

SENATE No. 2304

Senate, July 23, 2014– Text of the Senate amendment to the House Bill relative to campaign finance disclosure and transparency (House, No. 4226) (being the text of Senate, No. 2264, printed as amended)

The Commonwealth of Massachusetts

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In the Year Two Thousand Fourteen
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1 SECTION 1. The first paragraph of section 53 of chapter 54 of the General Laws, as
2 appearing in the 2012 Official Edition, is hereby amended by striking out the second to fifth
3 sentences, inclusive, and inserting in place thereof the following 4 sentences:- The secretary shall
4 cause to be printed and sent to all residential addresses and to each voter residing in group
5 residential quarters, with copies of the measures to which they refer, a summary prepared by the
6 attorney general, a ballot question title prepared jointly by the attorney general and state
7 secretary, fair and neutral 1-sentence statements describing the effect of a yes or no vote
8 prepared jointly by the attorney general and the state secretary, a statement of not more than 100
9 words prepared by the secretary of administration and finance regarding the fiscal consequences
10 of the measure for state and municipal government finances and, as provided in section 54,
11 arguments for and against measures to be submitted to the voters under Article XLVIII of the
12 Articles of Amendment to the Constitution. The secretary shall make available for public
13 examination a copy of the ballot question titles, 1-sentence statements describing the effect of a
14 yes or no vote and fiscal effect statements and shall publish them in the Massachusetts register
15 by the second Wednesday in May. Any 50 voters may petition the supreme judicial court for
16 Suffolk county to require that a title or statement be amended; provided, however, that the

17 petition shall be filed within 20 days after the publication of the title and statement. The court
18 may issue an order requiring amendment by the attorney general and the state secretary only if it
19 is clear that the title, 1-sentence statement or fiscal effect statement in question is false,
20 misleading or inconsistent with the requirements of this section.

21 SECTION 2. Section 1 of chapter 55 of the General Laws, as so appearing, is hereby
22 amended by striking out, in line 89, the words “and (7) internet or email communications” and
23 inserting in place thereof the following words:- (7) email communications that are not sent using
24 a paid email service provider or email marketing service provider; and (8) internet
25 communications which are not paid advertisements.

26 SECTION 3. Said section 1 of said chapter 55, as so appearing, is hereby further
27 amended by inserting after the definition of “Electioneering communication” the following
28 definition:-

29 “Electioneering communication expenditure”, any expenditure made or liability incurred
30 by an individual, group, association, corporation, labor union or other entity as payment for an
31 electioneering communication.

32 SECTION 4. Said section 1 of said chapter 55, as so appearing, is hereby further
33 amended by striking out the definition of “Independent expenditure” and inserting in place
34 thereof the following definition:-

35 “Independent expenditure”, an expenditure made or liability incurred by an individual,
36 group, association, corporation, labor union, political committee or other entity as payment for
37 goods or services to expressly advocate the election or defeat of a clearly identified candidate;
38 provided, however, that the expenditure is made or incurred without cooperation or consultation

39 with any candidate or a nonelected political committee organized on behalf of the candidate or
40 an agent of the candidate and is not made or incurred in concert with or at the request or
41 suggestion of the candidate, a nonelected political committee organized on behalf of the
42 candidate or agent of the candidate.

43 SECTION 5. Said section 1 of said chapter 55, as so appearing, is hereby further
44 amended by inserting after the definition of “Independent expenditure” the following definition:-

45 “Joint contribution”, any contribution made by a check from more than 1 person to a
46 candidate or political committee that includes either the signature or imprinted name of more
47 than 1 individual contributor on a check.

48 SECTION 6. Said section 1 of said chapter 55, as so appearing, is hereby further
49 amended by inserting after the definition of “Legislative agent” the following definition:-

50 “People’s committee”, a political committee which is not a candidate's committee, a
51 political party committee or a ballot question committee, that: (i) only receives contributions
52 from individuals; (ii) limits contributions received from any individual to the indexed amount
53 provided for in the definition of “political action committee”; (iii) has been in existence for 6
54 months or more; and (iv) contributes to 5 or more candidates; provided, however, that a
55 “people’s committee” shall initially organize as a political action committee and may become a
56 people’s committee after 6 months.

