the Massachusetts Council of Community Hospitals, the Alliance of Massachusetts Safety Net Hospitals, the Conference of Boston Teaching Hospitals and the Massachusetts 3148 League of Community Health Centers; and (10) to provide an annual report at the close of each fund fiscal year to the joint committee on health care financing and the house and senate committees on ways and means, evaluating the processes used to determine eligibility for reimbursable health services, including the Virtual Gateway. The report shall include, but not be limited to, the following: (i) an analysis of the effectiveness of these processes in enforcing eligibility requirements for publicly-funded health programs and in enrolling uninsured residents into programs of health insurance offered by public and private sources; (ii) an assessment of the impact of these processes on the level of reimbursable health services by providers; and (iii) recommendations for ongoing improvements that will enhance the performance of eligibility determination systems and reduce hospital administrative costs.

3139

3140

3141

3142

3143

3144

3145

3146

3149

3150

3151

3153

3154

3155

3156

3157

3158

3159

Section 66. (a) There shall be established and set up on the books of the commonwealth a fund to be known as the Health Safety Net Trust Fund, in this section and in sections 67 to 69, 3160 inclusive, called the fund, which shall be administered by the office. Expenditures from the fund

3161 shall not be subject to appropriation unless otherwise required by law. The purposes of the fund shall be: (i) to maintain a health care safety net by reimbursing hospitals and community health centers for a portion of the cost of reimbursable health services provided to low-income, uninsured or underinsured residents; and (ii) to support a portion of the costs of the Medicaid program this chapter and the commonwealth care health insurance program under chapter 118H. The office shall administer the fund using such methods, policies, procedures, standards and criteria that it deems necessary for the proper and efficient operation of the fund and programs funded by it in a manner designed to distribute the fund resources as equitably as possible. The director of the health safety net office shall determine annually the estimated expenses of the office to administer the fund.

3162

3164

3165

3167

3168

3169

3171 (b) The fund shall consist of all amounts paid by acute hospitals and surcharge payors under sections 67 and 68; all appropriations for the purpose of payments to acute hospitals or 3173 community health centers for health services provided to uninsured and underinsured residents; any transfers from the Commonwealth Care Trust Fund, established under section 2000 of 3174 chapter 29; and all property and securities acquired by and through the use of monies belonging 3175 to the fund and all interest thereon. Amounts placed in the fund shall, except for amounts 3176 transferred to the Commonwealth Care Trust Fund, be expended by the office for payments to 3178 hospitals and community health centers for reimbursable health services provided to uninsured and underinsured residents of the commonwealth, consistent with the requirements of this 3179 section and section 69 and the regulations promulgated by the office; provided, however, that 3180 3181 expenses of the health safety net office under subsection (a) shall be expended annually from the fund; and provided further, that not more than \$6,000,000 shall be expended annually from the 3182 fund for demonstration projects that use case management and other methods to reduce the

3184 liability of the fund to acute hospitals; and provided further, that any amounts collected from surcharge payors in any year in excess of \$160,000,000, adjusted to reflect applicable surcharge 3185 3186 credits, shall be transferred to the General Fund to support a portion of the costs of the Medicaid and commonwealth care health insurance programs. Any annual balance remaining in the fund 3187 3188 after these payments have been made shall be transferred to the Commonwealth Care Trust 3189 Fund. All interest earned on the amounts in the fund shall be deposited or retained in the fund. 3190 The director shall from time to time requisition from the fund amounts that the director considers necessary to meet the current obligations of the office for the purposes of the fund and estimated 3191 3192 obligations for a reasonable future period.

Section 67. (a) An acute hospital's liability to the fund shall equal the product of (1) the ratio of its private sector charges to all acute hospitals' private sector charges; and (2) \$160,000,000. Annually, before October 1, the office shall establish each acute hospital's liability to the fund using the best data available, as determined by the health safety net office and shall update each acute hospital's liability to the fund as updated information becomes available. The office shall specify by regulation an appropriate mechanism for interim determination and payment of an acute hospital's liability to the fund. An acute hospital's liability to the fund shall in the case of a transfer of ownership be assumed by the successor in interest to the acute hospital.

3193

3194

3195

3196

3197

3198

3199

3201

3202

3203

3204

3205

(b) The office shall establish by regulation an appropriate mechanism for enforcing an acute hospital's liability to the fund in the event that an acute hospital does not make a scheduled payment to the fund. These enforcement mechanisms may include (1) an offset by the office of Medicaid of payments on the Title XIX claims of any such acute hospital or any health care 3206 provider under common ownership with the acute care hospital or any successor in interest to the 3207 acute hospital, and (2) the withholding by the office of Medicaid of the amount of payment owed to the fund, including any interest and late fees and the transfer of the withheld funds into the fund. If the office of Medicaid offsets claims payments as ordered by the office, it shall not be considered to be in breach of contract or any other obligation for the payment of non-contracted services and providers whose payment is offset under an order of the division shall serve all Title 3212 XIX recipients under the contract then in effect with the office of Medicaid, or, in the case of a non-contracting or disproportionate share hospital, under its obligation for providing services to Title XIX recipients under this chapter. In no event shall the office direct the office of Medicaid to offset claims unless an acute hospital has maintained an outstanding obligation to the fund for a period longer than 45 days and has received proper notice that the office of Medicaid intends to initiate enforcement actions under regulations promulgated by the office.

3208

3209

3210

3211

3213

3214

3217

3218

3219

3220

3221

3222

3224

3225

3226

3227

3228

3229

Section 68. (a) Acute hospitals and ambulatory surgical centers shall assess a surcharge on all payments subject to surcharge as defined in section 64. The surcharge shall be distinct from any other amount paid by a surcharge payor for the services of an acute hospital or ambulatory surgical center. The surcharge amount shall equal the product of (i) the surcharge percentage and (ii) amounts paid for these services by a surcharge payor. The office shall calculate the surcharge percentage by dividing \$160,000,000 by the projected annual aggregate payments subject to the surcharge, excluding projected annual aggregate payments based on payments made by managed care organizations. The office shall determine the surcharge percentage before the start of each fund fiscal year and may re-determine the surcharge percentage before April 1 of each fund fiscal year if the office projects that the initial surcharge percentage established the previous October will produce less than \$150,000,000 or more than \$170,000,000 in surcharge payments, excluding payments made by managed care organizations. 3230 Before each succeeding October 1, the office shall re-determine the surcharge percentage incorporating any adjustments from earlier years. In each determination or redetermination of the surcharge percentage, the office shall use the best data available as determined by the office of Medicaid and may consider the effect on projected surcharge payments of any modified or 3234 waived enforcement under subsection (e). The office shall incorporate all adjustments, including, but not limited to, updates or corrections or final settlement amounts, by prospective adjustment rather than by retrospective payments or assessments.

3231

3232

3233

3235

- 3237 (b) Each acute hospital and ambulatory surgical center shall bill a surcharge payor an amount equal to the surcharge described in subsection (a) as a separate and identifiable amount 3238 3239 distinct from any amount paid by a surcharge payor for acute hospital or ambulatory surgical center services. Each surcharge payor shall pay the surcharge amount to the office for deposit in the Health Safety Net Trust Fund on behalf of said acute hospital or ambulatory surgical center. 3242 Upon the written request of a surcharge payor, the office may implement another billing or collection method for the surcharge payor; provided, however, that the office has received all 3243 information that it requests which is necessary to implement such billing or collection method; 3245 and provided further, that the office shall specify by regulation the criteria for reviewing and approving such requests and the elements of such alternative method or methods.
- 3247 (c) The office shall specify by regulation appropriate mechanisms that provide for 3248 determination and payment of a surcharge payor's liability, including requirements for data to be 3249 submitted by surcharge payors, acute hospitals and ambulatory surgical centers.
- 3250 (d) A surcharge payor's liability to the fund shall in the case of a transfer of ownership be assumed by the successor in interest to the surcharge payor. 3251

(e) The office shall establish by regulation an appropriate mechanism for enforcing a surcharge payor's liability to the fund if a surcharge payor does not make a scheduled payment to the fund; provided, however, that the office may, for the purpose of administrative simplicity, establish threshold liability amounts below which enforcement may be modified or waived. Such enforcement mechanism may include assessment of interest on the unpaid liability at a rate not to exceed an annual percentage rate of 18 per cent and late fees or penalties at a rate not to exceed 5 per cent per month. Such enforcement mechanism may also include notification to the office of Medicaid requiring an offset of payments on the claims of the surcharge payor, any entity under common ownership or any successor in interest to the surcharge payor, from the office of Medicaid in the amount of payment owed to the fund including any interest and penalties, and to transfer the withheld funds into said fund. If the office of Medicaid offsets claims payments as ordered by the office, the office of Medicaid shall be considered not to be in breach of contract or any other obligation for payment of non-contracted services, and a surcharge payor whose payment is offset under an order of the office shall serve all Title XIX recipients under the contract then in effect with the executive office of health and human services. In no event shall the office direct the office of Medicaid to offset claims unless the surcharge payor has maintained an outstanding liability to the fund for a period longer than 45 days and has received proper notice that the office intends to initiate enforcement actions under regulations promulgated by the office.

3252

3253

3254

3255

3256

3257

3258

3259

3260

3262

3264

3265

3267

3268

3269

3270

3271

3272

3273

(f) If a surcharge payor fails to file any data, statistics or schedules or other information required under this chapter or by any regulation promulgated by the office, the office shall provide written notice to the payor. If a surcharge payor fails to provide required information 3274 within 14 days after the receipt of written notice, or falsifies the same, the surcharge payor shall 3275 be subject to a civil penalty of not more than \$5,000 for each day on which the violation occurs or continues, which penalty may be assessed in an action brought on behalf of the commonwealth in any court of competent jurisdiction. The attorney general shall bring any appropriate action, including injunctive relief, necessary for the enforcement of this chapter.

3276

3277

3278

3279

3280

3281

3282

3283

3284

3285

3286

3287

3288

Section 69. (a) Reimbursements from the fund to hospitals and community health centers for health services provided to uninsured and underinsured individuals shall be subject to further rules and regulations promulgated by the office and shall be made in the following manner:-

- (1) Reimbursements made to acute hospitals shall be based on actual claims for health services provided to uninsured and underinsured patients that are submitted to the office, and shall be made only after determination that the claim is eligible for reimbursement under this chapter and any additional regulations promulgated by the office. Reimbursements for health services provided to residents of other states and foreign countries shall be prohibited and the office shall make payments to acute hospitals using fee-for-service rates calculated as provided in paragraphs (5) and (6).
- 3289 (2) The office shall, in consultation with the office of Medicaid, develop and 3290 implement procedures to verify the eligibility of individuals for whom health services are billed 3291 to the fund and to ensure that other coverage options are used fully before services are billed to the fund, including procedures adopted under section 66. The office may recover from a third 3292 party that is financially responsible for the costs attributable to services provided to an individual 3293 3294 that were paid by the fund. A payment from the fund for such services shall be recoverable from the third party and the payment shall, after notice to the third party, operate as a lien under 3295 3296 section 22. The office shall review all claims billed to the fund to determine whether the patient

3297 is eligible for medical assistance under this chapter and whether any third party is financially responsible for the costs of care provided to the patient. In making these determinations, the office shall verify the insurance status of each individual for whom a claim is made using all sources of data available to the office. The office shall refuse to allow payments or shall disallow 3300 payments to acute hospitals and community health centers for free care provided to individuals if 3302 reimbursement is available from other public or private sources; provided, that payments shall not be denied from the fund because services should have been provided in a more appropriate setting if the hospital was required to provide these services under 42 U.S.C. 1395(dd).

3298

3299

3301

3303

3304

3305

3306

3307

3308

3309

3310

3311

3312

- (3) The office shall require acute hospitals and community health centers to screen each applicant for reimbursed care for other sources of coverage and for potential eligibility for government programs and to document the results of that screening. If an acute hospital or community health center determines that an applicant is potentially eligible for Medicaid or for the commonwealth care health insurance program, established under chapter 118H, or another assistance program, the acute hospital or community health center shall assist the applicant in applying for benefits under that program. The office shall audit the accounts of acute hospitals and community health centers to determine compliance with this section and shall deny payments from the fund for any acute hospital or community health center that fails to document compliance with this section.
- 3315 (4) Notwithstanding any general or special law to the contrary, an applicant for health safety net assistance shall, if eligible, be enrolled in MassHealth under section 9A or in the insurance reimbursement program, as provided in section 9C. An applicant deemed ineligible 3317 3318 for either program and who is unable to make all or part of the payment for health services shall 3319 provide the name and address of the applicant's employer, if any, and the applicant's name,

address, social security number and date of birth. The director of labor, in collaboration with the office, shall collaborate with the division of insurance and the department of revenue to 3321 implement this section and section 17 of chapter 176Q.

- 3323 (5) To pay community health centers for health services provided to uninsured individuals under this section, the office shall pay community health centers a base rate that shall 3324 be no less than the then-current Medicare Federally Qualified Health Center rate as required 3325 under 42 U.S.C. 13951 (a)(3), and the office shall add payments for additional services not 3327 included in the base rate, including, but not limited to, EPSDT services, 340B pharmacy, urgent care, and emergency room diversion services. 3328
- (6) Reimbursements to acute hospitals and community health centers for bad debt 3330 shall be made upon submission of evidence, in a form to be determined by the office, that reasonable efforts to collect the debt have been made.

3329

3332 (7) The office shall reimburse acute hospitals for health services provided to individuals based on the payment systems in effect for acute hospitals used by the United States 3334 Department of Health and Human Services Centers for Medicare & Medicaid Services to 3335 administer the Medicare Program under Title XVIII of the Social Security Act, including all of Medicare's adjustments for direct and indirect graduate medical education, disproportionate share, outliers, organ acquisition, bad debt, new technology and capital and the full amount of 3337 the annual increase in the Medicare hospital market basket index. The office shall, in 3338 consultation with the office of Medicaid and the Massachusetts Hospital Association, promulgate regulations necessary to modify these payment systems to account for: (i) the differences 3340 between the program administered by the office and the Title XVIII Medicare program,

3342 including the services and benefits covered; (ii) grouper and DRG relative weights for purposes of calculating the payment rates to reimburse acute hospitals at rates no less than the rates they are reimbursed by Medicare; (iii) the extent and duration of covered services; (iv) the populations served; and (v) any other adjustments to the payment methodology under this section as considered necessary by the office, based upon circumstances of individual hospitals.

3343

3344

3345

3346

3347

3349

3350

3351

3352

3353

3355

3357

3358

3359

3360

Following implementation of this section, the office shall ensure that the allowable reimbursement rates under this section for health services provided to uninsured individuals shall not thereafter be less than rates of payment for comparable services under the Medicare program, taking into account the adjustments required by this section.

- (b) By April 1 of the year preceding the start of the fund fiscal year, the office shall, after consultation with the office of Medicaid, and using the best data available, provide an estimate of the projected total reimbursable health services provided by acute hospitals and community health centers and emergency bad debt costs, the total funding available and any projected shortfall after adjusting for reimbursement payments to community health centers. If a shortfall in revenue exists in any fund fiscal year to cover projected costs for reimbursement of health services, the office shall allocate that shortfall in a manner that reflects each hospital's proportional financial requirement for reimbursements from the fund, including, but not limited to, the establishment of a graduated reimbursement system and under any additional regulations promulgated by the office.
- 3361 (c) The executive office of health and human services shall enter into interagency agreements with the department of revenue to verify income data for patients whose health care 3362 services are reimbursed by the Health Safety Net Trust Fund and to recover payments made by 3363

the fund for services provided to individuals who are ineligible to receive reimbursable health services or on whose behalf the fund has paid for emergency bad debt. The office shall promulgate regulations requiring acute hospitals to submit data that will enable the department of revenue to pursue recoveries from individuals who are ineligible for reimbursable health services and on whose behalf the fund has made payments to acute hospitals for such services or emergency bad debt. Any amounts recovered, including amounts received under chapter 62D, shall be deposited in the Health Safety Net Trust Fund, established in section 66.

3365

3368

3369

3370

3371

3372

3374

3375

3376

3379

3380

3381

3383

3384

3385

(d) The office shall not at any time make payments from the fund for any period in excess of amounts that have been paid into or are available in the fund for that period, but the office may temporarily prorate payments from the fund for cash flow purposes.

Section 70. (a) Acute hospitals and ambulatory surgical centers shall assess a health system benefit surcharge on all payments subject to surcharge in addition to the surcharge assessed under section 68. The health system benefit surcharge shall be distinct from any other 3377 amount paid by a surcharge payor for the services of an acute hospital or ambulatory surgical center. The health system benefit surcharge amount shall equal the product of (i) the health system benefit surcharge percentage and (ii) amounts paid for these services by a surcharge payor. The office shall calculate the health system benefit surcharge percentage by dividing \$40,000,000 by the projected annual aggregate payments subject to the health system benefit surcharge, excluding projected annual aggregate payments based on payments made by managed care organizations. The office shall determine the health system benefit surcharge percentage before the start of each fund fiscal year and may re-determine the health system benefit surcharge percentage before April 1 of each fund fiscal year if the office projects that the initial 3386 health system benefit surcharge percentage established the previous October will produce less

than \$30,000,000 or more than \$50,000,000 in health system benefit surcharge payments, excluding payments made by managed care organizations. Before each succeeding October 1, the office shall re-determine the health system benefit surcharge percentage incorporating any adjustments from earlier years. In each determination or redetermination of the health system 3390 benefit surcharge percentage, the office shall use the best data available as determined by the 3392 office of Medicaid and may consider the effect on projected health system benefit surcharge payments of any modified or waived enforcement under subsection (e). The office shall incorporate all adjustments, including, but not limited to, updates or corrections or final 3395 settlement amounts, by prospective adjustment rather than by retrospective payments or assessments. 3396

3388

3389

3391

3393

3394

3397

- (b) One half of all health system benefit surcharge payments shall be deposited in the Prevention and Wellness Trust Fund, established in section 2G of chapter 111. One half of all health system benefit surcharge payments shall be deposited in the e-Health Institute Fund, 3400 established in section 6E of chapter 40J.
- 3401 (c) Each acute hospital and ambulatory surgical center shall bill a health system benefit surcharge payor an amount equal to the health system benefit surcharge described in subsection 3402 3403 (a) as a separate and identifiable amount distinct from any amount paid by a surcharge payor for 3404 acute hospital or ambulatory surgical center services. Each health system benefit surcharge payor 3405 shall pay the health system benefit surcharge amount to the office for deposit in the Prevention 3406 and Wellness Trust Fund and the e-Health Institute Fund on behalf of said acute hospital or ambulatory surgical center. Upon the written request of a health system benefit surcharge payor, 3407 3408 the office may implement another billing or collection method for the health system benefit 3409 surcharge payor; provided, however, that the office has received all information that it requests

which is necessary to implement such billing or collection method; and provided further, that the office shall specify by regulation the criteria for reviewing and approving such requests and the elements of such alternative method or methods.

- (d) The office shall specify by regulation appropriate mechanisms that provide for
 determination and payment of a health system benefit surcharge payor's liability, including
 requirements for data to be submitted by health system benefit surcharge payors, acute hospitals
 and ambulatory surgical centers.
- 3417 (e) A health system benefit surcharge payor's liability to the fund shall in the case of a 3418 transfer of ownership be assumed by the successor in interest to the health system benefit 3419 surcharge payor.
- 3420 (f) The office shall establish by regulation an appropriate mechanism for enforcing a 3421 health system benefit surcharge payor's liability to the fund if a health system benefit surcharge 3422 payor does not make a scheduled payment to the funds; provided, however, that the office may, 3423 for the purpose of administrative simplicity, establish threshold liability amounts below which 3424 enforcement may be modified or waived. Such enforcement mechanism may include assessment 3425 of interest on the unpaid liability at a rate not to exceed an annual percentage rate of 18 per cent 3426 and late fees or penalties at a rate not to exceed 5 per cent per month. Such enforcement mechanism may also include notification to the office of Medicaid requiring an offset of 3427 payments on the claims of the health system benefit surcharge payor, any entity under common 3428 3429 ownership or any successor in interest to the health system benefit surcharge payor, from the office of Medicaid in the amount of payment owed to the fund including any interest and 3430 penalties and to transfer the withheld funds into said fund. If the office of Medicaid offsets 3431

3432 claims payments as ordered by the office, the office of Medicaid shall be considered not to be in breach of contract or any other obligation for payment of non-contracted services and a health system benefit surcharge payor whose payment is offset under an order of the office shall serve all Title XIX recipients under the contract then in effect with the executive office of health and human services. In no event shall the office direct the office of Medicaid to offset claims unless the health system benefit surcharge payor has maintained an outstanding liability to the fund for longer than 45 days and has received proper notice that the office intends to initiate enforcement actions under regulations promulgated by the office.

3433

3434

3435

3436

3437

3438

3439

3440

3441

3442

3443

3444

3447

3448

3449

3451

3452

(g) If a health system benefit surcharge payor fails to file any data, statistics or schedules or other information required under this chapter or by any regulation promulgated by the office, the office shall provide written notice to the payor. If a health system benefit surcharge payor fails to provide required information within 14 days after the receipt of written notice, or falsifies the same, the payor shall be subject to a civil penalty of not more than \$5,000 for each day on 3445 which the violation occurs or continues, which penalty may be assessed in an action brought on behalf of the commonwealth in any court of competent jurisdiction. The attorney general shall bring any appropriate action, including injunctive relief, necessary for the enforcement of this chapter.

Section 71. As used in sections 71 to 76 inclusive, the following words shall, unless the context requires otherwise, have the following meanings:— 3450

"Consumer," a person to whom a personal care attendant provides personal care services.

"PCA quality home care workforce council", "workforce council" or "the council", the 3453 Personal Care Attendant quality home care workforce council established under section 72.

"Personal care attendant," a person, including a personal aide, who has been selected by a consumer or the consumer's surrogate to provide personal care services to persons with disabilities or seniors under the MassHealth personal care attendant program or any successor 3457 program.

3454

3455

3456

3458

3459

3460

3461

3463

"Surrogate" means the consumer's legal guardian or person identified in a written agreement with the consumer as responsible for hiring, directing and firing on behalf of the consumer.

Section 72. (a) The PCA quality home care workforce council is established in the executive office of health and human services but shall not be subject to the control thereof to ensure the quality of long-term, in-home, personal care by recruiting, training and stabilizing the 3464 work force of personal care attendants.

