

The Commonwealth of Massachusetts

PRESENTED BY:

Cindy F. Friedman

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to consumer transparency about provider networks.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
Cindy F. Friedman	Fourth Middlesex	
Joanne M. Comerford	Hampshire, Franklin and Worcester	1/28/2019
Maria Duaime Robinson	6th Middlesex	1/28/2019
Rebecca L. Rausch	Norfolk, Bristol and Middlesex	1/30/2019
Mike Connolly	26th Middlesex	1/30/2019
Jack Patrick Lewis	7th Middlesex	1/31/2019
Joan B. Lovely	Second Essex	2/1/2019
Julian Cyr	Cape and Islands	2/1/2019
Sal N. DiDomenico	Middlesex and Suffolk	2/1/2019
Michael O. Moore	Second Worcester	2/11/2019

SENATE DOCKET, NO. 1521 FILED ON: 1/17/2019 SENATE No. 592

By Ms. Friedman, a petition (accompanied by bill, Senate, No. 592) of Cindy F. Friedman, Joanne M. Comerford, Maria Duaime Robinson, Rebecca L. Rausch and other members of the General Court for legislation relative to consumer transparency about provider networks. Financial Services.

The Commonwealth of Massachusetts

In the One Hundred and Ninety-First General Court (2019-2020)

An Act relative to consumer transparency about provider networks.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 1 of chapter 1760 of the General Laws, as appearing in the 2016

2 Official Edition, is hereby amended by inserting after the definition of "Network", in lines 138-

- 3 140, inclusive, the following definition:-
- 4 "Network plan", a health benefit plan of an insurer that either requires a covered person
 5 to use health care providers managed by, owned by, under contract with, or employed by the

6 insurer or that creates incentives, including financial incentives, for a covered person to use such

- 7 health care providers.
- 8 SECTION 2. Said section 1 of said chapter 1760, as so appearing, is hereby further

9 amended by inserting after the definition of "Prospective review", in lines 158-161, inclusive, the

10 following definition:-

11 "Provider group", a medical group, independent practice association, or other similar12 group of providers.

SECTION 3. Said section 1 of said chapter 176O, as so appearing, is hereby further
amended by inserting after the definition of "Terminally ill", in lines 178-181, inclusive, the
following definition:-

16 "Tiers" or "tiered network", a network that identifies and groups some or all types of 17 providers and facilities into specific groups to which different provider reimbursement, covered 18 person cost sharing, or provider access requirements, or any combination thereof, apply for the 19 same services.

SECTION 4. Said chapter 1760 is hereby further amended by adding the following
section:

Section 28. (a) (1) A carrier shall post electronically a current and accurate provider directory for each of its network plans with the information and search functions, as described in subsections (b) and (c). In making the directory available electronically, the carrier shall ensure that the general public is able to view all of the current health care providers for a plan through a clearly identifiable link or tab and without creating or accessing an account, entering a policy or contract number, providing other identifying information, or demonstrating coverage or an interest in obtaining coverage with the plan.

(2) A carrier shall take appropriate steps to ensure the accuracy of the information
concerning each provider listed in the carrier's provider directories for each network plan and
shall, no later than January 1, 2020, review and update the entire provider directory for each
network plan. Thereafter, the carrier shall update each online network plan provider directory at

33 least biweekly, or more frequently, if required by federal law, when informed of and upon 34 confirmation by the plan of any of the following: 35 (i) a contracting provider is no longer accepting new patients for that product, or an 36 individual provider within a provider group is no longer accepting new patients; 37 (ii) a provider is no longer under contract for a particular plan product; 38 (iii) a provider's practice location or other information required under this section has 39 changed; 40 (iv) upon completion of the investigation described in subsection (a)(9) of this section, a 41 change is necessary based on an enrollee complaint that a provider was not accepting new 42 patients, was otherwise not available, or whose contact information was listed incorrectly; or 43 (v) any other information that affects the content or accuracy of the provider directory or 44 directories. 45 A provider directory shall not list or include information on a provider that is not 46 currently under contract with the plan. 47 (3) Upon confirmation of any of the following, the plan shall delete a provider from the 48 directory or directories when: 49 (i) it has learned that a provider has retired or otherwise has ceased to practice; 50 (ii) a provider or provider group is no longer under contract with the plan for any reason; 51 or

(iii) the contracting provider group or a provider has informed the plan that the provider
is no longer associated with the provider group and is no longer under contract with the plan.

(4) A carrier shall periodically, or upon a frequency and according to requirements
established by the commissioner, audit its provider directories for accuracy and retain
documentation of such an audit to be made available to the commissioner upon request.