57 SECTION 7. Section 3 of said chapter 55, as amended by chapter 104 of the acts of 2014,
58 is hereby further amended by adding the following paragraph:-

59 The director shall adopt regulations regarding electioneering communication
60 expenditures and independent expenditures that involve the disclosure of any transfers of money
61 or anything of value from 1 individual, group, association, corporation, labor union or other
62 entity to another individual, group, association, corporation, labor union or other entity to make
63 an electioneering communication expenditure or independent expenditure to ensure that the
64 origin of the funds used to make the expenditure is disclosed in the manner and on the schedule
65 for reports of the expenditures provided for in this chapter.

66 SECTION 8. Said chapter 55 is hereby further amended by inserting after section 5B the
67 following section:-

68 Section 5C. The office of campaign and political finance shall prepare and update from
69 time to time an online training program to provide information on the requirements of this
70 chapter applicable to treasurers of political committees that file reports with the office. A
71 treasurer of a political committee that files reports with the office shall, within 30 days after
72 filing an acceptance of the position with the office in accordance with section 5 and every 2
73 years after filing the acceptance, complete the online training program.

74 The office shall establish procedures for implementing and ensuring compliance with this
75 section.

76 SECTION 9. Section 6 of said chapter 55, as appearing in the 2012 Official Edition, is
77 hereby amended by striking out the first and second paragraphs and inserting in place thereof the
78 following 3 paragraphs:-

79 A political committee organized or operating on behalf of a candidate for the office of
80 governor, lieutenant governor, attorney general, state secretary, treasurer and receiver general or

81 state auditor may receive, pay and expend money or other things of value for reasonable and
82 necessary expenses directly related to the campaign of the candidate but shall not make any
83 expenditure that is primarily for the candidate's or any other person's personal use. Any other
84 political committee duly organized on behalf of a candidate may receive, pay and expend money
85 or other things of value for the enhancement of the political future of the candidate or the
86 principle for which the committee was organized; provided, however, that the expenditure shall
87 not be primarily for the candidate's or any other person's personal use. The director shall
88 establish reasonable rules and regulations concerning the expenditures.

89 Any political committee duly organized on behalf of a candidate may contribute to other
90 political committees and may contribute to the campaign fund of a candidate; provided, however,
91 that the aggregate of all contributions made by a committee organized on behalf of a candidate to
92 another nonelected political committee organized on behalf of a candidate shall not exceed \$100
93 in any 1 calendar year.

94 Notwithstanding the previous paragraph, a political committee organized on behalf of a
95 candidate for statewide office that receives public financing under chapter 55C may not
96 contribute to another political committee or the campaign fund of a candidate in the calendar
97 year in which the political committee receives public financing; provided, however, that a
98 committee that receives public financing may expend funds to a political party committee for
99 goods or services provided by the political party committee to the political committee organized
100 on behalf of a candidate.

101 SECTION 10. The fourth paragraph of section 7 of said chapter 55, as so appearing, is
102 hereby amended by striking out the second sentence.

103 SECTION 11. Section 7A of said chapter 55, as so appearing, is hereby amended by
104 striking out, in lines 4 and 5, the words “five hundred dollars” and inserting in place thereof the
105 following figure:- \$1,000.

106 SECTION 12. Subsection (a) of said section 7A of said chapter 55, as so appearing, is
107 hereby further amended by striking out paragraph (5).

108 SECTION 13. Section 8 of said chapter 55, as so appearing, is hereby amended by
109 striking out, in line 22, the words “corporation violating any provision of this section” and
110 inserting in place thereof the following words:- such corporation violating this chapter.

111 SECTION 14. The first paragraph of section 9 of said chapter 55, as so appearing, is
112 hereby amended by striking out the first sentence and inserting in place thereof the following
113 sentence:- No individual, candidate or political committee, or person acting on behalf of the
114 individual, candidate or political committee, shall accept a contribution of money from any 1
115 person or political committee if the aggregate amount contributed in a calendar year exceeds \$50
116 in cash or \$100 by money order or bank check, except by a written instrument or by direct
117 deposit pursuant to section 9A.