(b) The PCA quality home care workforce council shall consist of 9 members appointed 3465 under this section. At all times, a majority of the members of the council shall be consumers as 3466 3467 defined in this chapter. In making appointments to the council, the governor shall appoint the 3468 secretary of the executive office of health and human services or a designee, who shall serve as 3469 chair, the secretary of labor and workforce development or a designee and 1 member from a slate 3470 of 3 consumers recommended by the governor's special advisory commission on disability 3471 policy. The auditor shall appoint 1 member from a slate of 3 consumers recommended by the 3472 developmental disabilities council, 1 member from a slate of 3 consumers recommended by the Massachusetts office on disability, and 1 member from a slate of 3 consumers recommended by the statewide independent living council. The attorney general shall appoint 1 member from a 3474 3475 slate of 3 consumers or consumer surrogates recommended by the Massachusetts home care

3476 association, 1 member from a slate of 3 consumers or consumer surrogates recommended by the Massachusetts council on aging and 1 member chosen at the attorney general's discretion. The 3477 secretary of the executive office of health and human services or a designee and the secretary of labor and workforce development or a designee shall be permanent members during their term in office. Appointees to the council shall serve 3-year terms. If a vacancy occurs, the executive 3480 officer who made the original appointment shall appoint a new council member to serve the 3482 remainder of the unexpired term or, in the event that the vacancy occurs as the result of the completion of a term, to serve a full term, and such appointment shall become immediately 3484 effective upon the member taking the appropriate oath. If the departing council member was appointed under a recommendation made under this paragraph, the executive officer shall make 3486 the new appointment from a slate of 3 recommendations put forth by the entity that originally recommended the departing council member. Members of the council may serve for successive terms of office. A majority of the council shall constitute a quorum for the transaction of any 3489 business. Members of the council shall not receive compensation for their council service but 3490 members shall be reimbursed for their actual expenses necessarily incurred in the performance of 3491 their duties.

3479

3481

3483

3488

- Section 73. (a) The workforce council shall carry out the following duties:
- 3493 (1) Undertake recruiting efforts to identify and recruit prospective personal care 3494 attendants:
- 3495 (2) Provide training opportunities, either directly or through contract, for personal 3496 care attendants and consumers;

- 3497 (3) Provide assistance to consumers and consumer surrogates in finding personal 3498 care attendants by establishing a referral directory of personal care attendants; provided that 3499 before placing a personal care attendant on the referral directory, the workforce council shall 3500 determine that the personal care attendant has met the requirements established by the executive 3501 office in its applicable regulations and has not stated in writing a desire to be excluded from the 3502 directory;
- 3503 (4) Provide routine, emergency and respite referrals of personal care attendants to consumers and consumer surrogates who are authorized to receive long-term, in-home personal 3505 care services through a personal care attendant;
- (5) Give preference in the recruiting, training, referral and employment of personal care attendants to recipients of public assistance or other low-income persons who 3508 would qualify for public assistance in the absence of such employment; and

3506

- 3509 (6) Cooperate with state and local agencies on health and aging and other federal, 3510 state and local agencies to provide the services described and set forth in this section. If, in the 3511 course of carrying out its duties, the PCA quality home care workforce council identifies 3512 concerns regarding the services being provided by a personal care attendant, the workforce 3513 council shall notify the relevant office.
- 3514 (b) In determining how best to carry out its duties, the PCA quality home care workforce council shall identify existing personal care attendant recruitment, training and referral resources made available to consumers or the consumer's surrogate by other state and local public, private 3516 3517 and nonprofit agencies. The council may coordinate with the agencies to provide a local presence for the council and to provide consumers or the consumer's surrogate greater access to personal

3519 care attendant recruitment, training and referral resources in a cost-effective manner. Using requests for proposals or similar processes, the council may contract with the agencies to provide recruitment, training and referral. The council shall provide an opportunity for consumer participation in coordination efforts.

3520

3521

3522

3523

3524

3525

3526

3527

3528

3529

3532

3533

3534

3535

3538

3539

(c) The commonwealth shall provide to the council a list of all personal care attendants who have been paid through the MassHealth personal care attendant program and shall update the list not less frequently than every 6 months to ensure that the council has a complete and accurate list at all times.

Section 74. (a) Consumers or the consumer's surrogate shall retain the right to select, hire, schedule, train, direct, supervise and terminate any personal care attendant providing services to them. Consumers or the consumer's surrogate may elect to receive long-term, inhome personal care services from personal care attendants who are not referred to them by the 3531 council.

(b) Personal care attendants shall be considered public employees, as defined by and solely for the purposes of, chapter 150E and section 17J of chapter 180. Said chapter 150E shall apply to personal care attendants except to the extent that chapter 150E is inconsistent with this section, in which case this section shall control. In addition, personal care attendants shall be treated as state employees solely for the purposes of sections 17A and 17G of chapter 180. Personal care attendants shall not be considered public employees or state employees for any 3537 purpose other than those set forth in this paragraph. The PCA quality home care workforce council shall be the employer, as defined by and solely for the purposes of said chapter 150E and said sections 17A, 17G and 17J of said chapter 180 and deductions under said sections 17A, 17G 3540

and 17J may be made by any entity authorized by the commonwealth to compensate personal care attendants through the MassHealth personal care attendant program. Personal care attendants shall not be eligible for benefits through the group insurance commission, the state board of retirement or the state employee workers' compensation program.

3543

- 3545 (c) Personal care attendants who are employees of the council under this section shall not be considered, for that reason, public employees or employees of the council for any other 3546 3547 purpose. Nothing in this chapter shall alter the obligations of the commonwealth or the consumer to provide their share of social security, federal and state unemployment taxes, Medicare and 3549 worker's compensation insurance under the Federal Insurance Contributions Act, federal and 3550 state unemployment law or the Massachusetts Workers' Compensation Act.
- 3551 (d) Consistent with section 9A of chapter 150E, no personal care attendant shall engage in a strike and no personal care attendant shall induce, encourage or condone any strike, work stoppage, slowdown or withholding of services by any personal care attendant.
- 3554 (e) The only bargaining unit appropriate for the purpose of collective bargaining shall be a statewide unit of all personal care attendants. The showing of interest required to request an 3556 election is 10 per cent of the bargaining unit. An intervener seeking to appear on the ballot must 3557 make the same showing of interest.
- 3558 (f) The council or its contractors, may not be held vicariously liable for the action or inaction of any personal care attendant, whether or not that personal care attendant was included 3559 3560 on the council's referral directory or referred to a consumer or the consumer's surrogate.
- 3561 (g) The members of the council shall be immune from any liability resulting from 3562 implementation of sections 71 to 76, inclusive.

3563 Section 75. (a) The PCA quality home care workforce council may make and execute 3564 contracts and all other instruments necessary or convenient for the performance of its duties or exercise of its powers, including contracts with public and private agencies, organizations, 3565 corporations and individuals to pay them for services rendered or furnished. 3566

(b) The council may offer and provide recruitment, training and referral services to personal care attendants and consumers of long-term in-home personal care services other than statutorily defined personal care attendants and consumers, for a fee to be determined by the 3570 council.

3567

3568

3569

3573

3574

- 3571 (c) The council may issue rules or regulations, as necessary, for the purpose and policies 3572 of sections 71 to 76, inclusive.
- (d) Subject to appropriation, the chairperson of the council with the council's approval may establish offices, employ and discharge employees, agents and contractors as necessary, and prescribe their duties and powers and fix their compensation, incur expenses, and create such 3576 liabilities as are reasonable and proper for the administration of sections 71 to 76, inclusive.
- 3577 (e) The council may solicit and accept for use any grant of money, services or property from the federal government, the state or any political subdivision or agency thereof, including federal matching funds under Title XIX of the Federal Social Security Act, and do all things 3579 3580 necessary to cooperate with the federal government, the state, or any political subdivision or agency thereof, in making an application for any grant. 3581
- 3582 (f) The council may coordinate its activities and cooperate with similar agencies in other 3583 states.

- 3584 (g) The council may establish technical advisory committees to assist the council.
- 3585 (h) The council may keep records and engage in research and the gathering of relevant 3586 statistics.
- 3587 (i) The council may acquire, hold or dispose of real or personal property, or any interest 3588 therein, and construct, lease or otherwise provide facilities for the activities conducted under 3589 sections 71 to 76, inclusive, but the workforce council may not exercise any power of eminent 3590 domain.
- (j) The council may delegate to the appropriate persons the power to execute contracts and other instruments on its behalf and delegate any of its powers and duties, if consistent with sections 71 to 76, inclusive.
- 3594 (k) The council may perform other acts necessary or convenient to execute the powers
 3595 expressly granted to it.
- Section 76. (a) The council shall conduct a performance review every 2 years, submit a report of the review to the legislature and the governor and make the report available to the public upon submission to the governor and the legislature.
- 3600 (b) The performance review and report shall include an evaluation of the health, welfare and satisfaction with services provided of the consumers receiving long-term in-home personal care services from personal care attendants under sections 71 to 76, inclusive, including the degree to which all required services have been delivered, the degree to which consumers receiving services from personal care attendants have ultimately required additional or more intensive services, such as home health care, or have been placed in other residential settings or

nursing homes, the promptness of response to consumer complaints and any other issue considered to be relevant.

- 3607 (c) The performance review report shall provide an explanation of the full cost of 3608 personal care services, including the administrative costs of the council, unemployment 3609 compensation, Social Security and Medicare payroll taxes paid and any oversight costs.
- 3610 (d) The performance review report shall make recommendations to the legislature and the 3611 governor for any amendments to sections 71 to 76, inclusive to further ensure the well-being of 3612 consumers, and the most efficient means of delivering required services.
- 3613 SECTION 105. Chapter 118G of the General Laws is hereby repealed.
- SECTION 106. Section 14 of chapter 122 of the General Laws, as appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 17 and 18, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.
- SECTION 107. Section 32 of chapter 123 of the General Laws, as so appearing, is hereby amended by striking out, in lines 4 and 5, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.
- SECTION 108. Section 33 of said chapter 123, as so appearing, is hereby amended by striking out, in lines 20 and 25, the words "division of health care finance and policy" and inserting in place thereof, in each instance, the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 109. Section 16 of chapter 123B of the General Laws, as so appearing, is hereby amended by striking out, in lines 4 and 5, the words "division of health care finance and policy" and inserting in place thereof the following words:- executive office of health and human services or a governmental unit designated by the executive office.

SECTION 110. Chapter 149 of the General Laws is hereby amended by striking out section 6D ½, as so appearing, and inserting in place thereof the following section:-

3632

3633

3634

3635

3636

3637

3638

3639

3640

Section 6D ½. No employee shall be penalized by an employer as a result of such employee's filing of an application to the Health Safety Net Trust Fund or otherwise providing notice to the executive office of health and human services or to a health care provider in regard to the need for health care services for that employee that results in the employer being required to reimburse the fund in whole or in part.

SECTION 111. Subsection (a) of section 188 of said chapter 149, as so appearing, is hereby amended by striking out the definition of "commissioner" and inserting in place thereof the following definition:- "Connector", the commonwealth health insurance connector established by chapter 176Q.

3641 SECTION 112. Said subsection (a) of said section 188 of said chapter 149, as so appearing, is hereby further amended by striking out the definition of "division".

SECTION 113. Subsection (c) of said section 188 of said chapter 149, as amended by section 134 of chapter 3 of the acts of 2011, is hereby further amended by striking out, in line 29, the words "commissioner of health care finance and policy", and inserting in place thereof the following word:- connector.

SECTION 114. Said subsection (c) of said section 188 of said chapter 149, as so 3648 amended, is hereby further amended by striking out, in lines 42, 57, 60, 69 and 70 the word 3649 "division" and inserting in place thereof, in each instance, the following word:- connector.

3650 SECTION 114A. Said subsection (c) of said section 188 of said chapter 149, as so 3651 amended, is hereby further amended by adding the following clause:-

(11) In calculating the fair share assessment, employees who have qualifying health insurance coverage from a spouse, parent, veteran's plan, Medicare, Medicaid or a plan or plans due to a disability or retirement shall not be included in the numerator or denominator for purposes of determining whether an employer is a contributing employer, as defined in 114.5 CMR 16.02.

SECTION 115. Said section 188 of said chapter 149, as appearing in the 2010 Official

Edition, is hereby amended by striking out, in lines 37 and 38, and in line 41, the words

"uncompensated care pool, or any successor thereto" and inserting in place thereof, in each

instance, the following words:- health safety net.

3661 SECTION 116. Section 1 of chapter 150E of the General Laws, as amended by section 3662 23 of chapter 93 of the acts of 2011, is hereby amended by striking out the words "28 of chapter 3663 118G" and inserting in place thereof the following words:- 70 of chapter 118E.

SECTION 117. Said section 1 of said chapter 150E of the General Laws, as so amended, is hereby further amended by striking out the words "29 of chapter 118G" and inserting in place thereof the following words:- 71 of chapter 118E.

SECTION 118. Subsection (c) of section 46 of chapter 151A of the General Laws, as appearing in the 2010 Official Edition, is hereby amended by striking out clause (7) and inserting in place thereof the following 2 clauses:-

3670 (7) to the commonwealth health insurance connector, information under an interagency
3671 agreement for the administration and enforcement of sections 17 and 18 of chapter 176Q and for
3672 the administration of the fair share employer contribution requirement under section 188 of
3673 chapter 149.

3674 (7½) to the executive office of health and human services, information under an
3675 interagency agreement for the administration and enforcement of paragraph (4) of subsection (a)
3676 of section 69 of chapter 118E.

3677

3678

3679

3680

3681

3682

3683

3684

SECTION 119. Section 13 of chapter 152 of the General Laws, as so appearing, is hereby amended by striking out, in lines 3 and 4, the words "division of health care finance and policy under the provisions of chapter one hundred and eighteen G" and inserting in place thereof the following words:- executive office of health and human services under chapter 118E or a governmental unit designated by the executive office.

SECTION 120. Said section 13 of said chapter 152, as so appearing, is hereby further amended by striking out, in lines 9, 10, 16 and 21, the word "division" and inserting in place thereof, in each instance, the following words:- executive office.

SECTION 121. Said section 13 of said chapter 152, as so appearing, is hereby further amended by striking out, in lines 22 and 23, the words "one hundred and eighteen G" and inserting in place thereof the following word:- 118E.

SECTION 122. Said section 13 of said chapter 152, as so appearing, is hereby further amended by striking out, in line 37, the words "one hundred and eighteen G" and inserting in place thereof the following word:- 118E.

3691 SECTION 122A. Chapter 175 of the General Laws is hereby amended by inserting after section 47AA, the following section:-

Section 47BB.For the purposes of this section, "telemedicine" as it pertains to the
delivery of health care services, shall mean the use of interactive audio, video or other electronic
media for the purpose of diagnosis, consultation or treatment. "Telemedicine" shall not include
the use of audio-only telephone, facsimile machine or e-mail.

An insurer may limit coverage of telemedicine services to those health care providers in a telemedicine network approved by the insurer.

A contract that provides coverage for services under this section may contain a provision for a deductible, copayment or coinsurance requirement for a health care service provided through telemedicine as long as the deductible, copayment or coinsurance does not exceed the deductible, copayment or coinsurance applicable to an in-person consultation.

3699

3700

3701

3702

Coverage for health care services under this section shall be consistent with coverage for health care services provided through in-person consultation.

3705 SECTION 123. Section 5 of chapter 176A of the General Laws, as so appearing, is 3706 hereby amended by striking out, in lines 34 and 35, the words "division of health care finance 3707 and policy, in this section called the division" and inserting in place thereof the following words:- executive office of health and human services, in this section called the executive office, or a governmental unit designated by the executive office.

3710 SECTION 124. Section 17 of said chapter 176A, as so appearing, is hereby amended by 3711 striking out, in lines 4 and 10, the word "division" and inserting in place thereof, in each 3712 instance, the following word:- institute.

3713 SECTION 124A. Section 6 of chapter 176J of the General Laws is hereby amended by 3714 striking subsection (c), as most recently amended by section 31A of chapter 359 of the acts of 3715 2010, and inserting in place thereof the following subsection:-

3716 (c) Notwithstanding any general or special law to the contrary, the commissioner may 3717 require carriers offering small group health insurance plans, including carriers licensed under 3718 chapters 175, 176A, 176B or 176G, to file all changes to small group product base rates and to 3719 small group rating factors at least 90 days before their proposed effective date. The commissioner shall disapprove any proposed changes to base rates that are excessive, inadequate 3720 3721 or unreasonable in relation to the benefits charged. The commissioner shall disapprove any 3722 change to small group rating factors that is discriminatory or not actuarially sound. The 3723 determination of the commissioner shall be supported by sound actuarial assumptions and methods, which shall be provided in writing to the carrier. Rate filing materials submitted for 3724 review by the division shall be deemed confidential and exempt from the definition of public records in clause Twenty-sixth of section 7 of chapter 4. The commissioner shall adopt 3726 regulations to carry out this section.

3728 SECTION 125. Subsection (d) of section 6 of chapter 176J of the General Laws, as 3729 appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 61 to 64,

3730 inclusive the words ", with the exception of any carrier whose Risk Based Capital Ratio, on a combined entity basis, falls below 300% for the most recent four consecutive quarters. For such 3731 carriers the reported contribution to surplus may not exceed 2.5 per cent", and inserting in place 3732 thereof the following words:-; provided, however, that for any carrier whose Risk Based Capital 3733 3734 Ratio, on a combined entity basis, falls below 300 per cent for the most recent 4 consecutive 3735 quarters, the reported contribution to surplus may not exceed 2.5 per cent; provided further, that for any carrier whose Risk Based Capital Ratio, on a combined entity basis, is greater than 600 3736 3737 per cent for the most recent 4 consecutive quarters, the reported contribution to surplus shall not 3738 exceed 0.5 per cent; and provided further, that for any carrier whose Risk Based Capital Ratio is greater than 700 per cent for the 4 most recent 4 consecutive quarters, the reported contribution 3739 3740 to surplus shall not exceed 0 per cent.

SECTION 126. The second sentence of the second paragraph of subsection (a) of section 11 of chapter 176J of the General Laws, as so appearing, is hereby amended by striking out, in lines 70 and 74, the words "6 of chapter 118G" and inserting in place thereof, in each instance, the following words:- 10 of chapter 12C.

SECTION 127. Section 12 of said chapter 176J, as so appearing, is hereby amended by striking out, in line 59, the word "division" and inserting in place thereof the following word:

institute.

3748 SECTION 128. Said section 12 of said chapter 176J, as so appearing, is hereby further amended by adding the following subsection:-

- 3750 (h) Any rates offered by a carrier to a certified group purchasing cooperative under this section shall be based on those group base premium rates that apply to individuals and small 3751 employer groups enrolling outside the group purchasing cooperative but may differ based on:
- 3753 (1) a benefit rate adjustment factor that would apply to the certified group 3754 purchasing cooperative product if its covered benefits are different than those that apply outside the certified group purchasing cooperative; 3755
- 3756 (2) a cooperative adjustment factor that would reflect the relative difference in 3757 the projected experience of the members projected to be enrolled in health benefit plans through 3758 the certified group purchasing cooperative relative to the projected experience of the members projected to be enrolled in health benefit plans outside the certified group purchasing 3759 3760 cooperative; or
- 3761 (3) any other rate adjustment factor resulting in a discount of up to 10 per cent. 3762 Any adjustment greater than 10 per cent shall require prior approval in writing from the 3763 commissioner.

3764

- SECTION 129. Subsection (e) of section 5 of chapter 176M of the General Laws, as so appearing, is hereby amended by striking out, in lines 94 to 96, the words "division of health care finance and policy established under chapter one hundred and eighteen G" and inserting in place thereof the following words:- institute of health care finance and policy established under chapter 3768 12C.
- 3769 SECTION 130. Said subsection (e) of said section 5 of said chapter 176M, as so 3770 appearing, is hereby further amended by striking out, in line 99, the word "division" and 3771 inserting in place thereof the following word:- institute.

3772 SECTION 131. Section 1 of chapter 1760 of the General Laws, as so appearing, is 3773 hereby amended by inserting after the definition of "Adverse determination" the following 3774 definition:-

"Allowed amount", the contractually agreed upon amount paid by a carrier to a health 3775 3776 care provider for health care services provided to an insured.

3777 SECTION 131A. Said section 1 of said chapter 176O, as so appearing, is hereby further amended by striking out the definition of "Behavioral health manager" and inserting in place 3778 thereof the following definition:-3779

3780 "Behavioral health manager", a company, organized under the law of the commonwealth or organized under the laws of another state and qualified to do business in the commonwealth, that has entered into a contractual arrangement with a carrier to provide or arrange for the provision of behavioral, substance use disorder and mental health services to voluntarily enrolled member 3784 of the carrier.

3781

3783

3785

3786

3787

SECTION 131B. Said section 1 of said chapter 176O, as so appearing, is hereby further amended by striking out the definition of "Emergency medical condition" and inserting in place thereof the following definition:-

3788 "Emergency medical condition", a medical condition, whether physical, behavioral, related to substance use disorder, or mental, manifesting itself by symptoms of sufficient severity, 3789 3790 including severe pain, that the absence of prompt medical attention could reasonably be expected 3791 by a prudent layperson who possesses an average knowledge of health and medicine, to result in placing the health of the insured or another person in serious jeopardy, serious impairment to 3792 3793 body function or serious dysfunction of any body organ or part or, with respect to a pregnant

woman, as further defined in section 1867(e)(1)(B) of the Social Security Act, 42 U.S.C. section 1395dd(e)(1)(B).

3796 SECTION 131C. Said section 1 of said chapter 176O, as so appearing, is hereby further 3797 amended by striking out the definition of "Health care services" and inserting in place thereof 3798 the following definition:-

"Health care services", services for the diagnosis, prevention, treatment, cure or relief of a physical, behavioral, substance use disorder or mental health condition, illness, injury or disease.

SECTION 132. Said section 1 of said chapter 176O, as so appearing, is hereby further amended by striking out the definition of "Incentive plan" and inserting in place thereof the following definition:-

3802

3803

3804

3805

3806

3807

3808

"Incentive plan," any compensation arrangement between a carrier and licensed health care professional or registered provider organization or organization that employs or utilizes services of 1 or more licensed health care professionals that may directly or indirectly have the effect of reducing or limiting services furnished to insureds of the organization.

3809 SECTION 133. Said section 1 of said chapter 176O, as so appearing, is hereby further 3810 amended by striking out the definition of "Licensed health care provider group".

3811 SECTION 134. Said section 1 of said chapter 176O, as so appearing, is hereby further amended by inserting after the definition of "Prospective review" the following 2 definitions:-

"Provider organization," any corporation, partnership, business trust, association or organized group of persons whether incorporated or not that consists of or represents 1 or more

providers in contracting with carriers for the payments the provider or providers receive for the provision of heath care services or as further defined in regulations promulgated by the institute of health care finance and policy under chapter 12C; provided, that "provider organization" shall include, but not be limited to, physician organizations, physician-hospital organizations, independent practice associations, provider networks, accountable care organizations and any other organization that contracts with carriers for payment for health care services.

"Registered provider organization" a provider organization that has been registered under chapter 12C.

SECTION 135. Section 2 of chapter 1760 of the General Laws, as so appearing, is hereby amended by striking out, in line 22, the word "division" and inserting in place thereof the following word:- institute.

SECTION 136. Section 5B of said chapter 176O, as so appearing, is hereby amended by striking out, in lines 11 and 12, the words "the division of health care finance and policy, the health care quality and cost council" and inserting in place thereof the following words:- the institute of health care finance and policy.