57 (5) A carrier shall notify providers listed as participating providers who have not 58 submitted claims for at least the last 6 months or otherwise have not communicated intent to 59 continue participation in the carrier's network within the past 6 months. Such notice shall inform 60 providers of the carrier's intent to determine whether the provider still intends to be in the 61 carrier's network and to update the directory accordingly. Such notice shall be accomplished in 62 accordance with provisions of the contract entered into between the carrier and the provider 63 regarding notice, if applicable. If the carrier does not receive a response from the provider within 64 45 days of such notification requesting confirmation that the information regarding the provider 65 is current and accurate or, as an alternative, updating any information, the insurer shall remove 66 the provider from the network. The carrier may, prior to removal, use other available information 67 or means to determine if the provider is participating in the carrier's network, including any 68 means delineated in the contract entered into between the carrier and the provider.

A provider may elect to remain in the network in reserve status if the provider is not accepting the carrier's insureds as patients but expects to open its practice again to such patients within the next 6 months. The provider shall notify the carrier of this election in response to the carrier's notice. A provider electing reserve status shall be omitted from the carrier's online provider directory and the quarterly update of the print directory until such time as the provider

74	communicates to the carrier, by such means as they have agreed upon, the intent to again accept
75	the carrier's insureds as patients. At that time, according to the processes and timelines set forth
76	in this section, the carrier shall list the provider on its online and print provider directories.
77	(6) A carrier shall provide a print copy, or a print copy of the requested directory
78	information, of a current provider directory with the information described in subsection (d)
79	upon request of an insured or a prospective insured. The printed copy of the provider directory or
80	directories shall be provided to the requester by mail postmarked no later than 5 business days
81	following the date of the request and may be limited to the geographic region in which the
82	requester resides or works or intends to reside or work.
83	(7) For each network plan, a carrier shall include in the electronic and print directory, or
84	otherwise make available, the following general information:
85	(i) in plain language, a statement certifying that the network is adequate and a general
86	description of the criteria the carrier has used to build its provider network and determine its
87	adequacy;
88	(ii) a disclosure of whether the network is open or closed to new providers;
89	(iii) if applicable, in plain language, a description of the criteria the carrier has used to tier
90	providers;
91	(iv) if applicable, in plain language, how the carrier designates the different provider tiers
92	or levels in the network and identifies for each specific provider, hospital or other type of facility
93	in the network which tier each is placed, for example by name, symbols or grouping, in order for
94	an insured or a prospective insured to be able to identify the provider tier;

95 (v) if applicable, note that authorization or referral may be required to access some96 providers; and

97 (vi) reference to the phone numbers and websites available to insureds to obtain a cost98 estimate for a proposed admission, service, or procedure.

(8) A carrier shall provide the directory or directories for the specific network offered for
each product using a consistent method of network and product naming, numbering, or other
classification method that ensures the public, enrollees, potential enrollees, and contracted
providers can easily identify the networks and plan products in which a provider participates.

103 (9) The carrier shall include in both its electronic and print directories a dedicated 104 customer service email address and telephone number or electronic link that insureds, providers 105 and the general public may use to notify the carrier of inaccurate provider directory information. 106 This information shall be disclosed prominently in the directory or directories and on the 107 carrier's website. The carrier shall be required to investigate reports of inaccuracies within 30 108 days of notice and modify the directories in accordance with any findings within 30 days of such 109 findings. Carriers shall report annually to the commissioner on the number of reports of 110 inaccuracies received, the timeliness of the carrier's response, and the corrective actions taken.

- (10) The provider directory or directories shall inform enrollees and potential enrolleesthat they are entitled to:
- (i) language interpreter services, at no cost to the enrollee; and
- (ii) full and equal access to covered services as required under the federal Americans with
 Disabilities Act of 1990 and Section 504 of the Rehabilitation Act of 1973.

116 A provider directory, whether in electronic or print format, shall accommodate the 117 communication needs of individuals with disabilities, and include a link to or information 118 regarding available assistance for persons with limited English proficiency including how to 119 obtain interpretation and translation services.