118 SECTION 15. Section 9 of said chapter 55, as so appearing, is hereby amended by
119 striking out the second paragraph and inserting in place thereof the following paragraph:-

120 A political committee may maintain and use a credit or debit card obtained in accordance
121 with applicable banking laws and in the ordinary course of business to make expenditures for the
122 purpose for which the committee was organized pursuant to section 6; provided, however, that
123 no contribution of money shall be accepted by any individual, candidate or political committee
124 or person acting on behalf of the individual, candidate or political committee other than in

125 accordance with the first paragraph of this section. The director shall establish reasonable rules
126 and regulations concerning the use of credit and debit cards and shall provide instruction on the
127 disclosure of expenditures by credit and debit card to effectuate the purposes of this chapter.

128 SECTION 16. Said chapter 55 is hereby further amended by inserting after section 9A
129 the following section:-

130 Section 9B. (a) Any joint contribution received by a candidate or political committee that
131 does not indicate the amount to be attributed to each contributor may be attributed equally to
132 each contributor; provided, however, that the attribution does not cause a contributor to make a
133 contribution exceeding the limits in section 7A.

134 (b) The director shall establish reasonable rules and regulations concerning the making of
135 joint contributions and corresponding contributor notification and recordkeeping requirements
136 for candidates and political committees.

137 SECTION 17. The first paragraph of section 13 of said chapter 55, as appearing in the
138 2012 Official Edition, is hereby amended by inserting after the first sentence the following
139 sentence:- A person so employed may not serve as the treasurer of a political committee.

140 SECTION 18. The first paragraph of section 18 of said chapter 55, as so appearing, is
141 hereby amended by striking out, in lines 6 to 10, inclusive, the words “with a total population, as
142 determined by the most recent federal decennial census, of between 40,000 and 100,000 persons,
143 if the candidate or the candidate's committee, during the election cycle, can reasonably expect to
144 raise or spend more than \$5,000.”.

145 SECTION 19. The second paragraph of said section 18 of said chapter 55, as so
146 appearing, is hereby further amended by striking out clause (a) and inserting in place thereof the
147 following clause:-

148 (a) by each candidate for nomination or election to the state senate or house of
149 representatives, and by the non-elected political committee organized on behalf of the candidate,
150 on or before: (i) July 20 preceding a biennial state election; (ii) the eighth day preceding a
151 primary, the eighth day preceding a biennial state election and, as a final report, January 20 in the
152 following year complete as to December 31 of the prior year; (iii) the thirty-fifth day preceding a
153 special primary, including a convention or a caucus, the eighth day preceding a special primary,
154 including a convention or a caucus, the eighth day preceding a special election, the thirtieth day
155 following a special election and, as a final report, January 20 in the following year complete as to
156 December 31 of the prior year.

157 SECTION 20. Said section 18 of said chapter 55, as so appearing, is hereby further
158 amended by inserting after the word "aforesaid", in line 75, the following words:- other than
159 political action committees and people's committees as defined in section 1 and independent
160 expenditure PACs organized pursuant to section 18A.

161 SECTION 21. Said chapter 55 is hereby further amended by striking out section 18A, as
162 so appearing, and inserting in place thereof the following section:-

163 Section 18A. (a) Every individual, group, association, corporation, labor union, political
164 committee or other entity that makes independent expenditures in an aggregate amount
165 exceeding \$250 during any calendar year for the express purpose of promoting the election or
166 defeat of a candidate shall file with the director, except as provided in subsection (b), within 7

167 business days after the goods or services for which the independent expenditure was made are
168 utilized to advocate for the election or defeat of a clearly identified candidate, on a form
169 prescribed by the director, a report stating: (i) the name and address of the individual, group,
170 association, corporation, labor union, political committee or other entity making the expenditure;
171 (ii) the name of the candidate whose election or defeat the expenditure promoted; (iii) the name
172 and address of any person to whom the expenditure was made; (iv) the total amount or value;
173 and (v) the purpose and the date of the expenditure.

174 (b) In addition to any reports required by subsection (a), any individual, group,
175 association, corporation, labor union, political committee or other entity that makes an
176 independent expenditure in an aggregate amount exceeding \$250 after the tenth day, but more
177 than 24 hours before the date of any election, shall file a preliminary report within 24 hours after
178 the goods or services for which the independent expenditure was made are utilized that discloses:
179 (i) the name and address of the individual, group, association, corporation, labor union, political
180 committee or other entity making the expenditure; (ii) the name of the candidate whose election
181 or defeat the expenditure promoted; (iii) the name and address of any person to whom the
182 expenditure was made; and (iv) the purpose and the date of the expenditure.