3830 SECTION 136A. Said chapter 176O is hereby amended by inserting after section 5B the 3831 following section:-

3826

3827

3828

3829

Section 5C. If the commissioner determines that a carrier is neglecting to comply with the coding standards and guidelines under this chapter in the form and within the time required the commissioner shall notify the carrier of such neglect. If the carrier does not come into compliance within a period determined by the commissioner, the carrier shall be fined \$5000 for each day during which such neglect continues.

3837 SECTION 137. Subsection (a) of section 6 of said chapter 176O, as so appearing, is hereby amended by striking out clauses (3) and (4) and inserting in place thereof the following 2 3838 3839 clauses:-

3840

3841

3842

3843

3844

3845

3846

3847

3848

3849

3851

3852

3855

3856

3857

3858

3859

(3) the limitations on the scope of health care services and any other benefits to be provided, including: (i) all restrictions relating to preexisting condition exclusions; (ii) an explanation of any facility fee, allowed amount, co-insurance, copayment, deductible or other amount that the insured may be responsible to pay to obtain covered benefits from network or out-of-network providers; and (iii) a toll-free telephone number and website established by the carrier that enables consumers to request and obtain from a carrier within 2 working days the amount the insured will be responsible to pay for a proposed admission, procedure or service that is a medically necessary covered benefit, based on the information available to the carrier at the time the request is made, including any facility fee, copayment, deductible or other out of pocket amount and the actual or maximum estimated allowed amount and co-insurance, for any covered health care benefits; provided, that the insured shall not be required to pay more than the 3850 disclosed amounts for the covered health care benefits; provided, however, that nothing in this section shall prevent carriers from imposing cost sharing requirements disclosed in the insured's evidence of coverage for unforeseen services that arise out of the proposed admission, procedure 3854 or service;

(4) the locations where, and the manner in which, health care services and other benefits may be obtained, including: (i) an explanation that whenever a proposed admission, procedure or service that is a medically necessary covered benefit is not available to an insured within the carrier's network, the carrier shall cover the out-of-network admission, procedure or service and the insured will not be responsible to pay more than the amount which would be required for

similar admissions, procedures or services offered within the carrier's network; and (ii) an explanation that whenever a location is part of the carrier's network, that the carrier shall cover medically necessary covered benefits delivered at that location and the insured shall not be responsible to pay more than the amount required for network services even if part of the medically necessary covered benefits are performed by out-of-network providers unless the insured has a reasonable opportunity to choose to have the service performed by a network provider;.

SECTION 138. Clause (1) of subsection (a) of section 7 of said chapter 176O, as so appearing, is hereby amended by striking out, in lines 18 and 19, the words "6 of chapter 118G" and inserting in place thereof the following words:- 11 of chapter 12C.

SECTION 139. Said clause (1) of said subsection (a) of said section 7 of said chapter 1760, as so appearing, is hereby further amended by striking out, in lines 20 and 21, the words "6 of said chapter 118G" and inserting in place thereof the following words:- 11 of said chapter 12C.

SECTION 140. Subsection (c) of section 9A of said chapter 176O, as so appearing, is hereby amended by striking out, in line 25, the words "6 of chapter 118G" and inserting in place thereof the following words:- 11 of chapter 12C; and.

3877 SECTION 141. Said section 9A of said chapter 176O, as so appearing, is hereby further amended by adding the following 2 subsections:-

3879 (d) limits the ability of either the carrier or the health care provider from disclosing the 3880 allowed amount and fees of services to an insured or insured's treating health care provider.

3881 (e) limits the ability of either the carrier or the health care provider from disclosing out-3882 of-pocket costs to an insured.

3883 SECTION 142. Subsection (a) of section 10 of said chapter 1760, as so appearing, is hereby amended by striking out, in line 2, the word "health". 3884

3885 SECTION 143. Said subsection (a) of said section 10 of said chapter 176O, as so appearing, is hereby further amended by inserting after the word "group", in line 2, the following 3886 3887 words:- or registered provider organization.

SECTION 144. Section 12 of said chapter 176O, as so appearing, is hereby amended by striking out subsection (a) and inserting in place thereof the following subsection:-

3888

3889

3890

3891

3893

3894

3897

3898

3899

3900

3901

(a) Utilization review conducted by a carrier or a utilization review organization shall be conducted under a written plan, under the supervision of a physician and staffed by appropriately trained and qualified personnel and shall include a documented process to: (i) review and evaluate its effectiveness; (ii) ensure the consistent application of utilization review criteria; and (iii) ensure the timeliness of utilization review determinations. The disclosure of utilization 3895 review criteria required by this section shall not apply to licensed, proprietary criteria purchased 3896 by a carrier or utilization review organization.

A carrier or utilization review organization shall adopt utilization review criteria and conduct all utilization review activities under said criteria. The criteria shall be, to the maximum extent feasible, scientifically derived and evidence-based, and developed with the input of participating physicians, consistent with the development of medical necessity criteria under section 16. Utilization review criteria shall be applied consistently by a carrier or a utilization 3902 review organization and made easily accessible and up-to-date on a carrier or utilization review

3903 organization's website to subscribers, health care providers and the general public. If a carrier or utilization review organization intends either to implement a new preauthorization requirement or restriction or amend an existing requirement or restriction, the carrier or utilization review organization shall ensure that the new or amended requirement or restriction shall not be 3906 3907 implemented unless the carrier's or utilization review organization's website has been updated to 3908 reflect the new or amended requirement or restriction.

3904

3905

3913

3909 Adverse determinations rendered by a program of utilization review or other denials of requests for health services, shall be made by a person licensed in the appropriate specialty 3911 related to such health service and, if applicable, by a provider in the same licensure category as 3912 the ordering provider.

SECTION 145. Said section 12 of said chapter 176O, as so appearing, is hereby further 3914 amended by adding the following subsection:-

3915 (f) Upon request by an insured or insured's treating health care provider, a carrier or utilization review organization shall make a determination regarding whether a proposed 3917 admission, procedure or service is medically necessary within 2 working days of obtaining all 3918 necessary information, except that a carrier or utilization review organization may choose not to 3919 perform such a review if the carrier or utilization review organization determines that the admission, procedure or service will be covered. Nothing in this subsection shall require a 3920 3921 treating health care provider to obtain information regarding whether a proposed admission, procedure or service is medically necessary on behalf of an insured. Nothing in this subsection shall restrict the ability of a carrier or utilization review organization to deny a claim for an 3923 admission, procedure or service if the admission, procedure or service was not medically 3924

necessary, based on information provided at the time of claim. Nothing in this subsection shall restrict the ability of a carrier or utilization review organization to deny a claim for an admission, procedure or service if other terms and conditions of coverage are not met at the time of service or time of claim.

SECTION 146. Section 15 of said chapter 176O, as so appearing, is hereby amended by striking out, in lines 2, 3, 5 and 6, 6, 9, 22, 25, 27, 46 and 47, 47, 49, 52, 60, 71 and 74, the word "physician" and inserting in place thereof, in each instance, the following word:- provider.

3929

3930

3931

3932 SECTION 147. Section 16 of said chapter 176O, as so appearing, is hereby amended by 3933 striking out subsection (b) and inserting in place thereof the following subsection:-

3934 (b) A carrier shall be required to pay for health care services ordered by a treating physician or a primary care provider if: (1) the services are a covered benefit under the insured's 3936 health benefit plan; and (2) the services are medically necessary. A carrier may develop 3937 guidelines to be used in applying the standard of medical necessity, as defined in this subsection. 3938 Any such medical necessity guidelines utilized by a carrier in making coverage determinations 3939 shall be: (i) developed with input from practicing physicians and participating providers in the 3940 carrier's or utilization review organization's service area; (ii) developed under the standards 3941 adopted by national accreditation organizations; (iii) updated at least biennially or more often as new treatments, applications and technologies are adopted as generally accepted professional 3943 medical practice; and (iv) evidence-based, if practicable. In applying such guidelines, a carrier 3944 shall consider the individual health care needs of the insured. Any such medical necessity guidelines criteria shall be applied consistently by a carrier or a utilization review organization 3945 and made easily accessible and up-to-date on a carrier or utilization review organization's 3946

3947 website to subscribers, health care providers and the general public. If a carrier or utilization 3948 review organization intends either to implement a new medical necessity guideline or amend an existing requirement or restriction, the carrier or utilization review organization shall ensure that 3950 the new or amended requirement or restriction shall not be implemented unless the carrier's or utilization review organization's website has been updated to reflect the new or amended 3952 requirement or restriction.

3949

3951

3953

3955

3957

3959

3960

3961

3962

3963

3965

SECTION 148. Subsection (c) of section 21 of said chapter 1760, as so appearing, is hereby amended by striking out, in lines 109 and 110, the words "division of health care finance and policy for use under section 6 of chapter 118G" and inserting in place thereof the following 3956 words:- institute of health care finance and policy for use under section 10 of chapter 12C.

SECTION 149. Said section 21 of said chapter 176O, as so appearing, is hereby further amended by striking out subsection (d) and inserting in place thereof the following 2 3958 subsections:-

- (d) If a carrier reports a risk-based capital ratio on a combined entity basis under subsection (a) that exceeds 700 per cent, the division shall hold a public hearing within 60 days of receiving such report. The carrier shall submit testimony on how the carrier will dedicate any additional surplus above the 700 per cent level to reducing the cost of health benefit plans or for health care quality improvement, patient safety or health cost containment programs consistent with the activities of the health care quality and finance authority. The division shall review such testimony and issue a final report on the results of the hearing.
- 3967 (e) The commissioner may waive specific reporting requirements in this section for classes of carriers for which the commissioner deems such reporting requirements to be

3969 inapplicable; provided, however, that the commissioner shall provide written notice of any such 3970 waiver to the joint committee of health care financing and the house and senate committees on 3971 ways and means.

3972 SECTION 150. Said chapter 1760 is hereby amended by adding the following 4 3973 sections:-

3974

3976

3978

3979

3980

3981

3982

3983

3984

3985

3986

Section 22. No carrier shall enter or renew an agreement or contract with any provider organization that is not registered under chapter 12C. Nothing herein shall require a carrier to negotiate a network contract with a registered provider organization, or with a registered 3977 provider organization for all providers that are part of, or represented by, a registered provider organization.

Section 23. A provider organization registered under section 10 of chapter 12C which utilizes alternative payment methodologies, as defined in section 1 of said chapter 12C, shall create an internal appeals process. The internal appeals process shall be available to the public in a written format and by request in electronic format. The internal appeals process shall be completed in 14 days from the filing of the appeal; provided, that an expedited internal appeal process shall be completed in 3 days for a patient with a terminal illness or in emergency situations, as defined by regulations promulgated by the department of public health. The decision on the appeal shall be in writing and shall notify the patient of the right to file a further 3987 external appeal.

3988 The department of public health shall establish by regulation an external review process 3989 for the review of grievances submitted by or on behalf of patients of provider organizations registered under section 10 of chapter 12C utilizing alternative payment methodologies. The 3990

3991 process shall specify the maximum amount of time for the completion of a determination and 3992 review after a grievance is submitted and shall include the right to have benefits continued pending appeal. The department shall establish expedited review procedures applicable to 3994 emergency and urgent care situations Section 24. (a) A payer or any entity acting for a payer under contract, when requiring prior authorization for a health care service or benefit, shall use and accept only the prior authorization forms designated for the specific types of services and benefits developed under subsection (c).

3993

3995

3996

3997

3998

4000

- (b) If a payer or any entity acting for a payer under contract fails to use or accept the required prior authorization form, or fails to respond within 2 business days after receiving a completed prior authorization request from a provider, pursuant to the submission of the prior authorization form developed as described in subsection (c), the prior authorization request shall 4002 be deemed to have been granted.
- 4003 (c) The division shall develop and implement uniform prior authorization forms for 4004 different health care services and benefits. The forms shall cover such health care services and 4005 benefits including, but not limited to, provider office visits, prescription drug benefits, imaging 4006 and other diagnostic testing, laboratory testing and any other health care services. The division shall develop forms for different kinds of services as it deems necessary or appropriate; provided 4007 that, all payers and any entities acting for a payer under contract shall use the uniform form 4008 designated by the division for the specific type of service. Six months after the full set of forms 4009 4010 has been developed, every provider shall use the appropriate uniform prior authorization form to request prior authorization for coverage of the health care service or benefit and every payer or 4011 4012 any entity acting for a payer under contract shall accept the form as sufficient to request prior 4013 authorization for the health care service or benefit.

4014	(d) The prior authorization forms developed under subsection (c) shall:
4015	(1) not exceed 2 pages;
4016	(2) be made electronically available; and
4017	(3) be capable of being electronically accepted by the payer after being
4018	completed.
4019	(e) The division, in developing the forms, shall:
4020	(1) seek input from interested stakeholders and shall seek to use forms that have
4021	been mutually agreed upon by payers and providers;
4022	(2) ensure that the forms are consistent with existing prior authorization forms
4023	established by the federal Centers for Medicare and Medicaid Services; and
4024	(3) consider other national standards pertaining to electronic prior authorization.
4025	(f) Nothing in this section shall limit a health plan from requiring prior authorization for
4026	services.
4027	Section 25. The division shall promulgate regulations under which a carrier may move
4028	members into and out of different payment methodologies, including, but not limited to, different
4029	product types, without mutual agreement from the participating provider.
4030	SECTION 151. Section 1 of chapter 176Q of the General Laws, as appearing in the 2010
4031	Official Edition, is hereby amended by inserting after the definition of "connector seal of
4032	approval" the following definition:-

4033 "Dependent", the spouse and children of any employee if such persons would qualify for 4034 dependent status under the Internal Revenue Code or for whom a support order could be granted under chapters 208, 209 or 209C. 4035

4036 SECTION 152. Said section 1 of said chapter 176Q, as so appearing, is hereby further amended by striking out the definition of "division". 4037

4038 SECTION 153. Said section 1 of said chapter 176Q, as so appearing, is hereby further amended by inserting after the definition of "eligible small groups" the following 2 definitions:-4039

4040 "Fiscal year", the 12 month period during which a hospital keeps its accounts and which ends in the calendar year by which it is identified.

4042

4043

4044

4045

4047

4049

4050

4051

4052

4053

"Free care", the following medically necessary services provided to individuals determined to be financially unable to pay for their care, in whole or in part, under applicable regulations of the connector: (1) services provided by acute hospitals; (2) services provided by community health centers; and (3) patients in situations of medical hardship in which major expenditures for health care have depleted or can reasonably be expected to deplete the financial resources of the individual to the extent that medical services cannot be paid, as determined by 4048 regulations of the connector.

SECTION 154. Said section 1 of said chapter 176Q, as so appearing, is hereby further amended by inserting after the definition of "mandated benefits" the following 2 definitions:-

"Medically necessary services", medically necessary inpatient and outpatient services as mandated under Title XIX of the Federal Social Security Act; provided, that "medically necessary services" shall not include: (1) non-medical services, such as social, educational and

vocational services; (2) cosmetic surgery; (3) canceled or missed appointments; (4) telephone conversations and consultations; (5) court testimony; (6) research or the provision of experimental or unproven procedures including, but not limited to, treatment related to sex-reassignment surgery, and pre-surgery hormone therapy; and (7) the provision of whole blood; and provided, however, that administrative and processing costs associated with the provision of blood and its derivatives shall be payable.

"Non-providing employer", an employer of a state-funded employee, as defined in this section; provided, however, that the term "non-providing employer" shall not include:—

- (i) an employer who complies with chapter 151F for such employee;
- 4063 (ii) an employer that is signatory to or obligated under a negotiated, bona fide 4064 collective bargaining agreement between such employer and bona fide employee representative 4065 which agreement governs the employment conditions of such person receiving free care;
- 4066 (iii) an employer who participates in the insurance reimbursement program; or
- 4067 (iv) an employer that employs not more than 10 employees.

4062

4071

4072

For the purposes of this definition, an employer shall not be considered to pay for or arrange for the purchase of health care services provided by acute hospitals and ambulatory surgical centers by making or arranging for any payments to the uncompensated care pool.

SECTION 155. Said section 1 of said chapter 176Q, as so appearing, is hereby further amended by inserting after the definition of "participating institution" the following definition:-

"Payments from non-providing employers", all amounts paid to the Uncompensated Care
Trust Fund or the General Fund or any successor fund by non-providing employers.

4075 SECTION 156. Said section 1 of said chapter 176Q, as so appearing, is hereby further 4076 amended by inserting after the definition of "rating factor" the following definition:-

4077 "State-funded employee", any employed person, or dependent of such person, who receives, on more than 3 occasions during any hospital fiscal year, health services paid for as free 4078 care; or any employed persons, or dependents of such persons, of a company that has 5 or more 4079 occurrences of health services paid for as free care by all employees in aggregate during any 4080 fiscal year; provided that an occurrence shall include all healthcare related services incurred 4081 during a single visit to a health care professional.

4083 SECTION 157. Said section 1 of said chapter 176Q, as so appearing, is hereby further amended by inserting after the definition of "sub-connector" the following definition:-4084

4085 "Uninsured patient", a patient who is not covered by a health insurance plan, a self-4086 insurance health plan or a medical assistance program.

4087

4088

4089

4091

SECTION 158. Subsection (m) of section 3 of chapter 176Q of the General Laws, as appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 84 and 85, the words "the board deems necessary to implement chapters 111M, 118G and 118H" and inserting 4090 in place thereof the following words:-, departments, commissions, authorities or political subdivisions the board considers necessary or appropriate to implement chapters 111M, 118E, 4092 118H and this chapter.

4093 SECTION 159. Said section 3 of said chapter 176 Q, as so appearing, is hereby further 4094 amended by adding the following subsection:-

4095 (u) to enter into contracts or agreements, at the board's discretion, with state departments, 4096 agencies, commissions, authorities, political subdivisions or any individuals, groups, non-profit 4097 or not-for-profit corporations, organizations or associations that are seeking affordable health insurance; provided further, that the connector shall serve as an agent or advisor to assist with or 4098 procure health insurance for said entities or persons. The board shall give preference to assisting 4099 4100 non-profit or not-for-profit corporations or individuals, groups, organizations or associations seeking the connector's assistance for populations that have been historically uninsured or 4101 underinsured. 4102

SECTION 160. Chapter 176Q of the General Laws is hereby amended by striking out section 7A and inserting in place thereof the following section:-

4103

4104

4105

4106

4107

4108

4109

4111

4112

Section 7A. (a) There shall be a small group wellness incentive pilot program to expand the prevalence of employee wellness initiatives by small businesses. The program shall be administered by the board of the connector, in consultation with the department of public health. The program shall provide subsidies and technical assistance for eligible small groups to implement evidence-based employee health and wellness programs to improve employee health, decrease employer health costs and increase productivity. 4110

- (b) An eligible small group shall be qualified to participate in the program if:
 - (1) the eligible small group purchases group coverage through the connector;
- 4113 (2) the eligible small group enrolls in an evidence-based, employee wellness 4114 program offered through the connector;

- 4115 (3) the eligible small group meets certain minimum criteria, as determined by the 4116 connector board; and
- 4117 (4) the eligible small group meets certain minimum employee participation 4118 requirements in the qualified wellness program, as determined by the connector board, in 4119 collaboration with the department of public health.
- 4120 (c) For eligible small groups participating in the program, the connector shall provide an 4121 annual subsidy not to exceed 15 per cent of eligible employer health care costs as calculated by 4122 the connector board. If the director determines that funds are insufficient to meet the projected 4123 costs of enrolling new eligible employers, the director shall impose a cap on enrollment in the 4124 program.
- (d) The connector shall report annually to the joint committee on community
 development and small business, the joint committee on health care financing and the house and
 senate committees on ways and means on the enrollment in the small business wellness incentive
 program and evaluate the impact of the program on expanding wellness initiatives for small
 groups.
 - (e) The connector shall promulgate regulations to implement this section.

- SECTION 161. Said chapter 176Q is hereby amended by adding the following 2 sections:-
- Section 17. (a) The connector shall prepare a form, to be called the employer health insurance responsibility disclosure, on which an employer shall report whether it is in compliance with chapter 151F and any other information required by the connector relative to

section 18 and paragraph (4) of subsection (a) of section 69 of chapter 118E. The form shall be completed, signed and returned to the institute by every employer with 11 or more full-time equivalent employees.

- (b) The connector shall prepare a form, to be called the employee health insurance responsibility disclosure, on which an employee of employers with 11 or more full-time equivalent employees who declines an employer-sponsored health plan shall report whether the employee has an alternative source of health insurance coverage. The form shall be completed and signed by the employee and shall be retained by the employer for 3 years. The institute may request a copy of the signed employee form.
- shall not be a public record, but the information shall be exchanged with the department of revenue, the commonwealth health insurance connector authority and the health care access bureau in the division of insurance under an interagency services agreement to enforce this section, sections 3 to 7A, inclusive and sections 3, 6B and 18B of chapter 118H. An employer who knowingly falsifies or fails to file with the connector any information required by this section or by any regulation promulgated by the connector shall be punished by a fine of not less than \$1,000 not more than \$5,000.
- Section 18. (a) The connector shall, upon verification of the provision of services and costs to a state-funded employee, assess a free rider surcharge on the non-providing employer under regulations promulgated by the connector.
- 4156 (b) The amount of the free rider surcharge on non-providing employers shall be
 4157 determined by the connector under regulations promulgated by the connector, and assessed by

4158 the connector not later than 3 months after the end of each hospital fiscal year, with payment by non-providing employers not later than 180 days after the assessment. The amount charged by the connector shall be greater than 10 per cent but not greater than 100 per cent of the cost to the state of the services provided to the state-funded employee, considering all payments received by the state from other financing sources for free care; provided that the "cost to the state" for services provided to any state-funded employee may be determined by the connector as a percentage of the state's share of aggregate costs for health services. The free rider surcharge shall only be triggered upon incurring \$50,000 or more, in any hospital fiscal year, in free care 4166 services for any employer's employees, or dependents of such persons, in aggregate, regardless of how many state-funded employees are employed by that employer.