(b) The carrier shall make available through an electronic provider directory, for eachnetwork plan, the information under this subsection in a searchable format:

122 (1) for health care professionals; (i) name; (ii) gender; (iii) the office location(s) where 123 the health care professional actually provides services and whether the health care professional is 124 only available to patients admitted to a hospital or other inpatient facility; (iv) specialty, if 125 applicable; (v) clinical and developmental areas of expertise; (vi) populations of interest; (vii) 126 medical group affiliations, if applicable; (viii) facility affiliations, if applicable; (ix) participating 127 facility affiliations, if applicable; (x) provider tier, if applicable; (xi) languages spoken other than 128 English, if applicable; (xii) whether they are accepting new patients and how soon they can 129 typically schedule a first appointment; and (xiii) information on access for people with 130 disabilities, including but not limited to structural accessibility and presence of accessible 131 examination and diagnostic equipment;

(2) for hospitals: (i) hospital name; (ii) hospital type; (iii) participating hospital location;
(iv) hospital accreditation status; and (v) hospital tier, if applicable; and

(3) for facilities, other than hospitals, by type: (i) facility name; (ii) facility type; (iii)
types of services performed; (iv) participating facility location(s); and (v) facility tier, if
applicable.

137 (c) For the electronic provider directories, for each network plan, a carrier shall make
138 available the following information in addition to all of the information available under
139 subsection (b):

(1) for health care professionals: (i) contact information; (ii) licensure and board
certification(s); and (iii) languages spoken other than English by clinical staff, if applicable;

142 (2) for hospitals: telephone number; and

143 (3) for facilities other than hospitals: telephone number.

(d) The carrier shall make available in print, upon request, the following providerdirectory information for the applicable network plan:

146 (1) for health care professionals: (i) name; (ii) contact information; (iii) gender; (iv) the 147 office location(s) where the health care professional actually provides services and whether the health care professional is only available to patients admitted to a hospital or other inpatient 148 149 facility; (v) specialty, if applicable; (vi) clinical and developmental areas of expertise; (vii) 150 populations of interest; (viii) licensure and board certification(s); (ix) medical group affiliations, 151 if applicable; (x) facility affiliations, if applicable; (xi) participating facility affiliations, if 152 applicable; (xii) provider tier, if applicable; (xiii) languages spoken other than English, if 153 applicable; (xiv) whether accepting new patients; and (xv) information on access for people with 154 disabilities, including but not limited to structural accessibility and presence of accessible 155 examination and diagnostic equipment;

(2) for hospitals: (i) hospital name; (ii) hospital type; (iii) participating hospital location
and telephone number; (iv) hospital accreditation status; and (v) hospital tier, if applicable; and

(3) for facilities, other than hospitals, by type: (i) facility name; (ii) facility type; (iii)
types of services performed; (iv) participating facility location(s) and telephone number; and (v)
facility tier, if applicable.

(e) The carrier shall include a disclosure in the print directory that the information in subsection (d) included in the directory is accurate as of the date of printing and that insureds or prospective insureds should consult the carrier's electronic provider directory on its website or call a specified customer service telephone number to obtain the most current provider directory information. The carrier shall have dedicated staff available to help insureds or prospective insureds who are not able to locate a network provider through the carrier's directory, to find appropriate providers.

(f) The carrier shall update its printed provider directory or directories at least annually,
or more frequently, if required by federal law. The carrier shall further provide an insured
member upon request an updated printed provider directory or a printed copy of specific
information found in the directory.

172 (g) In circumstances where the commissioner finds that an insured reasonably relied upon 173 materially inaccurate information regarding network status contained in a carrier's provider 174 directory, the commissioner may require the carrier to provide coverage for all covered health 175 care services provided to the insured and to reimburse the insured for any amount that he or she 176 would have paid, had the services been delivered by an in-network provider under the carrier's 177 network plan; provided, however, that the commissioner shall take into consideration that 178 carriers are relying on health care providers to report changes to their information prior to 179 requiring any reimbursement to an insured. Prior to requiring reimbursement in these

180 circumstances, the commissioner shall conclude that the services received by the insured were 181 covered services under the insured's network plan. In such circumstances, the fact that the 182 services were rendered or delivered by a non-contracting or out-of-network provider shall not be 183 used as a basis to deny reimbursement to the insured. (h) (1) The contract between the plan and a provider shall include a requirement that the 184 185 provider inform the plan within 5 business days when either of the following occur: 186 (i) the provider is not accepting new patients; or 187 (ii) if the provider had previously not accepted new patients, the provider is currently 188 accepting new patients. 189 (2) If a provider who is not accepting new patients is contacted by an enrollee or potential 190 enrollee seeking to become a new patient, the provider shall, as soon as possible but no later than 191 within 5 business days, direct the enrollee or potential enrollee to the plan for additional 192 assistance in finding a provider and inform the carrier that the provider is not accepting new 193 patients.

(3) If an enrollee or potential enrollee informs a plan of a possible inaccuracy in the
 provider directory or directories, the plan shall promptly investigate, and, if necessary, undertake
 corrective action within 30 business days to ensure the accuracy of the directory or directories.