183 (c) The reports required by this section shall be filed with the director as provided in
184 section 18C if expenditures are made to promote the election or defeat of any candidate who files
185 with the director. Reports required by this section shall be filed with the city or town clerk if the
186 expenditures are made to promote the election or defeat of any candidate seeking public office at
187 a city or town election who does not file with the director.

188 (d) For purposes of this section, an “independent expenditure PAC” is a political
189 committee or other entity that receives contributions to make independent expenditures. An
190 independent expenditure PAC shall organize in accordance with section 5 and file reports in
191 accordance with the schedules in subsections (a) and (b) to disclose expenditures. The reports
192 shall, in addition to disclosing expenditures, disclose contributions received and all campaign
193 finance information required to be disclosed by other political action committees as listed in
194 section 18. The reporting period for the first report filed by an independent expenditure PAC
195 shall commence on the day the independent expenditure PAC was organized and shall be
196 complete through the date of the expenditures disclosed in the report. The reporting period for
197 the next report shall commence on the date following the last date included in the previous report
198 and shall be complete through the date of the expenditures disclosed. An independent
199 expenditure PAC shall also file a year-end report by January 20 of each year the independent
200 expenditure PAC remains in existence and shall file a final report on dissolution. The reporting
201 period for the year-end report shall be cumulative for the calendar year, commencing on January
202 1 and ending on December 31 of each calendar year. The director shall adopt regulations
203 regarding independent expenditure PACs.

204 (e) A violation of this section shall be punished by a fine of not more than \$5,000 or by
205 imprisonment in a house of correction for not more than 1 year.

206 SECTION 22. Said chapter 55 is hereby further amended by striking out section 18C, as
207 so appearing, and inserting in place thereof the following section:-

208 Section 18C. (a) The director shall develop an electronic reporting system for the
209 submission, retrieval, storage and public disclosure of campaign finance reports and financial
210 activity statements required to be filed with the director.

211 (b) The following individuals and political committees shall be required to file
212 electronically by modem or via computer terminals provided or approved by the director:

213 (i) a candidate that files with the director and the committee organized on behalf of the
214 candidate;

215 (ii) a ballot question committee that files with the director;

216 (iii) each state committee referred to in section 1 of chapter 52;

217 (iv) each local party committee referred to in sections 2 and 3 of said chapter 52 that
218 raises or spends more than \$5,000 in an election cycle;

219 (v) a political committee, other than a candidate's committee or a ballot question
220 committee, if the political committee aids or promotes the success or defeat of 1 or more
221 candidates that file with the director;

222 (vi) reports of late contributions received by a political committee organized on behalf of
223 a candidate that files with the director, including a committee required to designate a depository
224 on behalf of a candidate and every ballot question committee that files with the director, which
225 receives and deposits a contribution of \$500 or more after the eighteenth day but more than 72
226 hours before the date of a special, preliminary, primary or general election within 72 hours of
227 depositing the contribution;

228 (vii) reports of late contributions received by a state committee referred to in section 1 of
229 chapter 52 required to designate a depository under section 19 which receives a contribution of
230 \$500 or more after the eighteenth day but more than 24 hours before the date of a special,
231 preliminary, primary or general election, within 72 hours of depositing the contribution;

232 (viii) for a political committee required to file campaign finance reports electronically
233 with the director, any reports filed pursuant to section 18D made to disclose expenditures by
234 vendors of the committee to subvendors;

235 (ix) an individual, group, association, corporation, labor union, political committee or
236 other entity that is required to file a report of independent expenditures with the director in
237 accordance with section 18A; and

238 (x) an individual, group, association, corporation, labor union or other entity that makes
239 an electioneering communication expenditure in an aggregate amount exceeding \$250 during
240 any calendar year in accordance with section 18F.

241 SECTION 23. Said chapter 55 is hereby further amended by striking out said section
242 18D, as so appearing, and inserting in place thereof the following section:-

243 Section 18D. (a) For the purposes of this section the following words shall have the
244 following meanings unless the context clearly requires otherwise:-

245 “Expenditure”, any payment made or liability incurred by a vendor on behalf of a
246 political committee or on behalf of an individual or group required to file a report of ballot
247 question expenditures under section 22.

248 “Person”, a natural person, corporation, association, partnership or other legal entity.

249 “Subvendor”, a person providing goods or services to a vendor or who contracts with a
250 vendor to provide goods or services to a committee or to an individual or group required to file a
251 report of ballot question expenditures under section 22.