4159

4160

4161

4162

4163

4164

- 4168 (c) The formula for assessing free rider surcharges on non-providing employers shall be set forth in regulations promulgated by the connector that shall be based on factors including, but 4169 4170 not limited to: (i) the number of incidents during the past year in which employees of the nonproviding employer received services reimbursed by the health safety net office under section 69 4171 of chapter 118E; (ii) the number of persons employed by the non-providing employer; (iii) the 4172 4173 proportion of employees for whom the non-providing employer provides health insurance.
- 4174 (d) If a state-funded employee is employed by more than 1 non-providing employer at the 4175 time the employee receives services, the connector shall assess a free rider surcharge on each said employer consistent with the formula established by the connector under this section. 4176
- 4177 (e) The connector shall specify by regulation appropriate mechanisms for implementing free rider surcharges on non-providing employers. Said regulations shall include, but not be 4178 limited to, the following:— 4179

- 4180 (i) appropriate mechanisms that provide for determination and payment of
 4181 surcharge by a non-providing employer including requirements for data to be submitted by
 4182 employers, employees, acute hospitals and ambulatory surgical centers, and other persons; and
- 4183 (ii) penalties for nonpayment or late payment by the non-providing employer,
 4184 including assessment of interest on the unpaid liability at a rate not to exceed an annual
 4185 percentage rate of 18 per cent and late fees or penalties at a rate not to exceed 5 per cent per
 4186 month.
- 4187 (f) All surcharge payments made under this section shall be deposited into the 4188 Commonwealth Care Trust Fund, established by section 2000 of chapter 29.
- 4189 (g) A non-providing employer's liability to that fund shall in the case of a transfer of 4190 ownership be assumed by the successor in interest to the non-providing employer's.
- (h) If a non-providing employer fails to file any data, statistics or schedules or other information required under this chapter or by any regulation promulgated by the connector, the connector shall provide written notice of the required information. If the employer fails to provide information within 2 weeks of receipt of said notice, or if it falsifies the same, it shall be subject to a civil penalty of not more than \$5,000 for each week on which such violation occurs or continues, which penalty may be assessed in an action brought on behalf of the commonwealth in any court of competent jurisdiction.
- 4198 (i) The attorney general shall bring any appropriate action, including injunctive relief, as
 4199 may be necessary for the enforcement of this section.

- (j) No employer shall discriminate against any employee on the basis of the employee's receipt of free care, the employee's reporting or disclosure of the employer's identity and other information about the employer, the employee's completion of a Health Insurance Responsibility Disclosure form, or any facts or circumstances relating to "free rider" surcharges assessed against the employer in relation to the employee. Violation of this subsection shall constitute a per se violation of chapter 93A.
- (k) A hospital, surgical center, health center or other entity that provides health safety net services shall provide an uninsured patient with written notice of the criminal penalties for committing fraud in connection with the receipt of health safety net services. The connector shall promulgate a standard written notice form to be made available to health care providers in English and foreign languages. The form shall further include written notice of every employee's protection from employment discrimination under this section.
- SECTION 162. The General Laws are hereby amended by inserting, after chapter 176R the following 2 chapters:

4214 CHAPTER 176S

- COMMONWEALTH HEALTH CARE QUALITY AND FINANCE AUTHORITY
- Section 1. As used in this chapter the following words shall, unless the context clearly requires otherwise, have the following meanings:-
- "Actual economic growth benchmark," the actual annual percentage change in the per capita state's gross state product, excluding the impact of business cycles, as established under section 7H½ of chapter 29.

4221	"Acute hospital," the teaching hospital of the University of Massachusetts Medical
4222	School and any hospital licensed under section 51 of chapter 111 and which contains a majority
4223	of medical-surgical, pediatric, obstetric and maternity beds, as defined by the department of
4224	public health.

4225 "Alternative payment contract", any contract between a provider or provider organization and a public health care payer or a private health care payer which utilizes alternative payment 4226 methodologies. 4227

4228 "Alternative payment methodologies", methods of payment that are not directly fee-forservice reimbursement for services; provided, that "alternative payment methodologies" may 4229 include, but not be limited to, global payments, shared savings arrangements, bundled payments 4230 4231 and episodic payments.

"Authority", the commonwealth health care quality and finance authority. 4232

4233

4234

"Beacon ACO", a certification given by the board of the authority to indicate that a provider organization meets certain standards regarding quality, cost containment and patient protection. 4235

4236 "Board", the board of the commonwealth health care quality and finance authority, established by section 2. 4237

4238 "Business entity", a corporation, association, partnership, limited liability company, limited liability partnership or other legal entity.

4240 "Carrier," an insurer licensed or otherwise authorized to transact accident or health 4241 insurance under chapter 175; a nonprofit hospital service corporation organized under chapter 4242 176A; a nonprofit medical service corporation organized under chapter 176B; a health maintenance organization organized under chapter 176G; and an organization entering into a preferred provider arrangement under chapter 176I, but not including an employer purchasing 4245 coverage or acting on behalf of its employees or the employees of 1 or more subsidiaries or affiliated corporations of the employer; provided that, unless otherwise noted, the term "carrier" shall not include any entity to the extent it offers a policy, certificate or contract that provides coverage solely for dental care services or visions care services.

4243

4244

4246

4247

4248

4249

4250

4251

4252

4253

4254

4255

4256

4257

4258

4259

4260

4261

4262

"Facility," a licensed institution providing health care services or a health care setting, including, but not limited to, hospitals and other licensed inpatient centers, ambulatory surgical or treatment centers, skilled nursing centers, residential treatment centers, diagnostic, laboratory and imaging centers and rehabilitation and other therapeutic health settings.

"Fee-for-service", a form of contract under which a provider or provider organization is paid for discrete and separate units of service and each provider is separately reimbursed for each discrete service rendered to a patient; provided, however, that up to 20 per cent of total reimbursement under such contracts may depend on the achievement of certain targets of performance or conduct.

"Institute", the institute of health care finance and policy established in chapter 12C.

"Health benefit plan", any individual, general, blanket or group policy of health, accident and sickness insurance issued by an insurer licensed under chapter 175; a group hospital service plan issued by a non-profit hospital service corporation under chapter 176A; a group medical service plan issued by a non-profit medical service corporation under chapter 176B; a group 4263 health maintenance contract issued by a health maintenance organization under chapter 176G; a

4264 coverage for young adults health insurance plan under section 10 of chapter 176J; provided that "health benefit plan" shall not include accident only, credit-only, limited scope vision or dental 4265 benefits if offered separately, hospital indemnity insurance policies if offered as independent, 4266 non-coordinated benefits which for the purposes of this chapter shall mean policies issued under 4267 4268 chapter 175 which provide a benefit not to exceed \$500 per day, as adjusted on an annual basis by the amount of increase in the average weekly wages in the commonwealth as defined in 4269 section 1 of chapter 152, to be paid to an insured or a dependent, including the spouse of an 4270 insured, on the basis of a hospitalization of the insured or a dependent, disability income 4271 4272 insurance, coverage issued as a supplement to liability insurance, specified disease insurance that is purchased as a supplement and not as a substitute for a health plan and meets any requirements the commissioner of insurance by regulation may set, insurance arising out of a workers 4274 compensation law or similar law, automobile medical payment insurance, insurance under which benefits are payable with or without regard to fault and which is statutorily required to be 4276 contained in a liability insurance policy or equivalent self insurance, long-term care if offered 4277 separately, coverage supplemental to the coverage provided under 10 U.S.C. section 55 if offered 4278 as a separate insurance policy, or any policy subject to chapter 176K or any similar policies 4279 4280 issued on a group basis, Medicare Advantage plans or Medicare Prescription drug plans; provided, further that "health benefit plan" shall not include a health plan issued, renewed or 4281 delivered within or without the commonwealth to an individual who is enrolled in a qualifying 4282 4283 student health insurance program under section 18 of chapter 15A which shall be governed by said chapter 15A; provided, further that the authority may by regulation define other health 4284 4285 coverage as a health benefit plan for the purposes of this chapter.

4286 "Health care cost growth benchmark," the projected annual percentage change in total 4287 health care expenditures in the commonwealth, as established in section 5.

"Health care entity", a provider, provider organization or carrier.

4288

4291

4292

4294

4295

4296

4297

4298

4299

4300

4301

4302

4303

4305

4289 "Health care professional," a physician or other health care practitioner licensed, accredited or certified to perform specified health services consistent with law. 4290

"Health care services," services for the diagnosis, prevention, treatment, cure or relief of a physical, behavioral, substance use disorder or mental health condition, illness, injury or 4293 disease.

"Health status adjusted total medical expenses", the total cost of care for the patient population associated with a provider group based on allowed claims for all categories of medical expenses and all non-claims related payments to providers, adjusted by health status and expressed on a per member per month basis, as calculated under section 9 of chapter 12C.

"Major service category," a set of service categories to be established by regulation, which may include: (i) acute hospital inpatient services, by major diagnostic category; (ii) outpatient and ambulatory services, by categories as defined by the Centers for Medicare and Medicaid, or as established by regulation, not to exceed 15, including a residual category for "all other" outpatient and ambulatory services that do not fall within a defined category; (iii) behavioral substance use disorder and mental health services by categories as defined by the Centers for Medicare and Medicaid, or as established by regulation; (iv) professional services, by categories as defined by the Centers for Medicare and Medicaid, or as established by regulation; 4306 and (v) sub-acute services, by major service line or clinical offering, as defined by regulation.

4307 "Medicaid program", the medical assistance program administered by the division of 4308 medical assistance under chapter 118E and in accordance with Title XIX of the Federal Social Security Act or any successor statute. 4309

"Medicare program", the medical insurance program established by Title XVIII of the 4310 Social Security Act. 4311

4312

4313

4317

4318

4319

4324

4325

4326

4327

"Net cost of private health insurance," the difference between health premiums earned and benefits incurred, which shall consist of: (i) all categories of administrative expenditures, as 4314 included in medical loss ratio regulations promulgated by the division of insurance; (ii) net 4315 additions to reserves; (iii) rate credits and dividends; and (iv) profits or losses, or as otherwise defined by regulations promulgated by the institute under chapter 12C. 4316

"Performance improvement plan," a plan submitted to the authority by a carrier, a provider or a provider organization under section 7, which shall be kept confidential by the board and shall not be considered a public record under clause Twenty-sixth of section 7 of chapter 4 4320 or chapter 66.

4321 "Projected economic growth benchmark," the long-term average projected percentage chance in the per capita state's gross state product, excluding the impact of business cycles, as established under section 7H½ of chapter 29. 4323

"Provider," a health care professional or a facility.

"Provider organization," any corporation, partnership, business trust, association or organized group of persons whether incorporated or not that consists of or represents 1 or more providers in contracting with carriers for the payments the provider or providers receive for the

provision of heath care services or as further defined in regulations promulgated by the institute of health care finance and policy under chapter 12C; provided, that "provider organization" shall include, but not be limited to, physician organizations, physician-hospital organizations, 4330 independent practice associations, accountable care organizations, provider networks and any 4331 4332 other organization that contracts with carriers for payment for health care services.

4329

4333

4334

4335

4336

4337

4338

4339

4340

4341

4342

4343

4344

4346

4347

4348

4349

"Specialty hospital," an acute hospital which qualifies for an exemption from the Medicare prospective payment system regulations or any acute hospital which limits its admissions to patients under active diagnosis and treatment of eyes, ears, nose and throat or to children or patients under obstetrical care.

"Total health care expenditures", the annual per capita sum of all health care expenditures in the commonwealth from public and private sources, including: (i) all categories of medical expenses and all non-claims related payments to providers, as included in the health status adjusted total medical expenses reported by the institute under subsection (d) of section 9 of chapter 12C; (ii) all patient cost-sharing amounts, such as, deductibles and copayments; and (iv) the net cost of private health insurance, or as otherwise defined by the institute in regulations promulgated under said chapter 12C.

Section 2. (a) There shall be a body politic and corporate and a public instrumentality to be known as the commonwealth health care quality and finance authority, which shall be an independent public entity not subject to the supervision and control of any other executive office. department, commission, board, bureau, agency or political subdivision of the commonwealth except as specifically provided in any general or special law. The exercise by the authority of the powers conferred by this chapter shall be considered to be the performance of an essential public

function. The purpose of the authority shall be to set health care cost containment goals for the commonwealth and to foster innovative health care delivery and payment models that lower health care cost growth while improving the quality of patient care.

4353 (b) There shall be a board, with duties and powers established by this chapter, that shall govern the authority. The authority's board shall consist of 11 members: the secretary of 4354 administration and finance, ex officio; the secretary of health and human services, ex officio; the 4355 secretary of housing and economic development, ex officio; 1 other member appointed by the 4356 governor whom shall be an expert in health care delivery and payment models; 3 members 4357 appointed by the attorney general, 1 of whom shall be a health economist, 1 of whom shall 4358 4359 represent the interests of businesses and 1 of whom shall have experience in the administration of a health care provider organization; 3 members appointed by the state auditor, 1 of whom 4360 shall be an expert in behavioral substance use disorder and mental health services and behavioral 4361 substance use disorder and mental health reimbursement systems, 1 of whom shall be a 4362 representative of a health consumer organization and 1 of whom shall be a representative of 4363 organized labor. The governor, attorney general and the auditor shall, by majority vote, jointly 4364 4365 appoint 1 member who is an expert in health care finance and policy in the commonwealth, to act as the chair. All members shall serve a term of 3 years, but a member appointed to fill a vacancy shall serve only for the unexpired term. An appointed member of the board shall be eligible for 4367 reappointment. The board shall annually elect 1 of its members to serve as the vice-chairperson. 4368 Each member of the board serving ex officio may appoint a designee under section 6A of chapter 4369 4370 30.

- 4371 (c) A member of the board shall not be employed by, a consultant to, a member of the 4372 board of directors of, affiliated with, have a financial stake in or otherwise be a representative of 4373 a health care entity while serving on the board.
- (d) Six members of the board shall constitute a quorum and the affirmative vote of 6
 4375 members of the board shall be necessary and sufficient for any action taken by the board. No
 4376 vacancy in the membership of the board shall impair the right of a quorum to exercise all the
 4377 rights and duties of the connector. Members shall serve without pay but shall be reimbursed for
 4378 actual expenses necessarily incurred in the performance of their duties. The chairperson of the
 4379 board shall report to the governor and to the general court not less frequently than annually.
- 4380 (e) Any action of the authority may take effect immediately and need not be published or 4381 posted unless otherwise provided by law. Meetings of the board shall be subject to sections 18 to 25, inclusive, of chapter 30A; but, said sections 18 to 25, inclusive, shall not apply to any 4382 meeting of members of the board serving ex officio in the exercise of their duties as officers of 4384 the commonwealth if no matters relating to the official business of the authority are discussed 4385 and decided at the meeting. The authority shall be subject to all other provisions of said chapter 30A and records pertaining to the administration of the authority shall be subject to section 42 of 4386 chapter 30 and section 10 of chapter 66. All moneys of the authority shall be considered to be 4387 public funds for purposes of chapter 12A. The operations of the authority shall be subject to 4388 chapter 268A and chapter 268B. 4389
- 4390 (f) The chairperson shall hire an executive director to supervise the administrative affairs
 4391 and general management and operations of the authority and also serve as secretary of the
 4392 authority, ex officio. The executive director shall receive a salary commensurate with the duties

4393	of the office. The executive director may appoint other officers and employees of the authority
4394	necessary to the functioning of the authority. Sections 9A, 45, 46 and 46C of chapter 30, chapter
4395	31 and chapter 150E shall not apply to the executive director of the authority. The executive
4396	director shall, with the approval of the board:
4397	(i) plan, direct, coordinate and execute administrative functions in conformity
4398	with the policies and directives of the board;
4399	(ii) employ professional and clerical staff as necessary;
4400	(iii) report to the board on all operations under the executive director's control
4401	and supervision;
4402	(iv) prepare an annual budget and manage the administrative expenses of the
4403	authority; and
4404	(v) undertake any other activities necessary to implement the powers and duties
4405	under this chapter.
4406	Section 3. The board of the authority shall set health care cost containment goals for the
4407	commonwealth and foster the innovation of health care delivery and payment models that lower
4408	health care cost growth while improving the quality of patient care. The board shall have all
4409	powers necessary or convenient to carry out and effectuate its purposes including, but not limited
4410	to, the power to:
4411	(a) to develop a plan of operation for the authority, which shall include, but not be limited
4412	to:
4413	(1) establishing procedures for operations of the authority;

4414	(2) establishing procedures for communications with the executive director;
4415	(3) establishing procedures for setting an annual health care cost growth
4416	benchmark;
4417	(4) holding annual hearings concerning the growth in total health care
4418	expenditures relative to the health care cost growth benchmark, including an examination of
4419	health care provider, provider organization and payer costs, prices and health status adjusted total
4420	medical expense trends;
4421	(5) providing an annual report on recommendations for strategies to meet future
4422	annual health care cost growth benchmarks and to promote an efficient health delivery system;
4.422	
4423	(6) establishing procedures that, in the event the annual health care cost growth
4424	benchmark is exceeded, require certain health care entities to file a performance improvement
4425	plan and the procedures for approving said plan;
4426	(7) establishing procedures for monitoring compliance and implementation by a
4427	health care entity of a performance improvement plan, including standards to ascertain whether a
4428	health care entity has failed to implement a performance improvement plan in good faith;
4429	(8) establishing procedures and developing criteria for the certification of certain
4430	provider organizations as Beacon ACOs, based on standards related to cost containment, quality
4431	improvement and patient protections;
4432	(9) establishing procedures to decertify certain provider organizations as Beacon
4433	ACOs;

4434	(10) developing best practices and standards for alternative payment
4435	methodologies to be adopted by the office of Medicaid, the group insurance commission and
4436	other state-funded health insurance programs;
4437	(11) fostering health care innovation by identifying, developing, supporting and
4438	evaluating health care delivery and payment reform models and best practices, in consultation
4439	with health care entities, that reduce health care cost growth while improving the quality of
4440	patient care; and
4441	(12) administering the Healthcare Payment Reform Fund, established under
4442	section 100 of chapter 194 of the acts of 2011, to support the activities of the authority;
4443	(b) to adopt by-laws for the regulation of its affairs and the conduct of its business;
4444	(c) to adopt an official seal and alter the same;
4445	(d) to maintain an office at such place or places in the commonwealth as it may
4446	designate;
4447	(e) to sue and be sued in its own name, plead and be impleaded;
4448	(f) to establish lines of credit, and establish 1 or more cash and investment accounts to
4449	receive payments for services rendered, appropriations from the commonwealth and for all other
4450	business activity granted by this chapter except to the extent otherwise limited by any applicable
4451	provision of the Employee Retirement Income Security Act of 1974;

(g) to approve the use of its trademarks, brand names, seals, logos and similar

4453 instruments by participating carriers, employers or organizations; and

(h) to enter into interdepartmental agreements with the institute of health care finance and policy, the executive office of health and human services, the division of insurance and any other state agencies the board considers necessary.

4457 Section 4. There shall be an advisory board to the authority. The advisory board shall advise on the overall operation and policy of the authority. The advisory board shall consist of 7 4458 4459 ex-officio members, including the state auditor, the inspector general, the attorney general, the commissioner of insurance, the executive director of the institute of health care finance and 4460 policy, the commissioner of public health and the executive director of the group insurance 4461 commission, or their designees; and 15 additional members to be appointed by the governor, 1 of 4462 4463 whom shall be a representative of a health care quality improvement organization recognized by the federal Centers for Medicare and Medicaid Services, 1 of whom shall be a representative of 4465 the Institute for Healthcare Improvement recommended by the organization's board of directors, 1 of whom shall be a representative of the Massachusetts chapter of the National Association of 4466 Insurance and Financial Advisors, 1 of whom shall be a representative of the Massachusetts 4467 Association of Health Underwriters, Inc., 1 of whom shall be a representative of the 4468 4469 Massachusetts Medicaid Policy Institute, Inc., 1 of whom shall be a expert in health care policy from a foundation or academic institution, 1 of whom shall be a representative of a nongovernmental purchaser of health insurance, 1 of whom shall be an organization representing the 4471 4472 interests of small businesses with fewer than 50 employees, 1 of whom shall be an organization representing the interests of large businesses with 50 or more employees, 1 of whom shall be a 4473 4474 physician licensed to practice in the commonwealth and 1 of whom shall be a non-physician 4475 health care professional licensed to practice in the commonwealth; 1 of whom shall be an expert 4476 in racial and ethnic health disparities; 1 of whom shall be a representative of an organization

representing the interests of academic medical centers; 1 of whom shall be a member of

MassMEDIC; and 1 of whom shall be selected from a list of 2 names provided by the President

of the Massachusetts AFL-CIO.

Section 5. (a) Not later than April 15 of every year, the board shall establish a health care cost growth benchmark for the average growth in total health care expenditures in the commonwealth for the next calendar year. The authority shall establish procedures to prominently publish the annual health care cost growth benchmark on the authority's website.

- (b) For calendar years 2012-2015, the health care cost growth benchmark shall be equal to the economic growth benchmark established under section 7H½ of chapter 29, plus 0.5%.
- 4486 (c) For calendar years 2016 and thereafter, the health care cost growth benchmark shall be equal to the economic growth benchmark established under section 7H½ of chapter 29. 4488 Section 6. (a) Not later than October 1 of every year, the board shall hold public hearings based 4489 on the report submitted by the institute under section 15 of chapter 12C comparing the growth in 4490 total health care expenditures to the health care cost growth benchmark for the previous calendar 4491 year. The hearings shall examine health care provider, provider organization and private and public health care payer costs, prices, and cost trends, with particular attention to factors that contribute to cost growth within the commonwealth's health care system. The attorney general 4493 4494 may intervene in such hearings.
 - (b) Public notice of any hearing shall be provided at least 60 days in advance.

4495

4496 (c) The authority shall identify as witnesses for the public hearing a representative sample 4497 of providers, provider organizations, payers and others, including: (i) at least 3 academic medical 4498 centers, including the 2 acute hospitals with the highest level of net patient service revenue; (ii) at least 3 disproportionate share hospitals, including the 2 hospitals whose largest per cent of gross patient service revenue is attributable to Title XVIII and XIX of the federal Social Security Act or other governmental payers; (iii) community hospitals from at least 3 separate regions of the state; (iv) freestanding ambulatory surgical centers from at least 3 separate regions of the state; (v) community health centers from at least 3 separate regions of the state; (vi) the 5 private health care payers with the highest enrollments in the state; (vii) any managed care organization that provides health benefits under Title XIX or under the commonwealth care health insurance program; (viii) the group insurance commission; (ix) at least 3 municipalities that have adopted chapter 32B; (x) at least 3 provider organizations, at least 1 of which shall be a physician organization and at least 1 of which has been certified as a Beacon ACO; and (xi) any witness identified by the attorney general or the institute of health care finance and policy.

4499

4500

4501

4502

4503

4504

4505

4506

4507

4508

4509

4510 (d) Witnesses shall provide testimony under oath and subject to examination and cross examination by the board, the executive director of the institute and the attorney general at the 4511 public hearing in a manner and form to be determined by the board, including without limitation: 4512 (i) in the case of providers and provider organizations, testimony concerning payment systems, 4513 care delivery models, payer mix, cost structures, administrative and labor costs, capital and 4515 technology cost, adequacy of public payer reimbursement levels, reserve levels, utilization 4516 trends, relative price, quality improvement and care-coordination strategies, investments in health information technology, the relation of private payer reimbursement levels to public payer 4517 4518 reimbursements for similar services, efforts to improve the efficiency of the delivery system and efforts to reduce the inappropriate or duplicative use of technology; and (ii) in the case of private 4519 and public payers, testimony concerning factors underlying premium cost and rate increases, the 4520

4521 relation of reserves to premium costs, the payer's efforts to develop benefit design, network design and payment policies that enhance product affordability and encourage efficient use of health resources and technology including utilization of alternative payment methodologies, efforts by the payer to increase consumer access to health care information, efforts by the payer to promote the standardization of administrative practices and any other matters as determined by the board. The board shall solicit testimony from any payer which has been identified by the institute's annual report under section 15 of chapter 12C as (i) paying providers more than 10 per cent above or more than 10 percent below the weighted average relative price or (ii) entering into alternative payment contracts that vary by more than 10 per cent. Any payer identified by the institute's report shall explain the extent of price variation between the payer's participating providers and describe any efforts to reduce such price variation.

4522

4523

4524

4525

4526

4527

4528

4529

4531

4532 (e) In the event that the institute's annual report under section 15 of chapter 12C finds 4533 that the percentage change in total health care expenditures exceeded the health care cost benchmark in the previous calendar year, the authority may identify additional witnesses for the 4534 public hearing. Witnesses shall provide testimony subject to examination and cross examination 4535 4536 by the board, the executive director of the institute and attorney general at the public hearing in a manner and form to be determined by the board, including without limitation: (i) testimony concerning unanticipated events that may have impacted the total health care cost expenditures, 4538 including, but not limited to, a public health crisis such as an outbreak of a disease, a public 4539 safety event or a natural disaster; (ii) testimony concerning trends in patient acuity, complexity 4540 4541 or utilization of services; (iii) testimony concerning trends in input cost structures, including, but not limited to, the introduction of new pharmaceuticals, medical devices and other health 4542 4543 technologies; (iv) testimony concerning the cost of providing certain specialty services, including but not limited to, the provision of health care to children, the provision of cancer-related health care and the provision of medical education; (v) testimony related to unanticipated administrative costs for carriers, including, but not limited to, costs related to information technology, administrative simplification efforts, labor costs and transparency efforts; (vi) testimony related to costs due the implementation of state or federal legislation or government regulation; and (vii) any other factors that may have led to excessive health care cost growth.

(f) The authority shall compile an annual report concerning spending trends and underlying factors, along with any recommendations for strategies to increase the efficiency of the health care system. The report shall be based on the authority's analysis of information provided at the hearings by providers, provider organizations and insurers, data collected by the institutes under sections 9, 10 and 11 of chapter 12C, and any other information the authority considers necessary to fulfill its duties under this section, as further defined in regulations promulgated by the authority. The report shall be submitted to the chairs of the house and senate committees on ways and means, the chairs of the joint committee on health care financing and shall be published and available to the public not later than December 31 of each year. The report shall include any legislative language necessary to implement the recommendations

Section 7. (a) The authority shall provide confidential notice to health care entities whose increase in health status adjusted total medical expense is considered excessive and who threaten the ability of the state to meet the health care cost growth benchmark as identified by the institute under section 16 of chapter 12C. Such notice shall state that the health care entity has been identified as having an excessive increase in health status adjusted total medical expense.

(b) For calendar year 2015, in the event that the institute's annual report under section 15 of chapter 12C finds that average percentage change in cumulative total health care expenditures from 2012 to 2014 exceeded the average health care cost growth benchmark from 2012 to 2014, and in order to support the state's efforts to meet future health care cost growth benchmarks, as established in section 5, the authority shall establish procedures to assist health care entities to improve efficiency and reduce cost growth through the requirement of certain health care entities to file and implement a performance improvement plan.

4565

4566

4567

4568

4569

4570

4571

4572

4573

4574

4575

4576

4577

4578

4579

4580

4581

4583

Beginning in calendar year 2016, in the event that the institute's annual report under said section 15 of said chapter 12C finds that percentage change in total health care expenditures exceeded the health care cost growth benchmark in the previous calendar year, and in order to support the state's efforts to meet future health care cost growth benchmarks, as established in said section 5, the authority shall establish procedures to assist health care entities to improve efficiency and reduce the cost growth through the requirement of certain health care entities to file and implement a performance improvement plan.

- (c) In addition to the confidential notice provided under subsection (a), the authority may provide confidential notice to the health care entity that it will be required to file a performance improvement plan. Within 45 days of receiving this notice from the authority, the health care 4582 entity shall either:
 - (1) file a confidential performance improvement plan with the authority; or
- 4584 (2) file a confidential application with the authority to waive or extend the 4585 requirement to file a performance improvement plan. The health care entity may file any documentation or supporting evidence with the authority to support the health care entity's 4586

application to waive or extend the requirement to file a performance improvement plan. The 4588 authority shall require the health care entity to submit any other relevant information it deems necessary in considering the waiver or extension application. 4589

4590 All information submitted shall remain confidential and exempt from disclosure under clause Twenty-sixth of section 7 of chapter 4 and chapter 66. 4591

4592

4593

4594

- (d) The authority may waive or delay the requirement for a health care entity to file a performance improvement plan in response to a waiver or extension request filed under paragraph (2) of subsection (c) based on a consideration of the following factors, in light of all 4595 information received from the health care entity:
- 4596 (1) the costs, price and utilization trends of the health care entity over time, and any demonstrated improvement to reduce health status adjusted total medical expenses; 4597
- 4598 (2) any ongoing strategies or investments that the health care entity is 4599 implementing to improve future long-term efficiency and reduce cost growth, including 4600 certification as a Beacon ACO;
- (3) whether the factors that led to increased costs for the health care entity can 4602 reasonably be considered to be outside of the control of the entity and unanticipated;
- 4603 (4) the overall financial condition of the health care entity;
- 4604 (5) the proportionate impact of the health care entity's costs on the growth of total health care medical expenses statewide; 4605
- 4606 (6) a significant deviation between the projected economic growth benchmark and 4607 the actual economic growth benchmark, as established under section 7H½ of chapter 29; and

4608 (7) any other factors the authority considers relevant, including any information or 4609 testimony collected by the authority under the subsection (e) of section 6.

If the authority declines to waive or extend the requirement for the health care entity to

file a performance improvement plan, the authority shall provide confidential notice to the health

care entity that its application for a waiver or extension was denied and the health care entity

shall file a performance improvement plan within 45 days.

- 4614 (e) A health care entity shall file a performance improvement plan: (i) within 45 days of receipt of a notice under subsection (c); (ii) if the health care entity has requested a waiver or 4615 extension, within 45 days of receipt of a notice that such waiver or extension has been denied; or (iii) if the health care entity is granted an extension, on the date given on such extension. The 4617 4618 performance improvement plan shall be generated by the health care entity and shall identify the causes of the entity's cost growth and shall include, but not be limited to, specific strategies, 4619 4620 adjustments and action steps the entity proposes to implement to improve cost performance, as 4621 measured by health status adjusted total medical expenses. The proposed performance 4622 improvement plan shall include specific identified and measurable expected outcomes and a 4623 timetable for implementation. The timetable for a performance improvement plan shall not exceed 18 months. 4624
- (f) The authority shall approve any performance improvement plan that it determines is reasonably likely to address the underlying cause of the entity's cost growth and has a reasonable expectation for successful implementation.
- 4628 (g) If the board determines that the performance improvement plan is unacceptable or 4629 incomplete, the authority may provide consultation on the criteria that have not been met and

may allow an additional time period, up to 30 calendar days, for resubmission; provided however, that all aspects of the performance improvement plan shall be proposed by the health care entity and the authority shall not require specific elements for approval.

- 4633 (h) Upon approval of the proposed performance improvement plan, the authority shall notify the health care entity to begin immediate implementation of the performance improvement 4634 plan. Public notice shall be provided by the authority on its website identifying that the health 4635 care entity is implementing a performance improvement plan; provided however, that the 4636 performance improvement plan itself shall remain confidential. All health care entities 4637 implementing an approved performance improvement plan shall be subject to additional 4638 4639 confidential reporting requirements and compliance monitoring, as determined by the authority. 4640 The authority shall provide assistance to the health care entity in the successful implementation of the performance improvement plan. 4641
 - (i) All health care entities shall, in good faith, work to implement the performance improvement plan. At any point during the implementation of the performance improvement plan the health care entity may file amendments to the performance improvement plan, subject to approval of the authority.

4642

4643

4644

4645

(j) At the conclusion of the timetable established in the performance improvement plan, the health care entity shall report to the authority regarding the outcome of the performance improvement plan was found to be unsuccessful, the authority shall either: (i) extend the implementation timetable of the existing performance improvement plan; (ii) approve amendments to the performance improvement plan as proposed by the health care entity; (iii) require the health care entity to submit a new performance

4652 improvement plan under subsection (e); or (iv) waive or delay the requirement to file any 4653 additional performance improvement plans.

- 4654 (k) Upon the successful completion of the performance improvement plan, or a decision by the board to waive or delay the requirement to file a new performance improvement plan, the 4655 identity of the health care entity shall be removed from the authority's website. 4656
- 4657 (1) If the authority determines that a health care entity has: (i) willfully neglected to file a performance improvement plan with the authority within 45 days as required under subsection 4658 4659 (e); (ii) failed to file an acceptable performance improvement plan in good faith with the 4660 authority; (iii) failed to implement the performance improvement plan in good faith; or (iv) knowingly failed to provide information required by this section to the authority or that 4661 4662 knowingly falsifies the same, the authority may assess a civil penalty to the health care entity of not more than \$500,000. The authority shall seek to promote compliance with this section and 4663 shall only impose a civil penalty as a last resort.
- (m) The authority may submit a recommendation of proposed legislation to the joint committee on health care financing if the authority believes that further legislative authority is 4666 4667 needed to assist health care entities to implement successful performance improvement plans or to ensure compliance under this section. 4668

4665

4669 (n) The authority shall promulgate regulations as necessary to implement this section; provided however, that notice of any proposed regulations shall be filed with the joint committee 4670 on state administration and the joint committee on health care financing at least 180 days before 4671 4672 adoption.

Section 8. (a) The authority, in consultation with the advisory board, shall develop standards and a common application form for certain provider organizations to be voluntarily certified as Beacon ACOs. The purpose of the Beacon ACO certification process shall be to encourage the adoption of certain best practices by provider organizations in the commonwealth related to cost containment, quality improvement and patient protection. Provider organizations seeking this certification shall apply directly to the authority and shall submit all necessary documentation as required by the authority. The Beacon ACO certification shall be assigned to all provider organizations that meet the standards developed by the board.

(b) In developing standards for Beacon ACO certification, the authority shall review the best practices employed by health care entities in the commonwealth and the standards included in models developed by the Centers for Medicare & Medicaid Services, including the Pioneer ACO, the Medicare Shared Savings Model and any safety net accountable care organization models, and shall include, at a minimum, a requirement that all Beacon ACOs shall: (i) commit to entering alternative payment methodology contracts with other purchasers; (ii) be a legal entity with its own tax identification number, recognized and authorized under the laws of the commonwealth; (iii) include patient and consumer representation on its governance; and (iv) commit to ensuring at least 50 per cent of the Beacon ACO's primary care providers are meaningfully using certified EHR technology as defined in the HITECH Act and subsequent Medicare regulations.

4692 (c) The board shall develop additional standards necessary to be certified as a Beacon
4693 ACO, related to quality improvement, cost containment and patient protections. In developing
4694 additional standards, the board shall consider, at a minimum, the following requirements for
4695 Beacon ACOs:

4696 (1) to reduce the growth of health status adjusted total medical expenses over 4697 time, consistent with the state's efforts to meet the health care cost growth benchmark 4698 established under section 5;

4699 (2) to improve the quality of health services provided, as measured by the 4700 statewide quality measure set and other appropriate measures;

4701 (3) to ensure patient access to health care services across the care continuum. including, but not limited to, access to: preventive and primary care services; emergency 4703 services; hospitalization services; ambulatory patient services; mental health, substance use disorder and behavioral health services; access to specialty care units, including, but are not limited to, burn, coronary care, cancer care, including the services of a comprehensive cancer 4705 4706 center, as defined in section 8 of chapter 118E, neonatal care, post-obstetric and post operative 4707 recovery care, pulmonary care, renal dialysis and surgical, including trauma and intensive care units; pediatric services; obstetrics and gynecology services; diagnostic imaging and screening 4709 services; clinical laboratory and pathology services; maternity and newborn care services and related mental health outcomes; radiation therapy and treatment services; skilled nursing 4710 facilities; family planning services; home health services; treatment and prevention services for 4711 alcohol and other drug abuse; breakthrough technologies and treatments; allied health services 4712 including, but not limited to, advance practice nurses, optometric care, direct access to 4713 chiropractic services and physical therapy, occupational therapists, dental care, midwifery 4714 services, and end-of-life care services, including hospice and palliative care; and establishing 4715 4716 mechanisms to protect patient provider choice, including parameters for out of Beacon 4717 ACOarrangements;

(4) to accept and promote alternative payment methodologies consistent with the standards developed by the authority under section 9 and the adoption of payment incentives that improve quality and care coordination, including, but not limited to, incentives to reduce avoidable hospitalizations, avoidable readmissions, adverse events and unnecessary emergency room visits; incentives to reduce racial, ethnic and linguistic health disparities in the patient population; and in all cases ensuring that alternative payment methodologies do not create any incentive to deny or limit medically necessary care, especially for patients with high risk factors or multiple health conditions:

4718

4719

4720

4721

4722

4723

4724

4725

4729

4733

4734

4736

4737

4738

4726 (5) to improve access to certain primary care services, including but not limited to, by having a demonstrated primary care and care coordination capacity and a minimum number of 4727 practices engaged in becoming patient centered medical homes; 4728

(6) to improve access to health care services and quality of care for vulnerable populations including, but not limited to, children, the elderly, low-income individuals, 4731 individuals with disabilities, individuals with chronic illnesses and racial and ethnic minorities, including demonstrating an ability to provide culturally and linguistically appropriate care, patient education and outreach provided by community health workers.

(7) to promote the integration of mental health, substance use disorder and behavioral, substance use disorder and mental health services with primary care services including, but not limited to, the establishment of a behavioral health medical home, recovery coaching and peer support and services provided by peer support workers, certified peer specialists and licensed alcohol and drug counselors;

(8) to promote patient-centeredness by, including, but not limited to, establishing mechanisms to conduct patient outreach and education on the necessity and benefits of care coordination, including group visits and chronic disease self-management programs; demonstrating an ability to engage patients in shared decision making taking into account patient preferences; demonstrating an ability to effectively involve patients in care transitions to improve the continuity and quality of care across settings, with case manager follow up; demonstrating an ability to engage and activate patients at home, through methods such as home visits or telemedicine, to improve self-management; establishing mechanisms to evaluate patient satisfaction with the access and quality of their care; establishing mechanismss between payers and the provider organization such that any shared savings between the provider and the payer shall contain a mechanism to return a percentage of the savings to the Beacon ACO participants; and establishing mechanisms to protect patient provider choice, including parameters for accessing care outside of the provider organization;

4739

4740

4741

4742

4743

4744

4745

4746

4747

4749

4750

4751

4752

4753

4756

4758

4759

(9) to adopt certain health information technology, data analysis functions and performance management programs, including, but not limited to, population-based management 4754 tools and functions; data stratification by sex and sex-race groups; the ability to aggregate and analyze clinical data; the ability to electronically exchange patient summary records across providers who are members of the Beacon ACO and other providers in the community to ensure continuity of care; the ability to provide access to multi-payer claims data and performance 4757 reports and the ability to share performance feedback on a timely basis with participating providers; the ability to enable the beneficiary access to electronic health information; and the 4760 utilization of a proven performance management program, including, but not limited to, 4761 participation in the 2011-2012 Health Care Criteria for Performance Excellence as developed in

4762 conjunction with the Baldrige Criteria for Performance Excellence administered by the National Institutes of Standards and Technology of the United States Department of Commerce; 4763

4764 (10) to demonstrate excellence in the area of quality improvement and care coordination, as evidenced by the success of previous or existing care coordination, pay for performance, patient centered medical home, quality improvement or health outcomes 4766 improvement initiatives, including, but not limited to, a demonstrated commitment to reducing 4767 4768 avoidable hospitalizations, adverse events and unnecessary emergency room visits;

4769

4773

4774

4776

4777

4778

4779

4780

(11) to adopt protocols to promote provider integration, both with providers 4770 within and outside of the provider organization, including, but not limited to, clinical integration of the medical director of the laboratory, accredited or certified under the federal Clinical 4771 4772 Laboratory Improvements Act of 1988, providing these services to the organization;

(12) to promote community-based wellness programs and community health workers, consistent with efforts funded by the department of public health through the 4775 Prevention and Wellness Trust Fund established in section 2G of chapter 111 and to promote other activities that integrate community public health interventions with an emphasis on the social determinants of health and which have been proven to improve health;

(13) to promote worker training programs and skills training opportunities for employees of the provider organization, consistent with efforts funded by the secretary of labor and workforce development through the Health Care Workforce Transformation Trust Fund;

4781 (14) to adopt certain governance structure standards, including standards related 4782 to financial conflicts of interest and transparency;

4783 (15) to adopt certain financial capacity standards, including certification under 4784 subsection (e) of section 10 of chapter 12C, to protect Beacon ACOs from assuming excess risk; 4785 and

4786 (16) to demonstrate the administrative, clinical and financial capability to meet the primary and 4787 secondary care needs of a defined population of patients, consisting of a minimum number of 4788 covered lives, as established by the authority;

(17) any other requirements the board considers necessary.

4789

4790

4792

4793

4794

4795

4797

4798

4799

- (d) The authority shall update the standards for certification as a Beacon ACO at least every 2 years, or at such other times as the authority determines necessary. In developing the standards, the authority shall seek to allow for provider organizations of different compositions, including, but not limited to, hospital and physician organizations, physician group entities and independent physician organizations, to successfully apply for certification. The authority may waive certain Beacon ACO financial capacity standards for provider organizations composed of safety net providers, including community hospitals, high Medicaid disproportionate share hospitals and their affiliated providers, if the authority determines that such standards represent an insurmountable barrier to successful certification. The Authority shall not deny a Beacon ACO certification based solely on the geographic location or size of the provider organization.
- 4800 (e) Provider organizations seeking to maintain certification shall renew their certification 4801 as a Beacon ACO every 2 years. Failure to meet the requirements represented in the certification 4802 may result in decertification, as determined by the board.

Section 9. The authority, in consultation with the advisory board, shall develop best practices and standards for alternative payment methodologies for use by the group insurance

4805 commission, the office of Medicaid and any other state funded insurance program. Any alternative payment methodology shall: (1) support the state's efforts to meet the health care cost 4806 benchmark established in section 5; (2) include incentives for high quality, coordinated care, 4807 including wellness services, primary care services and behavioral health services; (3) include a 4808 risk adjustment element based on health status; (4) to the extent possible, include a risk 4809 4810 adjustment element that takes into account functional status, socioeconomic status or cultural factors; (5) preserve the use of intergovernmental transfer financing mechanisms by the 4811 governmental acute public hospital consistent with the Medical Assistance Trust Fund provisions 4812 4813 in effect as of fiscal year 2012; and (6) recognize the unique circumstances of high Medicaid disproportionate share hospitals and other safety net providers with concentrated care in government programs. The authority shall also consider methodologies to account for the 4815 following costs: (i) medical education; (ii) stand-by services and emergency services, including, but not limited to, trauma units and burn units; ; (iii) services provided by disproportionate share 4817 4818 hospitals or other providers serving underserved populations, including but not limited to, groups which suffer adverse health outcomes based on race, sex, ethnicity, disability, housing type, 4819 income level, primary language or educational attainment; (iv) services provided to children; (v) 4821 research; (vi) care coordination and community based services provided by allied health 4822 professionals, including, but not limited to, community health workers, legal advocates, medical interpreters, clinical prevention specialists, human services workers, social workers and licensed 4823 4824 alcohol and drug counselors; (vii) the greater integration of behavioral, substance use disorder and mental health; (viii) the use and the continued advancement of new medical technologies, 4825 4826 treatments, diagnostics or pharmacology products that offer substantial clinical improvements 4827 and represent a higher cost than the use of current therapies; (ix) culturally and linguistically

appropriate services; (x) interpreter services; (xi) dedicated care management responsibilities and administrative responsibilities in alternative payment methodologies; and (xii) costs associated with the services of a comprehensive cancer center, as defined in section 8 of chapter 118E.

Any best practices and standards developed under this section shall be shared with all private health plans for their voluntary adoption.

Section 10. (a) The authority, in consultation with the advisory board, shall administer the
Healthcare Payment Reform Fund, established under section 100 of chapter 194 of the acts of
Under Section 10. (a) The authority in consultation with the advisory board, shall administer the
Healthcare Payment Reform Fund, established under section 100 of chapter 194 of the acts of
Under Section 10. (a) The authority in consultation with the advisory board, shall administer the
Under Section 10. (b) The authority in consultation with the advisory board, shall administer the
Under Section 10. (c) The authority is a consultation with the advisory board, shall administer the
Under Section 10. (d) The authority is a consultation with the advisory board, shall administer the
Under Section 10. (e) The authority is a consultation with the advisory board, shall administer the
Under Section 10. (e) The authority is a consultation with the advisory board, shall administer the
Under Section 10. (e) The authority is a consultation with the advisory board, shall administer the
Under Section 10. (e) The authority is a consultation with the advisory board, shall administer the
Under Section 10. (e) The authority is a consultation with the advisory board, shall administer the
Under Section 10. (e) The authority is a consultation with the advisory board, shall administer the authority is a consultation with the advisory board, shall administer the authority is a consultation with the advisory board, shall administer the authority is a consultation with the advisory board, shall administer the authority is a consultation with the advisory board, shall administer the authority is a consultation with the authority

- (b) The authority shall establish a competitive process for health care entities to develop, implement, or evaluate promising models in payment and health care service delivery.

 Assistance from the authority may take the form of incentives, grants, technical assistance, evaluation assistance or partnerships, as determined by the authority.
- (c) Prior to making a request for proposals under subsection (b), the authority shall solicit ideas for payment changes and health care delivery service reforms directly from providers, provider organizations, carriers, research institutions, health professionals, public institutions of higher education, community-based organizations and private-public partnerships, or any combination thereof. The authority shall review payment and service delivery models so submitted and shall seek input from other relevant stakeholders in evaluating their potential.
- (d) The authority shall consider proposals that achieve the following goals: (i) to support safety-net provider and disproportionate share hospital participation in new payment and health care service delivery models; (ii) to support the successful implementation of performance

4850 improvement plans by health care entities under section 7; (iii) to support cooperative effort between representatives of employees and management that are focused on controlling costs and improving the quality of care through workforce engagement; (iv) to support the evaluation of mobile health and connected health technologies to improve health outcomes among underserved patients with chronic diseases; and (v) to develop the capacity to safely and effectively treat chronic, common and complex diseases in rural and underserved areas and to monitor outcomes of those treatments.

4851

4853

4854

4855

4856

4858

4859

4860

4861

4863

4865

4866

4867

(e) All approved activities funded through the Healthcare Payment Reform Fund shall support the commonwealth's efforts to meet the health care cost growth benchmark established under section 5, and shall include measurable outcomes in both cost reduction and quality improvement.