252 “Vendor”, any person including, but not limited to, a consultant who provides goods or
253 services to a political committee or to an individual or group required to file a report of ballot
254 question expenditures under section 22 and either receives or is promised \$5,000 or more in the
255 aggregate during a calendar year by the committee, individual or group for such goods or
256 services or contracts with another on behalf of the committee, individual or group for such goods
257 or services valued at \$5,000 or more in the aggregate to be provided to the committee, individual
258 or group.

259 (b) A vendor that makes an expenditure on behalf of a political committee or on behalf of
260 an individual or group required to file a report of ballot question expenditures under section 22
261 shall within 5 days of making the expenditure provide the political committee, individual or
262 group with a detailed account of the expenditure including, but not limited to, the date of the
263 expenditure, the person who received payment, the full name and address of the subvendor, the
264 purpose of the expenditure and the amount of the expenditure.

265 (c) A political committee or an individual or group required to file a report of ballot
266 question expenditures under section 22 that makes a payment or incurs a liability to a vendor
267 shall file reports with the director or, if the expenditure concerns a local candidate who does not
268 file with the director or a local ballot question, with the clerk, disclosing the full name and
269 address listed alphabetically of each subvendor receiving payments of more than \$500 in the
270 aggregate during a calendar year from the vendor and of each subvendor to whom a liability of

271 more than \$500 was incurred. The contents of the report shall include the information required
272 by section 18 and shall be disclosed on a form prescribed by the director. For committees
273 required to designate a depository account under section 19, the reports shall be filed by the fifth
274 day of each month covering the preceding month; provided, however, that for other committees,
275 individuals or groups, the report must be filed in accordance with the schedule established by
276 sections 18 and 22.

277 (d) Vendors shall keep detailed accounts of all expenditures made on behalf of political
278 committees or on behalf of individuals or groups required to file a report of ballot question
279 expenditures under section 22 .

280 SECTION 24. Section 18E of said chapter 55, as so appearing, is hereby amended by
281 inserting after the word “candidate”, in line 1, the following words:- a state party committee.

282 SECTION 25. Said chapter 55 is hereby further amended by striking out section 18F, as
283 so appearing, and inserting in place thereof the following section:-

284 Section 18F. Every individual, group, association, corporation, labor union or other entity
285 not defined as a political committee who makes an electioneering communication expenditure in
286 an aggregate amount exceeding \$250 during a calendar year shall electronically file with the
287 director, within 7 days after making the expenditure, a report stating the name and address of the
288 individual, group, association, corporation, labor union or other entity making the electioneering
289 communication, the name of any candidate clearly identified in the communication, the total
290 amount or value of the communication, the name and address of the vendor to whom the
291 payments were made and the purpose and date of the expenditure. In addition, any individual,
292 group, association, corporation, labor union or other entity not defined as a political committee

293 who makes electioneering communication expenditures in an aggregate amount exceeding \$250
294 during a calendar year who receives funds to make electioneering communications shall include
295 in the electronic filing the date the funds were received, the name and address of the provider of
296 funds in excess of \$250, if any, and the value of the funds received. Reports required under this
297 section shall be filed with the director as provided in section 18C if electioneering
298 communications refer to any candidate who files with the director. Reports required under this
299 section shall be filed with the city or town clerk if the electioneering communications refer to
300 any candidate seeking public office in a city or town election who does not otherwise file with
301 the director.

302 Any person, group, association, corporation, labor union or other entity that makes or
303 contracts to make electioneering communications aggregating \$1,000 or more within 7 days
304 before the date of an election shall file a report containing the information required under this
305 section within 48 hours after making the expenditure.

306 A violation of this section shall be punished by a fine of not more than \$5,000 or by
307 imprisonment in the house of correction for not more than 1 year.

308 SECTION 26. Section 18G of said chapter 55, as so appearing, is hereby amended by
309 inserting after the first paragraph the following paragraph:-

310 An independent expenditure or electioneering communication which is transmitted
311 through paid television, internet advertising or print advertising appearing larger than 15 square
312 inches shall include a written statement at the bottom of the advertisement that contains the
313 words "Top Contributors" and a written statement that lists the 5 persons or entities or, if fewer
314 than 5 persons or entities, all such persons or entities, that made the largest contributions to that

315 entity; provided, however, that only contributions in excess of \$5,000 reportable under this
316 chapter during the 12-month period before the date of the advertisement or communication shall
317 be listed. If no such contribution is received by the entity making an independent expenditure or
318 electioneering communication, the advertisement or communication may exclude the statement.
319 The advertisement or communication shall also include a written statement at the bottom of the
320 advertisement that states “For a complete list of persons or entities that made contributions to the
321 sponsor of this message, go to the official website of the office of campaign and political
322 finance”.