- (f) To the maximum extent feasible, the authority shall seek to coordinate expenditures from the Healthcare Payment Reform Fund with other public expenditures from the Prevention and Wellness Trust Fund, the e-Health Institute Trust Fund, the Health Care Workforce Transformation Trust Fund, the Distressed Community Hospital Fund, the executive office of health and human services, any funding available through the Medicare program and the CMS Innovation Center, established under the federal Patient Protection and Affordable Care Act and any funding expended under the Delivery System Transformation Initiative Master Plan and hospital-specific plans approved in the MassHealth section 1115 demonstration waiver.
- 4868 (g) Activities funded through the Healthcare Payment Reform Fund which demonstrates measurable success in improving care or reducing costs shall be shared with other providers, provider organizations and payers as model programs which may be voluntarily adopted by such 4870 other health care entities. The authority may also incorporate any successful models and 4871

practices into its standards for the Beacon ACO certification under section 8 and for alternative payment methodologies established for state-funded programs under section 9.

4874 (h) The authority shall, annually on or before January 31, report on expenditures from the Healthcare Payment Reform Fund. The report shall include, but not be limited to: (i) the revenue 4875 credited to the fund; (ii) the amount of fund expenditures attributable to the administrative costs 4876 of the authority; (iii) an itemized list of the funds expended through the competitive process and 4877 a description of the grantee activities; and (iv) the results of the evaluation of the effectiveness of 4878 the activities funded through grants. The report shall be provided to the chairs of the house and 4879 senate committees on ways and means and the joint committee on health care financing and shall 4880 4881 be posted on the authority's website.

Section 11. (a) All expenses incurred in carrying out this chapter shall be payable solely from funds provided under the authority of this chapter and no liability or obligations shall be incurred by the authority under this chapter beyond the extent to which monies shall have been provided under this chapter.

4882

4883

4884

4885

4886

4887

4888

4889

4890

- (b) The authority shall be liable on all claims made as a result of the activities, whether ministerial or discretionary, of any member, officer or employee of the authority acting as such, except for willful dishonesty or intentional violation of the law, in the same manner and to the same extent as a private person under like circumstances; provided, however, that the authority shall not be liable to levy or execution on any real or personal property to satisfy judgment, for interest prior to judgment, for punitive damages or for any amount in excess of \$100,000.
- 4892 (c) No person shall be liable to the commonwealth, to the authority or to any other person 4893 as a result of the person's activities, whether ministerial or discretionary, as a member, officer or

employee of the authority except for willful dishonesty or intentional violation of the law;

provided, however, that such person shall provide reasonable cooperation to the authority in the

defense of any claim. Failure of such person to provide reasonable cooperation shall cause such

person to be jointly liable with the authority, to the extent that such failure prejudiced the defense

of the action.

- (d) The authority may indemnify or reimburse any person, or a person's personal representative, for losses or expenses, including legal fees and costs, arising from any claim, action, proceeding, award, compromise, settlement or judgment resulting from such person's activities, whether ministerial or discretionary, as a member, officer or employee of the authority; provided, that the defense of settlement thereof shall have been made by counsel approved by the authority. The authority may procure insurance for itself and for its members, officers and employees against liabilities, losses and expenses which may be incurred by virtue of this section or otherwise.
- 4907 (e) No civil action under this chapter shall be brought more than 3 years after the date 4908 upon which the cause thereof accrued.
- 4910 (f) Upon dissolution, liquidation or other termination of the authority, all rights and
 4910 properties of the authority shall pass to and be vested in the commonwealth, subject to the rights
 4911 of lien holders and other creditors. In addition, any net earnings of the authority, beyond that
 4912 necessary for retirement of any indebtedness or to implement the public purpose or purposes or
 4913 program of the commonwealth, shall not inure to the benefit of any person other than the
 4914 commonwealth.

Section 12. The authority shall keep an accurate account of all its activities and of all its 4916 receipts and expenditures and shall annually make a report thereof as of the end of its fiscal year to its board, to the governor, to the general court and to the state auditor, such reports to be in a form prescribed by the board, with the written approval of the auditor. The board or the auditor may investigate the affairs of the authority, may severally examine the properties and records of 4920 the authority and may prescribe methods of accounting and the rendering of periodical reports in relation to projects undertaken by the authority. The authority shall be subject to biennial audit by the state auditor. 4922

Section 13. The authority may adopt regulations to implement this chapter.

4924 **CHAPTER 176T**

4915

4917

4918

4919

4921

4923

4925

4926

4928

4929

4931

4932

4933

4934

4935

CONSUMER CHOICE OF PHYSICIAN ASSISTANT SERVICES

Section 1. As used in this chapter, the following words shall, unless the context clearly 4927 requires otherwise, have the following meanings:

"Carrier", an insurer licensed or otherwise authorized to transact accident or health insurance under chapter 175; a nonprofit hospital service corporation organized under chapter 4930 176A; a nonprofit medical service corporation organized under chapter 176B; a health maintenance organization organized under chapter 176G; an organization entering into a preferred provider arrangement under chapter 176I; a contributory group general or blanket insurance for persons in the service of the commonwealth under chapter 32A; a contributory group general or blanket insurance for persons in the service of counties, cities, towns and districts and their dependents under chapter 32B; the medical assistance program administered 4936 by the office of Medicaid under chapter 118E and under Title XIX of the Social Security Act or

4937 any successor statute; and any other medical assistance program operated by a governmental unit for persons categorically eligible for such program. 4938

4939 "Commissioner", the commissioner of insurance.

4942

4947

4949

4950

4951

4952

4953

"Insured", an enrollee, covered person, insured, member, policyholder or subscriber of a 4940 4941 carrier.

"Nondiscriminatory basis", a carrier shall be providing coverage on a non-discriminatory 4943 basis if its plan does not contain any annual or lifetime dollar or unit of service limitation 4944 imposed on coverage for the care provided by a physician assistant which is less than any annual or lifetime dollar or unit of service limitation imposed on coverage for the same services by other participating providers. 4946

"Participating provider', a provider who, under terms and conditions of a contract with the carrier or with its contractor or subcontractor, has agreed to provide health care services to an insured with an expectation of receiving payment, other than coinsurance, co-payments or deductibles, directly or indirectly, from the carrier.

"Physician assistant", a person who is a graduate of an approved program for the training of physician assistants who is supervised by a registered physician under sections 9C to 9H, inclusive, of chapter 112, and who has passed the Physician Assistant National Certifying Exam 4954 or its equivalent.

4955 "Primary care provider", a health care professional qualified to provide general medical 4956 care for common health care problems who (i) supervises, coordinates, prescribes or otherwise

4957 provides or proposes health care services; (ii) initiates referrals for specialist care and 4958 chiropractic care; and (iii) maintains continuity of care within the scope of practice.

4959

4960

4961

4962

4964

4965

4966

4967

4968

4969

4970

4971

4973

Section 2. The commissioner and the group insurance commission shall require that all carriers recognize physician assistants as participating providers subject to section 3 and shall include coverage on a nondiscriminatory basis to their insureds for care provided by physician assistants for the purposes of health maintenance, diagnosis and treatment. Such coverage shall include benefits for primary care, intermediate care and inpatient care, including care provided in a hospital, clinic, professional office, home care setting, long-term care setting, mental health or substance abuse program, or any other setting when rendered by a physician assistant who is a participating provider and is practicing within the scope of the physician assistant's professional authority as defined by statute, rule and physician delegation to the extent that such policy or contract currently provides benefits for identical services rendered by a provider of health care licensed by the commonwealth.

Section 3. A participating provider physician assistant practicing within the scope of the physician assistant's license, including all regulations requiring collaboration with or supervision by a physician under section 9E of chapter 112, shall be considered qualified within the carrier's 4972 definition of primary care provider to an insured.

4974 Section 4. Notwithstanding any general or special law to the contrary, a carrier that requires the designation of a primary care provider shall provide its insured with an opportunity 4975 4976 to select a participating provider physician assistant as a primary care provider.

4977 Section 5. Notwithstanding any general or special law to the contrary, a carrier shall 4978 ensure that all participating provider physician assistants are included on any publicly accessible list of participating providers for the carrier. 4979

4980 Section 6. A complaint for noncompliance against a carrier shall be filed with and 4981 investigated by the commissioner or the group insurance commission, whichever shall have regulatory authority over the carrier. The commissioner and the group insurance commission 4982 4983 shall promulgate regulations to implement this chapter.

4984 SECTION 163. Clause (5) of subsection (d) of section 8A of chapter 180 of the General 4985 Laws, as appearing in the 2010 Official Edition, is hereby amended by striking out, in lines 100 and 101, the words "division of health care finance and policy pursuant to chapter 118G" and 4986 4987 inserting in place thereof the following words:- institute of health care finance and policy under 4988 chapter 12C.

SECTION 164. Subsection (a) of section 9 of chapter 209C of the General Laws, as so appearing, is hereby amended by striking out, in lines 36 and 37, the words "the division of 4990 4991 medical assistance or division of health care finance and policy" and inserting in place thereof 4992 the following words:- the office of Medicaid or the executive office of health and human 4993 services.

4989

4994 SECTION 165. Section 60K of chapter 231 of the General Laws, as so appearing, is 4995 hereby amended by striking out, in line 14, the figure "4" and inserting in place thereof the following figure: - 2. 4996

4997 SECTION 166. Said chapter 231 is hereby amended by inserting after section 60K, the 4998 following section:-

4999	Section 60L. (a) Except as provided in this section, a person shall not commence an
5000	action against a provider of health care as defined in the seventh paragraph of section 60B unless
5001	the person has given the health care provider written notice under this section of not less than
5002	182 days before the action is commenced.
5003	(b) The notice of intent to file a claim required under subsection (a) shall be mailed to the
5004	last known professional business address or residential address of the health care provider who is
5005	the subject of the claim.
5006	(c) The 182 day notice period in subsection (a) shall be shortened to 90 days if:
5007	(1) the claimant has previously filed the 182 day notice required against another
5008	health care provider involved in the claim; or
5009	(2) the claimant has filed a complaint and commenced an action alleging medical
	(2) the claimant has filed a complaint and commenced an action alleging medical malpractice against 1 or more of the health care providers involved in the claim.
5010	malpractice against 1 or more of the health care providers involved in the claim.
5010 5011 5012	malpractice against 1 or more of the health care providers involved in the claim. (d) The 182 day notice of intent required in subsection (a) shall not be required if the
5010 5011 5012	malpractice against 1 or more of the health care providers involved in the claim. (d) The 182 day notice of intent required in subsection (a) shall not be required if the claimant did not identify and could not reasonably have identified a health care provider to
5010 5011 5012 5013	malpractice against 1 or more of the health care providers involved in the claim. (d) The 182 day notice of intent required in subsection (a) shall not be required if the claimant did not identify and could not reasonably have identified a health care provider to which notice shall be sent as a potential party to the action before filing the complaint;
50105011501250135014	malpractice against 1 or more of the health care providers involved in the claim. (d) The 182 day notice of intent required in subsection (a) shall not be required if the claimant did not identify and could not reasonably have identified a health care provider to which notice shall be sent as a potential party to the action before filing the complaint; (e) The notice given to a health care provider under this section shall contain, but need

5018	(3) the manner in which it is claimed that the applicable standard of care was
5019	breached by the health care provider;
5020	(4) the alleged action that should have been taken to achieve compliance with the
5021	alleged standard of care;
5022	(5) the manner in which it is alleged the breach of the standard of care was the
5023	proximate cause of the injury claimed in the notice; and
5024	(6) the names of all health care providers that the claimant is notifying under this
5025	section in relation to a claim.
5026	(f) Not later than 56 days after giving notice under this section, the claimant shall allow
5027	the health care provider receiving the notice access to all of the medical records related to the
5028	claim that are in the claimant's control and shall furnish release for any medical records related
5029	to the claim that are not in the claimant's control, but of which the claimant has knowledge.
5030	This subsection shall not restrict a patient's right of access to the patient's medical records under
5031	any other law.
5032	(g) Within 150 days after receipt of notice under this section, the health care provider or
5033	authorized representative against whom the claim is made shall furnish to the claimant or the
5034	claimant's authorized representative a written response that contains a statement including the
5035	following:
5036	(1) the factual basis for the defense, if any, to the claim;
5037	(2) the standard of care that the health care provider claims to be applicable to the
5038	action;

- 5039 (3) the manner in which it is claimed by the health care provider that there was or 5040 was not compliance with the applicable standard of care; and
- 5041 (4) the manner in which the health care provider contends that the alleged 5042 negligence of the health care provider was or was not a proximate cause of the claimant's alleged 5043 injury or alleged damage.
- (h) If the claimant does not receive the written response required under subsection (g) within the required 150 day time period, the claimant may commence an action alleging medical malpractice upon the expiration of the 150 day time period. If a provider fails to respond within 150 days and that fact is made known to the court in the plaintiffs' complaint or by any other means then interest on any judgment against that provider shall accrue and be calculated from the date that the notice was filed rather than the date that the suit is filed. At any time before the expiration of the 150 day period, the claimant and the provider may agree to an extension of the 150 day period.
 - (i) If at any time during the applicable notice period under this section a health care provider receiving notice under this section informs the claimant in writing that the health care provider does not intend to settle the claim within the applicable notice period, the claimant may commence an action alleging medical malpractice against the health care provider, so long as the claim is not barred by the statute of limitations or repose.

5052

5053

5054

5055

5056

(j) A lawsuit against a health care provider filed within 6 months of the statute of limitations expiring as to any claimant, or within 1 year of the statute of repose expiring as to any claimant, shall be exempt from compliance with this section.

5060 (k) Nothing in this section shall prohibit the filing of suit at any time in order to seek 5061 court orders to preserve and permit inspection of tangible evidence.

SECTION 167. Section 85K of said chapter 231, as appearing in the 2010 Official 5063 Edition, is hereby amended by inserting, in line 8, after the word "costs", the following words:-

5064 ; provided, however, in the context of medical malpractice claims against a non-profit charity providing health care, such cause of action shall not exceed the sum of \$100,000, exclusive of interest and costs.

SECTION 168. Chapter 233 of the General Laws is hereby amended by inserting after section 79K, the following new section:-

Section 79L. (a) As used in this section, the following words shall, unless the context clearly requires otherwise, have the following meanings:

5071

5072

5073

5074

"Facility", a hospital, clinic, or nursing home licensed under chapter 111, a psychiatric facility licensed under chapter 19 or a home health agency; provided, that "facility" shall also include any corporation, professional corporation, partnership, limited liability company, limited liability partnership, authority or other entity comprised of such facilities.

"Health care provider", any of the following health care professionals licensed under the chapter 112: a physician, podiatrist, physical therapist, occupational therapist, dentist, dental hygienist, optometrist, nurse, nurse practitioner, physician assistant, chiropractor, psychologist, independent clinical social worker, speech-language pathologist, audiologist, marriage and family therapist or mental health counselor; provided, that "health care provider" shall also

5080 include any corporation, professional corporation, partnership, limited liability company, limited 5081 liability partnership, authority, or other entity comprised of such health care providers.

"Unanticipated outcome", the outcome of a medical treatment or procedure, whether or not resulting from an intentional act, that differs from an intended result of such medical treatment or procedure.

5085

5086

5087

5088

5089

5090

5091

5093

5094

5095

5096

5097

5098

5099

(b) In any claim, complaint or civil action brought by or on behalf of a patient allegedly experiencing an unanticipated outcome of medical care, any and all statements, affirmations, gestures, activities or conduct expressing benevolence, regret, apology, sympathy, commiseration, condolence, compassion, mistake, error or a general sense of concern which are made by a health care provider, facility or an employee or agent of a health care provider or facility, to the patient, a relative of the patient or a representative of the patient and which relate to the unanticipated outcome shall be inadmissible as evidence in any judicial or administrative proceeding, unless the maker of the statement, or a defense expert witness, when questioned under oath during the litigation about facts and opinions regarding any mistakes or errors that occurred, makes a contradictory or inconsistent statement as to material facts or opinions, in which case the statements and opinions made about the mistake or error shall be admissible for all purposes. In situations where a patient suffers an unanticipated outcome with significant medical complication resulting from the provider's mistake, the health care provider, facility or an employee or agent of a health care provider or facility shall fully inform the patient, and when appropriate the patient's family, about said unanticipated outcome.

SECTION 169. Clause (2) of subsection (b) of section 3 of chapter 258C of the General Laws, as appearing in the 2010 Official Edition, is hereby amended by striking out sub-clause

5102 (A) and inserting in place thereof the following sub-clause:- (A) Expenses incurred for hospital services as the direct result of injury to the victim shall be compensable under this chapter; 5103 provided, however, that when claiming compensation for hospital expenses, the claimant shall 5104 demonstrate an out-of-pocket loss or a legal liability for payment of said expenses. No hospital 5105 5106 expenses shall be paid if the expense is reimbursable by Medicaid or if the services are covered 5107 by chapter 118E. Every claim for compensation for hospital services shall include a certification by the hospital that the services are not reimbursable by Medicaid and that the services are not 5108 covered by chapter 118E. In no event shall the amounts awarded for hospital services exceed the 5109 5110 rates for services established by the executive office of health and human services or a governmental unit designated by the executive office if rates have been established for such 5112 services.

SECTION 170. The second paragraph of section 4 of chapter 260 of the General Laws, as so appearing, is hereby amended by adding the following sentence:-

The statutes of limitation and repose in this paragraph shall be tolled for a period of 180 days when a notice of intent to file a claim, under subsection (a) of section 60L of chapter 231, is sent to a provider of health care as defined in the seventh paragraph of section 60B of chapter 5118 231.

5119 SECTION 170A. Section 271 of chapter 127 of the acts of 1999 is hereby amended by inserting in the first paragraph after the words "the secretary of the executive office of elder affairs" the following words:-, the executive director of the commonwealth health insurance connector authority.

SECTION 170B. The first paragraph of said section 271 of said chapter 127 is hereby further amended by striking out the words "(i) participants in the Senior Pharmacy program, so-called, pursuant to section 16B of chapter 118E of the General Laws" and inserting in place thereof the following words:- (i) enrollees in Commonwealth Care under chapter 176Q of the General Laws.

SECTION 170C. The first paragraph of section 62 of chapter 177 of the acts of 2001 is hereby amended by inserting after the words "the commissioner of the group insurance commission" the following words: - ,the executive director of the commonwealth health insurance connector authority.

SECTION 170D. Section 16 of chapter 257 of the acts of 2008, as most recently amended by section 27 of chapter 9 of the acts of 2011, is hereby amended by striking out the words "section 7 of chapter 118G" and inserting in place thereof the following words:- section 13D of chapter 118E.

5136 SECTION 170E. Section 17 of said chapter 257, as most recently amended by section 28 of said chapter 9 of the acts of 2011, is hereby amended by striking out the words "section 7 of chapter 5138 118G" and inserting in place thereof the following words:- section 13D of chapter 118E.

SECTION 170F. Section 18 of said chapter 257, as most recently amended by section 29 of said chapter 9 of the acts of 2011, is hereby amended by striking out the words "section 7 of chapter 118G" and inserting in place thereof the following words:- "section 13D of chapter 118E.

SECTION 171. Section 15 of chapter 305 of the acts of 2008 is hereby repealed.

5144 SECTION 172. Chapter 288 of the acts of 2010 is hereby amended by striking out section 66 and inserting in place thereof the following section:-5145

5146 SECTION 66. For small group base rate factors applied under section 3 of chapter 176J of the General Laws between October 1, 2010 and July 1, 2015, a carrier shall limit the effect of 5148 the application of any single or combination of rate adjustment factors identified in paragraphs (2) to (6), inclusive, of subsection (a) of said chapter 3 of said chapter 176J that are used in the 5149 5150 calculation of an individual's or small group's premium so that the final annual premium charged to an individual or small group does not increase by more than an amount established annually by the commissioner by regulation. 5152

5153 SECTION 173. Section 70 of said chapter 288 is hereby amended by striking out the 5154 figure "2012" and inserting in place thereof the following figure: 2015.

5155

5156

5158

5159

5160

5163

SECTION 173A. Section 48 of chapter 9 of the acts of 2011 is hereby amended by striking out the words "section 7 of chapter 118G" and inserting in place thereof the following words:- section 13D of chapter 118E. 5157

SECTION 173B. (a) There is hereby established and set upon the books of the commonwealth a separate fund to be known as the Distressed Community Hospital Trust Fund, which shall be administered by the institute of health care finance and policy established under chapter 12C of the General Laws. Expenditures from the Distressed Community Hospital Trust Fund shall be dedicated to efforts to improve and enhance the ability of qualified community hospitals to serve 5162 populations in need more effectively.

5164 (b)The Distressed Community Hospital Trust Fund shall consist of any funds that may be appropriated or transferred for deposit into the trust fund and any funds provided from other 5165 5166 sources.

(c) The institute shall develop a competitive grant process for awards to be distributed from said 5168 fund to qualified community hospitals. The grant process shall consider, among other factors: payer mix, uncompensated care, financial health, geographic need and population need. In 5169 5170 assessing financial health, the institute shall take into account days cash on hand, net working 5171 capital and earnings before income tax, depreciation and amortization.

5172 (d)A qualified community hospital shall not include a hospital that is a teaching hospital, a 5173 hospital that is receiving delivery system transformation initiative funds or a hospital whose 5174 relative prices are above the statewide median relative price.

5175 (e) The competitive grant process shall include, at a minimum, a comprehensive uses of 5176 funds proposal and a sustainability plan. As a condition of an award, the institute may require a qualified community hospital to agree to take steps to increase its sustainability, including 5177 5178 reconfiguration of services, changes in staffing, wages or benefits, changes in governance or a transfer of ownership. 5179

SECTION 174. Notwithstanding any general or special law to the contrary, the commissioner of public health, in consultation with the board of registration in medicine, shall promulgate regulations on or before April 1, 2013 to enforce section 226 of chapter 111 of the 5183 General Laws.

5180

5181

5182

5184 SECTION 175. Notwithstanding any general or special law to the contrary, the 5185 department of public health, in consultation with the division of insurance, shall examine and

5186 study best practices and successful models of private sector wellness and health management programs in order to create a model wellness guide for payers, employers and consumers. The 5187 department shall also issue a report that identifies those elements of said programs that should be 5188 promoted in support of the state's efforts to meet the health care cost growth benchmark 5189 5190 established under section 5 of chapter 176S.

5191

5193

5194

5197

5198

5199

5200

5201

5202

5203

5204

5205

5206

The model guide shall provide the following information: (i) the importance of healthy lifestyles, disease prevention, care management and health promotion programs; (ii) financial and other incentives for brokers, payers and consumers to encourage health and wellness program offerings for consumers and to expand options for individuals who do not have access 5195 to these programs through their workplace; (iii) benefit designs that tie financial consequences to 5196 health care choices; (iv) use of technology to provide wellness information and services; and (v) identifying qualitative and quantitative program measures to place real value on program results and track program effectiveness.

In developing the report and model guide, the secretary shall consult with health care stakeholders, including but not limited to: employers, including representatives of employers with more than 50 employees and representatives of employers with less than 50 employees; providers and provider organizations; health carriers; and consumers. The report, along with any recommendations, shall be submitted to the joint committee on health care financing, the house and senate committees on ways and means and the secretary of health and human services by January 1, 2013. The recommendations shall assist in the development of strategies and programs supported by the Prevention and Wellness Trust Fund established under section 2G of 5207 chapter 111 of the General Laws.

5208 SECTION 176. Notwithstanding any general or special law or rule or regulation to the 5209 contrary, the commissioner of insurance shall adopt regulations requiring any carrier, as defined in section 1 of chapter 1760 of the General Laws, and their contractors to comply with and 5210 implement the federal Mental Health Parity and Addiction Equity Act of 2008, section 511 of 5211 5212 Public Law 110-343 and applicable state mental health parity laws including, section 22 of 5213 chapter 32A, section 47B of chapter 175, section 8A of chapter 176A, section 4A of chapter 176B and sections 4, 4B and 4M of chapter 176G of the General Laws. The commissioner of 5214 insurance shall adopt such regulations not later than January 1, 2013. The regulations shall be 5215 5216 implemented as part of any provider contract and any carrier's health benefit plans delivered, issued, entered into, renewed or amended on or after July 31, 2012.

5218 Starting on July 1, 2013, the commissioner of insurance shall require all carriers and their 5219 contractors, to submit an annual report to the division of insurance and to the attorney general, 5220 which shall be a public record, certifying and outlining how their health benefit plans comply with the federal Mental Health Parity and Addiction Equity Act, applicable state mental health 5221 parity laws, including said section 22 of said chapter 32A, said section 47B of said chapter 175, 5223 said section 8A of said chapter 176A, said section 4A of said chapter 176B and said sections 4, 4B and 4M of said chapter 176G and this section. The division of insurance may, at the request 5225 of the attorney general or in its own discretion, hold a public hearing relative to a carrier's annual report. 5226

SECTION 177. Notwithstanding any general or special law or rule or regulation to the contrary, the office of Medicaid shall adopt regulations requiring any Medicaid health plan and managed care organization and their health plans and any behavioral health management firm and third party administrator under contract with a Medicaid managed care organization to

comply with and implement the federal Mental Health Parity and Addiction Equity Act of 2008, section 511 of Public Law 110-343 and applicable state mental health parity laws, including section 22 of chapter 32A, section 47B of chapter 175, section 8A of chapter 176A, section 4A of chapter 176B and sections 4, 4B and 4M of chapter 176G of the General Laws. The office of Medicaid shall adopt such regulations not later than January 1, 2013. The regulations shall be implemented as part of any provider contracts and any carrier's health benefit plans delivered, issued, entered into, renewed or amended on or July 31, 2012.

Starting on July 1, 2013, the office of Medicaid shall submit an annual report to the house and senate chairs of the joint committee on health care financing, the house and senate chairs of the joint committee on mental health and substance abuse, the clerk of the senate, the clerk of the house of representatives and the attorney general certifying and outlining how the health benefit plans under the office of Medicaid, and any of their contractors, comply with the federal Mental Health Parity and Addiction Equity Act, applicable state mental health parity laws, including said section 22 of said chapter 32A, said section 47B of said chapter 175, said section 8A of said chapter 176A, said section 4A of said chapter 176B and said sections 4, 4B and 4M of said chapter 176G and this section. The office of Medicaid may hold a hearing relative to a health benefit plan's compliance with this section.

SECTION 178. Notwithstanding any general or special law to the contrary, the board of registration of medicine, established under section 10 of chapter 13 of the General Laws, shall promulgate regulations relative to the education and training of physicians in the early disclosure of adverse events, including, but not limited to, continuing medical education requirements.

Nothing in this section shall affect the total hours of continuing medical education required by the board, including the number of hours required relative to risk management.

SECTION 178A. Notwithstanding any general or special law to the contrary, the board of registration in nursing, established under section 13 of chapter 13 of the General Laws, shall promulgate regulations relative to the education and training of advanced practice nurses authorized to practice under section 80B of chapter 112, in the early disclosure of adverse events including, but not limited to, continuing education requirements. Nothing in this section shall affect the total hours of continuing education required by the board.

5254

5255

5256

5257

5258

5259

5260

5262

5263

5264

5265

5266

5267

5268

5269

5271

5272

5273

5274

5275

SECTION 179. Notwithstanding any general or special law to the contrary, the department of public health, in consultation with the Betsy Lehman center for patient safety and medical error reduction, established under section 16E of chapter 6A of the General Laws, shall create an independent task force to study and reduce the practice of defensive medicine and medical overutilization in the commonwealth, including but not limited to the overuse of imaging and screening technologies. At least 1 member of the task force shall be a health care consumer representative. The task force shall issue a report on the financial and non-financial impacts of defensive medicine and the impact of overutilization on patient safety. The task force shall file a report of its study, including its recommendations and drafts of any legislation, if necessary, by filing the same with the clerks of the senate and house of representatives who shall 5270 forward a copy of the report to the joint committee on public health and the joint committee on health care financing within 1 year of the effective date of this act.

SECTION 180. Notwithstanding any general or special law to the contrary, to the extent that the office of Medicaid, the group insurance commission, the commonwealth health insurance connector authority and any other state funded insurance program determine that accountable care organizations offer opportunities for cost-effective and high quality care, such 5276 state funded insurance programs shall prioritize provider organizations which have been certified by the board of the health care quality and finance authority as Beacon ACOs, under section 8 of chapter 176S, for the delivery of publicly funded health services, provided that such Beacon ACOs, to the extent possible, assure the continuity of patient care.

SECTION 181. Any provider organization that entered a network contract prior to the effective date of chapter 12C of the General Laws, which organization receives, or represents providers who collectively receive, at least \$10,000,000 in annual net patient service revenue from carriers or third-party administrators or which has entered full-risk contracts or which is corporately affiliated with a carrier, shall register under section 10 of said chapter 12C not later than December 1, 2012. Any other provider organization that entered a network contract prior to the effective date of said chapter 12C and is required under said section 10 of said chapter 12C to register shall register not later than December 1, 2013.

Notwithstanding any other provision of said chapter 12C, and as a condition of licensure under chapter 111 of the General Laws, any provider that is part of or represented by a provider organization that entered a network contract and fails to register under said section 10 of said chapter 12C shall continue to deliver care under such network contract for the duration of such contract, or a period of 5 years, whichever is longer, at the contract terms and payment levels in effect upon the date the provider organization fails to register under said section 10 of said chapter 12C.

SECTION 182. There shall be a special task force to examine behavioral, substance use disorder and mental health treatment, service delivery, integration of behavioral health with primary care and behavioral, substance use disorder and mental health reimbursement systems.

The task force shall consist of 13 members: 1 of whom shall be the commissioner of mental

5299 health, who shall serve as chair; 1 of whom shall be a representative of the Massachusetts Hospital Association; 1 of whom shall be a representative of the Massachusetts Organization for 5300 Addiction Recovery: 1 of whom shall be a representative of the Massachusetts Recovery Home 5301 Collaborative: 1 of whom shall be a representative of the Massachusetts Association of 5302 5303 Behavioral Health Systems; 1 of whom shall be a representative of the Home Care Alliance of 5304 Massachusetts; 1 of whom shall be a representative of the Children's Mental Health Campaign; 1 of whom shall be a representative of the Association for Behavioral Healthcare; 1 of whom shall 5305 be a representative of the Massachusetts Chapter of the National Association of Social Workers; 5307 and 4 of whom shall be appointed by the governor: 1 of whom shall be a provider with experience serving difficult to reach populations; 1 of whom shall be a provider with experience 5309 in serving dually diagnosed patients; 1 of whom shall be a registered nurse; and 1 of whom shall be a school nurse. In its examination, the task force shall review: (a) the most effective and appropriate approach to including behavioral, substance use and mental health disorder, and 5311 services in the array of services provided by integrated provider organizations, including transition planning for providers and maintaining continuity of care; (b) how current prevailing reimbursement methods and covered behavioral, substance use and mental health benefits may 5314 need to be modified to achieve more cost effective, integrated and high quality behavioral, 5316 substance use and mental health outcomes, particularly with respect to the effects of 5317 cardiovascular disease, diabetes and obesity on patients with serious mental illness; (c) the extent to which and how payment for behavioral health services should be included under alternative 5318 payment methodologies, including how mental health parity and patient choice of providers and 5319 5320 services could be achieved and the design and use of medical necessity criteria and protocols; (d) how best to educate all providers to recognize behavioral, substance use and mental health

5322 conditions and make appropriate decisions regarding referral to behavioral health services; and (e) the unique privacy factors required for the integration of behavioral, substance use and 5323 mental health information into interoperative electronic health records. The task force shall 5324 submit its report, findings and recommendations, along with any proposed legislation and 5325 5326 regulatory changes, to the health care quality and finance authority, the clerks of the senate and 5327 house of representatives, the house and senate chairs of the joint committee on mental health and 5328 substance abuse and the house and senate chairs of the joint committee on health care financing not later than July 1, 2013." 5329

SECTION 183. Notwithstanding any general or special law to the contrary, the department of public health shall submit a health resource plan to the governor and the general court, as required by section 25A of chapter 111 of the General Laws, not later than January 1, 5333 2014.

5330

5331

5335

5337

5338

5339

5341

SECTION 184. There shall be a special task force to study issues related to the accuracy of medical diagnosis in the commonwealth called the Massachusetts diagnostic accuracy task force. The task force shall investigate and report on: (i) the extent to which diagnoses in the commonwealth are accurate and reliable, including the extent to which different diagnoses and inaccurate diagnoses arise from the biological differences between the sexes; (ii) the underlying systematic causes of inaccurate diagnoses; (iii) an estimation of the financial cost to the state, insurers and employers of inaccurate diagnoses; (iv) the negative impact on patients caused by inaccurate diagnoses; and (v) recommendations to reduce or eliminate the impact of inaccurate 5342 diagnoses.

The Massachusetts diagnostic accuracy task force shall be comprised of 9 members: 1 of whom shall be the secretary of health and human services, who shall chair the task force; 1 of whom shall be the commissioner of public health or a designee; 1 of whom shall be the chair of the board of registration in medicine or a designee; 1 of whom shall be the chair of the board of registration in nursing or a designee; and 5 members chosen by the governor, 1 of whom shall be a provider with experience in the area of diagnostic accuracy, 1 of whom shall be a representative of a Massachusetts health plan, 1 of whom shall be an employer with experience in implementing programs to address diagnostic inaccuracy, 1 whom shall represent an organization based in the commonwealth with experience creating and supporting the implementation of programs on diagnostic accuracy and value-based benefit design, and 1 of whom shall be a non-physician health care provider.

SECTION 185. Notwithstanding any general or special law to the contrary, the institute of health care finance and policy shall, in consultation with the executive office of health and human services, the department of public health, the office of Medicaid and the division of insurance, review existing public reporting and data collection requirements for health care providers, provider organizations and payers. The institute shall identify reporting and data collection requirements that are unnecessary, duplicative, which could be combined or which should be transferred to the institute in its role as the primary public health care data repository for the commonwealth.

The institute shall file the results of its review, together with drafts of legislation, if any, necessary to carry out its recommendations, by filing the same with the clerks of the house of representatives and the senate who shall forward a copy of the study to the house and senate

5365 committees on ways and means and the joint committee on health care financing not later than 5366 January 1, 2014.

5367 SECTION 186. Notwithstanding any general or special law to the contrary, beginning not later than July 1, 2014, the group insurance commission, MassHealth and any other state funded 5368 5369 insurance program shall, to the maximum extent feasible, implement alternative payment methodologies, as defined in section 1 of chapter 12C. The alternative payment methodologies 5370 shall be developed in consultation with the health care quality and finance authority under 5371 section 8 of chapter 176S and all affected publically funded health plans, including, but not limited to, the Medicaid managed care organizations. Any alternative payment methodology 5373 5374 shall be consistent with the best practices and standards developed by the health care quality and finance authority under subsection (a) of section 9 of said chapter 176S.

SECTION 187. Notwithstanding any general or special law to the contrary, the health care quality and finance authority shall contract with an independent outside organization to conduct a comprehensive review of the impact of this act, and transformations in the health care payment system and care delivery system in the commonwealth, on health care consumers, the health care workforce and the general public.

The review shall include, but not be limited to, an investigation of:

5376

5378

5379

5380

5381

5382 (1) The impact on health care costs, including the extent to which savings have 5383 reduced out-of-pocket costs to individuals and families, health insurance premium costs and 5384 health care costs borne by the commonwealth;

- 5385 (2) The impact on access to health care services and quality of care in different 5386 regions and for different populations, particularly for children, the elderly, low-income individuals, individuals with disabilities and other vulnerable populations; 5387
- 5388 (3) The impact on access and quality of care for specific services, particularly primary care, behavioral, substance use disorder and mental health services: 5389
- 5390 (4) The impact on the health care workforce, including, but not limited to, health care worker recruitment and retention, health care worker shortages, training and education 5391 5392 requirements and job satisfaction; and
- 5393 (5) The impact on public health, including, but not limited to, reducing the prevalence of preventable health conditions, improving employee wellness and reducing racial 5394 and ethnic disparities in health outcomes. 5395

5396

5397

5399

5400

5401

The organization shall, to the extent possible, obtain and use data from the institute of health care finance and policy to conduct its analysis; provided, however, that such data shall be confidential and shall not be a public record under clause Twenty-sixth of section 7 of chapter 4 5398 of the General Laws.

The health care quality and finance authority shall report the results of such review and its recommendations, if any, together with drafts of legislation necessary to carry out such recommendations to the house and senate committees on ways and means, the joint committee 5402 5403 on public health and post the results on the health care quality and finance authority's website 5404 not later than March 31, 2017.

SECTION 188. Notwithstanding any general or special law or rule or regulation to the contrary, upon the adoption of national electronic prior authorization standards by the National Council for Prescription Drug Programs, the e-Health Institute shall prepare a report that identifies the appropriate administrative regulations of the commonwealth that will need to be promulgated in order to make those standards effective within 12 months of adoption of said standards by the National Council for Prescription Drug Programs, as well as any steps that should be taken to integrate information available through the commonwealth's prescription monitoring program. The institute shall, not later than 6 months after the adoption of such standards by the National Council for Prescription Drug Programs, submit its report together with any further recommendations and draft legislative language necessary to carry out its recommendations to the joint committee on public health, the joint committee on health care 5416 financing and the governor.

5405

5406

5407

5408

5409

5410

5411

5412

5413

5415

5417 SECTION 188A. The secretary of elder affairs, the undersecretary of the department of housing and community development and the commissioner of the department of public health 5418 shall, in conjunction with other agencies of the commonwealth as necessary, develop a state-5419 5420 wide plan for the development and maintenance of assisted living facilities, long-term care facilities, home health agencies and rest homes. The state-wide plan shall include an assessment 5422 of existing and projected need for such facilities across all income levels, available capacity of 5423 existing facilities for tenants at all income levels and projected development of additional capacity in the next 25 years. The state-wide plan shall also assess any and all means being 5424 5425 utilized for payment by individuals for residence in assisted living facilities and the projected availability of such means in the future for individuals, at all income levels, from public and 5426 5427 private sources, including, but not limited to, Medicare, Medicaid and private insurers.

The state-wide plan, based on said assessments, shall included strategies to meet the needs identified in such assessments and to facilitate the availability of assisted living facilities for individuals of all income levels throughout the commonwealth, including the development and maintenance of capital infrastructure, program services and public and private sources of financing assisted living residences for the citizens of the commonwealth. The state-wide plan, together with any recommendations for legislation necessary to carry out the plan, shall be filed with the clerks of the senate and the house of representatives not later than 2 years after the effective date of this act.

5428

5429

5430

5431

5432

5433

5434

5435

5436

5437

5438

5439

5441

SECTION 188B. Notwithstanding any general or special law to the contrary, the office of Medicaid shall not terminate the coverage of any commonwealth care recipient, if: the office has requested documentation, including the eligibility review form; the recipient has provided such documentation on or before the date the office stated, in writing, that such documentation 5440 was to be submitted; and the office has acknowledged receipt of the documentation, until the office determines the eligibility for benefits based on the submitted information. The director shall promulgate regulations to ensure the proper implementation of this section.

5443 SECTION 188C. The commonwealth health insurance connector authority shall investigate and study the financial implications of non-residents to contributing employers under section 188 of chapter 149 of the General Laws. The study shall include an analysis of the 5445 5446 amount of non-resident employees enrolled in employer sponsored health insurance plans, those non-resident employees not enrolled in employer sponsored plans and the extent to which non-5448 residents contribute to assessments upon employers pursuant to section 188 of chapter 149 of the 5449 general laws. The study shall consider any current adverse impacts from non-residents 5450 participating in employer-sponsored plans and include recommendations to prevent such adverse 5451 impacts. The authority shall submit a report to the clerks of the house of representatives and senate, the joint committee on health care financing and the house and senate committee on ways 5452 5453 and means before June 30, 2013.

5454 SECTION 189. There shall be a special commission to review public payer reimbursement rates and payment systems for health care services and the impact of such rates 5455 and payment systems on health care providers and on health insurance premiums in the 5456 commonwealth. The commission shall consist of 11 members: 1 of whom shall be the secretary 5457 of health and human services or a designee, who shall serve as chair; 1 of whom shall be the director of the office of Medicaid; 1 of whom shall be the executive director of the institute of 5459 5460 health care finance and policy; 1 of whom shall be appointed by the Massachusetts Hospital 5461 Association; 1 of whom shall be appointed by the Massachusetts Medical Society; 1 of whom 5462 shall be appointed by the Massachusetts Senior Care Association; 1 of whom shall be appointed 5463 by the Home Care Alliance of Massachusetts; 1 of whom shall be appointed by the Massachusetts League of Community Health Centers; 1 of whom shall be appointed by the 5464 Massachusetts Association for Behavioral Healthcare; and 2 of whom shall be appointed by the governor, 1 of whom shall be represent managed care organizations contracting with MassHealth 5466 and 1 of whom shall be an expert in medical payment methodologies from a foundation or 5468 academic institution.

The commission shall examine whether public payer rates and rate methodologies provide fair compensation for health care services and promote high-quality, safe, effective, timely, efficient, culturally competent and patient-centered care. The commission's analysis shall include, but not be limited to, an examination of MassHealth rates and rate methodologies; 5473 current and projected federal financing, including Medicare rates; cost-shifting and the interplay

5469

5470

5471

5474 between public payer reimbursement rates and health insurance premiums; and the degree to 5475 which public payer rates reflect the actual cost of care.

5476 To conduct its review and analysis, the commission may contract with an outside organization with expertise in the analysis of health care financing. The institute of health care 5477 5478 finance and policy and the office of Medicaid shall provide the outside organization, to the extent possible, with any relevant data necessary for the evaluation; provided, however, that such data 5479 5480 shall be confidential and shall not be a public record under clause Twenty-sixth of section 7 of chapter 4 of the General Laws.

The commission shall file the results of its study, together with drafts of legislation, if any, necessary to carry out its recommendations, by filing the same with the clerks of the house of representatives and the senate who shall forward a copy of the study to the house and senate committees on ways and means and the joint committee on health care financing not later than 5486 April 1, 2013.

5482

5483

5484

5485

5492

5493

SECTION 189A. There shall be a special commission to examine the economic, social and 5487 5488 educational value of graduate medical education in the commonwealth and to recommend a fair 5489 and sustainable model for the future funding of graduate medical education in the 5490 commonwealth.

5491 The commission shall consist of 13 members: 1 of whom shall be the secretary of health and human services or a designee, who shall serve as chair; 1 of whom shall be the secretary of administration and finance or a designee; 1 of whom shall be the secretary of labor and 5494 workforce development or a designee; 1 of whom shall be the commissioner of public health or a 5495 designee; 1 of whom shall be a representative of the Massachusetts Hospital Association; 1 of

whom shall be a representative of the Massachusetts Medical Society; 1 of whom shall be a representative of the Massachusetts League of Community Health Centers; 4 of whom shall represent each of the commonwealth's 4 medical schools; 1 of whom shall be a representative of the Conference of Boston Teaching Hospitals; and 1 of whom shall be a resident in training at a Massachusetts hospital, appointed by the secretary of health and human services.

The commission shall investigate and report on the following issues:

- (1) the role of residents and medical faculty in the provision of health care in the commonwealth and throughout the United States;
- 5504 (2) the relationship of graduate medical education to the state's physician workforce and 5505 emerging models of delivery of care;
- (3) the current availability and adequacy of all sources of revenue to support graduate medical education and potential additional or alternate sources of funding for graduate medical education. Such review shall include the availability of federal graduate medical education funding to different types of institutes where training takes place; and
- (4) approaches taken by other states to fund graduate medical education through Medicaid programs, including, but not limited to: (a) the establishment of medical education trust funds, and (b) efforts to link payments to state policy goals, including:
- 5513 (i) increasing the number of high demand specialties or fellowships;
- 5514 (ii) enhancing retention of physicians practicing in the commonwealth;
- 5515 (iii) promoting practice in medically underserved areas of the state and reducing disparities in 5516 health care:

5517 (iv) increasing the primary care workforce;

5525

5526

5527

5529

5531

5533

5534

5535

5536

5537

- 5518 (v) increasing the behavioral health care workforce; and
- 5519 (vi) increasing racial and ethnic diversity within the physician workforce.

5520 The commission shall file a report of its findings and recommendations, together with 5521 drafts of legislation, if any, necessary to carry out its recommendations by filing the same with the clerks of the house of representatives and the senate who shall forward a copy of the report to 5522 the house and senate committees on ways and means and the joint committee on health care 5523 5524 financing not later than April 1, 2013.

SECTION 190. There shall be a special commission to review variation in prices among providers. The commission shall consist of 22 members: 1 of whom shall be the executive director of the institute of health care finance and policy or a designee, who shall serve as chair; 1 of whom shall be the secretary of administration and finance or a designee; 1 of whom shall be the executive director of the group insurance commission or a designee; 1 of whom shall be the secretary of health and human services or a designee; 1 of whom shall be the attorney general or a designee; 8 of whom shall be appointed by the governor, 1 of whom shall be a health economist, 1 of whom shall have expertise in the area of health care payment methodology, 1 of whom shall represent non-physician health care providers, 1 of whom shall represent an academic medical center or teaching hospital, 1 of whom shall represent a high Medicaid and low-income public payer disproportionate share hospital, 1 of whom shall represent a hospital with 200 beds or less, 1 of whom shall be a nurse practitioner; 1 of whom shall represent frontline nurses, and 1 of whom shall represent pharmaceutical manufacturers; 1 of whom shall 5538 be appointed by the senate president and shall be a health economist or have expertise in the area of health care payment methodology; 1 of whom shall be appointed by the speaker of the house of representatives and shall be a health economist or have expertise in the area of health care payment methodology; 1 of whom shall be a representative of the Massachusetts Association of Health Plans, Inc.; 1 of whom shall be a representative of Blue Cross and Blue Shield of Massachusetts, Inc.; 1 of whom shall be a representative of the Massachusetts Hospital Association, Inc.; 1 of whom shall be a representative of the Massachusetts Medical Society; 1 of whom shall be a representative of the Massachusetts Medical Device Industry Council; and 1 of whom shall be a representative of the Conference of Boston Teaching Hospitals.