323 SECTION 27. Said chapter 55 is hereby further amended by striking out section 19, as
324 so appearing, and inserting in place thereof the following section:-

325 Section 19. (a) Candidates for nomination or election to the offices of governor,
326 lieutenant governor, state secretary, attorney general, state treasurer and receiver general, state
327 auditor, governor’s council, district attorney, clerk of court, register of probate, registrar of
328 deeds, county commissioner, county treasurer and sheriff, mayor or city council or alderman in a
329 city with a total population, as determined by the most recent decennial federal census, of 75,000
330 or more persons and the treasurer of each state committee referred to in section 1 of chapter 52,
331 the treasurer of the nonelected political committee authorized by any of the aforesaid candidates
332 and the treasurers of people’s committees and political action committees that file with the
333 director other than independent expenditure PACs shall immediately, upon the organization of
334 the political committee or upon becoming a candidate in accordance with clauses (1) and (2) of
335 the definition of candidate in section 1, designate a financial institution as a depository for the
336 campaign funds of the candidate or political committee. The financial institution shall be: (i) a
337 national bank, federal savings bank, federal savings and loan association or federal credit union;

338 provided, however, that the bank, association or credit union may transact business and has its
339 main office or a branch office in the commonwealth; or (ii) a trust company, credit union, co-
340 operative bank or savings bank; provided, however, that the company, credit union or bank is
341 organized and exists under the laws of the commonwealth or any other state or otherwise may
342 transact business in the commonwealth and has its main office or a branch office in the
343 commonwealth. A candidate and the treasurer of a political committee shall file with the director,
344 not later than the third business day following the designation of the depository, a certificate of
345 appointment containing the name of the financial institution so designated and the name of the
346 candidate or political committee and shall authorize the financial institution to submit the reports
347 required by subsection (d). The certificate of appointment reflecting the financial institution's
348 agreement to comply with this section shall also be signed by an authorized employee of the
349 financial institution.

350 (b) A candidate and the treasurer of a political committee required to designate a
351 depository shall deposit contributions in the form received within 7 days of receipt. Any
352 candidate or treasurer required to designate a depository shall file with the director, by the fifth
353 and twentieth days of each month, the following information: (i) a list of all contributions of
354 more than \$50 deposited as of the first and fifteenth days of the month and since the last
355 statement, including an alphabetical list of names and addresses of each person making a
356 contribution; (ii) for a person who has made a contribution in an amount of or with a value of
357 \$200 or more in any calendar year, the occupation and employer of the contributor and the
358 information for each contribution of less than \$200 if the aggregate of all contributions received
359 from the contributor within any calendar year is \$200 or more; and (iii) a summary of all
360 contributions of \$50 or less deposited that are not itemized on the report. During the last 6

361 months of an election year in which a candidate's name appears on the ballot, the information
362 required by clauses (i), (ii) and (iii) shall be filed by the candidate or the candidate's committee
363 with the director within 72 hours of each deposit.

364 (c) Except as otherwise provided in this section, all payments for campaign purposes
365 made by or for the benefit of a candidate or by the treasurer of a political committee which are in
366 excess of \$100 shall be made only from funds on deposit in the depository through checks drawn
367 on the depository and indicating that the checks are drawn on the campaign account of the
368 candidate or the political committee involved. All checks drawn on the campaign account shall
369 be payable either to the order of a named payee, not the candidate or treasurer, or, if the check is
370 for not more than \$100, may be payable to the candidate or treasurer. The memo line of the
371 check shall be used by the political committee issuing the check to indicate the specific purpose
372 of the expenditure.

373 A candidate or treasurer of a political committee required to designate a depository may
374 make expenditures by wire transfer or other electronic means for broadcast, cablecast or other
375 media services and for payroll services made in connection with employee deductions and
376 withholdings. Expenditures may also be made by credit or debit card; provided, however, that a
377 candidate or treasurer making an expenditure shall ensure that the date, amount and specific
378 purpose of the expenditure is disclosed in accordance with regulations to be issued by the
379 director.