The commission shall conduct a rigorous analysis to identify the acceptable and unacceptable factors contributing to price variation in physician, hospitals, diagnostic testing and ancillary services. The analysis shall include, but not be limited to, an examination of the following factors: quality, medical education, stand-by service capacity, emergency service capacity, special services provided by disproportionate share hospitals and other providers serving underserved or unique populations, market share of individual providers and affiliated providers, provider size, advertising, location, research, costs, care coordination, community-based services provided by allied health professionals and use of and continued advancement of medical technology and pharmacology. The analysis shall also include a comparison of price variation between providers in the commonwealth and providers in other states.

After identifying such factors, the commission shall recommend steps to reduce provider price variation and shall recommend the maximum reasonable adjustment to a commercial insurer's median rate for individual or groupings of services for each acceptable factor.

To conduct its review and analysis, the commission may contract with an outside organization with expertise in the analysis of health care financing and provider payment methodologies. The institute of health care finance and policy shall provide the commission and any contracted outside organization, to the extent possible, relevant data necessary for the evaluation; provided, however, that such data shall be confidential and shall not be a public 5565 record under clause Twenty-sixth of section 7 of chapter 4 of the General Laws.

5560

5561

5562

5563

5564

5566

5568

5569

5570

5571

5573

5574

5575

5577

5578

5579

The commission shall file the results of its study, together with drafts of legislation, if any, necessary to carry out its recommendations, by filing the same with the clerks of the house of representatives and the senate who shall forward a copy of the study to the house and senate committees on ways and means and the joint committee on health care financing not later than January 1, 2014.

SECTION 190A. There shall be a special commission to examine: (1) the feasibility of implementing required co-pays for MassHealth services, the proceeds of which shall be deposited into a trust fund to restore MassHealth adult dental benefits; and (2) methods to encourage health care providers to accept patients covered by MassHealth on a limited basis. The commission shall consist of 9 members: 1 of whom shall be the secretary of health and human services or a designee, who shall serve as chair; 1 of whom shall be the director of the office of Medicaid; 1 of whom shall be the executive director of the institute of health care finance and policy; 1 of whom shall be appointed by the Massachusetts Medical Society; 1 of whom shall be appointed by the Massachusetts Dental Society; 1 of whom shall be appointed by the 5580 Massachusetts Senior Care Association; 1 of whom shall be appointed by the Massachusetts 5581 League of Community Health Centers; 1 of whom shall be the executive director of Health Care

5582 For All, Inc.; and 2 of whom shall be appointed by the governor, 1 of whom shall represent managed care organizations contracting with MassHealth.

5584 The commission shall file the results of its study, together with drafts of legislation, if any, necessary to carry out its recommendations, by filing the same with the clerks of the house 5585 of representatives and the senate who shall forward a copy of the study to the house and senate 5586 committees on ways and means and the joint committee on health care financing not later than 5587 5588 October 1, 2013.

5589

5591

5593

5595

5596

5597

5598

5599

5600

5601

5602

SECTION 191. (a) There shall be an e-Health commission which shall evaluate the effectiveness of expenditures authorized under section 6D of chapter 40J of the General Laws. The commission shall consist of 17 members: 1 of whom shall be the secretary of administration and finance or a designee, who shall serve as chair; 1 of whom shall be the secretary of health and human services or a designee; 1 of whom shall be the executive director of the institute of health care finance and policy or a designee; 1 of whom shall be the secretary of housing and economic development or a designee; 13 of whom shall be appointed by the governor, 1 of whom shall be an expert in health information technology, 1 of whom shall be an expert in state and federal health privacy laws, 1 of whom shall be an expert in health policy, 1 of whom shall be an expert in health information technology relative to privacy and security, 1 of whom shall be from an academic medical center, 1 of whom shall be from a community hospital, 1 of whom shall be from a community health center, 1 of whom shall be from a long term care facility, 1 of whom shall be from a physician group practice, 1 of whom shall be a front-line registered nurse, 1 of whom shall be from a Medicare-certified home health agency, and 2 of whom shall represent 5603 health insurance carriers.

- (b) The commission shall review the Massachusetts e-Health Institute, including an analysis of all relevant data so as to determine the effectiveness and return on investment of funding under said section 6D of said chapter 40J. The commission's review shall include specific findings and legislative recommendations including the following:-
- (1) to what extent the program increased the adoption of interoperable electronic health records, including to what extent the program increased the adoption of interoperable electronic health records for providers;
- (2) to what extent the program reduced health care costs or the growth in health care cost trends on a provider-based net cost and health plan based premium basis, including an analysis of what entities benefitted from, or were disadvantaged by, any cost reductions and the specific impact of the funding mechanism as established in subsection (a) of section 70 of chapter 118E;
- (3) to what extent the program increased the number of health care providers in achieving and maintaining compliance with the standards for meaningful use, beyond stage 1, established by the United States Department of Health and Human Services;
- 5619 (4) to what extent the program should be discontinued, amended or expanded, and 5620 if so, a timetable for implementation of the recommendations; and
- 5621 (5) to what extent additional public funding is needed for the e-Health Institute 5622 Fund, as established in section 6E of chapter 40J of the General Laws.
- 5623 (c) To conduct these studies, the commission shall contract with an outside organization 5624 with expertise in the analysis of the health care financing. In conducting its examination, the

outside organization shall, to the extent possible, obtain and use actual health plan data from the all-payer claims database as administered by the institute of health care finance and policy; but 5626 such data shall be confidential and shall not be a public record for any purpose. 5627

5628 (d) The commission shall report the results of its review and its recommendations, if any, together with drafts of legislation necessary to carry out such recommendations by March 31, 5629 5630 2017. The report shall be provided to the chairs of the house and senate committees on ways and 5631 means and the chairs of the joint committee on health care financing and shall be posted on the department's website.

5633

5634

5635

5636

5638

5639

5640

5641

5642

5643

5644

5645

SECTION 192. (a) There shall be a commission on prevention and wellness which shall evaluate the effectiveness of the program authorized under section 2G of chapter 111 of the General Laws. The commission shall consist of 20 members: 1 of whom shall be the commissioner of public health or a designee, who shall serve as the chair; 1 of whom shall be the executive director of the institute of health care finance and policy established in chapter 12C or a designee; 1 of whom shall be the secretary of health and human services or a designee; 2 of whom shall be the house and senate chairs of the joint committee on public health; 2 of whom shall be the house and senate chairs of the joint committee on health care financing; and 12 of whom shall be appointed by the governor, 1 of whom shall be a person with expertise in the field of public health economics, 1 of whom shall be a person with expertise in public health research, 1 of whom shall be a person with expertise in the field of health equity, 1 of whom shall be a person from a local board of health for a city or town with a population greater than 50,000, 1 of whom shall be a person of a board of health for a city or town with a population less than 50,000, 5646 2 of whom shall be representatives of health insurance carriers, 1 of whom shall be a person from 5647 a consumer health organization, 1 of whom shall be a person from a hospital association, 1 of

5648 whom shall be a person from a statewide public health organization, 1 of whom shall be a representative of the interest of businesses, 1 of whom shall be a person representing frontline registered nurses and 1 of whom shall be a person from an association representing community health workers.

5649

5651

5667

5668

5669

5670

5652 (b) The commission shall review the program authorized under said section 2G of said chapter 111 and shall issue a report. The report shall include an analysis of all relevant data to 5653 5654 determine the effectiveness and return on investment of the program including, but not limited 5655 to, an analysis of: (i) the extent to which the program impacted the prevalence of preventable health conditions; (ii) the extent to which the program reduced health care costs or the growth in 5656 5657 health care cost trends; (iii) whether health care costs were reduced, and who benefitted from the 5658 reduction; (iv) the extent to which workplace-based wellness or health management programs 5659 were expanded, and whether those programs improved employee health, productivity and 5660 recidivism; (v) if employee health and productivity was improved or employee recidivism was reduced, the estimated statewide financial benefit to employers; (vi) recommendations for 5661 whether the program should be discontinued, amended or expanded, as well as a timetable for 5662 5663 implementation of the recommendations; and (vii) recommendations for whether the funding mechanism for the Prevention and Wellness Trust Fund, as established under section 68 of chapter 118E of the General Laws, should be extended beyond 2017, or whether an alternative 5665 funding mechanism should be established 5666

(c) To conduct its evaluation, the commission shall contract with an outside organization with expertise in the analysis of health care financing. In conducting its evaluation, the outside organization shall, to the extent possible, obtain and use actual health plan data from the allpayer claims database as administered by the institute of health care finance and policy;

provided, however, that such data shall be confidential and shall not be a public record under clause Twenty-sixth of section 7 of chapter 4 of the General Laws.

5673 (d) The commission shall report the results of its investigation and study and its 5674 recommendation, if any, together with drafts of legislation necessary to carry out such recommendation to the house and senate committees on ways and means, the joint committee on 5675 public health and shall be posted on the department's website not later than March 31, 2017. 5676 SECTION 192A. (a) There shall be a pharmaceutical cost containment commission established 5677 5678 to study methods to reduce the cost of prescription drugs for both public and private payers. The 5679 commission shall consist of 16 members: 1 of whom shall be the senate chair of the joint committee on health care financing; 1 of whom shall be the house chair of the joint committee on 5680 5681 health care financing; 1 of whom shall be the executive director of the group insurance 5682 commission or a designee; 1 of whom shall be the director of the division of insurance or a designee; 1 of whom shall be the director of the state office of pharmacy services or a designee; 5684 1 of whom shall be the secretary of elder affairs or a designee; 1 of whom shall be the director of the Massachusetts medicaid program or a designee; 3 of whom shall be appointed by senate, 1 of whom shall be appointed by the minority leader; 3 of whom shall be appointed by the house of 5686 5687 representatives, 1 of whom shall be appointed by the minority leader; 1 of whom shall be a representative of the Massachusetts Association of Health Plans; 1 of whom shall be a 5688 5689 representative of the Massachusetts Hospital Association; and 1 of whom shall be a 5690 representative of Health Care For All. (b) The commission shall examine and report on the following: (i) the ability of the commonwealth to enter into bulk purchasing agreements, 5691 5692 including agreements that would require the secretary of elder affairs, the executive director of 5693 the group insurance commission, the director of the state office of pharmacy services, the

5694 commissioners of the departments of public health, mental health and mental retardation, and any other state agencies involved in the purchase or distribution of prescription pharmaceuticals, to renegotiate current contracts; (ii) aggregate purchasing methodologies designed to lower prescription pharmaceutical costs for state and non-state providers; (iii) the ability of the commonwealth to operate as a single payer prescription pharmaceutical provider; and (iv) the feasibility of creating a program to provide all citizens access to prescription pharmaceuticals at prices negotiated by the commonwealth.

5695

5696

5697

5698

5699

5700

5701

5703

5705

5706

5708

5709

(c) The commission shall report the results of its findings, together with any 5702 recommendations for legislation, programs and funding by filing the same with the clerks of the house of representatives and the senate who shall forward copies of the report to the house and 5704 senate committees on ways and means and the joint committee on health care financing not later than 12 months after the effective date of this act.

SECTION 193. (a) Notwithstanding any general or special law to the contrary, this 5707 section shall facilitate the orderly transfer of employees, proceedings, rules and regulations, property and legal obligations of the following functions of state government from the transferor agency to the transferee agency, defined as follows:

5710 (1) the functions of the division of health care finance and policy, as the transferor agency, to the institute of health care finance and policy, as the transferee agency; provided 5711 5712 however, that this section shall not apply to the functions of the division of health care finance and policy that relate to the administration of the health safety net fund;

5714 (2) the functions of the division of health care finance and policy related to the 5715 administration of the health safety net fund, as the transferor agency, to the office of Medicaid, 5716 as the transferee agency;

- 5717 (3) the functions of the health care quality and cost council, as the transferor 5718 agency, to the institute of health care finance and policy, as the transferee agency.
- 5719 (b) To the extent that employees of the transferor agency, including those who were appointed immediately before the effective date of this act and who hold permanent appointment 5720 5721 in positions classified under chapter 31 of the General Laws or have tenure in their positions as provided by section 9A of chapter 30 of the General Laws or do not hold such tenure, or hold 5722 5723 confidential positions, are transferred to the respective transferee agency, such transfers shall be 5724 effected without interruption of service within the meaning of said section 9A of said chapter 31, without impairment of seniority, retirement or other rights of the employee, and without reduction in compensation or salary grade, notwithstanding any change in title or duties resulting 5727 from such reorganization, and without loss of accrued rights to holidays, sick leave, vacation and benefits, and without change in union representation or certified collective bargaining unit as certified by the state division of labor relations or in local union representation or affiliation. Any 5729 collective bargaining agreement in effect immediately before the transfer date shall continue in 5730 5731 effect and the terms and conditions of employment therein shall continue as if the employees had not been so transferred. The reorganization shall not impair the civil service status of any such 5732 reassigned employee who immediately before the effective date of this act either holds a 5733 permanent appointment in a position classified under chapter 31 of the General Laws or has 5734 5735 tenure in a position by reason of section 9A of chapter 30 of the General Laws. Notwithstanding 5736 any other general or special law to the contrary, all such employees shall continue to retain their

5737 right to collectively bargain pursuant to chapter 150E of the General Laws and shall be considered employees for the purposes of said chapter 150E. Nothing in this section shall be 5738 construed to confer upon any employee any right not held immediately before the date of said 5739 5740 transfer, or to prohibit any reduction of salary grade, transfer, reassignment, suspension, 5741 discharge, layoff, or abolition of position not prohibited before such date.

- 5742 (c) All petitions, requests, investigations and other proceedings appropriately and duly 5743 brought before the transferor agency or duly begun by the transferor agency and pending before 5744 it before the effective date of this act, shall continue unabated and remain in force, but shall be 5745 assumed and completed by the transferee agency.
- (d) All orders, rules and regulations duly made and all approvals duly granted by the 5747 transferor agency, which are in force immediately before the effective date of this act, shall continue in force and shall thereafter be enforced, until superseded, revised, rescinded or canceled, in accordance with law, by the transferee agency.

5746

5748

- 5750 (e) All books, papers, records, documents, equipment, buildings, facilities, cash and other 5751 property, both personal and real, including all such property held in trust, which immediately 5752 before the effective date of this act are in the custody of the transferor agency shall be transferred 5753 to the transferee agency.
- 5754 (f) All duly existing contracts, leases and obligations of the transferor agency shall continue in effect but shall be assumed by the transferee agency. No existing right or remedy of 5755 5756 any character shall be lost, impaired or affected by this act.
- 5757 SECTION 193A. Notwithstanding any general or special law to the contrary, the office 5758 of Medicaid and the department of unemployment assistance shall, in consultation with the

5759 executive office of health and human services, develop and implement a means by which the 5760 office of Medicaid may access information as to the status of or termination of unemployment benefits and the associated insurance coverage by the medical security plan, as administered by the executive office of labor and workforce development, for the purposes of determining 5762 5763 eligibility for those individuals applying for benefits through health care insurance programs 5764 administered by the executive office of health and human services. The office and the department shall implement this system not later than 3 months following the passage of this act; 5765 5766 provided, however, that if legislative action is required prior to implementation, 5767 recommendations for such action shall be filed with the clerks of the house of representatives and the senate and the joint committee on health care financing not later than 2 months following 5768 5769 the passage of this act.

5761

5770

5771

5772

5773

5774

5776

5778

SECTION 194. Notwithstanding any general or special law to the contrary, the commissioner of health care finance and policy as of the effective date of this act shall, with the approval of the governor, become the interim executive director of the institute of health care finance and policy on the effective date of this act. The interim executive director shall serve at the pleasure of the governor, and may be removed by the governor at any time. If there is a vacancy in the office of the interim executive director before January 1, 2014, the executive director of the institute of health care finance and policy shall be appointed by a majority vote of the governor, the auditor and the attorney general as required under section 2 of chapter 12C of the General Laws.

5779 Beginning on January 1, 2014, the executive director of the institute of health care 5780 finance and policy shall be appointed by a majority vote of the governor, the auditor and the 5781 attorney general as required under section 2 of chapter 12C of the General Laws.

5782 SECTION 195. Notwithstanding any general or special law or rule or regulation to the 5783 contrary, all orders, rules and regulations duly made and all approvals duly granted by the transferor agency, the division of health care finance and policy, in relation to sections 2A, 6B, 7, 5784 9 to 15, 17, 25 and 28 to 39 of chapter 118G of the General Laws, which are in force 5785 5786 immediately before the effective date of this act, shall continue in force and shall thereafter be 5787 enforced, until superseded, revised, rescinded or canceled, in accordance with law, by the transferee agency, the executive office of health and human services. 5788

SECTION 196. Notwithstanding any general or special law or rule or regulation to the contrary, all orders, rules and regulations duly made and all approvals duly granted by the 5790 transferor agency, the division of health care finance and policy, in relation to section 18 of chapter 15A, sections 6C and 18B of chapter 118G and section 188 of chapter 149 of the General 5793 Laws, which are in force immediately before the effective date of this act, shall continue in force and shall thereafter be enforced, until superseded, revised, rescinded or canceled, in accordance 5795 with law, by the transferee agency, the commonwealth health insurance connector.

5789

5791

5794

5796 SECTION 197. Notwithstanding any general or special law or rule or regulation to the contrary, all orders, rules and regulations duly made and all approvals duly granted by the 5797 transferor agency, the division of health care finance and policy, in relation to sections 5, 6, 6A, 5798 5799 6½, 8, 16 and 23 of chapter 118G of the General Laws, which are in force immediately before 5800 the effective date of this act, shall continue in force and shall thereafter be enforced, until superseded, revised, rescinded or canceled, in accordance with law, by the transferee agency, the 5801 5802 institute of health care finance and policy.

SECTION 198. Notwithstanding any general or special law or rule or regulation to the contrary, all orders, rules and regulations duly made and all approvals duly granted by the transferor agency, the division of health care finance and policy, in relation to section 41 chapter 118G of the General Laws, which are in force immediately before the effective date of this act, shall continue in force and shall thereafter be enforced, until superseded, revised, rescinded or canceled, in accordance with law, by the transferee agency, the department of public health.

5803

5804

5805

5806

5807

5808

5817

5818

5819

5820

5822

5823

SECTION 198A. The executive office of health and human services shall seek from the 5809 secretary of the U.S. Department of Health and Human Services an exemption or waiver from the Medicare requirement set forth in 42 U.S.C. §1395x(i) that an admission to a skilled nursing 5811 5812 facility be preceded by a 3-day hospital stay.

5813 SECTION 198B. The secretary of administration and finance and the secretary of health and human services shall evaluate the feasibility of contracting for recycling durable medical 5815 equipment purchased and issued by the commonwealth through any and all of its medical 5816 assistance programs.

Said evaluation shall include but not be limited to a request for qualifications or proposals for entities capable of developing, implementing and operating a system of recycling whereby an inventory of such equipment is developed and managed so as to maximize the quality of service delivery to equipment recipients and to minimize costs and losses attributable to waste, fraud or 5821 abuse.

The secretary of administration and finance shall report to the joint committee on health care financing, the house committee on ways and means and the senate committee on ways and 5824 means the findings of said evaluation, together with cost estimates for the operation of a

recycling program, estimates of the savings it would generate and legislative recommendations, not later than October 31, 2012.

SECTION 198C. The institute of health care finance and policy shall conduct a comprehensive study to investigate barriers to individuals seeking to change health insurance plans, either upon a qualifying status change or during an open-enrollment period. The study shall include, but not be limited to, the identification and review of such barriers, such as the impact of a change in insurance plans on consumers who have used some or all of their yearly plan deductibles, as well as recommendations for alleviating any barriers. The institute shall file a report of its study, including recommendations and drafts of any legislation, if necessary, with the clerks of the senate and house of representatives within 1 year of the effective date of this act.

SECTION 198D. Subsection (c) of section 25A of chapter 111 of the General Laws and clause (2) of subsection (g) of section 25C of said chapter 111 shall not apply to the review of an application for a determination of need that is filed with the department of public health under said chapter 111 until (i) October 1, 2013 or (ii) the date on which the department of public health submits for the first time a health resource plan under said section 25A of said chapter 111, whichever occurs first.

5835

5836

5837

5838

5840

5841

5842

5843

SECTION 198E. The office of Medicaid shall, within 6 months of the passage of this act, take any and all necessary actions to ensure that social security numbers are required on all medical benefits request forms to the extent permitted by federal law and that social security numbers are provided by all applicants who possess them.

If for any reason the office of Medicaid determines that it is or will be unable to accomplish the foregoing within 6 months of the effective date of this act, the office shall submit a detailed report of the reasons for such inability to the clerks of the house of representatives and the senate within 6 months following the effective date of this act.

SECTION 198F. The institute of health care finance and policy shall, within 6 months of the effective date of this act, ensure (i) that the identity, age, residence and eligibility of all applicants are verified before payments, other than emergency bad debt payments, are made by the Health Safety Net Trust Fund; and (ii) that the health safety net is the payor of last resort by performing third party liability investigations on health safety net claims and by implementing other such programs as needed.

If for any reason the institute determines that it is or will be unable to accomplish the foregoing within 6 months of the effective date of this act, the institute shall submit a detailed report of the reasons for such inability to the clerks of the house of representatives and the senate within 6 months of the effective date of this act.

SECTION 199. The division of insurance shall develop prior authorization forms under section 24 of chapter 1760 of the General Laws not later than July 1, 2013.

SECTION 199A. All appointments under section 192A shall be made within 60 days of the effective date of this act.

SECTION 199B. Section 271 of chapter 127 of the acts of 1999, as amended in sections 170A and 170B, and section 62 of chapter 177 of the acts of 2001, as amended in section 170C, shall be fully implemented by January 1, 2013.

SECTION 200. Section 87 shall take effect on January 1, 2015.

5855

5856

5857

- SECTION 201. Section 70 of chapter 118E of the General Laws shall take effect on July 1, 2012.
- SECTION 202. Section 70 of chapter 118E of the General Laws is hereby repealed.
- SECTION 202A. The requirements of section 47BB of chapter 175 of the General Laws shall apply to all policies, contracts and certificates executed, delivered, issued for delivery, continued or renewed on or after January 1, 2013. For purposes of said section 47BB, all contracts shall be considered to be renewed not later than the next yearly anniversary of the contract date.
- 5875 SECTION 202B. Section 114A shall take effect on February 1, 2013.
- SECTION 203. Sections 144 and 147 shall take effect on July 1, 2013.
- SECTION 204. Sections 191 and 192 shall take effect on July 1, 2016.
- SECTION 205. Section 202 shall take effect on July 1, 2017.