380 (d) The cashier or treasurer of the bank selected by any candidate or political committee
381 as provided in this section shall file with the director by the fifth day and twentieth day of each
382 month the following information: (i) a statement of the balance as of the preceding first day or

383 fifteenth day of the month; (ii) a summary of all credits to the account since the last statement;
384 and (iii) a list of all the debits to the account since the last statement. The bank shall also report,
385 to the extent such information is available, the names and addresses of the payees, the amount of
386 each check and the purposes for which the money was paid as indicated on the check.

387 (e) The accounts shall remain in existence until the election and so long thereafter as a
388 candidate or political committee has unpaid obligations still outstanding. Candidates and
389 treasurers required to file reports under this section shall continue to file year-end campaign
390 finance reports in accordance with section 18 every year the committee remains in existence.

391 (f) A committee required to designate a depository on behalf of a candidate that files with
392 the director in accordance with this section and which receives and deposits a contribution of
393 \$500 or more after the eighteenth day but more than 72 hours before the date of a special,
394 preliminary, primary or general election shall file a report to disclose the information required by
395 this section within 72 hours of depositing the contribution. In addition, a state committee referred
396 to in section 1 of chapter 52 required to designate a depository pursuant to this section and which
397 receives a contribution of \$500 or more after the eighteenth day but more than 24 hours before
398 the date of a special, preliminary, primary or general election shall file a report to disclose the
399 information required by this section within 72 hours of depositing the contribution.

400 A candidate or a political committee that fails to file any report required by this section
401 shall be assessed and shall pay to the state treasurer a penalty not greater than \$25 for each day
402 the candidate or political committee has not filed the report.

403 A violation of this section shall be punished by imprisonment for not more than 6 months
404 or by a fine of not more than \$500.

405 SECTION 28. The fifth paragraph of section 22 of said chapter 55, as so appearing, is
406 hereby amended by adding the following sentence:- A person, corporation, association,
407 organization or group required to file a report under this section is also subject to subvendor
408 disclosure requirements under section 18D.

409 SECTION 29. Said chapter 55, as so appearing, is hereby further amended by striking
410 out section 27, as so appearing, and inserting in place thereof the following section:-

411 Section 27. The director shall make available to city and town clerks a summary of this
412 chapter and forms approved by the director and the attorney general suitable for the submission
413 of the statements and reports required by this chapter. The city and town clerk shall transmit
414 forms to a candidate for nomination or election to a city or town office who is known to the city
415 or town clerk and to a political committee required to file with the city or town clerk.

416 The director shall make available to all candidates and political committees required to
417 file with the director forms for filing and a summary of this chapter.

418 SECTION 30. Notwithstanding any general or special law to the contrary, for the state
419 primaries scheduled for September 9, 2014 and the state election scheduled for November 4,
420 2014, the state secretary may, as the state secretary considers necessary for the orderly
421 administration of the elections, prepare or contract to prepare separate bilingual translated and
422 transliterated ballots, including for all offices and questions to be presented to voters as required
423 by state or federal law. The state secretary or the party contracted by the state secretary may print
424 regional school district offices and candidates on separate ballots or in a different ballot order
425 than currently established by law. The state secretary may, for the orderly administration of the
426 elections, forgo any review period or request for substitution of transliterated names.

427 SECTION 31. The office of campaign and political finance shall conduct a study of
428 campaign contributions and the feasibility and merits of applying limits on such contributions for
429 each election rather than for each calendar year. The study shall consider contributions issues
430 including, but not limited to: (i) an analysis of how campaign contribution limits are applied in
431 other states; (ii) an analysis of how campaign contribution limits are applied under federal law;
432 and (iii) whether changes to the general laws or regulations are needed. The study shall be
433 conducted in consultation with any other agency or office as the director of campaign and
434 political finance considers appropriate. The director shall report on the findings of the study,
435 along with any drafts of recommended legislation, to the clerks of the senate and the house of
436 representatives and the house and senate chairs of the joint committee on election laws by
437 January 1, 2015.

438 SECTION 32. Sections 1, 6, 8, 9, 10, 11, 14, 15, 18, 20 and 27 shall take effect on
439 January 1, 2015.